

Urban Renewal Area Amendment Advisory Committee Report to City Council December 3, 2014

### URA Amendment Package City Council Resolution

- Targeted URA package of changes must:
  - Reduce impact of urban renewal on taxing jurisdictions
  - Preserve affordable housing investments and help the city better meet its redevelopment and economic development objectives
  - Support Portland State University (PSU)



## Schedule

	F	Nov			29. 29.	Dec			8		Jan	]
8	1	2	3	4	1	2	3	4	1	2	3	4
Planning & Sust Commission					*	Hearing 12/9 12:30 pm						
PDC Board						12/11 3PM						
City Council							1 <sup>st</sup> Reading 12/17 2pm			2 <sup>nd</sup> Reading 1/7	g Appeal Pe	riod to 2/6
PSU DA						PDC Board						
ZRZ DA							Council 12/12 2pm					
Supernotice		r	30 days notice mailed									

We are here



## **Public Outreach**

- Urban Renewal Area Amendment Advisory Committee
  - Meetings June through October
  - Housing Sub-Group
- URA Amendments Open House: September 11
  - SE Quad Open House
- Neighborhood & Business Association Outreach
  - Brooklyn Action Corps
  - Buckman Community Association
  - East Portland Action Plan Economic Development Sub-Committee
  - Hosford Abernathy Neighborhood District Association
  - Kerns Neighborhood Association
  - Old Town/Chinatown Community Association
  - Portland Downtown Neighborhood Association
  - South Portland Neighborhood Association
  - SE Uplift and SW Neighborhood, Inc.
  - Portland Business Alliance
  - Central Eastside Industrial Council

# URA Amendment Package URA Amendment Advisory Committee Roster

Debbie Aiona	League of Women Voters
Scott Andrews	Melvin Mark Properties
Jillian Detweiler	Committee Chair, Policy Director, Office of the Mayor
Peter Finley Fry	Central Eastside Industrial District
Greg Goodman	Downtown Development Group
Marion Haynes	Portland Business Alliance
Brent Hieggelke	Urban Airship
Damien Hall	Ball Janik
Sean Hubert	Central City Concern
Pat LaCrosse	OMSI Board Member Emeritus, Former PDC Executive Director
Wade Lange	American Assets Trust
Nolan Lienhart	ZGF Architects
Jonathan Malsin	Beam Development
Brian Newman	OHSU
Rick Saito	Insite Development
Kat Schultz	GBD Architects & CC 2035 W Quadrant SAC Co-Chair
John Tydlaska	Multnomah County
David Wynde	Portland Public Schools
Helen Ying	Chinese American Citizens Alliance Portland Lodge
Dan Zalkow	PSU

### URA Amendment Package Committee Recommendation

Propose reducing or eliminating the following four districts:

- 1. Airport Way
  - Reduce acreage equal to 40% AV
  - Last date to issue debt has passed; no impact to maximum indebtedness

### 2. River District/Downtown Waterfront

- Reduce AV by 26% of amended plan value; release tax revenue to taxing jurisdictions
- Extend acreage to include Block 33 in OTCT
- No impact to maximum indebtedness or last date to issue debt
- Minority opposes adding Block 33
- Minority supports removal of additional acreage provided it doesn't affect current obligations



## URA Amendment Package Committee Recommendation

### 3. Willamette Industrial

- Amend Plan to terminate collection of tax increment revenues, release acreage; support manufacturing companies with remaining bond proceeds
- Last date to issue debt to FY15/16 from FY24/25

#### 4. Education

- Add 35 acres to N. Macadam to support PSU priorities and release other 109 acres
- Last date to issue debt to FY15/16 from FY40/41

### Committee Recommendation (cont.)

Propose extending and expanding the following two districts:

- 1. Central Eastside
  - Expand to include up Clinton PMLR station area
  - Increase max indebtedness by 20% (\$105M MI » \$126M MI)
  - Extend last date to issue debt from FY17/18 to FY22/23
  - Minority questions appropriateness of extending life of the district



### Committee Proposal Amended Central Eastside URA







### 2. North Macadam

- Expand by approx. 45 acres (approx. 35 acres from Education District)
- No change to maximum indebtedness
- Extend last date to issue debt from FY19/20 to FY24/25
- Minority believes City should maintain affordable housing goals articulated in previous plans and reports



# Committee Proposal: Amended North Macadam URA



# URA Amendment Package Fiscal Benefit/(Impact) by Urban Renewal Area

	Benefit/ (Impact) by URA											
Fiscal Year	RD	WIURA	CES	NMAC	ED	Total Fiscal Impact						
2014-15	\$4.9	\$1.1	\$0.0	\$0.0	\$0.0	\$6.0						
2016-2020	\$29.0	\$6.2	\$1.3	(\$2.8)	\$12.7	\$46.4						
2021-2025	\$14.1	\$5.3	<mark>(</mark> \$21.6)	(\$8.4)	\$21.2	\$10.7						
2026-2030	\$0.0	(\$1.6)	\$13.7	(\$84.0)	\$28.9	(\$42.9)						
2031-2035	\$0.0	(\$1.6)	<mark>\$16.</mark> 8	\$43.4	\$37.6	\$96.2						
2036-2040	\$0.0	(\$1.7)	\$19.0	\$54.2	\$47.4	\$118.8						
2041-2045	\$0.0	(\$1.7)	\$21.7	\$62.8	\$36.6	\$119.5						
TOTAL	\$48.0	\$6.0	\$50.9	\$65.2	<mark>\$184.</mark> 4	\$354.7						
Present Value	\$38.2	<mark>\$7.3</mark>	\$12.5	\$0.1	\$77.3	\$135.4						

#### DRAFT numbers – ongoing refinement by PDC

- Estimated fiscal impact subject to change based on actual assessed value. Does not include loss due to Measure 5 compression.
- Nominal beneficial impact increase from original figure of \$158M to \$300M is primarily related to new growth assumptions tied to development projections in NMAC development agreements, including full ZRZ build out, and CES

# URA Amendment Package Fiscal Benefit/(Impact) to Taxing Jurisdictions

	Benefit/ (Impact) to Each Jurisdiction												
Fiscal Year	City	County	State School Fund	PPS Gap Levy**	Library	Total Fiscal Impact							
2014-15	\$1.8	\$1.7	\$1.9	\$0.2	\$0.5	\$6.0							
2016-2020	\$14.0	\$13.3	\$14.6	\$0.9	\$3.6	\$46.4							
2021-2025	\$3.2	\$3.0	\$3.4	\$0.2	\$0.8	\$10.7							
2026-2030	(\$12.4)	(\$11.7)	(\$12.9)	(\$2.8)	(\$3.2)	(\$42.9)							
2031-2035	\$29.1	\$27.7	\$30.4	\$1.4	\$7.5	\$96.2							
2036-2040	\$36.0	\$34.2	\$37.6	\$1.8	\$9.3	\$118.8							
2041-2045	\$36.1	\$34.3	\$37.7	\$2.1	\$9.3	\$119.5							
TOTAL	\$108.0	\$102.5	\$112.6	\$3.7	\$27.8	\$354.7							
Present Value	\$41.3	\$ 39.2	\$43.1	\$1.3	\$10.6	\$135.4							

#### DRAFT numbers – ongoing refinement by PDC

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	 Impact by URA											
Fiscal Year	RD	w	IURA		CES	NIV	1AC		ED		SPB	 ges due to ndments
2014-15	\$ 	\$	s <del>a</del>				-	\$	=	\$		\$ -
2016-2020	877:		25		3.2		(1.7)		(6.1)		5.0	\$ 0.5
2021-2025	( <b>1</b> )		-		3.1		33.3		(9.1)		-	\$ 27.3
2026-2030			13 <b>-</b>		s <del>a</del>		-		(8.4)		<del></del>	\$ (8.4)
2031-2035	-		8 <b>-</b>		-		-		(10.0)		-2	\$ (10.0)
2036-2040			255		8 <b>.</b>		a <del>n</del>		(10.2)		-	\$ (10.2)
2041-2045	1		8 <del></del>		œ.		e		(2.3)		8	\$ (2.3)
Total	\$ 200	\$	<u></u>	\$	6.3	\$	31.7	\$	(46.1)	\$	5.0	\$ (3.1)
Present Value	\$ -	\$	-	\$	4.9	\$	21.4	\$	(23.8)	\$	4.8	\$ 7.1

#### PHB Impact - Amendment Compared to Status-Quo (with growth assumptions)

Estimated fiscal impact subject to change based on actual assessed value. Does not include loss due to Measure 5 compression.

# Total Impact - URA Acreage & Frozen Base

	Before Amend	ments	After Amendments		
Urban Renewal Area	Frozen Base AV	Acres	Frozen Base AV	Acres	
Airport Way	\$124,710,301	<mark>1,841.4</mark>	\$124,710,301	870.9	
Central Eastside	\$224,626,739	692.3	\$230,387,869	708.5	
North Macadam	192,609,397	401.9	\$622,412,373	447.0	
River District	\$461,577,974	351.2	\$429,570,320	314.8	
Education	\$622,437,726	144.0			
Willamette Industrial	\$481,443,135	755.5			
All other URAs - DTWF, SPB, OCC, ISC, Gateway, Lents, NPIs	\$2,674,739,120	<mark>6,193.3</mark>	\$2,674,739,120	6,193.3	
Total	\$5,518 <mark>,</mark> 368,425	13,225.9	\$4,818,044,016	11,380.8	
Percent of Portland AV or Areas in Urban Renewal Area	<b>11.96%</b>	14.26%	10.44%	12.27%	



### **Proposal Summary**

### **City Council Direction**

Reduce impact of urban renewal on taxing jurisdictions



Preserve affordable housing investments and help the city better meet its redevelopment and economic development objectives

Support Portland State University (PSU)



### **Proposed Amendments**

Additional ~\$5.5 M to taxing jurisdictions in FY 2014-15; ~\$354M to taxing jurisdictions over 30 years

Maintains investment in affordable housing; increases resources for strategic redevelopment in S. Waterfront, Central Eastside Industrial District, Old Town/Chinatown

Development Agreement with PSU provides certainty, near-term investment in University District



## Schedule

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# Proposal – Benefit/(Impact) to Affordable Housing

	Impact by URA												
Fiscal Year	RD	w	IURA		CES	N	MAC		ED		SPB		ges due to ndments
2014-15	\$ H	\$	-	\$	÷	\$	) (	\$	H	\$	с¥	\$	1
2016-2020	-		-		3.9		(0.1)		(6.1)		5.0	\$	2.64
2021-2025	Ξ.		-		3.1		33.3		(9.1)		-	\$	27.33
2026-2030			-		Ē		-		(8.4)		-	\$	(8.40)
2031-2035	-		-		L.		i.		(10.0)		-	\$	(9.96)
2036-2040	-		-						(10.2)	-	:: <del>.</del> :	\$	(10.23)
2041-2045	212721 21 <b>22</b>		-		Ŧ		3 <b>4</b> 1		(2.3)		:-	\$	(2.32)
Total	\$ 	\$	-	\$	7.0	\$	33.2	\$	(46.1)	\$	5.0	\$	(0.94)
Present Value	\$ 3 <del></del> 3	\$		\$	5.4	\$	22.8	\$	(23.8)	\$	4.8	\$	9.13

#### PHB Impact - Amendment Compared to Existing Budget (limited growth assumptions)

Estimated fiscal impact subject to change based on actual assessed value. Does not include loss due to Measure 5 compression.

### Proposed URA Amendment: Airport Way (for discussion purposes)



Total Plan Area Value 2013-14: \$1,190,606,114 40% Reduction: \$476,242,446

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Mapped Value	Removed AV	Remaining AV	Total 13-14 AV
Real Property	\$400,029,890	\$553,031,860	\$953,061,750
Personal Property	\$69,553,170	\$91,736,774	\$161,289,944
Manufactured Property	\$0	\$0	\$0
Utility Value	\$739,570	\$60,463,250	\$61,202,820
Unmapped Value	40%	60%	
Utility Value: \$13,888,800	\$5,555,520	\$8,333,280	\$13,888,800
Personal Property: \$1,162,800	\$465,120	\$697,680	\$1,162,800
Total	\$476,343,270	\$714,262,844	\$1,190,606,114



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2016-2020	\$29.0	\$6.2	\$1.3	(\$2.8)	\$12.7	\$46.4						
2021-2025	\$14.1	\$5.3	(\$21.6)	(\$8.4)	\$21.2	\$10.7						
2026-2030	\$0.0	(\$1.6)	\$13.7	(\$84.0)	\$28.9	(\$42.9)						
2031-2035	\$0.0	(\$1.6)	\$16.8	\$43.4	\$37.6	\$96.2						
2036-2040	\$0.0	(\$1.7)	\$19.0	\$54.2	\$47.4	\$118.8						
2041-2045	\$0.0	(\$1.7)	\$21.7	\$62.8	\$36.6	\$119.5						
TOTAL	\$48.0	\$6.0	\$50.9	\$65.2	\$184.4	\$354.7						
Present Value	\$38.2	\$7.3	\$12.5	\$0.1	\$77.3	\$135.4						

#### DRAFT numbers – ongoing refinement by PDC

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2016-2020	\$14.0	\$13.3	\$14.6	\$0.9	\$3.6	\$46.4							
2021-2025	\$3.2	\$3.0	\$3.4	\$0.2	\$0.8	\$10.7							
2026-2030	(\$12.4)	(\$11.7)	(\$12.9)	(\$2.8)	(\$3.2)	(\$42.9)							
2031-2035	\$29.1	\$27.7	\$30.4	\$1.4	\$7.5	\$96.2							
2036-2040	\$36.0	\$34.2	\$37.6	\$1.8	\$9.3	\$118.8							
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2016-2020			4			3.2		(1.7)		(6.1)	14 14 15	5.0	\$	0.5
2021-2025		5 <b>-</b> 5	14 14	-		3.1	22 	33.3		(9.1)		<b>1</b> 1	\$	27.3
2026-2030										(8.4)		-	\$	(8.4)
2031-2035		-		0 <del></del>		×-		-		(10.0)		-	\$	(10.0)
2036-2040		-		<del></del>		. <del></del>		<del></del>		(10.2)		æ2	\$	(10.2)
2041-2045		<u>.</u>		( <del>1</del>		(E		(B)		(2.3)		87	\$	(2.3)
Total	\$	3 <u>-</u> 2	\$	3 <u>10</u>	\$	6.3	\$	31.7	\$	(46.1)	\$	5.0	\$	(3.1)
Present Value	\$	-	\$	27	\$	4.9	\$	21.4	\$	(23.8)	\$	4.8	\$	7.1

#### PHB Impact - Amendment Compared to Status-Quo (with growth assumptions)

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Development Agreement with PSU provides certainty, near-term investment in University District

### **Upcoming Meetings**

Planning & Sustainability Commission Hearing December 9, 2014 12:30 p.m. @ 1900 SW 4<sup>th</sup> Avenue

### PDC Board Meeting December 11, 2014 3-5 p.m. @ 222 NW 5th Avenue

### City Council Hearing December 17, 2014 2-3:30 p.m. @ 1221 SW 4th Ave

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		RD	w	IURA		CES	N	MAC		ED		SPB	S.	ges due to ndments
2014-15	\$	運	\$		\$	-	\$		\$		\$	<u>i</u>	\$	1
2016-2020		s <b>—</b>		-		3.9		(0.1)		(6.1)		5.0	\$	2.64
2021-2025		12		E		3.1	са. С.	33.3		(9.1)		Ξ.	\$	27.33
2026-2030		2 <b>-</b> 2		5 <b>—</b> 3		-		Ξ.		(8.4)	8		\$	(8.40)
2031-2035		-		-		-		Ϋ́,		(10.0)		5 <b>-</b> 5	\$	(9.96)
2036-2040				. <del></del>		-				(10.2)	2	877	\$	(10.23)
2041-2045				<u>-</u>		-		-		(2.3)	24 7	-	\$	(2.32)
Total	\$	-	\$	-	\$	7.0	\$	33.2	\$	(46.1)	\$	5.0	\$	(0.94)
Present Value	\$	1.77	\$		\$	5.4	\$	22.8	\$	(23.8)	\$	4.8	\$	9.13

#### PHB Impact - Amendment Compared to Existing Budget (limited growth assumptions)

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Personal Property	\$69,553,170	\$91,736,774	\$161,289,944
Manufactured Property	\$0	\$0	\$0
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Unmapped Value	40%	60%	
Utility Value: \$13,888,800	\$5,555,520	\$8,333,280	\$13,888,800
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Total	\$476,343,270	\$714,262,844	\$1,190,606,114

