#### ROUGH DRAFT

Mr. Rossman and Mr. Keefe met at 1:00 of May 15th to discuss the Brooklyn Scattered Sites Public Housing project. Mr. Keefe pointed out the difficulties of the site selected which is immediately south of Laddis Addition. He stressed that even though the State Highway Department would give no firm committment of the location of the Mt. Hood Freeway, it was obvious that this freeway would have to go through that area.

Clinton route and the Woodward-Brooklyn route but there would be no assurance that the State Highway Department would follow the Woodward-Brooklyn route. It would appear that the Housing Authority, if it went ahead and built the units \*\*\*xxx\*\* and then had them taken out practically as soon as they were constructed, certainly would be subjected to public censure.

The area south of Powell Boulevard, east of 26th Avenue is not to be recommended either. Although this area is zoned A2.5, practically all of the units are single-family. They are neat and well kept. There are not too many vacant lots. In all probability, there would be considerable resistance by the owners of these homes to any public housing, particularly, to the lower income families that might be transferred from the Albina District.

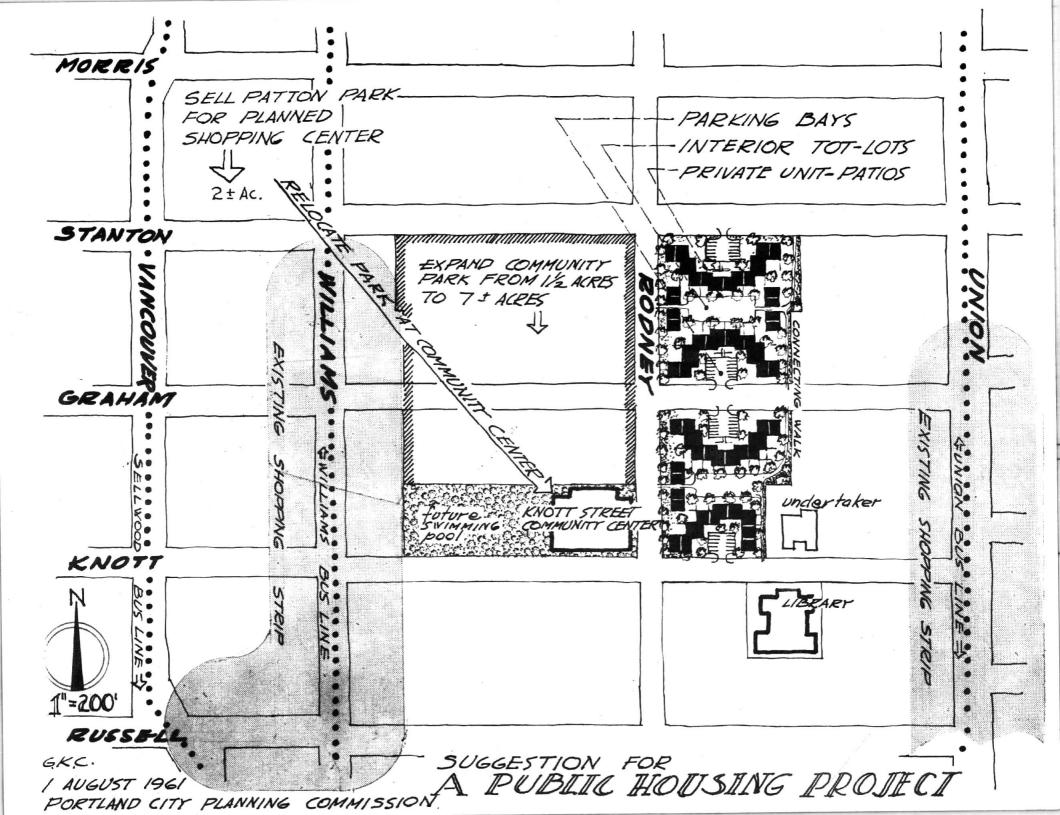
Mr. Keefe then discussed that it would be most desirable to have public housing units built in the general area north of Hawthorne to Burnside, from 12th to 39th. Any new construction in that area would probably upgrade these neighborhoods. However, there are very few vacant lots and unless old, dilapidated houses were torn down, to make place for public housing, there would be no place to build.

Also the Sunnyside School situation is extremely critical. Am areas where

Catholic High School, west and northwest of Sunnyside School and scattered throughout the area bounded by Hawthorne, 20th, Burnside and I2th.

Mr. Keefe then pointed out the desirability of having both the Housing Authority and the Development Commission making new investments in a combined joint program in an area bounded by Fremont, Vancouver, Skidmore and Mississippi. He suggested, for purposes of discussion, that the scattered sites project be built in the above described area, and that a project built on vacant land as a unit be located some place in the southeast section of the city.

Mr. Keefe said that he would continue to look for suitable sites in the southeast area of the city.



# HOUSING AUTHORITY OF PORTLAND, OREGON

8920 N. WOOLSEY AVE. \* PORTLAND 3. OREGON \* TELEPHONE, BU. 9-5571
August 7, 1961

# Personal

Mr. Lloyd T. Keefe, Director City Planning Commission City Hall Annex Portland, Oregon

Dear Lloyd:

My apologies for not getting the following information to you before this.

Your letter of August 1 was read to the Board of Commissioners of the Housing Authority of Portland at its regular August meeting last Tuesday night. The Board discussed your suggestions and recommendations in some detail, and took the following action regarding sites for the two PHA-approved projects totaling 218 units:

Albina Project: I was authorized and instructed by Board action to arrange immediately for appraisals of all lots in the area bounded on the West by NE Rodney, running approximately one-half block toward NE Union to the East, and from NE Knott on the South to NE Stanton on the North.

<u>Southeast Project:</u> The following two site areas, as suggested by your office, were carefully reviewed and considered:

- (1) The Buckman School area. Bounded on the South by SE Stark to SE Ash on the North, and SE 14th onthe West to SE 18th on the East.
- (2) The Summers Park area. Bounded on the South by SE Madison to SE Taylor on the North and SE 14th on the West to SE 19th on the East.

COMMISSIONERS

ROY F. RENOUD, Chairman

EDGAR WILLIAMS • CHARLES N. FOSTER • MRS. FLORINE M. DAHLKE • HERMAN A. SCHMITT • JOHN D. McLeod

VERNE DUBENBERY, Logal Counsel

LLOYD HILDRETH, Vice-Chairman

LLOYD HILDRETH, Vice-Chairman

Gene W. Rossman, Executive Director

Page 2 Mr. Lloyd T. Keefe August 7, 1961

I was instructed by the Board to confer with the School Board and the Park Bureau regarding these two sites and to report my findings back to the Board at its special meeting scheduled for August 18. Acting Chairman Lloyd Hildreth appointed a special committee of Board members -- Mrs. Dahlke, Chuck Foster, and Edgar Williams -- to concurrently inspect both of these proposed SE Portland sites, and to report their findings to the full Board on August 18. I would anticipate that in all likelihood the Board will be inclined to make a definite decision on August 18 as to either site (1) or site (2) in the SE area, and that I will at that time be instructed to arrange immediately for appraisals of lots in the selected SE Portland area (just as I was instructed on August 1 to begin appraisals immediately in the area selected in Albina).

Thank you, again, for your cooperation in helping us in this matter of site selection. I will report to you frequently on our progress.

Sincerely

Gene W. Rossman Executive Director

GWR: mts

cc: Roy F. Renoud, Chairman

# PORTLAND CITY PLANNING COMMISSION

MAIL: 414 CITY HALL PORTLAND 4, OREGON OFFICE: 424 S.W. MAIN STREET . CAPITOL 8-614

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Commissioner, Department of Public Works

August 1, 1961

L. V. WINDNAGLE, Vice President GORDON C. DUDLEY HERBERT M. CLARK, JR.

CHARLES E. WOODWARD, Planning Director
DALE D. CANNADY, Assistant Director

Housing Authority of Portland 8920 N. Woolsey Avenue Portland 3, Oregon COPY

Gentlemen:

On July 31st, the Urban Renewal Committee, acting on behalf of the City Planning Commission, met to consider two proposals for suitable public housing sites.

#### Vicinity of Knott Street Center

In viewing the other possibilities south of Fremont Street and west of Union Avenue, it was the Committee's considered opinion that a site in close proximity to the Knott Street Center would be the most desirable. The Committee suggests that every consideration should be given toward the enlargement of the grounds occupied by the Center so that, in effect, the Center would be situated in a neighborhood park. For that reason, the Committee recommends that until time has been allowed for the development of a specific site plan, and until time is allowed for exploring the possibilities of replacing Dawson Park on a new site adjacent to the Center, that no specific site boundaries be decided for the housing project.

The Committee wishes to go on record as not advocating the Knott Street Center site over a project north of Fremont in the area under consideration by the Development Commission for a rehabilitation—type urban renewal project. Parks of this area are just as dilapidated as the Knott Street Center area. It is the opinion of the Committee, by working together the Development Commission and the Housing Authority could improve this area materially.

#### Vicinity of Summers Park

The area in the vicinity of Summers Park was considered, as well as an area immediately west of Buckman School. The latter actually appears to have a greater degree of dilapidation. It is more desirably situated in close proximity to the elementary school (Buckman)

and the high school (Washington) which would serve the children in a project either at Summers Park or near Buckman School. Also, it appears that acquisition of property in the vicinity of Summers Park would be more expensive. In view of the dilapidation around Sunnyside School and adjacent to Central High School, the Committee suggests these two areas be seriously considered as possible sites. The need to enlarge the Sunnyside School grounds and the need for creating more recreation space and a new elementary school to relieve the area north of Stark Street were both discussed.

The Committee gives approval in general to the proposal at Summers Park but it wishes to stress again the desirability of collaboration with the several public agencies, Development Commission, School District and City Park Bureau, to solve some other problems needing attention in the near-in southeast area. Particularly by having the Development Commission acquire land through urban renewal, project costs for all can be significantly decreased.

Specific boundaries of the project should not yet be selected until more time can be given to a closer scrutiny of the Summers Park area. There are a number of worthwhile apartments and single family units interspersed with the dilapidated structures.

Enclosed are some suggested sketches for the development of a project in the vicinity of the Knott Street Center. It should be understood that more study is needed to refine these sketches before a specific site can be proposed.

Very truly yours.

Lloyd T. Keefe Planning Director

LTK/plh

cc: Mayor Terry D. Schrunk

cc: Portland Development Commission

# REPORT OF URBAN RENEWAL COMMITTEE ON PROPOSED SCATTERED SITES PUBLIC HOUSING PROJECT

On April 17, the Urban Renewal Committee met with Mr. Rossman, Executive Director of Public Housing Authority. On May II, the Urban Renewal Committee met with the staff to consider the Scattered Sites Project. On May 15, Mr. Keefe and Mr. Rossman had a meeting on this matter. Conclusions reached to date are these:

I. A scattered sites project south of Ladd's Addition can not be recommended because of the prospect that many units are apt to be demolished by the construction of the Mt. Hood Freeway.

Also the environmental qualities, because of the Freeway through this area, would be less than desirable for the housing project. For instance, children living in the units would be forced to cross the Freeway and Division Street, a major traffic arterial, going to and from the Abernethy Elementary School.

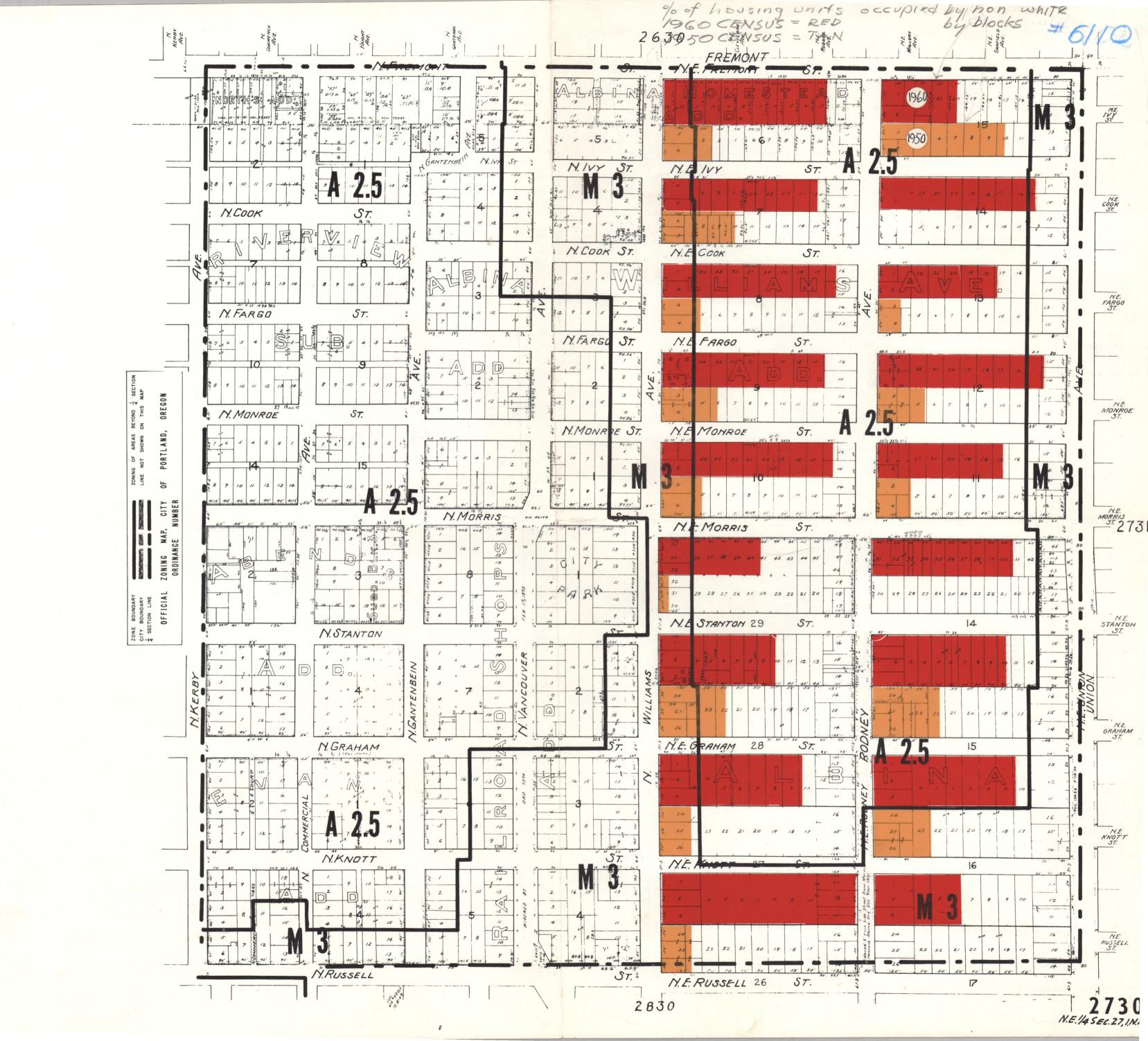
- 2. The area south of Powell Boulevard, east of 26th Avenue is not to be recommended either. Although this area is zoned A2.5, practically all dwellings are single-family. By far the majority of properties are neat and well-maintained. Probably there is a high degree of home ownership, and considerable resistance to public housing possibly could be expected. The number of vacant lots is relatively few.
- From the standpoint of upgrading blighted areas through the construction of new public housing units, the most desirable location for the scattered sites project in the southeast section would be in the general area bounded by S. E. 12th, Burnside, 39th and Hawthorne. However, there are very few vacant lots and unless old, dilapidated structures were torn down, there would be very few sites for the public housing units.

Also, the Sunnyside Elementary School has one of the most critical over-crowded problems in the school system.

4. It is suggested that the Housing Authority seriously consider the scattered sites project in the rehabilitation project area being presently proposed by the Development

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6110

March 26, 1957

Portland Housing Authority 8920 N. Woolsey Avenue Portland, Oregon

Attention: Mr. Robert Hurd, Chairman

Gentlemen:

In anticipation of the Portland Housing Authority opening bids for the sale of that portion of St. Johns Woods located north of N. Swift Boulevard and west of N. Burr Avenue, the Planning Commission on March 19, 1957, considered the eventual use of this property in relation to the total land use of the St. Johns area. Since this is a large tract which, when developed, would have a vital bearing upon the future development and values in the St. Johns district, the Planning Commission deems it advisable to inform your body of the action and recommendations which might be expected from the Planning Commission on future subdivision and rezoning of St. Johns Woods north of Swift Boulevard.

As a result of an extensive study of the St. Johns area west of the railroad cut, which our staff is in the process of completing, we feel that the optimum use of the tract in question would be a limited industrial and warehousing type of use with provisions for protection of surrounding residential property. This protection could be accomplished by means of subdivision control and by conditions on a zone change. The following information will outline in more detail the Planning Commission's recommendations in this regard.

# REQUIRED TREATMENT OF SWIFT BOULEVARD

Our studies indicate that with the future development of your property and the surrounding area north of Swift Boule-vard in industrial use, the anticipated traffic flow on Swift Boulevard will justify its widening to a six-lane thoroughfare or a minimum of 100 feet in width, together with permitting traffic to enter and leave at only a few controlled points. It is expected that Swift Boulevard will eventually become an

extension of the proposed Columbia Expressway to serve this industrial area. The traffic distribution from the proposed industrial tract would be from interior secondary streets to a primary collector street, and through controlled access points, to Swift Boulevard. These points would be spaced approximately 1000 feet to 1500 feet apart. (See enclosed map)

In addition to street widening and the spacing of access points, a buffer or transitional strip of land between the industrial tract and Swift Boulevard would be required in order to minimize the impact of this industrial development upon the residential area along the south side of Swift Boulevard, and to prevent industrial or commercial uses from jumping over to the south side of Swift Boulevard.

In summary, the following treatment of Swift Boulevard would be required:

# 1. Right-of-Way Width:

A 20-foot dedication will be required along the north side of Swift Boulevard from the eastern boundary of the Pacific Power and Light tract to N. Burr Avenue. A 10-foot dedication will be required along both sides of Swift Boulevard from a line through the eastern boundary of the Pacific Power and Light tract to the northwestern boundary of the Housing Authority property. (See enclosed map)

# 2. Spacing of Access Points:

Controlled access points to Swift Boulevard will be spaced at approximately 1000 to 1500-foot intervals.

# 3. Buffer:

A strip of land 90 feet in width along the north side of Swift Boulevard will be required to be improved in lawn and landscaping with no commercial or industrial uses permitted thereon. This may be accomplished through-

- a. establishing a building setback line of 90 feet
- b. by including in the deed a covenant stipulating the manner in which this strip can be used.

c. by dedication of this strip to the City

At the time of any future development of the Housing Authority property south of Swift Boulevard, a 90-foot buffer strip will be required along the south side of Swift Boulevard.

#### PLATTING REQUIREMENTS

- 1. Approved Plat--Because of the need for service streets within the tract itself, and for collector streets to disperse traffic to the controlled access points to Swift Boulevard, a recorded plat of the property will be required rather than the selling of lots through metes and bounds legal descriptions.
- 2. Width of Service Streets--60 feet with 150-foot diameter turn-arounds at the ends of dead-end streets.
- 3. Width of Collector Streets -- 60 feet
- 4. Sewer, Access and Pumping Station Easements--Consideration must be given to preserving or relocating existing easements for sewers, access and the pumping station.

#### ZONING REQUIREMENTS

Under the existing zoning ordinance through stipulation of specific uses, and by defining the conditions under which a zone change might be recommended for approval to the City Council, some aspects of the desired protection to adjoining residential areas could be achieved. It is our opinion that such conditions would be necessary in order to protect yours and other residential properties lying south of Swift Boulevard from any adverse impact of the industrial development north of Swift Boulevard. The Planning Commission would recommend a change from Zone II to Zone III subject to the following conditions:

#### A. Uses Permitted:

1. Assembly and fabrication of metal products

- Assembly of electrical appliances, electronic instruments and devices, radios and phonographs, including the manufacture of small parts only, such as coils, condensers, transformers, and crystal holders.
- Laboratories; experimental, dental, medical, photo or motion pictures, research or testing.
- 4. Laundry for carpets, overalls, rags, and rug cleaning.
- 5. Machine shop
- 6. Manufacture, compounding, processing, packaging or treatment of such products as bakery goods; candy; cosmetics; dairy products; drugs; perfumes; pharmaceuticals; perfumed toilet soap; toiletries excluding the refining and rendering of fats and oils; and food and beverage products except sauer-kraut, vinegar, pickles, meat and fish products.
- 7. Manufacture, compounding, assembling or treatment of articles or merchandise from the following previously prepared materials; bone, cellophane, canvas, cloth, cork, feathers, felt, fibre, fur, glass, hair, horn, leather, paper, plastics, precious or semi-precious metals or stones, shell, textiles, tobacco, wood, (excluding planing mill) yarns, and paint not employing a boiling process.
- 8. Manufacture of pottery and figurines or other similar ceramic products, using only previously pulverized clay.
- 9. Manufacture and maintenance of electric and neon signs, billboards, commercial advertising structures.
- 10. Manufacture of musical instruments, toys, novelties, and rubber and metal stamps.
- 11. Manufacture of optical goods, scientific and precision instruments and equipment.
- 12. Manufacture of artificial limbs, hearing aids, dentures, surgical instruments and dressings, and other devices employed by the medical and dental professions.

- 13. Motion picture studio
- 14. Parcel delivery service
- 15. Weaving, spinning, or knitting of cotton, wool, flax or other fibrous materials.
- 16. Stone, marble, and granite monuments
- 17. Veterinary, or animal hospital
- 18. Welding shop
- 19. Wholesale business, storage buildings and warehouses
- 20. Automobile assembling, painting, upholstering, rebuilding, reconditioning, body and fender works.
- 21. Blacksmith shop
- 22. Boat building small
- 23. Enameling or metal coating (galvanizing)
- 24. Ice and cold storage plant
- 25. Tire retreading or recapping
- 26. Truck or bus sales, service, repairing, or overhauling
- 27. Building materials sales yard, including sales of rocks, sand, or gravel as incidental to the main business but excluding concrete mixing.
- 28. Draying or freighting yard or terminal
- 29. Express or carloading terminal
- 30. Truck terminal
- 31. Railroad facilities of all types, except repair shop and steam engine roundhouses.

- 32. Such retail and service establishments (non-manufacturing) as the Council, upon the recommendation of the Planning Commission, may deem necessary for the convenience of employees and complimentary to other uses in the zone.
- 33. Any other manufacturing use, except those specifically prohibited under Zone III Section 6-609 (d) judged by the Council, upon recommendation of the Planning Commission after advice from Traffic, Safety, and Health Authorities, to be no more detrimental to the surrounding vicinity than the uses listed above.

#### B. <u>Uses Prohibited</u>:

1. Animal Products

Fertilizer plants
Glue or sizing plants
Soap factories, where fat is rendered
Tannery
Wool pullery and similar uses

2. Burned Clay Products

Brick plant Terra Cotta plant and similar uses

3. Chemical Products

Acid plant
Ammonia plant
Bleaching powder plant
Celluloid plant
Cement plant
Chlorine plant
Creosote plant
Lextrine plant
Disinfectant plant, where sulphur base is used
Lime plant
Soda and soda compound plant and similar uses

4. Distillation or Reduction Products

Bone distillation plant Charcoal plant Coke ovens Garbage distillation Gas tar distillation
Wood distillation and similar uses

#### Explosives

Explosive plant
Powder plant
Shell loading plant and similar uses

#### 6. Metal Products

Aluminum reduction plant
Blast furnace
Boiler shop
Refinery, copper
Iron rolling mill
Ore smelting
Steel rolling mill
Tin refinery
Zing refinery and similar uses

# 7. Vegetable Products

Garbage reduction plant Incinerator, garbage or rubbish Vegetable oil mill and similar uses

8. Creation of additional dwelling units by alteration of existing structures or by erection of new one-family, two-family, or apartment dwellings except accommodations on industrial premises for watchmen or caretakers.

# C. Limitation on Uses:

...

1. Uses 1 through 33, except items 31 and 32, may be permitted only if all activities and operations (except off-street parking and loading) are confined, contained, and conducted within buildings or are completely enclosed by a sight-obscuring screen at least six (6) feet high. Such screen shall be a masonry wall, a wooden or metal fence, an evergreen hedge or a cyclone-type fence with evergreen vines.

- High standards of exterior appearances, cleanliness, and orderliness shall be maintained at all times.
- All uses and operations shall not be objectionable due to unsightliness, odor, dust, smoke, noise, glare, heat, vibration, and other similar causes.

# D. <u>Height</u>:

No structure shall be permitted to exceed 45 feet in height except for chimneys, tanks, towers, and similar structures essential and accessory to the principle use of the land.

# E. Off-Street Parking:

One off-street parking space of 250 square feet will be required for each four (4) employees in industrial and manufacturing use. Retail and Servicing establishments shall provide off-street parking spaces at a ratio of one space (250 square feet) per 250 square feet of gross floor area in buildings hereafter constructed.

 Such parking space shall be paved with a dust-proof material.

# F. Off-Street Loading Required:

Off-street loading berths shall be provided for any building or group of buildings according to gross floor area as follows:

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 Such off-street loading area shall be paved with a dust-proof material.

We sincerely hope that this information will be of value to you in informing possible purchasers of your tract as to what they might expect in the way of zoning and platting requirements. If there is further information regarding this matter which you might desire, please do not hesitate to contact us.

Very truly yours,

J. H. Sroufe, President Portland City Planning Commission

