ORDINANCE No. 189279 As Amended

* Authorize an Intergovernmental Agreement with Multnomah County to transfer daily administrative functions of the Gateway Center for Domestic Violence Services from the City of Portland to Multnomah County, and to establish the financial structure that will allow both the City and the County to continue to contribute financially to the successful operation of the Gateway Center (Ordinance)

The City of Portland ordains:

Section 1. The Council finds:

- 1. In 2009, the City of Portland (City) and Multnomah County (County) entered into an Intergovernmental Agreement, City Contract #300000956 (2009 IGA), to jointly support the services provided at the Gateway Center for Domestic Violence Services (Gateway Center). The 2009 IGA established an advisory council to provide oversight of the operations at the Center and approved an operational budget as well as a one-time funding allocation for services at the Center.
- 2. Specifically, the 2009 IGA established that Multnomah County would provide the Gateway Center free use of the County's property located at 10305 East Burnside St., use of County utilities, use of County phone service and internet service, and use of County tech equipment and services. The 2009 IGA also bound the City to provide salaries for Gateway Center personnel, funding for Gateway Center service provider contracts, a parking lot lease, and funding for general program expenses. The 2009 IGA granted joint oversight authority of Gateway Center policy and administration to both the City and the County.
- 3. The 2009 IGA, City Contract #300000956, has since expired, but has been renewed via amendment several times. In 2014, the City and County entered into the IGA currently in effect, City Contract # 3001467 (Current IGA). The Current IGA mirrors the structure of the 2009 IGA. The Current IGA is set to expire on December 27, 2018.
- 4. The Gateway Center serves as a central location to co-locate service providers to provide a wide variety of services and resources to survivors of domestic violence and their children. The staff at the Center use a survivor-driven service model, and recognizes that survivors are the experts in their own lives.
- 5. More than half of protective orders heard and granted in Multnomah County Courts are filed at the Gateway Center with the assistance of Gateway Center staff. The Gateway Center is committed to partnering with public safety services to improve institutional supports for survivors of domestic violence, including safe, accessible protective order petitions and other legal services.
- 6. The Gateway Center identifies as an anti-violence organization. Anti-violence work is connected to anti-oppression and anti-racism efforts, and when practices or

policies are implemented, examined, or challenged, the foundational connection to these wider social movements should be recognized and used as guidance. The Gateway Center will be directed and overseen with an eye towards ensuring compliance with the City's and County's equity goals.

- 7. By all accounts, the Gateway Center has helped countless survivors move past the events that brought them to the facility. Gateway Center staff and the agencies at the Center use a survivor-driven service model, and recognize that survivors are the experts in their own lives. They work to ensure that the services at the Facility are closely integrated with the public safety system. Almost one in four referrals to the Center come from police officers.
- 8. For the reasons set forth in Paragraphs E through G, both the City and County wish to continue supporting the Gateway Center, its mission, and the survivors that use its services. However, both the City and County agree that the best way forward to support the Gateway Center requires a significant overhaul of the current administrative structure.
- 9. In April 2018, the City and County began negotiating a new IGA. During the course of negotiations, the City realized that the County was a better fit for the overall day-to-day administration of the Gateway Center because even though the City had, under the 2009 and 2014 IGA's, maintained day-to-day administrative control of the Gateway Center, the County was actually providing almost all critical infrastructure (building, utilities, tech services). Thus, the City concluded that the Gateway Center and its survivor-participants would be better served by a major alteration to the new IGA under discussion; specifically, the City proposed that the Center be absorbed by the County, and the County agreed to this change.
- 10. Both the City and the County agree that the Gateway Center and its survivor-participants would benefit from centralizing its funding, oversight, administration and facilities and IT services under the County. The County already supports programs and departments providing complementary services, and has expertise in administering programs that must comply with the same regulations as are applicable to the Center. City employees working at the Center will be transferred to the County as provided by state law under an Employee Transfer Agreement and Agreement for Excess Vacation Time consistent with the new IGA. Merging the Center with the County's Department of Human Services will enable the Center and its partners to focus more fully on improving outcomes for survivors rather than on administration.
- 11. While the County has the expertise to help the Center continue its important work, it lacks a near to long term funding source that is sufficient to support the Center's operations at its current level. Recognizing this limitation, the City has agreed to continue funding the Center at its current funding level, with anticipated adjustments as needed. Accordingly, the City and County have established minimum financial support levels needed from the City for the continued success of the Center.

The new IGA, attached to this Ordinance as Exhibit "A" sets forth the obligations 12. of both the City and the County as the Gateway Center's administration is transferred from the City to the County.

NOW, THEREFORE, the Council directs:

a. The Commissioner-in-Charge or their designee is authorized to sign the new IGA, and related agreements consistent with the IGA, with the County in substantial conformance with the one attached as Exhibit "A" and approved as to form by the City Attorney.

Section 2. The Council declares that an emergency exists because a delay in enactment would unnecessarily burden the Gateway Center staff and survivor-participants who would be unsure of the continuation of services beyond the December 27, 2018, expiration of the Current IGA. Therefore, this ordinance shall be in full force and effect from and after its passage by Council.

Passed by the Council: DEC 0 5 2018

Commissioner Dan Saltzman Prepared by: Andrea Barraclough Date Prepared:

Mary Hull Caballero

Auditor of the City of Portland

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Deputy

Agenda No.

ORDINANCE NO.

Title

189279 As Amended

* Authorize the Commissioner-in-Charge to sign an Intergovernmental Agreement with Multnomah County to transfer daily administrative functions of the Gateway Center for Domestic Violence Services from the City of Portland to Multnomah County, and to establish the financial structure that will allow both the City and the County to continue to contribute financially to the successful operation of the Gateway Center (Ordinance)

INTRODUCED BY Commissioner/Auditor: Commissioner Saltzman	CLERK USE: DATE FILED NOV 27 2018	
COMMISSIONER APPROVAL Mayor—Finance & Administration - Wheeler	Mary Hull Caballero Auditor of the City of Portland	
Position 1/Utilities - Fritz Position 2/Works - Fish Position 3/Affairs - Saltzman	By: Ausan Pansons Deputy	
Position 4/Safety - Eudaly	ACTION TAKEN:	
BUREAU APPROVAL Bureau: Office of Management and Finance		
Prepared by: Andrea Barraclough Date Prepared: 11/27/2018		
Impact Statement Completed ⊠ Amends Budget □		
Portland Policy Document If "Yes" requires City Policy paragraph stated in document.		
Yes No 🗵		
City Auditor Office Approval: required for Code Ordinances		
City Attorney Approval: required for contract, code, easement, franchise, comp plan, charter		
Council Meeting Date 12/05/18		

AGENDA		
TIME CERTAIN ⊠ Start time: 3:00 PM		
Total amount of time needed: 30 minutes (for presentation, testimony and discussion)		
CONSENT		
REGULAR		
Total amount of time needed: (for presentation, testimony and discussion)		

FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:		
		YEAS	NAYS
1. Fritz	1. Fritz	V	
2. Fish	2. Fish	/	
3. Saltzman	3. Saltzman		
4. Eudaly	4. Eudaly	V	
Wheeler	Wheeler	/	