



CITY OF
PORTLAND, OREGON

**OFFICIAL
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS **15th DAY OF APRIL, 2020** AT 9:30 A.M.

THOSE PRESENT VIA TELECONFERENCE: Mayor Wheeler, Presiding; Commissioners Eudaly, Fritz and Hardesty, 4.

Under Portland City Code and state law, the City Council is holding this meeting electronically. All members of council are attending remotely by phone and the City has made several avenues available for the public to listen to the audio broadcast of this meeting. The meeting is available to the public on the City's YouTube Channel, eGov PDX, www.portlandoregon.gov/video and Channel 30. The public can also provide written testimony to Council by emailing the Council Clerk at cctestimony@portlandoregon.gov.

The Council is taking these steps as a result of the COVID-19 pandemic and the need to limit in-person contact and promote social distancing. The pandemic is an emergency that threatens the public health, safety and welfare which requires us to meet remotely by electronic communications. Thank you all for your patience, flexibility and understanding as we manage through this difficult situation to do the City's business.

OFFICERS IN ATTENDANCE: Karla Moore-Love, Clerk of the Council; Karen Moynahan, Chief Deputy City Attorney.

On a Y-4 roll call, the Consent Agenda was adopted.

COMMUNICATIONS		
1	Request of Sally Fronsman-Cecil to address Council regarding Portland Gray Panthers (Communication)	PLACED ON FILE
2	Request of Jennifer Young to address Council regarding Portland Gray Panthers (Communication)	PLACED ON FILE
3	Request of Marih Alyn-Claire to address Council regarding Portland Gray Panthers (Communication)	PLACED ON FILE
4	Request of Edith Gillis to address Council regarding Portland Gray Panthers (Communication)	PLACED ON FILE
5	Request of Lew Church to address Council regarding Portland Gray Panthers (Communication)	PLACED ON FILE

<p>CONSENT AGENDA – NO DISCUSSION</p> <p>Commissioner Chloe Eudaly</p> <p>Bureau of Transportation</p>		
6	Rename SW Radcliff Ln to SW Radcliffe Ln for consistency with S Radcliffe Ct, S Radcliffe Ln, S Radcliffe Rd and SW Radcliffe St (Ordinance; amend Ordinance No. 188996)	<p>PASSED TO SECOND READING APRIL 22, 2020 AT 9:30 AM</p>
<p>REGULAR AGENDA</p> <p>Mayor Ted Wheeler</p> <p>Bureau of Police</p>		
7	Amend grant agreement with LifeWorks NW for the New Options Program in an amount not to exceed \$427,000 through June 30, 2021 (Ordinance; amend Contract No. 32001416) 30 minutes requested	<p>PASSED TO SECOND READING APRIL 22, 2020 AT 9:30 AM</p>
8	Amend Intergovernmental Agreement with Multnomah County to fund a portion of the salary expense for the County Domestic Violence Coordinator (Ordinance; amend Contract No. 30004753) 30 minutes requested	<p>PASSED TO SECOND READING APRIL 22, 2020 AT 9:30 AM</p>
9	Amend Intergovernmental Agreement with Multnomah County to address youth and gang violence in an amount not to exceed \$186,146 (Ordinance; amend Contract No. 30006930) 30 minutes requested	<p>REFERRED TO COMMISSIONER OF FINANCE AND ADMINISTRATION</p>
<p>Office of Management and Finance</p>		
10	Accept bid of Landis & Landis Construction, LLC for the Arbor Lodge - Kenton Sewer Rehabilitation Project for \$4,689,495 (Procurement Report - Bid No. 00001407) 15 minutes requested	<p>CONTINUED TO APRIL 22, 2020 AT 9:30 AM</p>
11	Authorize \$100 million of revenue bonds to finance City operations and undertakings in response to the effect of COVID-19 (Second Reading Agenda 270) (Y-4)	<p>189921</p>
12	Authorize water revenue bonds to finance water system capital improvements and refund water revenue bonds (Second Reading Agenda 271) (Y-4)	<p>189922</p>
<p>Portland Housing Bureau</p>		

April 15, 2020

<p>13 Approve application under the Multiple-Unit Limited Tax Exemption Program under the Inclusionary Housing Program for Modera Woodstock located at 4850 SE Woodstock Blvd (Second Reading Agenda 276) (Y-3; N-1 Hardesty)</p>	<p>189923 As Amended</p>
<p>Portland Parks and Recreation</p>	
<p>14 Amend Parks & Recreation System Development Charge code to update the Annual Fee Index Methodology and delay indexing the charge until FY 2021-22 (Second Reading Agenda 277; amend Code Chapter 17.13) (Y-4)</p>	<p>189924</p>
<p>Commissioner Chloe Eudaly</p>	
<p>Bureau of Transportation</p>	
<p>15 Adopt the update to the River District Right-of-Way Standards to include special street design standards for new extensions of NW Johnson St and NW Park Ave, including updates to street classifications and performance criteria to address design considerations of protected bicycle lanes, transit enhancements, and the Green Loop (Ordinance) 30 minutes requested Motion to accept substitute Exhibit A: Moved by Wheeler and seconded by Fritz. (Y-4)</p>	<p>PASSED TO SECOND READING APRIL 22, 2020 AT 9:30 AM</p>
<p>16 Amend the River District Master Street Plan to clarify the required new street and pedestrian connections through the United States Postal Service site (Ordinance) 30 minutes requested</p>	<p>PASSED TO SECOND READING APRIL 22, 2020 AT 9:30 AM</p>
<p>Commissioner Amanda Fritz</p>	
<p>Water Bureau</p>	
<p>17 Authorize Portland Water Bureau to acquire necessary easements for construction of the Corrosion Control Improvements Project through negotiation or the exercise of the City's eminent domain authority (Ordinance) 15 minutes requested</p>	<p>PASSED TO SECOND READING APRIL 22, 2020 AT 9:30 AM</p>

At 11:05 a.m., Council adjourned.

April 15, 2020

2:00 PM WEDNESDAY/THURSDAY, APRIL 15-16, 2020

**DUE TO LACK OF AGENDA THERE WERE
NO WEDNESDAY OR THURSDAY 2:00 PM MEETINGS**

MARY HULL CABALLERO

Auditor of the City of Portland

Karla

Moore-Love

Digitally signed by

Karla Moore-Love

Date: 2020.07.14

11:43:04 -07'00'

By Karla Moore-Love
Clerk of the Council

For a discussion of agenda items, please consult the following Closed Caption File.

April 15, 2020

Closed Caption File of Portland City Council Meeting

This file was produced through the closed captioning process for the televised City Council broadcast and should not be considered a verbatim transcript.

Key: ***** means unidentified speaker.

April 15, 2020 **9:30 a.m.**

Wheeler: Good morning everyone this is the Wednesday, April 15, 2020 morning session of the Portland city council. Karla, please call the roll.

Moore-Love: Good morning, mayor.

Hardesty: Here. **Eudaly:** Here. **Fritz:** Here.

Wheeler: Here, under Portland city code and state law the city council is holding this meeting electronically. All members of the council are attending remotely by phone, and the city has made several avenues available for the public to listen to the audio broadcast of this meeting. The public can also provide written testimony to the council by emailing the council clerk at cctestimony@Portlandoregon.gov, that's cctestimony@portlandoregon.gov. The council is taking these steps as a result of the covid-19 pandemic, and the need to limit in-person contact and promote physical distancing. A pandemic is an emergency that threatens the public health, safety, and welfare, which requires us to meet remotely by electronic communications. Thank you all for your continued patience, flexibility, and understanding as we manage through this difficult situation to do the city's business. Robert, why don't you go ahead and read the rules of decorum, although I believe that we will find that we are thin on public testimony today.

Karen Moynahan: Thank you, mayor, good morning, this is Karen.

Wheeler: Thank you, karen.

Moynahan: To participate in council meetings you may sign up in advance with the council clerk's office for communications to briefly speak about any subject. You may also sign up for public testimony on resolutions or the first readings of ordinances. The published council agenda at PortlandOregon.gov/auditor contains information about how and when you may sign up for testimony while the city council is holding electronic meetings. Your testimony should address the matter being considered at the time. When testifying, please state your name for the record, your address is not necessarily, please disclose if you are a lobbyist. If you are representing an organization, please identify it. The presiding officer determines the length of testimony. Individuals generally have three minutes to testify unless otherwise stated. When your time is the presiding officer will ask you to conclude. Disruptive conduct such as shouting, refusing to conclude your testimony when your time is up or interrupting others testimony or council deliberations will not be allowed. If there are disruptions, a warning will be given that further disruption may result in the person being placed on hold or ejected from the remainder of the electronic meeting. Please be aware all council meetings are record. Thank you.

Wheeler: Thank you. First up is communications. I understand none of the individuals responded, but if you could call each of their names, please.

Moore-Love: Yes. Item 280. Request of sally fronsman-cecil to address council regarding Portland gray panthers. Item 281, request of jennifer young to address council Regarding Portland gray partners. And item 282, request of marih alyn-claire to address council regarding Portland gray partners. And 283, request of edith gillis to address council regarding Portland gray panthers. And item 284, request of lew church to address council regarding Portland gray partners.

April 15, 2020

Wheeler: Karla, it's my understanding you reached out to each of these individuals to provide their communication testimony this morning but they declined?

Moore-Love: We did. We heard back from one, but he did not register for the morning, for the session.

Wheeler: Okay. Very good. No worries. Next we will move onto the consent agenda. There is only one item on the consent agenda this week. Has it been pulled?

Moore-Love: It has not.

Wheeler: Please call the roll.

Hardesty: Aye. **Eudaly:** Aye. **Fritz:** Aye.

Wheeler: Aye. The consent agenda is approved. Next we will move to the regular agenda. The first item is item 286, please, Karla.

Item 286.

Wheeler: Colleagues, this ordinance is an amendment to an existing iga between lifeworks northwest and the police bureau. This funding will allow lifeworks northwest to continue their programs with drug and alcohol addiction, mental health, and parenting life skills for sex trafficking survivors. Lifeworks also facilitates the sex buyers accountability and diversion program otherwise known as sbad which is a mandated one-day class focused on first-day offenders of misdemeanors prosecution related crimes. These are the purchasers. The class includes eight hours of presentations by a survivor, the Portland police bureau and the Multnomah county district attorney along with others who educate the class on the impact their behavior has on the victims, the community, and them personally, including their own family. The city wishes to amend existing grant agreement with lifeworks northwest to add \$427,000, to the threshold with the new options program, this will alter the grant agreement to align it with the fiscal years 2019-2020, and 2021 appropriations for the program, and does amendment will allow the Portland police bureau to grant lifeworks northwest funding for the remainder of the grant agreement's term through June 30, 2021. And I understand that we have, it looks like, Amy Shea Reyes is here to testify on this item. And potentially Cecilia Hymen. Is that right?

Fritz: She is on a different one.

Wheeler: Yeah. If you could make sure that the city staff, as you check in your name, make sure that the correct item is behind your name, and that way I know that you are going to be providing testimony. Go ahead, amy.

Amy Shea Reyes: I think that Leo Besner wanted to speak first.

Wheeler: Very good, thank you.

Leo Besner, Portland Police Bureau: Good morning, sir. Good morning. My name is lieutenant leo besner, Portland police bureau, and I am joined by sergeant derrick fox with the human trafficking unit. Obviously, Amy Shea Reyes is the associate clinical director of lifeworks northwest, and bob Del Gizi who is a business operations manager at the Portland police bureau. We are here asking for support of the agenda item as you explained it. I would like to touch on a couple of high points of the iga and what it provides. As you were talking about, mayor, the lifeworks northwest program, the new options program specifically, known previously as the new options for women program, the police bureau's partnered with lifeworks in providing the services through that program to the survivors of human trafficking, that are providing the substance abuse, mental health services, and parenting life skills but also they provide most importantly the recovery mentoring, which helps to guide them through these programs. Them being the survivors of the human trafficking. Lifeworks has also provided service, or partners with other service providers and outside agencies so that they are not just in this alone. They do this, again, providing those services, but they also do it in a way to be able to provide services best suited to the needs of the clients. The sex buyer's accountability and diversion class, as you touched on, sir, one of the things we find is that is we always do a feedback survey at

April 15, 2020

the end from the folks in the class, and what we consistently get from them is that the eight hours of information that they received, not only about what this means to them and their family, but also from the survivors of human trafficking when they are talking about what it meant to them, how it impacted their life and the impact the, the profound impact it has had on them. A majority of the participants in the class tell us that information is not only startling but that it provides impetus for them to change behaviors, potentially, going forward. As you mentioned, sir, the class is a mandated class for first-time offenders, only arrested on misdemeanors prostitution related charges. We don't have any information as far as long-term success as far as providing a deterrent, but I will say anecdotally we don't see consistently a lot of repeat offenders when we are doing street level missions and talking to people, we haven't seen a great deal of them who have been through the program that are back out and on the street engaging in prostitution. The one last thing I would like to point out is that it is a amendment to the agreement and that increase for funding is in the threshold or the spending authorization that had previously been allocated and your support of the iga helps us in our efforts identifying and supporting victims of human trafficking and providing deterrent for folks engaging in prostitution related activities, thank you much for your time and I will turn it over to Amy.

Wheeler: Thank you.

Shea Reyes: Thank you. Yeah, so the new options program is for individuals who have been trafficked through the sex industry, or who are currently working in the sex industry. And this grant allows us to provide services in a bit of a non-traditional way in which we can provide outreach, do work in the home. Our recovery mentor is a graduate of the new options program, so she went through the whole program, so she was able to support and guide the individuals who are part of the program. We also work with dhs to help support the individuals being able to have their kids return to home and how to help them parent and keep the kids at home. We provide quite a bit of reporting each year to the city and to the county, we work as part of a collaborative around sex trafficking, so with the collaborative is huge, as you know, and we have multiple providers to make sure that, you know, that we are providing them help via the addictions, the recovery mentoring, the case management, but also connecting and providing housing, food sustainability, education, sbad is kind of a bonus to the program. The funding that we get through sbad are from those individuals who are taking the class, helps us to support our individuals, for example, we were able to buy a computer, like a laptop for one of the new options grants, who was starting school. So really helping with that proactive changes in their life so that they don't feel the need to engage in the sex industry. It is really hard, and it's really a hard thing for people to walk away from, and so we are able to provide ongoing support. We have clients who will come back and check in with us and do more maintenance work. I would say, you know, our graduation rates are pretty good. We serve at minimum 60 individuals a year. And it's just -- it's a really lovely program, and I think that what's great about it is our staff's understanding of this issue. Their ability to be informed in their approach, and completely non-judgmental, and we look at relapse as part of recovery and not as something that people are intentionally doing. So we're really open to working with clients as long as they need our support.

Wheeler: Very good. Amy, I see commissioner hardesty has a question.

Shea Reyes: Oh, I am sorry.

Hardesty: That's okay. Thank you, amy, and thank you lieutenant. My question is about the scope of the program. It sounds like you are working both with people who are participants in the sex industry as a customer, as well as on the other side with people who are trying to get out of prostitution. Is that correct?

Shea Reyes: The bulk of the program is really individuals who are trying to exit the sex industry or who have been trafficked. The sbad part working with the offenders, that is a

April 15, 2020

really tiny piece. It's more like when you get a bunch of driver, you know, like parking tickets and you have to go and take the diversion class. We only -- we used to do that class every other month, we are now doing it anywhere between every three months to every six months now that we have had to cancel a couple of classes due to covid, so that's not the bulk of the work that we are doing. That's more of a collaboration with the police department, the d.a. We bring in a survivor. We bring in someone from sex addicts anonymous. That's a one-time thing. The bulk of the work is really working with people who are trying to exit the industry, and we also do what's called community court. This is free of charge, and individuals who have gotten their first charge for prostitution are able to come. We have it two weeks where we do an intensive kind of psycho education around addiction, sex work, healthy relationships, and they are able to do that in order to get their charge dismissed, so we are doing that for the victims, as well. And a lot of times, that is allowing them to get hooked in with lifeworks and continue with their treatment.

Hardesty: And so, I guess that this is probably a better question for either sergeant foxworth or lieutenant besner. It sounds like lifeworks has an established program to help people get out of that life, but I am curious what the city of Portland is paying for the \$462,000 additional that we are putting into this contract, especially if this is such a very small piece of the work that lifeworks is doing. So I thank you, amy. I guess that I will either way for sergeant foxworth to speak or maybe have the lieutenant come back and answer that question. Thank you, mayor.

Wheeler: Thank you.

Besner: Commissioner hardesty, this is lieutenant besner. I will try and -- I will try and answer that as best I can but the bulk of the money goes to the survivors or the victims of sex trafficking for the programs that amy was talking about. It's my understanding, and I think bob gel gizi is on the call, and he can probably answer the money part of it better than I can. My understanding was that the money had already been allocated previously, but there was a spending threshold in place that we had met for various reasons. We met last fall, and what we are asking for was an additional increase in the spending threshold rather than, I guess, new money is the best way to put it, if I understand that correctly. But to specifically answer your question, the money goes towards the services provided to those victims of sex trafficking, the survivors. The sbab program, the way that came to be with lifeworks was the city needed to have a, an organization to facilitate it, and this was many years ago lifeworks was approached because of the existing iga and their understanding of the work, and being able to pull together the different resources, and obviously, the d.a.'s office, providing some information about the severity of the crimes and what that can mean to people personally, and the police bureau is part of that, which is explaining some of the information that we have about the prostitution and trafficking type of situations, and it being a, for lack of a better term, a scared straight type of class where we try to give many perspectives, but lifeworks was asked to pull that together because there is a portion of the class that is a fee associated with that, that the participants have to pay, and that lifeworks then collects that, and it is allocated between the d.a.'s office or Multnomah county, the city, and lifeworks, and I believe it's a third each entity. And lifeworks is paid a fee for their time in putting those classes together. I hope that answers your question.

Hardesty: Thank you, lieutenant. I appreciate that. That was very helpful. I guess my question -- my last question is we are extending the current contract, and this extension will go for how long?

Besner: I believe in looking at my notes it was extending through next fiscal year. Appropriations through 2021.

Hardesty: My last question is how long has this contract been in place?

April 15, 2020

Shea Reyes: I can answer that. We've been working together since 1999, and I kind of want to jump in, but this money pays for our mental health, our addictions, and our recovery mentor. It pays part of their salary. It does not pay at all for -- none of this mope goes to sbad. It only goes to programming and supporting the clients through staff costs, and then any extra things that the clients need.

Besner: And this is lieutenant besner Again, and I apologize for that if I was not clear about that. Sbad is a self sustaining program. That program, the funds from that program, the city, I can speak to the police bureau, the way that the police bureau uses those funds, we use that to support our street level missions and addiction efforts on the streets, so in other words, over time the costs associated with that, any other costs associated with those types of missions run to deter people from prostitution procurement, so to speak, where the buyers, but that's the way that we provide a street level presence and that's how we use that money. That money goes -- goes strictly towards those effort.

Wheeler: Commissioner Fritz has a question. Good morning, commissioner. You are muted. Commissioner?

Fritz: I was muted by the host.

Wheeler: Oh, sorry.

Fritz: I've been unmuted by the host, thank you. Good morning, everybody. For those of my colleagues who haven't visited this program once we get out of the crisis, I encourage you to do so. I went during my first term, and it's really an amazing program. And indeed, it's so important to me that this was the famous touch that mayor haes proposed in his first budget, and led me to vote against the entire budget, and we got the funding restored later in the year, so this is a hugely important program for the survivors and to help them. Lifeworks does amazing, amazing work, and I very much encourage you to go and visit the program as soon as we are able.

Wheeler: Thank you, commissioner. Very good. And does that complete the presentation? And Karla, it's my understanding we do not have public testimony on this item, is that correct?

Moore-Love: That's correct, mayor.

Wheeler: Very good. This is a first reading of a non-emergency ordinance. It moves to second reading. Thank you all for your presentation. Great work. Next item is 287, please, Karla.

Item 287.

Wheeler: Colleagues, this is of an amendment of an existing intergovernment agreement with Multnomah county to fund the portion of the salary expense for the domestic violence salary coordinator. The Multnomah county department of human services employs domestic violence coordinator that works with the family violence coordinator, sometimes called the fvcc. The fvcc has met since 1987 to develop and implement strategies to more effectively intervene in domestic violence and provide information to members and interested community members and agencies. Membership of the fvcc includes the Portland police bureau's domestic violence reduction unit, the Multnomah county sheriff's office, the Multnomah county district attorney's office, the department of adult and juvenile community justice services, personnel from the family court, Multnomah county's legal aid services, and domestic violence victim programs. The domestic violence coordinator position is located within the multi-jurisdictional domestic violence reduction team of the family services division. The city has funded a portion of the domestic violence coordinator position since 2003 when the block grant funding for this activity was fired. In 2017, the agreement was amended to add three full-time fte advocate positions and increase the agreements threshold. The city and Multnomah county wishes to amend the agreement to increase the amount by \$948,000,765 to continue to fund the domestic violence coordinator and three full-time fte advocate positions for an additional three years

April 15, 2020

proposed by Multnomah county's department of human services with the agreement threshold not to exceed \$2,145,000,888 in totals. This amendment will extend the term of the agreement from July 1st, 2020, to June 30, 2023, and I believe we have Captain Derrick Rodriguez here to testify on this particular item.

Robert King, Office of Mayor Wheeler: Good morning. Alix Sanchez from the county and Sergeant Ron Mason will be giving a brief presentation.

Wheeler: Thank you.

Alix Sanchez: Hello, everyone, good morning, Mayor, good morning, Commissioners. This is Alix Sanchez.

Wheeler: Good morning.

Sanchez: And I am the domestic violence coordinator for Multnomah county, so it's a pleasure to be here with you today to talk about our collaborative work to address the domestic violence and sexual assault and sex trafficking here in the county. Before you as you heard is an ordinance that funds a portion of my position as the leader of the domestic violence and sexual violence office as well as several domestic violence response advocates in our DV crisis response unit. Co-located with PPD. This conversation feels very timely, as we continue to see a rise in reports of domestic violence during the COVID-19 pandemic, and as we call upon our sexual assault services to keep survivors and their children safe in really uncertain times. Just a bit of background, the Multnomah county domestic and sexual violence office, the DSVCO, is tasked with the coordination of our multi-jurisdictional response to DV and sexual violence, since 1987 our coordinating body, the Family Coordinating Council has co-coordinated our strategy for prevention and intervention and policy advocacy, we share critical training through monthly trainings and we build strong relationships to support our collaborative effort to end domestic violence. The FVCC is over 50 members strong you heard a few of them read out by the Mayor. We have representation from community-based providers, law enforcement, criminal justice, homeless services, mental health, and many other aligned sectors. It is a really powerful group of advocates and experts, and I am really honored to have the opportunity to support them in their efforts. In addition to this high level Strategy work, the DSVCO funds and coordinates our community-based provider continuum, which includes crisis lines, relationship-based advocacy, housing and basic need support, emergency shelters, culturally specific services and so much more. Deep prevention and intervention work is happening every day in our community-based agencies, as they hold together a really critical safety net for survivors and for their families. The DSVCO also manages the Gateway Center for domestic violence which provides walk-in advocacy, restraining order navigations to the full array of DV services in the county. We are very blessed to have Commissioner Hardesty as the co-chair of our Gateway Advisory Council, and I wanted to take this chance to thank her for taking on that role. During this pandemic the Gateway Center and our navigation partners have done incredible work to get survivors access to restraining orders by helping them to provide telephonic support, fillable electronic forms and advocating with the court to move to a telephonic process for all orders, and I wanted to highlight this to show how the deep collaboration within our multi-jurisdictional team supports innovation when we need it the most and helps us to, as a system, to center the needs of survivors in our response to crisis. The final piece of our work that I want to highlight is also partially funded through this IGA. Our domestic violence crisis response unit, which is co-located within the Family Services Division of the Portland Police Bureau, has a staff of nine, and the DV crew, as we refer to them, are front line advocates taking on some of the most complex and challenging cases of domestic violence in our county. They work closely with our law enforcement partners to provide services to some of our most vulnerable survivors, and to their families. And I want to turn the mic over now to Lieutenant

April 15, 2020

Ron Mason to speak more about that collaboration as he's done such deep work with our dv crew, and we so appreciate his collaboration and his advocacy for this program.

Ron Mason, Portland Police Bureau: Good morning, commissioners, and mayor. My name is Ron Mason I am an acting lieutenant and have been stationed for the last seven years out at the family services division supervising the domestic violence investigations. As part of that time, or as all of that time I have worked very closely with the dv advocates and seen what they do, so I would like to give you a brief overview of the dvra program, the domestic violence response vocation. So the program started in 2012. Started with two advocates from Multnomah county, and that program was very successful from the beginning in the response to the survivor's needs. We expanded the program between the city and the county in July of 2017. We reallocated two d.v. Advocates working the day shift in calling and following up with survivors, and trying to get them resources that they needed, And we transferred those positions to the dvra program because it was so successful. That program has grown to five advocates, two of which are city funded. The remaining city funded advocacy works with the special victims unit officers hands in hand working with the cases that they are assigned to. In 2019, the domestic violence response advocates responded to 950 cases. The special victims unit advocate was 112 cases, but that was only a partial year. The advocate worked for nine months of that year. The team also advocates and teaches locally and nationally about the programs that we have right here in Portland. The dvra's respond on-site or by phone with patrol officers, whichever is more appropriate. And they help with the immediate and physical needs, like shoes, diapers, food, housing, in the midst of the crisis they are going through, and they provide initiate safety planning and they do short-term to intermediate term advocacy intervention work with the survivors. And they also help navigate the criminal justice system and provide a connection and resources to our community partners that also play a huge part in this. This program is an invaluable cooperative between the city and county that has literally helped thousands of survivors over the past few years that it has been going, so I ask for your support in approving this iga, and thank you for your time.

Wheeler: Very good. Thank you. Colleagues, any further questions on this item? Karla, I understand that there is no public testimony, is that correct?

Moore-Love: That's correct, mayor.

Wheeler: Very good. This is a first reading of a non-emergency ordinance. It moves to second reading. Thank you, everyone, for the presentation. Next up is item 288, please, Karla.

Item 288.

Wheeler: Colleagues, this ordinance amends an intergovernmental agreement with Multnomah county to address youth and gang violence in an amendment not to exceed \$186,000,146. The city participates with other local people in the Multnomah county local public safety coordinating council, sometimes called Ipscc to address safety and justice issues that confront our community. Ipscc adopted a plan to address gang violence titled, the Multnomah county office of juvenile justice and delinquency comprehensive gang model implementation plan. One full-time program specialist, senior position fte, will be housed within the ojdp, for the purpose of implementing, monitoring and providing ongoing evaluation for all aspects of this strategic plan under the guidance of the Ipscc youth and gang violence steering committee. The funding of this position through June 30, 2021 will be shared by the county and the city with each funding half of the fte amount. Existing appropriation. The existing appropriation is \$71,000,083 in the police special revenue fund for fiscal year 2019-2020 budget will fund the remainder through June 30, 2020, and an appropriation of \$76,000,311 in the police special revenue fund fiscal year 2021 budget will fund the remainder through June 30th, 2021. And we have Bob del Gizi here to present on this item. Bob, take it away.

April 15, 2020

Bob Del Gizzi, Portland Police Bureau: Good morning.

Wheeler: Bob, I can't hear you. Are other people having problems hearing bob? So bob, it's a bad connection. You don't have your video on so I can't try that trick with you. See if you can speak directly into the microphone. See if that improves the clarity. Can't hear you at all. Let me move onto the next item, and could you use the call-in number, and Karla, would you work with bob to see if we could get a better connection so he can present on this item?

Moore-Love: Mayor, I think we can get rick -- oh, go ahead.

Rick Nixon, Bureau of Technology Services: I was going to suggest that he exit and rejoin in. Or call in.

Wheeler: Bob, I will assume you can hear that. Rick suggests that you exit the meeting and back in, and if that doesn't work, call in, and what I will do is table 288 for a few minutes. We will move onto item 289.

Item 289.

Wheeler: Very good. Thank you, Karla. This procurement report is for the bureau of environmental services project that will repair over two miles of failing sewer infrastructure in the arbor lodge kenton neighborhood. I will turn this over to lester spitler to present this item, bes director daniel boatman also is on the line to answer any project-specific questions. Gentlemen, take it away.

Kathleen Brenes-Morua, Procurement Services: Good morning, mayor and commissioners. Lester is not presenting. This is Kathleen Brenes-Morua, the procurement manager for design and construction services.

Wheeler: Thank you, kathleen. I appreciate it.

Brenes-Morua: So I am here to recommend authorization to enter into a contract with landis and landis construction, llc, for the arbor lodge kenton sewer rehabilitation project. The authorizing ordinance was heard by council on december 4, 2019, the engineers' estimate was \$5,350,000. We issued an invitation to bid on february 4, 2020, and a mandatory prebid conference was held. Five prime contractors attended, as well as three subcontractors. Bids were due on march 3, 2020, we received five responsive bids. The responsive low bid is from landis and landis construction in the amount of \$4,689,000,495.20. It's approximately 12.4% under engineer's estimate. The city's aspirational 20% subcontractor's utilization goal Applied. Landis and landis has committed to subcontract 28.38% to minority firms certified by the states certification office for business inclusion and diversity, as identified in the report. They are self performing, 61.6% of the work. Landis and landies is in full compliance with all city contracting requirements, and I hereby recommend you authorize this contract.

Wheeler: Very good. Commissioner hardesty has a question.

Hardesty: Thank you, and thank you for that presentation. Do you have any information about the non-cobid contractors? There is a significant portion going to non-bid. As I look at the co-bid companies, there is less than 100,000 going to the businesses of color owned by people of color. And over 1300, I mean, I am sorry, 1.3 million, that's actually going out in subcontracts. So it seems like once again communities of color are not benefiting from this particular contract much.

Brenes-Morua: So I do not have -- I have the same information that you have before you. I don't have any reasoning behind the landis and landis's outreach, and decisions to subcontract to certified firms that are predominantly emerging small businesses as opposed to minority businesses enterprise, that is something that we can follow up with landis and landis and encourage them as well as all contractors to seek more minority participation as opposed to the emerging small business.

Hardesty: I am just shocked the numbers are stark. When you look it said multi-million-dollar contract, and \$90,000 are going to people of color. That's it. I mean, I am very

April 15, 2020

disappointed that we would be presented with this proposal, just kind of based on the values that we've been using, supposedly, around subcontracting. So I will need additional information before I would be comfortable supporting this proposal, and I am hopeful, as we get to the other side of this covid-19, that we will, actually, significantly increase minority contractors as compared to what we are currently doing. So thank you.

Wheeler: Very good. Are there any other questions on this item? Commissioner Hardesty, I have a question. This is coming through my office, and I know that that's an important standing question that you always do ask, and my suspicion is if Lester were here he would have been well prepared to answer that question because he knows that you ask that question. If it would please you, I would obviously like to earn your support. I am happy to pull this back to my office for one week if you would like to get the answer to that question.

Hardesty: Thank you very much. I would very much appreciate that, Mayor. Thank you.

Wheeler: Very good, without further objection I will pull item 289 back to my office. We will get your questions answered and had bring you back next week, and it's my understanding it does not impact this contract materially to bring it back a week later. So we will do that for you.

Hardesty: Thank you.

Wheeler: Very good. Going back to 288, Bob, are you with us? Bob del Gizzi? Oh, the times in which we live. We will hold off a bit longer and see if we can get Bob on. Have you had any luck with Bob? Are you in communication with him?

Rick Nixon, Bureau of Technology Services: I have not seen anything from him.

Wheeler: Karla, are you in communication or is Keelen in communication with Bob?

Moore-Love: Mayor, I am not in communication. I know he had some problems trying to sign on earlier this morning, so maybe that's continuing.

Wheeler: Robert King thinks he's trying to use the call-in number, is that correct?

Robert King, Office of the Mayor: That's correct. Bob just texted me and said he's muted, I don't know if he can be unmuted by the organizer?

Nixon: If he does a star six on his phone. That will unmute him.

Wheeler: Let's try that. Ask him, text him and ask him if he can do star six, Robert.

King: Okay, I am doing that now.

Wheeler: Thank you.

Bob Del Gizzi, Portland Police Bureau: Can you hear me now?

Wheeler: Oh, yes. Bravo: Bob, we have got you.

Del Gizzi: Good morning.

Wheeler: Good morning.

Del Gizzi: Good morning, Mr. Mayor and Commissioners. I live in a cell phone dead zone, so I apologize.

Wheeler: No worries. Why don't you give your presentation on item 288, and just to refresh everybody's memory, this is to amend an IGA with Multnomah County to address youth and gang violence.

Del Gizzi: So this particular item, this is the item that's running through with the local public safety coordinating committee, Ipscc and funds this position of the resource that we are using to pay for this are within the police special revenue fund. It is outside the general fund. These are moneys that are residual for dealing with youth gang violence, and so the expenditure is totally appropriate with the nature of the revenue that came in for this purpose.

Wheeler: Very good, and do we have questions for Bob? Commissioner Hardesty.

Hardesty: I am trying to raise my hand, Mayor but my button is stuck.

Wheeler: I see you. Go for it.

April 15, 2020

Hardesty: Thank you. Thank you very much for that presentation. So we are, actually paying a portion of this staff position for the Ipscc the local public safety coordinating council. Is that accurate?

Del Gizzi: It's with the office of juvenile justice, which is coordinated through Ipscc.

Hardesty: And does contract is being extended through June of 2021, that is accurate, yes?

Del Gizzi: Yes, to continue the work, and these folks are coordinated with the city, I believe, that the mayor's office of youth violence prevention is associated with this, so it's a multi, multi-agency approach.

Hardesty: I am sorry so is this funding the staff, that staffs the youth and gang violence coordination office?

Del Gizzi: We are splitting the cost with the county.

Hardesty: Okay. I am a little confused. This is not connected with the Ipscc. This is, in fact, the mayor's office of youth violence prevention?

Del Gizzi: The police bureau is funding this, the police bureau is also tangentially involved. The mayor's office of youth violence prevention is also involved. There are multi-parties involved in the efforts of this group.

Hardesty: Let me retrace, whose position are we funding? Where does that body live?

Del Gizzi: An employee at the county.

Hardesty: Mayor, you are on mute.

Wheeler: Thank you. Actually, person who holds that position is with us on the call so why don't we let her speak. It is Marcia Perez.

Mary Geelan: So this is Mary Geelan, can you hear me?

Wheeler: Oh, yeah, go ahead, Mary.

Geelan: I am Marcia's supervisor. Good morning, Mayor Wheeler and Commissioners.

Wheeler: Did you hear the question from Commissioner Hardesty? Where does this position reside?

Geelan: Yeah, so this position resides with the department of community justice. It's co-funded through the city, and it does provide staff support to the local public safety coordinating council's youth and gang violence steering committee.

Wheeler: So the clear answer is no, this is not one of the office of youth violence prevention coordinators that report to me. This is not either that, this is associated with the county and with Ipscc?

Hardesty: Thank you. That was helpful. I was getting confused. Thank you.

Wheeler: As was I.

Geelan: I can provide more context if that would be helpful for the position and how it came to be.

Wheeler: Why don't you tell us a bit about what the position currently does and what some of the outcomes are.

Mary: Yeah, so Marcia I will hand it off to you to talk about what your focused on now in the outcomes.

Marcia Perez: Good morning, everyone. Mayor and Commissioners. I appreciate you having me. This is Marcia Perez, I am the youth and gang prevention coordinator who works to oversee the implementation of the strategic plan to reduce the youth and gang violence. This came out of a community assessment that we did back in 2014, obviously, before I was the coordinator, and the outgoing contributions with prevention in our community is really valued in the last year, we really -- I focused on maintaining a strong alignment with the community agencies to prioritize and make connections with the prospector partners. In this time of crisis, communities survive through collaboration. They need, the need for prevention and strategic planning, and to respond to the community needs is greatest right now, and this is just a reminder that all violence shares risk and

April 15, 2020

protective sectors fielded by shame, isolation, and desperation, so we can't survive this pandemic strategies without being rooted in equity and justice. So in the past, a little over a year some of the accomplishments I would like to share, just during the implementation in general over 310 people from 123 organizations were involved in organizing, participating, and/or supporting the activities related to the implementation plan. Youth have been increasingly engaged with the role of the policing in our communities, primarily, through the programs such as our word is bond, youth commission, Multnomah youth commission, youth educating police and the pcccp youth subcommittee. I would like to note I feel like there's been an increase of Portland policing, eager to engage creatively with the youth and communities through the community engagement opportunities in leveraging systems that are working with youth from all walks of life, and just to note I didn't really go off the original script, this is derived from six different themes that came out of the assessment. So there are six different work groups that work to target the various themes that came out of what the community said that they wanted. In addition, parents with justice involved youth now have a resource, which helps them to understand the process procedures and resources that are part of the juvenile justice system through the juvenile justice guide for parents, which is created by parents for parents, and over 125 participants attended the parent united conference last spring with over 30 expert speakers who joined the special session's focus on advocacy around things like shaping the system, mental health, the advocacy, commissioner hardesty, you attended that, and we thank you for your contribution during that time. As a covid response, this group the parent partnership was due to host the parent summit this may, however, due to our current status, that group is meeting biweekly to figure out ways to engage communities via social media as other platforms to share critical information needed for our communities and preparing to come to go and field support. The last couple of things I want to mention is that over 80 youth mentors came to discuss the impact of mentoring, youth at risk of being gang impacted. That resulted in more funding for mentors. The mentor network also is developing leaders in our community as mentors throughout and come to go monthly to share and support one another and share resources to their respective organization. This group also is working creatively to keep communities connected by developing a newsletter, and recently hosted a parent mentor forum which brought over 60 participants together this springing to get feedback from parents and they will be facilitating a back to school event this fall, hopefully. And over 130 justice involved gang impacted or high-risk youth, young men have access employment readiness resources such as internships, pre-apprenticeship programs, and a screening tool, which helped to determine 92 of their participants were record to be gang impacted. They were able to do that.

Wheeler: I am sorry to interrupt. Honestly, I am confused. I don't understand what the position, itself, actually does. Can you tell me, please, what does this position that we are funding do. You have given me a laundry list of all these holistic events and opportunities and engagements happening in the community. I still don't know what you do on a day-to-day basis. When you get to work, what do you actually do? What outcomes do you provide?

Perez: Sure. Thank you, mayor. I apologize. The majority of the work that I do is really coordinating and engaging stakeholders to oversee the various six different work groups that are charged with, or doing these events, so each work group has their own charge of outcomes that they would like to work towards activities that they would like to work towards, and my job as coordinator is to work to go, help them have that space, access resources and funding, leverage, different partnerships to make sure that we can -- that we can get these outcomes that are desired as requested by the community. So that's what my day-to-day is really coordinating and assessing where the gaps might be, so making sure that people are connected, maintaining these daily -- the work groups on a weekly

April 15, 2020

basis, essentially, since there is six of them, we are facilitating the work groups and making sure that the folks are staying connected.

Wheeler: If I understand the proposal correctly, and I apologize for not having dug always deeper. I thought my questions would be answered. The \$186,000,146 referenced here in this ordinance, is that the totals cost or is that just the city's half?

Del Gizzi: Mr. Mayor?

Wheeler: Yes.

Del Gizzi: This is bob del gizi. I believe that the amount is the total value of the contract that it's being increased to, so it's a multi-year amount. It is the city's half.

Wheeler: A multi-year amount for how many years?

Del Gizzi: I believe it's 2.5 years.

Hardesty: It looks like it is extended through july of 2020. I am sorry, june of 2021. So it's a one-year extension, and an increase is what is being requested.

Wheeler: Yeah, so colleagues with all due respect, I know this is technically my item. I am pulling it back to my office. This needs more work. I see commissioner hardesty is in agreement. I would like to have more time understanding what this contract is for and what we are actually paying for, and what value added this position actually provides and what outcomes we're getting for this position. We are very tight on dollars right now, and this just isn't as clean as I would like it to be in order to give me the confidence that I need to actually sign on the dotted line, I will bring this back but I need city staff, in particular, to really double down and give us clarity on what this position is. So we will move on from there without objection.

Hardesty: Mayor, if I may. Thank you, as the liaison to the local public safety coordinating council, I just want to say that I agree with you that I had less heartburn about extending this through a year than I do about ultimately what do we do moving forward because it sounds like the worth is built around the premise that the Multnomah county gang assessment was an accurate document that clearly flecked what gang activity looks like and in the Portland metro Area, and I fundamentally disagree with the premise that came out of that report. I thought it was very overbroad and painting a whole lot of people with gang labels that was inappropriate. So I would be happy to work with your office and really be very thoughtful about not just this one, but also, about how do we move forward as we start rebuilding. So thank you.

Wheeler: Yes, and thank you, commissioner, and I appreciate that offer and certainly your input would be appreciated. I am in a more fundamental level than that. I need to educate myself over the course of the next week on what this position that we are asking to pay for and extend an iga with Multnomah county does, and the presentation, in my opinion, does not give me tremendous confidence that these dollars are being effectively spent. I hope that I am completely wrong. And I look forward to being proven completely wrong. I just don't have the confidence based on what I know right now that I can vote for this with certainty of confidence that I know that this is the best bang for the buck in terms of what we are trying to accomplish. So I will rely heavily on robert king from my office, I will also rely on the input from the office of youth, the mayor's office of youth violence prevention. I would like to know how this works in concert with the work That we are doing here at city hall, and I will probably have a conversation with the chair, who is the co-chair of Ipscc as well to better understand the importance of this position. But for the time being, I would like to pull this back to my office for further work. Next item, please, is 290.

Wheeler: Karla?

Moore-Love: Yes, just a second here.

Item 290.

Wheeler: Colleagues, this is a second reading, we have heard a presentation on this item. Is there any further business? Karla, please call the roll.

April 15, 2020

Hardesty: I really appreciate the information that I received last week from the city's budget office. I feel much more confident, and I understand a lot better that this is only a last resort for us to fill in as we are waiting federal dollars to come in, and so I wholeheartedly support this approach, it's very proactive. And it prepares us for the bumps that are coming along the way. I vote aye.

Eudaly: Aye.

Fritz: Very much appreciate the work that our financial wizards are doing on this. As the chief financial officer michelle kirby, city budget director, jessica kinard, all of the mayors staff are being very thoughtful in how we go about the recovery and I am pleased to vote aye.

Wheeler: This is a back stop of last resort. I hope that we don't need to use it, but in the event that we have a liquidity crisis, this is an opportunity as a backstop to give us a bridge to be able to continue to pay our bills, conduct our business operations, and but it is a bridge to a very specific source of known revenue that would be coming in. So it's just one more tool in the tool kit. I want to make sure that the city council and the bureau directors have as many tools as possible to help us get through the fiscal crisis that will result in the covid-19 crisis. I think that we are being smart, to be proactive and seek that line of credit in the time that we might actually need it. We are simply approving the city staff going and securing the line of credit that this, but this does not mean that we will actually access that line of credit. I vote aye. I want to thank everybody for their hard work on this. The next item is item 291.

Item 291.

Wheeler: Before we go into the vote I want to thank our congressional delegation for their work on this. This is, of course, related to the wifia bonds. The wifia bonds enable us to extend the repayments deadline and saves our taxpayers a lot of money. So I want to thank our congressional delegation for their hard work over the years to make sure that this tool is accessible to municipal Jurisdictions like the city of Portland. Any further business on this item is also a second reading. Karla, please call the roll.

Hardesty: Thank you. I will support this because I absolutely agree that getting federal dollars that will help lower the cost of whatever improvements we make to our water system is absolutely the smart, intelligent thing to do. Having said that, I still believe that we have other options other than the cadillac option that is currently on the table of course and so it is my hope that we will continue to investigate what we need to do and how we can make sure that we are protecting ratepayers, both in the short run as well as the long run. For me, I am still concerned about other cities dropping out and going their own way, which means that it will cost Portland water significantly more. I am committed to continuing to work with the water bureau to make sure that this benefits ratepayers in the short-term as well as the long-term, so I vote aye.

Eudaly: Well, I support authorizing the bonds. I want to thank the city staff for their work on this item. That said, I continue to have concern about the proposed water filtration project and I would like to have my staff receive a briefing to fully explore any alternatives before the proposal comes back to council. I vote aye.

Fritz: Well, first I want to echo, and I will echo the mayor's office comment regarding our congressional delegation. I wish that you could have been in my office. I got to break the news to the government relations director, elizabeth edwards, and the Washington d.c. Lobbyist, vicki cram. The water bureau heard we had been invited and applied before they were informed, and they were so joyful. It's one of the happiest memories that I can remember because they worked really, really hard for this, and I thank senator jeff merkley for setting up the program, and for being our advocates. Lots of people put a lot of time into this. Starting with commissioner nick Fish, who guided the water bureau for five years, did a lot of work, and with public involvement to get to the proposal for the filtration plant,

April 15, 2020

which we are now working on for several years. And thanks to director mike stuhr, deputy director Gabriel Solmer the water bureau's finance manager, and amazingly just brilliant in the work that she does. David peters. The water bureau engineering manager. Yesinia Carillo on my staff as well as tim crail, who have all work really hard on this. This will save ratepayers money, and we are required to do the project. We are doing it with the ratepayers in mind. Obviously, we are very concerned about people's ability to pay their water rates and will be coming back to council with revised requests for how to move forward on the rate requests. And again, I thank our staff very, very much for all of the work that they have done, and I am very -- I appreciate my colleagues' support. Aye.

Wheeler: Aye. The ordinance is adopted. Thank you, everyone, who work so hard on this. The next item is 292, please, Karla.

Item 292.

Wheeler: This is also a second reading. Any further business or discussion? Karla, please call the roll.

Hardesty: I am really grateful to shannon, our director of housing, for really spending time helping me to really go through this multi-program. I still have very severe concerns about this particular project because this particular project overwhelms our large families, and in one building, and I don't think that this -- that what we're getting in the, in return for this project is worth the harm that I think that we are going to do to lower income families surrounded by 90 in market rate unit, and so because of that, I am going to be a no vote on this, so I vote no.

Eudaly: As a result of this conversation really am interested in taking a closer look at the reconfiguration standards and to strength the standards. I do not think they were well thought out or appropriate. For a development of this size, the city should be receiving more than five units, particularly, when those units have four bedroom units, that are essentially the same size as the market rate two bedroom units being provided, which I do not think is in the spirit of inclusionary housing. I want to thank commissioner hardesty for flagging this concern and reiterate my support of inclusionary housing done the right way. I am going to support this item with reservations and regret. I don't believe that we can apply retroactive standards to a project that is this far along, but I don't want to see this happen again. So aye.

Fritz: Well, I had a very different reaction to this project. I am thrilled. I don't remember another project where we have had four bedroom units, and I know that having divided space is very important to larger families. I think that the presentation that Dory Van Bockel last week showed it is getting us good value for money. I agree with my colleagues that if we need to revisit some of the standards that should be done in a holistic and not project-based manner, but this project does comply with the standards that are currently in place, and I am very pleased to support it. Aye.

Wheeler: Yes, so we had an interesting conversation around this one last time, so I did a bit of research. And what I found out was that the original configuration strategies were proposed by commissioner novick when he was here as a city commissioner, and at the time the discussion was around making sure that there was equity and inclusion, that there were units that were large enough for families, particularly, families of lower/moderate income. However, I also understand that with time we can see that there are unforeseen consequences of policy no matter how well intend, and in this particular case, one of the potential loopholes in the inclusionary housing policy is that you can take a relatively small unit and you can put up the dividing walls, and then qualify for the benefits under the inclusionary housing, that effectively is the bonus that would be granted to you. So I believe that this was done with good intent by the prior city council. I believe that the values were the right values. But I believe that this is also an opportunity, as commissioner eudaly said, to take a look at those standards, evaluate whether or not they are actually

April 15, 2020

accomplishing what the city council intend them to do or whether there are unforeseen consequences. So I will direct that the housing bureau and others begin that look to make sure that we are confident and comfortable with the strategy that's been established thus far, and I also agree that we should not change the game rules after the fact. I don't think that that's legal, and frankly, I don't think that it's fair. So today I will certainly vote aye for this. I will support it. But we will also take that hard look and kick the tires good and hard to make sure that the inclusionary housing policies doing what we want it to do. I vote aye. The ordinance is adopted. Next item, please, is item 293.

Item 293.

Wheeler: Colleague, this is also a second reading. We had a good presentation and a good conversation about this when it came before the council previously. Is there any further business on this item? Seeing none, Karla, please call the roll.

Hardesty: Aye. **Eudaly:** Aye.

Fritz: I continue to be very impressed with the great work that parks staff are doing. Aye.

Wheeler: Yeah, it was a great presentation, and it was very clear to me a lot of work and thoughtfulness went into that presentation and the work underlying it. I want to thank everybody from the parks bureau for their good work on this, and I am happy to vote aye. The ordinance is adopted. Karla, if you could read the next two items together, 294 and 295.

Item 294.

Item 295.

Wheeler: Commissioner eudaly.

Eudaly: Thank you, mayor. Colleagues before introducing the items I would like to make a motion to request the substitution for exhibit a for item 294.

Wheeler: So moved.

Fritz: Second.

Wheeler: We have a motion from the mayor and a second from commissioner Fritz. Karla, call the roll on the substitute.

Hardesty: Aye. **Eudaly:** Aye. **Fritz:** Aye.

Wheeler: Aye. The substitute is on the table, back to you, commissioner eudaly.

Eudaly: Thank you, mayor. The river district master street plan and right-of-way standards are regulatory guidelines and standards related to street connections in the river district area of northwest Portland. Pbot has updates to the two documents to support development of united states postal service sites. The updates are built on the Broadway corridor framework plan and the standards are designed to echo the traditional Portland street grid with pedestrian oriented connections while preserving room for a large extension of the north park blocks through the heart of the site. The update also includes guidelines to support adopted city initiatives of central city in motion, the green loop, and the roseland project. Now I would like to invite Nick Falbo from pbot to provide an overview of the tsp update. Welcome, Nick.

Nick Falbo, Portland Bureau of Transportation: Thank you, commissioners. Thank you, mayor, for your time today. My name is Nick Falbo I am the senior transportation planner with the Portland bureau of transportation, and I am going to be presenting on the updates to the two documents. They are coming to you to do because they are important regulatory tools that impact how our city grows and requirements we put upon the developers, and they are coming to you now because they are part of the critical path for the usps site master plan which is going through the design commission process. These are our technical documents I will try to keep the presentation brief and give you an overview of what they do, how they are structured and what the updates are. I have a presentation I would like to present that I have supplied -- thank you. All right. So if we go to the next slide, if we could jump straight in. The river district is an area of northwest Portland. It is

April 15, 2020

bounds generally by burnside street on the south I-405 and the freight lines to the west, and the willamette river on the north and east. This includes the entirety of the pearl district and most of the old town neighborhood. This area was established in the early 90s to guide the development of the area, and it is a framework that we continue to use today. Next slide. The updates to our documents are built upon council initiatives and adopted plans, primarily, the Broadway Corridor Framework Plan adopted by city council in 2015, designed to clarify the requirements and the street connections through the USPS site. We are also using this as an opportunity to incorporate changes to the guidelines and standards to support central city in motion, the Roseland project and the Green Loop concept report. Next slide. The documents we're talking about today are these two documents. The Master Street Plan, which specifies the location and extents of new streets and pedestrian connections through this part of the city. It does not describe the details but instead connectivity requirements, the right-of-way standards is a second document that gets into the details of what these streets look like. It specifies the design construction details of the typical and special streets in the district. Next slide. While these are technical documents, they are important, and so we brought them to the neighborhoods and the organizations that are affected by them through our public involvement process. We met with the Pearl District Neighborhood Association, the Old Town Community Association, and the Publisher's Business Association to share with them why and what we were updating in these documents. We met with the Broadway Steering Committee, which is the Prosper Portland-led group looking at the Broadway Corridor Master Plan as a whole, this is an important implementation tool for their work. We met with the Design Commission and had a hearing about the right-of-way standards, and part of a briefing with the USPS site, and then we had a hearing with the Planning and Sustainability Commission and received their approval of the Master Street Plan. And of course, on top of all of the specific outreach, the recommendations and the changes are built upon many years of work from Prosper Portland as a part of the Broadway Corridor Master Plan and the additional public involvement done in other past planning efforts. Next slide. The first thing that I want to share is the update to the Master Street Plan, the foundation for how the city grows in this part of town. Next slide. Master Street Plans are the part of the transportation system plan, a required element and designed to specify the layout of streets and other important street connections. Next slide. We have Master Street Plans for many different parts of the town. It does not cover the entire city, but it is concentrated on areas that we expect to see significant amounts of growth and where we want to see a significant amount of change in the street network. This includes areas like South Waterfront, areas like Gateway, and one of the most successful Master Street Plans that we have had is here in the River District. Next slide. This is what the River District looks like, the Pearl District area in 1995, made up of industrial warehouses and large open areas that were formerly rail yards. Next slide. And today, we have a new neighborhood with new streets and new connections that reestablish this 200-foot block pattern through the area. Next slide. With the exception of the USPS site, this is a little doughnut hole in the middle of the River District. And this is the area that we're here to look at today. Next slide. The plans for the USPS site are undergoing continued public discussion, but the general framework has been established and the Master Plan is available, and it establishes new street grid through this site. You can see it on the diagram on the right, the new street connections that are proposed. Recreating this 200-foot street grid with pedestrian oriented streets and pedestrian connections, they do preserve, however, a larger area for an extension of what will be the north, the North Park blocks through the heart of the site. Next slide. This is the currently adopted River District Master Street Plan. It does include new street connections through the USPS site, but the connections don't reflect the current understanding of the planned improvements. Next slide. There are few changes we need to make this conform to the current proposal, and

April 15, 2020

that includes the designating of northwest Kearney Street through the post office site as a full street connection, this is going to be the primary vehicular access to the buildings on the site, and we have got a couple of street removals, one of them is the frontage road along Broadway's viaduct that exists today. It's not a part of the future plan, and as well as removing a segment of Irving Street shown as raveling through this extension of the North Park blocks and the proposal doesn't include that in favoring a larger open space for the community. These are basic changes, but they carry with them major implications for the development of the site, which is why it's important to look at them today. Next slide, the other document is the River District right-of-way standards. If the master street plan guides where the streets are, the right-of-way standards, guides what those streets look like. Next slide. The document itself provides the standards and the required improvements in the River District public rights of way. This applies to both the private and the public street improvements, so largely it applies to the developers who are building new developments in the area, but if the city were to initiate a public works project they would also refer to these guides to guide their work. Next slide. The document itself has three main sections, one of them is that of the framework plan, this is the high level overview of the street networks and standards that apply in the River District including the many maps that talk about transportation system plan classifications, the widths of the streets, the identification of the typical or special streets, and includes other important design details such as tree canopy preferences and street-lighting preferences. Next slide. The next section in the standards include the performance criteria, this is a set of design guidelines that guide the design details of individual right-of-way elements. It talks about the appropriated potential widths of the vehicle lanes, bike lanes, sidewalk dimensions, and the sidewalk details, it is meant to guide the not prescribed design solutions. Next slide. And finally, it ends with a series of design standards. These are much more specific engineering drawings that provide details for the materials and scoring patterns of the typical street segments such as curb extensions, corners, it also includes design details and standards for special streets such as the Northwest 10th and Wood Boardwalk. It would be included in this. Next slide. We will be updating all three of those sections in this update to reflect these new streets that are passing through the post office site, and in particular, two streets have the most change. That's Northwest Johnson Street shown in green in this diagram and Northwest Park Avenue shown in blue. These are both proposed as new special streets in the district with special street design standards, and I am going to give you a quick overview of what those changes would be. Next slide. Northwest Johnson Street travels horizontally east to west through the site, and it is envisioned as the main street for this new development, to support all of the pedestrian activity and the concentrated retail we expect, we are proposing it with a wide 20-foot sidewalk on the north side of the street to take advantage of the sun exposure that side of the street will get, and the south side of the street, we are proposing also a wider than normal sidewalk of 16 feet, and pairing that with a wide protected bike lane that can connect into the bikeway network of the rest of the Pearl District and North West neighborhoods. In the center of the block of the Johnson Street, is a special segment that's going to be designed as what we call a kind of level surface street, a plaza-like street where the kind of definition of the street between the building and the street and the park starts to blur. Creating more of a public space, a space that could be shut down for events and a space that creates a really unique feel here in the USPS site. Next slide. Park Avenue connects to this segment of Johnson Street, and it, itself, carries that same design through the site, so this is the level surface street, curveless construction, designed to feel more like a plaza than a street, more like an extension of the park than a typical standard street improvement. In addition to these two streets, we are using this update as an opportunity to advance other city council adopted plans and projects. Next slide. This includes updates to the bicycle facility section of the, of the

April 15, 2020

standards to include neighborhood greenways, protected bike lanes and better bike parking. This would be in support of the central city in motion plan. We are also using it to, as an opportunity to remove the older types of bicycle facilities that no longer apply. Next slide. We have also updated and expanded the transit performance criteria in this documents to include transit-only lanes, business access and transit lanes and improved transit design. Next slide. And finally, we are also adding in a section to the performance criteria for the green loop, the central city linear park and pass connection, and this is to advance the green loop concept report, which calls on us to finalize the details related to the alignment, the basic design dimensions and the design principles, so we have incorporated the basic details into these guidelines to guide our work when we work on, when work on those streets begins. Next slide. And that's t that's my overview of the update. I tried to keep it brief and am happy to answer any questions about these documents and the updates.

Wheeler: I don't see any questions off the bat. Commissioner eudaly?

Eudaly: Thank you, mayor. That concludes our presentation. Do we have any public comment?

Moore-Love: No one signed up.

Wheeler: Very good. That was an excellent presentation. I appreciate it. I particularly am excited about the green loop concept. This is a 294 is the first -- first reading of a non-emergency ordinance. It moves to second reading. Item 295 is also a non-emergency ordinance and also moves to second reading.

Item 296.

Wheeler: Commissioner Fritz.

Fritz: Thank you, mayor. Some of you may be thinking this seems a bit familiar, and the reason is that yes, we heard this before in july of 2019. Remember july of 2019, weren't things different. As you will recall was a nearby property owner who was concerned about this item. The water bureau is required by the health authority to construct a corrosion control improvements project, and this is going to be at lester road, the current site for corrosion control. In order to do this, easements are required for the construction and maintenance of the conveyance pipes, most easements for the corrosion patrol were required but some of them need modifications, needed some. The easements are smaller. They allow the property owner access to the lester road while allowing the water bureau to construct access and maintain the infrastructure pipes. And teresa elliott, the chief engineer, and ben Gossett, the manager are here to give further information and take any questions.

Teresa Elliott, Portland Water Bureau: Good morning, mayor wheeler and commissioners. I am teresa elliott, chief engineer, Portland water bureau. In addition to ben, I also have -- I also have Michelle Cheek who is the project manager, to help answer questions. We are here asking you to authorize. You asked us to acquire the new easements necessary for construction of the project. And if the negotiations fail, which we don't expect them to, then we are asking for the city's authority to exercise eminent domain. The project will make the waters less corrosive to lead found in the homes and the building plumbing, it will reduce the lead in drinking water levels at the customer's taps. The project is required to work with the led copper rule and must be completed by april 2022 through compliance with the Oregon health authority. Ben and I were in front of council again as the commissioner mentioned back in july when we brought this ordinance originally to you. During the first reading the legal counsel for the property owner testified that they had not adequately been informed of the acquisition and that the acquisition was too large, and over the last eight months, we've been working with property owners to reduce the impacts of the property and we think that we have come to a successful conclusion with them, and we've incorporated those changes in the design to reduce the

April 15, 2020

scope on their property. We have acquired all -- we, actually, acquired all our acquisitions in accordance with Oregon revised statutes 35, which is the imminent domain proper -- sorry, public acquisition of property, including with respect to giving notice, value, offer, and if necessary, relocation and eminent domain. The cost to acquire the easements will be determined by the appraisals, and the appraisals, once they are done, we will negotiate the payment or just compensation and enter the agreement with the property owners to address the construction management concerns. If no satisfaction compensation can be negotiated, then we will do fair and just compensation or any other appropriate issues connected with the acquisition, then it is determined by the Multnomah circuit county court. Construction is expected to begin the summer of 2020, this summer, and it will start at our, in our water bureau facility in east Multnomah county. This council action doesn't have any direct impact, positive or negative, on the local community. The council action doesn't directly impact any of our minority or women contracting communities. It is just for the property acquisition, itself, our construction project will include the community equity and inclusion plan to support opportunity, support creating opportunities for disadvantaged minority owned, women owned, and emerging small businesses, and minority and women in the workforce. Our next steps are to hire the appraiser, and the property owners will be invited to accompany the appraisers when they go out to the site, and we will do the appraisal and start our negotiations, and ben, michelle and I are here to answer your questions.

Wheeler: Commissioner hardesty.

Hardesty: Thank you, mayor. That was the most, for someone who knows nothing about what you just said, it was the most succinct and understandable presentation I have heard in some time, so thank you very much. I appreciate that. My question is kind of the process after the appraisal happens, you said that you've been working directly -- directly with the property owners that will be impacted. I am asking you to look into your crystal ball. Do you believe that we will be able to reach a good settlement, or do you think that we will be forced to use eminent domain as a last resort? Just what's the -- what's your estimate about how successful we are going to be at negotiating a good outcome with the property owners?

Elliot: I am going to let ben answer that. In general, though, I believe that we will successfully negotiate it, but I will let ben answer because he has been the one that's within talking directly to the property owner.

Hardesty: Thank you.

Ben Gossett, Portland Water Bureau: Good morning, mayor, good morning, commissioners, my name is ben gossett, I'm the right-of-way manager at the Portland water bureau. To answer your question, commissioner hardesty, the next steps in the process are to complete an appraisal in conformance with the Oregon revised statutes, chapter 35. That process will, basically, equate to a cash value to the easements that we are acquiring. The compensation owners are frequently concerned about the different impacts to their property, many of those issues have already been discussed with these owners, and tried to mitigate their concerns where possible, but, we have not yet taken the steps to value the easements, so I think that my anticipation in the future would be that any objections will be related to the value as opposed to the property impacts. I don't have a crystal ball, but I will tell you that the water bureau goes above and beyond to work with owners, negotiate with them, and to try to find the value for the easements that we're acquiring.

Hardesty: Thank you for that. My last question is there a different process when we are mandated by the federal government to make changes as compared to if the city of Portland just was doing this on its own?

April 15, 2020

Gossett: I can chime in on that as well. There are procedures related to eminent domain that apply to any type of project that would involve federal funds. This project does not involve federal funds, however, because we are reserving the rights once reserve -- eminent domain is the last resort. We follow again procedures set forth in ors35, which mirror the federal property acquisition standards. So although we are not required to follow that federal standard we do it because we are doing acquisition pursuant to the city's eminent domain authority.

Wheeler: Commissioner Fritz.

Fritz: Thank you, mayor. Thank you, teresa and ben, for presenting. Thank you to karen moynahan. I'm glad you're the city attorney staffing us today because I know you've worked really hard on this. Again, colleagues, this was before us in july and we have spent until now to bring it back because -- we can't be certain but we're hopeful we'll be able to negotiate with all of the property owners. Ben reached out to everybody and invited them to come testify today.

Wheeler: Thank you, commissioner Fritz. Any further questions, colleagues? Seeing none, this is the first reading of a nonemergency ordinance. It moves to second reading. Thank you all and we're adjourned. Thanks a lot, everybody. Thank you, Karla.

At 11:05 a.m. Council adjourned.