

CC2035 Item 526-530

Motions & Votes 05/24/18 Refer to BPS staff 5/24/18 memo.

37361

<p>S-526 Adopt the Central City 2035 Plan; amend the Comprehensive Plan, Comprehensive Plan Map, Transportation System Plan, Willamette Greenway Plan, Scenic Resources Protection Plan, Zoning Map and Title 33; authorize adoption of administrative rules; repeal and replace prior Central City plans and documents (Previous Agenda 353; Ordinance introduced by Mayor Wheeler)</p> <p>1. Motion to accept substitute ordinance and all associated exhibits as described in Attachment B of the May 24 BPS memo: Moved by Wheeler and seconded by Fish. (Y-5)</p> <p>2. Motion to accept the minor and technical amendments shown in Attachment A of the May 24 BPS memo: Moved by Fish and seconded by Fritz. (Y-5)</p> <p>3. Motion to adopt the New Chinatown/Japantown amendment as written in Attachment A, Part II of the May 24 BPS memo; the amendment includes Block 33 and the four blocks in the north end of the district and addresses height: Moved by Saltzman and seconded by Wheeler. (Y-3 Saltzman, Eudaly, Wheeler. N-2 Fritz, Fish.)</p> <p>4. Motion to substitute a new Exhibit A to reflect motion #3: Moved by Wheeler and seconded by Saltzman. (Y-4; N-1 Fritz)</p> <p>5. Motion to accept staff addendum to May 24 packet, Technical Amendment 9, regarding shadow studies, Map 510-4, map 3 of 3: Moved by Wheeler and seconded by Fish. Vote not called.</p> <p>6. Motion to add "D" on page 3 of staff addendum to May 24 packet, Technical Amendment 9, Shadow study, sites shown on Map 510-3 to add "Adjustments and modifications to this standard are prohibited.": Moved by Fritz and seconded by Fish. Vote not called.</p>	<p>SUBSTITUTE CONTINUED TO MAY 30, 2018 AT 10:15 AM TIME CERTAIN AS AMENDED</p>
<p>527 Amend the Central City Plan District of the Zoning Code to increase bonus heights and impose master plan requirements in certain RiverPlace subareas (Ordinance introduced by Mayor Wheeler; amend Code Sections 33.510.210.D and 33.510.255, and Maps 510-4, 510-16 and 510-19)</p>	<p>CONTINUED TO MAY 30, 2018 AT 10:15 AM TIME CERTAIN</p>
<p>S- 528 Adopt the Central City 2035 Plan Volume 2A, Part 3, Environmental and Scenic: amend the Portland Zoning Map and Portland Zoning Codes for Environmental Overlay Zones and Scenic Resource Zones (Previous Agenda 352; Ordinance introduced by Mayor Wheeler; amend Code Chapters 33.430 and 480)</p> <p>Motion to accept substitute and all associated exhibits described in Attachment B to the May 24 BPS memo: Moved by Wheeler and seconded by Fish. (Y-4; Saltzman absent)</p>	<p>SUBSTITUTE PASSED TO SECOND READING JUNE 6, 2018 AT 2:00 PM TIME CERTAIN</p>
<p>529 Adopt the Central City 2035 Plan Action Charts, Performance Targets and Urban Design Diagrams (Previous Agenda 354; Resolution introduced by Mayor Wheeler)</p> <p>Motion to accept amended Resolution to update effective date and accept substitute exhibits: Moved by Wheeler and seconded by Fritz. (Y-4; Saltzman absent)</p>	<p>CONTINUED TO JUNE 6, 2018 AT 2:00 PM TIME CERTAIN AS AMENDED</p>
<p>530 Adopt the Central City 2035 Plan Green Loop Concept Report (Previous Agenda 355; Resolution introduced by Mayor Wheeler)</p> <p>Motion to amend Resolution to update effective date and accept previous motion to add resolved paragraph directing Bureaus to continue with with community partners on similar open space and transportation projects: Moved by Wheeler and seconded by Fritz. (Y-4; Saltzman absent)</p>	<p>CONTINUED TO JUNE 6, 2018 AT 2:00 PM TIME CERTAIN AS AMENDED</p>

RESOLUTION No.

Adopt the Central City 2035 Plan Green Loop Concept Report (Resolution)

WHEREAS, on October 24, 2012 the Portland City Council passed Resolution No. 36970 adopting the *Central City 2035 Concept Plan*, which provided a broad policy framework and urban design direction for the Central City, including a proposal for a new pedestrian and bicycle loop offering quieter, more protected walking and bicycling facilities around a set of inner streets and open space connections; and

WHEREAS, on October 25, 2012, Council passed Resolution No. 36972 adopting the *N/NE Quadrant Plan*, which called for a new street hierarchy system, new bridge connections across the I-5 and I-84 Freeways, and a new east-west open space spine running roughly along NE Clackamas Street; and

WHEREAS, on March 5, 2015, Council passed Resolution No. 37115 adopting the *West Quadrant Plan*, which called for the design and development of the Green Loop, a linear park that will link the Central City's districts; and

WHEREAS, on July 29, 2015, Council passed Resolution No. 37147 adopting the *Southeast Quadrant Plan*, which called for the creation of the Green Loop to intuitively and safely link the Tilikum Crossing and the future Sullivan's Gulch pedestrian/bicycle bridge; and

WHEREAS, the *Central City 2035 Plan* builds upon the *Central City 2035 Concept Plan* and three quadrant plans and provides a comprehensive land use, urban design and transportation policy and regulatory framework to guide future decision-making and public and private investment and development in the Central City; and

WHEREAS, the Green Loop is a major organizing feature of the *Central City 2035 Plan's* urban design concepts and diagrams; and

WHEREAS, *Central City 2035 Plan* Policy 5.12 calls for the creation of the Green Loop to connect east and west side neighborhoods to open spaces and the Willamette River, with high quality bicycle accommodations, tree canopy, innovative, park-like pedestrian environments, and wildlife habitat connections and also calls for enhancing connections to the Green Loop on key corridors to improve access, create activity nodes and support neighborhood attractions and economic development; and

WHEREAS, there has been considerable public support for the Green Loop across a broad range of stakeholders, and numerous individuals, businesses and community organizations have directly engaged with the concept at public events, conferences, celebrations and gatherings; and

WHEREAS, the Green Loop will be a central hub of a citywide system of City Greenways called for in the *2035 Comprehensive Plan* that link centers, open spaces and similar community circuits, such as the Lents Green Ring; and

WHEREAS, the creation of the Green Loop will improve health outcomes, support business districts, expand inclusive access to regional destinations and support community development objectives and the growth of Portland's Central City; and

WHEREAS, on May 23, 2017, the Portland Planning and Sustainability Commission recommended that the Portland City Council adopt the *Central City 2035 Plan*, including Volume 5B, Implementation: Green Loop ("Green Loop Concept Report"), attached as Exhibit A;

NOW THEREFORE, BE IT RESOLVED, that the Portland City Council adopts Exhibit A, the Green Loop Concept Report, as Non-Binding City Policy and a starting point for more detailed design and engineering; and

BE IT FURTHER RESOLVED that the City Council authorizes the Bureau of Planning and Sustainability (BPS) and other City bureaus to further develop the alignment, key connections, design character and engineering of the Green Loop; and

BE IT FURTHER RESOLVED that City Bureaus and other public agencies with major capital improvement projects along the Green Loop alignment will integrate Green Loop facilities into project planning, design and construction; and

BE IT FURTHER RESOLVED that BPS and other City bureaus are authorized to work with community partners to explore the formation of a governance structure to lead the design, engineering, construction, fundraising, programming and ongoing management of the Green Loop and its associated facilities; and

BE IT FURTHER RESOLVED, that BPS and other City bureaus are authorized to continue to work with community partners on similar open space projects and active transportation circuits, such as the Lents Green Ring, the North Portland Greenway and the Sullivan's Gulch Trail; and

BE IT FINALLY RESOLVED, that this resolution will take effect on ~~March 4~~ July 9, 2018.

Passed by the Council:

Mayor Ted Wheeler
Prepared by: Mark Raggett
Date Prepared: May 15, 2018

Mary Hull Caballero

Auditor of the City of Portland

By

Deputy

IMPACT STATEMENT

Legislation title: Adopt the Central City 2035 Plan Green Loop Concept Report.
(Resolution)

Contact name: Mark Raggett, BPS

Contact phone: 503-823-6030

Presenter name: Rachael Hoy, BPS

Purpose of proposed legislation and background information:

The *Central City 2035 Plan* (CC2035) is the culmination of a multi-year effort to comprehensively update the 1988 *Central City Plan*. This resolution, a part of the larger CC2035 legislative package, adopts as non-binding policy the Green Loop Concept Report. One of the plan's "Big Ideas," the Green Loop will connect Central City neighborhoods to open spaces and the Willamette River, with high quality bicycle accommodations, tree canopy, innovative, park-like pedestrian environments, and wildlife habitat connections. The concept report also calls for enhancing connections to the Green Loop on key corridors to improve access, create activity nodes and support neighborhood attractions and economic development. The concept report is starting point for more detailed future design and engineering.

Financial and budgetary impacts:

This resolution does not amend the budget or appropriate funding. Full implementation of the Green Loop will require project-specific funding implemented over a series of years. While specific funding has not been identified at the current time, anticipated funding sources include some combination of City financing, state and federal grants and private philanthropy. Council action will be required in the future to amend the budget and appropriate funding.

Some initial elements of the Green Loop are included in the *Transportation System Plan* project list amendments adopted with the *Central City 2035 Plan* ordinance, including the Sullivan's Crossing Pedestrian/Bicycle Bridge (20077), the South Park Blocks Bikeway (20129) and the Broadway/Weidler Interchange project (20119, 20120, 20121).

Community impacts and community involvement:

The Green Loop Concept Report is an element of the larger *Central City 2035 Plan*. In the broadest sense, the new policy framework created by the CC2035 Plan will impact all Portlanders over time, especially those who live, work and visit the Central City. Although the concept report itself will have minimal direct community impacts, to the extent that it furthers the implementation of bicycle and pedestrian facilities and other public realm improvements envisioned in the report, it will help improve access to the Central City's neighborhoods and improve their livability and economic vitality. Because the Green Loop is intended to provide quieter and protected bicycle facilities, it will improve accessibility for "interested but concerned" bicyclists, such as children and older adults, who might not otherwise choose to ride

in the Central City. In turn, the Green Loop is expected to encourage a broader spectrum of Portlanders to take advantage of the services and amenities of the region's core.

In its transmittal letter to City Council, the Planning and Sustainability Commission found that the Green Loop represents a “shrewd growth strategy. It will allow us to keep moving people and commerce in and out of the city core while building a web of connectivity throughout the city. It leverages existing and planned investments already on the books and string them together into a cohesive expression of green sustainable infrastructure.”

The Central City 2035 planning process has included extensive public outreach. Volume 6 of the plan summarizes public involvement for the project prior to the release of the proposed draft. It includes a public engagement summary and an outreach log of activities. The planning process brought together thousands of people at outreach events and activities. Hundreds of Portlanders provided formal testimony to the Planning and Sustainability Commission and the City Council on the various projects that guided development of the plan. See Volume 6 for a description of the public outreach and engagement completed as part of the project.

The Outreach Activities Log provides an extensive list of events held or attended, with the organizations, dates and number of people in attendance. The log shows that CC2035 public outreach included engagement with:

- Community and interest-based organizations, e.g. Latino Network, Upstream Public Health, Urban League of Portland, Portland Commission on Disability Accessibility and Built Environment Committee, and Diversity and Civic Leadership Group;
- Neighborhood and business groups, e.g. Old Town/Chinatown Neighborhood Association, Lloyd District Community Association, Central Eastside Industrial Council and the Portland Business Alliance;
- Property owners, institutions, businesses, nonprofits representing diverse interests such as environment, urban design and transportation modes, etc.; and
- Governments, including the Confederated Tribes of the Grande Ronde, and public agencies such as the Oregon Department of Transportation, Portland Public Schools and TriMet.

In addition, a number of Green Loop specific outreach activities were undertaken, including the Oregon Active Transportation Summit (April 2014); Village Building Convergence (April 2015); New Partners for Smart Growth Conference (February 2016); Design Week Portland (April 2016); Activate the Block with Portland Northwest College of Art (May 2016); Oregon Walkways: Connect the Park Blocks (August 2016); and Design Week Portland (April 2017).

Throughout the CC2035 planning process, the Green Loop concept has been widely supported in the community. Testimony in favor of the concept report is expected from a number of individuals, community organizations and businesses. A few community members, including one Planning and Sustainability Commission member have expressed some reservations, concluding that it primarily benefits the Central City rather than other deserving neighborhoods, particularly those that have been historically underserved. Some testimony to this effect is anticipated.

Budgetary Impact Worksheet

Does this action change appropriations?

YES: Please complete the information below.

NO: Skip this section

Fund	Fund Center	Commitment Item	Functional Area	Funded Program	Grant	Sponsored Program	Amount