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191397

Emergency Ordinance

*Authorize application to Metro 2040 Planning and Development Grant Program for grants in the amount of \$2 million

Passed

The City of Portland ordains:

Section 1. The Council finds:

1. The Portland City Council shares the Metro Council's goals for smart planning that readies land for development, removes barriers to private investment and improves the livability of the region.
2. Staff in the Bureau of Planning and Sustainability (BPS) has reviewed the grant programs, coordinated with other City bureaus and agencies, submitted initial letters of intent to Metro on June 23, 2023, and received feedback from Metro regarding the proposals.
3. The match requirement for this grant program is a commitment of staff time and overhead as may be needed to successfully implement the grant project and deliver the project outcomes. This grant does not create new City staff positions. BPS and other City bureaus will utilize existing General Fund funded positions to be allocated through the regular budget process in FY 2023/24 and FY 2024/25 to manage these grant projects.
4. The Bureau of Planning and Sustainability seeks a multi-year grant of \$200,000 for the Columbia River Interstate Bridgehead (CRIB) project.
5. Prosper Portland seeks a multi-year grant of \$500,000 for the Green Loop: Operations and Programming for Equitable Development project in partnership with the Portland Bureau of Transportation and Portland Parks and Recreation.
6. Prosper Portland seeks a multi-year grant of \$500,000 for the Center for Tribal Nations (CTN) project in partnership with the NW Native Chamber.
7. The Bureau of Planning and Sustainability seeks a multi-year grant of \$300,000 for the Portland Industrial Site Readiness project.
8. The Bureau of Environmental Services, on behalf of Commissioner Mapps, seeks a multi-year grant of \$500,000 for the Eastbank Crescent Environmental Mitigation Banking Pilot project.

NOW, THEREFORE, the Council directs:

Introduced by

[Commissioner Carmen Rubio](#)

Bureau

[Planning and Sustainability \(BPS\)](#)

Contact

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Requested Agenda Type

Consent

Date and Time Information

Requested Council Date

August 2, 2023

- A. The Mayor is hereby authorized to make application to Metro for the above referenced grant(s) in the total amount of \$2,000,000.
- B. The Directors of the Bureau of Planning and Sustainability, the Bureau of Environmental Services, and Prosper Portland are authorized to provide such information and assurances as are required for the grant application.
- C. The Office of Management & Finance Grants Management Division is authorized to perform all administrative matters in relation to the grant application, grant agreement or amendments, requests for reimbursement from the grantor, and to submit required online grant documents on the Mayor's behalf.

Section 2. The Council declares that an emergency exists because since the grant application must be submitted no later than August 11, 2023; therefore, this Ordinance shall be in full force and effect from and after its passage by the Council.

An ordinance when passed by the Council shall be signed by the Auditor. It shall be carefully filed and preserved in the custody of the Auditor (City Charter Chapter 2 Article 1 Section 2-122)

Passed by Council
August 2, 2023

Auditor of the City of Portland
Simone Rede

Impact Statement

Purpose of Proposed Legislation and Background Information

If awarded, these grants support the implementation of the 2035 Comprehensive Plan. Specifically, policies directing Portland to invest in a vibrant centers and corridors, including the Central City, and to support economic prosperity, especially for middle-wage jobs.

The legislation authorizes the application for five grants to support planning projects:

- The Columbia River Interstate Bridgehead (CRIB) project will evaluate the land use, zoning and urban design constraints and opportunities created by the Interstate Bridge Replacement (IBR) Program, which is a large transformational capital project that will have significant localized impacts on surrounding land uses and circulation patterns as well as visual and aesthetic impacts. The IBR Program will create new land use opportunities in the vicinity of the new proposed light rail transit station area on Hayden Island. This project will create visualizations to illustrate how the bridge design can be influenced to minimize physical and visual barriers and maximize land use opportunities under and near the bridge and around the new transit station. The land use and zoning

evaluation and urban design and transportation visualizations will be used: to inform the city's input on the project during the environmental review and early (30%) design phases, which are happening between now and late 2024/early 2025; ensure that the city can shape the project in a manner that is consistent with City Council direction; and to inform future actions with respect to land use planning, zoning, and street/circulation plans etc. that the city may need to take in response to the project.

- The Green Loop: Operations and Programming for Equitable Development project will result in an implementation strategy to guide the phased build-out, ownership, operations, and programming of the Green Loop in the Central City in a manner that creates vibrant active destinations that feel welcoming and reflective of a broad range of Portlanders and offers equitable economic opportunities. This vision requires a concrete, comprehensive and cross-functional roadmap to ensure a coordinated and committed approach with defined roles and partnerships.
- The Center for Tribal Nations (CTN) project is a state-of-the-art campus to be developed on land in the OMSI District, with the goal of supporting the economic, social, and cultural prosperity of Native Americans in Oregon. The CTN will incorporate private, public, and semi-public spaces, including retail, makerspace and coworking, hospitality and food service, and communal event space, all designed with the unique needs of Native American communities in mind. This grant proposal will fund community engagement and equitable design process, including: (1) the Center for Tribal Nations Advisory Council (CTNAC), a community listening process that will engage members of the Native community from throughout the Pacific Northwest, and representing tribes from across Turtle Island, to inform the design and strategy of the CTN, (2) outreach and recruitment efforts to Native-owned businesses and organizations, (3) a Native Economic Development strategy to ensure long term success of the CTN, and (4) schematic designs for the CTN campus.
- The Portland Industrial Site Readiness project will analyze a strategic list of developable industrial sites to identify next steps to get these sites ready for development. The project is an early implementation action both for Portland's Economic Opportunities Analysis (EOA) Update to reduce forecasted industrial land shortfalls, and for Advance Portland to support target industry growth. Portland's industrial districts include about 1,700 acres of constrained, underutilized sites that are unlikely to develop under current conditions. The development constraints include brownfield cleanup, infrastructure limitations, environmental/natural resource protection, and others. The project will identify strategic actions to overcome industrial development constraints and expand Portland's development-ready inventory.
- The Eastbank Crescent Environmental Mitigation Bank project is a partnership between the City of Portland, the Oregon Museum of Science and Industry (OMSI), and the Columbia River Intertribal Fish Commission (CRITFC) to develop the Eastbank Crescent site, located on the northern most section of OMSI's waterfront, as a pilot mitigation

bank. This grant will allow the project to advance to 30 percent design engineering in concert with OMSI's Waterfront Education Park (WEP) design process (funded in part by Metro's Large Scale Community Vision grant). The grant will also fund the development of the Mitigation Bank Prospectus and draft Mitigation Bank Instrument which are both required for regulatory approval to utilize the credits for federal and state environmental laws and permits typically required for riverfront industrial projects.

Financial and Budgetary Impacts

There are no long-term financial impacts for the City associated with these planning grant applications.

These planning grants will support future development projects that could result in future private investment and development that could result in increased property tax revenue.

This ordinance is authorization to apply for planning grants. It does not amend the budget or change appropriations.

The legislation does not authorize additional spending on a new or existing projects or programs

The match requirement for this grant program is a commitment of staff time and overhead as may be needed to successfully implement the grant project and deliver the project outcomes. This grant does not create new City staff positions. BPS and other City bureaus will utilize existing General Fund funded positions to be allocated through the regular budget process in FY 2023-24 and FY 2024-25 to manage these grant projects.

This ordinance does not result in a new or modified financial obligation or benefit, including IAs, IGAs, MOUs, grants, contracts, or contract amendments.

If the grant applications are successful, City staff will return to Council with another ordinance to accept the grant through an intergovernmental agreement with Metro and amend the budget to appropriate the grant funds.

Community Impacts and Community Involvement

City staff are collaborating with community groups to develop these grant proposals.

If the grant applications are successful, the ordinance to accept the grant will identify the potential impact communities.

If the grant applications are successful, these planning projects will have robust community involvement programs to implement the projects. Different communities of people (age-specific, cultural, physical ability, ethnic, racial, religious, language, low-income, under-served populations, etc.).

100% Renewable Goal

n/a

Budget Office Financial Impact Analysis

This application encompasses \$2 million of grant proposals across the City to Metro's 2040 Planning and Development Grant Program. BPS seeks a multi-year grant of \$200k for the Columbia River Interstate Bridgehead project and \$300k for the Portland Industrial Site Readiness project; Prosper seeks a multi-year grant of \$500k for the Green Loop project in partnership with PBOT and Parks and multi-year grant of \$500k for the Center for Tribal Nations project; and BES, on behalf of Commissioner Mapps, seeks a multi-year grant of \$500k for the Eastbank Crescent Environmental Mitigation Banking Pilot project. Grant match requirements include staff time and associated overhead to implement and complete the grant project.

Agenda Items

647 Consent Agenda in [August 2, 2023 Council Agenda](https://www.portland.gov/council/agenda/2023/8/2)
(<https://www.portland.gov/council/agenda/2023/8/2>)

Passed

Commissioner Rene Gonzalez Yea

Commissioner Mingus Mapps Yea

Commissioner Carmen Rubio Yea

Commissioner Dan Ryan Absent

Mayor Ted Wheeler Yea