



CITY OF  
**PORTLAND, OREGON**  
DEPARTMENT OF PUBLIC WORKS

**Earl Blumenauer, Commissioner**  
1220 S.W. 5th Avenue, Room 407  
Portland, Oregon 97204  
(503) 823-3589  
Fax (503) 823-3596

**MEMORANDUM**

August 12, 1992

To: Drug House Enforcement Work Group

From: T. Austin Raglione *Art*

Re: Minutes: July 31, 1992 Meeting  
Next Meeting: Sept. 11, 1992 9:00 - 12:00, Rm. 154 City Hall

Attached are the minutes from the July 31 meeting. I have compiled these minutes in the form of an agreed upon Action List, identifying goals and lead staff people for each work item. We agreed we would work on our assigned action items and meet again in mid-September to review each of the items and develop a public outreach and citizen participation schedule for final review and input before implementation.

To help ease scheduling headaches down the road, I have scheduled the next Drug House Meeting for Friday, September 11 in Room 154, City Hall, from 9:00 - 12:00. This meeting is scheduled for three hours so we have time to review each of the Action Items and finalize the draft proposals as well as identify a plan for community input.

Please note that I begin maternity leave August 16. I will return to the office January 1, 1993. In my absence, Loretta Young from our office will be leading this effort. Please notify Loretta immediately if you cannot make the September 11 meeting or if you have questions about the meeting agenda.

Thank you very much.

attachments



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## MEMORANDUM

August 12, 1992

**NEXT MEETING**  
**FRIDAY, SEPTEMBER 11**  
**RM. 154 CITY HALL**  
**9:00 - 12:00**

To: Meeting Participants

From: T. Austin Raglione

Re: Minutes: Drug House Enforcement Work Group  
July 31, 1992 Meeting

### In attendance

Lt. Garvey (PPB), Ed Blackburn (Hooper Detox), Terry Anderson (Kafoury), Eric Sten (Kafoury), Mike Sherman (Drugs and Vice), Greg Carlson (Buildings), Dave Tebeau (Buildings), John Campbell (Landlord Training Program), John Rodgers (Clark), Sharon McCormack (ONA), Lindy Tolbert (City Attorney's Office), Loretta Young (Blumenauer), Austin Raglione (Blumenauer).

### Purpose of Meeting

To identify issues and prepare an Action List of efforts to improve drug house enforcement and address public safety neighborhood livability concerns. Each work item on the Action List will be assigned a lead staff person. It was agreed the work group will meet again in mid-September to present specific proposals for each of the action items and set a schedule for soliciting community review and involvement prior to implementation.

## ACTION LIST

### ACTION ITEM 1

**Draft and Implement a "Chronic Disorderly Conduct" Ordinance.**

#### Problem

Many Portland neighborhoods are experiencing an increase in what are commonly called "gang houses". These locations are places where "gang members" frequently hang out or reside, but are not involved in drug dealing, thus the drug house ordinance does not apply. Problems experienced by surrounding neighbors are chronic disorderly conduct, large gatherings of people involved in disorderly or threatening activities, display and discharge of firearms, racial intimidation, alcohol consumption by minors, etc. The Police currently have no legal mechanism to address these problems which are becoming more and more frequent and threatening the quality of life in many neighborhoods.

#### Goals

To provide enforcement mechanism for Police and citizens to address problems associated with repeated and chronic disorderly conduct having a significant negative impact on neighborhood livability.

**Action**

Draft ordinance to define and prohibit chronic disorderly conduct. Language will define behaviors which can be enforceable through fines or property closure. Behaviors to be researched are chronic disorderly conduct, display and discharge of weapons, loud noise, racial intimidation, alcohol consumption, repeated offenses, threats of physical harm and repeated gathering of disorderly crowds.

**Lead**

Jeff Rogers and Lindy Tolbert, City Attorney's Office

**ACTION ITEM 2****Develop a Centralized Drug House Reporting System.****Problem**

Currently, Portland does not have a centralized location for reporting drug house complaints. This creates confusion and frustration for citizens as well as police and neighborhood offices receiving complaints. Without a centralized system, it is difficult to disseminate information, track complaints, track the progress of police/citizen efforts and effectively evaluate the success of the program.

**Goals**

To provide citizens a centralized and accessible 24-hour location for reporting drug house complaints; to provide more effective distribution and coordination of data to improve enforcement efforts among Police, Buildings, Housing Authority and Crime Prevention staff; to better track the progress of enforcement efforts and provide greater accountability.

**Action**

Explore possibility of establishing a 24-hour reporting system within the Drugs and Vice Department. Identify a process for distribution, coordination, tracking, and evaluation of drug house complaints and enforcement efforts. Ensure citizens, Coalition offices and patrol officers have access to this information when appropriate.

**Lead**

Capt. Tobin, Portland Police Bureau Drugs and Vice  
Sharon McCormack, ONA Crime Prevention Program Manager

**ACTION ITEM 3****Systematically Involve the Housing Authority of Portland (HAP) in Helping City and Citizens Resolve Drug House Problems.****Problem**

Many neighborhoods and the Police Bureau are experiencing frustration with drug house enforcement when Section 8 buildings are involved. Because the Housing Authority has a financial agreement directly with the tenant and the landlord has a separate lease agreement with the tenant, it is not clear to the Police or citizens who is responsible (HAP or landlord) for addressing tenant problems when they arise. The landlord and HAP frequently find the other party responsible which slows progress in enforcement.

**Goals**

To identify clear roles of responsibility for addressing drug house complaints among landlords and HAP when Section 8 tenants are involved and involve HAP more directly in Operation Target; identify clear procedures and contacts within the HAP for police and citizens to use in reporting and tracking drug activity in Section 8 buildings; make internal changes within the Housing Authority to help resolve complaints and problems faster.

**Action**

HAP will work internally to: 1) assign one person within the agency to work with the Target Program on problem locations, to help coordinate information pertaining to drug house complaints and housing code violations; 2) provide better screening procedures within HAP when certifying new Section 8 tenants; 3) clearly define behavior warranting "termination of certification" should the need arise and look at modifying lease agreements where appropriate; 4) identify other areas where the Housing Authority can be more responsive to the Police Bureau and Coalition offices in addressing drug related complaints.

**Lead**

Denny West, Housing Authority of Portland

**ACTION ITEM 4**

**Establish System for Improved Coordination, Communication and Follow-Up with Citizens after Drug House Complaints Have Been Logged.**

**Problem**

Currently, because of a decentralized reporting system, difficulty in information dissemination and tracking, citizens frequently feel as though the complaint has gone into a "black hole" and don't know if the problem is being addressed or not or what the status is.

**Goals**

To treat substantiated drug house complaints as individual cases; to provide accurate and timely feedback to citizens regarding status of their case and provide better case management for each drug house problem being pursued.

**Action**

Identify case management system; identify procedures for direct follow-up to citizens; identify lead for case management and who should perform the follow-up (Police or Coalition offices).

**Lead**

Sharon McCormack, Office of Neighborhood Associations

**ACTION ITEM 5**

**Expand Use of Certified Letters and Warning Letters to Close Down Drug Houses.**

**Problem**

After numerous complaints are received, warning letters are sent to property owners. The letter advises the owner of complaints against tenants. Frequently this results in the landlord evicting offending tenants. If the problem persists, the case is referred to the City Attorney's office, which sends the property owner a certified letter indicating the City has the right to foreclose if the problem is not resolved. Both the warning and certified letters are effective in resolving the problems. However, a bottleneck of resources within the Police Department prevents more extensive use of the letters.

**Goals**

To use tools -- warning letters and certified letters -- proven to be effective in closing drug houses to the fullest and most effective extent possible.



**Action**

The Drugs and Vice Division will identify the resources it needs to most effectively use the warning and certified letters as a means of closing drug houses. Note that the City Attorney's office has indicated it has sufficient resources to process certified letter cases referred from the Police Bureau, but that the Police Bureau indicates it could send more cases for enforcement if it had additional resources.

**Lead**

Capt. Tobin, Portland Police Bureau

**ACTION ITEM 6**

**Expand Operation Target to Other Areas of the City.**

**Problem**

Operation Target is a pilot program out of North Precinct designed to embody the notion of community policing and coordinate efforts of citizens and affected agencies to solve neighborhood livability and crime-related problems (drug houses, nuisances, abandoned autos, housing code violations, garbage, etc). The program has been extremely successful, even though North Precinct needs to pull officers from other duties to staff the program. Because of limited resources, the program currently focuses on drug houses and is not able to address other public safety livability concerns. Also, it is not a program available in other police precincts.

**Goals**

More fully implement community policing by expanding Operation Target into all neighborhoods where a need is identified and expand community problem solving into addressing neighborhood livability issues in addition to drug house enforcement.

**Action**

Identify resources needed to expand Operation Target into Central and East Precincts and provide adequate staffing for current program at North Precinct.

**Lead**

Capt. Moose, Deputy Chief Karl, Capt. Tobin, Portland Police Bureau

**ACTION ITEM 7**

**Conduct citizen education and training regarding most effective actions citizens can take to close drug houses in their neighborhoods.**

**Problem**

Currently, citizens are willing to do their part to help address drug house problems (reporting, foot patrols, etc.) yet are not always clear on what their responsibilities are and what they should do to be most effective in working with the Police Bureau, Coalition Offices, Housing Authority, Bureau of Buildings, etc.

**Goals**

To give citizens clear and consistent direction regarding their role and responsibility in helping to resolve drug house problems in their neighborhoods.

**Action**

Establish clear procedures and a vehicle for citizen training and education about how the process works and what role citizens play in effectively addressing crime and livability problems in their neighborhoods.

**Lead**

Sharon McCormack, Office of Neighborhood Associations.

**ACTION ITEM 8**

**Work to obtain consistency in housing code requirements between the Housing Authority and the Bureau of Buildings and formalize role of the Building Bureau in assisting police close drug houses.**

**Problem**

The Housing Authority and Building Bureau do not use the same standards in determining housing code violations. This can create difficulty for police knowing when and how to involve the correct agency when housing code violations are apparent. The Building Bureau and Housing Authority do not have a formalized mechanism of notifying each other or resolving code problems when violations are present in HAP buildings.

**Goal**

To give the Police Bureau clear procedures when addressing housing code violations in buildings involving drug activity; directly involve the Building Bureau when needed to assist the police address drug house problems; improve coordination between Bureau of Buildings and HAP when housing code violations are present.

**Action**

HAP and the Building Bureau will work together to explore possibility of using consistent standards in determining code violations and formalize communication network to work together and with the Police Bureau to address violations when drug house activity is involved.

**Lead**

Dave Tebeau, Bureau of Buildings  
Denny West, Housing Authority of Portland

**ACTION ITEM 9**

**Explore Possibility of Employing Traffic Management Techniques to Help Police and Citizens Reduce Drug House Activity.**

**Problem**

Frequently, speeding traffic or other traffic related disturbances are associated with drug house activity.

**Goal**

To reduce traffic related disturbances and provide Police Bureau and citizens another tool to help solve drug house problems in Portland neighborhoods.

**Action**

The Bureau of Traffic Management has assigned a staff person to work with the liaison officer in Vernon Neighborhood and an organized neighborhood block watch to explore the possibility of using traffic management devices to help alleviate drug house activity. This is an experimental program.

**Lead**

Goran Sparrman, Bureau of Traffic Management  
Kevin Modica, North Precinct




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Fax (503) 823-3596

MEMORANDUM

July 29, 1992

To: Drug House Informational Meeting  
Meeting Participants

From: Austin Raglione 

Re: Minutes: July 24, 1992 Meeting  
Next Meeting: July 31, 1992 9:00 - 11:00 a.m. City Hall, Rm. 154

The next informational meeting on drug house enforcement issues has been confirmed for Friday, July 31, 1992, from 9:00 - 11:00 a.m. in Room 154 of City Hall. The agenda will be to complete the list of concerns regarding drug house enforcement and prepare a list of action items, specify timing for completion and assign responsibilities.

I have attached the minutes from our July 24th meeting. Please let me know if any corrections or clarifications need to be made.

If you are unable to attend the July 31st meeting, please let me know.

Thank you.

attachments



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## MEMORANDUM

July 28, 1992

To: Meeting Participants

From: T. Austin Raglione *AJR*

Re: Minutes: Drug House Enforcement Informational Meeting  
July 24, 1992 (list of participants attached)

Attached to these minutes is a list of meeting participants. Anyone with questions or corrections regarding these minutes, or anyone wishing a copy of the original meeting notice and agenda, should contact Austin Raglione, Commissioner Blumenauer's office, 823-3589.

## MEETING MINUTES

The purpose of the meeting was stated: to provide an overview of drug house enforcement procedures and identify areas where there may need to be improvements in terms of citizen reporting, enforcement and future prevention.

Each agency represented was asked to provide an overview of its enforcement process.

**Portland Police Bureau**  
**Capt. Tobin, Capt. Moose, Lt. Garvey**

Citizen complaints are logged in at a variety of locations -- Drugs and Vice, other areas in the department, Precinct Headquarters, coalition offices. Eventually, these complaints are centralized within DVD. Liaison officers are notified. After numerous complaints are received and there is sufficient justification for suspicion of drug house activity, (either a successful search warrant or signed affidavit by a police officer) a warning letter is sent to the offending property owner. Frequently, the warning letter results in the voluntary cooperation of the property owner who evicts the tenants and the immediate neighborhood problem is resolved.

There are two goals to consider when pursuing drug house complaints:

- 1) immediate relief to the neighbors in which eviction is sought; or
- 2) a drug conviction where more time and effort is devoted to collecting evidence and making a case against the offenders.

It was noted that there were 9,000 complaints about drug houses last year. Further analysis shows that there were about 1800 to 2000 properties involved (many properties received multiple complaints). Out of those properties, 576 received warning letters. Many were resolved at that point. Problem properties which do not get resolved by receipt of a warning letter received a certified letter notifying property owner that legal action will proceed. 16 certified letters were sent last year. It is at this point that the City Attorney's office gets involved.

#### Issues:

Could more properties come into compliance if the City:

- 1) sent more warning letters;
- 2) was more aggressive in following-up the warning letters with certified letters or some other enforcement action (building inspection, HAP, etc.)

#### Discussion:

1. Using 1991 numbers, out of the 9,000 complaints received, 1800 - 2000 problem properties were identified. 576 of these received warning letters. Were the remaining properties found to be in compliance? Is there reason to pursue looking at sending more warning letters based on the complaints?
2. Is there reason to pursue looking at sending more certified letters to more properties when resolution does not occur after receipt of the warning letter?

The Target program was described. Police from North Precinct meet with Coalition office once every 2 weeks to review drug house complaints. Properties are added to the Target list by coalition staff. There currently are 144 suspected drug houses on the Target list. Each Target officer receives a case load and works with the neighbors and other enforcement agencies to resolve the problem. Target appears to be quite successful in coordinating efforts and data of different agencies involved (Bureau of Buildings in particular).

While personnel are "borrowed" from other Police functions, the program will continue. North Precinct hopes to be able to go door to door and address problems related to abandoned autos, garbage, nuisance, etc.



**Issues:**

How do suspected drug houses get placed on the Target list?

**Action Item:**

Capt. Tobin agreed to look at the possibility of establishing a centralized reporting phone number/system for drug house complaints within the Department of Drugs and Vice. The centralized data could then be distributed in such a way to better coordinate enforcement and tracking activities of the Police Bureau, Building Bureau, HAP and Coalition offices, identifying offending properties and making sure that the Police, City Attorney's Office and landlords have the evidence they need for arrests and evictions, the Building Bureau has what it needs to enforce code violations. Tracking and accountability would be enhanced as well.

Related to this, the Police Bureau, Coalition Offices and others need to help educate citizens about how to report drug houses and how to be most effective in closing them down.

**City Attorney's Office**

Jeff Rogers, Lindy Tolbert

Since the Specified Crime Ordinance was enacted in 1987, 81 cases have been referred to the City Attorney's Office by the Police Bureau, initiated by the mailing of a certified letter to the property owner. Legal action consists of pursuing closure or forfeiture. Of those 81 case, 71 have been resolved through court action, stipulated agreement or other process. The City Attorney currently is handling 10 active cases. In response to specific inquiry, the City Attorney indicated that his office has sufficient resources to process all the cases currently coming from the Police Bureau and could handle an even greater number if the Target program generates more.

Concerns were raised about chronic disorderly conduct having a negative impact upon neighborhood livability. The Police Bureau and citizens are interested in either amending the Specified Crime Ordinance or adopting a separate ordinance which would give police the tools to enforce problems associated with disorderly conduct.

**Issues:**

The Police Bureau suggested that it would help them immensely if the City could retain expertise on Tenant Landlord law to help them with their enforcement cases. Related to this issue was the possibility of the City adopting a "model lease" that would help address problems of disorderly conduct.

### **Action Item:**

Jeff Rogers agreed to work with a small team to research and draft language to define behaviors which could be enforceable through fines or property closure. Issues to be researched are chronic disorderly conduct, display and discharge of weapons, loud noise, racial intimidation, alcohol consumption, repeated offenses, threats of physical harm and repeated gathering of disorderly crowds. Meeting participants urged that if City ordinances or State laws need to be enacted or modified to help develop such an enforcement tool, then this group would encourage those changes take place.

A suggestion was made to look at the possibility of using the existing tenant landlord law as a means of identifying disruptive behaviors which would require eviction, similar to what is used in the Specified Crime Ordinance. Existing tenant landlord law specifies that tenants not disturb neighbors, that they have a right to peaceful enjoyment of their property.

### **Housing Authority of Portland (HAP) Denny West, Paul Jones**

Concerns were raised about drug house complaints associated with Section 8 tenants. HAP explained that their agreement was with the tenants, not the landlord and that it has no authority to evict. However, according to federal guidelines, HAP can terminate Section 8 certification with the tenant based on "drug activity" or "violent behavior". There was extensive discussion about specifically what it takes for HAP to terminate certification and whether modifications could be made to their lease agreements to clarify this issue. There appeared to be general agreement that Section 8 housing did receive a lot of drug house complaints and that it was a problem which needed to be pursued.

### **Action Item:**

HAP agreed to try to assign one person within the agency to work with the Target Program on problem locations and look at cross referencing data pertaining to drug house complaints and Section 8 properties.

HAP also will work internally to pursue ideas pertaining to:

- 1) improving responsiveness to the police and coalition offices in addressing problems of Section 8 tenants involved in drug house complaints;
- 2) better screening procedures when interviewing prospective tenants;
- 3) modifying lease agreement to specify termination criteria.



**Bureau of Buildings**  
**Jo Zettler, Dave Tebeau**

The Building Bureau participates in Operation Target on a regular but informal basis. Relationships and personal contacts have been developed between the Police Bureau and Building Bureau which facilitates cooperation on housing code violations and drug house complaints, yet the system needs to be formalized.

The Police Bureau identified that it is sometimes difficult to know when or how to involve the Building Bureau. This is partially due to the fact that the Building Bureau and the Housing Authority do not use same criteria for housing code violations.

**Action Items:**

- 1) The Bureau of Buildings and the Housing Authority agreed to look at the possibility of consistency in housing code requirements between HAP properties and privately owned properties under the jurisdiction of the the Building Bureau.
- 2) Affected bureaus and HAP will look at formalizing their communication linkages and coordinating data on drug house complaints that could involve housing code violations.

**Other:**

- 1) Concern was expressed that the HAP requirements not be too complicated for property owners/managers, as it is frequently difficult to find enough properties willing to rent to Section 8 tenants. The burden of responsibility should be addressed within the relationship between the tenant and the Housing Authority.
- 2) Issues related to illegal property scams should come to this group for a briefing. Eric Sten from Kafoury's office will provide information.
- 3) Enforcement problems stemming from the inadequate transfer of title between sellers and buyers should be explored.

Meeting participants agreed to meet the following Friday, July 31, to further flush out concerns and identify action items, figure out workplans, specify timing and assign responsibilities.

Austin Raglione agreed to prepare minutes from 7/24 meeting and identify specific action items agreed upon prior to the next meeting.

July 24 1992 Drug House Discussion

| <u>NAME</u>      | <u>ORGANIZATION</u>      | <u>ADDRESS</u>                    | <u>PHONE</u> |
|------------------|--------------------------|-----------------------------------|--------------|
| Austin Raglione  | Blumenauer               | 1220 SW 5 <sup>th</sup> 407 97204 | 823-3603     |
| Loretta Young    | Blumenauer               | 1220 SW 5 <sup>th</sup> 407 97204 | 823-3606     |
| Jo Zeller        | "                        | 1120 SW 5 <sup>th</sup>           | 823-7337     |
| Dave Tebeaux     | "                        | "                                 | 823-7042     |
| Denny West       | HAP                      | 135 SW 4 <sup>th</sup> AVE        | 273-4521     |
| Paul Jones       | "                        | "                                 | 273-4549     |
| John Campbell    | Campbell Resources, Inc. | 319 SW Wash #802                  | 221-2005     |
| Sharon McCormack | ONA                      | 1220 SW 5 <sup>th</sup> Rm. 204   | 823-3048     |
| Bob Tolini       | Portland Police<br>DVD   | 1111 SW 2 <sup>nd</sup> AVE       | 796-3246     |
| Terry Anderson   | Comm. Kalamay            | City Hall 211                     | 823-3031     |
| Mike Kunkinell   | District Atty.           | 1021 SW 4 <sup>th</sup> Rm 600    | 2483922      |
| Charles MOOSE    | North Precinct           | 7214 N. Philadelphia              | 823-2120     |
| LINDY TOLBERT    | CITY Attorney            | 1220 SW 5 <sup>th</sup> AVE       | 823-4047     |
| Jeff Rogers      | City attorney            | "                                 |              |
| MIKE GARVEY      | NORTH Prec.              | 7214 N. PHILADELPHIA              | 823-2120     |
| John Rodgers     | Mayor's office           | 131/303                           | 823-4142     |

June 25, 1992

MEMORANDUM

To: Earl  
Staff

From: Austin

Re: Drug Houses  
CONFIDENTIAL DRAFT

Problem: All of us have had personal experience or dealt with citizens having trouble with drug houses/gang activity in their neighborhoods. The Police have put the drug house ordinance to good use, yet problems still continue; Police and citizens know where the houses are, yet closure, eviction and/or arrest is painfully slow. *why is it not working? -*

Proposal: Convene a group of City staff to review the issues, identify what other steps can and should be taken to give the police and citizens the tools they need to combat this problem more effectively. Implement actions this fall by Council directive. I have talked to Sharon McCormack and Capt. Moose who are both very supportive of doing this.

Format: *✓* Portland Police/Capt. Moose *823-2122.* *DIA's office(?)*  
ONA/Sharon McCormack *4519*  
Buildings/Jo Zettler and David Sweet  
City Attorney/Jeff Rogers, *Lindy Tolbert 4047*  
Housing Authority of Portland/Denny West  
Sheriff's Dept./Rod Englert  
Mayor's Office/~~John Rogers~~ *4120 Kish*  
Gretchen's Office/ *Ramsey 4151*  
Consult with and/or include Ed Blackburn *231-4066.*  
*Chuck Karl 823-4189.*

Expand to include citizens. Keep it informal. Not a big old Task Force or study. Let's identify some solutions and get on with it.

- Ideas:
- Uniformity in building inspections between HAP and BOB.
  - HAP Section 8 housing; city regulations need to be applied to their properties as well.
  - Police trained to cite for inspections, triggering BOB process.
  - Changes to Drug House ordinance to give it more bite, more effective sanctions against offending landlords.
  - City Atty. retain tenant/landlord expert to assist police with evictions.

*Dave Taylor  
823-3510-  
Sandy.*

*There is a group of residents in N/E Portland (effort led by Black United Front) meeting bi-weekly at Vancouver Ave. Baptist Church in an effort to*

fight crime. There's also a <sup>sub-committee</sup> ~~task force~~  
attached to the Economic Development  
Alliance, which come up with The RE  
Rescue Plan. You might want reps  
from these groups involved.

- Pursue possibility of Police serving evictions rather than Sheriff so that there can be more continuity in process.
- Expand drug, gambling, prostitution ordinances to include criteria for gang hangouts and expand to make sure skinheads are included.
- Expect greater accountability in Police Bureau. Raise expectations and visibility of issues. Possible look at revision in Police procedures. Capt. Moose's idea.
- Implement a SMART Team (Special Multi-Agency Reaction Team). Capt. Moose's idea. Coordinated approach to shutting down drug houses. Modelled after successful program.
- Speed up foreclosure by Mult. Co. to avoid nuisance and other problems.

Timing: Identify issues and possible solutions this summer with package of recommendations. September/October conduct public outreach. Bring to Council in October/November for implementation. Should expand in-house group to an ad hoc committee with citizens after first couple of planning meetings.



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Staff

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( \$ 126,000 )

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**Format:** Portland Police/Capt. Moose  
ONA/Sharon McCormack  
Buildings/Jo Zettler and David Sweet  
City Attorney/Jeff Rogers  
Housing Authority of Portland/Denny West  
Sheriff's Dept./Rod Englert  
Mayor's Office/~~John Rogers~~  
Gretchen's Office/  
Consult with and/or include Ed Blackburn

*also*  
• John Campbell.  
• Mike Kudkendall  
• Chuck Karl

*notify*  
*yes*

Expand to include citizens. Keep it informal. Not a big old Task Force or study. Let's identify some solutions and get on with it.

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  - HAP Section 8 housing; city regulations need to be applied to their properties as well.
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Capt. Tobin attorney for Ching Keel.

Interbureau TF.

- Complaint
- Letter
- ~~Letter~~ Specified crime package.
- To CA
- Initiates spec. crime ord. to get attention of owners.

Citizens / repeat.  
Drug case / Drug issue.

3200 arrests - 1992.

2700 1991

10] Get back to citizens.

Dedicated phone # } ⇒ Reporting drug problems.  
District officers

↳ be more responsive.

SE Uplift - inter-bureau  
task force.

1 Citizen/Police Survey.

Drug House complaints / numerous  
Gang activity.

Receive letter

☐ frequently visit.  
work to get cleaned up.

☐ Don't want to risk bad case law  
Search warrant = found drugs.

ONCE file a specified crime ordinance.

[Focus on customer to get tools to close house  
trapping stops.

STEP program. // outlaw gang activity.

July 7, 1992

Sharon:

I wanted to get in touch with you to talk about putting together the meeting on drug houses/gang activity with other City agencies. I have talked to Capt. Moose, Jeff Rogers, Jo Zettler and Ed Blackburn about the idea and all seemed to think it would be worthwhile. I don't have any grand illusions about sexy solutions, but I do think there are some things we, as a group, could do.

I wanted to have a chance to talk with you about how to organize the meeting, agenda and format before I scheduled. I am thinking about next week, either Tuesday or Thursday. I wanted to include McCormack, Moose, Rogers, Zettler and perhaps add John Campbell. Hold off on the Housing Authority until we have a chance to get a handle on City issues. Also, Moose mentioned bringing in Rod Englert from the Sheriff's Dept. at some point. Now or later?

My thoughts on agenda would be to assess the current situation and identify what the city could/should do to give police and citizens more effective means of shutting drug houses down quicker. Also, look at the possibility of identifying certain gang related behaviors which could be enforced (per Ed Blackburn's concept paper) which might help alleviate some negative neighborhood impact. I also think it is important to get citizens involved soon, (see attached).

I wanted to consult with you and get your ideas about how we might deal with Ronnie Herndon's group which meets every other Thursday. I think they are moving along the same direction we are heading and we could help each other.

Anyway, this is my thinking, and I would very much like to work with you as we move forward. I need to be at the doctor's all morning and won't be in until around 1:30. Perhaps we can get together in the afternoon.

I'll call when I get in. As always, thanks for all your help.

Austin

attachments

*Chuck Karl.*  
*Police*  
*Deputy Chief*  
*Tactical operations.*  
*Bob. & Tobin*





CITY OF

**PORTLAND, OREGON**

BUREAU OF POLICE

J.E. BUD CLARK, MAYOR  
Tom Potter, Chief of Police  
1111 S.W. 2nd Avenue  
Portland, OR 97204

RECEIVED

June 25, 1992

JUN 29 1992

**NEWS RELEASE**

Commissioner Earl Blumenauer

**Bridging the Gap: Community and Police Working Together**

**What have we learned from the Rodney King verdict and reactions?  
Where do we go from here?**

Accepting responsibility, making contingency plans and fostering communications were cited as top goals from about 60 law enforcement and community leaders from two states who met in Portland on Friday, June 19, to discuss what their cities and departments have learned after the Rodney King verdict was released.

The all-day meeting was sponsored by police departments of Portland, Tacoma and King County, Washington; Urban Leagues of Metropolitan Seattle, Portland and Tacoma; and the U.S. Department of Justice. It was organized and hosted by the Portland Police Bureau at the Japanese Gardens.

The group determined that the day's purpose was "to provide an opportunity for police decision-makers and community leaders to exchange information, explore the potential for similar problems in their communities and identify short- and long-term collaborative approaches to achieving safe and healthy communities."

In addition to the purpose, participants said their individual charge was to go back to their communities to "share information with the community to continue/begin a dialogue."

more -- more -- more



"POLICE AND COMMUNITY: SHARING THE VISION, BUILDING THE FUTURE"  
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The theme for the priorities developed at the conference was that problems -- and therefore solutions -- are a "shared responsibility" between citizens and police. These priorities were:

**Training:** Enhance and improve training for police officers in cultural diversity and appreciation; offer training for citizens.

**Education:** Offer community education on police policies and procedures allowing for public input; expand education for K-12 students in cultural appreciation.

**Hiring:** Hold police agencies accountable to create a workforce representative of the community; involve the community in recruitment.

**Communication:** Increase and improve communication between police and communities in individual cities; improve communication among police departments.

**Contingency planning:** Create -- and share -- models for contingency planning that involve police, local government, community groups and the media.

**Collaborative efforts:** Increase opportunities for police agencies to participate in collaborate problem-solving efforts with local and regional community groups.

**Racism:** Acknowledge that racism exists; hold police agencies accountable in seeing that people who exhibit racist behaviors are disciplined; hold communities accountable for working to stop hate groups and hate crimes.

Participants began the day by hearing from Portland Black United Front Coordinator Richard Brown who offered examples of community policing and said officers can do community policing without necessarily spending more time to do it.  
more -- more -- more

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"Community policing does not mean doing more for less," said Brown. "It's not doing more -- it's doing something differently."

The group then heard from a panel representing three cities: Major Mike O'Mahoney from the Seattle Police Department and Jeri Ware from the Seattle Human Rights Commission, Assistant Chief Charles Meinema from the Tacoma Police Department and Lyle Quasim from Tacoma Safe Streets, and Deputy Chief Dave Williams from the Portland Police Bureau and Sharon McCormack from Portland Neighborhood Crime Prevention.

Participants then recapped the strengths and problems in their own communities and met in small groups to identify the short- and long-term solutions.

Representatives from Eugene, Gresham, Salem, the FBI, the Oregon State Police and Clark County, Washington participated, as did representatives from community agencies such as the Church Council of Greater Seattle, the Ecumenical Ministries of Oregon, the Korean Grocers Associations of Portland, the Korean Women's Association of Tacoma, Seattle Public Schools, Portland Public Schools, Rotary of Seattle and the Puget Sound Alliance on Gang Activity.

Police representatives from Seattle and Tacoma said they would like to sponsor meetings on similar topics in the near future.

# # #

5/19/92

Austin Raglione:  
Sorry this  
is late! Thanks  
for your kind  
words and anything  
else you might  
do to help us.  
Kate Hussein  
335-8305



Kate Hussein  
Cindy

Karen Powell  
Drug Houses

Full length of  
14th Pl. Between  
Kilspworth to Prescott.  
15th, 16th, 17th, 18th

1. Gang and drug houses.

2. Gang / drug houses.  
14th place to Prescott  
15th 16th 17th

3. HUD property.

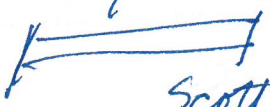
4. clear & irrevocable message.  
Nuisance abatement Statute Police support idea

5. forced out of home at gunpoint. Shots in windows.

5415 NE 14th place 5206 ~~striking~~

5421 NE 14th place. - wood lawn ~~the~~ bloods control the complex.

9 units



Scott Johnson at North  
Neigh. Response Team.

Drug and Vice  
Gang Enforcement Team  
Neil & Crumell.  
St. Billingshaw

Landlord: David Mazako. HUD properties. HUD holds financing.  
No resident mgr. Gang & drug activity.

HUD: resident mgr. independent of Mazako's operation  
(employees may be part of problem).

prostitution from  
5314 NE 14th

Karen Powell  
Sharon McCormack.

HUD Ronald Dooze  
Karen Powell.

what is HUD's responsibility?

City

HAP

10000 Bldg.  
Makail  
Shabaaz

Roadblock there  
Something is going on.....

①. Ed Blackburn.

②. Bldgs. → David Sweet.

③. Capt. Moose → Drugs & Vice. Tobin.  
taking Tate's  
Plane.

④ How get drug house address use

⑤ Target efforts.

⑥ pro nem offenders

more more rapidly while meeting legal  
descriptions.

⑦ → gangsters

New ordinance?

Strengthen existing ordinance?

→ LOOK AT IT AGAIN

Sections → get landlords moving faster.

Revisin g procedure.

City Atty. → get more action | Linda Tobin

Bldgs

Police





CITY OF  
**PORTLAND, OREGON**  
BUREAU OF POLICE

J.E. BUD CLARK, MAYOR  
Tom Potter, Chief of Police  
1111 S.W. 2nd Avenue  
Portland, OR 97204

May 21, 1992

**RECEIVED**

MAY 29 1992

TO: Commissioner Earl Blumenauer  
131/407

Commissioner Earl Blumenauer

SUBJECT: Neighborhood-Based Patrol Project

Last year, Deputy Chief Dave Williams met with a group of interested police and neighborhood personnel regarding patrol district boundaries, the methods to determine allocation of resources to these patrol areas, and the role police officers, supervisors, command officers and neighborhood crime prevention staff would have in the community policing efforts in the districts. From that initial meeting, the Neighborhood-Based Patrol Project developed.

Over the past few months, this group has worked to more clearly define what tasks are involved in such a project. The Community Policing Transition Plan, adopted by the City Council in 1990, did define the major goals of the project: "Conform police districts to neighborhood boundaries as well as determine the roles, responsibilities and resources of the Police Bureau and community crime prevention coordinators concerning the implementation of community policing."

Attached is a "Question & Answer" fact sheet on the project. This project will require the help of many people, and we will need to ask for your assistance throughout the project.

If you have any questions, please contact those people listed for the specific project area. Thank you.

  
TOM POTTER  
Chief of Police

TP/DJW:kdr  
Attachment



"POLICE AND COMMUNITY: SHARING THE VISION, BUILDING THE FUTURE"  
SEPTEMBER 23-25, 1992



CITY OF  
**PORTLAND, OREGON**

BUREAU OF POLICE

**J.E. BUD CLARK, MAYOR**  
Tom Potter, Chief of Police  
1111 S.W. 2nd Avenue  
Portland, OR 97204

May 21, 1992

**NEIGHBORHOOD-BASED PATROL PROJECT**  
**Fact Sheet**

**What is the neighborhood-based patrol project?**

Through a partnership among the Police Bureau, the Neighborhood Crime Prevention staff (formerly Neighborhoods Against Crime) and the community, the police are creating patrol districts boundaries that more closely match neighborhood boundaries.

This project has three parts:

Review how our **patrol districts** can better meet neighborhood needs. This may involve changing the current patrol district system to one of areas of responsibility based on neighborhood association boundaries.

Create **role definitions** for command, supervisors, officers and neighborhood crime prevention staff to reflect community policing goals and the Neighborhood Liaison officer program. (What's expected of a commander? a supervisor? a district officer? a Liaison officer? neighborhood crime prevention staff?)

Figure out a community policing model for **patrol deployment** (where to put personnel) and **allocation** (how many are needed to be effective and safe) using neighborhood information profiles of crime and livability issues.

**Why are we doing this now?**

Our 9-1-1 system is upgrading its equipment and we have an opportunity to build in any changes in patrol district boundaries we think are necessary. In order to provide this information in time to have it part of the upgrade, we need to have our work done by October 1992.

Also, the Community Policing Transition Plan calls for the Bureau to decentralize with its goal of "The Police Bureau will conform police districts to neighborhood boundaries" and to improve interagency communication by "Determining the roles, responsibilities, and resources of the Police Bureau and Office of Neighborhood Associations and Neighbors Against Crime, regarding Community Policing implementation."

**What will the changes look like?**

The current work anticipates staff increases through city budget year 1992-93 and does not increase the total number of patrol areas. Borders for the patrol areas will change however to more closely match neighborhood association boundaries.



"POLICE AND COMMUNITY: SHARING THE VISION, BUILDING THE FUTURE"  
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### **How does the project relate to the new Computer Aided Dispatch (CAD) system?**

In the Police Bureau's computer system each patrol district is divided into smaller geographical areas called grids. The new CAD system will use a similar grid system to construct flexible patrol districts. These grids are called "reporting blocks" and will be used to allocate patrol resources per area.

### **Does this project relate to the move of North Precinct?**

No. The new facility is needed because the old facility is vastly overcrowded and can't be remodeled any further. The new location is designed to better serve the needs of the North Precinct neighborhoods.

### **How is this being done? What is the timeline?**

**District alignment:** Officer Sue Miller, Operation Support Unit, heads up a committee of personnel from all three precincts to look at the idea of neighborhood aligned patrol districts. This information needs to be done by late 1992 to be built into the changes in the CAD system.

**Roles clarification:** Neighborhood crime prevention coordinators and Bureau personnel from all ranks have been meeting to create a roles guide. It will build upon work from the Neighborhood Liaison Officer program. The group would like to have its work done by the end of 1992.

**Patrol deployment and allocation:** Mike Sims, Data Processing Division, and personnel from the Community Policing Support Division are researching methods of personnel deployment and allocation. These methods will take several months to develop and more time to evaluate. The group plans to have a model in place by late 1992, with evaluations to continue throughout 1993.

### **How can I find out more?**

The Neighborhood-Based Patrol Project, led by Deputy Chief Dave Williams, will distribute fact sheets periodically as the project continues to keep you informed of the progress, and to ask for your help at various stages of the project.

In the meantime, feel free to contact the following people if you need more information or would like to offer your opinions or suggestions:

Dave Williams, 796-3000  
Patrol districts, Sue Miller, 823-4706  
Roles clarification, John Laws, 796-3486  
Patrol deployment and allocation, Dick Karman, 796-3153

June 25, 1992

**MEMORANDUM**

To: Earl  
Staff

From: Austin

Re: Drug Houses  
**CONFIDENTIAL DRAFT**

**Problem:** All of us have had personal experience or dealt with citizens having trouble with drug houses/gang activity in their neighborhoods. The Police have put the drug house ordinance to good use, yet problems still continue; Police and citizens know where the houses are, yet closure, eviction and/or arrest is painfully slow.

**Proposal:** Convene a group of City staff to review the issues, identify what other steps can and should be taken to give the police and citizens the tools they need to combat this problem more effectively. Implement actions this fall by Council directive. I have talked to Sharon McCormack and Capt. Moose who are both very supportive of doing this.

**Format:** Portland Police/Capt. Moose  
ONA/Sharon McCormack  
Buildings/Jo Zettler and David Sweet  
City Attorney/Jeff Rogers  
Housing Authority of Portland/Denny West  
Sheriff's Dept./Rod Englert  
Mayor's Office/John Rogers  
Gretchen's Office/  
Consult with and/or include Ed Blackburn

Expand to include citizens. Keep it informal. Not a big old Task Force or study. Let's identify some solutions and get on with it.

- Ideas:**
- Uniformity in building inspections between HAP and BOB.
  - HAP Section 8 housing; city regulations need to be applied to their properties as well.
  - Police trained to cite for inspections, triggering BOB process.
  - Changes to Drug House ordinance to give it more bite, more effective sanctions against offending landlords.
  - City Atty. retain tenant/landlord expert to assist police with evictions.

- Pursue possibility of Police serving evictions rather than Sheriff so that there can be more continuity in process.
- Expand drug, gambling, prostitution ordinances to include criteria for gang hangouts and expand to make sure skinheads are included.
- Expect greater accountability in Police Bureau. Raise expectations and visibility of issues. Possible look at revision in Police procedures. Capt. Moose's idea.
- Implement a SMART Team (Special Multi-Agency Reaction Team). Capt. Moose's idea. Coordinated approach to shutting down drug houses. Modelled after successful program.
- Speed up foreclosure by Mult. Co. to avoid nuisance and other problems.

**Timing:** Identify issues and possible solutions this summer with package of recommendations. September/October conduct public outreach. Bring to Council in October/November for implementation. Should expand in-house group to an ad hoc committee with citizens after first couple of planning meetings.