

PROCESS OUTLINE
For Board of County Commissioners and City Council

**Multnomah County - Portland Meeting To Discuss And Consider Approval Of
Consolidation Resolution Of Intent**

May 15, 1997 11:00 a.m.

- 1 BCC and City Council all seated on the stage at the desks (May be a tight fit)
- 2 Chair Stein and Mayor Katz call the meeting to order
- 3 Chair - Opening Remarks
- 4 Chair - Discussion Process
 - For each part of the resolution - discussion, questions, and amendments, if any
 - Any formal action requires separate County and City motions, seconds and votes
- 5 In order to open discussion -
County Clerk reads the County resolution title Need motion to approval Second
City Clerk reads the City resolution title Need motion to approval Second
- 6 Public Testimony (if any) - Mayor facilitates

DISCUSSION OF RESOLUTION BY EACH PART:

- 7 **WHEREAS'** - Chair facilitates
Commissioners remarks
Amendments, if any
- 8 **#1 RESOLVED: Functional Consolidation** - Chair facilitates
Commissioners remarks
Amendments, if any
- 9 **#2 RESOLVED: Threshold Study, Threshold Task Force and Threshold Study RFP**
- Mayor facilitates
Commissioners remarks
Amendments, if any
- 10 **Final Vote on Resolution**
Board of County Commissioners' remarks and vote
City Council Commissioners' remarks and vote



Multnomah County

Distribute to:

Number of Pages 8
(Including this cover page)

DATE May 9, 1997

TO Portland City Council

Multnomah Board of County Commissioners

Mayors of Gresham, Troutdale, Fairview, Wood Village, and Maywood Park (via mail - 4510 NE 102nd, Annex 1, Portland, OR 97220)

Sheriff Dan Noelle FAX 251-2428

District Attorney Mike Schrank FAX 248-3643

City Auditor Barbara Clark FAX 823-4571

County Auditor Gary Blackmer

Gresham City Manager Bonnie Kraft FAX 665-2300

Fairview City Administrator Marilyn Holstrom FAX 665-7929

Pete Kastings, Portland City Attorney's Office FAX 3089

Sandy Duffy, Multnomah County Counsel Office

FROM Carol Ford, Chair Beverly Stein's Office

Phone 248-3956, Fax 248-3093, Email carol m ford@co multnomah or us

RE City- County Consolidation Transmittal of Multnomah County and City of Portland's Jointly Agreed On Proposed Legislative Changes to the Oregon State Legislature's House Rules and Elections Committee

The House Rules and Elections Committee is holding public hearings on Representative's Sunseri's bills regarding amendments to city-county consolidation legislation. For informational purposes, Chair Stein has sent the results of the April 22 Joint Cities-County meeting, regarding the proposed legislative changes that were jointly agreed upon by Multnomah Board of County Commissioners and the Portland City Council. This is the same information sent to Senator Lim after the April 22 meeting. Chair Stein's memo is attached.



Beverly Stein, Multnomah County Chair

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May 7, 1997

TO Representative Lynn Snodgrass
Chair
House Rules and Elections Committee

CC House Rules and Elections Committee Members
Rep Peter Courtney
Rep Lee Beyer
Rep Bill Markham
Rep Ken Messerle
Rep Bob Montgomery
Rep Kitty Pierce

FROM Chair Beverly Stein, Multnomah County

RE HB 3722 and HJR 88
Multnomah County and City of Portland Discussion Regarding Legislative
Changes to Facilitate City-County Consolidation

I understand that the House Rules and Elections Committee will be holding a public hearing this Friday on HB 3722 (proposed changes regarding city-county consolidation) and HJR 88 (a proposed constitutional change regarding establishment of new counties). Since interest in these changes originated with Multnomah County and the City of Portland discussions about city-county consolidation, I am providing you with our jointly agreed upon legislative changes proposal. HB3722 addresses three of the five Multnomah-Portland proposed changes. I am also including an outline of our city-county consolidation evaluation process.

Legislative Changes Regarding City-County Consolidation

City-county consolidation was a major theme that was heard over and over from citizens at 10 community Measure 47 meetings held throughout Multnomah County in January and February. Over the last two months, the Multnomah Board of County Commissioners, the Portland City Council and the Mayors of Gresham, Troutdale, Wood Village, Fairview and Maywood Park have been discussing how to proceed with functional consolidations and with the evaluation of overall city-county governance consolidation.



One area discussed was the need for proposed legislative changes that could enhance our ability to complete local government consolidations that could save money or improve service. On April 22, 1977 the Multnomah Board of County Commissioners, the Portland City Council and the Mayors of Gresham, Troutdale, Wood Village, Fairview and Maywood Park reviewed a list of proposed legislative changes. The outcome of the meeting was a set of proposed changes that are jointly supported by Multnomah County and the City of Portland, in the areas of

- A. Changes to the appointment process that creates the City-County Charter Commission (addressed in HB3722).
- B. An alternative local option (amendments to ORS 199)
- C. Changes to address land use matters, including annexation of urban reserves (addressed in HB3722)
- D. Updating the allocation formula for state funds (addressed in HB3722)
- E. Updating legislation regarding tax rates of consolidated entity, effect on levies

The following attachment provides the specific detail and rationale for the proposed changes that are jointly supported by Multnomah County and the City of Portland. I have also included some concerns about HB3722 that have been raised by County Counsel and City Council.

The joint Portland - Multnomah County proposal was sent to Senator John Lin who had offered to assist in moving forward with them. At the April 22 meeting, the Multnomah Board of County Commissioners and the Portland City Council did not reach agreement on their position regarding formation of a new county or merger with an adjoining county, unincorporated county area opt out provisions, and service districts. HB3722 addresses these issues.

The Multnomah County Board of County Commissioners has not discussed a formal board position for HJR 88 regarding constitutional amendments to county formation requirements.

Cities-County Consolidation Evaluation Process

On May 15, Multnomah County and the City of Portland will formally approve a resolution of intent which outlines how the County and the cities will proceed with evaluating city-county consolidation issues.

- An eleven member citizen Consolidation Task Force will be appointed by local elected officials. The Task Force will supervise a threshold study of potential impacts on costs, revenues, programs and services. The study will include public hearings and citizen input.
- The Task Force will present the threshold report and recommendations to the governing bodies in early 1998. At that time the City of Portland and Multnomah County will decide whether to proceed with the ORS 199 City-County Consolidation process. Either body can initiate the ORS 199 process.

- If the ORS 199 process is triggered, a City-County Consolidation Commission will be appointed by Multnomah County legislators, County and cities elected officials
- The ORS 199 City-County Consolidation Commission process takes about three years before actual consolidation could occur

One year to prepare a draft city-county charter;

Followed by a year for public input, revisions, finalization and to set an election date,

If County voters approve the city-county charter, there is another year for transition before the new city-county charter takes effect

Anxious to start on immediate service improvements and cost savings, local elected officials and departmental managers are currently working together to prioritize system changes in a number of functional areas through mergers, possible new agencies, new intergovernmental agreements, etc. By July, we hope to have a workplan and timeline for immediate consolidations and system improvements

Please contact me if I can be of further assistance

ATTACHMENT

cc Multnomah Board of County Commissioners, Portland City Council, Mayors of Gresham, Troutdale, Wood Village, Fairview and Maywood Park

ATTACHMENT**City of Portland and Multnomah County City-County Consolidation
Proposed Amendments as per April 22, 1997 Meeting**

**CONSENSUS SUPPORT BY PORTLAND CITY COUNCIL AND MULTNOMAH
BOARD OF COUNTY COMMISSIONERS****A. Process to create City-County Charter Commission (amendments to
ORS 199.725 (1)) (ADDRESSED IN HB3277)**

- 1 Change ORS 199 725 (1) (a) to have 2 members of the Commission selected by the Senators (existing legislation says 3) , retain the requirement that one member shall be a resident of the unincorporated area of the county but require that the other member shall be a resident of the incorporated area on the east side of the county
- 2 Change ORS 199 725 (1) (b) to indicate that one member from unincorporated area would be from the westside unincorporated area Existing legislation requires that 3 members are selected by the County's State Representatives, no change in the number selected is proposed
- 3 Change ORS 199 725 (1) (c) to reflect that the governing body of the county shall appoint three members to the Commission rather than two
- 4 Change ORS 199 725 (1) (d) to reflect that the governing body of the most populous city shall appoint three members to the Commission rather than two
- 5 Change ORS 199 725 (1) (e) to have one member of the Commission appointed by the governing body of the second most populous city in the county and one member appointed by the mayors of the cities that are not the most populous or second most populous cities (this provision presently provides for all the cities other than the most populous city to appoint one member to the Commission)

RATIONALE:

- *These changes to the composition of the Charter Commission reflect a desire for the Commission to be formed with local control in mind, to reflect the growth of Gresham, to assure that all parts of the unincorporated area are represented, and to assure an uneven number of members on the Charter Commission*

03/03/1997 10:12 1-505-248-5013 MULTNOMAH BOARD CLERK PAGE 00

ATTACHMENT

City of Portland and Multnomah County City-County Consolidation Proposed Amendments as per April 22, 1997 Meeting

CONSENSUS SUPPORT BY PORTLAND CITY COUNCIL AND MULTNOMAH BOARD OF COUNTY COMMISSIONERS (continued)

- B. Alternative local option** (As amended at April 22, 1997 cities-county meeting)
Leave ORS 199 725 (1) (a) - (e) as it is but create a new subsection (2) (renumbering the remaining provisions) which would be a discretionary local option giving local control over the Charter Commission/consolidation process
- (2) Trigger of local option. The local option would be triggered by an affirmative vote of both governing bodies (County Commission and the most populous City)
- (3) Membership of Charter Commission. Nine Commission members would be appointed by resolution of both governing boards and nominated in the following manner: City Council - 3 members, County Commission - 3 members (including members from both east and west side of unincorporated portions of the County), governing body of second largest city in the county - 1 member, Mayors of the remaining incorporated cities in the county - 1 member, and County District Attorney - 1 member
- (4) Commission recommendations. Amend ORS 199 705 *et seq* to require local charter/consolidation commission to report recommendations to all local elected bodies in the county
- (5) Public hearings. Amend ORS 199 705 *et seq* to require governing bodies to hold public hearings on Commission recommendations within 60 days of final report of commission
- (6) Voter referral. If a majority of the members of the commission has approved a recommendation for consolidation and/or charter amendments, the commission can call and fix a date for an election (As per April 22 meeting, this section was written to reflect the intent of the existing voter referral process in ORS 199 730)
- (7) Once referred to voters, the alternative local option follows ORS 199 735 "Election on consolidation, on merger" (As per April 22, this section was written to reflect the existing ORS 199 process)

RATIONALE.

- This option provides an alternative local control option where by local elected officials, not legislators, make appointments to the Charter Commission.

ATTACHMENT**City of Portland and Multnomah County City-County Consolidation
Proposed Amendments as per April 22, 1997 Meeting**

**CONSENSUS SUPPORT BY PORTLAND CITY COUNCIL AND MULTNOMAH
BOARD OF COUNTY COMMISSIONERS (continued)****C. Land use matters. (ADDRESSED IN HB3277)**

A provision needs to be added to provide that the Comprehensive Plans and Zoning Codes of the consolidated governments continue in effect until the Plans and Codes are rewritten for the consolidated entity. Gresham needs a provision which will allow it to annex urban reserve lands.

RATIONALE:

- The new legal entity will not have an acknowledged Comprehensive Plan nor implementing zoning codes. This means that only minimum state standards would apply in the interim before a Comprehensive Plan is acknowledged by LCDC.*
- This change would protect more stringent City and County zoning code provisions. Present provisions of ORS 199 705 et. seq. prohibit cities which opt out of the consolidated city/county from annexing lands. It is reasonable to allow an independent city to annex the urban reserve lands next to such a city.*

D. Allocation of state funds. (ADDRESSED IN HB3277)

ORS 199 755 needs to be amended to change the formula for allocation of state funds [liquor taxes, cigarette taxes, etc.] What needs to be accomplished is "revenue neutrality."

RATIONALE:

- There will be a net revenue loss of approx. \$30 million to the consolidated City of Portland/Multnomah County unless the formula is changed.*

E. Tax rates of Consolidated entity; effect on levies. Amend ORS 199 765 to reflect changes made to the property tax systems by Measure 5 and Measure 47***RATIONALE:***

- These statutes were drafted in 1971 and do not reflect the changes to the property tax laws created by Measure 5 and Measure 47. Most notable is that Measure 47 gets rid of tax bases and creates a permanent tax rate subject to an annual 3% limitation.*

Issues/Concerns Regarding HB3722

The Multnomah County Counsel's Office has a concern around HB3722. The legislation makes it possible for an unincorporated area of the county to "opt out" of the consolidated city-county. This could create a practical problem if the opted out unincorporated area has no governing body to transact business on its behalf. The consolidated city-county must provide services to the opted out areas but has no legal entity with which to make agreements regarding provision of services.

Also, Portland City Attorney's Office has brought up two issues.

One concerns the voter approval of taxes and fees above the rate of population growth in the unincorporated areas of the consolidated city-county. Correctional facilities, libraries and animal control taxes and fees are exempted from this provision (Section 10.4). Portland would want to consider other exemptions such as municipal utilities (water and sewer).

Secondly, in forming a new county or changing city-county boundaries through a petition process, Section 14 does not state what happens when the two governing bodies cannot come to an agreement on the assumption of liabilities and division of assets.

The Board of County Commissioners and the City Council have not discussed these issues, so there is no formal position on these issues at this time.

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Resolution of Intent approving process for)	
the evaluation of city-county consolidation,)	RESOLUTION
including functional consolidations, the)	97-97
creation of a Consolidation Task Force, and)	
completion of a Threshold Study)	

Resolution to declare Multnomah County's intentions to evaluate overall consolidation of Multnomah County and its cities starting with three basic options (1) the cities of Portland, Gresham, Troutdale, Fairview, Wood Village, and Maywood Park are eliminated and merged with Multnomah County into a single consolidated City-County government, (2) only the City of Portland and Multnomah County are consolidated while residents of all other cities remain in their city for city purposes and the City-County for County purposes, and (3) the unincorporated rural, and incorporated areas east of the City of Portland form a separate county

WHEREAS, Measure 47 budget cuts will reduce the capacity of cities and Multnomah County to deliver desired levels of service to residents, and

WHEREAS, public response to Measure 47 budget reductions has suggested looking for economies in existing separate cities/county functions, through service improvements, joint planning and/or consolidation of the existing units of government, and

WHEREAS, a spirit of collaboration between Multnomah County and the City of Portland has already resulted in many joint efforts including domestic violence reduction programs, citizen surveys, program audits, business tax collection, public school funding support, workforce development, homeless shelters/facilities, law enforcement, affirmative action, youth and aging services, the Portland Multnomah Progress Board, Metropolitan Human Rights Commission, the Bureau of Emergency Communications, the Office of Cable Communications and Franchise Management and regional arts and facilities support, and

WHEREAS, consolidation could result in financial and service delivery benefits and a less costly governance structure by avoiding inefficient use of tax dollars on duplicative administrative services, and

WHEREAS, consolidation could achieve greater economies of scale in the purchase of goods and services, and

WHEREAS, consolidation could improve programs and services by combining efforts to focus on community issues and by strengthening the accountability of local government, and

WHEREAS, consolidation could offer citizens a more understandable form of government and the opportunity to have one set of elected officials make priority decisions on the needs of city and county residents, now therefore

IT IS HEREBY RESOLVED that Multnomah County declares its intent to join with the Cities of Portland, Fairview, Gresham, Maywood Park, Troutdale, and Wood Village (1) to objectively evaluate the impacts of overall consolidation on the County and cities, and (2) to proceed with the merger of selected local government functions where feasible, and

IT IS FURTHER RESOLVED that it is requested that the Mayors of Gresham and Portland and the County Chair coordinate with the Mayors of Fairview, Maywood Park, Troutdale, and Wood Village to present at a joint meeting of the above mentioned governing bodies by mid-July, 1997 recommendations on priority areas and time lines for service improvements and/or merging selected local government functional areas

The County Chair, Mayors, and elected officials will follow the process outlined in Attachment A. They are requested to give priority consideration to those functions indicated on the attached matrix (Attachment A). Although the time lines for individual functional areas might differ, it is expected that each will have a detailed work plan and time line, and

IT IS FURTHER RESOLVED that Multnomah County agrees to participate in completing a Consolidation Threshold Study that provides citizens and decision makers with an accurate analysis of the merits of consolidation by identifying potential impacts over the next five years on costs, revenues, programs and services

Multnomah County asks that the Consolidation Threshold Study include a recommendation of whether or not to proceed with overall consolidation under the process prescribed in the Oregon Revised Statutes Chapter 199 based on three options (1) the cities of Portland, Gresham, Troutdale, Fairview, Wood Village, and Maywood Park are eliminated and merged with Multnomah County into a single consolidated City-County government, (2) only the City of Portland and Multnomah County are consolidated while residents of all other cities remain in their city for city purposes and the City-County for County purposes, and (3) the unincorporated rural, and incorporated areas east of the City of Portland form a separate county

The City of Portland and/or the Multnomah County Board of Commissioners, by February 6, 1998, will decide whether to accept or reject the recommendation of the Consolidation Threshold Study and to proceed with overall consolidation

Multnomah County, in coordination with the Cities of Portland, Fairview, Gresham, Maywood Park, Troutdale, and Wood Village authorizes the creation of an eleven-member Threshold Task Force, to supervise the work of an outside consultant and the staff of each jurisdiction, to complete the Consolidation Threshold Study by January 5, 1998

The Threshold Task Force will

- 1 Supervise the outside consultant and local staff to complete a Consolidation Threshold Study that a) reviews studies from all previous consolidation attempts, b) analyzes subsequent or new organizational, budget, programmatic, and operational impacts to the cities and County, and
- 2 Answer the priority questions identified by each local government, with particular emphasis on financial questions, and
- 3 Propose legislative changes necessary for implementing the Study recommendations, and
- 4 Consist of citizens appointed by the following jurisdictions no later than June 30, 1997
 - 1 citizen - appointed by the Portland City Auditor,
 - 1 citizen - appointed by the Multnomah County Auditor,
 - 1 citizen - appointed by the Multnomah County Sheriff,
 - 1 citizen - appointed by the Multnomah County District Attorney,
 - 1 citizen - appointed by the Multnomah County Tax Supervising and Conservation Commission,
 - 2 citizens - appointed by the Multnomah County Board of Commissioners, one of whom must be a representative from the unincorporated area of east county,
 - 2 citizens - appointed by the Portland City Council,
 - 1 citizen - appointed by the Gresham City Council,
 - 1 citizen - appointed by the City Councils of Fairview, Maywood Park, Troutdale, and Wood Village,
- 5 Hold public hearings to receive feedback on their draft findings,
- 6 Issue recommendations whether or not to proceed with consolidation based on one of the three options and their analysis of its impacts on finances and programs

As part of the work of the Threshold Task Force, Multnomah County authorizes the issuance of the attached request for proposals (attachment B) for consultant services financed by private sector contributions to help prepare the Consolidation Threshold Study. Multnomah County assumes that the consultant's work on the threshold study will be entirely paid for with private contributions and will be completed by January 1, 1998. Multnomah County agrees to assist the City of Portland in raising the private sector funds for the study. No contract to complete the threshold study will be awarded until sufficient private contributions are in hand to pay for its entire consultant costs.

Multnomah County agrees to hold joint public hearings with the City of Portland and the Mayors of Fairview, Gresham, Maywood Park, Troutdale, and Wood Village after issuance of the threshold study report to publicize its findings and obtain public comment on it



APPROVED this 15th day of May, 1997

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Beverly Stein, Chair

REVIEWED

SANDRA N DUFFY, ACTING COUNTY COUNSEL
MULTNOMAH COUNTY, OREGON

By

Sandra N Duffy, Acting County Counsel

Resolution of Intent

ATTACHMENT A Functional Areas to Consider for Consolidation

As per April 28, 1997 Memorandum "Functional Areas to Consider for Consolidation " *(To Multnomah Board of County Commissioners, Portland City Council, Sheriff Dan Noelle, Auditors Gary Blackmer and Barbara Clark, District Attorney Mike Schrunk, Mayor Gussie McRobert, Gresham, Mayor Donald Robertson, Wood Village, Mayor Roger Vonderharr, Fairview, Mayor Paul Thalhofer, Troutdale, and Mayor Jeffrey Steffen, Maywood Park)*

REVIEW PROCESS AND TIMELINE

APRIL 22 City Council and County Board, in consultation with Mayors of other cities, selected policy areas to pursue List reviewed with East County Mayors to determine what role they want to play in workgroups

APRIL/MAY City or County Convenor (see chart) will select and convene workgroup to begin a process to determine how to improve service and/or save public resources in the policy area Workgroup will review past studies that impact their area

JUNE 13 Convenor recommends to Chair and Mayor priority areas for action (if not already decided), timelines, and whether any actions can be taken as part of the 1997-8 budgeting processes

Early JULY Chair and Mayor return to the City Council and County Board with recommendations on priority areas and timelines

JUL/AUG/SEPT

Lead officials work with management to develop recommendations concerning whether a merged department, a new agency, or additional intergovernmental agreements are recommended, the rationale for that decision, what service improvements or cost savings can be expected, and why A process to gather citizen, employee, and other stakeholder input should be developed, if appropriate If a merged department is appropriate, the elected officials and managers should consider the following in making a recommendation concerning which jurisdiction would direct the service

- recognition of organizational strengths and customer service
- relative size and service growth potential of current operations
- customer satisfaction with current services
- past study information about savings
- achieve balance between city and county to make politically viable
- minimize adverse impact on related systems

OCT 15 Convenor will report to Chair and Mayor concerning the current status of their work

NOV 15 Chair and Mayor will report to the City Council and County Board on their overall recommendations based on the work of the workgroups Chair and Mayor will review recommendations for consistency, balance, and overall impact on the citizens, employees, and organizations

ATTACHMENT A Functional Areas to Consider for Consolidation

GOVERNMENT FUNCTION	BACKGROUND AND COMMENTARY	LEAD POLICY OVERSIGHT RESPONSIBILITY (CONVENOR IN CAPS)
Workforce	A new policy structure involving Portland, Multnomah County and Washington County is being developed Other functions of these governments may be included	KATZ, STEIN, PETERS Williams, Petersen, Zelnys
Community Building	A comprehensive community initiative which draws on the physical, human, and social assets of communities and combines strategies and resources to better build the capacity of communities to create strong communities and healthy families	STEIN Hansen, Francesconi, Kafoury Poe, Linn
Domestic Violence and Homeless Singles Shelter	County is the primary provider of domestic violence services for shelter, counseling, transition support City will continue involvement through police and shelter/housing construction City has had lead policy planning for homeless singles Need to coordinate facilities and service funding decisions	Hansen, KAFOURY Poe, Rudman, Rollins
Housing	Both governments would like to respond to the Joint Audit recommendations will improved service delivery	Kafoury, HANSEN, McRobert Rudman, Poe, Com Action Co
Recruitment and Training	Goal of more efficiently advertising positions through expanded outlets and approaches Can offer a greater variety of more convenient offerings jointly, City can benefit from County's RESULTS training work	KATZ, Stein Grewe, Deardoff, Gates, Stump, McMillan
Employee Benefits	Study to determine economies in larger volume provision of benefits	SALTZMAN, Katz, Grewe, Risk M'gt, Gates, McMillan
Information Services	County has taken lead in Strategic Planning and implementation of plan Move in phases, starting with joint data center Movement beyond data center may not be warranted given City's strategic planning process and internal customer concerns about current support	STEIN, Katz Gates, Grewe, McCall
Facilities	Consistent with recommendations of previous study County operates wider range of facilities County already doing some contract work for Metro and City Requires mergers within City Major benefit in long term planning and implementation of community building plan In the short term, County may propose an expanded series of intergovernmental contracts	Saltzman, FRANCESCONI Kish, Nicholas, DiLoreto
Fleet, Distribution and Printing, Electronics	Subjects of previous study County has proposal for expanded series of intergovernmental agreements	SALTZMAN, Francesconi Kish, Nicholas/Guiney, McCall
Emergency Management	Continuation of effort	COLLIER, Kafoury, McRobert Glisdorf, Wall, Parrott
Information and Referral	Revive past efforts Consider joint agency for multiple governments	Stein, HALES Gates, Linn, McCall
Urban Planning	City has scale of operation to assume planning for urban, unincorporated areas, inclusion of rural areas would raise issues of representation, training, expertise of planners County major service improvements need to be maintained Fee structures made consistent	HALES, KELLEY, McRobert, Thalhofer Knowles, Busse
Transportation/Bridges	Consider impact of potential new revenue on city(ies)/county system Opportunity to address unfunded liabilities on bridges No BM 47 savings, but potential efficiencies	COLLIER, Hales, McRobert, Thalhofer NE Cities ?
Law Enforcement /Selected Functions and Levels of Service in East County	Consider City of Portland assumption of west side patrol and river patrol Review options for Gresham and NE Cities and the Sheriff to achieve desired level of enforcement	Nicholas, Trader, DiLoreto Local Public Safety Council STEIN, KATZ, McRobert, NE Cities Noelle, Moose, Giusto

Consolidation Threshold Study
Cities of Fairview, Gresham, Maywood Park, Portland,
Troutdale and Wood Village and Multnomah County, Oregon

Request for Proposals

Project Background

The impacts of State Ballot Measure 47, a statewide property tax reduction measure, the increasing urbanization of Multnomah County and a desire to reduce the costs of providing services and improve service quality by unifying local government efforts have led to local discussions about consolidation

The Portland City Council and the County Board of Commissioners, working with the cities of Fairview, Gresham, Maywood Park, Troutdale and Wood Village (see attachment A for a background description of each jurisdiction), are considering consolidation of local cities (or selected cities) and the County government within the next three years

The cost of the proposed threshold study will be paid for with private contributions that must be obtained prior to the award of any consultant contract

Consultant Services Requested

The participating jurisdictions have appointed a citizen Threshold Study Task Force to select and supervise the work of local staff and an outside consultant experienced in analyzing consolidations of local governments to complete a consolidation threshold study. The threshold study will build upon a review of the pertinent analysis already completed in the affected jurisdictions, other local government consolidation efforts, and the impacts of completed local functional consolidations

Desired Outcomes

The desired outcome of the threshold study is to provide decision makers with an accurate analysis of the merits of consolidation by identifying potential impacts over the next five years on costs, revenues, programs and services

The threshold study will focus its analysis in two areas

First, in addition to identifying overall impacts, a detailed analysis of the potential impacts of consolidation is desired for functions likely to be most directly impacted by a city/county consolidation. The areas could include public safety, housing and homeless services, workforce, community and economic development, administrative support services, neighborhood/citizen involvement, planning, transportation, auditing, legislative, and legal

Second, the study should present a thorough and comprehensive analysis of the impacts of

consolidation on overall costs, revenues, programs and services to each local jurisdiction based on three options (1) the cities of Portland, Gresham, Troutdale, Fairview, Wood Village, and Maywood Park are eliminated and merged with Multnomah County into a single consolidated City-County government, (2) only the City of Portland and Multnomah County are consolidated while residents of all other cities remain in their city for city purposes and the City-County for County purposes, and (3) the unincorporated rural, and incorporated areas east of the City of Portland form a separate county

As described by the cities and County resolution of intent authorizing this request for proposals and establishing the Threshold Study Task Force, local staff and the selected consultant will (1) review studies from all previous consolidation attempts, (2) analyze subsequent organizational, budget, programmatic, and operational impacts to the cities and County, (3) hold public hearings to receive feedback on their draft findings, and (4) issue recommendations whether or not to proceed with consolidation based on one of the three options and their analysis of its impacts on costs, revenues, programs, and services

It will be the responsibility of the consultant, under the supervision of the Threshold Study Task Force, to survey the governing body of each jurisdiction to prepare a detailed list of questions up-front to be answered by the threshold study. Some of the initial questions that have been identified include

What are the financial impacts on tax revenues in Multnomah County should the smaller cities and unincorporated areas form their own county?

What are the potential changes in the tax burden on the remaining citizens of the County and City to pay for County services at current levels?

What are the costs of bringing Portland and County employee salaries and benefits to "par"?

What are the effects of consolidation on the method of allocating assessed value?

How may overall costs to taxpayers be reduced if the consolidated government cannot be less than all the tax bases combined?

How might County services be provided to "opted out" cities?

How might the full costs of current unfunded liabilities be funded by a separate revenue source under a consolidated government?

What are the potential regional impacts of cities/County consolidation? What opportunities exist to regionalize selected services? Which are the best services to regionalize?

Project Coordination

The threshold study will be completed by local staff and a consultant experienced in analyzing local government consolidations. The work of the consultant will be supervised by a citizen. Threshold Study Task Force comprised of the following 11 appointed members

- 1 citizen - appointed by the Portland City Auditor,
- 1 citizen - appointed by the Multnomah County Auditor,
- 1 citizen - appointed by the Multnomah County Sheriff,
- 1 citizen - appointed by the Multnomah County District Attorney,
- 1 citizen - appointed by the Multnomah County Tax Supervising and Conservation Commission,
- 2 citizens - appointed by the Multnomah County Board of Commissioners, one of whom must be a representative from the unincorporated area of east county,
- 2 citizens - appointed by the Portland City Council,
- 1 citizen - appointed by the Gresham City Council,
- 1 citizen - appointed by the City Councils of Fairview, Maywood Park, Troutdale, and Wood Village

Proposed Schedule

The completed threshold study report is due no later than January 5, 1998

Submission Requirements

To be considered for this work, qualified firms and/or individuals must submit their qualifications and a statement of the proposed approach. Responses must be sent to Threshold Study, Office of the Mayor, City of Portland, 1220 S W 5th Avenue, Room 303, Portland, Oregon, 97204. **Submission must be received no later than 4:00 p.m., Wednesday, June 15, 1997.**

Each submission must include the following items

- 1 Letter of Introduction
- 2 Project Team
 - a Firm/Individual - name, size and nature of consulting work performed
Describe recent successful projects similar in size and scope to the proposed effort
Identify staff that will work on the project, their experience and background
Identify the percentage of their time devoted to this project by project task
 - b Include the names and phone numbers of three governmental client references for whom you have performed this type of analysis. Limit to one page

3 Project Approach

- a Briefly describe the methodology and approach the firm/individual will use in completing the project. The description should include specific tasks to be performed, appropriate benchmarks, literature and research which will be used, data collection methodology, interviews to conduct and analysis to be performed
- b Describe the recommended role of the threshold study project team and the staff of the participating jurisdictions in completing the study
- c A detailed work plan which at a minimum shows sequence of major projects and activities as well as the time allocation of the project team
- d A description of what will be needed from each local jurisdiction

4 Cost Estimate - Fixed Rate Provide details on costs associated with the project

5 City Requirements - see attached sheet titled PROFESSIONAL, TECHNICAL AND EXPERT SERVICE

6 Questions regarding this RFP shall be addressed to Sam Adams, Office of Mayor Vera Katz (503-823-4120) or e-mail at sfadams@ci portland or us. Questions must be received no later than two working days before final submittal due date. Responses, as deemed appropriate, shall be provided to all bidders.

7 The chosen bidder shall be required to enter into a standard contract for services. A copy of this standard contract is available at the above address or by contacting the Bureau of Purchases, City of Portland.

Selection Process

Statement of Qualifications and Proposals will be reviewed by a selection committee in accordance with City Code section 5.68. The selection committee will be comprised of the members of the Threshold Study Task Force. The staff of the participating jurisdictions reserve the right to convene a conference of potential bidders prior to the submission deadline. The committee has the right to require any clarification or changes it needs to understand the consultant's approach to the project and view of the scope of work. Interviews are optional and may be held with the highest rated firms. The following selection criteria will be used to score and rank submissions.

CRITERIA**POINTS**

- | | | |
|---|--|----|
| 1 | Letter of Introduction | 0 |
| 2 | Project Team | 20 |
| | a Firm/individual experience | |
| | b Unique qualification of key members | |
| | c Experience, knowledge and abilities conducting studies and analyses in the areas of organizational analysis, performance and trends analysis, strategic development and analysis, self-analysis processes or similar or related projects | |
| | d Experience conducting these studies and training for government organizations | |
| 3 | Project Approach | 40 |
| | This criteria relates to the basic understanding of the project Does the proposal exhibit clear and concise understanding of the project based on existing information, the work to be completed and coordination required | |
| | a Scope of work - completeness and soundness of proposed approach | |
| | b Basic methodology | |
| | c Task Breakdown Structure - Specific tasks to be performed and the resources to be used | |
| | d Analysis methods | |
| | e Perceived roles of Tax Supervising and Conservation Commission, Office of the County Auditor, the Office of the City Auditor and designated staff of the participating jurisdictions | |
| | f Describe estimated contractors hours devoted to the project and staff support needs from the participating jurisdictions | |
| 4 | Feedback from client references for similar types of projects | 20 |
| 5 | Cost estimate | 20 |

attachments Description of cities and County
 FY 1996-97 Adopted Budget Summaries
 Cities/County Functional Comparison Matrix
 Oregon Revised Statutes Chapters 190, 199
 Resolution of Intent to Evaluate Consolidation
 Memorandum on Fiscal Considerations of Consolidation
 Memorandum on Legal Considerations of Consolidation
 Memorandum on Human Resource Considerations of Consolidation



35612

City of Portland
Vera Katz
Mayor

RECEIVED

MAY 8 4 21 PM '97

DAVID RA CLARK JUNIOR
CITY CLERK

BY _____

May 8, 1997

TO Cay Kershner
Council Clerk

FROM Mayor Vera Katz *vk*
Commissioner Gretchen Miller-Kafoury *GK*
Commissioner Jim Francesconi *JF*

This memo is to request a Time Certain at 11 00 am on Thursday, May 15, 1997, for the purpose of a Joint Council Session with the Portland City Council and the Multnomah County Board of Commissioners to consider a Resolution of Intent regarding City-County Consolidation efforts

The Joint Session will take place in the 2nd floor Auditorium (temporary council chambers) of the Portland Building

Mailing Address
1220 SW 5th Avenue, Room 303
Portland, Oregon 97204-1995

Temporarily Located At
1400 SW 5th Avenue, Suite 501
Portland, Oregon

(503) 823-4120 • FAX (503) 823-3588 • TDD (503) 823-6868 • <http://www.ci.portland.or.us/mayor/>

ATTACHMENT A Functional Areas to Consider for Consolidation

As per April 28, 1997 Memorandum "Functional Areas to Consider for Consolidation" (To Multnomah Board of County Commissioners, Portland City Council, Sheriff Dan Noelle, Auditors Gary Blackmer and Barbara Clark, District Attorney Mike Schrunk, Mayor Gussie McRobert, Gresham, Mayor Donald Robertson, Wood Village, Mayor Roger Vonderharr, Fairview, Mayor Paul Thalhoffer, Troutdale, and Mayor Jeffrey Steffen, Maywood Park)

REVIEW PROCESS AND TIMELINE

APRIL 22 City Council and County Board, in consultation with Mayors of other cities, selected policy areas to pursue List reviewed with East County Mayors to determine what role they want to play in workgroups

APRIL/MAY City or County Convenor (see chart) will select and convene workgroup to begin a process to determine how to improve service and/or save public resources in the policy area Workgroup will review past studies that impact their area

JUNE 13 Convenor recommends to Chair and Mayor priority areas for action (if not already decided), timelines, and whether any actions can be taken as part of the 1997-8 budgeting processes

Early JULY Chair and Mayor return to the City Council and County Board with recommendations on priority areas and timelines

JUL/AUG/SEPT

Lead officials work with management to develop recommendations concerning whether a merged department, a new agency, or additional intergovernmental agreements are recommended, the rationale for that decision, what service improvements or cost savings can be expected, and why A process to gather citizen, employee, and other stakeholder input should be developed, if appropriate If a merged department is appropriate, the elected officials and managers should consider the following in making a recommendation concerning which jurisdiction would direct the service

- recognition of organizational strengths and customer service
- relative size and service growth potential of current operations
- customer satisfaction with current services
- past study information about savings
- achieve balance between city and county to make politically viable
- minimize adverse impact on related systems

OCT 15 Convenor will report to Chair and Mayor concerning the current status of their work

NOV 15 Chair and Mayor will report to the City Council and County Board on their overall recommendations based on the work of the workgroups Chair and Mayor will review recommendations for consistency, balance, and overall impact on the citizens, employees, and organizations

ATTACHMENT A Functional Areas to Consider for Consolidation

GOVERNMENT FUNCTION	BACKGROUND AND COMMENTARY	LEAD POLICY OVERSIGHT RESPONSIBILITY (CONVENOR IN CAPS)
Workforce	A new policy structure involving Portland, Multnomah County and Washington County is being developed Other functions of these governments may be included	KATZ, STEIN, PETERS Williams, Petersen, Zelny
Community Building	A comprehensive community initiative which draws on the physical, human, and social assets of communities and combines strategies and resources to better build the capacity of communities to create strong communities and healthy families	STEIN Hansen, Francesconi, Kafoury Poe, Linn
Domestic Violence and Homeless Singles Shelter	County is the primary provider of domestic violence services for shelter, counseling, transition support City will continue involvement through police and shelter/housing construction City has had lead policy planning for homeless singles Need to coordinate facilities and service funding decisions	Hansen, KAFOURY Poe, Rudman, Rollins
Housing	Both governments would like to respond to the Joint Audit recommendations will improved service delivery	Kafoury, HANSEN, McRobert Rudman, Poe, Com Action Co
Recruitment and Training	Goal of more efficiently advertising positions through expanded outlets and approaches Can offer a greater variety of more convenient offerings jointly, City can benefit from County's RESUL TS training work	KATZ, Stein Grewe, Deardoff, Gates, Stump, McMillan
Employee Benefits	Study to determine economies in larger volume provision of benefits	SALTZMAN, Katz, Grewe, Risk M'g't, Gates, McMillan
Information Services	County has taken lead in Strategic Planning and implementation of plan Move in phases, starting with joint data center Movement beyond data center may not be warranted given City's strategic planning process and internal customer concerns about current support	STEIN, Katz Gates, Grewe, McCall
Facilities	Consistent with recommendations of previous study County operates wider range of facilities County already doing some contract work for Metro and City Requires mergers within City Major benefit in long term planning and implementation of community building plan In the short term, County may propose an expanded series of intergovernmental contracts	Saltzman, FRANCESCONI Kish, Nicholas, DiLoreto
Fleet, Distribution and Printing, Electronics	Subjects of previous study County has proposal for expanded series of intergovernmental agreements	SALTZMAN, Francesconi Kish, Nicholas/Guiney, McCall
Emergency Management	Continuation of effort	COLLIER, Kafoury, McRobert Glisdorf, Wall, Parrott
Information and Referral	Revive past efforts Consider joint agency for multiple governments	Stein, HALES Gates, Linn, McCall
Urban Planning	City has scale of operation to assume planning for urban, unincorporated areas, inclusion of rural areas would raise issues of representation, training, expertise of planners County major service improvements need to be maintained Fee structures made consistent	Hales, KELLEY, McRobert, Thalhofer Knowles, Busse
Transportation/Bridges	Consider impact of potential new revenue on city(ies)/county system Opportunity to address unfunded liabilities on bridges No BM 47 savings, but potential efficiencies	COLLIER, Hales, McRobert, Thalhofer NE Cities ? Nicholas, Trader, DiLoreto
Law Enforcement /Selected Functions and Levels of Service in East County	Consider City of Portland assumption of west side patrol and river patrol Review options for Gresham and NE Cities and the Sheriff to achieve desired level of enforcement	Local Public Safety Council STEIN, KATZ, McRobert, NE Cities Noelle, Moose, Giusto

Consolidation Threshold Study
Cities of Fairview, Gresham, Maywood Park, Portland,
Troutdale and Wood Village and Multnomah County, Oregon

Request for Proposals

Project Background

The impacts of State Ballot Measure 47, a statewide property tax reduction measure, the increasing urbanization of Multnomah County and a desire to reduce the costs of providing services and improve service quality by unifying local government efforts have led to local discussions about consolidation

The Portland City Council and the County Board of Commissioners, working with the cities of Fairview, Gresham, Maywood Park, Troutdale and Wood Village (see attachment A for a background description of each jurisdiction), are considering consolidation of local cities (or selected cities) and the County government within the next three years

The cost of the proposed threshold study will be paid for with private contributions that must be obtained prior to the award of any consultant contract

Consultant Services Requested

The participating jurisdictions have appointed a citizen Threshold Study Task Force to select and supervise the work of local staff and an outside consultant experienced in analyzing consolidations of local governments to complete a consolidation threshold study. The threshold study will build upon a review of the pertinent analysis already completed in the affected jurisdictions, other local government consolidation efforts, and the impacts of completed local functional consolidations

Desired Outcomes

The desired outcome of the threshold study is to provide decision makers with an accurate analysis of the merits of consolidation by identifying potential impacts over the next five years on costs, revenues, programs and services

The threshold study will focus its analysis in two areas

First, in addition to identifying overall impacts, a detailed analysis of the potential impacts of consolidation is desired for functions likely to be most directly impacted by a city/county consolidation. The areas could include public safety, housing and homeless services, workforce, community and economic development, administrative support services, neighborhood/citizen involvement, planning, transportation, auditing, legislative, and legal

Second, the study should present a thorough and comprehensive analysis of the impacts of consolidation on overall costs, revenues, programs and services to each local jurisdiction based on three options (1) the cities of Portland, Gresham, Troutdale, Fairview, Wood Village, and Maywood Park are eliminated and merged with Multnomah County into a single consolidated City-County government, (2) only the City of Portland and Multnomah County are consolidated while residents of all other cities remain in their city for city purposes and the City-County for County purposes, and (3) the unincorporated rural, and incorporated areas east of the City of Portland form a separate county

As described by the cities and County resolution of intent authorizing this request for proposals and establishing the Threshold Study Task Force, local staff and the selected consultant will (1) review studies from all previous consolidation attempts, (2) analyze subsequent organizational, budget, programmatic, and operational impacts to the cities and County, (3) hold public hearings to receive feedback on their draft findings, and (4) issue recommendations whether or not to proceed with consolidation based on one of the three options and their analysis of its impacts on costs, revenues, programs, and services

It will be the responsibility of the consultant, under the supervision of the Threshold Study Task Force, to survey the governing body of each jurisdiction to prepare a detailed list of questions up-front to be answered by the threshold study. Some of the initial questions that have been identified include

- What are the financial impacts on tax revenues in Multnomah County should the smaller cities and unincorporated areas form their own county?
- What are the potential changes in the tax burden on the remaining citizens of the County and City to pay for County services at current levels?
- What are the costs of bringing Portland and County employee salaries and benefits to "par"?
- What are the effects of consolidation on the method of allocating assessed value?
- How may overall costs to taxpayers be reduced if the consolidated government cannot be less than all the tax bases combined?
- How might County services be provided to "opted out" cities?
- How might the full costs of current unfunded liabilities be funded by a separate revenue source under a consolidated government?
- What are the potential regional impacts of cities/County consolidation? What opportunities exist to regionalize selected services? Which are the best services to regionalize?

Project Coordination

The threshold study will be completed by local staff and a consultant experienced in analyzing local government consolidations. The work of the consultant will be supervised by a citizen. Threshold Study Task Force comprised of the following 11 appointed members

- 1 citizen - appointed by the Portland City Auditor,
- 1 citizen - appointed by the Multnomah County Auditor,
- 1 citizen - appointed by the Multnomah County Sheriff,
- 1 citizen - appointed by the Multnomah County District Attorney,
- 1 citizen - appointed by the Multnomah County Tax Supervising and Conservation Commission,
- 2 citizens - appointed by the Multnomah County Board of Commissioners, one of whom must be a representative from the unincorporated area of east county,
- 2 citizens - appointed by the Portland City Council,
- 1 citizen - appointed by the Gresham City Council,
- 1 citizen - appointed by the City Councils of Fairview, Maywood Park, Troutdale, and Wood Village

Proposed Schedule

The completed threshold study report is due no later than January 5, 1998

Submission Requirements

To be considered for this work, qualified firms and/or individuals must submit their qualifications and a statement of the proposed approach. Responses must be sent to Threshold Study, Office of the Mayor, City of Portland, 1220 S W 5th Avenue, Room 303, Portland, Oregon, 97204. **Submission must be received no later than 4.00 p m., Wednesday, June 15, 1997.**

Each submission must include the following items

- 1 Letter of Introduction
- 2 Project Team
 - a Firm/Individual - name, size and nature of consulting work performed. Describe recent successful projects similar in size and scope to the proposed effort. Identify staff that will work on the project, their experience and background. Identify the percentage of their time devoted to this project by project task.

b Include the names and phone numbers of three governmental client references for whom you have performed this type of analysis Limit to one page

3 Project Approach

a Briefly describe the methodology and approach the firm/individual will use in completing the project The description should include specific tasks to be performed, appropriate benchmarks, literature and research which will be used, data collection methodology, interviews to conduct and analysis to be performed

b Describe the recommended role of the threshold study project team and the staff of the participating jurisdictions in completing the study

c A detailed work plan which at a minimum shows sequence of major projects and activities as well as the time allocation of the project team

d A description of what will be needed from each local jurisdiction

4 Cost Estimate - Fixed Rate Provide details on costs associated with the project

5 City Requirements - see attached sheet titled PROFESSIONAL, TECHNICAL AND EXPERT SERVICE

6 Questions regarding this RFP shall be addressed to Sam Adams, Office of Mayor Vera Katz (503-823-4120) or e-mail at sfadams@c1 portland or us Questions must be received no later than two working days before final submittal due date Responses, as deemed appropriate, shall be provided to all bidders

7 The chosen bidder shall be required to enter into a standard contract for services A copy of this standard contract is available at the above address or by contacting the Bureau of Purchases, City of Portland

Selection Process

Statement of Qualifications and Proposals will be reviewed by a selection committee in accordance with City Code section 5 68 The selection committee will be comprised of the members of the Threshold Study Task Force The staff of the participating jurisdictions reserve the right to convene a conference of potential bidders prior to the submission deadline The committee has the right to require any clarification or changes it needs to understand the consultant's approach to the project and view of the scope of work Interviews are optional and may be held with the highest rated firms The following selection criteria will be used to score and rank submissions

CRITERIA**POINTS**

- | | | |
|---|--|----|
| 1 | Letter of Introduction | 0 |
| 2 | Project Team <ul style="list-style-type: none"> a Firm/individual experience b Unique qualification of key members c Experience, knowledge and abilities conducting studies and analyses in the areas of organizational analysis, performance and trends analysis, strategic development and analysis, self-analysis processes or similar or related projects d Experience conducting these studies and training for government organizations | 20 |
| 3 | Project Approach <p style="margin-left: 20px;">This criteria relates to the basic understanding of the project Does the proposal exhibit clear and concise understanding of the project based on existing information, the work to be completed and coordination required</p> <ul style="list-style-type: none"> a Scope of work - completeness and soundness of proposed approach b Basic methodology c Task Breakdown Structure - Specific tasks to be performed and the resources to be used d Analysis methods e Perceived roles of Tax Supervising and Conservation Commission, Office of the County Auditor, the Office of the City Auditor and designated staff of the participating jurisdictions f Describe estimated contractors hours devoted to the project and staff support needs from the participating jurisdictions | 40 |
| 4 | Feedback from client references for similar types of projects | 20 |
| 5 | Cost estimate | 20 |

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 Memorandum on Fiscal Considerations of Consolidation
 Memorandum on Legal Considerations of Consolidation
 Memorandum on Human Resource Considerations of Consolidation

RESOLUTION NO.

3 5 6 1 2

Declare City of Portland intentions to evaluate overall consolidation of Multnomah County and its cities (Resolution)

WHEREAS, Measure 47 budget cuts will reduce the capacity of cities and Multnomah County to deliver desired levels of service to residents, and

WHEREAS, public response to Measure 47 budget reductions has suggested looking for economies in existing separate cities/county functions, through service improvements, joint planning and/or consolidation of the existing units of government, and

WHEREAS, a spirit of collaboration between Multnomah County and the City of Portland has already resulted in many joint efforts including domestic violence reduction programs, citizen surveys, program audits, business tax collection, public school funding support, workforce development, homeless shelters/facilities, law enforcement, affirmative action, youth and aging services, the Portland Multnomah Progress Board, Metropolitan Human Rights Commission, the Bureau of Emergency Communications, the Office of Cable Communications and Franchise Management and regional arts and facilities support, and

WHEREAS, consolidation could result in financial and service delivery benefits and a less costly governance structure by avoiding inefficient use of tax dollars on duplicative administrative services, and

WHEREAS, consolidation could achieve greater economies of scale in the purchase of goods and services, and

WHEREAS, consolidation could improve programs and services by combining efforts to focus on community issues and by strengthening the accountability of local government, and

WHEREAS, consolidation could offer citizens a more understandable form of government and the opportunity to have one set of elected officials make priority decisions on the needs of city and county residents

NOW, THEREFORE, BE IT RESOLVED, the City of Portland declares its intent to join with Multnomah County, Fairview, Gresham, Maywood Park, Troutdale, and Wood Village (1) to objectively evaluate the impacts of overall consolidation on the County and cities, and (2) to proceed with the merger of selected local government functions where feasible

1 BE IT FURTHER RESOLVED, it is requested that the Mayors of Gresham and Portland and the County Chair coordinate with the Mayors of Fairview, Maywood Park, Troutdale, and Wood Village to present at a joint meeting of the above mentioned governing bodies by mid-July, 1997 recommendations on priority areas and time lines for service improvements and/or merging selected local government functional areas

The County Chair, Mayors, and elected officials will follow the process outlined in Attachment A. They are requested to give priority consideration to those functions indicated on the attached matrix (Attachment A). Although the time lines for individual functional areas might differ, it is expected that each will have a detailed work plan and time line

2 BE IT FURTHER RESOLVED, the City of Portland agrees to participate in completing a Consolidation Threshold Study that provides citizens and decision makers with an accurate analysis of the merits of consolidation by identifying potential impacts over the next five years on costs, revenues, programs and services

The City of Portland asks that the Consolidation Threshold Study include a recommendation of whether or not to proceed with overall consolidation under the process prescribed in the Oregon Revised Statutes Chapter 199 based on three options (1) the cities of Portland, Gresham, Troutdale, Fairview, Wood Village, and Maywood Park are eliminated and merged with Multnomah County into a single consolidated City-County government, (2) only the City of Portland and Multnomah County are consolidated while residents of all other cities remain in their city for city purposes and the City-County for County purposes, and (3) the unincorporated rural, and incorporated areas east of the City of Portland form a separate county

The City of Portland and/or the Multnomah County Board of Commissioners, by February 6, 1998, will decide whether to accept or reject the recommendation of the Consolidation Threshold Study and to proceed with overall consolidation

The City of Portland, in coordination with Multnomah County, Fairview, Gresham, Maywood Park, Troutdale, and Wood Village authorizes the creation of an eleven-member Threshold Task Force, to supervise the work of an outside consultant and the staff of each jurisdiction, to complete the Consolidation Threshold Study by January 5, 1998

The Threshold Task Force will

1 Supervise the outside consultant and local staff to complete a Consolidation Threshold Study that a) reviews studies from all previous consolidation attempts, b) analyzes subsequent or new organizational, budget, programmatic, and operational impacts to the cities and County,

2 Answer the priority questions identified by each local government, with particular emphasis on financial questions,

3 Propose legislative changes necessary for implementing the Study recommendations

4 Consist of citizens appointed by the following jurisdictions no later than June 30, 1997

1 citizen - appointed by the Portland City Auditor,

1 citizen - appointed by the Multnomah County Auditor,

1 citizen - appointed by the Multnomah County Sheriff,

1 citizen - appointed by the Multnomah County District Attorney,

1 citizen - appointed by the Multnomah County Tax Supervising and Conservation Commission,

2 citizens - appointed by the Multnomah County Board of Commissioners, one of whom must be a representative from the unincorporated area of east county,

2 citizens - appointed by the Portland City Council,

1 citizen - appointed by the Gresham City Council,

1 citizen - appointed by the City Councils of Fairview, Maywood Park, Troutdale, and Wood Village,

5 Hold public hearings to receive feedback on their draft findings,

6 Issue recommendations whether or not to proceed with consolidation based on one of the three options and their analysis of its impacts on finances and programs

As part of the work of the Threshold Task Force, the City of Portland authorizes the issuance of the attached request for proposals (attachment B) for consultant services financed by private sector contributions to help prepare the Consolidation Threshold Study. The City of Portland assumes that the consultant's work on the threshold study will be entirely paid for with private contributions and will be completed by January 1, 1998. The City of Portland agrees to assist Portland and the County in raising the private sector funds for the study. No contract to complete the threshold study will be awarded until sufficient private contributions are in hand to pay for its entire consultant costs.

The City of Portland agrees to hold joint public hearings with the County Board and the Mayors of Fairview, Gresham, Maywood Park, Troutdale, and Wood Village after issuance of the threshold study report to publicize its findings and obtain public comment on it

ADOPTED by the Council, **MAY 15 1997**

Mayor Vera Katz

May 7, 1997

By

BARBARA CLARK
Auditor of the City of Portland
Betta Olson
Deputy

709

Agenda No.

RESOLUTION NO. 35612

Title

Declare City of Portland intentions to evaluate overall consolidation of Multnomah County and its cities. (Resolution)

INTRODUCED BY	DATE FILED
Mayor Vera Katz	MAY 08 1997
NOTED BY COMMISSIONER	Barbara Clark Auditor of the City of Portland
Affairs	By <u>Britta Olson</u> Deputy
Finance and Administration <u>Sam Adams</u>	For Meeting of _____
Safety	
Utilities	
Works	
BUREAU APPROVAL	ACTION TAKEN
Bureau Office of the Mayor	
Prepared by Date Sam Adams 5/8/97	
Budget Impact Review ____ Completed ____ Not Required	
Bureau Head Mayor Katz	

AGENDA		FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS		
				YEAS	NAYS
Consent	Regular X	Francesconi	Francesconi	✓	
NOTED BY		Hales	Hales	✓	
City Attorney		Kafoury	Kafoury	✓	
City Auditor		Sten	Sten		✓
City Engineer		Katz	Katz	✓	

709

709 5/15 11 AM

5/15/97

Agenda No

copy

RESOLUTION NO.

Title

11:05 12:09 PM

Declare City of Portland intentions to evaluate overall consolidation of Multnomah County and its cities. (Resolution)

INTRODUCED BY	DATE FILED	MAY 08 1997
Mayor Vera Katz	Barbara Clark Auditor of the City of Portland	
NOTED BY COMMISSIONER		
Affairs	By	Gretta Olson
Finance and Administration		Deputy
Safety	For Meeting of	5/15/97
Utilities	ACTION TAKEN	
Works	testimony from: Kay Dietsch	
BUREAU APPROVAL	2230 SW CALDWAY	
Bureau Office of the Mayor	Portland, OR 97219	
Prepared by Date	Paul Thalhofer	
Sam Adams 5/8/97	Mayor, City of Troutdale	
Budget Impact Review	104 SE Kibling Ave	
Completed Not Required	Troutdale, OR 97060-2099	
Bureau Head		
Mayor Katz		

AGENDA		FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS		
				YEAS	NAYS
Consent	Regular X	Francesconi	Francesconi	✓	
NOTED BY		Hales	Hales	✓	
City Attorney		Kafoury	Kafoury	✓	
City Auditor		Sten	Sten		✓
City Engineer		Katz	Katz	✓	