



Bureau of Planning and Sustainability

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MEMO

DATE: June 15, 2011

TO: Planning and Sustainability Commission

FROM: Alexandra Howard, Project Coordinator

CC: Susan Anderson, Director; Joe Zehnder, Chief Planner; Eric Engstrom, Principal Planner

SUBJECT: Factual Basis - Portland Plan Background Report Update

General Background

The Bureau of Planning and Sustainability (BPS) is leading the effort to develop the Portland Plan. The Portland Plan is an inclusive community-wide plan that will set a strategic framework to guide investments, development and growth through 2035 for the City, its partners, businesses and residents.

The City of Portland will implement the Portland Plan through a variety of projects, programs and initiatives. The Comprehensive Plan, which the city must complete in order to comply with the requirements of Periodic Review, will be one of the plans used to carry out the strategic goals of the Portland Plan.¹

As part of Periodic Review, and as background for the Portland Plan, BPS staff developed a collection of background reports that detail existing conditions in areas ranging from economic opportunities and housing supply to urban form, watershed health and human health and safety. The reports establish the required factual basis for future policy decisions in the Comprehensive Plan and were used as general background during the development of the Portland Plan.

¹ In November 2007, the Oregon Department of Land Conservation and Development (DLCD) informed the City that its Comprehensive Plan is subject to Periodic Review. DLCD has the authority to compel a local jurisdiction to enter Periodic Review (ORS 197.628 to 197.650 and OAR 660-25). Periodic Review is a substantial evaluation and revision of a local Comprehensive Plan, the purpose of which is to ensure that a city's Comprehensive Plan is up-to-date and responsive to local, regional and state conditions, complies with the Statewide Planning Goals and provides necessary provisions for economic development, needed housing, transportation and urbanization or growth needs.



Background Report Review and Recommendation Process

In November 2009, 20² initial reports were posted on the Portland Plan website: www.portlandonline.com/portlandplan/backgroundreports and distributed to all Multnomah County libraries in the City of Portland and the district coalition offices.

Since fall 2009, BPS hosted over two dozen Portland Plan public workshops and presented at over 75 community meetings. Over 1,300 people attended the workshops and approximately 1,500 people attended community meetings. In addition to providing comments on what the city should focus on and invest in for the future, Portlanders commented on information in the Background Reports.

The Planning and Sustainability Commission (PSC) reviewed, discussed and received testimony on the reports during six public hearings on the following dates: January 26, 2010, February 9, 2010, March 9, 2010, July 27, 2010, November 23, 2010 and December 14, 2010.

In December 2010, the PSC recommended that the City Council review and approve 12 reports prepared by Portland Plan staff and the PSC recommended that eight reports prepared by outside agencies or as part of other previous City projects be adopted by reference. See Appendix A for a list of reports recommended for approval in December 2010.

Between November 2010 and May 2011, Portland Plan staff revised the PSC approved Watershed Health report to include additional information about the Water Bureau and citywide watershed stewardship programs and developed the four additional reports listed below:

- Updates on Key Housing Supply and Affordability Trends
- 20 Minute Neighborhoods Analysis
- Modern Historic Resources of East Portland
- Historic Resources Report 4: Additional East Portland Information

Summaries of the four new reports, which are among the reports the PSC will consider recommending for approval on June 28, 2011, are provided in Appendix B.

Between June 2011 and early fall 2011, staff intends to complete revisions to the Economic Opportunities Analysis and Public Schools reports and present them to the PSC in September 2011.

² The Economic Opportunities Analysis, Food Systems and Infrastructure Condition and Capacity reports included multiple volumes.



Recommended Actions

Portland Plan staff recommends that the PSC take the following actions:

1. Recommend the following reports to the City Council for review and approval as part of the factual basis of the Comprehensive Plan:
 - a. Arts and Culture - November 2009
 - b. Modern Historic Resources of East Portland - May 2011
 - c. Historic Resources Report 2: Data and Maps - November 2009
 - d. Historic Resources Report 4: Additional East Portland Information - May 2011
 - e. Updates on Key Housing Supply and Affordability Trends - May 2011
 - f. Housing Supply - November 2009
 - g. Housing Affordability - November 2009
 - h. Housing Demand and Supply Projections - November 2009
 - i. Urban Form - November 2010
 - j. 20-Minute Neighborhood Analysis - May 2011
 - k. Watershed Health - Revised April 2011

2. Recommend the following report to the City Council to adopt by reference as part of the factual basis of the Comprehensive Plan:
 - a. East Portland Historical Overview and Historic Preservation Study and Appendices - March 2009



APPENDIX A: PSC RECOMMENDED BACKGROUND REPORTS - DECEMBER 14, 2010

On December 14, 2010, the Planning and Sustainability Commission recommended the following reports produced by Portland Plan staff and/or consultants to the City Council for their review and adoption as part of the factual basis for the Comprehensive Plan:

1. Portland Plan Background Report: Economic Development
2. Portland Plan Background Report: Energy
3. Portland Plan Background Report: Evaluation of Economic Specialization
4. Portland Plan Background Report: Food Systems, including map volume
5. Portland Plan Background Report: Historic Resources: Key Findings and Recommendations
6. Portland Plan Background Report: Historic Resources: Understanding Historic Resources in Portland
7. Portland Plan Background Report: Housing and Transportation Cost Study
8. Portland Plan Background Report: Human Health and Safety
9. Portland Plan Background Report: Infrastructure Condition and Capacity, including map volumes
10. Portland Plan Background Report: Natural Resources Inventory
11. Portland Plan Background Report: Urban Forestry
12. Portland Plan Background Report: Watershed Health

On December 14, 2010, the Planning and Sustainability Commission recommended that the City Council adopt the following eight reports to incorporate by reference as part of the factual basis for the Comprehensive Plan:

1. Central City 2035: Subdistrict Profiles Public Review Draft - Bureau of Planning and Sustainability
2. Climate Action Plan 2009 - Bureau of Planning and Sustainability
3. Communities of Color in Multnomah County: An Unsettling Profile - Communities of Color Coalition
4. Framework for Integrated Management of Watershed Health - Bureau of Environmental Services
5. Making the Invisible Visible - Native American Youth and Family Center
6. Next Generation Connectivity: A Review of Broadband Internet Transitions and Policy from Around the World - Berkman Center for Internet and Society at Harvard University
7. Preparing for Climate Change in the Upper Willamette River Basin in Oregon: Co-beneficial Planning for Communities and Ecosystems - Climate Leadership Initiative for Sustainable Environment, University of Oregon and National Center for Conservation Science and Policy
8. State of Black Oregon - Urban League of Portland



APPENDIX B: SUMMARY OF NEW BACKGROUND REPORTS - MAY 2011

Updates on Key Housing Supply and Affordability Trends - May 2011

In fall 2009, four housing background reports covered in-depth analysis of significant housing issues: *Housing Supply*; *Housing Affordability*; *Housing and Transportation Cost Study*; *Household Demand and Supply Projections*. In the two years since the publication of the above reports, more up-to-date data on housing units, household income, tenure and housing costs was released. The purpose of this report is to document current housing information and to analyze the current state of *housing supply, households and housing affordability*.

20-Minute Neighborhood Analysis - May 2011

This report documents the methodology and results from the “20-Minute Neighborhoods Analysis,” which analyzed the extent to which features that contribute to walkability and local access to services vary across the city. The analysis took into account both the presence of local destinations, such as commercial services, parks, and schools; as well as factors that impact the ability to access these destinations, such as street connectivity, sidewalks, transit service and topography. The report includes a summary of services, demographics, and commercial indicators for 24 analysis areas.

Historic Resources Report 4: Additional East Portland Information - May 2011

Modern Historic Resources of East Portland - May 2011

East Portland Historical Overview and Historic Preservation Study - March 2009

Key recommendations of the Portland Plan’s *Historic Resources Background Report 1: Key Findings and Recommendations*, included pursuing preservation projects in East Portland, which has a substantially different history, identity, and built and natural environment than the inner Portland neighborhoods and Central City. Two projects responded to these recommendations. Together they provide significant additional documentation about the history and built environment of East Portland and expand the knowledge base.

- The *East Portland Historical Overview and Historic Preservation Study*. This study outlines the historical development of East Portland and provides a preliminary analysis of existing conditions, issues, and action alternatives that can guide future historic preservation planning in the area, including survey projects. An appendix supplements the historical overview with maps, aerial photographs, and other data.
- *Modern Historic Resources of East Portland: A Reconnaissance Survey*. This survey focused on properties constructed between 1935-1965, a period of widespread development in East Portland. The properties surveyed represent a range of development eras, architectural types and styles of construction across a broad area generally east of 82nd Avenue. The survey report illustrates the evolution of architectural styles and patterns, and it highlights the history of selected developments.

Watershed Health - Revised April 2011

Minor changes were made by the Water Bureau to the recommended December 14, 2010 draft. Those changes include new or updated language on the Bull Run Watershed, wellhead protection areas and education and outreach efforts.

