

Hydropower License Renewal

JULY 19, 2023

CITY COUNCIL MEETING

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PORTLAND WATER BUREAU

WWW.PORTLAND.GOV/HYDROELECTRICITY/FERC



Portland Drinking Water System



Portland Hydroelectric Project: The Basics



- Began production in 1982
- Operated by separate enterprise from Water Bureau
- 36-megawatt facility-- 2 powerhouses
- Average monthly output enough to power 8,000 to 10,000 homes
- \$13 million net return to general fund
- Important non-emitting regional power source

Initiating the Federal Hydropower Relicensing Process

- Current license expires in February 2029
- February 2024 deadline to submit necessary documentation to start formal relicensing
- Relicensing is rigorous Federal Energy Regulatory Commission (FERC) process that must conclude by February 2029
- **Council action required** to initiate relicensing process
- A decision now to initiate the process is not a final decision by City to renew its hydropower license

Initiating the Federal Hydropower Relicensing Process

- Documentation required by FERC includes both a pre-application document (PAD) and formal notice of intent (NOI)
- Documents must be submitted by **February 2024**
- PAD and NOI are critical to determining scope and associated costs of the process
- Submitting documents by deadline is the first important stage gate of 5-yr relicensing process
- Missing the deadline will be regarded as a decision to surrender the license

Formal Relicensing Process 2024-2029

- Multiple **environmental reviews** of hydro facilities and operations
- Formal consultation with tribal nations
- Structured stakeholder & general public review and input
- Possibility of **additional studies** required by regulators
- Possibility of **added conditions** to renew license
- Further study and review by City of opportunities, risks, and costs
- City decision on whether to relicense after input and further analyses

Choosing Not to Initiate Relicensing

- License surrender process equally rigorous and resource intensive as relicensing and possibly more time-consuming
- Surrendering results in loss of hydropower sales revenues once the current license expires in 2029
- Financial penalties of missing sales through 2032
- Surrendering also creates significant new costs for the drinking water system and is difficult to impossible to reverse.

FERC Regulatory Process Costs

Relicensing Process

- Estimated \$8 million in external costs through 2029
- 2-4 FTE over same period (Estimated \$1.2 2.4 million total)

Surrender Process

- Same estimated external and staffing costs as relicensing
- Completion date unknown

Preliminary Cost Benefit Findings

- Most likely future cost benefit scenario estimates \$28 million net positive revenues by relicensing
- Surrender creates significant costs while eliminating revenues
- Worst case relicensing scenario outperforms best case surrender scenario
- Further analysis will occur before a final decision is needed

Recommendation to Initiate Relicensing

- Hydro has been self-sustaining enterprise for over 40 years
- Reliable source of **low-carbon electricity**
- Efficient supplemental use of drinking water system
- Loss would impose significant costs for the drinking water system
- License surrender decision difficult or impossible to reverse relicensing process has opportunities to change course if necessary

Cost split for relicensing

- Portland Hydroelectric Project (PHP) and the Water Bureau are separate operating enterprises
- Hydroelectric and drinking water system are interdependent and provide functional benefits to each other
- Relicensing costs to be split evenly between enterprises initially
- Formal analysis is being pursued to evaluate cost split based on cost of service and asset allocation to each enterprise

Relicensing Next Steps

- PTE Services Authorization at Council this Fall
- Finalize and submit pre-application documents by December
- Commence formal relicensing process by February 2024
- Final Council Decision in 2027-2028
- License Expiration in February 2029

For More Info

www.portland.gov/hydroelectricity/ferc