THE OREGONIAN, THURSDAY, OCTOBER 28, 1964



AND DO NO / AND DO NO

WILLAMETTE RIVER panorama, in aerial photograph by The Oregonian's Leonard Bacon, shows Marquam Bridge, foreground, in relation to others. Downriver are, in order, Hawthorne, Morrison, Burnside, Steel and Broadway bridges. Fremont Bridge will be erected over river in upper left

(dotted line roughly), connecting Minnesota and Stadium Freeways. Note lack of approach work on east side of Marquam at right; contracts are to be awarded after first of the year, with bridge opening set for summer, 1966, though structure itself will be completed next year.



LOOKING EAST over Marquam Bridge skeletal structure shows progress of recent months. Bridge is to be completed in late summer, 1965, but will not be opened until

a year later, since eastside approach contracts have not yet been awarded. Eastbound traffic will drive on top, westbound on bottom.





MINNESOTA FREEWAY stretches through north Portland, with majestic Mt. St. Helens looming in northeast, upper right. Smaller white dome is Mt. Rainier, caught only on clear day such as this was when The Oregon-ian's Leonard Bacon photographed panorama from helicopter. Freeway from Morrison Bridge to Interstate Bridge over Columbia River will be opened about Nov. 15. Approaches to Interstate Bridge now are being finished. Traffic currently goes off freeway at Shaver Street, and comes

onto freeway southbound on Failing Street, bottom center. Those streets will be dead-ended, with freeway access and egress at Skidmore, Killingsworth, Portland Boulevard, Lombard, Columbia Boulevard and Delta Park interchanges. Two pedestrian overpasses are completed at Failing and Bryant streets, with vehicle overpasses shown at Going, Alberta, Ainsworth streets as well as major interchanges. At lower left is Interstate Avenue, currently U.S. Highway 5.

APPROACHES TO the Marquam Bridge are shown here. Stadium Freeway will con-nect at upper left-center, and run along excavated route through center, top to bottom, of photograph. SW 1st Avenue over-

crossing is at bottom of photo, with Harbor Drive above it, and Baldock Freeway stretches under approaches in upper center. Freeway from bridge to Broadway is sched-uled to be opened in late summer of 1965.



APPROACH to Interstate **Bridge of Minnesota Freeway** is shown here. Bridge is at top of photo, with Delta Park underpass in foreground and Union Avenue-Swift Boulevard underpass near top.



DELTA PARK underpass is shown in this aerial photo. At top left-center is P-I Building which will be displaced if

Delta Dome Stadium measure passes in the Nov. 3 general election. Columbia Slough is at right top.



ESTABLISHED BY HENRY L. PITTOCK

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SUNDAY, JUNE 4, 1967

African Civil War

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There are historical parallels to the current critical situation in Nigeria, Africa's most populous nation. The secession of Eastern Nigeria and its challenge by the federal government sets the stage for civil war as in America just over a century ago, when the area that is now Nigeria was still called by many "the Slave Coast". And more recently, the abortive secession attempt by Katanga brought civil war to The Congo and painfully involved the United Nations. Eastern Nigeria, like Katanga, is

rich in economic potential. The rapidly growing Nigerian petroleum trade draws about two-thirds of its crude oil from the East.

Eastern Nigeria is outmanned, if the federal government can win even nominal support of other regions in opposing the secession with force. Its 14 million people represent about onequarter of the nation's population, living in less than one-tenth of its area. The central government in Lagos controls communications and transportation routes, and these have been choked off by federal government order.

The East's defiance could, however be the trigger for the dissolution of the federation, which was elevated to independence within the British Commonwealth in 1960 with such optimistic promises of progressive self-government. The people of Nigeria are divided among more than 250 tribes, some of them exercising territorial control. Chief Obafemi Awolowo of the Western region has threatened secession. Large sections of the population in the Northern region want independence. The military regime of Lt. Col. Yakubu Gowon, a northerner, exercises firm con-trol only in the Federal Territory of Lagos.

There are fewer than 30,000 non-Africans in Nigeria's population of almost 60 million. There have been about 2,000 Americans including 125 Peace Corpsmen, about 3,000 Britons, and 300 Italians in Eastern Nigeria, which Lt. Col. C. Odumegwu Ojukwu has proclaimed the independent state of Biafra. About 700 American women and children were to be taken out by chartered planes this weekend.

The experience in The Congo should illustrate the dangers inherent in intervention by the United Nations or its members in such internal African conflicts rooted in tribal differences. In fact, the artificial delineation of the boundaries of Nigeria in the colonial era must be charged, in part, with the dissension that has prevailed there since the assassing tio

skyline, of which the Bank of California tower will be an impressive part, is physical evidence of the rapid development of the country's far corner.

Jinxed Figure

Returns on elections for positions on the Oregon Supreme Court have a special significance. The highest of these tallies each general election is used as a base from which to deter-mine the number of signatures re-quired to put an initiative or referendum on the ballot.

One of the causes of last year's fiasco of failed petition drives, both statewide and in Multhomah County, was the decision of someone in the secretary of state's office to use the highest tally for any one candidate, rather than the highest total tally for a court position, as this base.

Somebody in the secretary of state's office has goofed again: The 1967-68 Oregon Blue Book reports all the re-turns of the November, 1966, election with the exception of those for two positions on the Supreme Court, neither contested. There is, therefore, no readily available official record from which prospective petitioners may know what their signature goal must be. They must apply to elections chief Jack Thompson, as we did, to discover that the base figure this year is 480,197, which includes the vote for Justice William C. Perry plus a few write-ins.

As pointed out here the other day, the Legislature has referred to the people a measure to change the base to the stabler one of the vote for governor. But at least until November, 1968, signature requirements, as calculated from the 480,197 base, will be: 48,020 for constitutional amendments, 38,416 for initiative statutes, and 24,-010 for referendums.

Petition-pushers can paste that in their Blue Books.

Out Of Bounds

Two bold legislators from Eugene, Rep. Don Wilson (R) and Rep. Keith Skelton (D), spoke the feelings of many colleagues of both parties in both houses last week when they accused the Joint Ways and Means Com-mittee of using its life-and-death to an end. Perhaps they are power in budgetary matters to force afraid to go home and "face the Legislature as a whole to accept the music." cused the Joint Ways and Means Comits minority opinions in policy questions.

The specific issue was Mr. Wilson's bill to empower the attorney general to protect consumers against fraud-



'My Uncle Can Lick Your Uncle'

WILLIAM SANDERSON THE ORGONIAN AGT

-The People's Own

'Worthless Session'

To the Editor: Now that the Legislature is driving pellmell towards adjournment, it appears they will again en-gage in the usual "hustle, bus-tle and shuffle" that will cause some needed legislation to be buried. Although they have wasted a lot of time and the taxpayer's money on hearings, we will witness them using their haste as an excuse for non-action.

Undoubtedly this Legisla-ture will go down in history as the one that did the least for the common taxpayer, while providing additional tax loop-holes and the opportunity for additional tax-shifting that will benefit the big timber inthat terests, utilities and owners of business property.

Perhaps they have good rea-son to be reluctant to bring

cern about property taxes, they well know that in the past sessions they have presented the utilities, timber interests and business proper- who

evidence to show that any effort was made at this session islators wit correct the evils they their backl to hatched at previous sessions. intestinal fo Instead, they attempt to to the powe

foist a sales tax on the people comprise of Oregon, that will make the which real individual homeowner pay and more taxes, while the power- that ful corporations will wax fat and the poo on further tax savings.

Piling insult on injury they have provided the utility barons with a loophole involving their surplus profits which should have been used for the purpose of rate reduction (had there been a public utilities commissioner who represented the public). We find them now paving the way for the utilities to use these excess profits for so-called expansion and improvements, which in turn will increase their capital investment and give them cause to go before the public

utility commissioner for further rate increases. Observation of the antics of In spite of their vocal con- some of these self-labeled representatives of the people only serve to convince the common taxpayer they are forcing us to play with men who "mark the deck" and ull the strings" to spread

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The fantasy was complicatd further by an inaccurate umor, that in college "per-prmances" I removed my lothes. It is not generally nown that I am initiated into school of Hinduism some nembers of which do go broad in the city ash-smeard and naked; this is Shivaite induism but I am not a praccing Naga (naked) holyman. o I have not removed my othes at a public reading or, alas, 10 years.

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nd I spontaneously shouted This men ack, "Nakedness!" and he the editoria houted back "Wahddya mean and suppos akedness?" and so thinking land newspa ver my own language I siently disrobed, and then cloth- ionation d myself again, and then orso continued the reading of ed Presider Power."

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Urban Affairs Report

Renewal Takes Old Men's Homes

First of a series of three articles on the problems of relocating residents of the next urban renewal project.

By WILLIAM SANDERSON Staff Writer, The Oregonian

Portland's second major urban renewal project — the redevelopment of a 16-block tract in a shabby, rundown but once prosperous waterfront district — has entered a crucial and delicate stage.

There were, at the outset, 347 individuals, six families and 68 businesses in the area. All the people and most of the businesses will be displaced. Most of the buildings will be demolished and the land sold to redevelopers by the Portland Development Commission.

A critical problem, unforeseen in planning stages of the project, haunts PDC's relocation staff. There is a special kind of housing available in the area — cheap rooms with simple (and often illegal) cooking facilities and relocation workers have found a dearth of comparable housing in other parts of the city.

Planners overlooked the fact that the kind of housing these displacees want and can afford has all but disappeared from Portland.

The new project, called Area II, is directly north of the South Auditorium Urban Renewal Project. Area II is bounded by SW Front and 4th Avenues and Market and Jefferson Streets.

Patterns Shift

Most of the buildings were erected in the 1890s and early 1900s. The area bustled with commerce when business was more oriented to the river.

But patterns of commerce shifted in other directions. As business declined owners sold out or neglected their property. Land values dwindled. For 30 years the area has been a liability to the city. Property taxes collected do not balance the cost of municipal services.

Inevitably, sturdy hotels and rooming houses that once catered to loggers and railroad men, could attract only the very poor.

Area II's 17 old hotels and rooming houses became a haven for elderly men, most of whom are single and who live on Social Security pittances, small pensions, welfare assistance and the few dollars they can earn from part-time work.

The area has been an acute problem to police because of prostitution and narcotics trade. Many of the buildings are fire hazards.

'I Like It Here'

Ugliness, as well as beauty, is in the eye of the beholder. To a passerby the district is unsightly and depressing. But to most of Area II's residents some of whom are 70 and 80 years old and who have lived there for more than 30 years — it is "home."



"... ugliness, as well as beauty, is in the eye of the beholder ... to most ... who have lived there more than 30 years it is home."

housing costing more than \$90 per month.

But the 230 units, standard and priced right, have a major flaw as far as Area II's single elderly men are concerned: they have no cooking facilities and many are too far away from the simple pleasures and distractions the men want.

The little hotplate on which he can warm a can of soup or make himself a cup of coffee is as important to an old man as a shiny automatic kitchen range is to a modern homemaker.

Although the 230 rooms are "standard," the electrical systems in most of them are not adequate, from a safety standpoint, for hotplates.

Said City Fire Marshal Jim Riopelle: "When we find a hotplate or an electric frying pan in a room which is not properly wired, we remove it. Often, a few days later, the old fellow has found another one. It's a dangerous situation and I'm afraid we're going to have a disaster one of these days. Building owners are liable, legally as well as morally, if they allow this to continue and a fire kills or injures their tenants."

Food Big Problem

The number of private, low-cost rooms in the city is almost irrelevant when applied to the wants and needs of Area II's residents. The displacee may be able to afford the rent but on an income of less than \$50 or \$75 per month he simply cannot afford to eat in restaurants, however inexpensive the fare.

Most of the 81 individuals thus far displaced from Area II lived in the Jefferson and New Rose hotels. When word was passed that the hotels would be vacated and demolished, 22 of these men simply vanished.

Proud and independent, they packed their meager belongings in a box or bag and trudged off to another hotel or rooming house.

Moves Resented

"They went out one door and in another," said Chuck Taft, site manager for Area II. "If they found another room in Area II, we cannot consider them 'relocated' and we carry them on our caseload. They are still our responsibility."

PDC allows a minimum \$5 payment to individuals who move themselves as most of these men can and do. So far, 34 have received financial aid and four have refused either the \$5 or any help in finding new quarters.

"It really boils down to a delicate social problem," Taft said. "It's difficult to convince an old man he should change his living patterns." A sociologist's argument that a move to better — and costlier quarters — "upgrades" the individual does not impress the individual who is happy where he is. An old man does not want to break the comfortable (to him) patterns of living which have sustained his simple needs. If he enjoys a game of checkers or reminiscing with cronies in Lounsdale Square he does not want to move to a room near Multnomah Stadium.

He may live in Area II's hotels because he feels himself several cuts above Skid Road and he resents being shown quarters there, although the quarters may be better than his.

What the old man really wants is to be left alone. Shiny new buildings mean very little to him if the price is his comfort and independence.

Of the 81 displacees, PDC has actively helped about 10 find new homes. One man moved into Northwest Tower, the Housing Authority of Portland's high-rise for the elderly. Most of the displacees are eligible for public housing. But few will accept it.

PDC could easily meet federal regulations by simply relocating these old men in "standard" quarters. But the term "standard" has to be applied to what makes a man happy — or at least satisfied — as well as the condition of the quarters.

That is why officials of PDC, HAP, and other public and private agencies concerned with the problem of relocation, are exploring an unusual possibility of solution.

NEXT: A New Kind of Answer

district is unsightly and dep But to most of Area II's residen. some of whom are 70 and 80 years a and who have lived there for more than 30 years — it is "home." Some hotel owners and managers have worked hard to make their ac-commodations as comfortable, safe and clean as possible — all the while

and clean as possible — all the while remembering that costly rehabilitation would mean rents that the old men

cannot afford. One elderly tenant of such a hotel said; "I'm past 70. I'm not too well anymore. I like it here and I don't

want to move. "I won't live down on Skid Road with the burns, you know. I have a little room here and a radio and I can cook me up a meal on my hotplate if I want to.

"They got a television down in the lobby and newspapers to read and a pretty good little restaurant down the block. Maybe you don't think it's a nice place to live. Well, it's good enough for me."

Before the project could win state and federal approval PDC's planning had to include a method for "providnad to include a method for "provid-ing, unless already available, decent, safe and sanitary dwellings substan-tially equal in number to the number of substandard dwellings to be cleared from the area." Rents must be within reach of displacees.

Costs Unbeatable

a hard Here the rub begins. It's "standard" housing costs more than "substandard". Moreover, the sub-"substandard". Moreover, the sub-standard housing in Area II actually better served the needs of the old men than the "standard" housing available elsewhere in the city.

A displacee can move to substan-dard housing if he wants to. But if he takes advantage of relocation assist-ance, PDC is obliged to put him in standard housing.

PDC surveyed Portland's housing resources when Area II was in plan-ning stages and found there were more than 5,000 one-bedroom units (or, in most cases, sleeping rooms) on the market. To narrow the

the market. To narrow the resources and apply them to the particular problem here, PDC surveyed 39 hotels and rooming houses in the downtown fringe area. Of more than 2,100 units, 60 per cent were rated as "standard." Of these, 230 were available at prices displacees could afford — between \$30 and \$35 per month per month.

Income Miniscule

Of 392 individuals living in Area II, 16 had incomes of about \$40 per month, 280 had incomes of less than \$100 and 110 less than \$150. Based on this, PDC estimated 240 individuals would need housing costing less than \$40 per month, 114 less than \$50 per month and 16 at less than \$60 per month. Only four individuals could afford

Only four individuals could afford

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fended by the sight of a not-tite-naked person; in which se any slick magazine enth se any slick magazine or lo-l newspaper carrying bath-g suit or shower soap adver-ements might be found of-nsive, but they are not.

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MAYOR TERRY D. Schrunk points with his pipe to the S.W. 4th Ave. and Harrison St. location of the projected Pacific Northwest Bell Telephone building in the urban renewal area. From left are Ira Keller. chairman of Portland Development Commission; Mayor Schrunk and T. E. Bolger, general manager for telephone company. This is first new building for renewal area. Story on page 1.

Phone Firm Tells Project

Picture On Page 23

Construction of a \$3 million multi-purpose office building in the South Auditorium urban renewal site by Pacific Northwest Bell Telephone Co. will begin next spring, according to T. E. Bolger, vice president and general manager.

At a joint press conference of the Portland Development Commission and telephone company officials in Mayor Terry D. Schrunk's office, the plan was termed the first "key development" in the urban renewal site.

The building will consolidate in a single location, Bolger said, certain operations that are scattered in leased buildings. It is expected that 500 employes will work at this location. The company expects to occupy the building in 1963.

Further Expense Scen

The initial investment of \$3 million is for the cost of the building only, Bolger said. Equipment and further expansion of the three story building will add substantially to the company's investment. Stanton, Boles, Maguire and Church, Portland architectural firm, has been employed to design the structure.

The building will occupy a plot 567 feet by 231 feet. The building itself will be approximately 200 feet by 200 feet with about 120,000 square feet of floor space. Off-street parking will be provided for 230 vehicles and the building will be so designed that adequate parking will be available when it is expanded to six stories, Bolger said.

Price Not Determined

Ira Keller, chairman of the Development Commission, said the land for the site will be sold to the telephone company at a price "in excess of three quarters of a million dollars." The exact price has not yet been determined, he said.

The new telephone building will be erected at the southeast corner of SW Harrison St. and SW 4th Ave.







AHAVATH ACHIM synagogue was torn down Thursday after the congregation gave up on efforts to move the 31-year-old

building to another site. Building was one of last to be wrecked at the Urban Renewal project in Southwest Portland.





In keeping with the spirit of Portland's first "Old Fashioned Bargain Days," The Journal has reproduced this page from the July 19, 1906 Journal for the enjoyment of its readers. On the reverse side of this page will be found a unique selection of early day pictures which will undoubtedly stir the memories of many Journal readers. The regular today's front page of your Thursday, July 19, 1956 Journal will be found inside, right hand page, carrying the latest in local, national and world-wide news events of the past few hours.

FOOLS MINISTER afro! Wagor, Summoned by California Men Here to Look Telephone to Find Crazy Man at Dr. Clarence True Wilson's

House. Finds Only Sheriff's Deputies. Who Were Fooled.

Merrily the practical joker continues s pranks, undaunted by the \$100 re-and offered for his capture or the reats of criminal prosecution Dr. arence True Wilson was again the ctim of a hoax this morning The joker succeeded in breaking up

Eurry to the Scene. The horses were given free rein and ith the clang of the gong and en-loped in a cloud of dust the wagon loped in a cloud of the house in ques-ove up in front of the house in ques-in. The residence adjoins the Grace ethodist Episcopal church, and is oc-(Continued on Page Two.)

Check the pages

REGON JOURNAL

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IVE OFFICIALS OF

NEW YORK HERALD

(fournal Special Service.) New York, July 19.—Five officials of e New York Herald Publishing com-my were summoned to appear before sited States Commissioner Shields to-hited States commissioner Shields to-

for . . .

IN PRISON'S SHADOW

Into United Railways Company Project-Seem to Be Favorably Impressed With Their Property in Portland.

The Loss syndicate is in Portland. Its members have looked over the United Railways proposition and have been won by its self-evident strength as an investment opportunity It is The joker succeeded in breaking up tree church meetings Sunday night of yesterday called Dr Wilson to the lief of police's office to secure infor-ation about the perpetrator of the astly hoax There was no informa-in to be had A telephone message was received at olice headquarters this morning at 40 oclock, conveying the information at an insame man was terrorizing the crupants of a house at 445 Taylor treet Sergean. Buty immediately or-treed Patrolmen Price and Anderson to posed with all speed in the patrol agon to the address given **Eurry to the Scene.** practically certain that a large amount

Indicity council to that company The visitors looked over the line and saw the city today, and were favor-ably impressed by the proposition they have taken up in Portland

Who the Men Are. Mr Rogers is one of the criginal in-corporators and subscribers in the

(Continued on Page Three.)

The officials cited to appear before

Mr. Goede and niso elinched the fact that the union would not receive recognition of any kind from President

Following his conference with the union men, Mr. Goode said

union men, Mr. Goode said "In order that there may be no mis-understanding, I think it fair to state at the beginning of this interview that all of the actions of Vice-Fresident Ful-ler and other officials of the company in connection with the present diffi-culty have been taken after consultation with me and have my fuller encourse

with me and have my fullest approval Will Not Recognize Union.

"In answer to your question as to whether there is any possibility of a conference being arranged between the representatives of the union and offi-cials of the company for the purpose of discussing the situation I can only say that under no circumstances will the company recognize the union or deal with its employes through the union. The officials of the company will now, or at any other time, gladly receive a committee of its employes and discuss fully any question of wages or other matters, relating to the welfare of the men. In the present instance our em-ployes have presented no grievance, and when they do it will receive prompt attention and the most careful and kindly consideration.

Becognition Only Issue.

"In the present difficulty there is no issue except recognition of the union The company is asked to break off rela-The company is asked to break off rela-tions with the men and negotiate ex-clusively through the union In this connection I want to say that the of-ficials of the company—I refer to Mr Fuller, Mr Hurlburt, myself and others —have for a long period of years been in charge of the properties now owned by the company We have dealt di-rectly with the men and up to the pres-ent time have had practically no mis-understanding or disagreement with them When the men have had a com-plaint or request to present we have

them When the men have had a com-plaint or request to present we have always received it courteously and en-deavored to meet their views. We see no reason why the old conditions should not continue and we therefore abso-lutely decline to negotiate otherwise than directly with the men themselves.

Blames the New Kon. "Our relations have always been so pleasant that we are forced to believo that the present difficulty has not been brought about by old employes of the company, but rather by the interference and agitation of a few comparatively

new men, backed up by organized out-side influence nited States Commissioner Shields to-prrow to answer the complaint of alter S. Mayer, chief of the postofice spection department, for violation of ction 3893 of the revised statutes of dissemination of "certain obscene, d. lascivious and indecent matters in tt". The matter mentioned in the a fine of \$2,000 Dunlop appealed to prised the United States of eight so-called the United States supreme court which "I have explained by views at length so that you may fully understand my reasons for refusing to consent to a onference with representatives of the

Dreyfus in Geneva.

union.

(Journal Special Service.) Geneva, July 19 -- Major Dreyfus ar-

St. Petersburg, July 19.-General Stoessel, the hero of Port Arthur, who for so many months defended the Russian citadel against the attacks of the Japanese, will be sentenced to death for surrendering the fortress. Stoessel's defense has been looked upon as the one

(Journal Special Service.)

but the report of the commission appointed to inquire into the surrender dispels even this heroic defense, finds that there was no necessity for the sur render and recommends that General Stoessel be sentenced to death and Gen eral Feck, a member of Stoessel's staff who urged the surrender, be condemned to 20 years' confinement in the galleys. The report finds that the resistance could have been prolonged a considerable length of time and holds that it was the garrison's duty to hold out until the last man perished, in accordance with Rus-sian army ideals, before striking colors.

The Japanese maintained their besieg-ing force of 100,000 men practically throughout the campaign. Their losses began vigorous efforts at resuscitation. Were placed at 60,000 men

General Stoessel, defender of the fortress, had at the beginning 42,000 men These were reduced to about

men These were reduced to about 18.000 men. The siege began February 8, 1904, with a naval attack. January 2, 1905, after a siege of 380 days, representatives of General Stoessel, the Russian, and Gen-eral Nogi, the Japanese commander, ar-ranged for terms of surrendr. The commission also recommended the dismissal of General Reuss and the rep-rimanding of Admiral Alexioff.



(Special Dispatch to The Journal.) Seaside, Or., July 19.-Lea Cohn, daughter of Leon Cohn, of Seventh street, Portland, barely escaped death in the large breakers off the shore in front of the Moore hotel at Seaside at 11 o'clock this morning.

With a number or young girls, men bright spot for Russia in the disastrous and women she went in bathing and conflict with the armies of the Mikado, struck out ahead of the others. She was a quarter of a mile down the beach where there was no life line Presently it was seen that she had lost con-

Investigate the scheme. His people were satisfied with Kincart as a timber cruiser, but they wanted to know more about the company. He pleaded for the name of the man at the head of the concern, saying it would go no further. Miller then said to Dr. Williams, "You being a prominent citizen and a man who will keep his word I'll give you the name of the chief man." The name he gave was J. D. Wilson of Minneapolis. Dr Williams said that was all right, that he would telephone to Dr. Clive Major at Placer and the whole crowd would come up. trol and was battling with the huge waves for her life. A number of men dashed into the water after her, some of them in their clothes, and by the time the young girl | Heney had drifted in front of the Moore hotel Dr. A. A. Morrison of Trinity church, Portland, who was on the beach, plunged into the surf and reached her just ahead of Karl Krenber of the boathouse. The

two men caught the girl and carried her out to safety Dr. P E. Johnson, a guest of the

TO TAKE PERILOUS RIDE

ON CYLINDER OF ENGINE

Didn't See the Land. "What kind of land was it?" the wite ness was asked. "I didn't see it," answered Miller, "Kincart told me the timber was no good, but it was the best sucker propo-sition he knew of in the state." The investors didn't care about go-ing to the land, but thought it would

"Who was this J. D. Wilson" asked Special Assistant Attorney-General

Heney. "I don't know," replied the witness. "That was the first name that came into my head." Miller wont on to tell how the party from Placer came to inedford, took two rigs, drove out toward Jacksonsville, spent a day in the country, but did not set nearer than there will a fit in the

get nearer than three miles of the claims which they were to take up.

Didn's See the Land.

(Continued on Page Two.)



President of United Mineworkers.

Presented to you by Portland

OLD FASHIONED BARGAIN DAYS

July 19, 20 and 21

Retail Establishments

during Portland's First

water an hour, the other time 45 min utes. Lawton's experiments were made at Silver Lake yesterday Clad in a bath-ing suit he walked out, holding aloft a fishrole, to which was attached a

(Journal Special Service.) Rochester, N Y, July 19 — A subma-fine contrivance, which permits per-sons to walk undor water, has been in-vented by R P Lawson of Genesee He already has given two demonstrations of, its power Once he remained under water on hour the other time of S min

Oregan Journal THURSDAY, JULY 19, 1956 C

Portland and Its People Encountered Along Memory's Lane in City's 1890s, Early 1900 Era



By JAS. H. EA

PERKINS HOTEL with gilded calf in recess of cupola dominated scene along SW 5th avenue north of Alder street when this picture was taken

in mid-1890s. Perkins building and M. Seller & Company (extreme left) still stand. Yeon building now occupies foreground quarter block.





HOUSEBOATS on Willametts river at Portland were choice homesites in early 1900s as now for some people. Woman holds flowers gathered from her boxes, garden.



ALONG THREE-MILE stretch of Ecola beach fashionably dressed Portlanders strolled when area was owned by Lewis, Flanders and Mills families. Beautiful coast site was given to state for recreation purposes later by Flanders and Glisan families.



GILBERT AND SULLIVAN operetta "Pirates of Penzance" rehearsal scene many years ago.







1907 BEACH PARTY from Portland arrives in surrey without fringe on top. Driver wears veil covering hat, customary outing fashion shortly after turn of century.



THAT'S WHITE FUR robe holding Mary Hamblett in fancy carriage with ruffled parasol back in 1907.

PICNICKING WAS POPULAR in gay 90s as it is with Portlanders today, especially in such site as this clearing among giant ferns, shaded by moss-hung giant fir, spruce trees.



BUSY DOCK SCENE along city waterfront, Lewis and Clark exposition year, 1905.

Reproduction of photographs on this page is through courtesy of Oregon Historical society, Mrs. Herbert S. Nichols and Mary Hamblet.



· · · · · ·

CHINESE FUNERALS carrying out ancient rituals frequently added to international flavor, color of growing Portland in early part of century as in this 1905 scene of mourners parading along downtown street. MEMORIES FOR MANY are held in this picture of famous Columbia river sidewheeler, the T. J. Potter, shown

in its heyday with excursionists aboard, headed downstream. Good roads hastened end of river traffic era.

Joint Use of City, County Jails Offers Obvious Money-Saving Opportunity

Continued From Page One school district, could become one of the most important savings devices — one used successfully by the state of Oregon in recent years and by various city and county consolidations throughout the country.

The way has been paved for such a program in a limited degree by rural school dispooled purchases of such things as school busses and Metropolitan Area water pipe and thus saved Approach Needed money.

governmental agencies, buys without reference to the posabout \$15,000,000 worth of sibilities of and need for metsupplies and equipment an- ropolitan area government. nually on contracts and in agent about \$4,000,000 and area headaches in the Portschool district business man-\$3,500,000 a year.

All city items over \$600 must go to formal bids. The county has a \$1500 ceiling without bids. The school district has a \$2000 legal limitation, but by agreement requires board approval of all items over \$500. Other purchases, below these limits, are by informal bids or negotiations.

Beyond the obvious opportunities of mass purchasing, it is difficult to evaluate possible savings, but a saving on administration and purchase prices of only 1 per cent on the total volume would be \$150,000. It could run five times that amount, or \$750,-000 if actual consolidated purchasing were adopted generally by the 109 taxing agencies of the county.

THERE ARE literally dozens of additional opportunities for savings and increased efficiency by functional consolidation and joint use of various services and facilities.

These further examples prove the point:

1. City and county civil defense, now costing the city around \$75,000 and the county \$35,000 a year, a total of \$110,000. The city's \$600,000 control center was financed by a special levy in 1952.

The city employs 18 fulltime people on civil defense and disaster relief program under Director Jack Lowe. The county has only two fulltime people under direction of Capt. Merl Tillman, Sheriff Lambert being the co-ordinatortor. Mayor Schrunk, in cooperation with the county commission, has asked for a survey report to determine possible savings and increased efficiency angles and to suggest ways of eliminating current conflicts.

2. CITY and county civil service commissions on which tion of annexation and in- newsman says. the county spends \$23,500 a corporation disputes, and fur-

rate estimate of the possible population of 676,000 and 12 savings on functional consoli- suburban municipalities, have dation or joint use of city and county shops, garages and heavy equipment, city and county radio communications systems, city and county street, road and bridge departments and equipment, and mi-

operated as a unit since 1953

ROSS HARKNESS of the

Foronto Star says the plan is

frankly an expedient, but a

successful one, the benefits

being felt principally in the

dormitory suburbs. But

'Metro," as the governmental

agency is called, has saved

some suburbs from bankrupt-

cy, brought better planning for

the whole area, improved pub-

lic services and the schools,

produced a more equitable tax

It hasn't reduced taxes, but

overnment over a whole rap

dly growing area, providing

plants, water systems and

wise would not have been

The municipality of Metro-

politan Toronto is directed by

council of 24, consisting of

METRO HAS completed

unification of all area police

forces and administration of

justice. It assumes all capital

costs of education, including

outstanding debt, but admin-

istration is left to local school

subsidies are necessary. It

and disposal plants, thus

eliminating the septic tank

water works, selling water

wholesale to municipalities cheaper than they got it be-

fore. It has established a uni-

is now unifying all fire de-

The Toronto "expedient"

some local council complaints

central labor council is advo-

cating elimination of all local

councils and immediate and

complete amalgamation of all

local councils "a fourth level of government" which de-

IN ANY event, next year's

municipalities.

partments in the area.

streets which other-

disposa

schools, sewage

paved

provided.

crofilming, photostating and blueprinting operations, but the possibilities are intriguing. A good hard look by techni tricts and water districts of Multnomah county which have certainly would be justified.

structure and broken down No study of local governjealousies that once existed THE big three, among local mental problems is complete between various municipalities it has spread the cost of local

The legislative interim com the open market-each inde-mittee on local government pendent of the other. The (first in the nation to tackle city bureau of purchases and the metropolitan area problem stores spends about \$7,500,- on a state-wide basis) made 000, the county purchasing an intensive study of fringe land, Salem, Eugene, Roseager-purchasing agent about burg, Medford, Klamath Falls Prineville and central Lincoln

county areas for guidance of the mayors of the 12 suburbs the 1957 legislators. It also plus the mayor and 11 memmade special studies of anbers of the Toronto council. nexation policy, county gov-An executive committee of ernment and state-local relafour and a chairman are tionships. elected by the metropolitan Taking cognizance of the council. glaring deficiencies of local

government in unincorporated fringe areas afflicted with high taxes and poor services, the committee came to the conclusion that a basic adjustment in city-county government is essential to care for burgeoning suburban areas.

boards. It assumes responsibility for 54 major arterials AS PARTIAL solutions, at and started construction of least, the committee then recfreeways. It has assured every ommended a seven-point enresidential district adequate abling legislation program: mass transportation, even if 1. Tax differential for new-

ly annexed areas, varying with services provided, for a 10finances capital requirements throughout the area, being year period. able to borrow at a lower rate 2. Authority for county than individual municipalities.

service districts administered It has built new trunk sewers by county courts or commissions to provide water, sewer, fire, parks and recreation pro- menace. It has enlarged the gram, street and sidewalk improvements and street light-

3. Home rule for counties, permitting them to adopt form assessment system and charters similar to those employed by cities. 4. County bonding author-

ty, other than for roads and has worked so well, despite bridges 5. Mandatory planning and that smaller cities have too little to do, that the Toronto

zoning for counties of 15,000 or more, and closer co-ordination of city and county plan-6. Mandatory reporting of the formation, operation and

financing of special service districts. 7. Extension of municipal creases efficiency and inauthority over mass transit creases cost.

facilities from 3 to 15 miles. elections are expected to THE COMMITTEE also is recommending co-ordinated overhaul the system and give area planning through urban Metro more power. area councils, additional state

"The people seem to want loan funds for buying munici-pal and district bonds, arbitra-ment, not less," the Toronto loan funds for buying munici- more metropolitan Metropolitan Miami and 25

year, the city \$58,300. If one ther study of metropolitan other municipalities in Dade administrator were eliminated, government for Portland and county, Florida, have taken a

A constitutional amend-

ment giving Dade county

10 A Oregon Journal SUNDAY, FEB. 24, 1957



OTT "PORTLAND

inous, confusing and essentially wasteful structure-before it falls of its own weight, or before taxpayers rebel against mounting costs and reational facilities and equipinadequate services. Anyone who tries to understand, justify or explain the

109 taxing and assessment tional consolidation agreedistricts of Multnomah county, for example, becomes so frustrated after weaving Multnomah county. through the maze of overlapping, conflicting, Balkanized units of government that he instinctively seeks some drastically new approach-be it city or county manager, actual consolidation of city and county government, or functional consolidation of duplicative services.

At the same time one is impressed by the necessity of doing something timely and effective about the frightening ties which are working tofringe area problems which affect the health, public safety and comfort of hundreds of thousands of people who have spilled out into unincorporated areas around Portland and other Oregon cities and become the forgotten children municipal corporations to coof local government.

FOR THEM, a metropolitan or regional government may be indicated, either supersedcannot or will not perform jointly for administrative of-the services suburbanites deserve and demand. Examples of this approach are found at Toronto and Miami.

On the face of it, simultaneous remedies should be ernments. sought for these municipal

upon the experiences of a law, constitutional and legis-score of major cities and a lative amendments would be portantly in more modern and efficient government services.

THE JOURNAL'S study of current and relevant material, actual interviews with some 35 local authorities, and attempted analysis of local budgets now approaching the \$100,000,000 mark annually, indicate that four steps could and should be taken immediately at the local and state levels to provide better and cheaper local government:

1. Functional consolidation or joint use of such duplicative city and county departments and services as planning, health, jails, civil serv- ment that Calpin says: ice, civil defense, parks, purchasing, ware houses and shops. With this should go outright elimination of such print for other communities Why not, indeed? obsolete functions as county

comes that something must formance of any and all simi- to follow. The warning is: Get be done about streamlining lar administrative functions the method of supervision of and simplifying the multitud- and activities of their local integration set out in only integration set out in only one legislative body, and governments through consolidated agencies, or by means make it crystal clear. The of institutions, buildings, blueprint would be the manmake it crystal clear. The swimming pools or other recner in which such integration has taken place in Philadelment jointly constructed, phia, or as much as the poli-ticians have allowed to take owned, leased or operated." Under this section of the place.

law several successful func-

"CONSOLIDATION has ments already have been worked out by Portland and worked in Philadelphia, if the distinction is made on the amount of consolidation which has occurred. But much work The city and county jointly

is still to be done, six years operate the TB control cenafter the voters approved it.' ter and the mosquito control and foreclosed land sales pro-If we read this analysis grams. The city sells water right—and Calpin documents to outlying water districts it with details—Philadelphia and has fire department conneeds more, not less, consolitracts with 10 rural fire condation, actual and functional, trol and water districts. and more centralized authori

THE LAW also is being employed by Multnomah, Clackamas and Washington coungether on a projected \$60, 000,000 metropolitan sewer system. And the city has mutual aid contracts with civil defense organizations in other cities and counties. Existing law also permits

operate with municipalities in other states and the federal government. (Clark county, Washington, for example. which is part of the standard ing, embracing or based upon Portland metropolitan area) existing agencies which either to the extent of providing

> Existing Oregon law also permits annexations beyond county lines and establish-

ment of county-manager gov-If actual city-county condiseases-the one improving solidation were undertaken, existing tools of government, however, involving changes in the other supplying new ones. boundaries and county offices The rewards-solidly based set out in or required by state

hundred smaller ones and a required. (Washington already technically competent and has a constitutional amend complete study of local gov-ernment agencies—should be consolidations. California has ample, in actual savings of county home rule amendtaxpayers' funds and more im- ments. Oregon has neither.)

THERE ARE pitfalls to be avoided, of course, in any citycounty consolidation program undertaken here. The Philadelphia story provides the warn-

ing. There, according to John C. Bulletir Calpin, Philadelphia Bulletin newsman, the central city and 29 boroughs and townships have operated on a city-county basis for years, especially since the 1951 reform wave.

But power-hungry politicians, operating in what for years was a "patronage heaven," have so hampered the reform - consolidation move-

"Philadelphia's efforts at

Surveyor, constable and jus-tice of the peace. Actual con-solidations of school and service districts should be undertaken as economy and better service are indicated. Construction of the peace of t (See accompanying table for Typical of the possible annual savings by consolida-2. A new survey-report on tion of duplicative Portland city and Multnomah county functions, either functional or actual, outright elimination of some offices and by joint use of facilities are sho Jour F

have been tried and proved both satisfactory and economical And current studies ordered by Mayor Terry Schrunk with county commission concurrence, of the possibilities of consolidated city-county health, civil defense and harbor patrol operations, plus agreement on joint use of Rocky Butte jail are encour-aging signs of further progress in this field. WHAT ABOUT actual sav-

ngs in the additional functional consolidations suggest ed in this study for Portland and Multnomah county?

An even stronger case can

be made for Portland and

Multnomah county where

city-county district assessment

and tax collections, county-

city library service, city-coun-

ty-TB association TB control

city-county land sales and

city-county mosquito control

The limited number of examples cited indicates that from \$652,300 to \$1,199,700 could be saved almost immediately. Extend such a program by outright consolidation to other departments such as city council-county commission, engineering, auditing communications, treasurer and legal counseling and to the schools and service districts and you're talking about

\$2,000,000 to \$3,000,000. Mayor Tim Sullivan

Butte, Mont. (population 55,-000) was quoted in the Montana Standard the other day to the effect that Butte and Silver Bow county could save \$450,000 a year by modernizing and consolidating city-

county government This prompted P. L. Crooks Portland businessman, write The Journal: "If Butte and Silver Bow county can save approximately \$500,000 a year by city-county merger, why shouldn't Portland and

the saving would be around \$7000 a year.

3. City and county machine accounting departments. The city has 14 employes, 38 pieces of IBM equipment, plus calculators and adding machines. It pays \$29,250 a year for machine rental and maintenance, would have to pay around

\$150,000 new or \$88,000 on a depreciated basis if it acquires the machines as now contemplated.

The county employs 9 in its machine accounting department, uses Remington-Rand equipment, which it is buying on a 6-year contract. It spends around \$60,000 a year for personnel and maintenance.

If (as some estimate) there is 20 per cent "standing time" ment, the savings from consolidated, joint use operation vincial enabling legislation, would reach \$26,000 a year. NO ONE has made an accu- area, the central city with a bers.

the larger urban areas of the long step toward becoming state for providing area-wide the first U. S. regional city. administration and financing of services which smaller city and county units cannot provide

A step in this direction already has been taken by Multnomah, Clackamas and Washington counties which are cooperating in engineering studies for a \$60,000,000 metropolitan area sewer system

suburban service. In connection with City Commissioner tor of the Miami Herald. Nate Boody's outline of a \$45,-000,000 expansion program for the apparently hopeless tan-Portland's domestic water sys-

home rule powers was passed by a 2-to-1 majority last November. Since then the metropolitan Miami charter board has settled on a council-manager form of government for the area. And Dade county voters are expected to ap-

prove this unique charter at to provide better urban and the May 20 election, according to Luther Voltz, city edi-The Miami plan for leaping

gle of geographic and polititem, there is renewed talk of cal boundary lines — after a metropolitan water district. three attempts at outright Best example of an oper-ating metropolitan system of county failed in 1945, 1947 on this city and county equip-government is found at Tor-ment, the savings from con-onto. Canada. There, with proonto, Canada. There, with procreated a Metropolitan Miami municipal board of 21 memthe Toronto metropolitan

ITS JOB was to study local governments in Dade county, determine what consolidation, merger, federation or reorganization would do, then de-

\$50,000 appropriation which was used to pay the University of Miami department of government for a fact-finding survey. The public administration service was engaged to translate the survey into recommendations for a metropolitan government.

The new agency will provide a council-manager type of government, assess and collect all taxes, govern metropolitan planning and land use, do major traffic engineering, develop and maintain arterial highways and major off-street parking facilities. It will provide police protection in unincorporated reas. All school districts of Dade county have been consolidated since 1945.

Thus Miami and Dade county soon may have a federated metropolitan government functioning in area-wide fields and with the authority and competence to deal with metropolitan issues. Cities may vote themselves out of existence or retain their identities.

EXAMPLES of scattered city and county offices which

cost upwards of \$40,000 a year in rentals and which could

be pulled together in new city-county building: Top, city

bureau of health school health services and public health

nursing at 1222 SW 4th. Below, city planning commission,

traffic safety commission and bureau of traffic and trans-

portation at 526 SW Mill. Urban renewal division of city

planning commission, 2234 SW 5th. Bottom, municipal civil service board, The Auditorium.

Streamlining **Claimed Essential**

The further you go in any serious study of local gov-ernment, the clearer it be-

examples of possible savings.)

the possibilities of actual citycounty consolidation and city and county manager forms of local government.

3. A separate study of the possibilities of actual consolidation of the Port of Portland, a state agency, and the commission of public docks, a Portland city agency.

4. A simultaneous factfinding study of federated, metropolitan or regional government.

AT THE same time, widespread public support should be given enabling legislation now before the Oregon legislature to strengthen local government by authorizing real home rule for Oregon counties, providing better financing methods and more orderly annexation procedures.

The City club of Portland might undertake one or more of these studies.

Better still, a citizen's committee, comparable to the one functioning at Flint, Mich., and the one which set up the Miami metropolitan govern-ment structure, should be organized, with the bureau of municipal research or a political science department of a local college, or both, doing technical staff work (Miami spent \$50,000 on its metropolitan study, and the Port-land League of Women Voters, now studying metropolitan government problems, may come up with some such plan soon.)

As an additional starting point, Multnomah county and the city of Portland would be wise to start acquisition of a site for a new city-county building. This would bring scattered departments together, save rental of outside space and make functional consolidation and joint use of facilities easy.

EXISTING state law already gives broad authority to cities, counties and districts for joint performance of functions. It says:

"Municipalities, districts or commissions situated in any county or counties may, whenever it is deemed for their best interests, enter into written agreements (two years at a time with unlim-ited renewals) with such county or counties or with each other for the joint per-

shown in the following 22 examples included	in The
Journal's survey:	
Functional Consolidation-	
City and county health departments	
City and county planning commissions	20,500
Rentals outside city hall and county courthouse,	
to be applied to financing city-county building	40,000
Joint use of city and county jails	28,000
Shift of highway patrol to state police, net	50,000
City and county criminal identification bureaus	23,000
Joint purchasing by city, county and Portland	
school district, minimum	150,000
(Could be \$750,000 if all 109 taxing agencies	
joined.)	
City and county civil defense	10,000
City and county civil service	7,000
City and county machine accounting	26,000
City and county microfilming, photostating blue-	
printing and duplicating	5,000
City and county shops and garages	55,000
Actual Consolidation—	
City commission or county commission, from	
\$30,000 to	51,900
Chief of police and sheriff	10,000
City and county treasurer	7,200
City engineer and county roadmaster	10,000
City and county auditor\$7,200 to	9,000
City attorney and district attorney	10,000
Suggested Eliminations—	
County surveyor	7,200
Constables	10,600
Justice of the peace	8,000

City paving plant, doing work by contract____ 100,000 Possible total from these examples, minimum, approximately \$652,300; maximum, \$1,199,700-both estimates on the conservative side.



HERE is municipal paving plant, 1405 N River, where city mixes "hot stuff" for paving and patching jobs, using city crews on force account basis. Big argument over this plant is whether Multnomah county also should use it or whether it should be abandoned. City has plenty of excess capacity, but county maintains it can do paving, patching work by contract at half cost.



DUPLICATIVE MACHINE accounting departments of city and county are shown here. Top, City Auditor Will Gibson and Mrs. Blanche Durst, machine accounting supervisor, are shown with alphabetic accounting machine, 1 of 38 machines in city hall department. Below, Supervisor Anita Wilson, second from right, with tabulating and sorting machines being operated by Dorothy Lenehan, Anna D. DeLoney, Eileen O'Brien and Lois Sweringen. County has about 15 pieces of Remington Rand equipment. City has about 20 per cent standing time on its **IBM** equipment.



vise a plan of government and draft necessary legislation. This board was given

consolitates

Lowest Prices Every Day at Fred Meyer. Prices Good Thru Wednesday In All Portland Fred Meyer Stores

Oregon Journal SUNDAY, FEB. 24, 1957 AS





Drug-Variety Sections

Slip In and Out For Easy Blade Changing

Mail or Phone Orders, Please



New Morrison Street bridge begins to dominate waterfront as May 1 opening approaches. Final span is ready to float into place in structure.

Authority given to start design 10/7/1954, estimated cost \$8,420,000.00 - actual cost nearly \$12,000,000.00.

Started: 1955 Completed: 1958



Oregonian aerial photo shows rapid progress on \$3,000,000 Kaiser Foundation Hospital at N. Greeley Ave. overlooking Swan Island. Started in January, the 157-bed unit is to be completed in 15 months.

Construction started February, 1958.

THE OREGON JOURNAL, THURSDAY, DECEMBER 19, 1963-4

City Land Holdings Extensive

A Baldock Freeway running from Portland to San Diego, Calif., would take up about the same amount of land as all of that now owned by the City of Portland.

A compilation made for The Journal by the city's Bureau of Property Control shows that Portland-owned real property, both inside and outside the city limits, tours approximately 13,957 acros. That is nearly 22 square miles. IT INCLUDES parks, golf courses the Bull Run reserve,

IT INCLUDES parks, golf courses, the Bull Run reserve, sites of city bulidings and many other parcels. This is fee property only, and does not include the many miles of city streets, according to Thomas D. Farrell, property control director.

Total cost of this real estate is estimated at \$\$,215,471. This is cost at which it was acquired—not necessarily the value. The greatest portion of city -owned land is, of course, inside the city limits. It amounts to nearly 8,103 acres, including the approximately 3,800 acres of Forest Park.

In Multnomah County outside the city limits, Portland owns 2,657 acres. In Washington County, the city owns the 164-acre Proess Downs Golf Course site, and in Clackamas County the city owns 3,033 acres, including the 21-acre site of the Tryon Creek sewage treatment plant at Lake Oswego.

IMPROVEMENTS on the city-owned property cost \$17,-422,008, with nearly all of it inside the city limits.

Cost of the city's sewage disposal system is listed at \$19,-600,774, and cost of the water transmission and distribution system is on the books at \$62,-322,658.

Total cost of the city's land, improvements, sewage system and water system is \$107,560,-912. No figures are available on actual cash or market value of all the city's real property, but it probably would be three or four times that amount.

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