



City of Portland, Oregon
Bureau of Development Services
Land Use Services

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www.portlandonline.com/bds

Date: May 3, 2011
To: Interested Person
From: Dave Skilton, Land Use Services 503-823-0660
dave.skilton@portlandoregon.gov

**NOTICE OF A TYPE II DECISION ON A PROPOSAL IN
YOUR NEIGHBORHOOD**

The Bureau of Development Services has approved a proposal in your neighborhood. The reasons for the decision are included in this notice. If you disagree with the decision, you can appeal it and request a public hearing. Information on how to appeal this decision is listed at the end of this notice.

**CASE FILE NUMBER: LU 11-120343 HDZ EXTERIOR
ALTERATIONS**

GENERAL INFORMATION

Applicant: Michael Mccommon
2025 NE 14th Avenue
Portland, OR 97212-4356

Representative: Brendon Farrell, Architect 917-589-7140
425 SE 3rd Avenue #203
Portland OR 97214

Site Address: 2021 NE 14th Avenue

Legal Description: BLOCK 126 LOT 1, WEST IRVINGTON
Tax Account No.: R893604410
State ID No.: 1N1E26CD 00100
Quarter Section: 2831

Neighborhood: Irvington, contact Dean Gisvold at 503-284-3885.
Business District: North-Northeast Business Assoc, contact Joice Taylor at 503-445-1321.
District Coalition: Northeast Coalition of Neighborhoods, contact Shoshana Cohen at 503-823-4575.

Plan District: Albina Community
Other Designations: Non-contributing resource in the Irvington Historic District, which was listed in the National register of Historic Places on October 22, 2011.

Zoning: R1a, Residential 1000 with Historic Resource Protection and Alternative Design Density Overlay zoning.

Case Type: HDZ, Historic Design Review
Procedure: Type II, an administrative decision with appeal to the Historic Landmarks Commission.

Proposal:

The applicant is seeking approval to make the following minor alterations to a non-contributing resource in the Irvington Historic District:

- install a north facing skylight to match existing skylights;
- extend the north and east facing walls under the carport slightly, and install a new door, with all materials and finishes to match the existing;
- clad carport floor with stone to raise finish surface to align with house floor;
- install a new, glazed, roll-up garage door in the existing garage door opening;
- install new glazed entry doors on the east facade;
- replace an existing south facing window with a new window in the same opening, to match main window type;
- replace two doors and two windows on the west facade with units to match existing character; and
- remove a south facing door and close opening to match adjacent materials and finishes

Historic Design Review is required because the proposal is for non-exempt exterior alterations in a historic district.

Relevant Approval Criteria:

In order to be approved, this proposal must comply with the approval criteria of Title 33, Portland Zoning Code. The relevant criteria are:

- 33.846.060 G – Other Approval Criteria

ANALYSIS

Site and Vicinity: The subject property, a duplex built in about 1965, is evaluated as non-contributing within the Irvington Historic District since it was built outside the period of significance. It is a single story, Ranch Style, structure generally conforming with the scale of development in its vicinity, except with regard to building footprint.

Platted in the late Nineteenth Century, today's Irvington Historic District represents the first additions to Portland that employed restrictive covenants from the outset. These included the exclusion of most non-residential uses from the interior of the neighborhood, and where non-residential uses were allowed, such as the fire station and the telephone exchange, the buildings were purposely disguised to appear more residential in character. Other deed restrictions excluded minority groups, established uniform front setbacks, and required minimum expenditure on new buildings. The area developed generally from southwest to northeast and its growth was greatly influenced by the installation of streetcar lines that introduced an easy commuting option to downtown.

The contributing resources in Irvington range in design character from expressions of the late Victorian Era styles, especially Queen Anne, through the many Period Revival modes of the early decades of the Twentieth Century, to a few early modernist examples. There is also a wide diversity in the sizes of lots and houses. In terms of the streetscape, the numbered north-south avenues in Irvington vary dramatically in width, and they mostly form rather long block faces which the houses generally face. The named east-west street block faces are more consistent in length, almost all being traditional 200' Portland blocks. All are lined with mature street trees. Original development in many cases included garages or other accessory structures, typically facing side streets on corner lots and accessed by a variety of driveway types on mid-block sites. Garages that were added after original construction, but still within the historic period, were sometimes built at the sidewalk and/or out of architectural character with the house.

Zoning: The R1 zone is a medium density multi-dwelling zone. It allows approximately 43 units per acre. Density may be as high as 65 units per acre if amenity bonus provisions are used. Allowed housing is characterized by one to four story buildings and a higher percentage

of building coverage than in the R2 zone. The major type of new housing development will be multi-dwelling structures (condominiums and apartments), duplexes, townhouses, and rowhouses. Generally, R1 zoning will be applied near Neighborhood Collector and District Collector streets, and local streets adjacent to commercial areas and transit streets.

The Historic Resource Protection Overlay zone protects certain historic resources in the region and preserves significant parts of the region's heritage. The regulations implement Portland's Comprehensive Plan policies that address historic preservation. These policies recognize the role historic resources have in promoting the education and enjoyment of those living in and visiting the region. The regulations foster pride among the region's citizens in their city and its heritage. Historic preservation beautifies the city, promotes the city's economic health, and helps to preserve and enhance the value of historic properties.

The purpose of the Alternative Design Density Overlay Zone is to focus development on vacant sites, preserve existing housing and encourage new development that is compatible with and supportive of the positive qualities of residential neighborhoods. The concept for the zone is to allow increased density for development that meets additional design compatibility requirements.

Land Use History: City records indicate there are no prior land use reviews for this site.

Public Notice: A "Notice of Proposal in Your Neighborhood" was mailed **March 29, 2011**.

Agency Review: The following Bureaus have responded with issues or concerns:

- On April 8, 2011 Wayne Close of the Bureau of Transportation commented as follows

"Transportation would be supportive of the subject Land Use Proposal (as outlined below) provided that as a condition of the Building Permit the fence is either brought into compliance with City Code, or is modified in such a way to provide improved visibility (50% or better, similar to the existing horizontal slats as one option) for the portion of the fence that is over height within the 5-foot setback distance fronting NE 14th Ave."

Neighborhood Review: Two written responses were received from either the Neighborhood Association or notified property owners in response to the proposal.

- On April 14, 2011, Sharon Baker, a notified party, responded in favor of the proposal.
- On April 19, 2011, Dean Gisvold, Chair, commented on behalf of the Irvington Community Association Land Use Committee as follows:

"The Committee has no objections to the proposal so long as the new doors and windows are indeed consistent with the building character and match those on the existing house in terms of style, material and scale."

Staff Response: The applicant responded to the Bureau of Transportation condition by bringing the fence into compliance with the request, and the proposal as submitted meets the concerns of the Neighborhood Association.

ZONING CODE APPROVAL CRITERIA

Chapter 33.846.060 - Historic Design Review

Purpose of Historic Design Review

Historic Design Review ensures the conservation and enhancement of the special characteristics of historic resources.

Historic Design Review Approval Criteria

Requests for historic design review will be approved if the review body finds the applicant has shown that all of the approval criteria have been met.

Findings: The site is within the Irvington Historic District and the proposal is for non-exempt treatment. Therefore Historic Design Review approval is required. The approval criteria are those listed in 33.846.060 G – *Other Approval Criteria*.

Staff has considered all guidelines and addressed only those applicable to this proposal.

33.846.060 G - Other Approval Criteria

1. Historic character. The historic character of the property will be retained and preserved. Removal of historic materials or alteration of features and spaces that contribute to the property's historic significance will be avoided.

Findings: The designated property is the Irvington Historic District, and the individual resource within that context is evaluated as non-contributing due a date of construction that falls outside the period of significance. The historic character of the district will be essentially unaltered by the changes proposed to the non-contributing duplex because they are very minor in scope and do not, by definition, have any impact on historic materials. *This criterion is met.*

2. Record of its time. The historic resource will remain a physical record of its time, place, and use. Changes that create a false sense of historic development, such as adding conjectural features or architectural elements from other buildings will be avoided.

Findings: The addition of conjectural features or architectural features from other buildings is not proposed. *This criterion is not applicable.*

3. Historic changes. Most properties change over time. Those changes that have acquired historic significance will be preserved.

Findings: The individual resource is outside the period of significance and cannot by definition have acquired significance in the context of the Irvington Historic District. *This criterion is not applicable.*

4. Historic features. Generally, deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement, the new feature will match the old in design, color, texture, and other visual qualities and, where practical, in materials. Replacement of missing features must be substantiated by documentary, physical, or pictorial evidence.

Findings: The individual resource is non-contributing and its features are therefore non-historic. *This criterion is not applicable.*

5. Historic materials. Historic materials will be protected. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials will not be used.

Findings: The individual resource is non-contributing and its features are therefore non-historic. *This criterion is not applicable.*

6. Archaeological resources. Significant archaeological resources affected by a proposal will be protected and preserved to the extent practical. When such resources are disturbed, mitigation measures will be undertaken.

Findings: No ground disturbing activity is proposed. *This criterion is not applicable.*

7. Differentiate new from old. New additions, exterior alterations, or related new construction will not destroy historic materials that characterize a property. New work will be differentiated from the old.

Findings: The individual resource is non-contributing and its features are therefore non-historic. *This criterion is not applicable.*

8. Architectural compatibility. New additions, exterior alterations, or related new construction will be compatible with the resource's massing, size, scale, and architectural features. When retrofitting buildings or sites to improve accessibility for persons with disabilities, design solutions will not compromise the architectural integrity of the historic resource.

Findings: The very minor additions and alterations for this non-contributing resource are at a typical single family residential massing, size, and scale that is compatible with the character of the Irvington Historic District. The features proposed for alteration are non-historic by definition. *This criterion is met.*

9. Preserve the form and integrity of historic resources. New additions and adjacent or related new construction will be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic resource and its environment would be unimpaired.

10. Hierarchy of compatibility. Exterior alterations and additions will be designed to be compatible primarily with the original resource, secondarily with adjacent properties, and finally, if located within a Historic or Conservation District, with the rest of the district. Where practical, compatibility will be pursued on all three levels.

Findings for 9 and 10: Because of their small scale and out-of-view locations, the proposed alterations will have virtually no effect on the designated resource, which is the Irvington Historic District. The changes are also architecturally well-integrated with the individual property by virtue of their use of similar materials and detailing. *These criteria are met.*

DEVELOPMENT STANDARDS

Unless specifically required in the approval criteria listed above, this proposal does not have to meet the development standards in order to be approved during this review process. The plans submitted for a building or zoning permit must demonstrate that all development standards of Title 33 can be met, or have received an Adjustment or Modification via a land use review prior to the approval of a building or zoning permit.

CONCLUSIONS

The proposed minor alterations will accommodate the needs of the applicant without having an adverse effect on the character of the Irvington Historic District. The purpose of the Historic Design Review process is to ensure that additions, new construction, and exterior alterations to historic resources do not compromise their ability to convey historic significance. This proposal meets the applicable Historic Design Review criteria and therefore warrants approval.

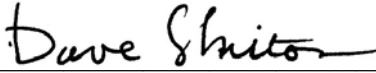
ADMINISTRATIVE DECISION

Approval of exterior alterations on a non-contributing property in the Irvington Historic District;

Approval per Exhibits C-1 through C-2, signed and dated April 28, 2011, subject to the following condition:

- A. As part of the building permit application submittal, each of the 4 required site plans and any additional drawings must reflect the information and design approved by this land use review as indicated in Exhibits C.1-C.XX. The sheets on which this information appears must be labeled, "Proposal and design as approved in Case File # LU 11-120343 HDZ . No field changes allowed."

Staff Planner: Dave Skilton

Decision rendered by:  **on April 28, 2011.**
By authority of the Director of the Bureau of Development Services

Decision mailed: May 3, 2011

About this Decision. This land use decision is **not a permit** for development. Permits may be required prior to any work. Contact the Development Services Center at 503-823-7310 for information about permits.

Procedural Information. The application for this land use review was submitted on March 15, 2011, and was determined to be complete on March 25, 2011.

Zoning Code Section 33.700.080 states that Land Use Review applications are reviewed under the regulations in effect at the time the application was submitted, provided that the application is complete at the time of submittal, or complete within 180 days. Therefore this application was reviewed against the Zoning Code in effect on March 15, 2011.

ORS 227.178 states the City must issue a final decision on Land Use Review applications within 120-days of the application being deemed complete. The 120-day review period may be waived or extended at the request of the applicant. In this case, the applicant did not waive or extend the 120-day review period.

Some of the information contained in this report was provided by the applicant.

As required by Section 33.800.060 of the Portland Zoning Code, the burden of proof is on the applicant to show that the approval criteria are met. The Bureau of Development Services has independently reviewed the information submitted by the applicant and has included this information only where the Bureau of Development Services has determined the information satisfactorily demonstrates compliance with the applicable approval criteria. This report is the decision of the Bureau of Development Services with input from other City and public agencies.

Conditions of Approval. If approved, this project may be subject to a number of specific conditions, listed above. Compliance with the applicable conditions of approval must be documented in all related permit applications. Plans and drawings submitted during the permitting process must illustrate how applicable conditions of approval are met. Any project elements that are specifically required by conditions of approval must be shown on the plans, and labeled as such.

These conditions of approval run with the land, unless modified by future land use reviews. As used in the conditions, the term "applicant" includes the applicant for this land use review, any person undertaking development pursuant to this land use review, the proprietor of the use or development approved by this land use review, and the current owner and future owners of the property subject to this land use review.

Appealing this decision. This decision may be appealed to the Historic Landmarks Commission, which will hold a public hearing. Appeals must be filed **by 4:30 PM on May 17, 2011** at 1900 SW Fourth Ave. Appeals can be filed Tuesday through Friday on the first floor of the Development Services Center until 3 p.m. After 3 p.m. and Mondays, appeals must be

submitted to the receptionist at the front desk on the fifth floor. **An appeal fee of \$250 will be charged.** The appeal fee will be refunded if the appellant prevails. There is no fee for ONI recognized organizations appealing a land use decision for property within the organization's boundaries. The vote to appeal must be in accordance with the organization's bylaws. Assistance in filing the appeal and information on fee waivers is available from BDS in the Development Services Center. Please see the appeal form for additional information.

The file and all evidence on this case are available for your review by appointment only. Please call the Request Line at our office, 1900 SW Fourth Avenue, Suite 5000, phone 503-823-7617, to schedule an appointment. I can provide some information over the phone. Copies of all information in the file can be obtained for a fee equal to the cost of services. Additional information about the City of Portland, city bureaus, and a digital copy of the Portland Zoning Code is available on the internet at www.portlandonline.com.

Attending the hearing. If this decision is appealed, a hearing will be scheduled, and you will be notified of the date and time of the hearing. The decision of the Historic Landmarks Commission is final; any further appeal must be made to the Oregon Land Use Board of Appeals (LUBA) within 21 days of the date of mailing the decision, pursuant to ORS 197.620 and 197.830. Contact LUBA at 550 Capitol St. NE, Suite 235, Salem, Oregon 97301, or phone 1-503-373-1265 for further information.

Failure to raise an issue by the close of the record at or following the final hearing on this case, in person or by letter, may preclude an appeal to the Land Use Board of Appeals (LUBA) on that issue. Also, if you do not raise an issue with enough specificity to give the Historic Landmarks Commission an opportunity to respond to it, that also may preclude an appeal to LUBA on that issue.

Recording the final decision.

If this Land Use Review is approved the final decision must be recorded with the Multnomah County Recorder. A few days prior to the last day to appeal, the City will mail instructions to the applicant for recording the documents associated with their final land use decision.

- *Unless appealed*, The final decision may be recorded on or after **May 18, 2011**. A building or zoning permit will be issued only after the final decision is recorded.

The applicant, builder, or a representative may record the final decision as follows:

- **By Mail:** Send the two recording sheets (sent in separate mailing) and the final Land Use Review decision with a check made payable to the Multnomah County Recorder to: Multnomah County Recorder, P.O. Box 5007, Portland OR 97208. The recording fee is identified on the recording sheet. Please include a self-addressed, stamped envelope.
- **In Person:** Bring the two recording sheets (sent in separate mailing) and the final Land Use Review decision with a check made payable to the Multnomah County Recorder to the County Recorder's office located at 501 SE Hawthorne Boulevard, #158, Portland OR 97214. The recording fee is identified on the recording sheet.

For further information on recording, please call the County Recorder at 503-988-3034
For further information on your recording documents please call the Bureau of Development Services Land Use Services Division at 503-823-0625.

Expiration of this approval. An approval expires three years from the date the final decision is rendered unless a building permit has been issued, or the approved activity has begun.

Where a site has received approval for multiple developments, and a building permit is not issued for all of the approved development within three years of the date of the final decision, a new land use review will be required before a permit will be issued for the remaining development, subject to the Zoning Code in effect at that time.

Zone Change and Comprehensive Plan Map Amendment approvals do not expire.

Applying for your permits. A building permit, occupancy permit, or development permit may be required before carrying out an approved project. At the time they apply for a permit, permittees must demonstrate compliance with:

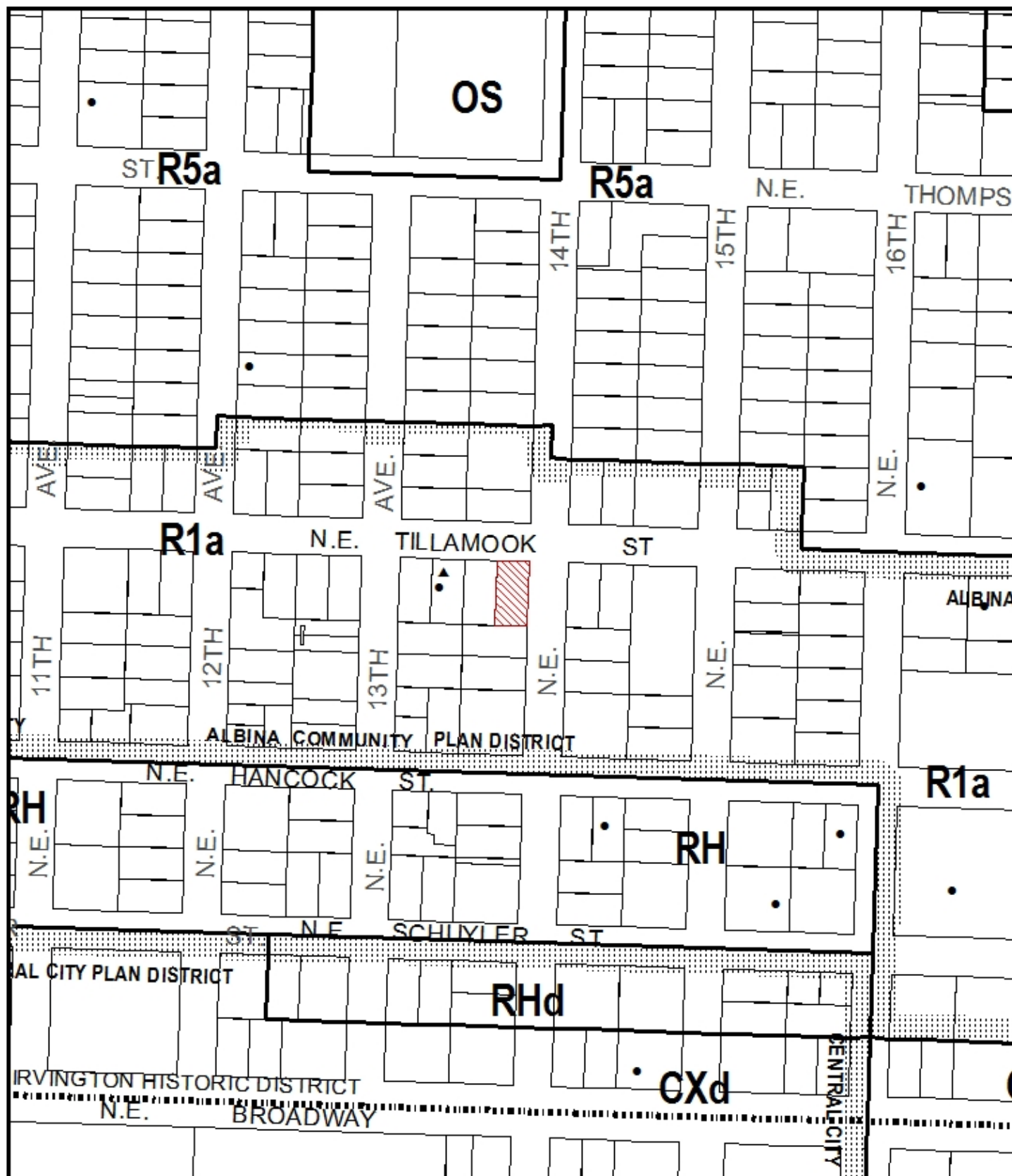
- All conditions imposed herein;
- All applicable development standards, unless specifically exempted as part of this land use review;
- All requirements of the building code; and
- All provisions of the Municipal Code of the City of Portland, and all other applicable ordinances, provisions and regulations of the City.

EXHIBITS

NOT ATTACHED UNLESS INDICATED

- A. Applicant's Statement
- B. Zoning Map (attached)
- C. Plans/Drawings:
 - 1. Site Plan (attached)
 - 2. Elevations (attached)
- D. Notification information:
 - 1. Mailing list
 - 2. Mailed notice
- E. Agency Responses:
 - 1. Bureau of Transportation
 - 2. Water Bureau
 - 3. Life Safety Review Section of BDS
- F. Correspondence:
 - 1. Sharon Baker, a notified party, April 14, 2011, responded in favor of the proposal.
 - 2. Dean Gisvold, Chair of the Irvington Community Association Land Use Committee, April 19, 2011, approved of the proposal with a condition.
- G. Other:
 - 1. Original LU Application

The Bureau of Development Services is committed to providing equal access to information and hearings. Please notify us no less than five business days prior to the event if you need special accommodations. Call 503-823-7300 (TTY 503-823-6868).



ZONING



Site



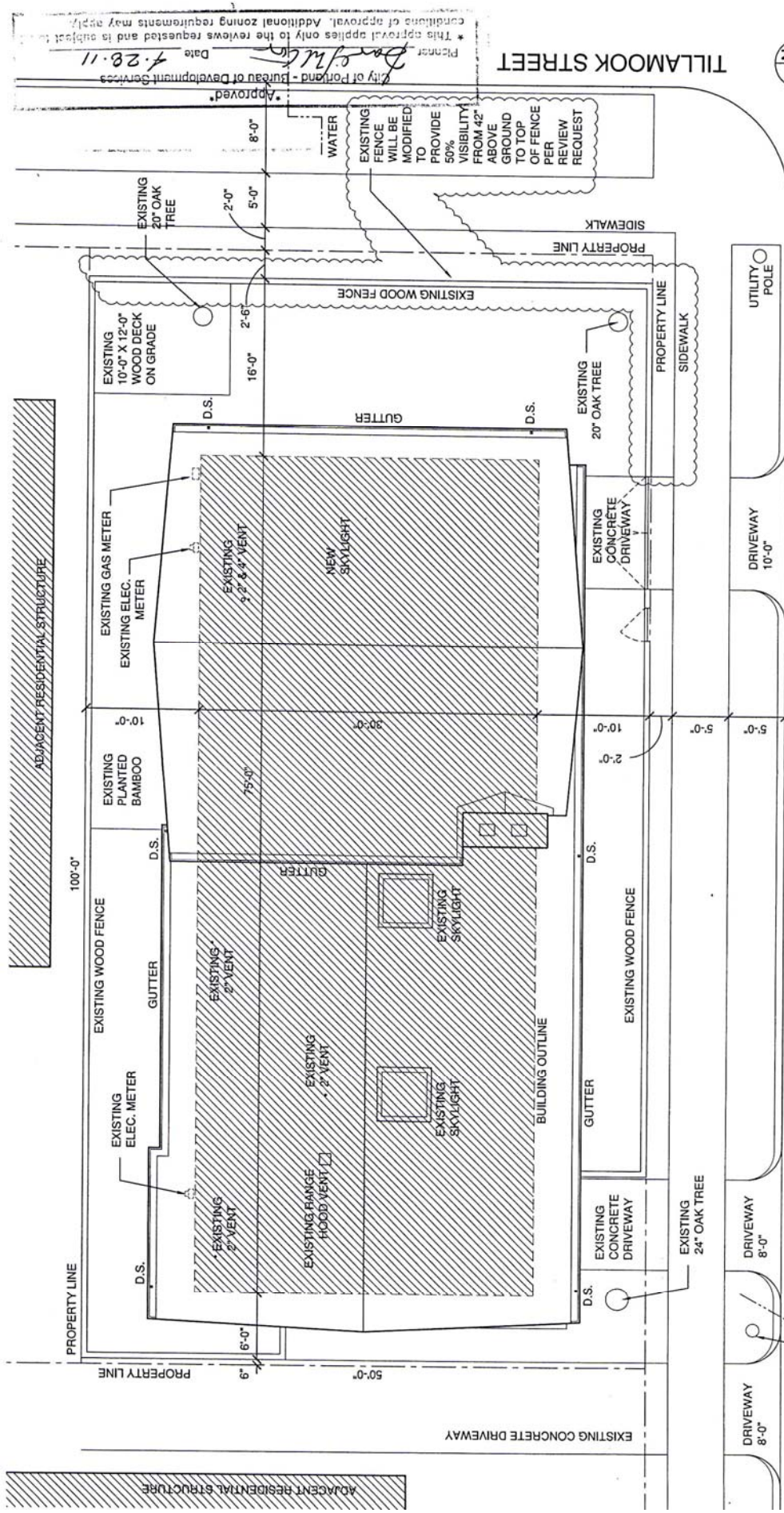
Historic Landmark



NORTH

This site lies within the:
IRVINGTON HISTORIC DISTRICT
ALBINA COMMUNITY PLAN DISTRICT

File No. LU 11-120343 DZ
1/4 Section 2831
Scale 1 inch = 200 feet
State_Id 1N1E26CD 100
Exhibit B (Mar 17,2011)



2021 NE 14th Ave.
 HIST. DISTRICT REVIEW - PLAN
 Scale 1/8" = 1'-0" Date 11-04-27

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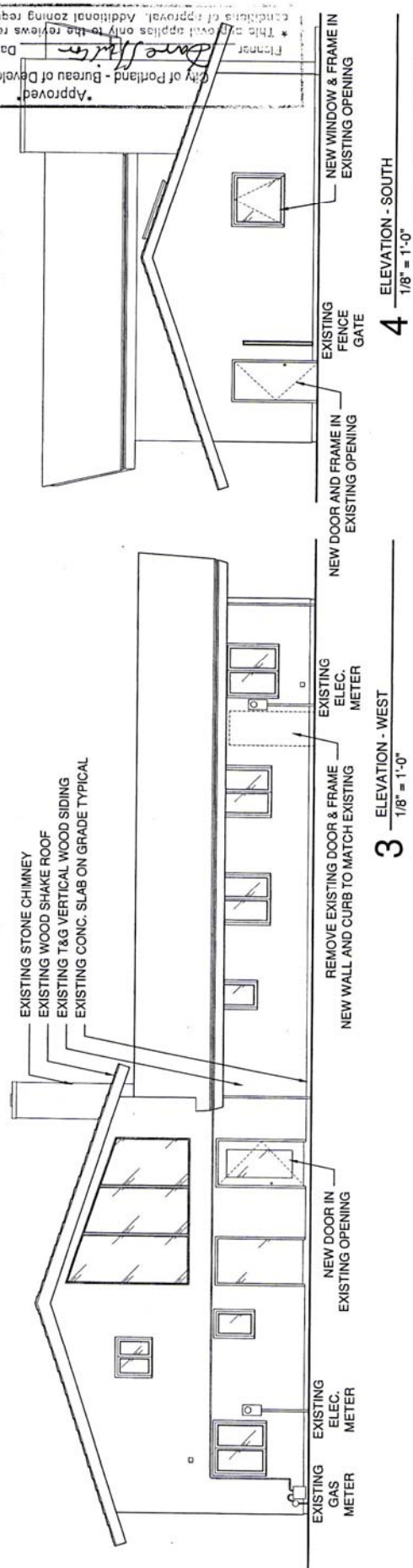
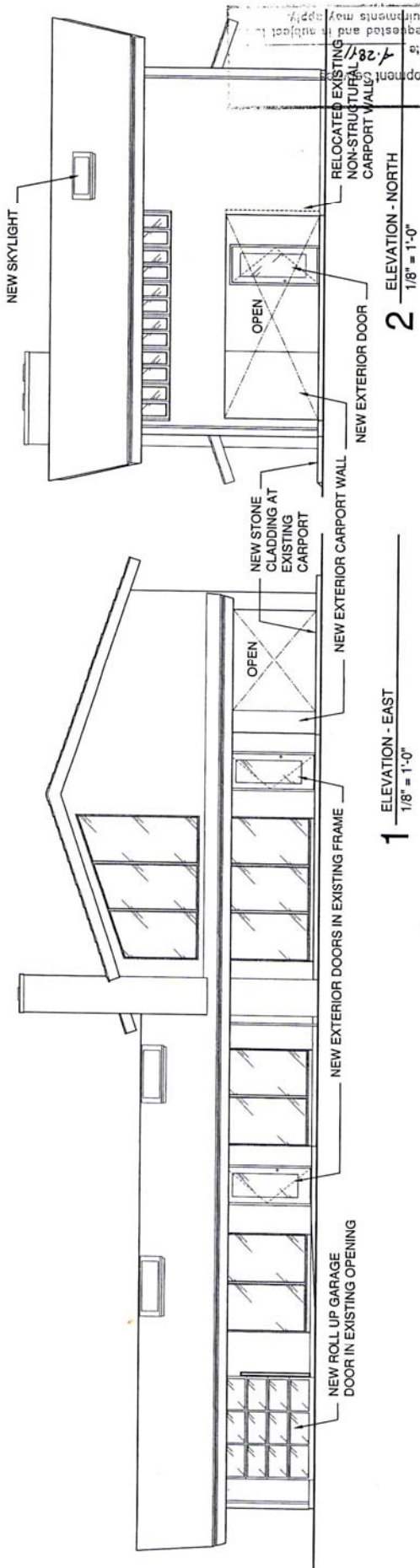
brendon farrell architect
 425 SE 3rd Ave #203 Portland, Oregon 97214
 info@brendonfarrell.com 917 589 7140

14TH AVENUE

TILLAMOOK STREET

UTILITY POLE & UNDERGROUND ELECTRIC SUPPLY TO HOUSE

Address	2021 NE 14TH AVENUE - PORTLAND, OR 97212	Year Built	1965	LOT AREA	5,000 SQ. FT. (50' X 100')	BUILDING COVERAGE	2,250 SQ. FT. (30' X 75')
State ID	1N1E26CD 100	ALT #	R893604410	Tax Roll	WEST IRVINGTON, BLOCK 126, LOT 1	IMPERVIOUS AREA	1,005 SQ. FT. TOTAL
District	IRVINGTON HISTORIC DISTRICT	Map #	2831 OLD	Zone Map	2831 Zone R1a Overlay a		
Use	2-4 UNIT MULTI-FAMILY (DUPLEX)	Class	2 STORY				780 - ROOF EAVE 120 - WOOD DECK 105 - CONC. DRIVE
Water District	CITY OF PORTLAND WATER BUREAU	Pressure Zone	TABOR 302				



brendon farrell architect
 425 SE 3rd Ave #203 Portland, Oregon 97214
 Info @ brendonfarrell.com 917 589 7140
 Project
 Title HIST. DISTRICT REVIEW - ELEV.
 Scale AS NOTED Date 11-03-21
 2021 NE 14th Ave.
 C-2



Approved
 City of Portland - Bureau of Development
 Date 1-28-21
 * This approval applies only to the reviews requested and is subject to conditions of approval. Additional zoning requirements may apply.