

from the desk of
David Kish

5/6

See me

G:

The Model Cities Working Committee has reviewed the original grant twice but apparently don't want to review this one.

~~They're~~ There's no Model Cities match in the grant but Model Cities feels the program is "planned from downtown" etc.

Frankel has been fighting with CEH for over a year & it's now at the point where we apply for the funds now or forget it. We should discuss this.

D.

file
75C
540
105.05

CITY OF PORTLAND
INTER-OFFICE CORRESPONDENCE
(NOT FOR MAILING)

May 1, 1974

COMM'R	
ADM. SEC.	
EXEC. ASST.	
COMM. ASST.	
REAS. ASST.	

From Ed Frankel

To Mike Letter

Addressed to

Subject Model Cities Youth Service Center

Due to the change in potential LEAA funding from "Impact" to "Block," there are several proposal alterations we strongly recommend in order to make this Center as compatible as possible with Youth Services System Development throughout the City of Portland. These changes are reflected in the new proposal and outlined below.

1. Due to the lack of knowledge regarding long term federal funding the proposal has been cut to what we consider a bare minimum - \$90,000 LEAA, \$10,000 match, \$10,000 HEW. Still 20% higher than start up costs of our other Centers but more in the range of City cost assumption if long term federal funding is not available
2. The boundaries have been extended to include somewhat more than the Model Cities area. They are I-5 on the West (meeting the North YSC), City boundary and 33rd (or 42nd) on the East, and the Banfield freeway on the South (meeting the SE YSC).

This will make the area more compatible in size with our other Service Areas although we feel the large majority of clients will come from within the Model Cities area.

3. The advisory committee will include representation from the new areas, most probably the Alameda, Concordia and Dolph Park neighborhoods.
4. Due to the numerous changes in LEAA direction there is no possibility of using any of the \$14,000 Model Cities allocated for the Center for FY 73-74. During the executive budget review meetings in March of this year, Model Cities elected not to provide any of the additional match we then thought was necessary for FY 74-75.

Since the City has allocated \$6,000 match and the State of Oregon will provide the remaining \$4,000 match, we are no longer dependent on the Model Cities contribution.

5. Plans still include City operation with probable phasing to a Community Organization over a period of 2-3 years.

cc Ira Blalock
Dave Kish
Judy Phelan

jb

RECEIVED
MAY 2 1974

OFFICE OF COMMISSIONER
OF PUBLIC SAFETY

2263

15 July, 1975

Bureau of Parks - Recreation Division

Department of Public Affairs

Commissioner Mildred Schwab

Neighborhood Youth Service Centers; Bureau of Human Resources

Commissioner Schwab:

At the 15 April, 1975, meeting with the Mayor in his office, including yourself, Paul Linnman, Phil McLaurin, Dale Christiansen, and myself, the Mayor stated that he would put \$5,000 in the Bureau of Parks budget for the purpose of providing recreation programs for diverted youth through the Neighborhood Youth Service Centers.

We were to implement these programs because he did not want the Youth Service Centers operating recreation activities. When it was confirmed that the funds were actually placed in our budget, Leon Johnson discussed with me getting together with our staffs to plan programing. It was later brought to my attention when an employee of one of the Youth Service Centers came to my office, stating that he had received a memo that each of the four Youth Service Centers had \$1,000 to run recreation programs as they deemed necessary. Immediately I called Leon Johnson and informed him that this was not my understanding as to how the money was to be allocated. We then set up a meeting.

On 17 June, at University Park Community Center during our two-day staff workshop and orientation for our summer employees, a meeting was called and attended by Leon Johnson, Dwyane McNannay, and members of their Youth Service Center staffs, along with our District Supervisors. They stated at this time that they did not feel that they could run programs for diverted youth, and that they already had plenty of staff to run their own recreation programs. They felt the money could be better used as a contingency fund to be utilized for situations that may develop during the summer. I related to them that I could not release the funds in the manner they suggested unless we had approval from our Commissioner in charge and the Mayor.

Leon Johnson was to contact Phil McLaurin in the Mayor's office and set up a meeting so we could discuss the program and to let me know later that afternoon. I did not hear from Mr. Johnson that day nor the rest of that week. I did, however, contact Paul Linnman and discuss the situation with him, and he in turn talked to Dave Kish in Commissioner Jordan's office and then informed me that Dave would call me the next day. I never heard from Dave Kish. Paul Linnman

Commissioner	
Administrative Secretary	
Executive Assistant	
Commissioner's Assistant	
Administrative Assistant	
Secretary	
Assistant	

JUL 24 1975
OFFICE OF COMMISSIONER
OF PUBLIC SAFETY

page 2
15 July, 1975

Commissioner Mildred Schwab

then contacted Phil McLaurin and was informed that Ed Frankel had been directed to ask his staff for a program plan for the \$5,000. This brings us to the enclosed communique from Dwayne McNannay to Leon Johnson, which was forwarded through Paul Linnman to me, 11 July. Due to the length of this communique, I will address my remarks to specific paragraphs.

Beginning with the third paragraph, regarding programs developed by the Northeast Youth Service Center to supplement Park Bureau staff in six northeast parks: The first notice we had that the Northeast Youth Service Center was going to run programs in various parks was when one of our directors brought in a notice that there would be day camps operated by the Center in various parks. We understood this to be for 6 to 10 year olds. At this time, I contacted Leon Johnson who said he knew nothing of this and that they were not to be running day camps for 6 to 10 year olds. Later, I discovered that they went ahead with the program and that teams of Manpower workers arrived at Irving, Unthank, Alberta, Peninsula, Wilshire, and Grant Parks.

Our directors called informing us they were having problems with Manpower workers from the Northeast Youth Service Center wanting to run day camps or arts and crafts programs which we were already operating. The final result was that we asked that these people be removed from Irving, Alberta, and Peninsula Parks, as they were not needed and in some instances, were causing problems. For the most part, the groups at Unthank, Wilshire, and Grant Parks were working with our directors and doing a credible job. This was upsetting to the Northeast Youth Service Center Director, and consequently, all Youth Manpower people were pulled from all six parks. I am enclosing a copy of a letter to Mr. Thomas Goold, our District Supervisor for the Northeast area, from Mr. Lorenzo Poe, Director of the Northeast Youth Service Center.

The statement in the same paragraph referring to the fact that parents refuse to allow their children in these parks is probably true of some parents in regard to parks throughout the City. But none of our parks are under-utilized, and definitely not barren of activity.

In the fifth paragraph, regarding the 16 to 18 year old "street leaders," I wholeheartedly agree with, as we have found this to be true over the years. We were hoping that the Youth Service Center staff with their expertise in counseling, would be able to help alleviate some of the problems caused by this element.

page 3
15 July, 1975

Commissioner Mildred Schwab

In the seventh paragraph, regarding Columbia and Pier Pools, the additional staff that we had requested in conjunction with the Youth Division of the Police Bureau were to be employed through the Manpower program.

The ninth paragraph regarding the 12 to 16 year old needing additional services and assistance was probably true for a certain segment of this age group, but we do have many youth both boys and girls, within this age group participating in programs which are not necessarily arts and crafts. A prime example of this age group participating in our programs is our Youth Softball leagues. Please find enclosed a copy of Pasero's column, written by Kerry Eggers on the Oregon Journal staff, regarding this program.

The basketball camp for thirty boys ages 12 through 16 mentioned under examples, running for five days at Portland State University I feel is a direct duplication of four such clinics we will be operating with Leroy Ellis, a former Trailblazer now playing for the Philadelphia 76'ers, and a group of current Trailblazer players, at Roosevelt, Madison, Benson, and Cleveland High Schools (enclosed.)

At this point, I must question what the function of the Youth Service Centers really is. Maybe I am mistaken, but I was under the impression that they were to work with youth who had been referred to them for counseling and to help them with their problems and possibly put them into the appropriate existing activities. One thing I am sure of, they are not in the business of running recreation programs on public parks.

In closing, we do not feel that this was the Mayor's intent to spend \$5,000 as the Bureau of Human Resources has suggested. It is still our desire and hope that they will come forth with suggestions for programs which will provide recreation for problem youth. The possible field and fishing trips and other special interest activities seem to be the best suggestions so far. The Recreation Division is still very much interested in working with the Youth Service Centers to provide programs for the segment of youth who seem to be unreachable at this time. But we are not interested in working with any agency that wants to provide programs for the youth that we are already serving by duplicating those programs being offered by the Bureau of Parks.

Sincerely,

Dale R. Christiansen
Superintendent of Parks

By: William V. Owens
Director of Recreation

WVO:j
encls.

CITY OF PORTLAND
INTER-OFFICE CORRESPONDENCE
(NOT FOR MAILING)

October 20, 1974

From

Ed Frankel

To

Dave Kish

Addressed to

Subject

Are Youth Service Centers Working?

COMM'R	
ADM.	
SEC.	
EXEC.	
ASST.	
COMM.	
ASST.	
ASST.	

Joe: Somewhere I found this.

Attached is a packet that Judy whipped up that shows that kids are getting diverted, although the trend seems to reflect fewer Juvenile Court referrals and greater numbers of police referrals. Rumor has it that the Court Judges have ordered a slow down on diversion. I am writing a letter to Judge Van Hoomison to determine if there is any truth to it. Initial studies of recidivism show no short term significant difference between Court processed and diverted clients. This was expected and we intend on pursuing our control/experimental design to determine if there is long term effects.

The major question I see, is if we want to find out whether the Centers are working or whether diversion is working; and if the answer is diversion, exactly what does working mean. I have discussed this with Center Directors and they are aware of the importance and are willing to provide whatever assistance we need.

CC Ira Blalock
Judy Phelan

EHF:jb

Attachment

It might be useful for budget time.

RECEIVED
OCT 22 1974

OFFICE OF COMMISSIONER
OF PUBLIC SAFETY

INTRODUCTION

The City of Portland's Youth Service Centers were established both to divert youth from the juvenile justice system and to provide youth and their families with a neighborhood resource for social services. Services include family and individual counseling, employment, recreation, medical and legal assistance and information about alternative education. Unlike the Juvenile Court, the Youth Service Centers have no legal authority; a Center cannot and will not require participation. No fee is charged for service.

The Youth Service Centers are the only resource in the City specifically created to serve diverted youth. Diversion is a process whereby youth are referred from the police and Juvenile Court to a non-judicial agency for service. No other agency is authorized by the Juvenile Court and the police to provide this service. The police and Juvenile Court can divert youth with behavior problems or misdemeanor offenses. Diversion is not a substitute for the judicial process rather, it is an alternative when service from the Juvenile Court is seen as unwarranted.

At present there are three Youth Service Centers. A fourth Center is scheduled to open by November 4, 1974.

REFERRALS AND DIVERSION

The pilot Center, in the inner southeast area of Portland opened August 6, 1973. From August 1973 through June 1974, a total of 827 youth were referred to the Center far exceeding the anticipated 510 youth. Of these 345 or 42% had been diverted from the juvenile justice system. Of these 345 youth the court had diverted 271 (79%) and the police 74 (21%). Of those diverted, 55% were involved in criminal offenses and 45% in status offenses. 301 (36%) of the total referrals were initiated by families and youth. (Refer to Table I)

During the first quarter of FY 74-75, 194 youth were referred to the Southeast Youth Service Center. Of these 98 (58%) have been diverted. However, the court has referred 66 youth or 67% of those diverted, and the police 32 youth, 33% of those diverted, as opposed to 79% from the court and 21% from the police during FY 73-74. (Refer to Table II). There is every indication that this trend of increasing referrals from the police will continue. During the first 15 days of October 1974, an additional 26 youth had been referred to the Center. Of these 12 or 46% were diverted; 5 or 42% by the court and 7 or 58% by the police.

The North Portland Youth Service Center opened on December 3, 1973. During the remainder of FY 73-74 a total of 490 youth were referred far exceeding the established objectives. Of the 490 youth, 334 or 68% had been diverted. Of those diverted, 263 (79%) were from the court and 71 (21%) from the police (Refer to Table III).

During the first quarter of FY 74-75, 207 youth have been referred

to the Center. Of these 124 or 60% had been diverted. As with the Southeast Youth Service Center, police diversions are steadily increasing. Of the youth diverted, 77 (62%) were from the court and 47 (38%) from the police (Refer to Table IV). During the first 15 days of October, 1974 the North Portland Youth Service Center had 37 additional referrals, 17 (46%) of which were diverted youth. Of those diverted, 7 (41%) were from the court and 10 (59%) from the police.

The Southwest Youth Service Center opened July 22, 1974. During the first quarter of FY 74-75, the Center had a total of 93 referrals. Of these 61 or 65% had been diverted. Of the diverted youth, 38 (62%) were from the court and 23 (38%) from the police (Refer to Table V). As of October 15, 29 additional youth had been referred to the Southwest Youth Service Center. Of the 29 youth, 13 (45%) had been diverted. Of those diverted, 6 (46%) were from the court and 7 (54%) from the police. As in the Southeast and North Portland Centers, there is a steadily increasing number of youth diverted by the police. Based on the low rates of juvenile delinquency in the Southwest target area it was anticipated that approximately 10 youth would be diverted per month. The actual number to date is twice that.

COMMUNITY PARTICIPATION

The role Centers have in communities is not and should not be limited to direct service. However, the impact a Center has in a community, beyond the provision of direct service, is not easily measured. Centers provide assistance to community groups working on local problems, mediate neighborhood complaints, assist youth in planning and implementing special activities, promote volunteers in one's own community and coordinate planning for youth services with citizens and agency representatives. These are some of the support services provided by Centers aimed at promoting a greater sense of community identity and competency. The feeling generated among citizens by the presence of a Youth Service Center in their community is one of security that diminishes their isolation. Citizens feel that the City has provided them with a community resource to help them work toward viable solutions to neighborhood problems and concerns.

An indication of the support citizens provide Centers is the number of volunteer hours donated to Centers each month. During the first quarter of FY 74-75, a total of 2,741 hours have been provided by volunteers. Volunteers include students, housewives, businessmen and professionals. At the low rate of \$2.50 an hour, volunteers in the first 3 months of FY 74-75 have provided \$6,852.50 to augment Center services. Donations of goods, materials and the loan of facilities is not included in this amount.

SUMMARY

During FY 73-74, 1,314 youth were referred to Youth Service Centers. Of these, 679 or 52% had been diverted by the juvenile justice system. Of those diverted, 79% were from the court and 21% from the police. (Refer to Table VI).

During the first quarter of FY 74-75, 494 youth were referred to Centers. Of these 283 or 57% had been diverted (Refer to Table VII). Of those diverted 64% were from the court and 36% from the police. This abrupt change in the pattern of diverted youth indicates a steadily increasing willingness on the part of the police to divert youth. During the first 15 days of October, all three Centers have had more referrals from police than from the Juvenile Court. This trend may also indicate the Juvenile Court has developed a new policy in diverting youth contrary to their established objective for FY 74-75 to divert 1,500 youth.

While providing service to diverted youth is a priority, the role of Youth Service Centers is not and should not be limited to an adjunct of the juvenile justice system. Centers have a definite rôle in providing support services to communities to promote community identification and competency.

10/18/74

TABLE I
Southeast Youth Service Center
FY 73-74

Total Referrals = 827 $\rightarrow\rightarrow\rightarrow$

Total Diverted = 345 ---

Court Diverted, 79% = 271 ++++

Police Diverted, 21% = 74 $\text{---}\bullet\text{---}$

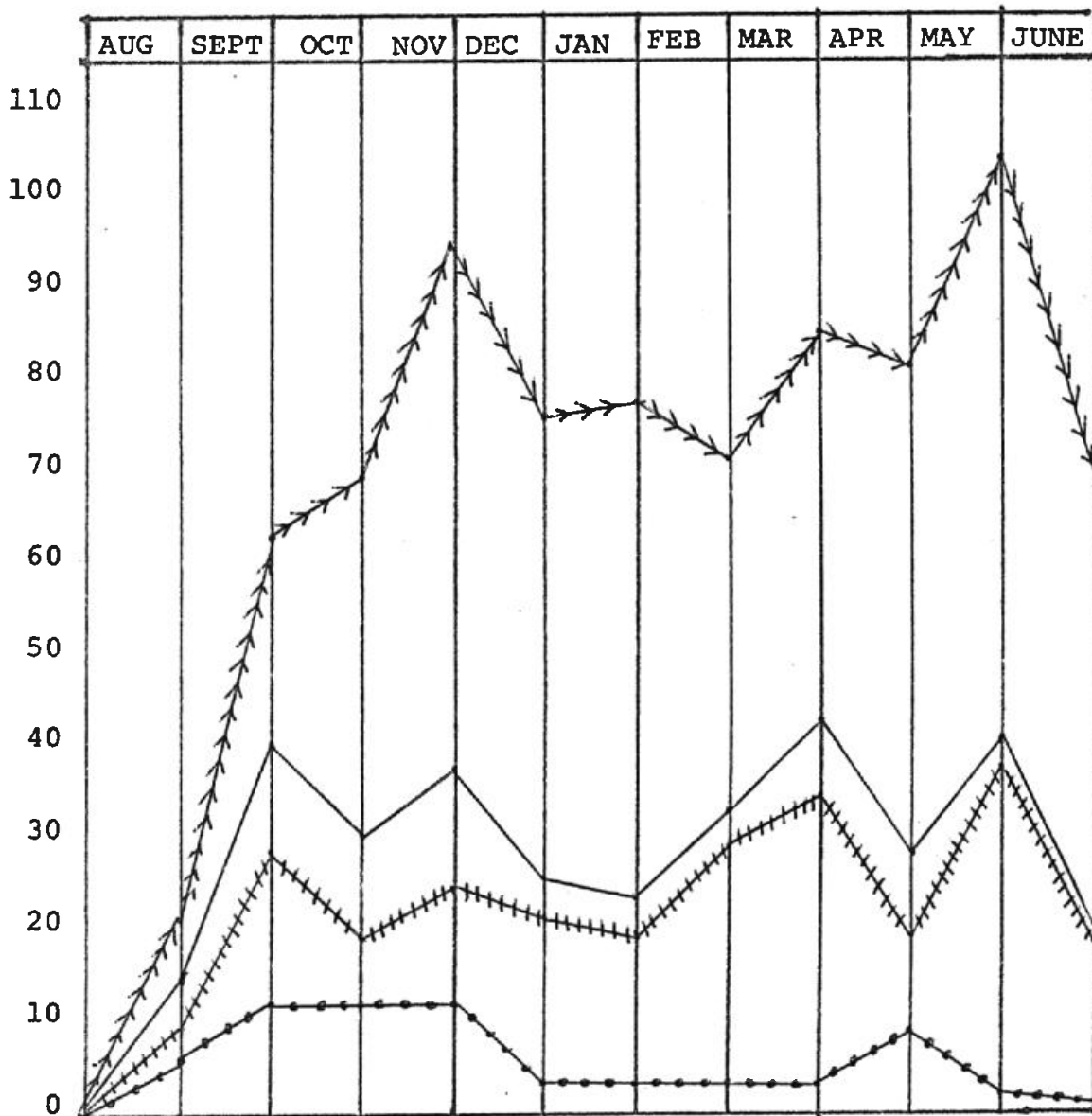


TABLE II
Southeast Youth Service Center
FY 74-75 - 1st Quarter

Total Referrals = 194 →→→→

Total Diverted = 98 ———

Court Diverted, 67% = 66 +++++

Police Diverted, 33% = 32 (dots)

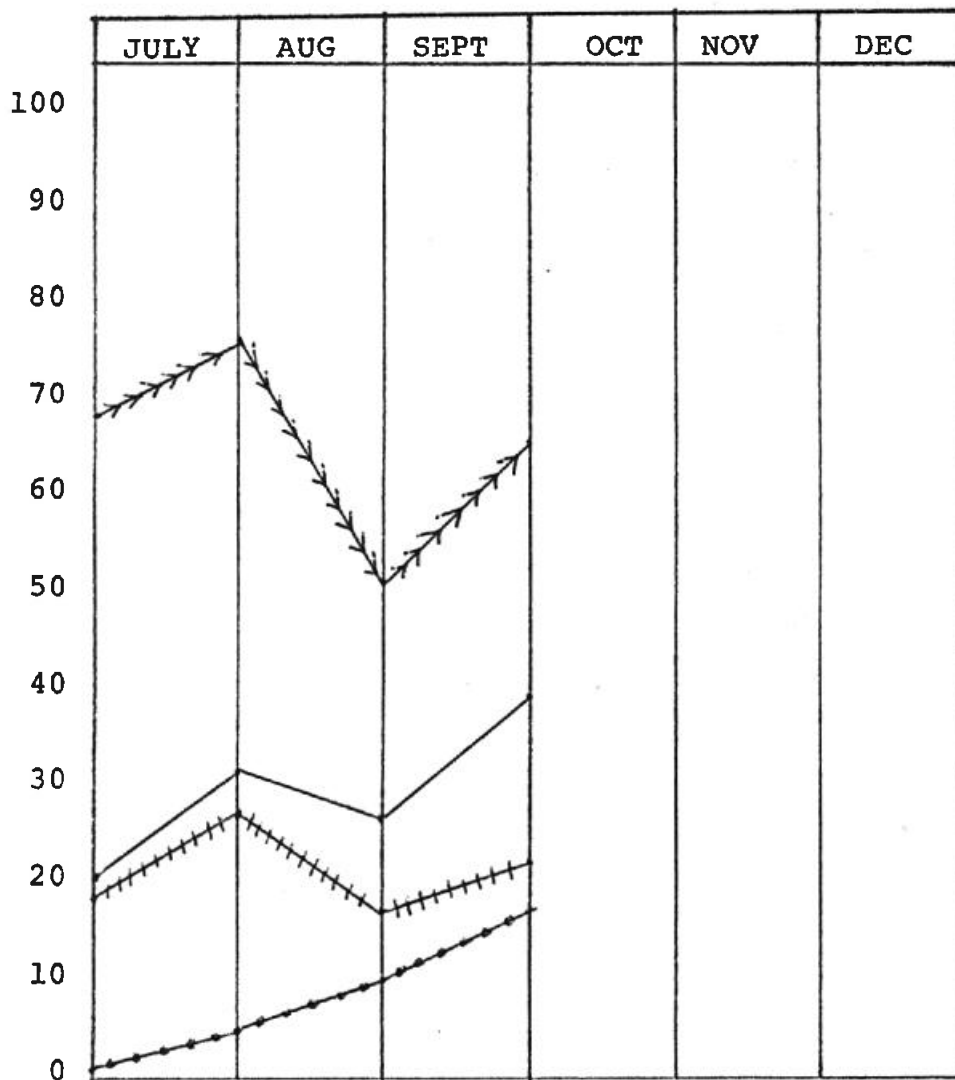


TABLE III
North Portland Youth Service Center
FY 73-74

Total Referrals = 490 >>>

Total Diverted = 334 _____

Court Diverted, 79% = 263 +++++

Police Diverted, 21% = 71>

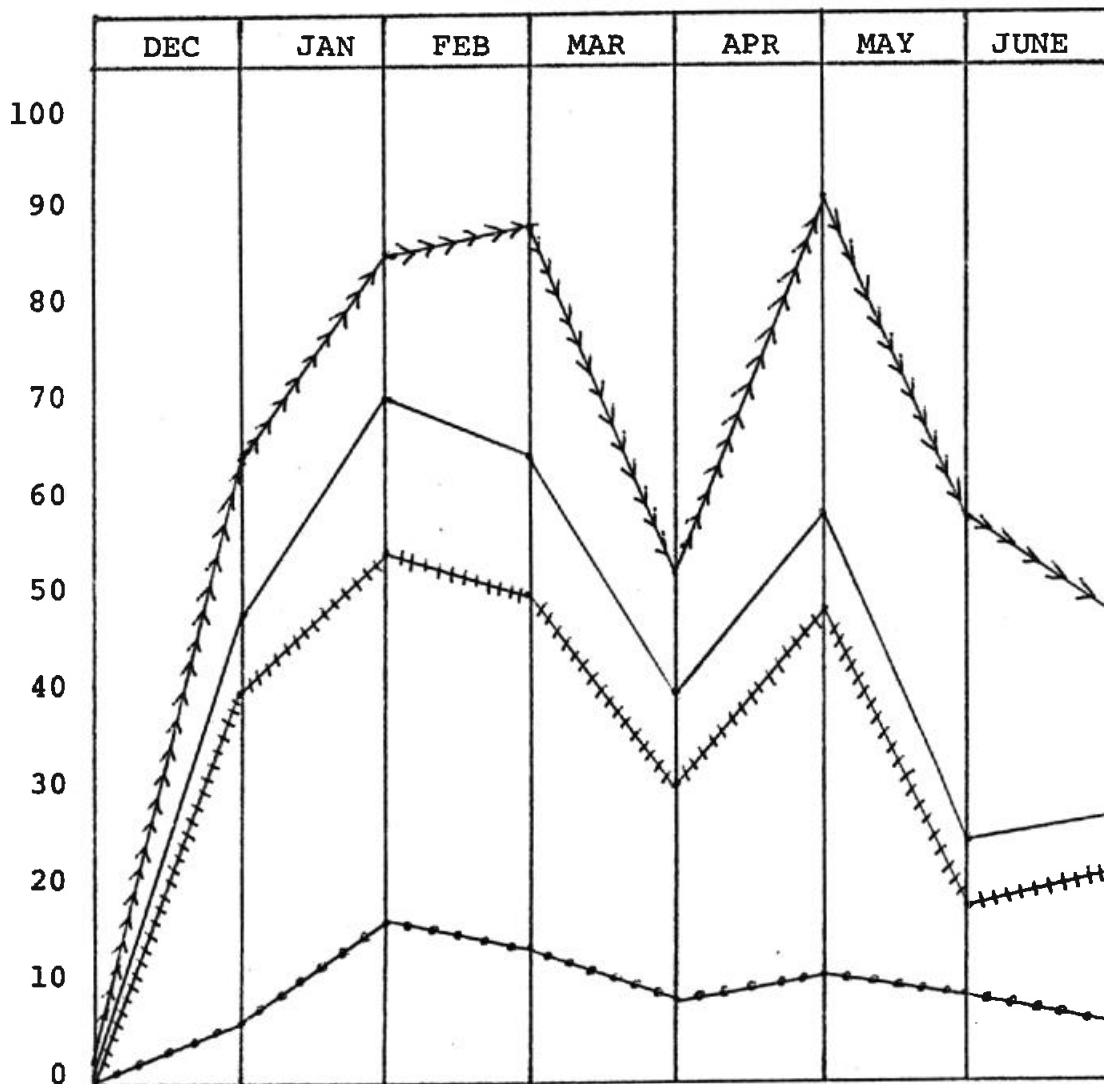


TABLE IV
North Portland Youth Service Center
FY 74-75 - 1st Quarter

Total Referrals = 207 →→→→

Total Diverted = 124 ———

Court Diverted, 62% = 77 +++++

Police Diverted, 38% = 47 ●●●●●

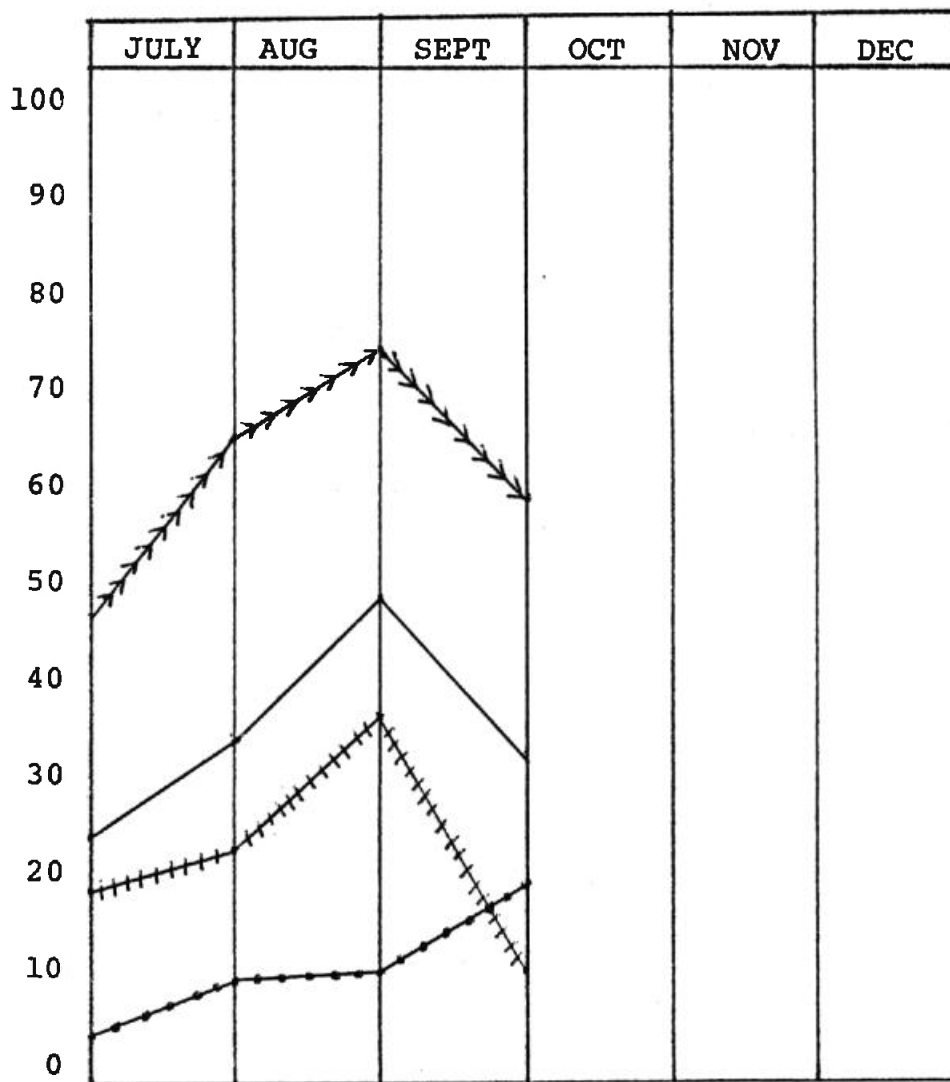


TABLE V
Southwest Youth Service Center
FY 74-75 - 1st Quarter

Total Referrals = 93 ➡➡➡ Total Diverted = 61 ———
 Court Diverted, 62% = 38 +++++
 Police Diverted, 38% = 23 —●—●—●—

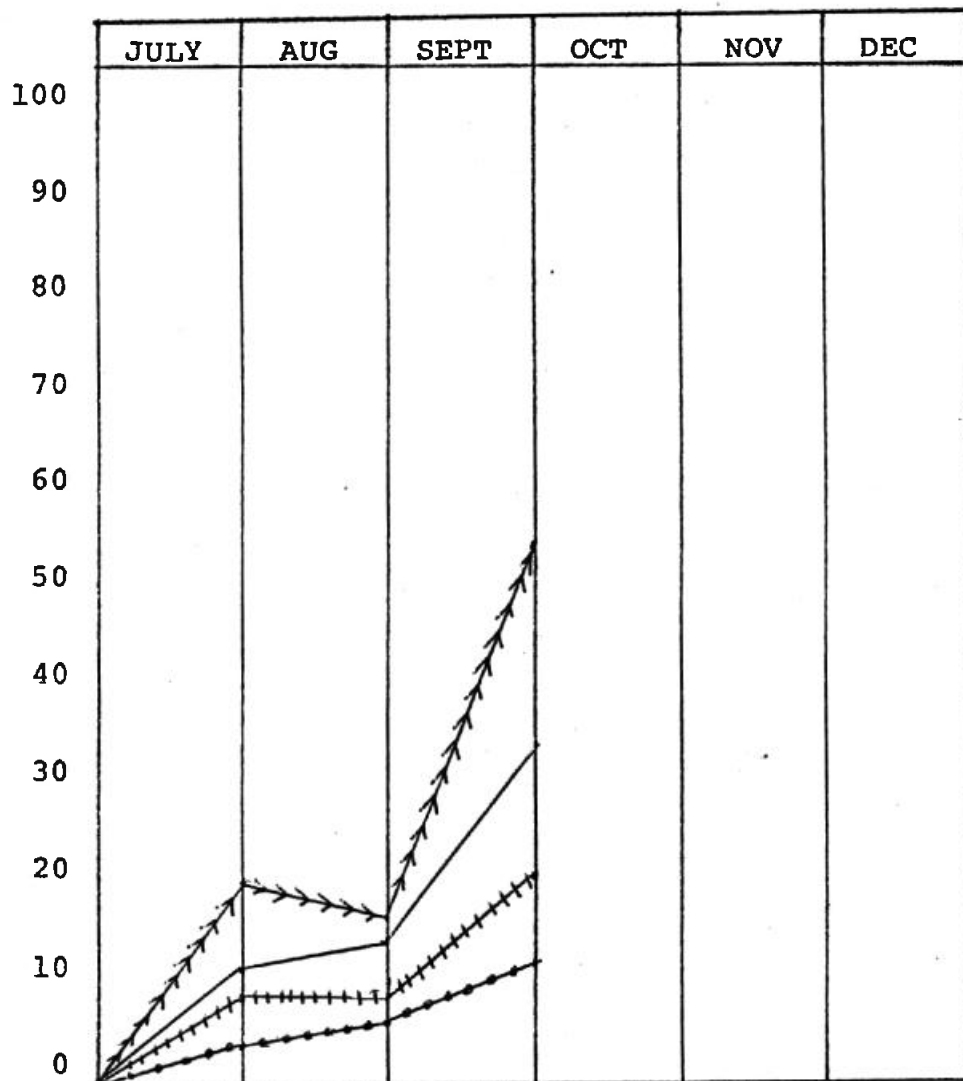
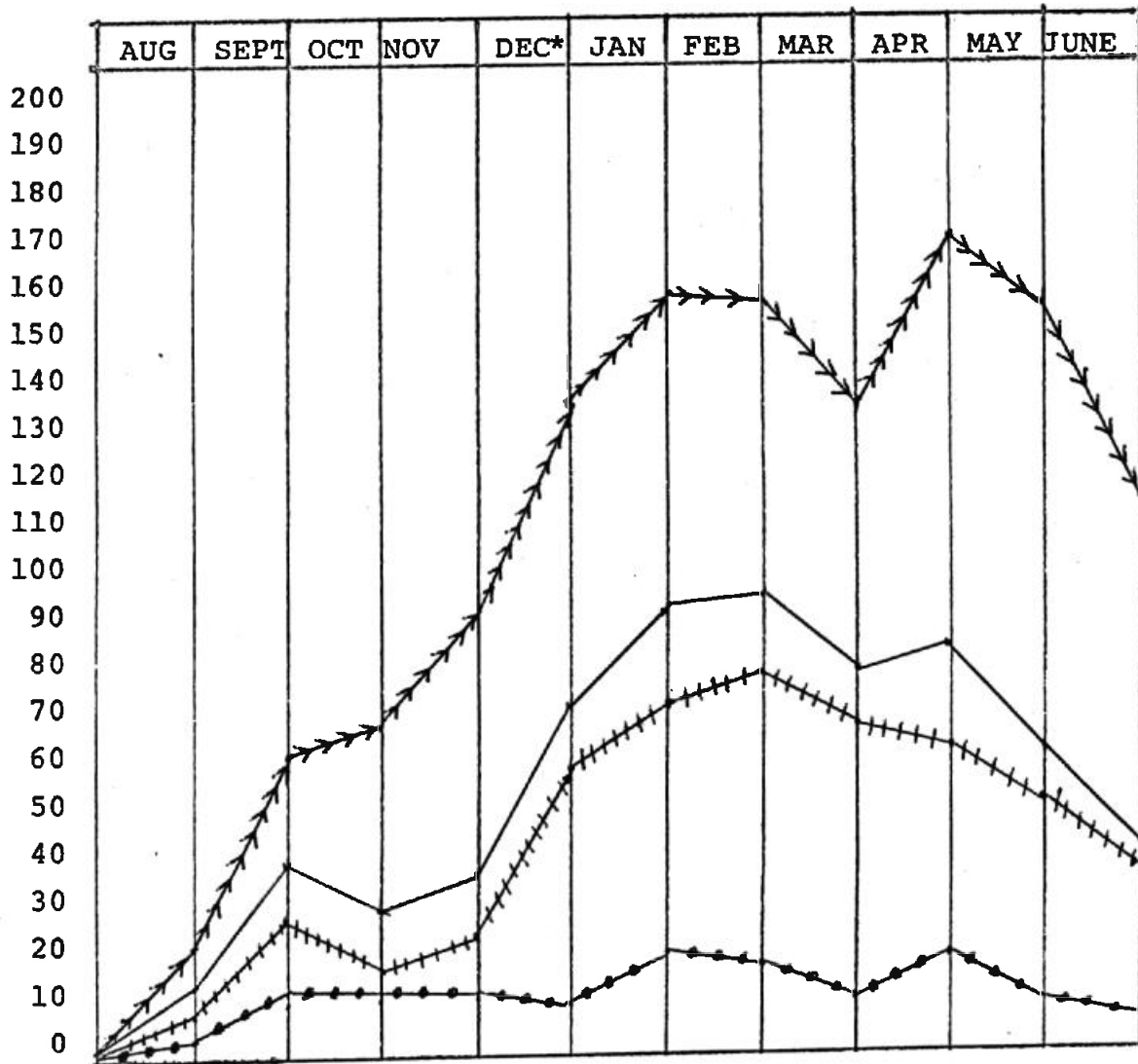


TABLE VI
Combined Referrals for Southeast and North
Portland Youth Service Centers
FY 73-74

Total Referrals = 1,314 →→→ Total Diverted = 679 ———
 Court Diverted, 79% = 534 +++++
 Police Diverted, 21% = 145 —●—●—●—



* North Portland Youth Service Center opened

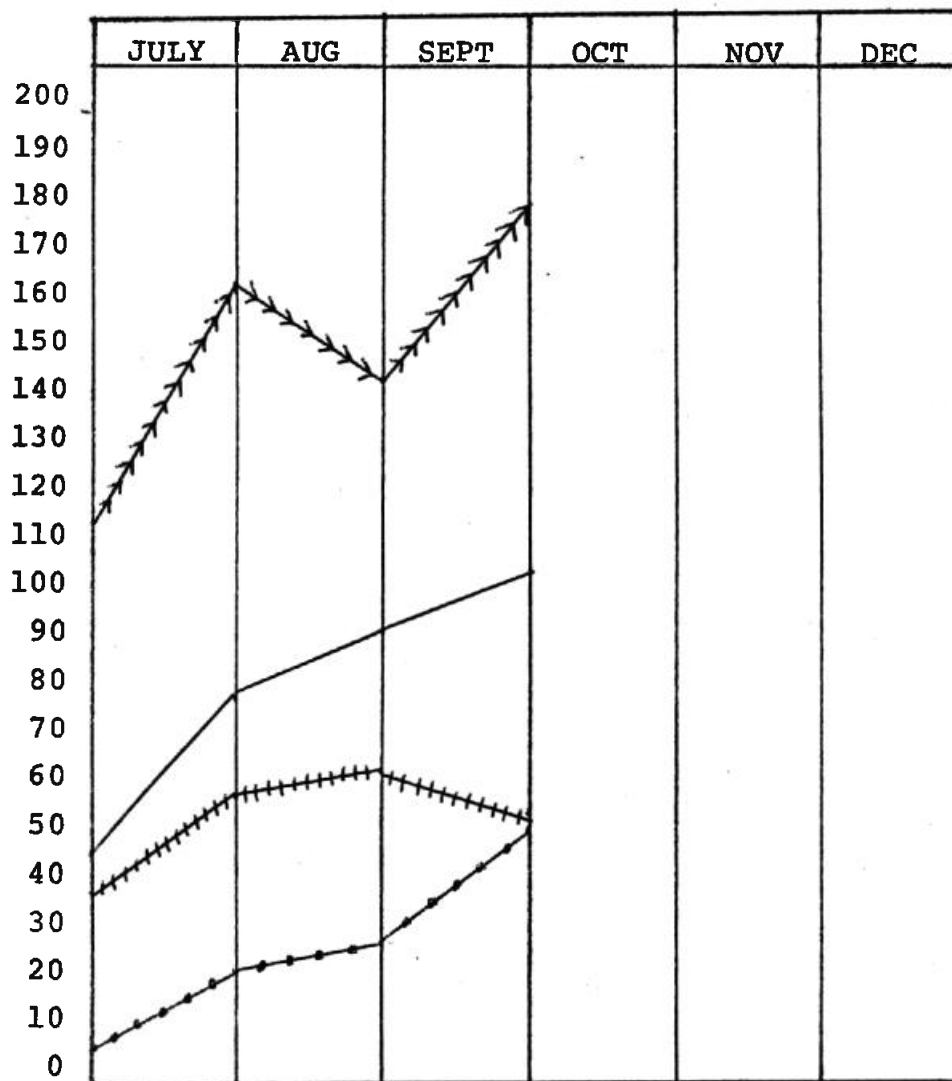
TABLE VII
 Combined Referrals for Southeast, North
 and Southwest Youth Service Centers
 FY 74-75 - 1st Quarter

Total Referrals = 494 →→→

Total Diverted = 283 ———

Court Diverted, 64% = 181 +++++

Police Diverted, 36% = 102 —●—●—●—



INTER-OFFICE CORRESPONDENCE

(NOT FOR MAILING)

September 10, 1975

From

To

Addressed to

Subject

"Parks 5000"

RECEIVED
OCT 21

OFFICE OF THE COMMISSIONER
OF PUBLIC SAFETY

file

Early this summer the Mayor informed the Youth Services Division of \$5,000 available to it through the Parks Bureau. The general purpose of the funds was to increase capability. The Division's Director established certain specific parameters within which these funds would be utilized. These consisted basically of establishing several short-term problem-oriented high-impact-potential programs which fall within the Youth Services Division's expertise and jurisdiction.

Staff at the Youth Services Division and the Youth Service Centers held a series of meetings in order to identify. The identification of four key problem areas resulted. Following is a synopsis of the problems responses and result:

MALLORY AVENUE CHRISTIAN CHURCH - Problem: Groups of youth congregated during the late evening hours playing loud music, drinking and harassing neighborhood residents; police were called in frequently. **Response:** Open up and staff the gym at the Church and set up structured activities; utilize Youth Service Center staff as support and backup in talking with youth and engaging them in activities. **Result:** The problem has been alleviated; police are now telling neighborhood residents to call the NE YSC directly when incidents do occur.

JEFFERSON HIGH SCHOOL - Problem: There is little evening programming for older youth residing in the inner-northeast; there are a number of unidentified groups of teenagers partaking in minor harassment. **Response:** By hiring a public school athletic director, the gym at Jefferson was kept open; youth were engaged in a wide variety of structured activities ranging from basketball to water skiing and beach trips. **Result:** Reports of group related harassment has abated; youth were involved in recreationally enriched activities not normally available to them.

CLINTON PARK - Problem: Neighborhood Association, police and Youth Service Center staff have recognized this as an area with a history of drinking, cruising/dragging and general carousing by young people; efforts by local citizens closed off certain sections of parking -- efforts by local youth opened some of these citizens windows with rocks. **Response:** Southeast YMCA Project Move had already identified this as a target area; however, lacked necessary transportation. A van was provided and youth previously "hanging around" were engaged in cultural enrichment-type activities (i.e., field trips, camping and bicycle trips). **Result:** There has been no problem; the Parks ran a good program and Project Move took up the slack.

UNIVERSITY PARK/HAP - Problem: Both HAP and the Parks offer a number of structured activities but much of the programming is for younger youth only and there are certain segments of youth that never engage in these activities; moreover these youth are blamed for harassing neighborhood residents. **Response:** The activities at HAP were increased and a concerted effort was made by three staff hired to solicit the involvement of youth not normally engaging in such activities. **Result:** Youth who otherwise would be "hanging around" were engaged in structured activities.

FUNDING

Mallory Avenue - one staff at \$3.00 per hour for 5 days:

\$120.00	wages
9.60	fringe (8%)
<u>\$129.60</u>	

Space was donated by the church and equipment was purchased by the NE YSC.

Jefferson High School - one staff at \$4.00 per hour for 15 days:

\$480.00	wages
38.40	fringe (8%)
<u>\$518.40</u>	

Space was donated by Portland Public Schools, monies for activities were provided by Summer '75 through Highland Community Baptist Church and wages for June 16 through July 31 were from other sources.

University Park/HAP - three staff at \$3.00 per hour for 20 days:

\$1,440.00	wages
115.20	fringe (8%)
<u>\$1,555.20</u>	
300.00	(activities and supplies)
<u>\$1,855.20</u>	

Space, vehicles and money for activities were provided by HAP. Supervision was provided by one staff on released time from NP YSC.

Clinton Park - one van (including rental, mileage and gasoline):

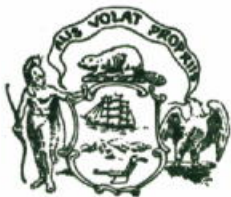
\$770.00

Staff support was provided by YMCA Project Move; youth paid for their own activities.

Summary

\$2,040.00	wages
163.20	fringe (8%)
300.00	supplies/activities
770.00	transportation
<u>\$3,273.20</u>	

Note: A request to utilize \$150.00 for an Arts Fair sponsored by the SW YSC has been submitted to Bill Owens.



Multnomah County Oregon

DEPARTMENT OF HUMAN SERVICES — EAST QUADRANT
Executive 42240 N.E. GLISAN, PORTLAND, OREGON 97230
PHONE 248-3656

COUNTY COMMISSIONERS

M. JAMES GLEASON, Chairman
BEN PADROW
DAN MOSEE
DONALD E. CLARK
MEL GORDON

April 26, 1976

Commissioner Charles Jordan
Portland City Hall
1220 S. W. 5th Avenue Room 404
Portland, Oregon 97204

Dear Commissioner Jordan:

As Chairperson of the East Quadrant Advisory Board, I am writing to you regarding the establishment of a Youth Services' Center in the Lents-Arleta area.

My Board wishes to urge you to look at this proposal with a positive eye. The success of Youth Services' Centers in other sections of the community indicates the value of such programs. Without question, the people, young and old, of this area need the services of such a center to slow down and eventually end the decline in the liveability of that section.

Be assured that we realize that the Lents-Arleta area is not really in the city limits. Regardless, we feel that your power to create and administer these badly needed neighborhood services transcends the City-County Border. Those who live in this area need the help and at the present time, only you can give it to them.

Please feel free to contact me and the Advisory Board if we can be of any service to you in this matter.

Again we urge your positive consideration of the proposal for the Lents-Arleta area.

Sincerely,

Freeman Squires

Freeman Squires, Chairperson
East Quadrant Advisory Board

FS/ljm

OFFICE OF COMMISSIONER
OF PUBLIC SAFETY

RECEIVED
APR 27 1976

1180

INTER-OFFICE CORRESPONDENCE

(NOT FOR MAILING)
June 30, 1976

From John Pendergrass
To Ed Frankel
Addressed to
Subject On the Job Training - Youth

Over the past year we have found the business community to be willing to participate with us in providing OJT to youth. Areas in which response has been greatest are building trades and technical jobs where we can link vocational training and OJT for rapid progress in terms of productivity and quality of work. However, there are a number of factors relating to the City's administrative process which limits the effectiveness of OJT and alienates the businesses that wish to participate.

1. We are dealing with young people who have immediate needs (e.g. money, positive activities etc.) and businesses cannot afford to leave production jobs open for the 3-4 week period required to draft and process the appropriate ordinance which may very well be rejected by the City Council.
2. Many businesses are hesitant to become involved because of the unnecessary publicity resulting from their being published in the newspapers and other places. Most business people take a certain amount of pride in the fact that they are in the public sector and don't need the federal dollar to survive. I think this may be the reason they wish to avoid publicity relating to OJT.

I propose that a simple purchase order procedure be established which will allow us to avoid unnecessary delays and publicity. The Commissioner or his designee could approve or disapprove these agreements.

I feel this action is justified and necessary for the following reasons:

1. We can't afford to further alienate business or clients with needless delays, publicity, etc.
2. OJT contracts are under \$2500.
3. We are actually committing fewer dollars on an OJT agreement than my staff commits for a work experience position in the public sector without council approval.

RECEIVED
JUL 1 1976

OFFICE OF COMMISSIONER
OF PUBLIC SAFETY

In the short period we have been involved in OJT, it has proven to be successful for our youth system in terms of the quality of experience and training it provides. The situation must be resolved soon so that I will be able to inform staff how to proceed in developing OJT positions in industry.

cc: Leon Johnson
Commissioner Jordan