COMPARISON OF HOUSING UNITS IN PORTLAND WITH

THOSE IN THE BALANCE OF MULTNOMAH COUNTY

DATA FROM THE OCCUPANCY, STRUCTURAL CHARACTERISTICS, AND VALUE TABLES OF THE 1960 U.S. CENSUS OF HOUSING

90- 60 - 30- 40 -	- 8 35 24	70 43% 57% 20 20	PORTLAND	BALANCE OF MULTNOMAH COUNTY
		% housing units in structures MORE THAN 20 YEARS OLD (built in 1939 or earlier)	72.5 %	28.6 %
		% OWNER OCCUPIED housing units	58.2 %	75.4 %
		% DILAPIDATED housing units	2.8 %	4.5 %
		% DETERIORATING housing units	11.6 %	9.5 %
		% housing units sound but LACKING SOME OR ALL PLUMBING FACILITIES	4.7 %	1.2 %
ě	V	% TOTAL	19.1 %	15.2 %
		% of owner occupied housing units having VALUE LESS THAN \$10,000	42.8 %	37.1 %
		% of owner occupied housing units having VALUE LESS THAN \$5,000	4.6 %	6.1 %
		% of OVERCROWDED housing units (greater than 1.01 persons per room)	4.3 %	9.0 %
		% UNITS FOR SALE	0.7 %	1.4 %
		% UNITS FOR RENT	3.3 %	1.4 %
		% AVAILABLE VACANT UNITS	4.0 %	2.8 %

PORTLAND CITY PLANNING COMMISSION URBAN RENEWAL COMMITTEE March 4, 1963

The Urban Renewal Committee met to view and consider the relative merits of four possible locations for additional public housing. Present were Chairman Windnagle, members McKinley, Kochendoerfer and Leonard, Planning Director Keefe, staff members Frost, and Mr. Jaeger, representing the Housing Authority staff.

The committee went on a field trip to view and discuss each of the sites which had been suggested by the Housing Authority as being perhaps appropriate for public housing.

Considerable discussion followed, particularly concerning the type of occupancy anticipated in site number 4, and the possibility of conflict with a future freeway alignment in site number 1.

Action:

The unanimous decision of the committee was to recommend approval of the acquisition of site number 1, provided that the State Highway Department indicated no opposition, and provided further study showed there to be a feasible alternate route for a freeway connection between the Fremont Bridge ramps and St. Helens Road.

The committee recommended that site Number 2 not be acquired.

Sites numbers 3 and 4 were recommended as adequate locations for public housing provided that a relatively low density of development was maintained in site number 3, and provided site number 4 was utilized as housing for the elderly.

Meeting adjourned.

Lloyd T. Keefe

Planning Director

FNF/plh

COURT APARTMENT DENSITY RECOMMENDATIONS

SQUARE FEET PER BEDROOM

Families using Portland's public housing are above average in size. For example, Colombia Villa has an average of 3.5 children per unit, and Daisy Williams Court Apartments will average 2.8 children per unit. For this reason the density requirement of square feet per unit in the Portland Zoning Code is inadequate to guide the density of public housing construction. A more meaningful court apartment density guide would be square feet per person. This would make the important distinction between projects designed primarily for single people, for couples, and for couples with several children. It would insure adequate space for patios for adults and play room for children.

However, people per unit is too changeable a statistic to be used in a density guide while the number of bedrooms per unit is permanent and reflects reasonably will the average number of people per unit. Square feet per bedroom is almost as meaningful a density guide as square feet per person while having the virtue of beang a statistic tied permanently to construction. Square feet per bedroom is a signifigant improvement over square feet per unit as a guide to appropriate court apartment density attempting to insure uncrowded construction and adequate space for patios and play areas.

Comparing the construction densities and resulting use and appearance of six Portland court apartments, three of which are public housing projects, 1000 square feet per bedroom

seems to be the minimum requirement for a good court apartment project. An outstanding court apartment such as Binford or Columbia Villa requires well above 1000 square feet per bedroom.

The Portland Court Apartment Densities chart compares the recommended densities for the suggested public housing sites with the six court apartment examples used for the above recommendation.

BUCKMAN SITE DENSITY RECOMMENDATION

The area surrounding the Buckman School is zoned A-1. However, this requirement of 1000 square feet per unit was not intended to apply to large family units. The A-1 zoning anticipates one bedroom units, boarding houses, and motels.

A 124 unit public housing project adjacent to the Buckman School would probably have 5 5-bedroom units, 14 4-bedroom units, 45 3-bedroom units, 30 2-bedroom units, and 30 1-bedroom units, or an average of 2.5 bedrooms per unit. Thus a minimum of 2500 square feet per unit is required to meet the standard of 1000 square feet per bedroom.

GLADSTONE SITE DENSITY RECOMMENDATION

This site has A-2.5 zoning, and assuming the same at average of 2.5 bedrooms per unit as the Buckman site the zoning requirement of 2500 square feet per unit is adequate.

CORBETT SITE DENSITY RECOMMENDATION

The area of the Corbett Ave. site is zoned A-O.

Public housing in this area would serve medical and dental students who are either single or have small families. The average number of bedrooms per unit would probably be 1.2, and thus a minimum of 1200 square feet per unit would be desirable.

A useful density guide for this site is the Redwood Court Apartments adjacent to the suggested Corbett and Lane site.

Redwood Court has 36 1-bedroom units averaging 1100 square feet per unit.

PORTLAND COURT APARTMENT DENSITIES

REFERENCE PROJECTS

SUGGESTED SITES

	MAPLE- MALLORY	REDWOOD COURT		ROSE CITY	BINFORD	COLUMBIA VILLA	BUCKMAN	CORBETT	GLADSTONE
	Mallory & Beech		Knott & Rodney	Broadway & 65th	Broadway & 66th	Woolsey	Stark & 20th	Corbett & Lane	Gladstone & 35th
NUMBER OF UNITS	48	36	58	268	290	440	124	64	124
ZONING	A-2.5	A-0	A≈2.5	A-2.5	A-2.5	A-2.5	A-l	A-0	A=2.5
SQ. FT./UNIT	1670	1100	2700	1800	2600	7000	2600	1300	2700
BEDROOMS/UNIT	2.0	1.0	2.8	1.6	2.0	3.0	2.5	1.2	2.5
PEOPLE/BEDROOM	1.7	1.9	1.7	1.4	1.4	1.7	1.7	1.9	1.7
SQ. FT./BEDROOM	840	1100	970	1130	1300	2500	1040	1090	1080

RELATION OF THE CORBETT AREA TO:

PARKS

(dia)

ELEMENTARY SCHOOL

1967

(next page)

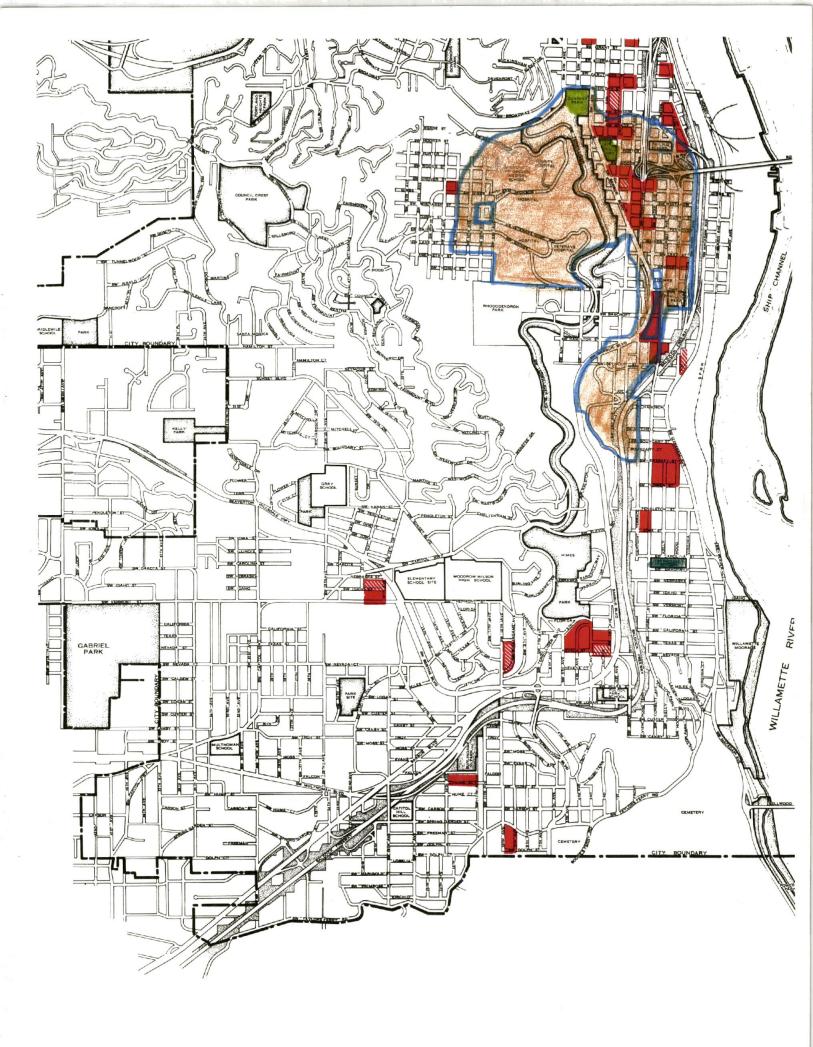
A ZONING



DILAPIDATION (1950 CENSUS)

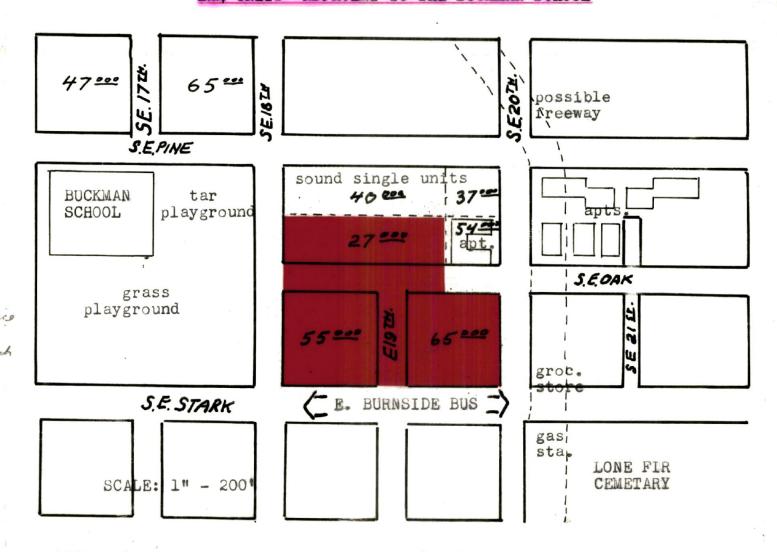






SUGGESTION FOR A PUBLIC HOUSING SITE

124 UNITS ADJACENT TO THE BUCKMAN SCHOOL



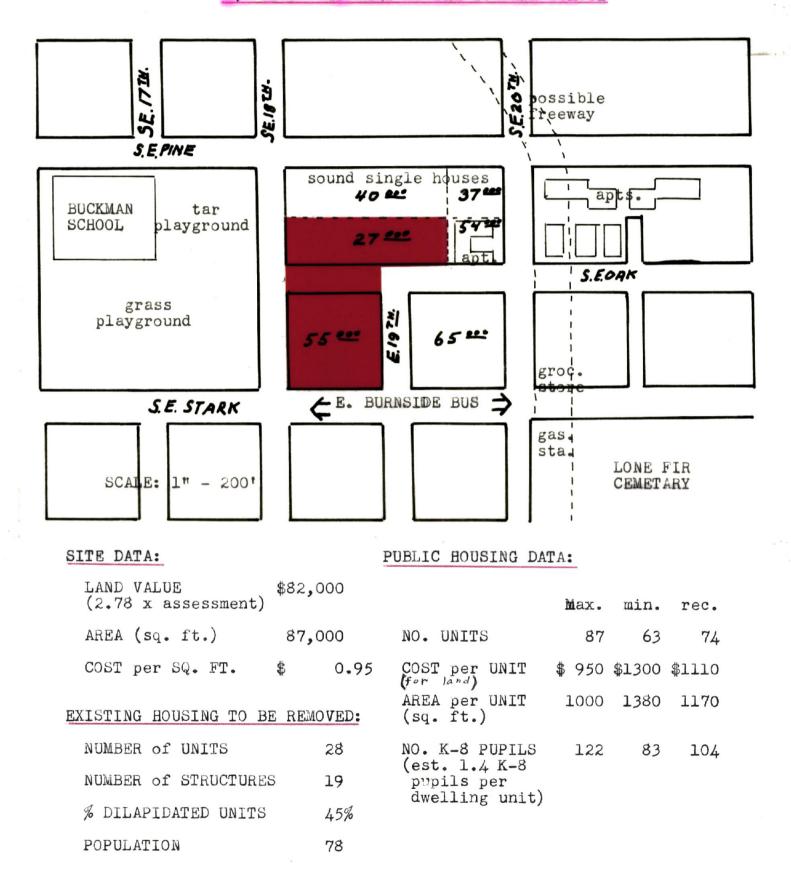
SITE DATA:

PUBLIC HOUSING DATA:

LAND VALUE \$147,000 (2.78 x assessment))	max.	min.	rec.
AREA (sq. ft.) 148,00	O NO. UNI	TS 147	113	124
COST per SQ. FT. \$	0.99 COST pe	r UNIT \$ 990	\$13 0 0	\$1190
EXISTING HOUSING TO BE REMOV	AREA pe	r UNIT 1000	1340	1190
NUMBER of UNITS 4.	NO. K-8 (est 1.		158	174
NUMBER of STRUCTURES 3	2 pupils			
% DILAPIDATED UNITS 4	5%	ng unit)		
POPULATION 13	3			

SUGGESTION FOR A PUBLIC HOUSING SITE

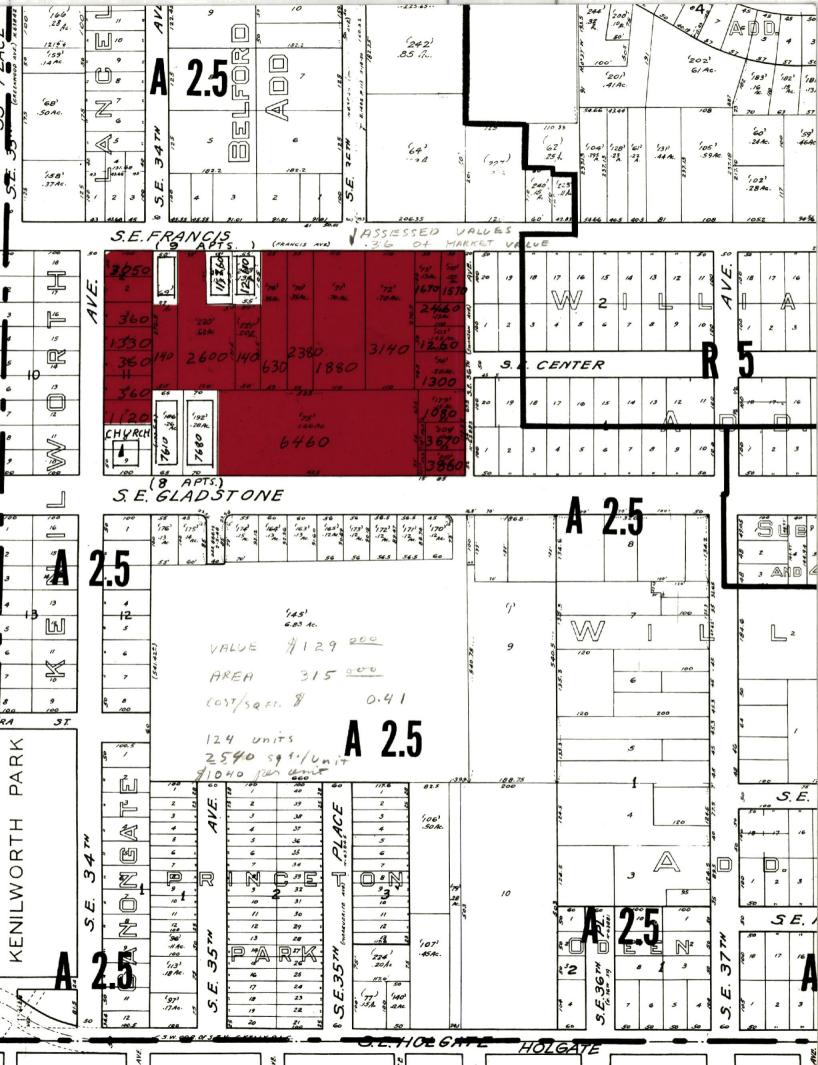
74 UNITS ADJACENT TO THE BUCKMAN SCHOOL



DIFFERENCES BETWEEN THE TWO SUGGESTED PUBLIC HOUSING SITES ADJACENT TO THE BUCKMAN SCHOOL

	124 units	74 units
LAND VALUE	\$147,000	\$82,000
AREA (square feet)	148,000	87,000
COST per SQ. FT.	\$ 0.99	\$ 0.96
NUMBER OF UNITS	124	74
COST per UNIT for land	\$ 1,190	\$ 1,110
AREA per UNIT (sq. ft.)	1,190	1,170
MAXIMUM POSSIBLE NO. CHILDREN per UNIT (estimating that the no. of K-8 pupils is ½ of a project's children, and that the Buckman School will have room for 86 additional pupils)	1.4	2.5

additional pupils)



34th AND FRANCIS, KELLY AND CURRY, and CORBETT AND LANE and 37th AND GLADSTONE

PUBLIC HOUSING SITES

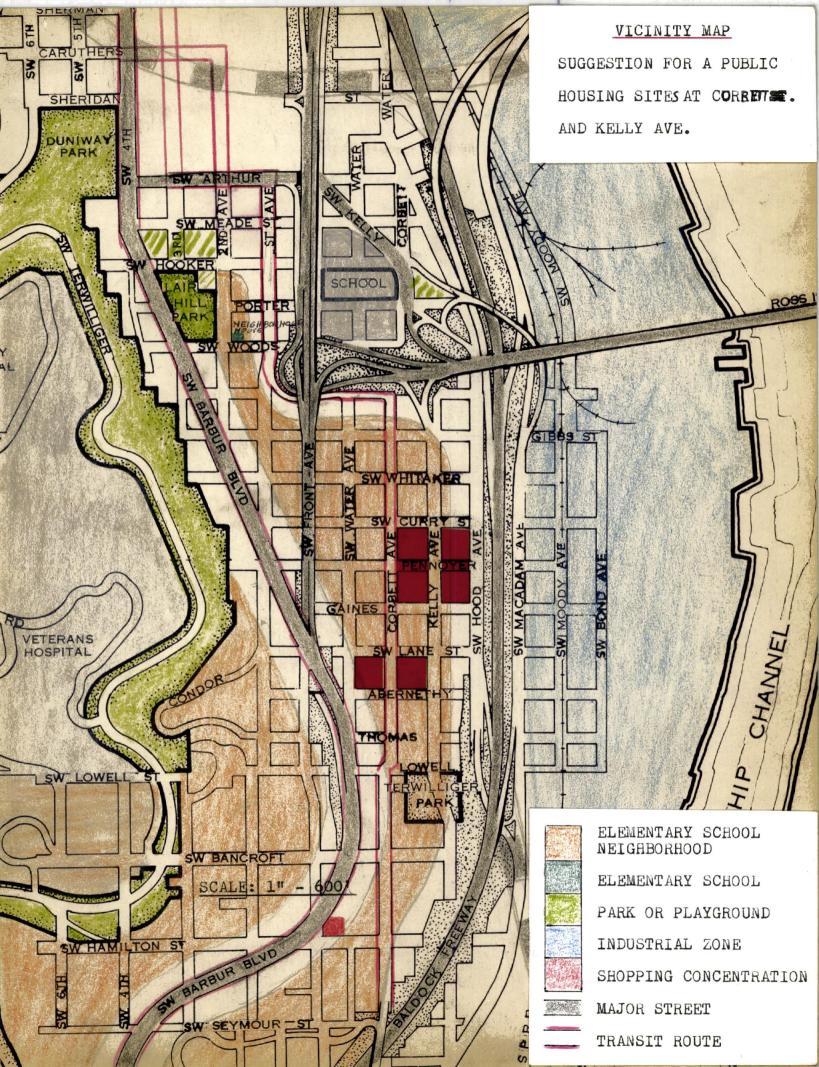
34th and FRANCIS 74 UNITS	34th and FRANCIS 124 UNITS	KELLY AND CURRY	CORBETT AND LANE	37th AND GLADSTONE
\$ 71,000	\$156,000	\$58,000	\$60,000	\$ 51,000
215,000	352,000	92,000	80,000	210,000
\$ 0.33	\$ 0.45	\$ 0.63	\$ 0.76	\$ 0.24
74	124	50	50	74
\$ 970	\$ 1,250	\$ 1,160	\$,1,200	\$ 690
2,900	2,840	1,850	1,600	2,840
2,900	2,840	1 , 850	1,600	2,840

COMPARISON OF THE LAND COSTS OF THE KNOTT ST., SUMMER'S PARK, AND BUCKMAN PUBLIC HOUSING SITES

	KNOTT STREET CENTER	SUMMER'S PARK 5 BLOCKS	SUMMER'S PARK 4 BLOCKS	BUCKMAN LG. SITE 124 UNITS	BUCKMAN LG. SITE 74 UNITS
LAND VALUE	\$126,000	\$287,000	\$217,000	\$147,000	\$147,000
AREA (sq. ft.)	157,000	267,000	207,000	148,000	148,000
COST per SQ. TT. FOR LAND	\$ 0.80	\$ 1.08	\$ 1.05	\$ 0.99	9\$ 0.99
NUMBER OF UNITS	58	160	160	124	74
COST per UNIT FOR LAND	\$ 2,160	\$ 1,800	\$ 1,350	\$ 1,190	\$ 2,000
AREA per UNIT (sq. ft.)	2 , 700	1,670	1,300	1,190	2,000
% DILAPIDATION PREVIOUS HOUSING					

CHARACTERISTICS OF A PUBLIC HOUSING SITE ON CORBETT AVENUE.

- * Housing for medical and dental students only one mile from their schools
- * 1300 square feet per unit
- * Supermarket at Barbur and Front, 7 blocks away
- * Buses on Corbett and Barbur
- * Neighborhood house 9 blocks away
- * Low land cost



32 UNITS

32 UNITS

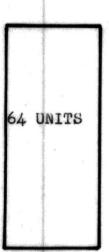
SUGGESTION FOR A P.H. SITE

64 UNITS AT CORBETT & LANE

1250 SQ. FT. PER UNIT 2 DIL. UNITS TO BE REMOVED 18 EXISTING UNITS " \$0.76 PER SQ. PT. \$950 PER UNIT FOR LAND 64 UNITS

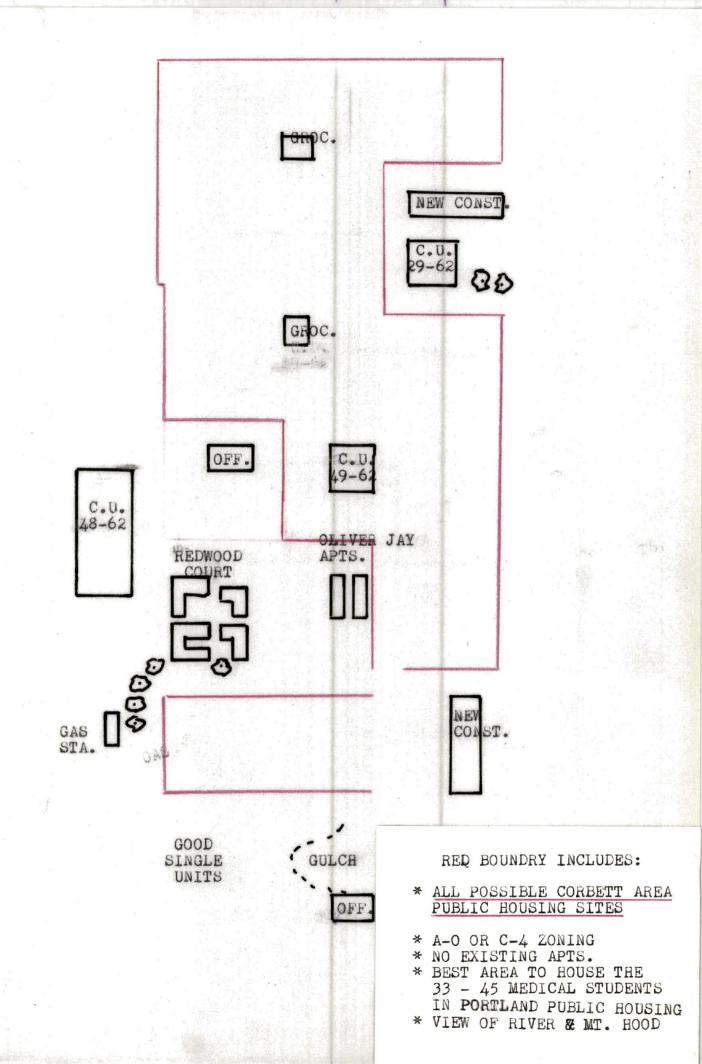
SUGGESTION FOR A P.H. SITE 64 UNITS AT CORBETT & CURRY

1440 SQ. FT. PER UNIT 14 EXISTING UNITS \$0.73 PER SQ. FT. \$1040 PER UNIT FOR LAND



SUGGESTION FOR A P.H. SITE 64 UNITS AT KEELY AND CURRY

1440 SQ. FT. PER UNIT 10 EXISTING UNITS \$0.62 PER SQ. FT. \$890 PER UNIT FOR LAND



$$\frac{4}{14} (3.7) \qquad \overline{16} (2.1) \qquad \overline{8} (3.1)$$

$$\frac{1}{7} (4.2) \qquad \frac{1}{20} (2.2) \qquad \overline{10} (1.8)$$

$$\overline{2} (2.5) \qquad \overline{5} (1.2) \qquad \overline{3} (4.3)$$

$$\overline{7} (2.1) \qquad \overline{9} (2.5) \qquad \overline{7} (1.7)$$

$$\overline{36} (1.9) \qquad \overline{21} (2.3) \qquad \overline{19} (1.9)$$

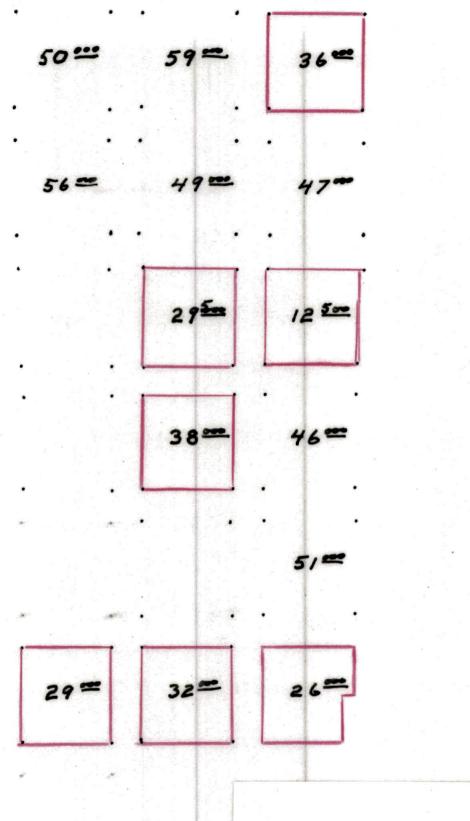
$$\frac{1}{17} (2.8) \qquad \frac{1}{8} (1.9)$$

13 (1.8)

1960 CENSUS CITY BLOCK DATA

- DIL. UNITS / PEOPLE per UNIT

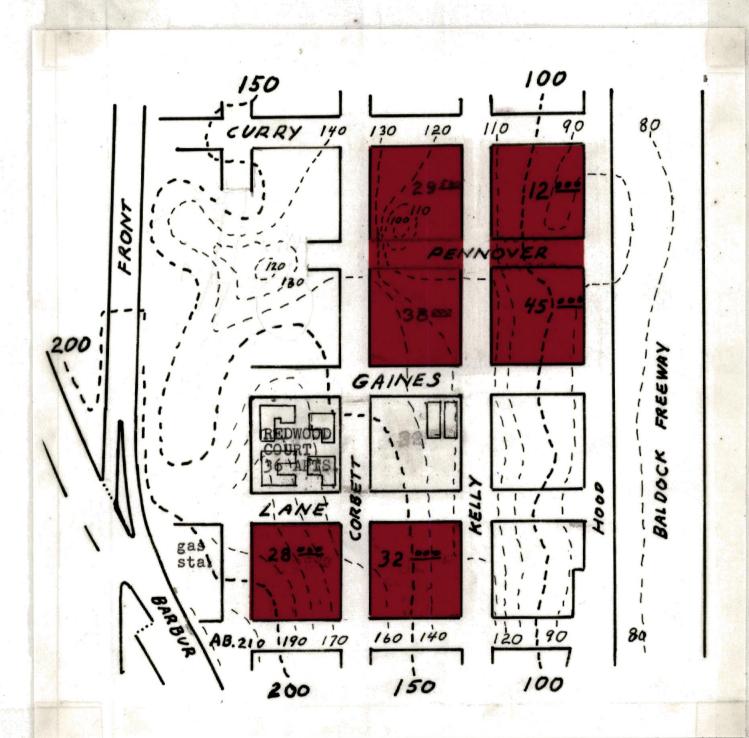
AREAS OF OVER 25% DIL. OUTLINED IN RED



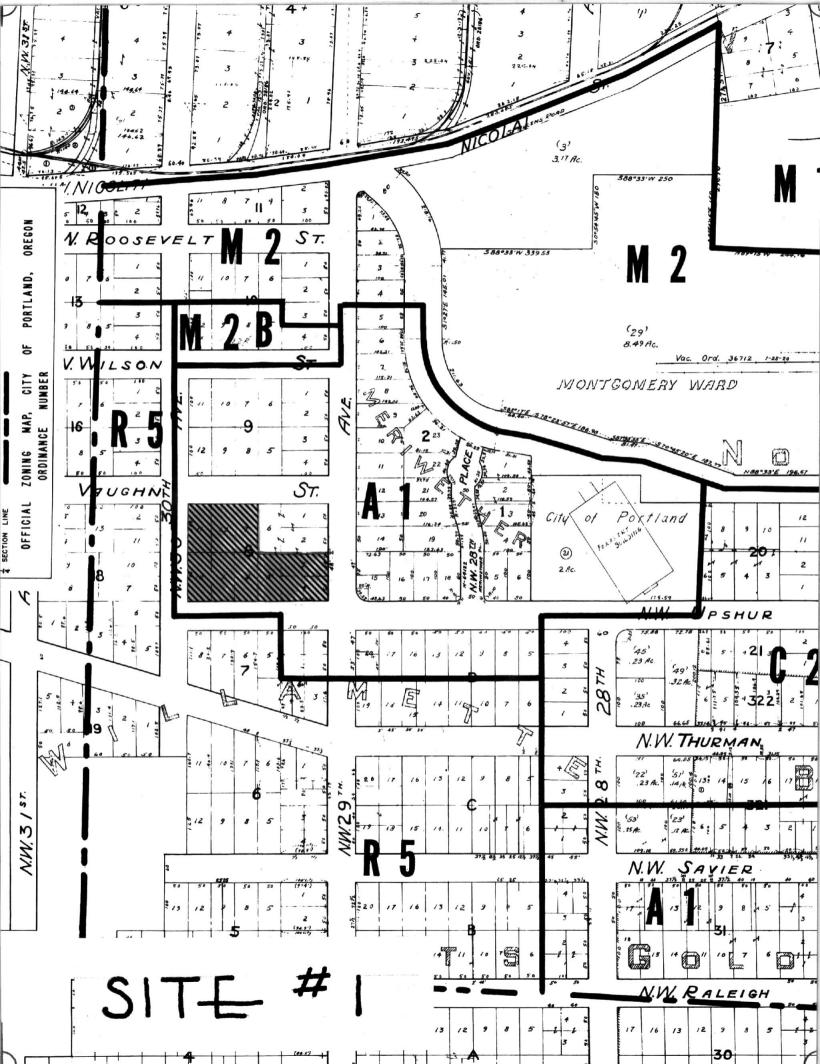
LAND VALUES

(2.78 x ASSESSED VALUE)

LAND COSTING LESS THAN \$1.00 PER SQUARE FOOT OUTLINED IN RED

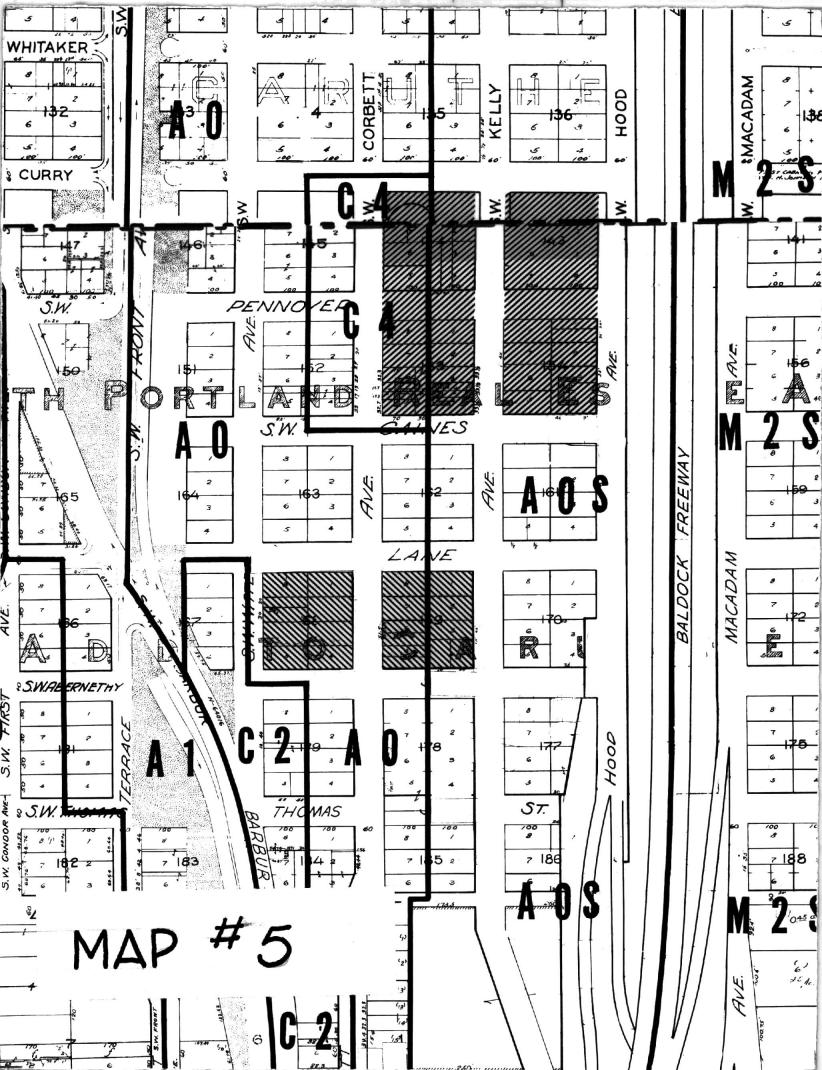














COOK ST. HOUSING SITE

•	DRIGIONALLY	RECOM	MENDED	SITE

AREA 222, 255 # FOTAL

179,900 # A 2.5

H2, 355 # M-3

114 units TOTAL
72 11 A2.5
42 11 M-3

COST \$270,000 ACQUISITION COST

\$115,317 ASSESSOR'S TRUE CASH VALUE

(2.34 CONVERSION FACTOR)

2370 COST PER UNIT

@\$2000 PER UNIT - 135 UNITS

DENSITY @ 114 units - 1867 # PER UNIT

@ 2500 PER UNIT - 89 UNITS

	A	<		A A A A A A A A A A A A A A A A A A A
0	ADDITIONAL AREA	00	UTH OF	COOK ST. UPTION I
	Λ.	- th		
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		43	1	4.2
	COST: #78,0	000	7	0746
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			CONVERSION	
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		, 13	COST PE	<u> ONIT</u>
	D 0	m il		4
	DENSITY: @	46 UNI	3 <u>-</u>	1000 PER UNIT
				- 28 UNITS
	AT	UNIT	COST OF	*3900
	OR A SLIGHTLY SM			OPTION # 2
	AREA: 40,00			
			A 2.5	
	33,35	0#	M-2	
	'36	units	TOTAL	
	3	н	A 2.5	
	3:	3 "	M.2	
			TOTAL	
t				TRUE CASH VALUE
			PER UNIT	
8	DENSITY: @ 33			
		THE PERSON NAMED IN COLUMN		JE UNITS
				Section 1997 and 1997
	AT & UNIT	COST	o= #391	0

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	TOTAL BO	TH AREA	5 0	PTION # 1
	AREA:	273,100	#	TOTAL
		187,550		IN A 2.5
CONTRACTOR AND THE STATE OF THE		85,550	1	IN MZ or M3
		75,550		IN ME COPMIS
and the state of t				
			units	TOTAL
				in A 2.5
		185	units	in M2 or M-3
	Cost:	#348,000	er e	TOTAL
		# 148,717		ASSESSES TRUE CASH VALUE
		96	CONVERSION	
	,			
	unun unud krainun hilaji digungkan kapuna n ana kraini armit pula daki nimunka akkalakkurakan, mpi mbi nimunka	\$ 27.80		
		1180	COST	PER UNIT
	1			
		@ \$2000 per		<u> </u>
		174 UNIT	\$	
· O via - mariama (non a mara-programa (non a mara-	DENSITY	@ 160 UNI	75 —	1705 # PER UNIT
		@ 174 UN	TS	1560 \$ PER UNIT
		@ 2500#)FP 11M1F -	- 109 UNITS
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		and the second s		A CONTRACTOR OF THE PARTY OF TH
	1			

· TOTAL BOTH AREAS OPTION = 2

AREA: 263, 255 TOTAL

187, 550 AZ.5

75, 705 MZ&M3

75 A 2.5
75 M3 \$ M2

COST #333, 400 ACQUISITION COST

142, 417 ASSESSOR'S TRUE CASH VALUE

(2.34 CONVERSION FACTOR)

2220 PERCOST PER UNIT

@ 2000 PER UNIT ___ 167 UNITS

DENSITY @ 150 UMITS - 1750# PER UMIT

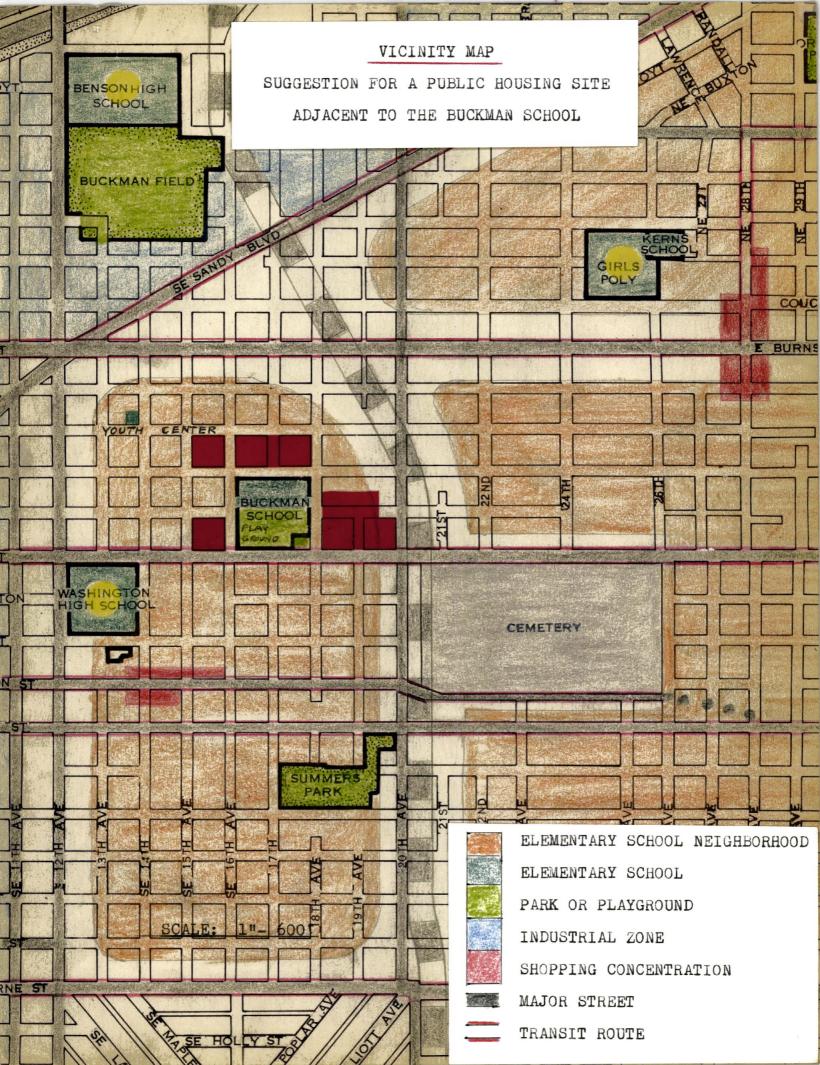
@ 167 UMITS - 1575 PER UMIT

@ 2500 # PER UMIT - 105 UMITS

AT A UNIT COST OF #3180

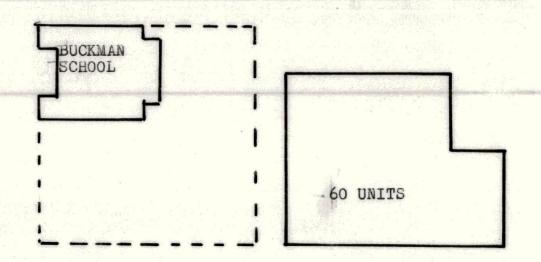
CHARACTERISTICS OF A PUBLIC HOUSING SITE ADJACENT TO THE BUCKMAN SCHOOL

- * 50% of destroyed housing would be dilapidated
- * 2600 square feet per unit
- * Room for 86 pupils at the Buckman School
- * Adjacent to the Buckman playground
- * Shopping 6 blocks away at Morrison & 15th
- * Buses on Stark and Burnside
- * Youth center, several churches, swimming pool in the Buckman School
- * Land cost as low as possible in the A-1 zone surrounding the Lone Fir Cemetary



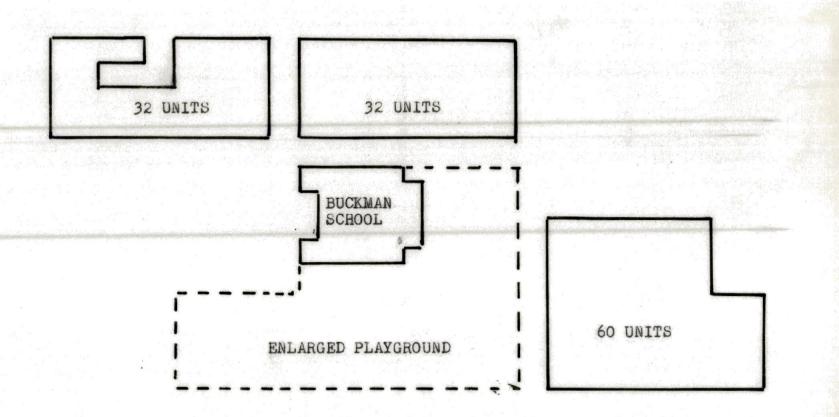
60 UNITS ADJACENT TO THE BUCKMAN SCHOOL

2500 SQ. FT. PER UNIT
20 DILAPIDATED UNITS TO BE REMOVED
44 EXISTING UNITS TO BE REMOVED
\$0.99 PER SQ. FT.
\$2450 PER UNIT FOR LAND



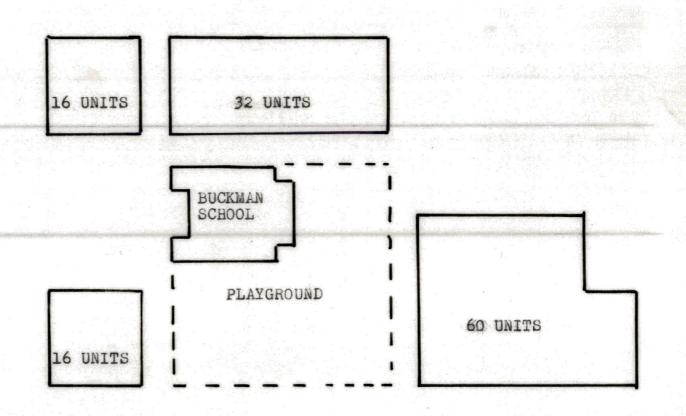
124 UNITS ADJACENT TO THE BUCKMAN SCHOOL (SPACE LEFT FOR ENLARGING THE BUCKMAN PLAYGROUND)

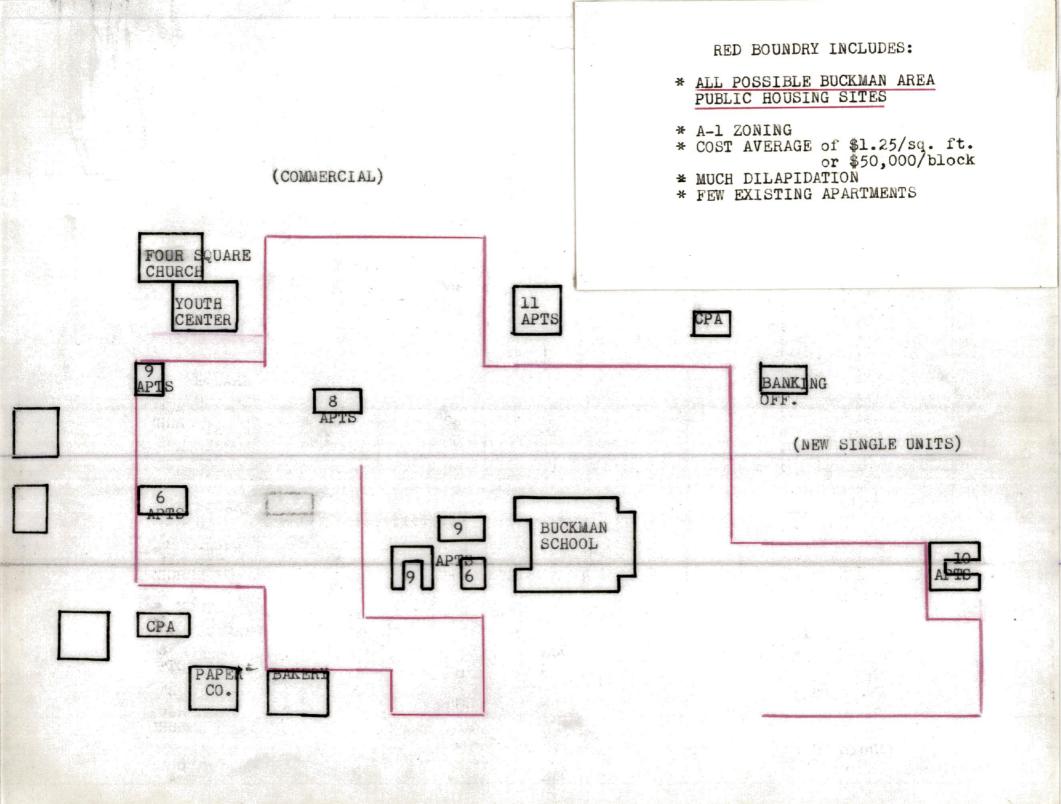
2600 SQ. FT. PER UNIT 47 DILAPIDATED UNITS TO BE REMOVED 117 EXISTING UNITS TO BE REMOVED \$1.05 PER SQ. FT. \$2700 PER UNIT FOR LAND



124 UNITS ADJACENT TO THE BUCKMAN SCHOOL

2600 SQ. FT. PER UNIT
53 DILAPIDATED UNITS TO BE REMOVED
103 EXISTING UNITS TO BE REMOVED
\$1.05 PER SQ. FT.
\$2700 PER UNIT FOR LAND





CITY BLOCK DATA

DILAPIDATED UNITS

PEOPLE per UNIT

NUMBER OF UNITS

AREAS OF OVER 25% DILAPIDATION OUTLINED IN RED

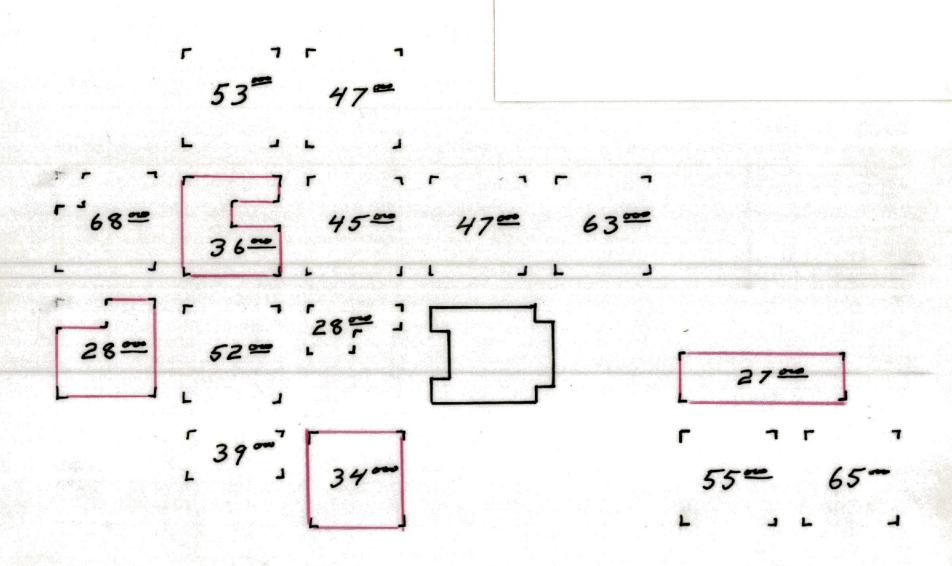
$$\frac{1}{22}(2.5)$$
 $\frac{3}{12}(2.4)$

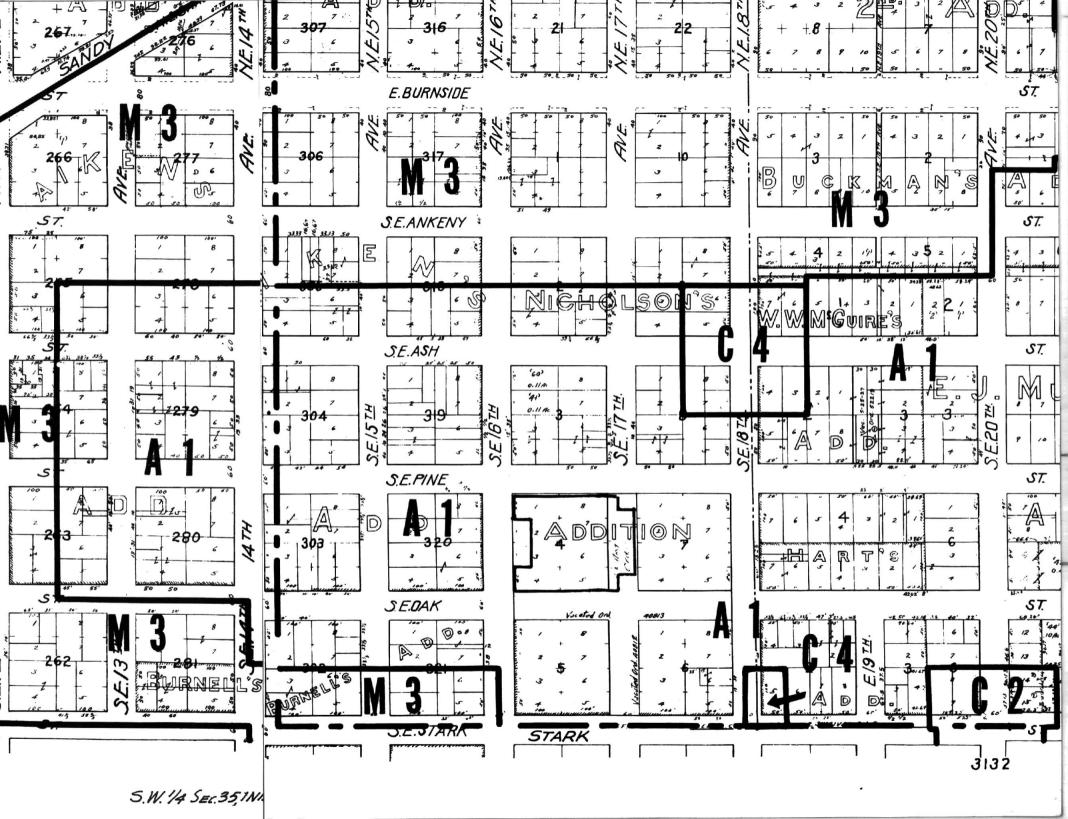
$$\frac{o}{26}(2.3)$$
 $\frac{1}{22}(2.1)$

LAND VALUES

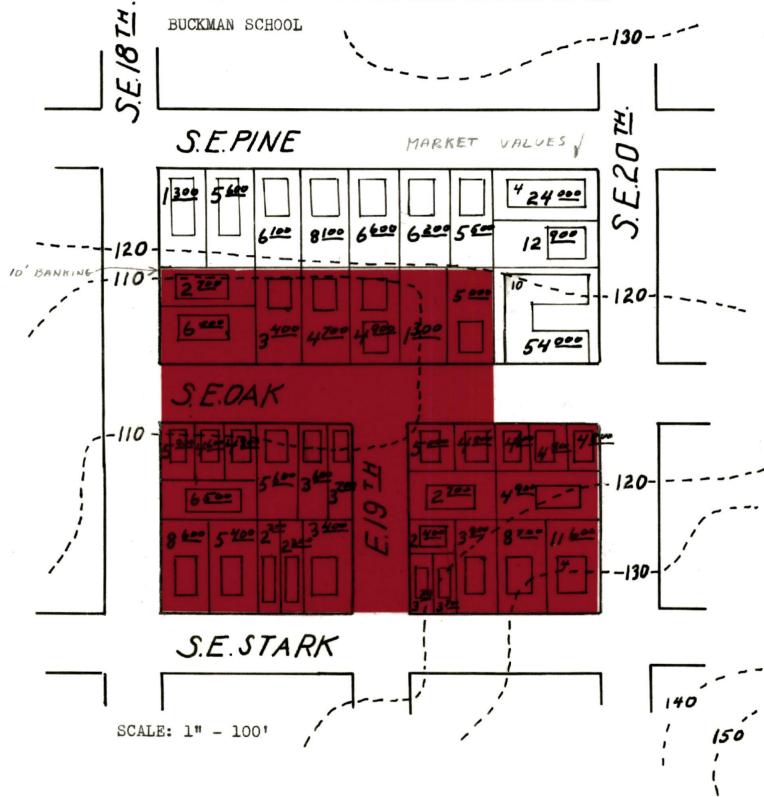
(2.78 x ASSESSED VALUE)

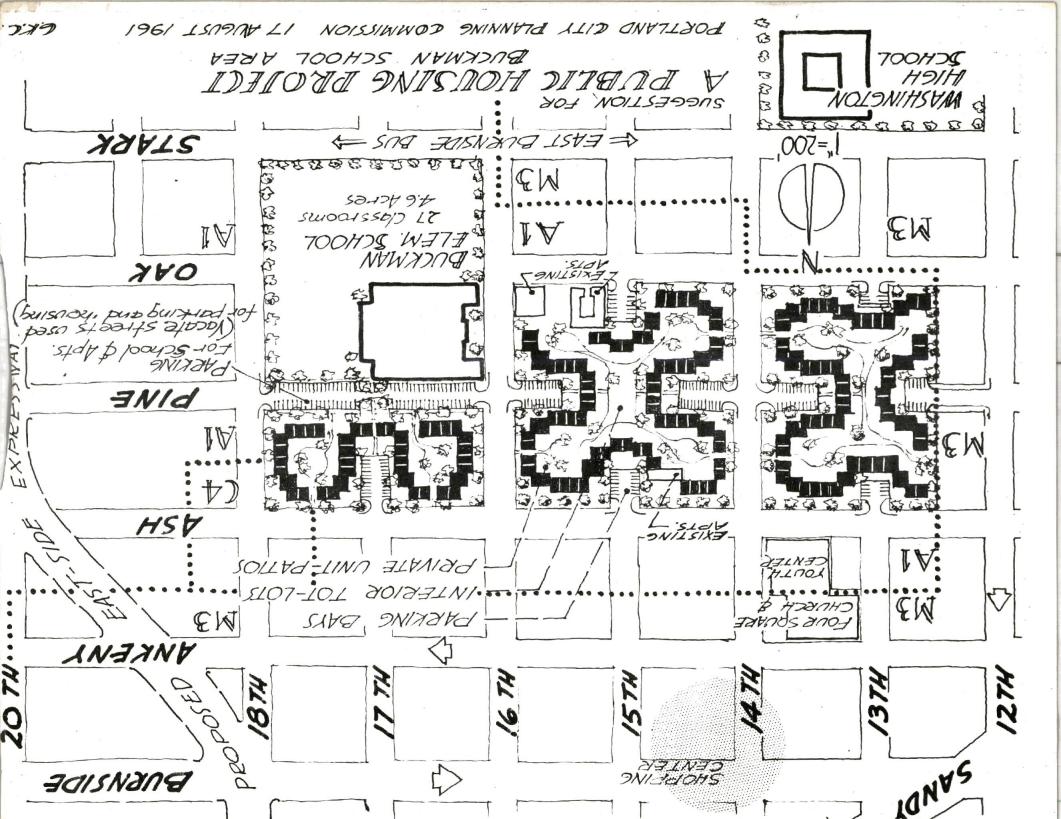
LAND COSTING LESS THAN \$1.00 PER SQUARE FOOT OUTLINED IN RED





PRESENT STRUCTURE LOCATIONS, COSTS OF LAND PLUS IMPROVEMENTS, and 10' CONTOUR INTERVALS for the SUGGESTED PUBLIC HOUSING SITES ADJACENT to the





RECOMMENDED SITES IN S.W. PORTLAND

FOR 124 PUBLIC HOUSING UNITS

124 UNITS ADJACENT TO THE BUCKMAN SCHOOL

MAJOR ADVANTAGES

- * 51% of the 103 existing units that would be removed are dilapidated
- * Minimum land cost for the A-1 zone surrounding the Lone Fir Cemetary

DISADVANTAGES

- * Higher land cost than other possible sites
- * Possible crowding of the Buckman School

60 UNITS ADJACENT TO THE BUCKMAN SCHOOL and

64 UNITS ON ONE OF THREE CORBETT AVE. SITES

MAJOR ADVANTAGES

- * Serves both large family and medical and dental student needs. There are 33 to 45 med. students in Port. P.H.
- * 35% of the 56 to 62 existing units that would be removed are dilapidated
- * Lower land cost than having all 124 units at Buckman

DISADVANTAGES

* More expensive to developetwo project sites

124 UNITS AT GLADSTONE AND 35th

MAJOR ADVANTAGES

- * Large site not split up by streets
- * Spacious Kenilworth Park 2 blocks south
- * Inexpensive land

DISADVANTAGES

* Area on verge of being developed privately, and needs no public housing intervention to be used properly

COMPARISON OF SUGGESTED SITES AND PAST SITES

N.W.TOWER		DAISY WILLIAMS	SUMMERS PARK	BUCKMAN 124	BUCKMAN 60	CORBETT 64 (Corbett & Land site)	BUCKMAN 60 plus CORBETT 64	GLADSTONE 124
				(avs of two sug-gestions)				
Number of UNITS	180	58	160	124	60	64	124	124
SQ. FT.per UNIT		2700	1670	2600	2500	1250		2700
No. of DIL. UNITS to be removed				53	20	2	22	0
EXISTING UNITS to be removed				103	44	18	62	20
COST per SQ. FT. for land		\$ 0.80	\$ 1.08	\$ 1.05	\$ 0.99	\$ 0.76		₩ 0.43
COST per UNIT for land	\$1310	\$2160	\$1800	\$2700	\$2450	\$ 950	\$1670	\$1200

CRITERIA USED IN SELECTING SUGGESTED SITES FOR 124 PUBLIC HOUSING UNITS IN S.W. PORTLAND

HOUSING REQUIREMENTS

SUFFICIENT SITE SIZE - Economy of construction and maintainance requires development of at least 50 units per site. Economy suggests that if possible all 124 units the Housing Authority of Portland is authorized to acquire at this time should be on one site. However, service to S.W. Portland suggests that two projects, one for large families and one for medical and dental students, should be considered.

COURT APARTMENT DENSITY - A rough guide to appropriate court apartment density is a minimum requirement of 1000 square feet per bedroom.

 $\underline{A-ZONING}$ - A-2.5, A-1, and A-0 zoning indicates areas of the city appropriate for court apartments.

REMOVAL OF DILAPIDATED HOUSING - The purpose of public housing is to replace substandard low rent housing with new low cost housing. The 1960 U.S. Census of Housing aids locating substandard housing areas by its tabulation of dilapidated housing. (defn. "Dilapidated housing does not provide safe and adequate shelter. It has one or more critical defects; or has a combination of intermediate defects in sufficient number to require extensive repair or rebuilding; or is of inadequate original construction." page x, U.S. Census of Housing; 1960, City Blocks) When choosing sites to remove dilapidated housing care must be taken to preserve existing sound housing, especially

sound multiple housing.

CHILD REQUIREMENTS

ELEMENTARY SCHOOL CAPACITY - Public Housing often contains many school age children. Where this is the case sites should be chosen in neighborhoods whose elementary schools have room for additional enrollment. This avoids an additional public expense of constructing new classrooms.

ADJACENT PARK OR PLAYGROUND - Where many children are expected play space must be available for them to flow into.

ADULT REQUIREMENTS

CONVENIENT SHOPPING

CONVENIENT TRANSIT SERVICE

NEIGHBORHOOD COMMUNITY FACILITIES

PUBLIC REQUIREMENTS

INEXPENSIVE LAND - Low cost housing requires low cost land. However, in the interests of other criteria hand cost can not be the primary guide in selecting a public housing site. For instance, land with dilapidated housing on it costs more than vacant land. Often private developers can be expected to build housing on the vacant land and in that case the place for public housing is on the more expensive dilapidated land which would otherwise remain unimproved.

COMPATABILITY WITH PORTLAND'S COMPREHENSIVE PLAN -

Public housing should be located in an area appropriate for multiple housing, and where there is a need for low cost housing. The site should not be in the path of future city developments such as school expansions or proposed freeways. By replacing dilapidated structures public housing can greatly aid renewing blighted areas of the city.

ELEMENTARY SCHOOL SPACE IN S.W. PORTLAND FOR PUBLIC HOUSING CHILDREN

From the viewpoint of total public expenditure, public housing costs less if located in an area that will not need additional elementary school classrooms to accommodate public housing children. There are, fortunately, a few elementary schools in S.W. Portland near appropriate public housing sites that have room for additional pupils.

UNUSED CAPACITY IN THE BUCKMAN SCHOOL

Principal's estimates-

1960-1961 enrollment 786

capacity 816

unused capacity 30

Average Daily Membership trend- The Buckman School attendance reached a peak in 1954-55 with an A.D.M. of 790. Since then the number of pupils has declined until in 1960-61 the A.D.M. was (aprox.) 720. This decrease is probably not due to birth rate fluctuations since in this 1955-1960 period the total A.D.M. of School Distruct No. 1 steadily increased by 3% per year.

Conclusion- The principal's estimate seems to have been conservative. The A.D.M. trend and the increasing industrialization and dilapidation of the Buckman School area suggest that Buckman's A.D.M. will remain constant or derease slightly in the next few years. Estimating A.D.M. ar 730 and capacity at 816, the Buckman School can be expected to have in the next few years an unused capacity of greater that 86 pupils.

UNUSED CAPACITY IN THE TERWILLIGER SCHOOL

Principal's estimates-

1960-61 enrollment 327

capacity 366

unused capacity 40

UNUSED CAPACITY IN THE GROUT SCHOOL

Principal's estimates-

1960-61 enrollment 767

capacity 882

unused capacity 115

The Grout School area, in contrast to the Buckman School area, is developing rapidly, and the number of children of school age can be expected to increase greatly in the next few years regardless of public housing activity. No shortage of classroom space is expected, however, because a site for an additional school has already been purchased south of the Grout School. When the Grout School attendence gets too large the new school will be built and the present Grout School district divided.

COMPARISON WITH OTHER SET PORTLAND SCHOOLS

Three other slightly possible public housing areas, from the standpoint of aging housing in an A-zone, are at 28th and Hoyt, in the vicinity of the Sunnyside school, and in the Milwaukie-Reedway area. These three areas all need additional elementary classrooms at present and certainly would need them

if public housing were built near them.

Principal's estimates-

28th and Hoyt Fernwood School no room

Laurelhusst School 206 over capacity

Kerns School (prim.) room for 46

Sunnyside School area Sunnyside School 91 over capacity

Milwaukie-Reedway area Llewellyn School 62 over capacity

Brooklyn School room for 26

FACTORS INDICATING THE NUMBER OF K-8 PUBILS IN A PROJECT

The Portland Housing Authority has mentioned that the ages of children in public housing have the same distrubution as Portland in general, except where specific controls are used such as the N.W. Tower restriction to a few pre-school children. In the city of Portland and in the Portland SMSA 48% of the people under 18 are elementary school publis. This factor of 48% includes grades 1-8 and one half of the kindergarden pupils, who only go to school for a half day.

A second important factor in estimating school demand for public housing sites is the Housing Authority's aproximation of 1.5 children per non-parent bedroom.

BUCKMAN SITE SCHOOL CONSIDERATIONS

124 units adjacent to the Buckman School with a probable size of 2.5 bedrooms per unit would have an average of 2.2 children per unit or (aprox.) 270 children. The increased enrollment at the Buckman School would be 48% of 270 of 130 K-8 pupils. If the 60 unit project were built the number of children would drop to 132 and the number of K-8 pupils expected would then be 63. From the standpoint of Buckman's unused capacity

of 86 pupils the 60 unit project with 63 pupils would be preferable to the 124 units with 130 pupils. However, considering the probable future decline in Buckman's enrollment due to the changing character of its neighborhood, this is probably the best school area in Sam. Portland for a public housing project with many children.

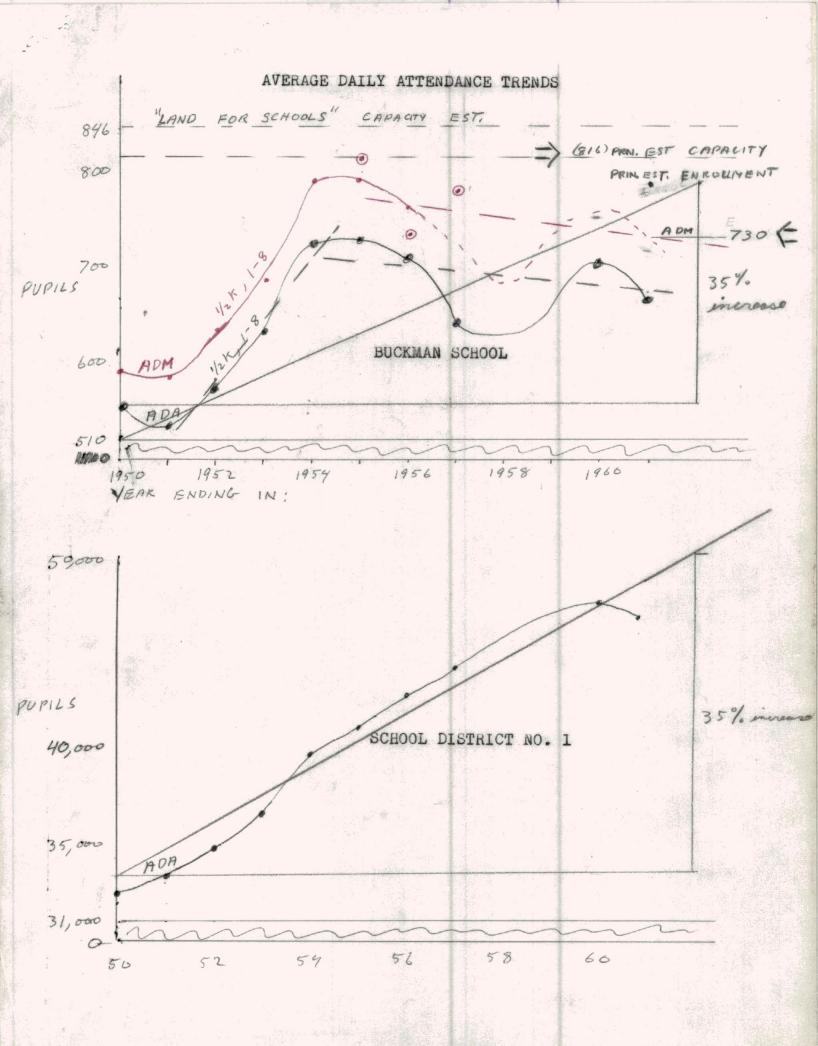
In setting the boundries of a 124 unit project possible future expansion needs of the Buckman playground should be considered.

CORBETT SITE SCHOOL CONSIDERATIONS

This site would be primarily for medical and dental students and would not be expected to have many school age children. The Terwilliger School can be reached by a short public bus ride and has an estimated unused capacity of 40 pupils, more than enough for this project's few children.

GLADSTONE SITE SCHOOL CONSIDERATIONS

The Grout School's unused capacity of 115 pupils and the future construction of another school just south of Grout would provide adequate school room for the 130 school age children of a 124 unit project.



CHARACTERISTICS OF A PUBLIC HOUSING SITE AT GLADSTONE AND 34th

- * Large site of inexpensive, mostly vacant land
- * Room for 124 units with 2700 sq. ft. per unit
- * Room for 115 pupils at the Grout School
- * Spacious Kenilworth Park 2 blocks south
- * Shopping at Powell and 39th, 7 blocks away
- * Buses on Gladstone and Powell

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RELATION OF THE GLADSTONE SITE TO:

PARKS

ELEMENTARY SCHOOLS

2.71

HIGH SCHOOL

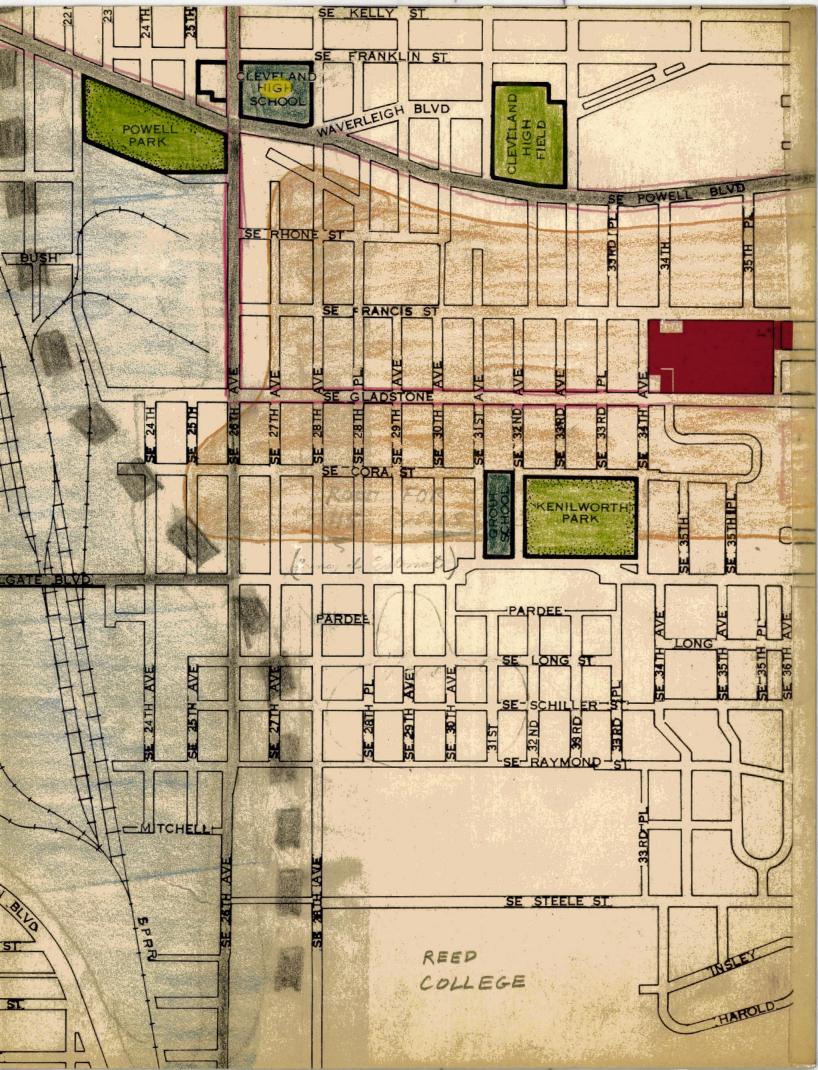
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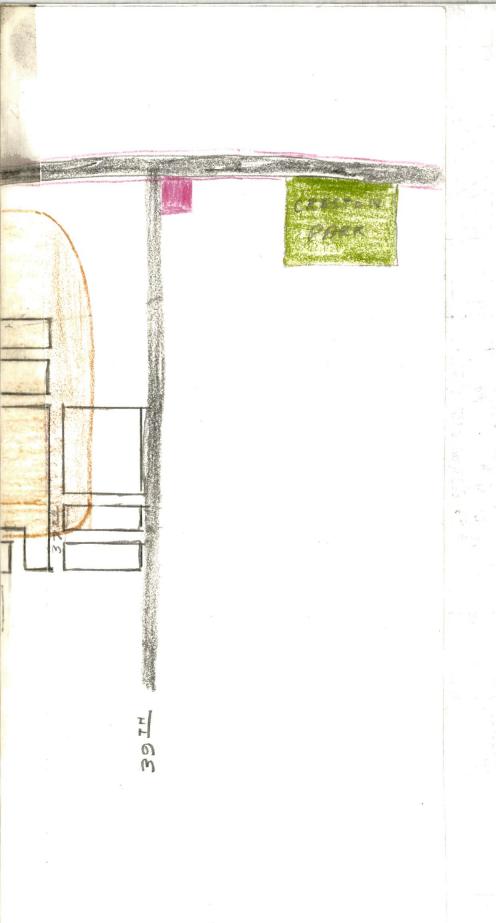
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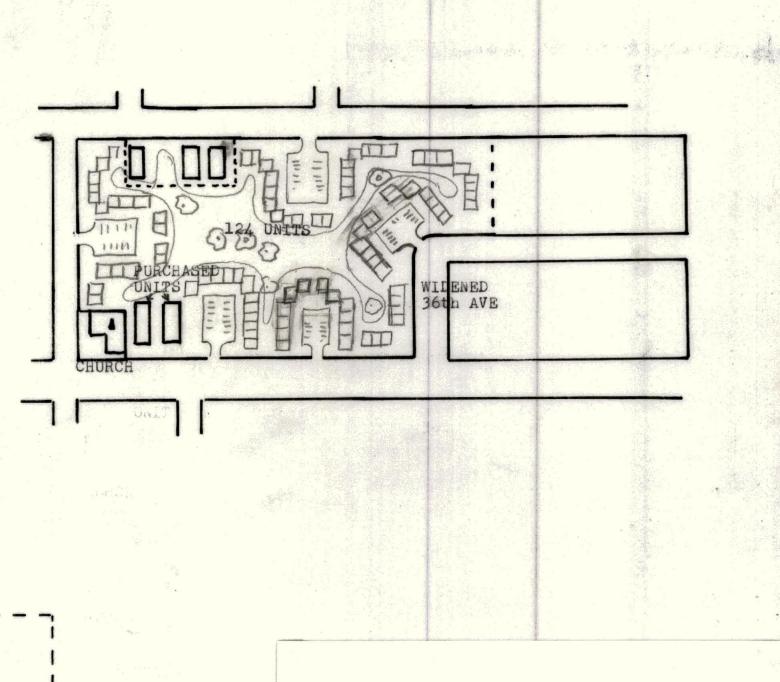
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DILAPIDATION (next page)



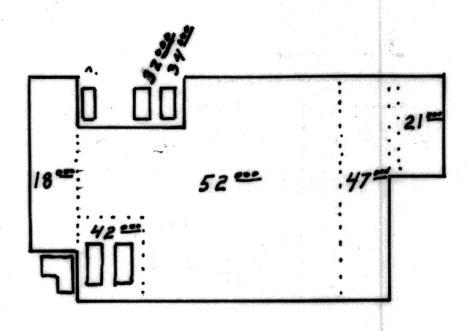






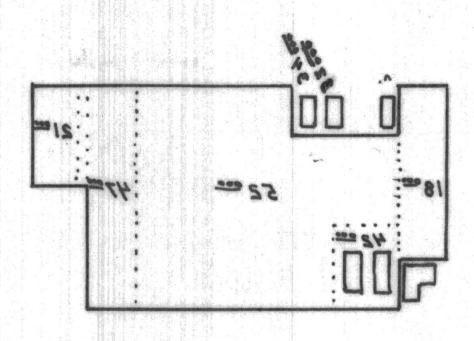
124 UNITS BETWEEN GLADSTONE AND FRANCIS AT 34th

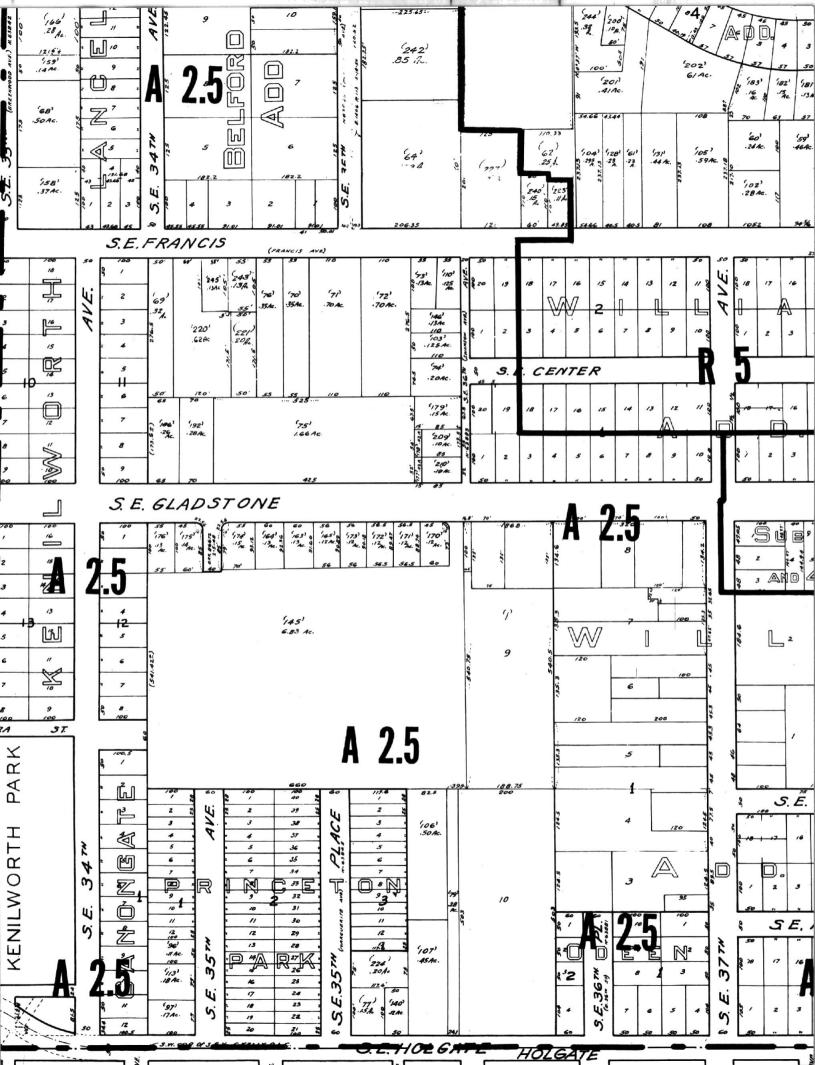
2700 SQ. FT. PER UNIT
20 EXISTING UNITS TO BE REMOVED
8 UNITS TO BE PURCHASED FOR \$42,000
OR \$ 5,250 PER UNIT
116 UNITS TO BE BUILT ON LAND COSTING:
\$ 1,200 PER UNIT
OR \$ 0.43/SQ. FT.
36th AVE. TO BE WIDENED SOUTH OF CENTER ST.



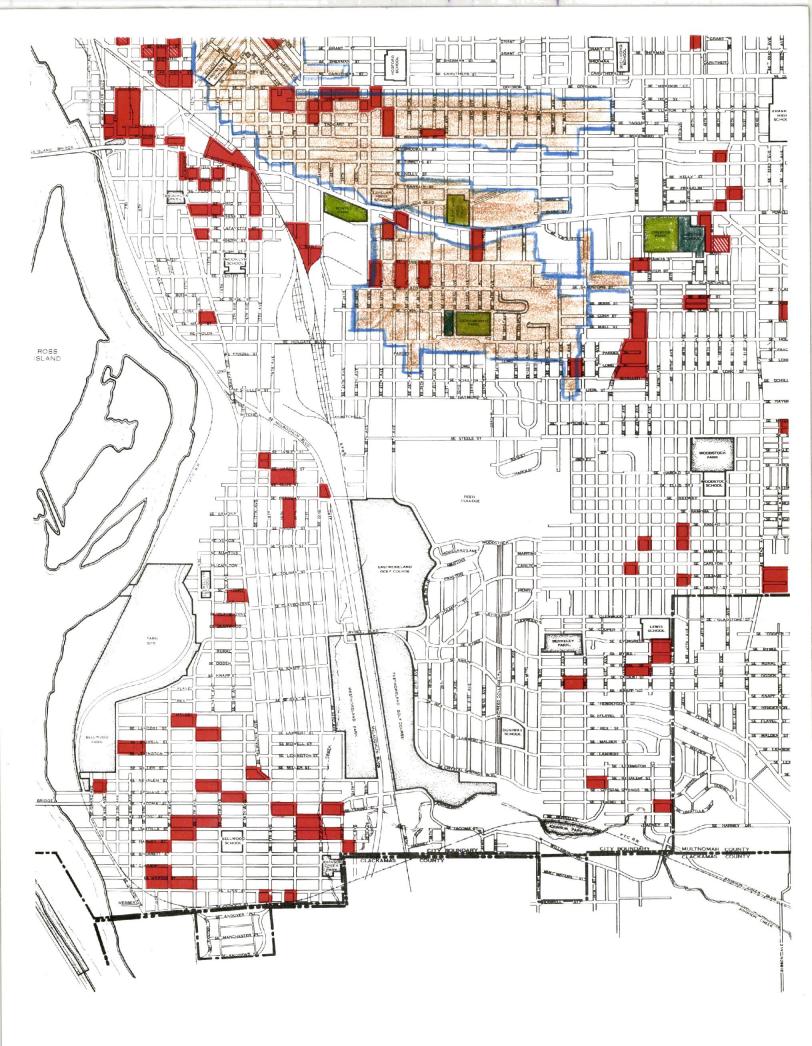
LAND VALUES

(2.78 x ASSESSED VALUE)









RELATION OF THE BUCKMAN AREA TO:

PARKS

133

ELEMENTARY SCHOOL

HIGH SCHOOL

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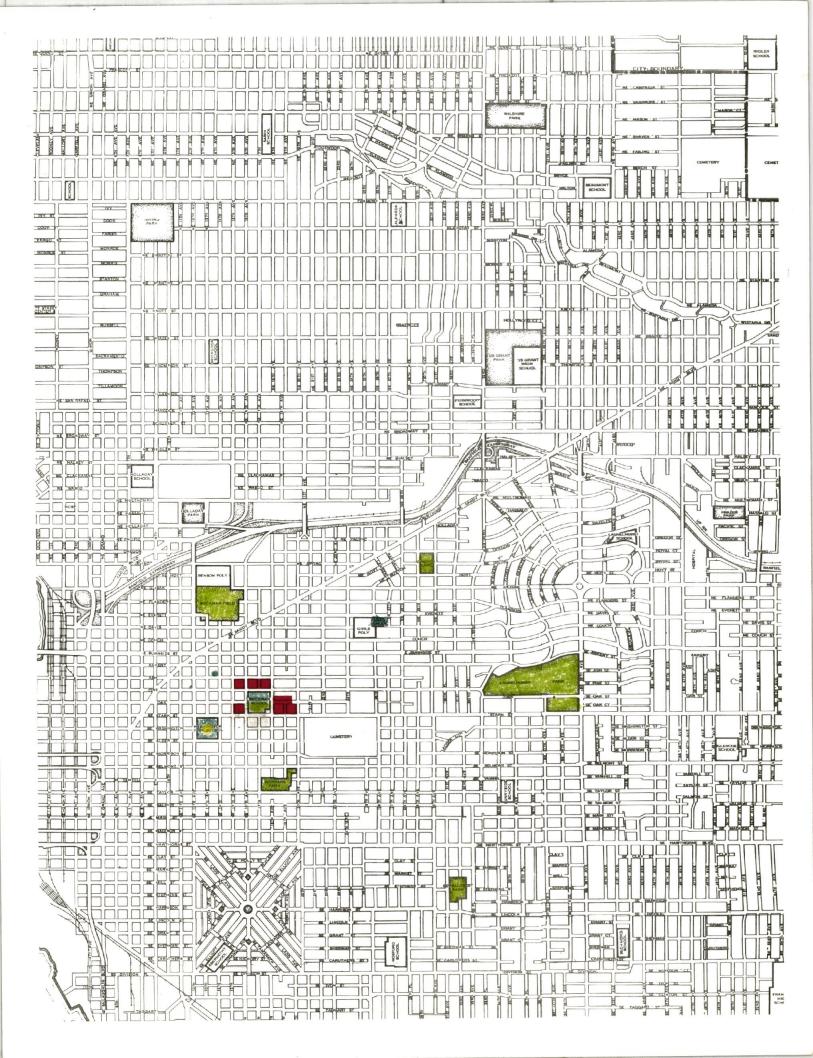
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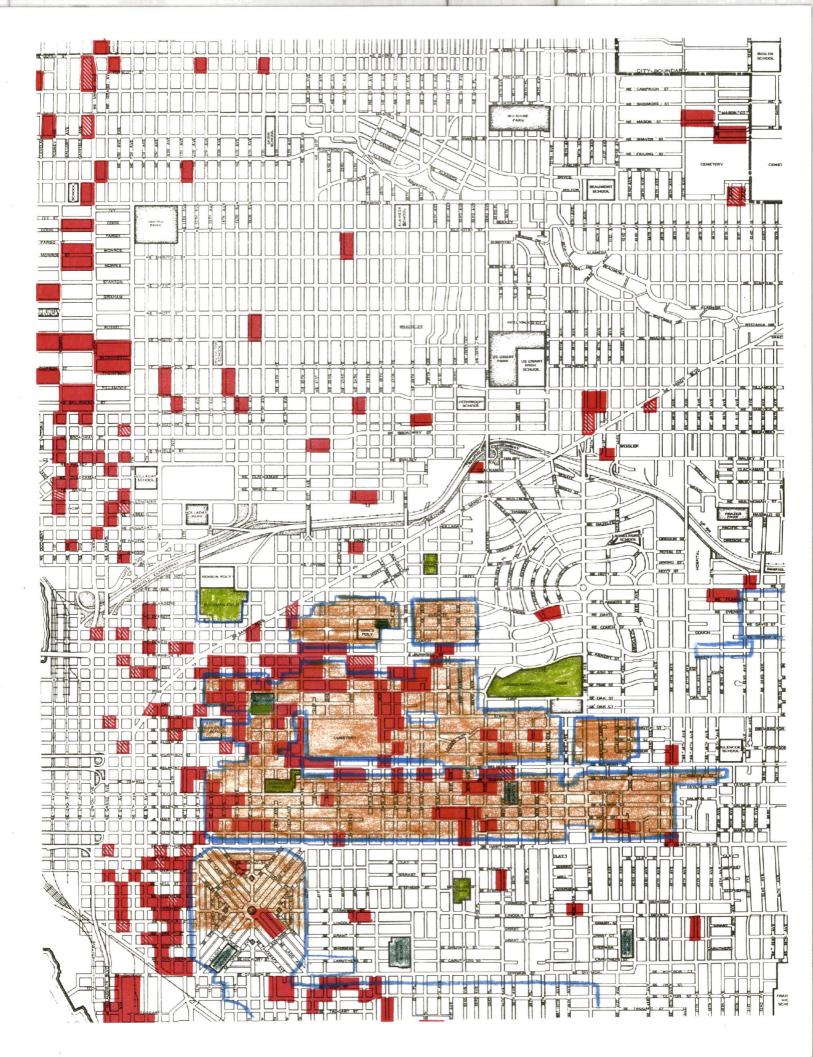
A ZONING



DILAPIDATION (1950 CENSUS)







REPORT OF URBAN RENEWAL COMMITTEE ON PROPOSED SCATTERED SITES PUBLIC HOUSING PROJECT

On April 17, the Urban Renewal Committee met with Mr. Rossman, Executive Director of Public Housing Authority. On May II, the Urban Renewal Committee met with the staff to consider the Scattered Sites Project. On May 15, Mr. Keefe and Mr. Rossman had a meeting on this matter. Conclusions reached to date are these:

1. A scattered sites project south of Ladd's Addition can not be recommended because of the prospect that many units are apt to be demolished by the construction of the Mt. Hood Freeway.

Also the environmental qualities, because of the Freeway through this area, would be less than desirable for the housing project. For instance, children living in the units would be forced to cross the Freeway and Division Street, a major traffic arterial, going to and from the Abernethy Elementary School.

- 2. The area south of Powell Boulevard, east of 26th Avenue is not to be recommended either. Although this area is zoned A2.5, practically all dwellings are single-family. By far the majority of properties are neat and well-maintained. Probably there is a high degree of home ownership, and considerable resistance to public housing possibly could be expected. The number of vacant lots is relatively few.
- From the standpoint of upgrading blighted areas through the construction of new public housing units, the most desirable location for the scattered sites project in the southeast section would be in the general area bounded by S. E. 12th, Burnside, 39th and Hawthorne. However, there are very few vacant lots and unless old, dilapidated structures were torn down, there would be very few sites for the public housing units.

Also, the Sunnyside Elementary School has one of the most critical over-crowded problems in the school system.

4. It is suggested that the Housing Authority seriously consider the scattered sites project in the rehabilitation project area being presently proposed by the Development

Commission. This area is bounded by N. Fremont, Vancouver, Skidmore and Mississippi. The condition of this area is such that in all probability new public housing units would upgrade and would stimulate the rehabilitation of existing structures. The programs of both the Development Commission and the Housing Authority would thus complement each other. In this area there are presently 47 vacant lots upon which could be placed 94 units if advantage is taken of the A2.5 zoning.

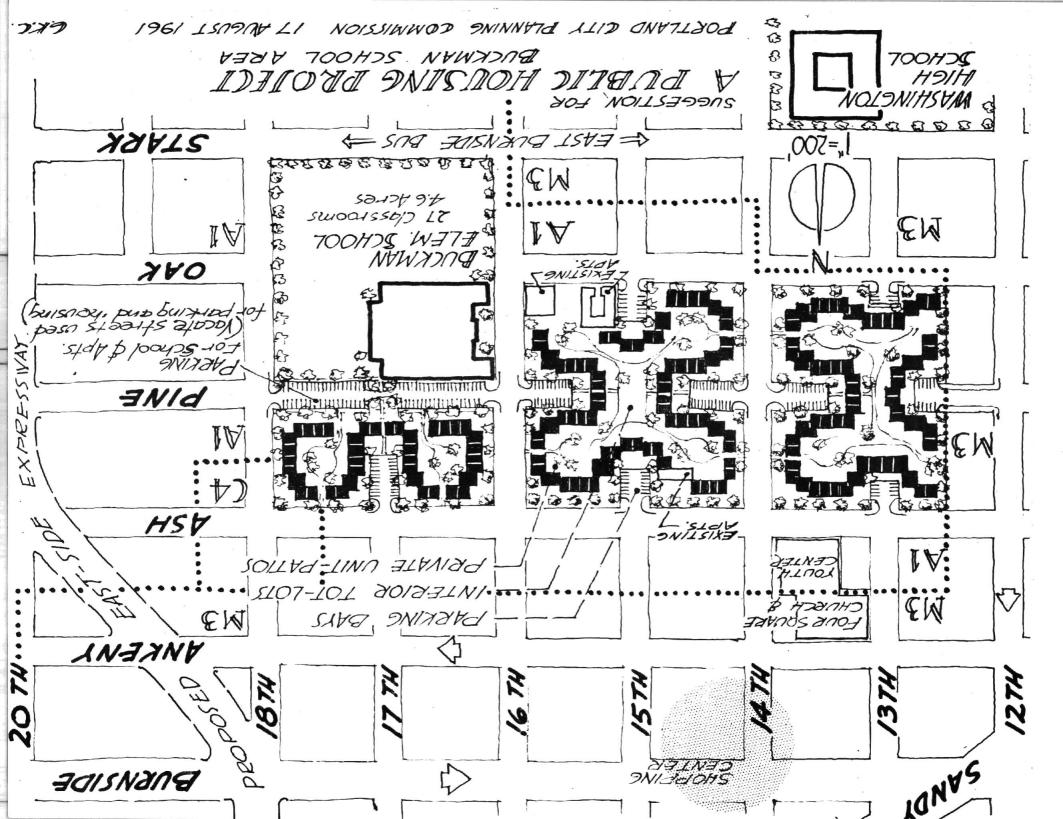
The Boise School which serves the area now has surplus space; also the new Humboldt School was planned so that it could be expanded in the future to create additional space, relieving not only Boise, but other schools in the vicinity.

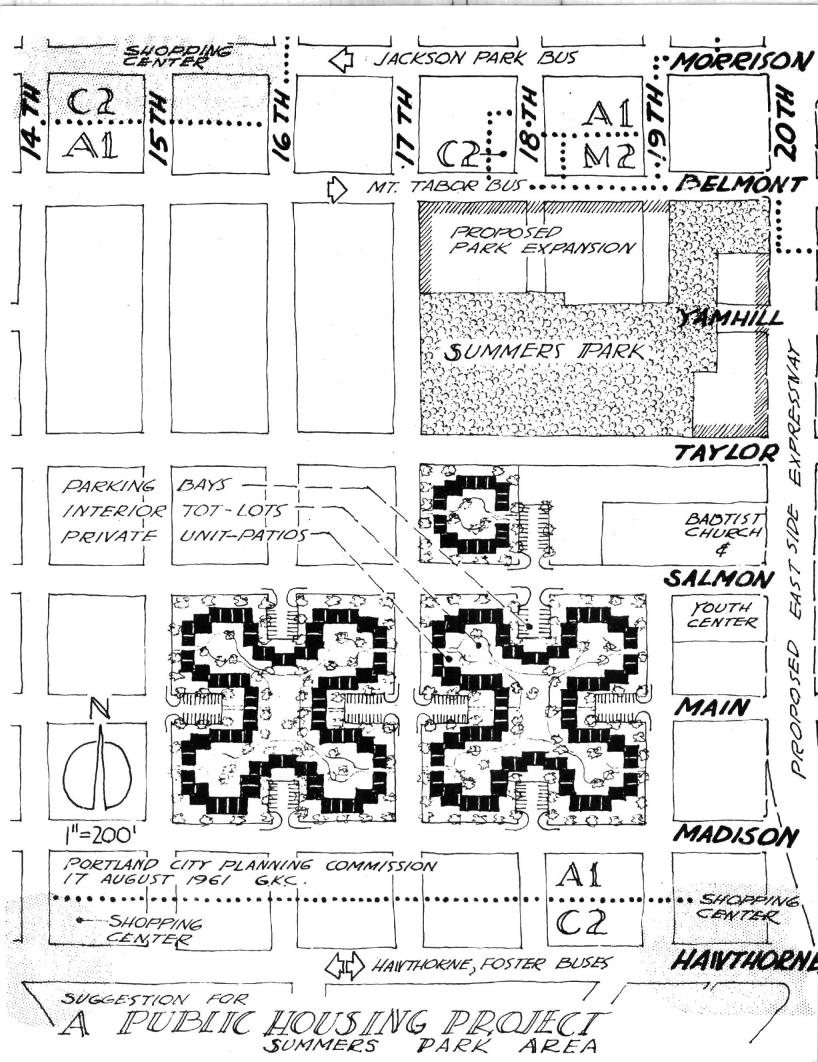
5. Assuming the Housing Authority looks with favor on No. 4 above, it is then suggested that consideration be given to a grouped public housing project in the general southeast district, in order that all public housing not continue to be concentrated in the northern section of the city. No specific site has yet been selected in the southeast area. One possibility for closer examination is a fairly large vacant tract bounded by S. E. 34th, Francis, 36th and Gladstone.

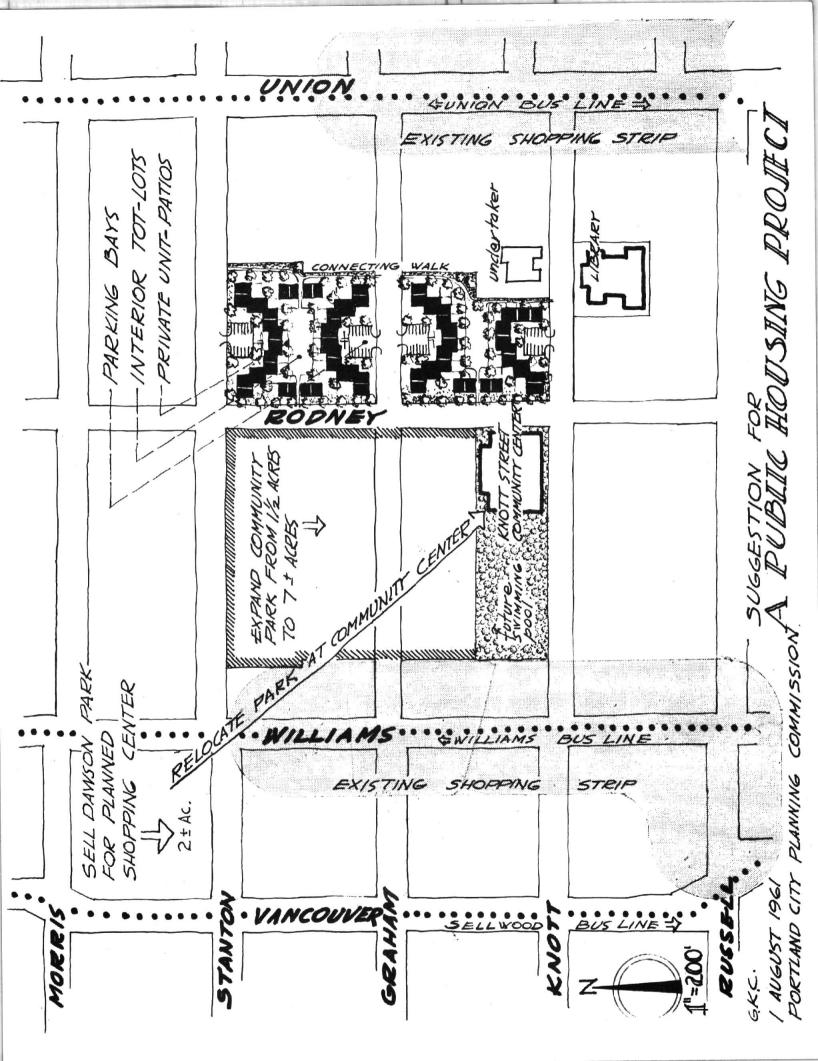
Mr. Rossman indicated general agreement with the suggestions in Nos. 4 and 5. He said that he would take them up with his $^{\rm B}$ oard and also confer with the Federal Public Housing Authority, San Francisco Regional office.

Mr. Keefe promised that the Planning Commission would look for suitable sites in the southeast section of the city for a grouped project.

LTK May 16, 1961







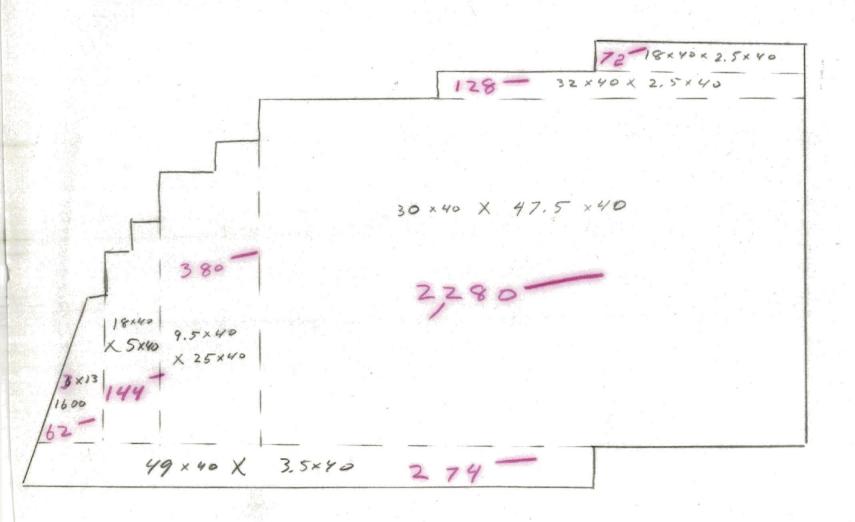
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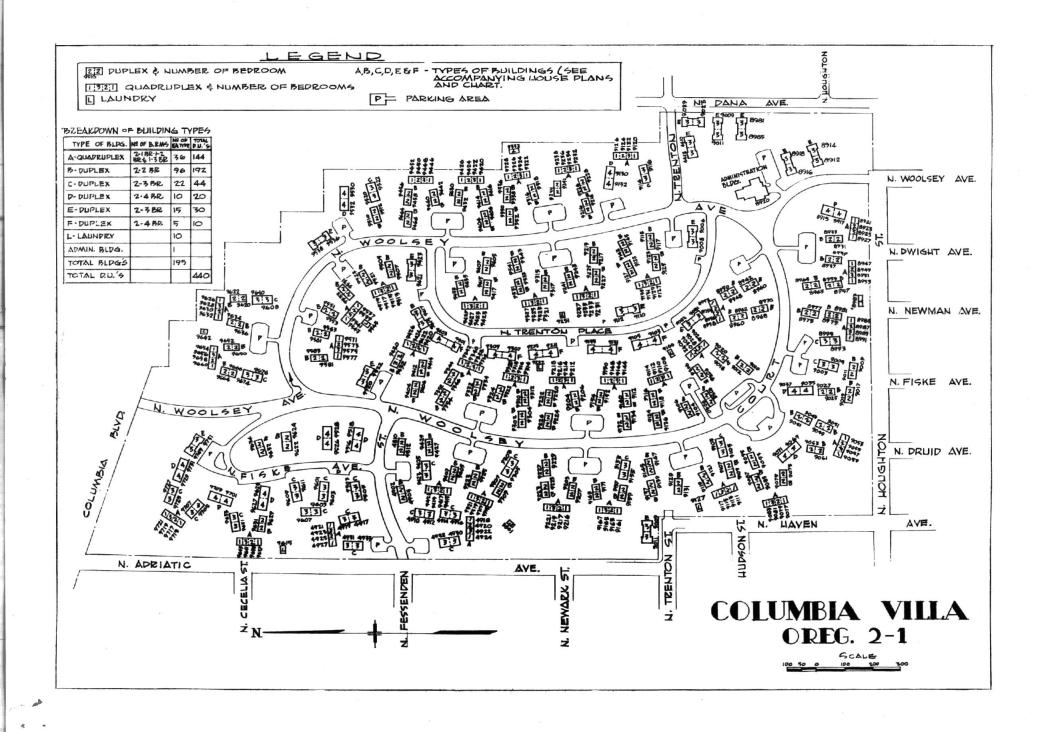
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Colombia Villa 3 oned A 2.5 (aprox) 2,275 people 1,550 children (under 18) 5.2 paople / unit 3,340,000 sq. ft 272,000 mg for rous 3,068,000 sgfr project 7,000 sg/r / unit Herrican flags 1, 350 sq ft/ person Court 54 2 ledroon units 215 people 3(aprox) 108 children 4 people funit 3 there averages used for 2 child funit Dekum & Maple Malory also.

Portlers PHA aug 1960 NW Towes applecation PH Program NU Tower 150 zero 1 bedroom apts for elderly 39 2-3 bedroom opts sm. familie Brooklin Scatteres Site 100 Proshased apts 109 [Noto: Brooklin scropped abena 58 Rose Court 36 City Planning Consideration many good apts & Churches nea depressed freewor it settles Engloyment doortan of Tronsportation Rose City Bur Eo. No treffic problem caused by project Character of Neighborhood near cities finest egit section mon clerates upto mon churches (geog) slove up from its but not steep ant house conversions no single aldrerse Neighborhood Influences 19th an treffic no industry no flooding no rough growns left

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FIRST DRAFT INTRO DUCT ION to PH Site Suggestions (Fill in the blanks with numbers, gold (Suggestions for Public Housing Sites in S.E. Portland Winter of Units Manual after considering Portland's need for public housing to Portland Eitz Council in 4 to construct or jurchese a total of public Q housing lands. This authorization was in addition to () dready suffer public housing cenits at Colombia Villa. Since () () linds have been purchased - at and just recently () at - units have been added to Colombia Villa. 1 180 units are being constructed at the NU Town site at it lones of _____ . 58 unts are planned for a court agrantment project next to the front St Contes. This leaves 124 of the original unit services A der to be constructed purshased or planned. CHOICE OF S.E. PORTLAND The Housin authority of Portland Jeels that in the interests of serving all of Portland there 124 units should be located in South Cast Cottand. The www Town will be in pour west Roland. The rest of present public housing lies Bay Moth Boar for north of the Banfall Su Portland consulered largressing, The need of the portland In too egrassin public housing is as great or great, the outer an area I which parts of the uty, For the reason the Cimile puebes search for a rite or sites sitall for ny pullis housing. housen senies has been confiner it Ste Portland

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rebuilding part of a det. neighborhood in the prouds a poter preser for t reverse It That downwar true is difficult A nearon in dollars and conta. Experielly sine It suipart of PH on a neighbor doct deines depends to a great extent on architecture decises the eve me part of site selection. The facts in SE Portland on that it Buchown 124 site would elemine dil jenits are in the process destroy from white The land cost of the Bushman 124 site is ____, twin as much as the land cost would be at The God stone Site. If the Bushoms not were relater, however in all probabilts proval developers world highlo retoring or & blac ston set in It nest for your while the reverse well not liky be true. This pulle hours at I Bushows site would accomplish a 1) removed of sil loving 2) upgrading a neighborhood 3) poste mor y ma character of other state I do plany 7 4 when private howin would ma likely be built. The sent of sittements Gelection of the Gladston its would not accomplish sides of the ondo,

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so don't need so much off site parking -> Would fel all 124 to be dere as close to Low Fir was as possible. Area des chen of old housing and good parks & schools are center of SE where the 124 penits should go. > Do lot by lot evaluation color areas where price per lot is below a cut of point determined by consideration of units per lot that zoning will allow. Olso color lots that are over a prohibitive cost probably due to I som elderting - about as many hids as loleentein Viller find out how many hids there. 3 Jages likes flexalitals of large site fullding construct casies to main tain

Ross Island - 30 medical students you in The HA Lousing eould use homes here near the medical school If all 124 sont be for in one place Jacque would consider putting a 40-50 unit site have for med, students and the placery. Thus no school problem. The elderts need the close shopping but direct non stop city lands bus services or available from doorstep.

analeze 1) Costs a) look into assessment system of aguiring land. Who appraises and who buys. Her long does it take. What steps to notifes people b) Water & electrity savengs. 5 blocks never city somes how much? c) fire pasuranes d main tainance how many trips per week to site Ben lowe stores & existens apartment, mixed into public housing. 2) Schools that have room 3) Shopping 8 Ruses with north out if stay 4) Scan land use maps for a) vacant land b) building that snight be old congested single smultipl dwellings 5) Scan dilapidation props 5 Scom acreal though Photographs a) vacant land b) areas of probable de buildings c) Commercial & Stopping Centers 7) Need zoning enfo for cenits por lot need School into for room in schools HA sife for what Jacque is thenting

Harry Jager Questions June 5.14 Athene of Gene Prosomen What factors do you stress in location sites?

Land costs < 2800 per unit

< 11500 per unit Present land use

existing appartments
Schools

antiqueted no. children per units? How were ther broad areas chosen fuers Why was Summers Park project scrapped

how much of per block in too much?

got & cost

Characteristics of demand for public housing.

Prace In per family Went plenable is to 8 block demand

Went 124 how long must a project be to economical

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Cost \$9,500 per unit to build

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Benford's principles

1) Space to flow into

2) High rise in future

3) Managed play wear for hield " Its

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Comments or Public Homing

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3) N.W. Towers needed space around

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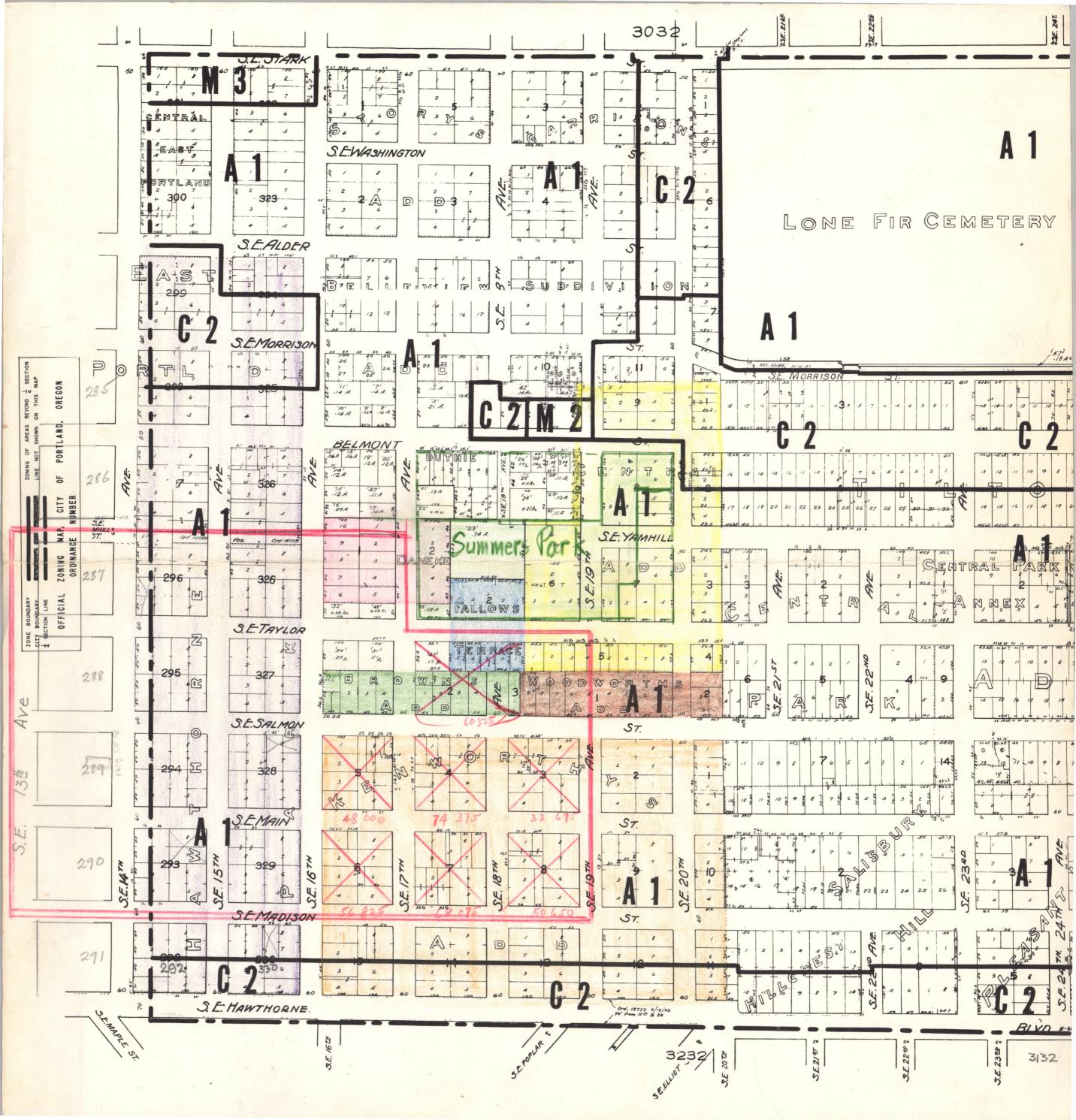
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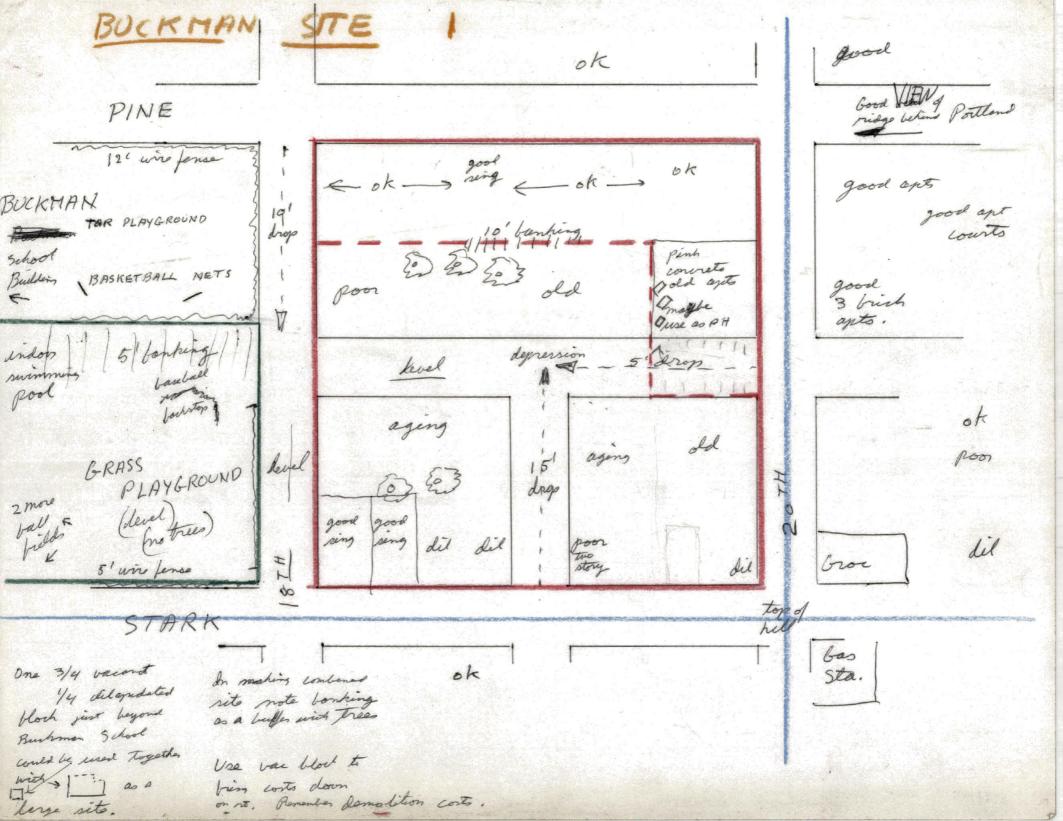
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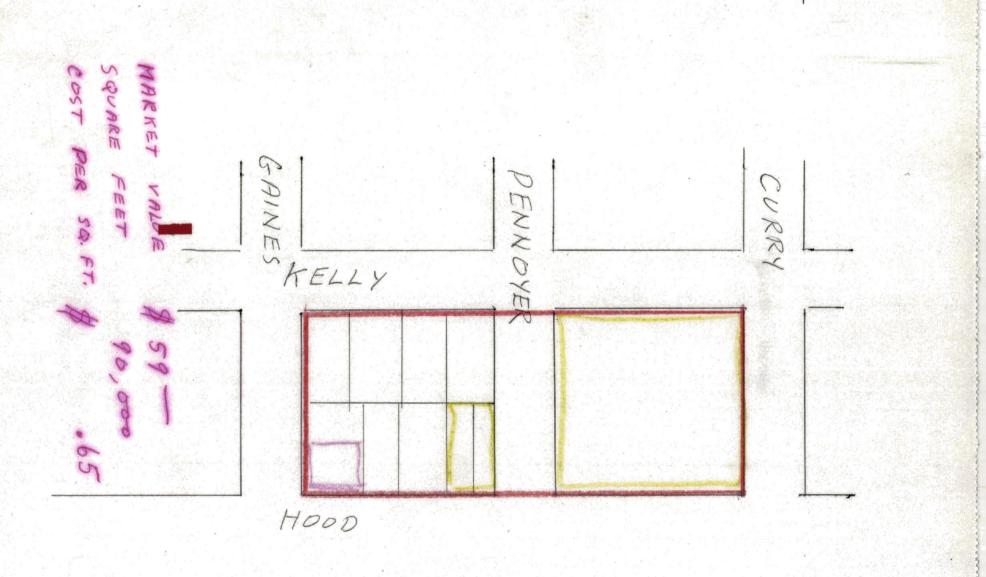
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prefer lower density they make as at abene glance et available 2.5 A land Kelly St are needs service also How many units dos portlans abreads have? 600? neads 124 more are domad? Site possibiles Al 08 A0 A.2.53 5 chools my the moderat of the Parks Report Need get possibiles nanowing fuctors may fall A! map of At without Spectfei rec. for 124 units alina costo \$ 2100 per unit for loss



4 BLOCKS TRY WHOLE of homes leave this part of site first new PINE agrantment courts apito ok The play apound homes School 10 moly reuse indoor Boures Concrete ants. SCHOOL (old) level Crass playground VIEW of Kouse 3 ball fields Ridge below level houses Portland Ether old 74 4 flats dil Louse good 0 TMPE dil REPAIR dil traffic street STARK \$114,000 MARKET VALUE 158,000 120,000 115,000 SQUARE FEET .96 SQ . FT. VALUE PER





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ESTIMATES OF NO. OF CHILDREN pupils 1/2 k plus 1-8

	124 UNITS AT BUCKMAN							
			on units @ 6 children / unit =	= 30				
	1-4	4 .	4	56				
pop	45		3	135				
514	30		1.5	45				
	30.		me	۵				
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	lenits "	woms	1.03 pupilo 128 p					
	124 306 @ 2.15 children / unit 26 units rooms 1.03 papel 128 paysils 2.5 rooms unit							
	74 UNITS	AT	BUCKMAN					
	5	5	6	30				
pop	19	4	4.	36				
326	30.	3	3	90				
72-	15	2	1.5	22				
	15	1	no,					
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			1.16 pupilfuni 86	pupils				
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		5	6					
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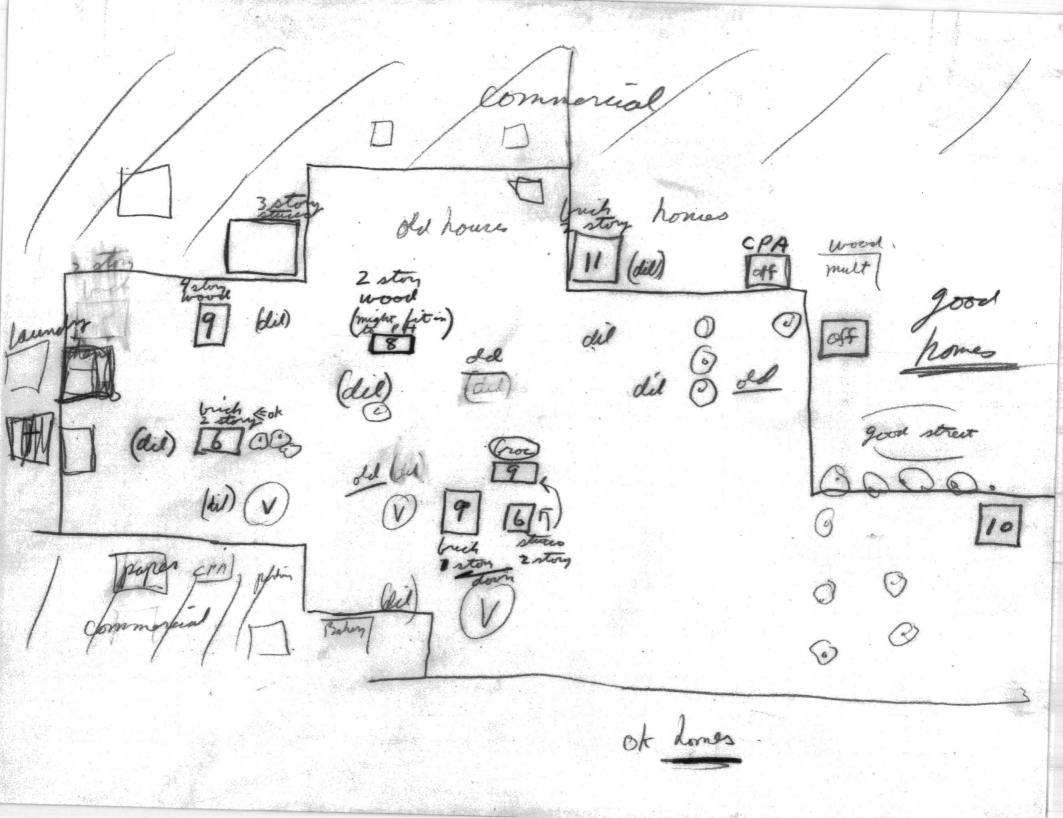
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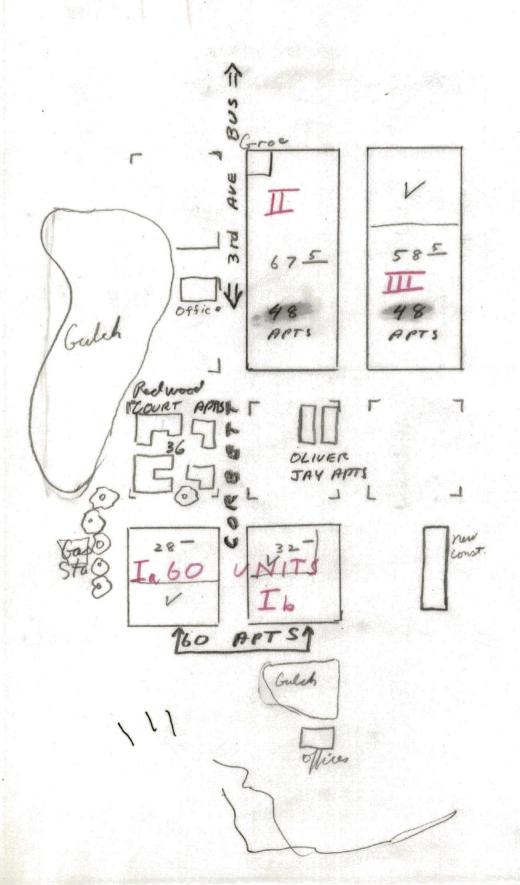
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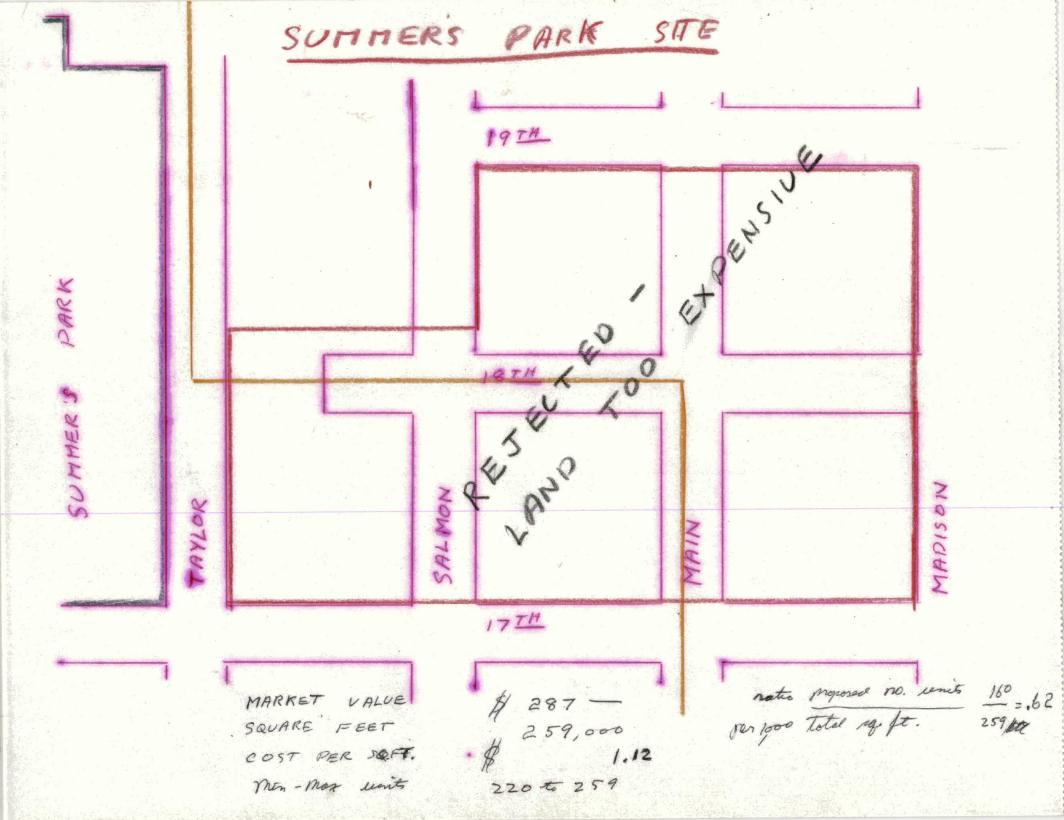
EORBETT ST. SITES

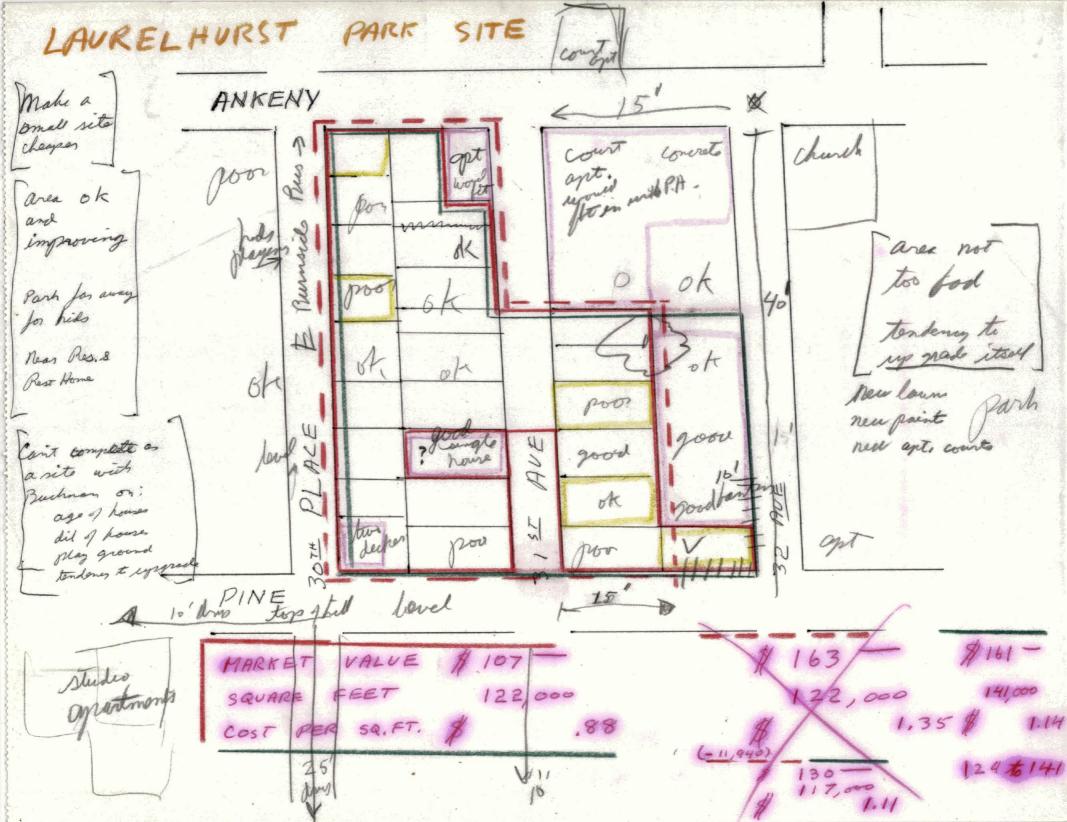
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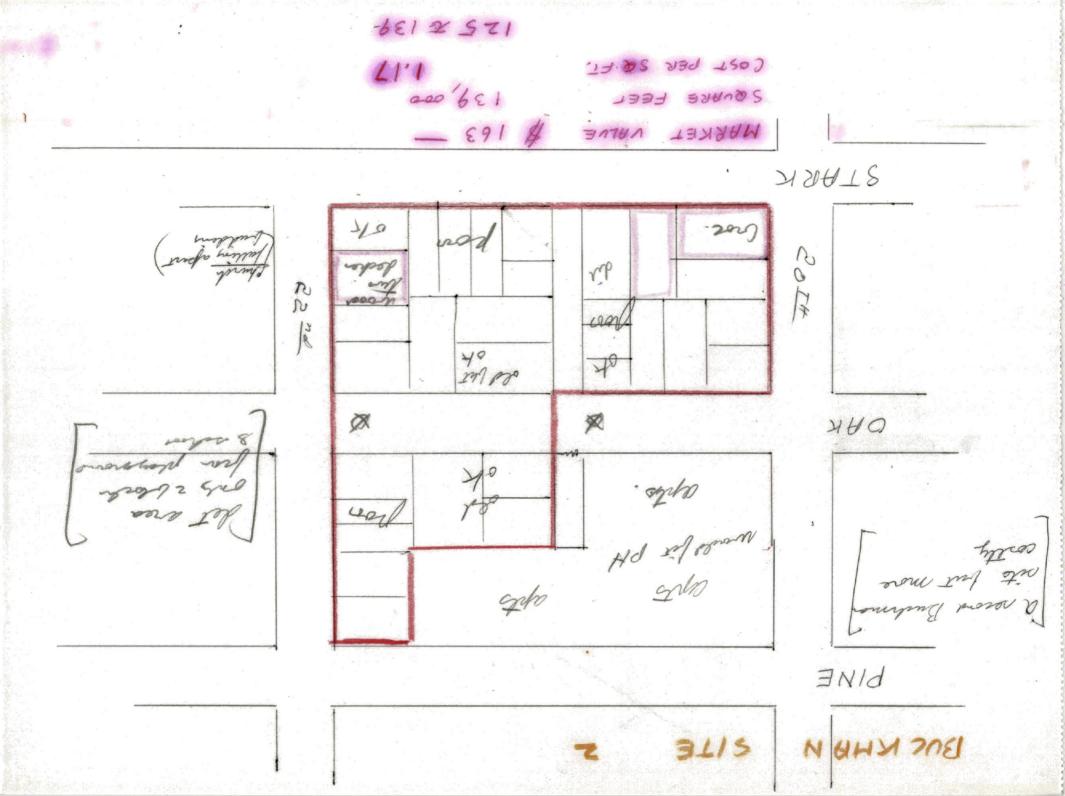


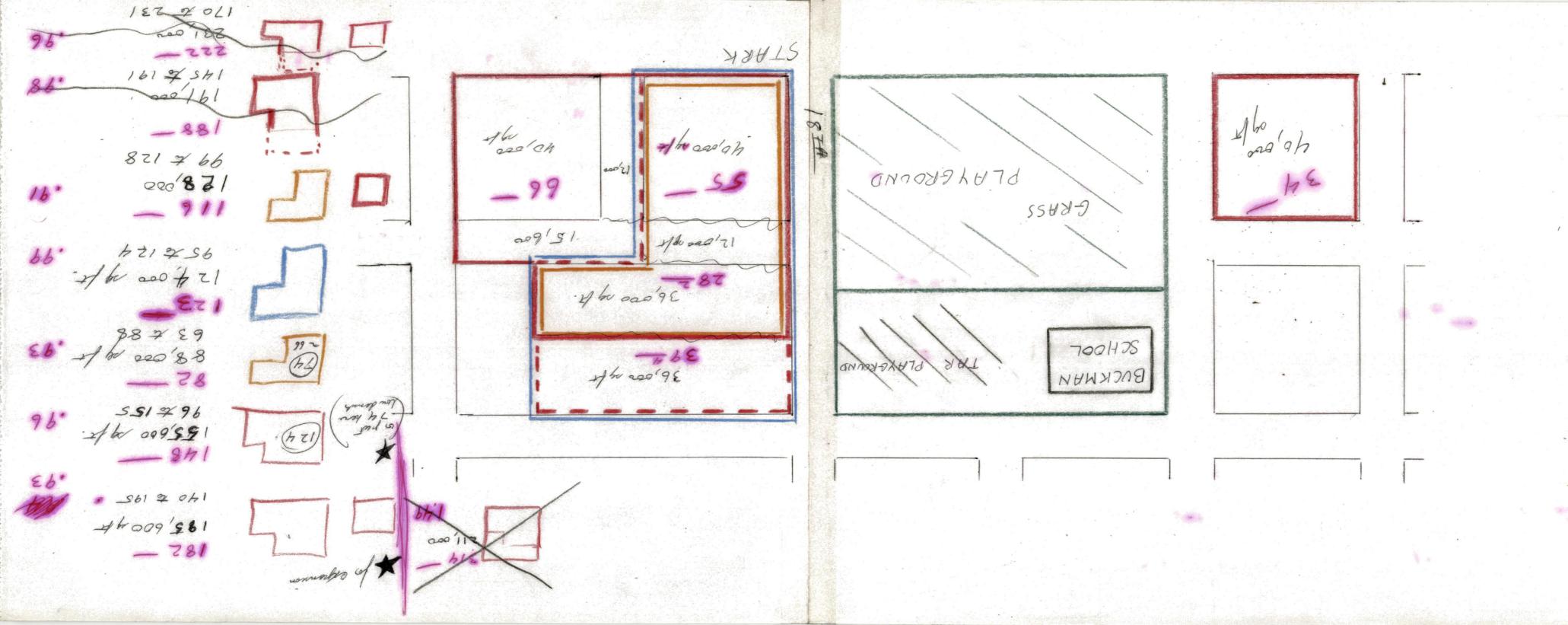
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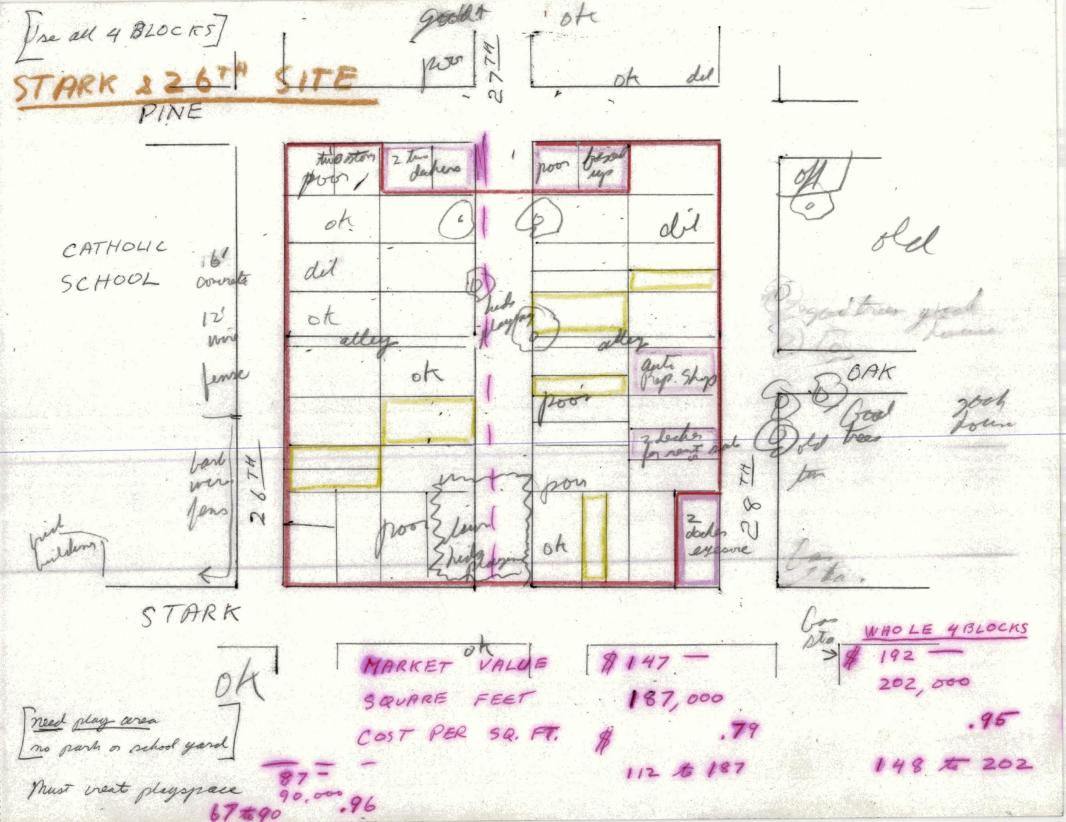








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LEGEND TO PUBLIC HOUSING SITE MAPS

Owner Occupied (Aver. value)
Renter Occupied (Aver. rent)
% Deteriorating-Dilapidated

\$9,500-10 To \$48 ---25 4.6%-2

Total No. of Units
" " " "

ALBINA NEIGHBORHOOD ANALYSIS

Questions have arisen concerning the Portland City Planning
Commission's role and position on two neighborhood improvement programs contemplated for the Albina district of the city.

Past Review

The Planning Commission has long been concerned with the substandard housing and environmental conditions in some sections of the Albina district. In August, 1944 and February, 1945, data was assembled and reviewed which pointed up the deficiencies in the area. Again in November, 1950, an analysis was made of the blight problem in Portland; three areas in and near the Albina district, together with the Vaughn Street area, Stephen's Addition, and the South Auditorium area, were noted as districts in need of urban renewal assistance. The E=R Center area, Vaughn Street and South Auditorium were studied in detail by the Planning Commission, and redevelopment of two of these areas has been undertaken.

Recent Analysis

In the fall of 1960, a section of the Albina district, bounded by NE Fremont, NE Union, NE Williams and NE Broadway, was investigated by local and federal urban renewal technicians, and the Planning Commission staff for consideration as a federally assisted neighborhood improvement project area. The HHFA officials recommended against a program south of Russell Street, and suggested that the area north of Russell Street might be suitable for structure rehabilitation. It

was pointed out that additional surveys would need to be made to determine the likelihood of sufficient owner participation in an improvement program.

Area north of Russell Street held in abeyance

This area north of Russell Street was further studied by
the Portland Development Commission and City Planning Commission
staffs. It did appear that the city's first conservation project
should be undertaken elsewhere in an area where a greater owner
participation might be expected. At the same time, it was acknow—
ledged that a comprehensive renewal program, involving perhaps both
clearance and structural rehabilitation, would soon need to be under—
taken in the entire area south of Fremont Street.

Area north of Fremont Street selected

An area north of N Fremont Street, bounded by N Skidmore, the alley between N Mississippi and N Albina and N Vancouver Avenue, was selected by the HHFA and the Portland Development Commission, with assistance from the Albina Neighborhood Improvement Council, as an appropriate area for a neighborhood improvement program. On January 3, 1962, the Portland Development Commission contracted with the City Planning Commission to prepare certain surveys and improvement plans for this neighborhood.

Housing Authority site selection

Concurrent with the review and explorations conducted by the

Development Commission and Planning Commission in 1961 in various sec
tions of the Albina district, the Portland Housing Authority indicated

that they were considering the possibility of developing housing units in the Albina district.

The following information pertains to advice rendered to the Housing Authority by the Planning Commission concerning the Housing Authority's site selections for public housing development:

Spring, 1961

The Housing Authority notified the Planning Commission that they were contemplating a scattered unit project in southeast Port—land, and were also considering the development of a project in the Albina area. The Planning Commission suggested that the proposed Brooklyn scattered sites in Southeast Portland might not be suitable, because of the possibility of the freeway traversing the area. Also, it was suggested to the Housing Authority staff that a group project in the Albina area south of Russell Street would not be desirable, and that consideration be given rather to a location north of Russell Street in the same area in need of a comprehensive renewal program. Mayor Schrunk, by letter, had instructed the Housing Authority, Development Commission, and Planning Commission to correlate improvement plans and programs. Accordingly, the Planning Commission suggested that the Housing Authority's program be coordinated with the Development Commission's.

June, 1961

The Housing Authority notified the Planning Commission that they were seeking a site north of Russell Street for possible project

development, and that a specific site was soon to be submitted to the Planning Commission for its consideration. The Planning Commission thereupon conducted a study of several possible sites suitable for a project.

August, 1961

Following are the main points of the Planning Commission's position, as stated in an August I, 1962 letter to the Housing Authority, on the suitability of various areas in the city for a housing project:

- I. Of possibilities south of Fremont Street, a site in close proximity to the Knott Street Center was suggested as the most desirable. However, until time has been allowed for developing a specific site plan and to explore possibilities of expanding the Knott Street Center, it was recommended that no decision be made on specific site boundaries.
- 2. The Commission went on record as not advocating the Knott Street Center site over a project north of Fremont Street, under consideration by the Development Commission for rehabilitation. It was suggested that the Development Commission and Housing Authority work together for the benefit of the area.
- 3. Furthermore, four areas in the near east side of the city, Buckman School, Summers Park, Catholic High

area, and Sunnyside School, were presented to
the Housing Authority as suitable alternate
sites for a project. It was again pointed out
that several public agencies, the Housing Authority, Park Bureau, School District, and Development Commission, might collaborate to solve
several problems. If housing sites could be
acquired through urban renewal, project costs for
all agencies could be significantly decreased.

4. Sketches were presented of the Knott Street Center,

Buckman School and Summers Park area as possibilities for a project. It was mentioned that more
study would have to be made of these plans before
a specific site could be proposed.

PUBLIC HOUSING SITES

The Portland Housing Authority has remaining authorization to construct or acquire 182 units of public housing. It is assumed by the Housing Authority staff that perhaps as many as 90 of these units will be constructed in the Albina district. The Housing Authority desires to locate the remaining 90 to 100 units in another part of the city. At the present time, with the exception of Northwest Towers, now under construction, all of the public housing is located in a fairly narrow segment of north-northeast Portland. The Housing Authority would, therefore, prefer to locate the remaining authorized housing in either the southeast or southwest quadrants of the city. A further consideration is the desire of the Authority to locate these units in a relatively central area rather than in the periphery of the city to facilitate service from their primary maintenance plant in north Portland.

The greatest presently unmet demand for public housing appears to be for two distinctly different types of accommodation: for elderly couples and for large families. In other words, one-bedroom units and four and five bedroom units are in great shortage. The Housing Authority expects to concentrate the bulk of the additional units in either or both of these two categories. The actual numbers of units in each category have not been predetermined, but will depend to a large extent on the appropriateness of the sites selected.

One of the controlling factors in the selection of a site must be the land cost. Although the actual cost of land per housing unit must, of necessity, be a somewhat flexible figure, the best information available to this staff, is that the Public Housing Administration will be very reluctant to approve any figure in excess of approximately \$1500 per unit.

A major concern of the Planning Commission staff is the possibility of undesirable population densities being developed in such projects. The density provisions of the Zoning Code (particularly Zones Al and A2.5) were developed under the assumption that the normal apartment type of development provides accommodations for relatively few large families. For example, a typical 40,000 square-foot block in Zone Al could contain as many as 40 units. The congestion resulting, if each of these units were to house a family having three, four, or five children, would certainly be far beyond

the intent of the density provisions of Zone AI. A density control, based upon the number of persons rather than upon the number of units occupying a parcel of ground would, of course, be completely impractical of application. The staff would like to suggest, in the case of the Housing Authority, where units are being deliberately constructed to house large families, that a density ratio based upon the number of bedrooms, rather than the number of units, be utilized. Certainly, the number of bedrooms bear a far closer relationship to the number of persons than do the number of units on any given parcel of ground.

Upon investigation of existing apartment developments, both public and private, in which numbers of children are in evidence, the following ratios are discovered:

Columbia Villa, public housing project (which contains incidentally an average of 3.5 children per unit) has 2500 square feet of land per bedroom. Binford Apartments has 1300 square feet per bedroom and Rose City Apartments, located just west of Binford, has 1130. Each of these developments appear to work reasonably well as places for families with children.

Drawing from these examples, plus several others not nearly so well-known, the staff concludes that a density ratio of not less than 1,000 square feet per bedroom should be an absolute minimum for apartment projects designed to house large families. Translating such a standard into zoning code terms is not directly possible. However, it would appear that the A2.5 density provisions should be considered to be a rule of thumb minimum, regardless of the zone in which such a development might be located.

In their efforts to attempt to solve the problem of locating additional public housing, the Housing Authority staff has pin-pointed four land parcels upon which they have requested Planning Commission advice:

I. Northwest 29th and Upshur Streets - This parcel, consisting of 3/4 of the block, bounded by NW 29th, 30th, Vaughn and Upshur Streets, contains 44,700 square feet of land. The property is presently zoned AI and could therefore hold some 44 units, but by the logic previously developed, should contain no more than perhaps 18, if multiple bedroom units are to be constructed. The price quoted for this parcel is \$30,000, or \$682 per unit for land at AI density, and \$1667 per unit at A2.5 density. The site is within about two blocks of adequate shopping facilities, one block from a

bus line, and five or six blocks from Chapman School and Wallace Park. This location would appear to be functionally very well suited to such a development. Were it not for one matter of serious concern, the staff could give an unqualified recommendation of approval to this site. Present highway construction plans for the Stadium Freeway and Fremont Bridge indicate off-ramps from the west side freeway loop, leading to northwest Upshur and Thurman Streets at about NW 21st Avenue. Although there are no plans at this time for any extension of these ramps, an eventual connection between them and NW St. Helens Road, is so logical as to be almost inevitable. This would provide a connection between U.S. 30 West and the Interstate Freeway system, and also provide direct freeway access to the northwest industrial district. The only apparent easy route for such a connection lies along Thurman and Upshur Streets, or their immediate vicinity, and directly over the parcel of property under discussion. For this reason, the staff, with some reluctance, must advise against the purchase of this parcel for the location of a long-term investment.

1

2. SE 19th and Brooklyn Streets - This parcel consists of one square block, bounded by SE 19th and 20th Avenues, SE Brooklyn and Tibbetts Streets. It contains 40,000 square feet of land, and is offered for sale at a price of \$40,000. The present zoning is A2.5. The property is located one block north of SE Powell Boulevard, within an area that is developed predominately with singlefamily houses and occasional scattered duplexes. No actual apartment developments are in evidence for many blocks in each direction. It would, therefore, appear to be out of keeping with the character of the surrounding area to consider a change to a more dense apartment zone. At A2.5 density. 16 units would be possible. Such a development would mean a net cost of \$2500 for land -- well beyond the acceptable land cost figure. In addition to the perhaps insurmountable problem . of land cost, this particular site is located in the same general Brooklyn area from which the Housing Authority has been discouraged in the past because

of lack of firm knowledge concerning the eventual route of the Mt. Hood Freeway. The staff must, therefore, recommend against the acquisition of this particular parcel.

3. SE 17th and Knight Street - This property consists of the northern portion of the block, bounded by SE Knight, SE 18th Avenue, SE Yukon Street, and SE 17th Avenue. The southern portion of the block, not included in the site, contains two single-family houses, and two duplexes. The property measures approximately 184 by 206 feet, and contains about 37,900 square It is one-half in Zone Al and a very recent zoning action changed the other half from Zone R5 to A2.5. The purchase price of the property is assumed to be about \$25,000. The present zoning would allow the construction of 25 units, or a unit land cost of \$1000. At A2.5 density, 14 units are all that could be contained on the site, and a unit land cost of nearly \$1800 would result from construction at this density. It should be noted that a ten-foot strip along the easterly boundary of the property should be dedicated for the widening of SE 18th Avenue. Such a dedication would reduce the total area of the property to approximately 36,000 square feet.

The property is located on the boundary line between an apartment house and a single-family
residential district, within walking distance of
shopping, and Lewellyn School. The staff feels
that this would be a reasonable location for a
small apartment facility, whether public or private,
and recommends endorsement of its purchase by the
Housing Authority.

4. SE 47th and Clinton Street - The property at this location consists of four acres of land upon which is already developed a 66-unit apartment complex. The apartments consist of 54 one-bedroom units and 12 two-bedroom units, developed in a complex of four and six unit detached structures. The property is located in the center of a large single-family residential area, almost immediately adjacent to one of the more expensive small residential sections in SE Portland. It is three or four blocks to a fairly large local shopping concentration, three

blocks to the nearest bus line, and within walking distance of both public and parochial schools. This apartment complex is presently constructed to approximately A2.5 density (2645 square feet per unit) and is, incidentally, a non-conforming use so the construction of any additional units would be contrary to the Zoning Code. Since all but twelve of the units on the property are single-bedroom facilities, it must be assumed that this project could be utilized only as housing for the elderly or for young couples such as college students who often find, in public housing, the only economically available form of housing.

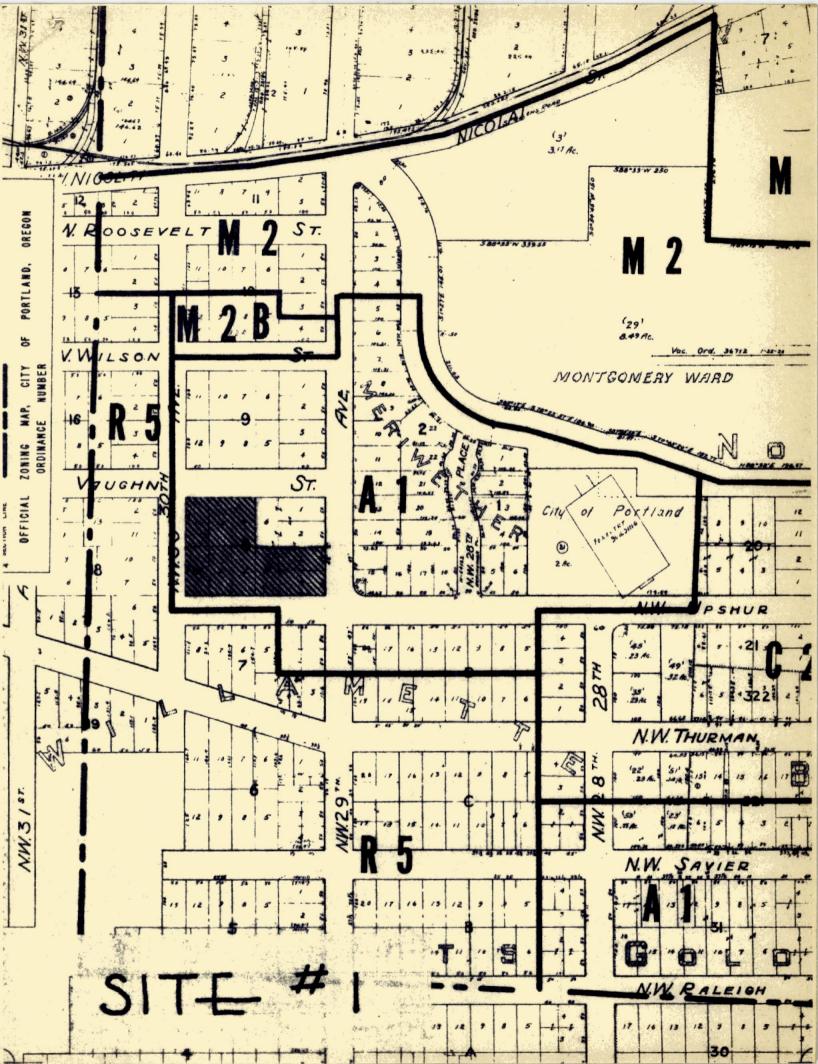
This apartment complex is available at a price of \$450,000, or \$6818 per unit. It was constructed in 1948, and appears to be a physically very sound and attractive development. In the minds of the staff, this would appear to be an adequate location for a public housing development for the type of occupants the existing structures could conveniently house. The staff believes that this would be a good choice and finds only two fundamental questions of public housing policy to be somewhat disturbing. Acquisition of this property by the Housing Authority would, of course, provide many additional units of needed public housing. It would not, however, add anything to the total housing reservoir of the city. Generally speaking, the staff would prefer to see public housing newly constructed, thereby adding to our housing supply rather than merely transferring ownership. Also, such an acquisition does nothing towards the removal of blighted housing which supposedly is one of the objectives of the public housing program nationally. Nevertheless, the staff recommends endorsement of the purchase of this property, but would like to urge some discussion of these fundamental aspects of the function of public housing.

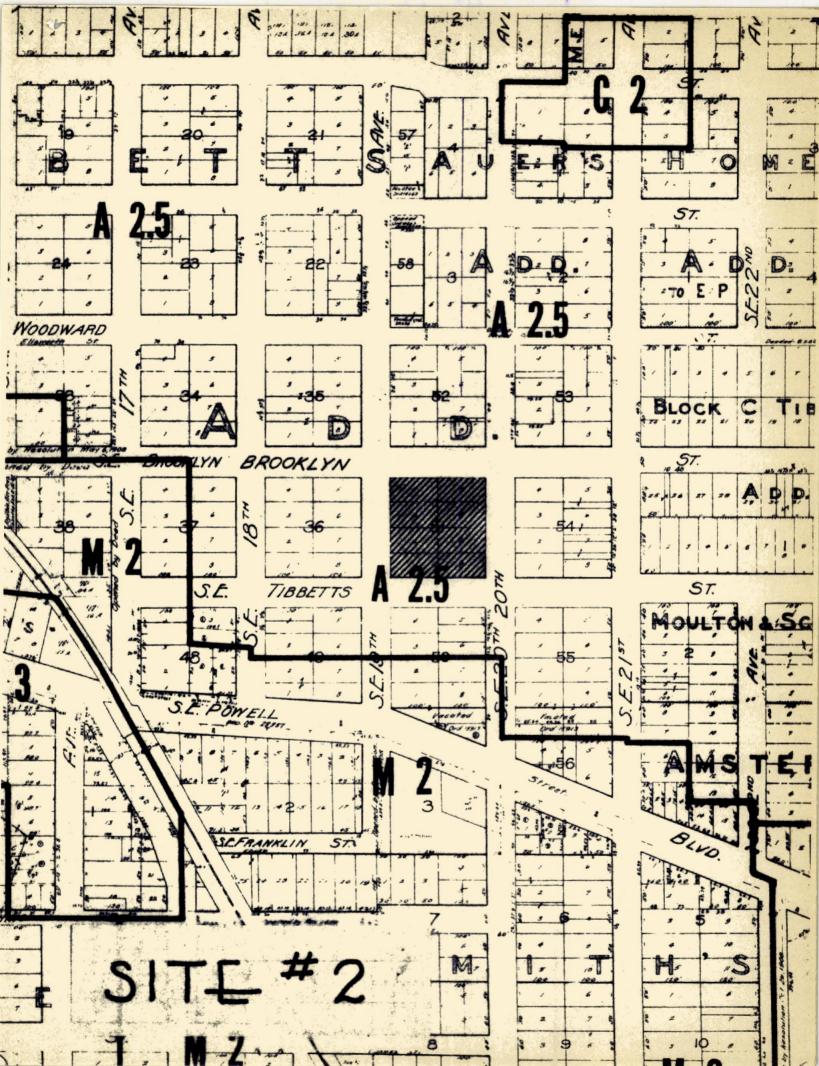
The staff would like to recommend serious consideration by the Housing Authority of one other area. There appear to be several possibilities between SW Barbur Boulevard and the Baldock Freeway, south of the Ross Island Bridge, for the assembly of parcels of one to two blocks in size, at a price well within the F.H.A. land cost limits. The bulk of this area is presently zoned AO and

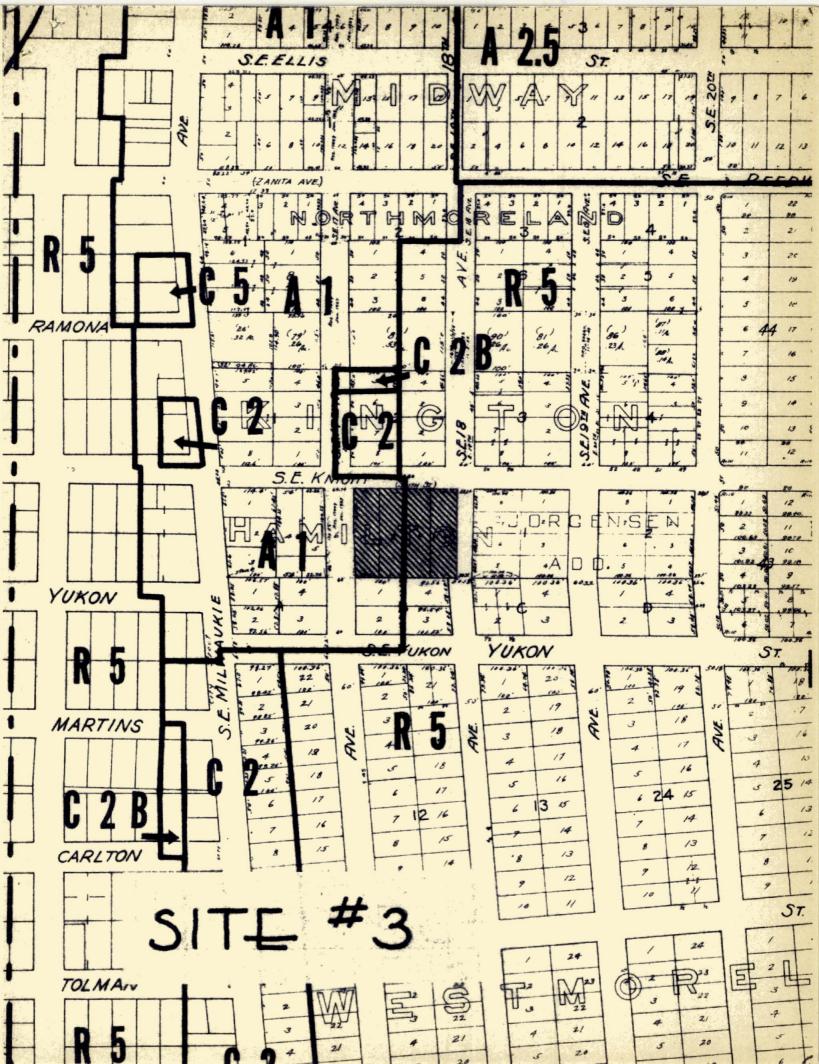
could thus be developed with highly concentrated housing for the elderly if this is truly functionally and socially desirable, yet acquisition costs appear to be low enough to permit development at about A2.5 densities.

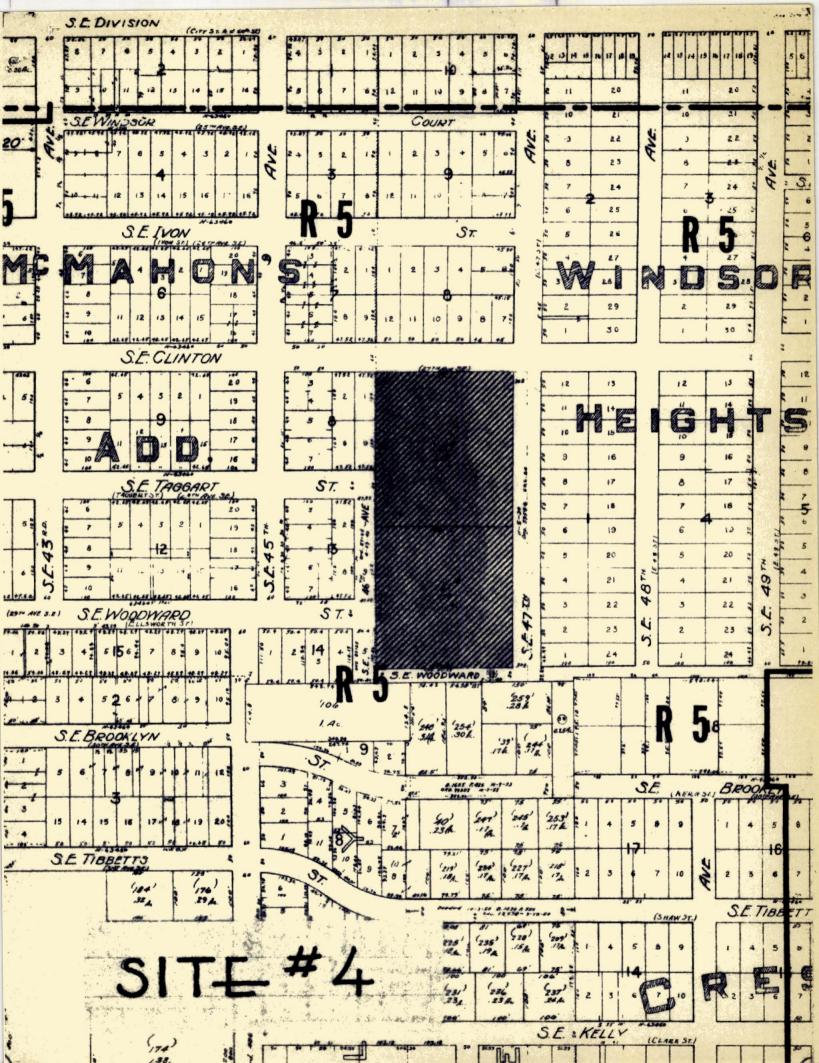
Four suggested land parcels appear on map No. 5. Each of them has a true cash value, as determined by the County Assessor, of \$.76 per square foot or less. Some locational disadvantages exist in topography and inconvenient walking distance to schools, park and shopping facilities, but these are at least partially offset by central location and good public transportation.

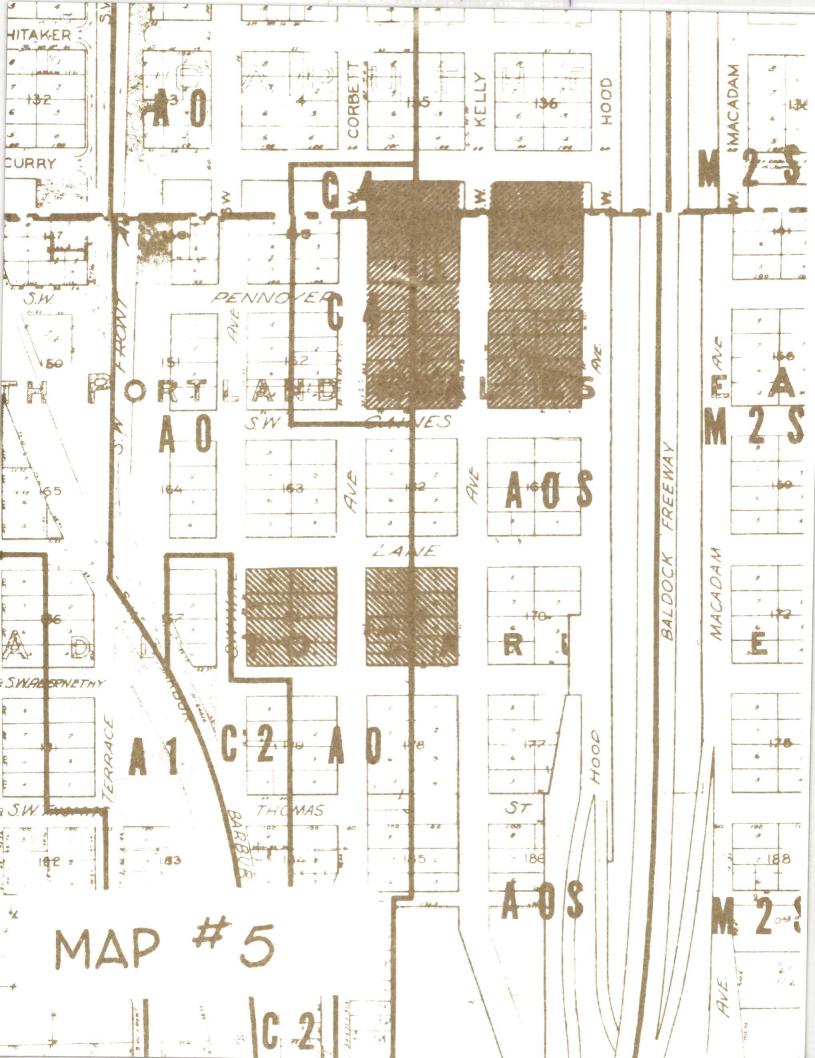
Portland City Planning Commission March 1, 1963 Job No. 6306

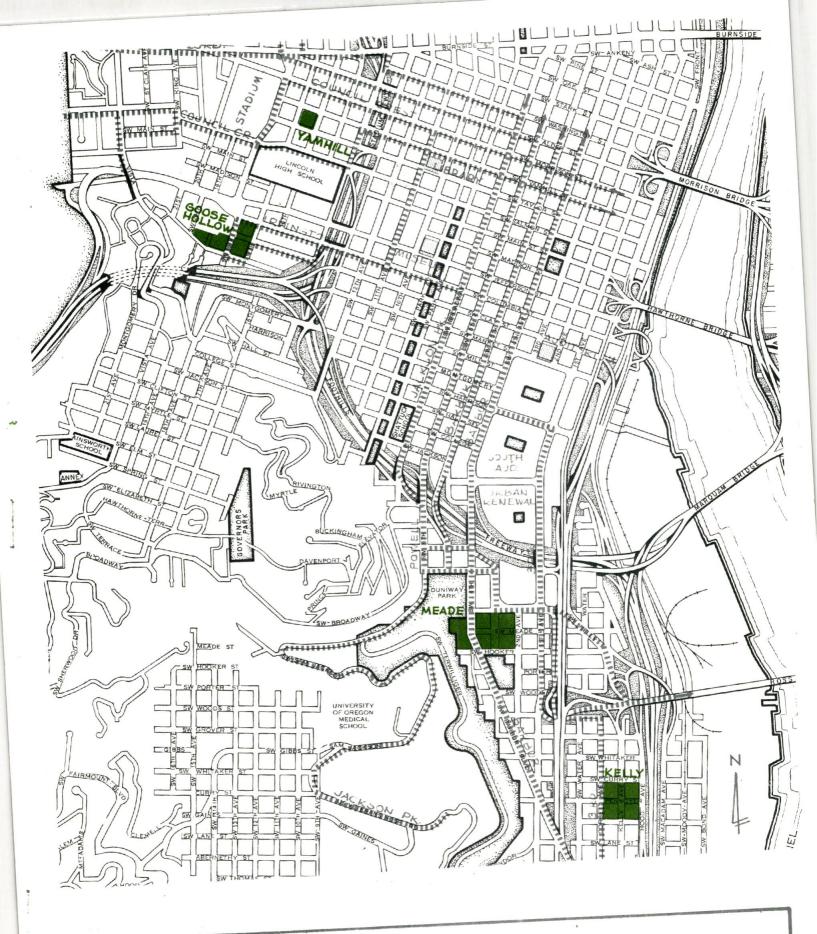












HIM BUS LINES

PROPOSED SITES

PUBLIC HOUSING
SITES FOR THE ELDERLY

PORTLAND CITY PLANNING COMMISSION

PORTLAND CITY PLANNING COMMISSION

MAIL: 414 CITY HALL PORTLAND 4, OREGON OFFICE: 424 S.W. MAIN STREET . CAPITOL 8-6141

J. H. SROUFE, President H. LOREN THOMPSON GLENN STANTON LEWIS G. PRICHARD NEIL R. KOCHENDOERFER HERBERT M. CLARK, JR.

WILLIAM A. BOWES, Commissioner, Department of Public Works

July 8, 1964

L. V. WINDNAGLE, Vice President GEORGE D. LEONARD JAMES K. NEILL

LLOYD T. KEEFE, Planning Director DALE D. CANNADY, Assistant Director

City Council City of Portland Portland, Oregon

Gentlemen:

This is the report of the City Planning Commission on sites to house the elderly as proposed by the Housing Authority of Portland.

The Planning Commission reviewed sites at two different meetings: November 19, 1963 and January 21, 1964. A total of six sites were considered. All are shown on the attached maps except the Schuyler site covering the block between NE Schuyler, Hancock, 9th, and 10th. The Housing Authority suggested the Schuyler, Ice Arena, and Yamhill sites, and the Planning Commission staff proposed the Goose Hollow, Meade, and Kelly sites for study.

Recommendation

At the November 19, 1963 meeting, the Planning Commission approved the Yamhill site (SW Yamhill, Taylor, 16th, and 17th). Subsequently, the asking price was considered out of reach for public housing, and then the Planning Commission approved at its January 21, 1964 meeting both the Ice Arena and Meade sites as equally satisfactory.

Ice Arena Site

Most of the site is now zoned C2 which permits, in this locality, AO development. Its area of 72,000 sq. ft. is sufficient, under zoning regulations, for a high-rise building of some 300 dwelling units. This site has a definite advantage from a land use point of view. It is in an area where industrial uses are encroaching upon the northwest apartment district. A project of this magnitude may tend to upgrade the area for continued apartment use, may stimulate redevelopment of obsolete residences in the vicinity, and provide an anchor to stabilize land use between industry to the north and east and apartment to the west and south.

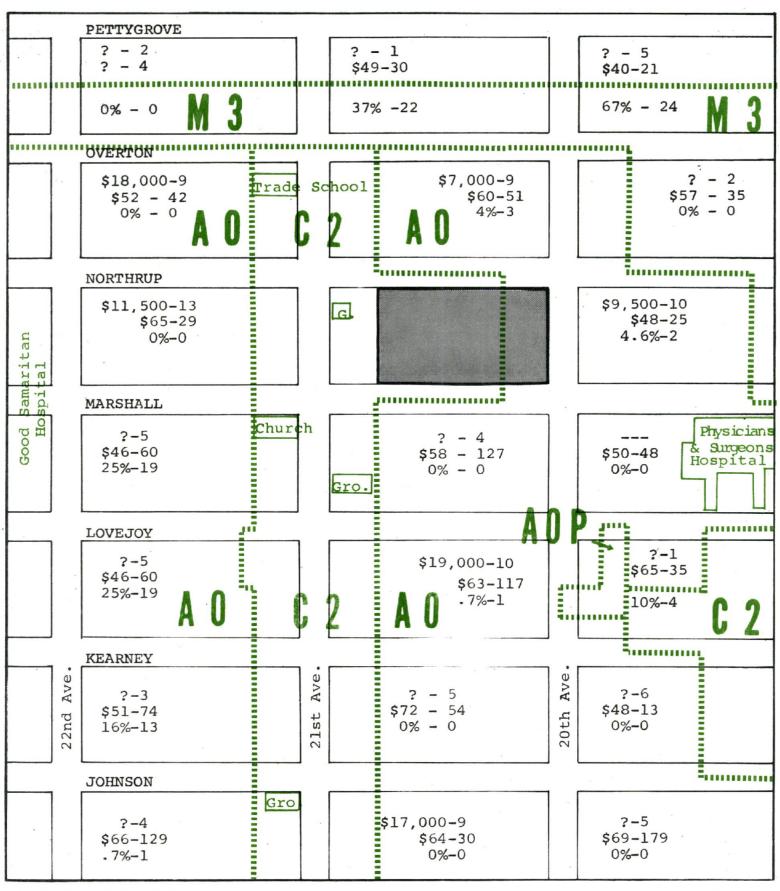


ICE ARENA SITE

Bus Lines

Proposed Site

PUBLIC HOUSING SITES
PORTLAND CITY PLANNING
COMMISSION



ICE ARENA SITE

City Council July 8, 1964 Page 2

It is near medical clinics and it is only one block from the Physicians and Surgeons Hospital and two blocks from Good Samaritan Hospital. A grocery store is in the same block and a chain grocery is within a block. There are churches of practically all denominations in the vicinity. For efficiency in management, it is only eight blocks from Northwest Towers.

There is good bus service on 21st Avenue. There are, however, no special facilities for leisure time activities for the elderly within easy walking distance. This site is approximately as convenient as the Meade site to the downtown core area.

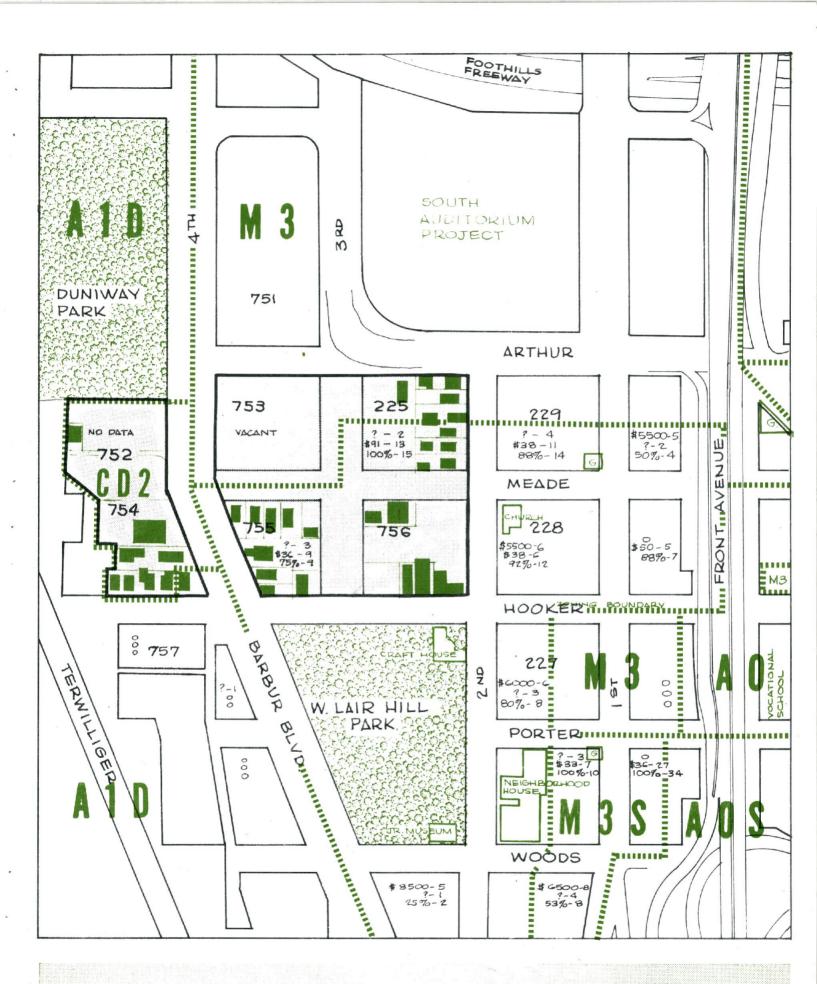
Meade Site

This site is composed of the four blocks of vacant lots, old houses, and three small businesses between SW 2nd, Barbur Boulevard, Arthur, and Hooker Streets.

It is most advantageously located with respect to special facilities for elderly, lower income people. The County Hospital and University of Oregon Medical and Dental School facilities are quite close. It is across Barbur Boulevard from Duniway Park and across a quiet street from Lair Hill Park which contains the Park Bureau's Craft Center. Neighborhood House, with its special facilities, and where the Golden Age Club meets, is only two blocks away. Grocery and church facilities are not as good as the Ice Arena site. There are three bus lines providing service to the downtown area.

The Meade site has the advantage of being lower in land cost, judging from County Assessors valuations, but there is multiple ownership to contend with in acquisition.

The zoning is Al and high-rise buildings could be built, although the number of units would be limited to 226 on the fourblock area. The Planning Commission favors changing the zone to AO to permit more dense development, providing a height limit of 6 to 8 stories to protect the view from Terwilliger Boulevard is invoked. The entire four-block area of 226,000 sq. ft. need not necessarily be purchased for 300 units for the elderly, if the zone were changed to AO. However, being near Portland State College and the Medical School, a combined student-elderly project of low-rise and high-rise buildings like Northwest Towers should be successful.



MEADE

PUBLIC HOUSING SITES OCTOBER 1963 1" = 200"

PORTLAND CITY PLANNING COMMISSION

City Council July 8, 1964 Page 2

Sites Rejected

The Schuyler site was rejected because to build a high-rise building containing some 300 units would require a change from Zone Al to Zone AO. Such a change is contrary to previous Planning Commission policy for the Irvington district of small apartments and one-family houses.

The Goose Hollow site, although cheaper to acquire, was considered not as favorable situated as the Yamhill site.

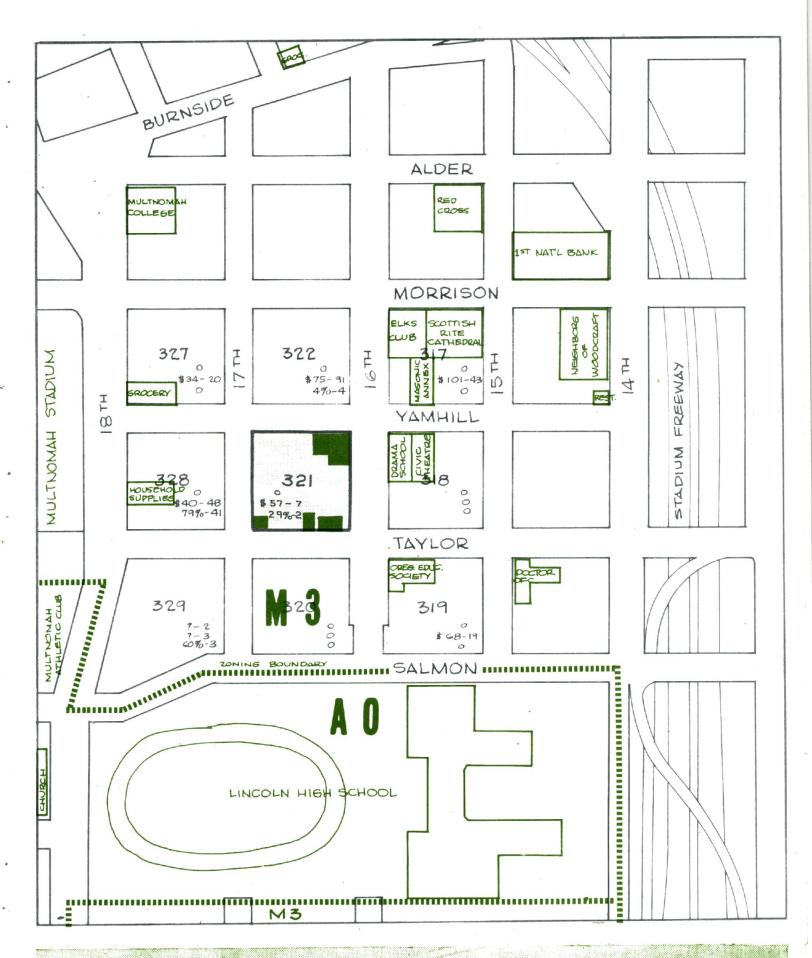
The Kelly site is divided by a 36-inch trunk sewer and it may be partially on a fill. It is less conveniently located in the southwest area with respect to facilities for shopping and leisure time than the Meade site.

Respectfully submitted,

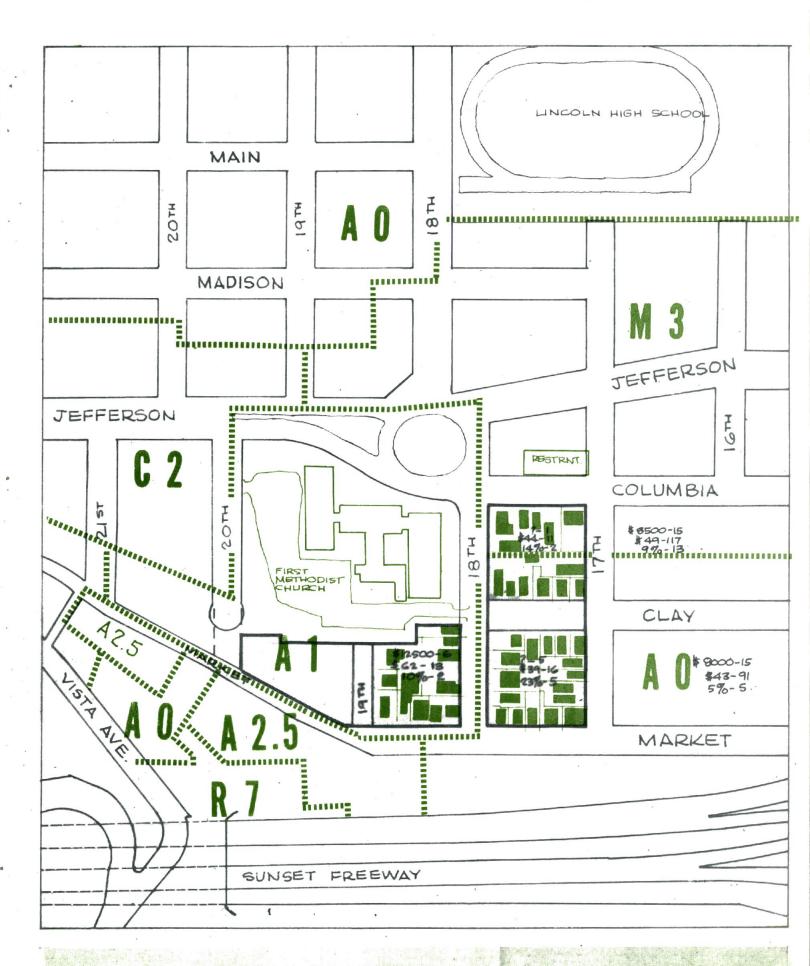
Lloyd T. Keefe

Planning Director

LTK:mf Encs.



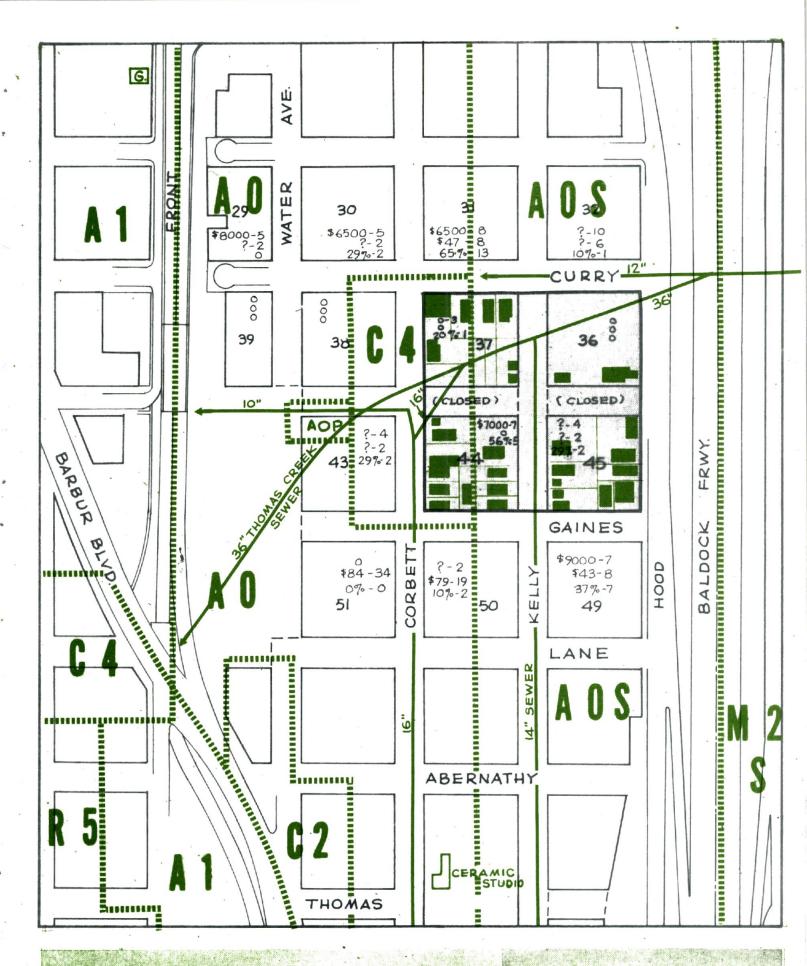
PUBLIC HOUSING SITES OCTOBER 1963 1" = 200



GOOSE HOLLOW

PUBLIC HOUSING SITES OCTOBER 1963 1" = 200'

PORTLAND CITY PLANNING COMMISSION



KELLY

PUBLIC HOUSING SITES OCTOBER 1963 1" = 200"

LEGEND TO PUBLIC HOUSING SITE MAPS

Owner Occupied (Aver. value)
Renter Occupied (Aver. rent)
% Deteriorating-Dilapidated

\$4500-10 Total No. of Units

\$48-25 " " " " " 4,6%-2 " " " "