

# Short-Term Rentals

Planning and Sustainability Commission Briefing April 8, 2014



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# Today's Agenda

- Background:
  - Types of short-term rentals
  - Current regulations
  - What other cities are doing
  - What we heard
- Proposal
- Transient Lodging Tax









#### **Hotels and Motels**



- Commercial Use
- Not allowed in residential zones
- Annual health inspections
- Pay Transient Lodging Taxes





#### **Bed and Breakfast Facilities**





- Allowed through a Conditional Use Review Process in residential zones
- Annual health inspection for facilities over two guest rooms.
- Pay Transient Lodging Taxes





# **Type II Conditional Use Review**

- Administrative decision
- Appealable to Hearings Officer
- 8-10 week process
- Fee: \$4130
- Public notice sent to property owners and recognized organizations within 150 feet
- 24 Conditional Use Reviews for Bed & Breakfast Facilities since 2004



#### **Peer-to-Peer Rentals**



Currently, these shortterm rentals are regulated as Bed and Breakfast Facilities



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#### **Short-Term Rental Internet Sites**















roomorama

FEEL AT HOME

### **Growth of Listings**

Internet Site	January 2011*	January 2013*	January 2014	April 5, 2014
AirBnB Listings	107	863	1,302	1,572
Home Away (VRBO) Listings	62	239	254	292
Total	169	1,102	1,556	1,864

\*Based on public testimony at Planning and Sustainability Commission.





#### **Types of Listings**





#### Majority of listings are in houses





#### Accessory Dwelling Units (ADU)





#### **Condominiums and Apartments**









### Big Cities: New York and San Francisco





#### Resort Towns: Cannon Beach, OR







#### Visitor Destinations: Ashland, OR







#### **Recent Regulations: Austin, Texas**







#### **Recent Regulations: Amsterdam**





#### Public Involvement

Published Public Discussion Draft on January 6, 2014

7 week review and comment period:

- Sent more than 1,000 notices
- Met with coalitions and neighborhoods
- PSC, DRAC, HLC, and DZ Commission briefings
- Public open house
- Spoke to over 350 people
- Received over 100 written comments



### What we heard

#### General Support

- Reduces the barriers of entry for the legal establishment of short-term rentals.
- Allows for efficient use of underutilized rooms.
- Allows flexibility similar to home occupations.
- Provides income to be able to stay in homes in times of job and income insecurity.
- Brings tourism dollars to neighborhood businesses.
- Provides an alternative form of lodging.





## What we heard

General Opposition

- Impacts neighborhood livability:
  - noise, parking, traffic, privacy, security, housing affordability, neighborhood stability.
- Increases activity in residential "enclaves"
- Economically benefits one household at the expense of the neighborhood
- Not appropriate for RICAP



## **Residential Zones**

Residential zones are intended to preserve land for housing.

The use regulations are intended to create, maintain and promote residential neighborhoods. They allow for some nonresidential uses but not to such an extent as to sacrifice the overall image and character of the residential neighborhood.





## Non-Residential Uses Allowed in Residential Zones

- Schools CU
- Religious Institutions CU
- Bed and Breakfast Facilities CU
- Home Occupations Permit
- Market Gardens Allowed outright
- Family Daycare Allowed outright











## **Proposed Regulations**

- 1. Accessory Use
- 2. Building Types
- 3. Bedroom Requirements
- 4. Process
- 5. Required Notice

- 6. Number of Guests
- 7. Home Occupations
- 8. Employees
- 9. Commercial Meetings
- 10.Private Social Gatherings



## 1. Accessory Use

Allow as accessory to residential use.

This means that the individual or family who operate the Accessory Short-Term Rental must occupy the unit as their primary residence.





- Houses
- Attached Houses
- Duplexes
- Manufactured Homes
- Accessory Dwelling Units (ADUs)





#### Group R3 Building Code Occupancy – Structures containing 1 - 2 dwelling units



(i.e. house or duplex)

R3 Occupancy also includes "Lodging House" – renting up to 5 guest rooms





#### Group R2 Building Code Occupancy – Structures containing 3+ dwelling units

(e.g. triplex, apartment or dormitory)

When *dwelling* units are converted to *sleeping* units, i.e. long term to short term tenancies, the occupancy must change to R1.



# Group R1 Building Code Occupancy (e.g. Hotels)



Change of occupancy from R2 to R1 requires:

- Architect's structural research and analysis
- Fire sprinklers
- New doors / windows
- "Rated" corridors





# 3. Legal Bedrooms\*

\* amended by April 8, 2014 memo

#### Language in the Proposed Draft:

# The operator of an accessory short-term rental can only rent legal bedrooms.





# 3. Bedroom Requirements\*

\* as amended in April 8, 2014 memo

The operator of an accessory short-term rental can only rent bedrooms that BDS has verified:

- Met the building code requirements for sleeping rooms at the time they were created or converted; and
- Have smoke detectors that are interconnected with smoke detectors in adjacent hallways.





## 4. Type A Accessory Short-Term Rental Permit

- Administrative permit
- 1-2 week process
- Inspection required
- Renewal required every 2 years.
- Estimated fee: \$180
- May be revoked for failure to comply with the regulations.





## 5. Required Notice

Operator sends a notice to all recognized organizations and owners of property abutting or across the street from the residence.









### 6. Number of Guests

Maximum number of guests is the same as what is currently allowed in a household: "One or more persons related by blood, marriage, legal adoption or guardianship, plus not more than 5 additional persons, who live together in one dwelling unit..."





## 7. Home Occupations

#### Do not allow in conjunction with an Accessory Home Occupation.





## Employees, Meetings, and Gatherings

Nonresident employees are not allowed.
Commercial meetings are not allowed.
Private Social Gatherings are not limited.





#### Transient Lodging Taxes and Business Registration

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# **Questions?**



