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Chloe Eudaly Commissioner Chris Warner Interim Director

# STAFF REPORT AND RECOMMENDATION TO THE PLANNING AND SUSTAINABILITY COMMISSION

#### FILE NUMBER: R/W #8722

# COMMISSION MEETING TO BE HELD: TUESDAY, MARCH 12, 2019, 12:30 PM, 1900 SW $4^{TH}$ AVE, SUITE 2500

#### I. GENERAL INFORMATION

Street Vacation Request:	SW 9 <sup>th</sup> Avenue between SW Gibbs Street and SW US Veterans Hospital Road
Petitioner:	Matt Wand, General Counsel, Yoshida Group, 503.680.8180, matt.wand@yoshida.com
Purpose:	The stated purpose for the proposed street vacation is to simplify development constraints necessary for developing contiguous structures located on the existing lots for use as a hotel.
Neighborhood:	Homestead
State ID:	1S1E09AC 7700
Designation/Zone:	CM2 (Commercial Mixed Use 2)



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#### II. FACTS

#### A. History and Background

The public right-of-way proposed for vacation is SW 9<sup>th</sup> Avenue between SW Gibbs Street and SW US Veterans Hospital Road. The site is in the Homestead Neighborhood, adjacent to and just outside of the Marquam Hill Plan District. The right-of-way is currently unimproved with a steep grade. The petitioner is seeking to vacate the right-of-way to facilitate the development of a hotel on three tax lots owned by the same owner.

#### **B. Concurrent Land Use Actions**

There are no concurrent land use actions at this time.

#### **C.** The Transportation Element

In the 2035 Transportation System Plan, the area proposed for vacation is classified as a local street for bicycle, pedestrian, traffic, emergency response, freight, design, and transit.

## D. Neighborhood Plan

The area proposed for vacation is not identified for current or future use in the Homestead Neighborhood Plan (1997), Southwest Community Plan (2000), or Marquam Hill Plan (2003).

## **III. APPROVAL CRITERIA FINDINGS**

Title 17.84.025 Approval Criteria for Vacating Streets A. In consideration whether the vacation will prejudice the public interest, the Council will consider the following factors, as relevant:

1. The area proposed to be vacated is not needed presently, and is not identified in any adopted plan, for public services, transportation functions, utility functions, stormwater functions, view corridors and or viewpoints, tree planting/retention, pedestrian amenities, or community or commercial uses.

*Comment:* The right-of-way proposed to be vacated has not been identified in any plan for public services, transportation functions, utility functions, view corridors or viewpoints, pedestrian amenities, or community or commercial uses. The criterion is met.

2. The vacation does not prevent the extension of, or the retention of public services, transportation functions, utility functions, stormwater functions, view corridors and/or view points.

*Comment:* The proposed vacation does not prevent the extension of, or retention of, public services, transportation and utility functions subject to the conditions identified in IV below. The vacated area is not identified as a view corridor or view point. It is supportive of present and future stormwater functions. This criterion is met.

3. Public services, transportation functions, or utilities can be extended in an orderly and efficient manner in an alternate location.

*Comment:* The existing land use and transportation pattern in the area around the proposed street vacation supports the orderly and efficient manner of potential future extension of public services,

transportation functions, and utilities. The right-of-way proposed for vacation is not required for these purposes. This criterion is met.

4. The vacation does not impede the future best use, development of, or access to abutting property.

*Comment:* The area proposed for vacation does not impede the future best use, development of, or access to abutting property. Abutting properties will continue to have access via SW 10<sup>th</sup> Avenue, SW Gibbs Street, SW Sam Jackson Park Road, and SW US Veterans Hospital Road. This criterion is met.

5. The area of vacation is not presently, or will not in the future be, needed as part of an interconnected system of public streets that is generally consistent with the street connection and bicycle/pedestrian spacing requirements in section 17.88.040 Through Streets.

*Comment:* The right-of-way proposed for vacation is presently unimproved and does not serve an interconnected system of public streets. The area proposed for vacation has not been identified as needed in the future to serve an interconnected system of public streets. Street connection and bicycle/pedestrian spacing requirements are presently met. The steep grade would make it difficult for the right-of-way to be improved to meet city standards. This criterion is met.

## IV. IMPROVEMENT AND UTILITY CONSIDERATIONS

The proposed street vacation request was reviewed by the following bureaus and agencies and is subject to the identified conditions:

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PBOT Development Review	No objection
PBOT Transportation	No objection
Planning	
PBOT Permit Engineering	No objection
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PBOT Signals & Street	No objection
Lighting	
PBOT Transportation	No objection
Systems Management	
PBOT Active Transportation	No objection
PBOT Bridges and	No objection
Structures	
Bureau of Development	No Objection subject to the following condition: Approval of a
Services	Lot Consolidation of Lots 3 and 4, Block 71, Portland City
	Homestead if completion of the street vacation process results
	in Lot 3 having a public street frontage that is less than 10 feet
	in length. If BDS determines a Lot Consolidation to be
	necessary, it will be recorded prior to, or concurrently with,
	the street vacation ordinance.
Portland Water Bureau	No objection subject to the following condition: The
	Petitioner must pay, in full, fees to: 1) Cut and plug the 8"
	water main in SW 9th Avenue, and 2) Relocate the existing fire

hydrant to the water main located in SW US Ve Road to Water Bureau's satisfaction.	
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Bureau of EnvironmentalNo objection subject to the followingServicesconditions: The Petitioner will grant a permane	ont Sowor
Easement to the City for the existing BES pipe	
the vacation area. BES requires a 15 foot wide	
centered over the pipe. An offset easement we	
considered with a spacing of 5 feet on one side the other. Petitioner must provide professiona	
legal exhibits showing the BES pipe location, th	
area, and associated property lines.	le easement
Portland Fire and Rescue. No objection	
Urban Forestry No objection	
Portland Parks and No objection	
Recreation	
Bureau of Technology No objection	
Services Corporate GIS	
PBOT Parking Control No objection	
TriMet No objection	
Pacific Power No response received	
Comcast No response received	
ODOT No objection	
Port of Portland No response received	
PGE Have facilities in street area. Reserve easemen	it
CenturyLink No response received	
Northwest Natural No response received	

#### V. NEIGHBORHOOD RESPONSE

Notice of this street vacation request was provided to the Homestead Neighborhood Association, Southwest Neighbors Inc district coalition, and Southwest Trails PDX. No responses were received. Notice of the Planning and Sustainability Commission meeting were sent to the affected area.

# VI. CONCLUSIONS

Based on the above analysis, Portland Bureau of Transportation states that the right-of-way is not needed to provide future facilities. Additionally, approval of the street vacation will not affect the functional performance of the street system in the area.

#### **VII. TENTATIVE STAFF RECOMMENDATION**

The staff recommendation is **approval** of the vacation of the area shown on Exhibit 1, with conditions:

• Prior to recording the street vacation ordinance, the Petitioner shall comply with all conditions set forth in IV. above.

The Portland Bureau of Transportation staff may revise this recommendation upon receipt of new information at any time prior to the Planning and Sustainability Commission's recommendation.

#### VIII. EXHIBITS

- 1. Area proposed for vacation
- 2. Aerial Photo

Bureau of Transportation Staff Planner Bob Kellett 503/823-6127 Bob.Kellett@portlandoregon.gov

cc: Lance Lindahl, Right-of-Way Case Manager

Exhibit 1



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Exhibit 2: Aerial photo of site looking north