# BUSINESS SURVEY City of Portland: 2003



Office of the City Auditor Portland, Oregon

May 2003

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CITY OF PORTLAND, OREGON OFFICE OF THE CITY AUDITOR Audit Services Division

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May 27, 2003

To: Mayor Vera Katz Commissioner Jim Francesconi Commissioner Randy Leonard Commissioner Dan Saltzman Commissioner Eric Sten

Subject: 2003 City of Portland Business Survey

This is the first business survey produced by the Office of the City Auditor. Its purpose is to inform City Council, managers, and the public about business satisfaction with Portland City government services. It helps provide an important missing piece of information about the City's customer satisfaction.

The survey was mailed in March 2003 to 4,800 businesses randomly selected from the City's Bureau of Licenses database. As of May 1st, 2,037 surveys were returned, for a response rate of 42 percent. Future surveys, if funded, will show changes in satisfaction ratings, by location, business type, and business size.

I believe this survey shows the value of continued business surveying to supplement the annual Citizen Survey prepared by my office for the past twelve years. Both these surveys help improve our accountability to the public and point to areas where we can improve the performance of government services.

Blackmer Tary Portland City Auditor

# INTRODUCTION

This is the first business satisfaction survey by the Office of the City Auditor. The purpose is to help evaluate the performance of City government from the prospective of businesses, and to supplement the annual *citizen* satisfaction survey also published by this office.

## **Description of respondents**

The characteristics of the 2,037 businesses that responded to the survey are similar to the overall business community demographics in Portland.

"Services" was by far the most common type of business in the sample. Examples of the wide variety of service businesses include doctors, bookkeepers, dry cleaners, auto repair, and beauty shops. Retail trade comprised the second largest type of business.

Also mirroring Portland business demographics, businesses with one or zero employees was the largest size category. Fifty-four percent of the responding businesses had less than five employees.

### Results

The following pages provide a summary of the survey results, highlighting specific findings and comparisons. Because this is the first year of the survey, historical trends are not available.

TYPE OF BUSINESSES	IN SUR	VEY
Services	829	41%
Retail trade	357	18%
Building operators	180	9%
Manufacturing	155	8%
Construction	142	7%
Wholesale trade	126	6%
Finance, insurance, real estate	82	4%
Transportation & public utilities	66	3%
Other	88	4%
Unknown	12	not incl.
TOTAL	2,037	100%



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A description of the survey methodology and the complete questionnaire, with summary results, begins on page 9.

TOTAL EMPLOYE	ES IN BU	JSINESSES
0 or 1	537	29%
2 to 4	489	26%
5 to 9	332	18%
10 to 19	215	12%
20 to 49	185	10%
50 to 99	55	3%
100 to 249	37	2%
250 to 500	9	0%
More than 500	5	0%
Unknown	173	not incl.
TOTAL	2,037	100%

# **OVERVIEW OF RATINGS**

Businesses were asked to rate the quality of individual City services, as well as specific conditions that affect their business. In addition, we asked businesses to rate the quality of information provided by the City, and the impact of any recent development on their business. Finally, we asked businesses to rate Portland as a place to do business and the overall job that City government does. **Highest ratings.** Businesses gave the highest ratings to overall *fire* and *police* services, as well as fire inspections and neighborhood safety ratings. In addition, the businesses with walk-in traffic rated distance to a bus stop very high.

**Lowest ratings.** The lowest rating was given to *on-street parking* in business neighborhoods. This question, which was asked only of businesses with walk-in traffic, received 31 percent "good" or "very good" ratings, but 43 percent "bad" or "very bad" ratings.

Only two other City services got more "bad" than "good" ratings: the City's *economic development* and *building permit* services.

### **OVERALL SERVICE RATINGS**

Percent of businesses rating service	e GOOD or VERY GOOD
Fire	85%
Police	77%
Recycling	68%
Street lighting	63%
Water	59%
Sewers	53%
Street maintenance	47%
Storm drainage	46%
Traffic management	42%
Land-use planning	34%
Building permits	29%
Economic development	26%

### SPECIFIC CONDITION RATINGS

Percent of businesses rating condition	GOOD or RY GOOD
Distance to bus *	81%
Fire inspection **	81%
Safety during the day	76%
Pedestrian access *	71%
Neighborhood street cleanliness	63%
Physical condition of buildings	62%
Neighborhood street maintenance	57%
Graffiti	54%
Impact of new commercial development	51%
Neighborhood traffic congestion	49%
Neighborhood traffic speed	46%
Vagrancy	39%
Impact of new residential development	39%
Major streets traffic congestion	38%
On-street parking *	31%

\* asked only of those with walk-in customers or visitors
 \*\* asked only of those who had fire inspection in last year





# BUSINESS RATINGS OF ON-STREET PARKING\*



\* asked only of those with walk-in customers or visitors

Dissatisfaction with *on-street parking* occurs in all areas of the City, but is concentrated on major arterials and downtown streets.

### **On-street parking:** Downtown detail



**City information.** Businesses were asked to comment on how well the City provides information on a variety of topics. Information on *development regulations*, City *business opportunities*, and *financial assistance* were the lowest rated.

While the ratings of information can be compared to each other, they may not be comparable to other items in the survey as some respondents gave low marks if they were not aware of the City information mentioned.

**Impact of development.** Businesses were also asked if there had been any new residential or commercial development in their business neighborhood in the last year. Those who had development in their neighborhood rated the impact of *commercial development more favorably* than residential (50 percent "good" or "very good" versus 39 percent).

### CITY INFORMATION RATINGS

_	GOOD or VERY GOOD	NEITHER	BAD or VERY BAD
Reducing pollution, water			
and energy use	34%	48%	18%
Business licenses	34%	42%	24%
General city govt	22%	52%	26%
Zoning	21%	50%	29%
Development regulations	17%	44%	39%
Business opportunities	18%	42%	40%
Financial assistance	13%	45%	42%

# LARGER BUSINESSES GENERALLY LESS SATISFIED

Smaller and larger businesses answered a number of questions differently. While the respondents tended to agree on what services were the best and the worst, *larger businesses* were generally *less satisfied* than smaller businesses.

The tables below show the significant difference between smaller and larger businesses on the two overarching survey questions. Businesses with 50 or more employees are much less satisfied with *City services* and *Portland as a place to do business* than businesses with less than 5 employees.

Other conditions rated lower by bigger businesses include *graffiti*, *vagrancy*, *physical condition of buildings* and *on-street parking*. This may be partially explained by the frequent location of large and mid-sized businesses on busy streets and major arterials.

*Recycling, economic development* and *City information* were also rated lower by the larger businesses.

# 0 to 4 5 to 49 50 or more

NUMBER OF EMPLOYEES, BY LOCATION

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	OVERNMENT CES THAT AF		
# of employees	GOOD or VERY GOOD	NEITHER	BAD or VERY BAD
0 or 1	52%	36%	12%
2 to 4	39%	44%	17%
5 to 49	37%	39%	24%
50 or more	36%	38%	26%
AVERAGE	42%	39%	19%

Р	PORTLAN LACE TO DO		S
# of employees	GOOD or VERY GOOD	NEITHER	BAD or VERY BAD
0 or 1	60%	26%	14%
2 to 4	48%	29%	23%
5 to 49	42%	26%	32%
50 or more	44%	21%	35%
AVERAGE	49%	27%	24%

# DIFFERENCES AMONG AREAS OF THE CITY

Businesses throughout the City generally rated the same services high or low. For example, all areas rated on-street parking as a problem and all areas gave high ratings to fire and police services.

However, some conditions were rated differently in different areas of the City, including:

- vagrancy,
- graffiti, and
- the impact of residential development.





SOURCE: 2003 Portland Business Survey

*Vagrancy* was a cited as a problem for more businesses <u>downtown</u> than in any other area.

In contrast, while about 20 percent of downtown rated *graffiti* as bad, over 37 percent of the <u>Southeast</u> businesses gave it a bad rating.

As shown in the map detail, the inner Southeast businesses citing problems with graffiti appear in clusters, and in lines along the major arterials.



SOURCE: 2003 Portland Business Survey

# BUSINESS RATINGS OF NEW RESIDENTIAL DEVELOPMENT



### A higher proportion of the respondents from the <u>East</u> than from other parts of town thought that recent *residential development* had a bad impact on their business.

# BUSINESS AND CITIZEN RATINGS DIFFER SLIGHTLY

Comparing business satisfaction to citizen satisfaction ratings from the 2002 Citizen Survey, we found that the highest rated services were similar. In both surveys *fire* was the highest rated service, followed by *distance to a bus/Max stop*.

Businesses rated overall quality of *police* service higher than citizens, but rated the *safety* of their neighborhoods during the day quite a bit lower. In addition, businesses rated *traffic congestion on major streets* higher than citizens, but *congestion on neighborhood streets* lower.

*Recycling* ratings showed the largest difference between citizens and businesses.

## BUSINESS VS. CITIZEN RATINGS

Percent businesses and citizens rating GOOD or **VERY GOOD BUSINESS CITIZEN** HIGHER RATINGS: Police 77% 68% Major streets traffic congestion 38% 27% LOWER RATINGS: Safety during day 76% 88% Recycling 51% 68% Overall City job 42% 53% Neighborhood traffic speed 40% 46% Neighborhood traffic congestion 38% 49% Land-use planning 34% 41%

SOURCE: 2003 Portland Business Survey and 2002 Citizen Survey

# SURVEY METHODOLOGY

This is the first business satisfaction survey conducted by the Office of the City Auditor. The questions were patterned after those in the Auditor's on-going annual Citizen Survey, with changes to reflect City services most relevant to businesses.

The survey was mailed to 4,800 businesses, drawn randomly by the City's Bureau of Licenses from the approximately 145,000 locations in their business license database. Some of the businesses are located outside of the City limits, but have licenses for business conducted inside the City.

The survey was mailed in March 2003, with a follow-up reminder mailed in April. As of May 1, a total of 2,037 surveys were returned, for a response rate of 42 percent. At the conventional 95 percent confidence level, the margin of error is plus or minus 2 percent.

The survey was confidential, but the location of each business was geo-coded so survey results could be displayed in maps. The *type* of business was retained from the original Bureau of Licenses data, but no other identifying information was kept.

The survey questions and results follow. A percentage is reported for the responses to each question. The number of businesses that answered each question is noted in parentheses. "Don't know" and blank responses are <u>not</u> included in the percentages or in the count of responses.

# 2003 City of Portland BUSINESS SURVEY

**INSTRUCTIONS:** For each question, check the one box that best represents the point of view of **your business**. *If you have more than one business location, please think of <u>one primary</u> <i>location when answering.* 

#### 1. How do you rate traffic congestion as it affects your business:

• on major streets and thoroughfares (excluding freeways)?

Very good	6%
Good	
Neither good nor bad	
Bad	19%
Very bad	5%
	(1,942)
<ul> <li>on your neighborhood streets?</li> </ul>	

Very good	11%
Good	
Neither good nor bad	
Bad	
Very bad	
	(1,835)

2. Thinking about your business, how do you rate your neighborhood area on:

graffiti?

•

	Very good	
	Good	
	Neither good nor bad	
	-	
	Bad	
	Very bad	
		(1,951)
physi	cal condition of buildings?	
	Very good	
	Good	
	Neither good nor bad	
	Bad	
	Very bad	
	,	(1,965)
vagra	ncy?	
	Very good	
	Good	
	Neither good nor bad	
	Bad	
	Very bad	
		(1,900)

Thinking			
-	g about h you rate	low the following neighborhood conditions :	affect your business,
	• stree	t maintenance?	
		Very good	
		Good	
		Neither good nor bad	
		Bad	
		Very bad	
			(1,975
	• stree	t cleanliness?	
		Very good	
		Good	
		Neither good nor bad	
		Bad	
		Very bad	
			(1,967
	<ul> <li>traffic</li> </ul>	speed?	
		Very good	
		Good	
		Neither good nor bad	
		Bad	
		Very bad	
		-	(1,966
Does yo	our busin Yes	ess location have walk-in customers or otl	
	Yes		67%
Does yo f <b>YES</b> –⊳	Yes Please		67%
	Yes Please	rate the following conditions on how they reet parking?	affect your business:
	Yes Please	rate the following conditions on how they	4ffect your business: 6% مائل
	Yes Please	rate the following conditions on how they reet parking? Very good	47% affect your business: ۵% affect your business ۵% میلیونی
	Yes Please	rate the following conditions on how they reet parking? Very good Good	4ffect your business: % affect your business: % 69 259 % 269
	Yes Please	rate the following conditions on how they reet parking? Very good Good Neither good nor bad	67% 9 affect your business: 
	Yes Please	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad	67% 9 affect your business: 
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access?	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad	679 v affect your business: 
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad Strian access? Very good	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad Bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad Bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad Bad Very bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad Bad Very bad Neither good nor bad Bad Very bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad Bad Very bad Very bad Very bad	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good	
	Yes Please • on-st	rate the following conditions on how they reet parking? Very good Good Neither good nor bad Bad Very bad strian access? Very good Good Neither good nor bad Bad Very bad Very bad Very bad	

	Yes		51%
	165		
<i>If</i> YES →		you rate its impact on improving the neighborhood ce to do business?	bd
		Very good	
		Good	
		Neither good nor bad	
		Bad	7%
		Very bad	
			(905)
	re been a st 12 mon	ny new <u>commercial</u> development in, or near, your other of the second seco	business neighborhoo
	Yes		
<i>If</i> YES ─⊳		you rate its impact on improving the neighborhoo ce to do business?	bd
		Very good	11%
		Good	
		Neither good nor bad	
		Bad	
		Very bad	
			(1,050)
′. How do •	program	the City of Portland's job providing information on s to help businesses reduce pollution, nd energy use	the following?
	program	s to help businesses reduce pollution,	-
	program	s to help businesses reduce pollution, nd energy use Very good Good	
	program	s to help businesses reduce pollution, nd energy use Very good	
	program	s to help businesses reduce pollution, nd energy use Very good Good	
	program	s to help businesses reduce pollution, nd energy use Very good Good Neither good nor bad	
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	program: water an	s to help businesses reduce pollution, nd energy use Very good	

	•	financia	assistance for business development	
		manola		00/
			Very good	
			Good	
			Neither good nor bad	
			Bad	
			Very bad	
	•	zoning		(1,460)
		Zoning	Very good	20/
			Very good	
			Good Neither good nor bad	
			Bad	
			Very bad	
				(1,555)
	•	develop	ment regulations	
			Very good	
			Good	14%
			Neither good nor bad	
			Bad	21%
			Very bad	
				(1,538)
	•	general	City government questions	
			Very good	
			Good	
			Neither good nor bad	
			Bad	
			Very bad	
				(1,580)
•				
8.	How do	you rate	the safety of your business neighborhood during the	-
			Very good	20%
			Good	
			Neither good nor bad	17%
			Bad	6%
			Very bad	1%
				(1,978)
9.	Did your months?		s have any inspections by the Fire Bureau in the last	12
		Yes		70%
H	<sup>•</sup> YES →	How do	you rate the quality of the inspections?	
-9	-		Very good	200/
			Good	
			Neither good nor bad	
			Bad	
			Very bad	
				(1,347)

# 10. OVERALL:

How do you rate the quality of each of the following City services from the point of view of your business?

Police •

•	Police	
		Very good
		Good
		Neither good nor bad 17%
		Bad
		Very bad
		(1,943)
•	Fire	
		Very good
		Good
		Neither good nor bad
		Bad
		Very bad
		(1,889)
	Water	(1,000)
•	Walei	
		Very good
		Good
		Neither good nor bad
		Bad
		Very bad
	-	(1,915)
•	Sewers	
		Very good11%
		Good
		Neither good nor bad28%
		Bad
		Very bad
		(1,887)
•	Storm d	rainage
		Very good
		Good
		Neither good nor bad
		Bad
		Very bad
		(1,874)
•	Recyclir	
		Very good
		Good
		Neither good nor bad
		Bad
		Very bad
		(1,895)

•	Land-use planning
	Very good
•	Building permits
	Very good
٠	Economic development
	Very good
•	Street maintenance
	Very good
٠	Street lighting
	Very good
٠	Traffic management
	Very good

11. Overall, how good a job do you think City governm that affect your business?	nent is doing at providing services
Very good	
Good	
Neither good nor bad	
Bad	
Very bad	
	(1,939)

12. OVERALL, how do you rate Portland as a place to do business?

Very good	8%
Good	
Neither good nor bad	
Bad	
Very bad	
	(1,996)

How many employees are in your business at this location?

0 to 1		
2 to 4		
5 to 9		
10 to 19		
20 to 49		
50 to 99		
100 to 249		
250 to 500		6
More than 50	00	
Unknown		177
		(2,037)

Total number of employees, at all locations, in Portland:

0 to 1	537
2 to 4	489
5 to 9	332
10 to 19	215
20 to 49	185
50 to 99	. 55
100 to 249	. 37
250 to 500	9
More than 500	5
Unknown	173
(2,0	)37)