Broadway Corridor

Authorization of Infrastructure IGAs June 1, 2022





Action

Authorize three Intergovernmental Agreements (IGAs) necessary to further the redevelopment of the Broadway Corridor:

- 1. **PBOT/Prosper:** extend NW Kearney Street, NW Johnson Street, and NW Park Avenue and make certain intersection improvements
- 2. BES/PWB/Prosper: upgrade off-site water, sanitary and storm sewer utilities to service the district
- 3. PPR/PBOT/Prosper: design and construct new park and Green Loop segment



Context & Background





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Accommodated over next 20 years

10% GROWTH

THE WATER AND STORE

MERCADO

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4,000 to 8,800 JOBS

1,800 to 2,400 **NEW HOUSEHOLDS**

TO KY O KITCHEN

Where We've Been



Related Approvals

• Master Plan – Design Commission approved August 2020

Established required infrastructure, open space, min/max development density

• Funding & Finance Plan – City Council approved September 2020

Established public funding and finance for extraordinary site conditions and community benefits

- Directed LID and various infrastructure IGAs in alignment with Funding & Finance Plan; Application of City CBA Policy
- Approved terms of Development Agreement & Community Benefits Agreement
- Directed restructuring Line of Credit repayment with land sale proceeds and with partial forgiveness up to \$15M
- Creation of LID City Council approved October 2020

Established public financing for ROW & Signal Improvements

City Investment & Revenue

	City Investment	City Revenue
	Public Infrastructure Investment	Estimated SDCs (2026 – 2036)
Water Bureau	\$0.8M	\$0.5M
BES	\$7M	\$7.5M
PBOT	\$14.3M	\$14.0M
Parks	\$11.4M	\$13.0M
		Estimated Property Taxes (2028 – 2058)
General Fund		\$63.0M

Critical Path to Site Readiness

Site Prep (2021-2023)

• Demolition

Soils Remediation

Ph. 1 Development (2025+)

- Affordable Housing Ph. 1
- Private Development
- Relocation of USPS Retail

Ph 2. Development (2030+)

- Affordable Housing Ph. 2
- Remainder of Private
 Development

Secure new partner(s) (2022)



Infrastructure (2023-2024)

- NW Johnson & NW Kearney
- Off-Site Utilities

Garage Demolition & Infrastructure (~2030)

- Garage Demolition
- NW Park Avenue
- Park
- Complete Green Loop

Why Now?

- Adopted Master Plan defines required infrastructure necessary for any development to occur
- Delayed infrastructure delays development
 - Phase 1 Affordable Housing utilizing housing bond resources
 - Lack of certainty deters developer and anchor tenant interest
- While current economic conditions are challenging, we benefit from leading with required infrastructure and likely economic recovery prior to first land sale once infrastructure is complete
- Delays increase costs and risks to Prosper Portland and City
 - Prosper Portland's ability to repay Line of Credit
 - PHB's ability to secure funds for Phase 1 affordable housing
 - Increases Prosper Portland's holding costs
 - Risks inflation on streets and open space; foregoes Prosper/PPR
 partnership opportunity
- **Delays equitable community benefits** including jobs, financial return to City (taxes and fees), and smart growth including affordable housing

Partnerships & Implementation

Master Plan

Streets & Traffic Mitigation 20% Open Space Dedication Development Parcels & Density Infrastructure Phasing



Development and Infrastructure Phasing

Phase 0 (2020 - 2025)

- USPS Retail Relocation (complete)
- **Demolition** (underway)
- Hot Spot Soils Remediation (underway)
- NW Kearney, NW Johnson, Off-site Utilities (design underway; construction 2023-2025)

Phase 1 (2026 - 2035)

- Affordable Housing (Parcel 4A)
- Private Development(Parcels 2, 5-9)

Future Phases (2032+)

- NW Park Avenue, Green Loop & Park
- Affordable Housing (Phase 2)
- Additional Development Offerings



No. 467 Streets & Signals IGA

Streets & Signals IGA

Parties: PBOT, Prosper Portland

Scope:

- <u>Phase 1 (2023-2025)</u>: NW Johnson, NW Kearney, 9th & Lovejoy intersection
- <u>Phase 2 (2032)</u>: Park Avenue, off-site traffic mitigation

Funding: \$27.6M

Funding Source	Amount
PBOT SDCs	\$4.6M
LID	\$23.0M



Considerations:

- Necessary to unlock affordable housing and private development
- Council authorized LID assessed on parcels owned by Prosper, PHB, Greyhound
- Funding assumptions to be updated as informed by RAISE grant, interest costs, construction estimates
- Delineation and allocation of cost overruns (environmental, financing, construction) between PBOT and LID / Prosper

No. 468 Utilities IGA

Utility Infrastructure IGA

Parties: BES, PWB, Prosper Portland

Scope: (2023-2024) Upgrade and install offsite water, sanitary and storm sewer utilities to service the district

Funding: \$7.8M

Funding Source	Amount
Water Bureau	\$0.8M
Environmental Services	\$7.0M



Considerations:

- Necessary to unlock affordable housing and private development
- PWB and BES responsible for cost overruns, except those arising from delays by Prosper and/or PBOT

No. 469 Open Space IGA

Open Space & Green Loop IGA

Parties: PBOT, PPR, Prosper Portland

Scope:

- <u>Phase 1 (2022-2024)</u>: Design of USPS park and Green Loop standards; concurrent with design of PNCA Park Block
- <u>Phase 2 (~2032)</u>: Construction of USPS park and associated segment of Green Loop

Funding: \$21.2M

Funding Source	Amount
PBOT SDCs	\$9.7M
Parks SDCs	\$11.4M
Prosper Portland	\$0.1M



Considerations:

- Prosper and private developer to fund northern Green Loop segment (~ \$21M)
- Prosper to perform defined site prep work per City's open space standards with reimbursement by Parks (up to \$1.7M; included in sources above)
- Central City Master Plan requires 20% of site dedicated to open space

Next Steps – The Year Ahead

June	 Prosper Board consideration of site prep contracts Commence USPS building abatement and sitework
August	 RAISE grants awards announced
September - November	 City Council + Prosper Board actions: Update ROW LID financing (RAISE grant, financing costs, construction cost estimates) PHB/Prosper Portland Affordable Housing IGA OMF/Prosper Portland Line of Credit IGA
Mid-2023	 PHB & Prosper Portland identify development partners



Return on Investment



Welcoming Open Space & Multimodal Connectivity



Leadership in Sustainable Growth



Quality Jobs in Mixed-Income Community



\$98M in City revenues generated over 30 years via taxes and fees