AMERICAN FRIENDS SERVICE COMMITTEE

PORTLAND AREA PROGRAM OFFICE

4312 S.E. STARK STREET, PORTLAND, OREGON 97215 • 235-8954

HELEN STRITMATTER CHAIRMAN

ARTHUR M. DYE, JR. EXECUTIVE SECRETARY

JOHN W. WILLARD INTERPRETATION AND FINANCE

> A PROPOSAL FOR COMMUNITY ORGANIZATION AND PLANNING IN PORTLAND, OREGON

PURPOSE:

To find effective ways of supplementing urban renewal with community initiated social planning.

To relate affected communities to one another for mutual benefit.

To build a "skills bank" of experts in community planning and organization who can be made available as advisers to local community organizations.

DURATION: The program is planned for two years, after which devolvement upon an independently established organization is envisioned.

COST:

An estimated \$30,000 a year for two years.

May 20, 1971





CITY DEMONSTRATION AGENCY 5329 N.E. UNION AVENUE PORTLAND, OREGON 97211 288-6923

March 31, 1971

Portland Development Commission Emanuel Displaced Persons Association Emanuel Hospital Housing Authority of Portland

Gentlemen:

We, Charles Jordan and Josiah Nunn, sign this Replacement Housing Agreement as representatives of the Model Cities Agency and Citizens Participation structure respectively with a sincere desire to exert as much energy and enthusiasm as humanly possible to attain the goals described in the Agreement.

We are of the understanding that this is a moral commitment and not a financial one, yet we are not so naive to believe that homes are built on morality. However, we are in no position at this time to commit any present or future funds to the "Emanuel Hospital Urban Renewal Project Area" exclusively.

Trusting this letter will be interpreted in the same vain in which it is intended.

Sincerely yours. Charles Jordan, Director

Josiah Nunn, Chairman Citizens Planning Board

# A PROPOSAL OF THE AMERICAN FRIENDS SERVICE COMMITTEE FOR COMMUNITY PLANNING AND INTER-GROUP RELATIONS IN PORTLAND, OREGON May 1971

"Green residential hills drop down to the commercial core with a transition from panoramic views to a compact urban center... This is dream world urbanism; a city blessed by nature and by man... It is so lovely that Portlanders are lulled by its beauty into a kind of false security about its urban health." Ada Louise Huxtable, N.Y. Times, 6/19/70

"People can not live without a sense of self-worth; they will do anything to regain it once it is lost. This is why the most dangerous creation of any society is that man who has nothing to lose."

James Baldwin, The Fire Next Time

## INTRODUCTION

Portland, deservedly, has the reputation of being a city blessed by nature and by man. It is a beautiful city laced with miles of parks and dotted with well cared for homes and gardens. Its people are open and friendly. Yet parts of the city's residential area are deteriorated with age and hard use. Decaying commercial and industrial areas surround the city's interior. Each is symptomatic of urban blight which affects most American cities. To deal with this the city has adopted the concept of urban renewal. Some projects are already in process -- others in the planning stages.

Urban renewal involves people who live in the decaying areas. Most of them are poor; many are black, Chicano or Indian. Their experience all too often has been one of alienation from the dominant society and most often they are powerless in the face of circumstances and decisions which affect their lives. Many of the families destined to live in the marginal areas by their poverty have been pushed from one neighborhood to the next by urban renewal which all too often has displaced them without improving their housing conditions. There is generally a shortage of suitable replacement homes at prices which can be afforded. Defeat, mounting despair, loss of dignity, dehumanization is the cumulative feeling. In time these become the citizens who, as Baldwin says, have nothing to lose.

> "Imagine, if you can, what it would be like to go to bed one night secure in a home you had struggled to maintain for 20 years and wake the next morning to the news that someone wanted the land on which your house stood! Not only do they want your land, but they have enlisted the power of the government to get it away from you. Worst of all is the realization that you have not been consulted in the decision making process; that your government -- at several levels -- considers you a "thing" to be moved as it saw fit." The words of a Portland resident caught in the path of urban renewal.

## BACKGROUND OF AFSC INVOLVEMENT

Following release of the influential Kerner Commission Report on Civil Disorders in 1968, the American Friends Service Committee surveyed attitudes in a portion of Portland. The study revealed not only insular attitudes but a failure of communication among ethnic groups within the city and between the various organized neighborhood groups. The Committee invested twelve months of staff and committee work in an effort to re-establish communication. In 1970 the AFSC Community Relations Committee in Portland opened an office in Albina with part-time staff. Nearby was the area designated for urban renewal by Emanuel Hospital. Residents of the area asked for our help.

The Emanuel Hospital Urban Renewal Project is an excellent example of a valuable and necessary community medical facility needing to expand its campus and its services. But the project called for the displacement of more than 100 families in a 25 block area -- some of the families were living in their homes before the hospital originally moved to the area. Acquisition of the parcels of land is being accomplished through use of public funds, but without the channels of communication between the hospital, the local public agency and the residents being adequately employed as called for under both Urban Renewal and Model Cities regulations.

The American Friends Service Committee assisted the Emanuel Displaced Persons Association to organize as the voice of citizens immediately affected. EDPA, speaking for the surrounding community, negotiated changes in the renewal plan which will provide for between 180 and 300 new units of housing for displaced residents of the community. EDPA learned something about successful citizen participation in community affairs. Their experience is being studied by other community groups in Portland.

There are five other areas of the city where urban renewal is imminent. In each area there are citizens concerned about their community and the impact of urban renewal upon it. They want the organized voices of the community to be considered in the planning and community decisions.

## ABOUT THE AMERICAN FRIENDS SERVICE COMMITTEE

In the past twenty-five years the American Friends Service Committee has had experience in the U.S.A., and some twenty other countries, helping concerned individuals and groups in the field of community organization. In this country the programs are directed by the Community Relations Division, and are located in 25 states -- in rural settings as well as in urban centers and smaller cities. The programs are unified by a common vision: the democratic goal of a free society of equals in which uniform legal rights and human social and economic systems bring to citizens the opportunity to participate in the major decisions affecting their lives.

AFSC community relations work begins with the assumption that basic change is needed in our society, and that a major potential for bringing about that change lies in enabling people who are relatively "powerless" (those presently without a strong voice in the community) to gain skills, knowledge, organization, economic resources and a sense that they can determine the direction of their lives. From new relationships involving respect and shared power we believe new and renewed institutions can emerge which will better serve the needs of all Americans.

AFSC community relations staff share a commitment to four basic operating practices which flow from Quaker beliefs and experience. These are:

- People involved must take responsibility for the programs of change which they want. We seek to provide resources, including community organization staff, without attempting to dominate.
- (2) Recognizing the validity of group identity, we believe in the possibility of preserving the values of diversity while uniting people around work on common problems and common objectives.
- (3) We recognize that institutions and structures need to change in basic ways. We experiment with approaches to fundamental change.
- (4) We are committed to ways of change which recognize the worth of <u>all</u> people. We are committed to peaceful ways of change.

## THE PROGRAM PROPOSAL

Five areas of Portland are currently under urban renewal or face that prospect in the future: Emanuel Hospital, Eliot, Good Samaritan, Lair Hill Park and Southeast Portland. There is a clear need for mutual sharing of information, experience, skills and other resources among established or newly organized community groups in these areas. In terms of urban problem-solving, organizing the people who are affected by the problems to act in their own self interest has proven effective. Neighborhood community action and planning organizations will mobilize the abilities and energy of residents in ways superior to the approach of bureaucratic agencies from the outside.

The American Friends Service Committee can help in seven specific ways:

- 1. Help organize and/or strengthen community groups through door-to-door contact and community meetings.
- 2. Prepare a community profile for each area to help identify the forces at work in the community, their motivation for being there, and their influence in the neighborhood.
- 3. Attempt to reactivate presently unused community participation channels in order to provide the community organized access to the power structure of Portland.
- 4. Serve as communicator among and/or convener of diverse racial, economic and social groups to work on common concerns -- especially to assist neighborhood groups affected by urban renewal to relate to one another in mutually helpful w<sub>a</sub>ys. Act as a clearing house for information of use to local community organizations.

- 5. Build a "skills bank" of individuals with expertise and competency in skills useful to neighborhoods to be on call.
- Keep in touch with civic agencies who have responsibility for community development (Model Cities, Portland Planning Commission, Portland Development Commission, Portland Housing Authority are examples).
- 7. Carefully document the life of the program in Portland so the experience can be widely shared with other urban areas.

# STAFF AND BUDGET

It is felt that a staff of two, with secretarial support, can operate the program as described above. We see the program duration as a minimum of two years.

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PORTLAND COMMUN				-72		
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Travel			1	,500		
Equipment				400		
Salaries (1)		- - 	25	,000		
Other			_1	400		
	Tota	l	\$30	000		

(1) Salaries include: Director Community Consultant Secretary The Metropolitan Human Relations Commission is concerned regarding people being displaced by urban renewal. There seems to be a number of people who believe that they have been enticed, frightened, cajoled and seduced into accepting the judgment of PDC as to what is best for them rather than making a choice of their own.

We must admit to the cavalier attitude of PDC, for they seem to believe they have the wisdom of Moses and by virtue of such wisdom should not be questioned.

One cannot help but wonder if they have convinced themselves of their righteousness and that they are the only ones capable of dispensing goodies for the benefit of all of the people.

We wonder about the agreement between PDC and others that was completed in March of 1971. We understand this agreement was made in good faith on the part of all. Has anything been done to fulfill the terms of this agreement?

We believe that their genial magnanimity should be questioned.



# NATIONAL ASSOCIATION FOR THE ADVANCEMENT OF COLORED PEOPLE

PORTLAND BRANCH . 2752 N. WILLIAMS . PORTLAND, OREGON 97212 • 284-7722

June 22, 1971

MAYOR EXEC. ASST. T. ECEIVE JUN 201971 EXEC. ASST. 1 CO: --855 AC ! SEC. YOUTH 00075. M. C. CCORD.

The Hon. Terry D. Schrunk, Mayor MAYOR'S OFFICE City of Portland City Hall Portland, Oregon 97204

Dear Mayor Schrunk:

After accepting the report of its ad hoc committee studying the Emanuel Hospital expansion program, the Portland Branch National Association for the Advancement of Colored People wishes to go on record as supporting the proposed Emanuel Hospital expansion plan as part of the Urban Renewal Plan of the Model Cities Program.

We feel this expansion will provide job opportunities, additional housing, and extensive medical services to the community. Because of the relocation benefits, it is also expected that most residents being relocated will be able to improve their housing standards and general living conditions.

May we also advise you that if we can be of assistance to you in any way in bringing about a better Portland for all of its citizens. please do not hesitate to call upon us.

Very truly yours, dacon

Ellis H. Casson President.

EHC: SD

OFFICE OF THE MAYOR





TERRY D. SCHRUNK MAYOR

UN 2 4 10

CITY OF PORTLAND OREGON

June 23, 1971

Mr. Ellis H. Casson, President National Association for the Advancement of Colored People Portland Branch 2752 N. Williams Portland, Oregon 97212

Dear Ellis,

Thank you very much for your letter of June 22, 1971, regarding the position of the National Association for the Advancement of Colored People with respect to the proposed Emanuel Hospital expansion plan.

Please be advised that I am forwarding copies of your letter to each member of the City Council, Director of the Model Cities Program-Charles Jordan, Mr. John Kenward and Mr. Ira Keller.

Very truly yours,

Leng A Schrunk MATOR

TDS.m

# June 25, 1971

Mr. John Kenward, Exec. Director Portland Development Commission 1700 SW 4th Avenue Portland, Oregon 97201

# Dear Mr. Kenward:

The Metropolitan Human Relations Commission is aware that for the past several months a sizeable number of Portland citizens have agonized over the plight of a large number of families faced with the prospect of losing their home to the Emanuel Hospital Project. Considerable negotiation has already taken place both on the streets and within private and public meetings. To date the problem has not been satisfactorily resolved for the majority of citizens most directly affected.

An appeal has come to the Metropolitan Human Relations Commission for an open meeting of the Commission to be held in the Ernanuel Project area for the purpose of conducting a public hearing on the matter. The appeal specifies a recommendation that the local media be invited to attend.

The Commission is inclined at the present time to act in support of this appeal. Before doing so however we feel it appropriate to inform the Development Commission of this prospect and offer you an opportunity for input before a final decision is reached. The Commission is sufficiently aware of the objectives, good intentions and powers of the Portland Development Commission in the field of providing resources for renewal in Portland. As a human relations organisation however we can not escape the necessity of using every lawful measure to assure that citizens experience the very minimum of financial loss and psychological trauma.

We consider this matter and our responsibility to those who have appealed to be significant and urgent. Would you therefore contact this office as soch as possible to arrange alternative steps you are willing to pursue in order to resolve this issue. Please be assured that the Commission does prefer to act in a way that will cause the least possible embarrassment for everyone concerned.

Sincerely,

Russell A. Peyton

C. C.

Mayor Schrunk

Memo to Russ Peyton: From Ron Buel Suggested people that you invite to make presentations at Emanuel hearings in addition to EDPA Richard Rix Comprehensive Health Planning Association John Does 182 Director, Oregon Hospital Association, Multhomah Cty Assoc. John Does 1-10 Emanuel Directors & Chief of Staff Ira Keller, Halverson, Raschio, Look, #5 & Kenward at PDC Mayor & 4 City Commissioners Gleason & 4 County Commissioners Russell Dawson at HUD (blind copy to Helen Benjamin; there) Redd Rosenbaum at HAP (suggesting he disqualify self from board on this one and address self to the agreement) Lawrence Alberti & John Does 1-12 on Elkiot Association board. Jo Nunn & Model Cities Citizens Planning Board members 1-27 Chuck Bradenfill & Marchus Glenn & Ron Ennis at ACT & Floyd Bryant, new chr Charles Jordan at Model Cities suggesting that you understand Larry Shadboalt on his staff has done some general work on relocation in the Model Cities area and may want to testify, with copy to Shadboalt Jay Folberg & Jim Barnes at Legal Aid

Suggest letter that reads something like:

The Metropolitan Human Relations Commission is holding public hearings on the urban renewal project at Emanuel Hospital, with particular reference to relocation of persons how living on the site and to an agreement for public housing that has been drawn. We are holding this hearing as a result of complaints made to us regarding the project and relocation resulting from it.

This hearing, to take place at the Matt Dishman Community Center on August 12 beginning at 7:30 p.m. will be open to the subject. We invite you anyone wishing to address the Commission on the subject. We invite you to participate by making a statement if you so desire.

It is our hope that information presented at these hearings will be in the public interest if the formation of fine formation of a policy and that truth and justice will be served by apublic airing of accuracy controversial events.

Suggest press release announcing the hearings go to the following: Clarion-Defender, The Newspaper, Oregon Times, Portland Observer Clark Press, The Oregonian, The Journal, PSU Vanguard KPTV, KATU, KOIN & KGW TV KEX, KYXI, KGU, KOIN, KPOJ, KWJJ, KXL & KBOO radio stations Editorial writers Harold Hughes at Oregonian & Jerry Tippens at Journal Ira C. Keller Chairman

Harold Halvorsen Secretary

Vincent Raschio Edward H. Look John S. Griffith

# PORTLAND DEVELOPMENT COMMISSION

1700 S.W. FOURTH AVENUE · PORTLAND, OREGON 97201 · 224-4800

June 30, 1971

John B. Kenward Executive Director

Mr. Russell Peyton, Director Metropolitan Human Relations Commission 317 City Hall Portland, Oregon 97204

Dear Mr. Peyton:

Reference is made to your letter of June 25, 1971, advising that an appeal has been filed with your Commission concerning the Development Commission's activities in the Emanuel Hospital Urban Renewal Project Area.

In order that we may have specific information concerning this matter, we ask that you please furnish us with a copy of the appeal. We shall also appreciate it if you will advise the party who filed the appeal to contact us directly to discuss the matter. We will then do everything we can to resolve any problems that may be involved. Certainly, no good purpose would be served by holding a hearing at this time since the Development Commission has not been apprised of the nature of the complaint nor had any opportunity to respond to it.

Very tru

John B. Kenward Executive Director

JBK:jk cc: Mayor Schrunk Emanuel Displaced Persons Association, Inc.

106 N. E. Morris PORTLAND, OREGON 97212

Phone 287-3736

July 13, 1971

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Mr. John B. Kenward Executive Director Portland Development Commission 1700 S. W. Fourth Portland, Oregon

> Re: Request for Information on Progress of Planning for Replacement Housing, Emanuel Urban Renewal Project (R-20)

Dear Mr. Kenward:

The Emanuel Displaced Persons Association looks forward to the fruition of the agreement regarding housing, signed between representatives of EDPA, Inc., Emanuel Hospital, the Housing Authority of Portland, Model Cities Citizens Planning Board, City Demonstration Agency, and Portland Development Commission, on March 31, 1971.

To date, we have received no notice of any activities being undertaken by any of the signatory parties to that agreement, other than Emanuel Displaced Persons Association itself, regarding planning or execution of the agreement to provide from 180 to 300 units of low and moderate income housing to achieve the agreed goal of replacing all housing units demolished as a result of the Emanuel Urban Renewal Project, with not less than an equal number of newly constructed standard housing units located in the area. Our information indicates that all relocation housing has been obtained by "capture" from existing resources.

Emanuel Displaced Person Association is extremely anxious to proceed with the generation of the agreed units, and has not seen any proof or evidence of any steps taken to replace even one unit of housing so taken. To the best of our knowledge, every unit currently under construction or now in the planning stage, was either already committed at the time of our agreement, or has been the result of activities outside of and independent of the agreement mentioned above. The Emanuel Displaced Persons Association entered into the agreement in good faith on the prospect that the project might truly benefit the community through the provisions of the additional housing which is the subject matter of the agreement. The Emanuel Displaced Persons Mr. John B. Kenward July 12, 1971 Page Two

> Re: Request for Information on Progress of Planning for Replacement Housing, Emanuel Urban Renewal Project (R-20)

Association is not in a position to provide the financial and expert resources necessary for the vigorous and successful prosecution of the salutory purposes of the agreement and recognizes that fact. However, it is conceded that your organization does possess these attributes which are necessary to the commendable goals noted in the agreement. Accordingly, EDPA requests an immediate report of the status of the planning and preparation necessary to affect the purposes of the above noted agreement, to this date.

Emanuel Displaced Persons Association feels that the agreement above noted was the first concrete and substantial step towards the purposes expressed in Section 1441 of the 1949 Housing Act, namely, "the realization as soon as feasible of a goal of a decent home and suitable living environment for every American family", and accordingly we are extremely concerned with the apparent lack of any activity to see that the purposes of the 1949 Housing Act are attained.

Your earliest response to this inquiry would be very much appreciated.

Copies of this correspondence have been provided to members of the Oregon Congressional delegation for their information.

Very truly yours, (Mrs.) Leo Warren

Chairman Holman J. Barnes, Jr. Df Counsel for EDPA

# AGREEMENT

This document, consisting of three pages, memorializes the understanding of the several signatory parties.

This agreement was reached after negotiations conducted between said parties preceding the llth of March, 1971, when the final understanding was consummated.

# FIRST

The parties understand that the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 applies to the relocation of residents from the Emanuel Hospital Urban Renewal Project (ORE. R-20), and fully endorse the letter and intent of said Act.

# SECOND

The parties agree:

That it is desirable to improve the Model Cities Area for residential purposes and to increase the supply of standard housing available within the Model Cities Area for persons of low and moderate income.

That the development of attractive and standard, Federally-assisted, low and moderate income dwelling units within the Model Cities Area is essential to the preservation and improvement of that area as a residential district.

That the area designated in the Emanuel Hospital Project Urban Renewal Plan for housing is suitable for development of Federally-assisted low and moderate income housing, including public housing.

That, at the present time there are approximately 180 existing housing units, the majority of which are substandard and of which approximately 135 are presently occupied.

rage 1 - AGREENENT

That the parties agree to cooperate in the development of the aforedescribed area within the Emanuel Hospital Urban Renewal Project with approximately 180 to 300 units of Federallyassisted low and moderate income housing, including public housing, and complementary residential and supportive use, subject to the terms of the Emanuel Hospital Project Urban Renewal Plan and applicable laws, rules and regulations governing the development of the Project Area and the development of low and moderate income housing.

That units to be furnished by the Housing Authority of Portland shall be in addition to those covered in its existing Cooperation Agreement with the City of Portland and shall be funded by resources other than those required to fulfill requirements of the Housing Authority's present, outstanding Cooperation Agreements with the City of Portland and the County of Multnomah and those program reservations for which the Housing Authority has heretofore applied.

That said development will be given the highest Project priority possible.

# THIRD

The parties agree:

That, all of the parties will cooperate in providing Federally-assisted housing to achieve the goal of replacing all existing housing units demolished as a result of the Emanuel Hospital Urban Renewal Project with not less than an equal number of newly-constructed standard housing units located within the Project Area or as near as possible to the Project Area and all within the Model Cities Area. It is recognized that the development of such housing is dependent upon the desires of the citizens of the Model Cities Area in designating areas suitable for development of new housing and the availability of funds to carry The parties agree:

That, the Relocation Program in connection with the Emanuel Hospital Urban Renewal Project will be conducted in accordance with the laws, rules and regulations of the Department of Housing and Urban Development including "freedom of choice standards" and assistance will be provided to residents displaced to relocate in type and location of housing according to the choice of the individual resident.

# IT IS CONCLUDED THAT:

Each and every party agrees to the above principles and objectives and will devote the maximum energy and enthusiasm attainable toward achieving the above goals and improving the housing situation of Model Cities residents.

Displaced Persons Association

Senior Vice President

Portland Housing Authority OI Board Demonstration Agency Development Commission Land

MAR 2 5 1971

Page 3 - AGREEMENT

\*See letter of transmittal

# mhrc

# METROPOLITAN HUMAN RELATIONS COMMISSION

Multnomah County – City of Portland 317 City Hall Portland, Oregon 97204 228-6141 x 250

**Russell A. Peyton** Director Vernon Summers Assistant James R. Sitzman Assistant **Gloria Johnson** Secretary

August 12, 1971

To: Commission Members From: Russell Peyton

Re: Commission Meeting

Chairman Brownstein requested that the staff poll the members of the Commission to determine whether or not we could get a quorum for our regular meeting, Wednesday, August 18, 1971. Although we have been unable to contact everyone we did find that due to vacations or being out of town eight or more could not attend which would mean that we have less than a quorum.

Chairman Brownstein has asked us to check again for the following week and the first week in September and to hold a meeting as soon as we can get a quorum.

mhrc

# METROPOLITAN HUMAN RELATIONS COMMISSION

Multnomah County — City of Portland 317 City Hall ■ Portland, Oregon 97204 ■ 228-6141 x 250

#### August 13, 1971

Russell A. Peyton Director Vernon Summers Assistant James R. Sitzman Assistant Gloria Johnson Secretary

TO THE MEMBERS OF THE METROPOLITAN HUMAN RELATIONS COMMISSION

Ladies and Gentlemen:

I feel you should be brought up to date regarding our proposed public meeting with the Emanuel Displaced Persons Association. First of all, I have deferred the holding of the meeting until the Commission can take further formal action. Additionally, I have serious reservations as to whether we should proceed with the meeting as I will discuss below. Finally, I am compelled to be out of the city on August 18, the date of our next regular meeting, and feel that a complete report is due you. Because of the extent of activity and feelings aroused, this report is more detailed and lengthy than I would desire.

Following our last regular meeting, Jim Jackson volunteered and I requested Rosemary Scott to act as a committee of two to monitor the proposed form of meeting. When I made that request of them, I did not contemplate that the matter would move quite as rapidly as it would or that their limitations with respect to meeting times would hamper the progress of this matter. More importantly, I was directly contacted by John Kenward, Director of the Portland Development Commission regarding our conducting the hearing and serious questions were raised with respect thereto. I did not feel that it was appropriate to slough what should be the Chairman's responsibility under such circumstances onto a committee and felt that I should continue to work directly with the staff on this problem.

You will also remember that we concluded our discussion at the meeting with particular concern as to the structure of the public hearing. On July 28, Russ and Vern met with Bob Nelson, Mrs. Leo Warren, President of EDPA, Jim Barnes, of Legal Aid and attorney for EDPA. The format of the hearing, room arrangements, etc. were discussed and agreed upon. Bob Nelson was asked for specific complaints and promised to proAugust 13, 1971 Page Two

vide them. He was most anxious for the hearing to be held on August 12. The staff was, frankly, reluctant to have the meeting as early as that because of problems of setting it up. Accordingly, Bob Nelson met with Vern Summers and me on August 2, and Bob convinced me of the soundness of conducting a public hearing at the Matt Dishman Center on August 12.

We all agreed to a "tight" format for the hearing. We spelled out that the Commission and representative members of the EDPA would be arranged in a semi-circle on the stage, that there would be some introductory remarks by the MHRC chairman and opening remarks by Mrs. Warren on behalf of EDPA. Four statements, already in being, would be read by members of EDPA. The EDPA presentation would be concluded with a summary and specific proposals by Jim Barnes. PDC would be provided the opportunity to respond and the members of the public present would then have the opportunity to question or speak through the chair.

I indicated to Bob at our August 2 meeting my concern with regard to the matters that were to be presented and that I wanted to be acquainted with them and to see the affidavits and statements that were to be read. Bob promised that he would have them to me promptly. I also wanted to have an inkling of the recommendations that Jim Barnes was to make.

Subsequent to this meeting, John Kenward called and expressed great concern that our Commission would schedule such a hearing, in effect trying another public agency, without inviting that agency to the meeting in which the determination was made. Frankly, without respect to my own concerns as to the urban renewal program, I was compelled to agree that we had acted somewhat injudiciously in determining to have the hearing without inviting PDC to come before us at a specific time to present its side of the issues raised. It was agreed that the interested principals would meet and try to come to some resolution of the outstanding issues and make some determination as to whether we should go forward with the hearing.

The first time mutually convenient to all the parties was noon on Monday, the 9th. Obviously, if we continued with an August 12 proposed meeting schedule, we would either have an ill-prepared meeting, or could not meet in good faith with PDC on the basic issue of having the meeting. Accordingly, and after consulting with staff, and with Jim Barnes' approval, the meeting time was postponed to August 19. August 13, 1971 Page Three

Russ, Vern, and I met with Ira Keller, the Chairman, John Kenward, the Executive Director, and Allie Norville, the counsel, of PDC, together with Jim Barnes at lunch on Monday, the 9th. Several things became immediately apparent:

(1) Jim Barnes' particular thrust was in the direction of the implementation of the outstanding agreement on housing and he had no specific input to make with regard to the relocation process.

(2) The four affidavits that Jim had previously prepared and which were going to be the basis of Bob Nelson's presentation were rather old matters of concern and had previously been given to PDC. The problems therein were, essentially, solved.

(3) Jim Barnes took little or no specific issue with PDC's present relocation policies and practices in the Emanuel area. There are individual personality problems and conflicts between PDC representatives and the residents, but these are, to some extent at least, to be expected under the circumstances and did not, apparently, stem from the practice or policy of PDC. To the contrary, Messrs. Keller and Kenward expressed a genuine concern about improving the attitudes of their representatives. One individual, in particular, seems to be the primary source of contention.

(4) PDC has taken numerous, and some substantial, steps to implement the housing agreement. These were delineated in a memorandum from Mr. Kenward to his board which was furnished to us, together with a letter calling for a meeting of interested persons with respect to housing problems. A copy of that correspondence is attached.

I was now in this situation: There were two concerns expressed at our Commission meeting that were to be aired at the public meeting: (1) relocation and (2) implementation of the housing agreement. (You will recall that it was agreed that we were not going to examine the general urban renewal process, the Portland Development Commission in general, or the general relocation process.) With respect the first matter, relocation, I have not yet been presented with any evidence of current problems of any source whatsoever, even though both Russ and I have been promised documentation with regard to this matter many days ago by Bob Nelson. To the contrary, the only evidence that I was aware existed was, apparently, out-dated. The individual in whom I had the most confidence, Jim Barnes, appeared to express an attitude that the basic relocation problems were under control and subject to being negotiated and administered fairly with PDC. As to the second concern, the housing agreement, some significant effort has been made and holding a public hearing on this matter seemed unwarranted.

August 13, 1971 Page Four

Accordingly, it was unanimously agreed among Russ, Vern, and myself that we had no cause for a hearing. Russ so informed Bob Nelson on the afternoon of the 9th and Bob requested a meeting with me the next morning. I met with him, together with Russ, Vern and Ron Buel, Neil Goldschmidt's Administrative Assistant, and we thoroughly reviewed the matter. Bob Nelson and Ron Buel were extremely disappointed in our conclusion that we should not go forward. Ron was most upset and walked out of the meeting expressing, for himself personally and not for Neil, great disappointment in the three of us. Bob left with the idea of calling his own meeting and inviting the Commissioners to attend. (He subsequently obtained from Russ the names and addresses of all members of the Commission.) Before leaving, I reminded Bob that he had not yet furnished us with any evidence of complaints with respect to the relocation process. He finally handed me a file of papers and stated that I could read them then and there but that he wasn't going to leave them with me for fear of the use I would make of them. I refused to submit to such a suggestion.

Russ, Vern and I concluded that it would be appropriate for Vern to conduct an investigation on behalf of the MHRC in the Emanuel relocation area. At this time he is conducting that investigation. He will report to the next meeting of the Commission.

While I am still unaware of any reason for the holding of the public hearing, the issue must, of course, be settled by the Commission. The staff has polled the Commissioners and found no more than five or six available for our regular meeting. It is my further recommendation that, since we cannot meet at the scheduled time, the staff determine the first available time when a quorum is assured and that a meeting be scheduled at that time to reconsider the entire matter. In addition to Vern's report, I think it would be appropriate to invite a representative of the PDC and a representative of the EDPA to such a meeting for their input as well.

Very truly yours,

RICHARD J. BROWNSTEIN Chairman

RJB/lr cc: Mr. Ben Padrow Mr. Neil Goldschmidt

#### LEGAL AID SERVICE

MULTNOMAH BAR ASSOCIATION ALBINA OFFICE 517 N. E. KILLINGSWORTH - 288-6746 - PORTLAND, OREGON 97211

JAY FOLBERG

August 17, 1971

DIRECTOR

Metropolitan Human Relations Commission City Hall Portland, Oregon 97204

Dear Ladies and Gentlemen:

I have been able to obtain, although I was not provided with, a copy of Mr. Brownstein's letter addressed to you and dated August 13, 1971.

Because Mr. Brownstein has represented my position and my actions and comments at the luncheon meeting which took place on Monday, August 9, 1971, in a way which I believe requires my immediate response, I would like to comment upon the contents of Mr. Brownstein's letter. First, referring to page 3 (1), my comment was that the "specific input" regarding difficulties in individual cases of relocation should be made by the individuals concerned, not by the attorney who represents them in their legal concerns, for the reason that the Metropolitan Human Relations Commission, at least in my understanding, is not the proper forum for legal issues which should be settled by courts. Instead, it was my point that only the persons involved were competent and were the proper ones to raise the objections that they have.

With reference to page 3 (3), my comments indicated that the difficulties in relocation did, in fact, flow from a few individuals in the employ of the Portland Development Commission. In response to Mr. Keller's question regarding specific complaints, I did note that PDC is still following the procedure of providing a "Relocation Services" booklet, bound in the form of a small, illustrated pamphlet, and that I had some time ago, on July 12, 1971, advised them this was misleading and erroneous. This is because it was based at that time, as it is now, on the Act which was superceded by the Uniform Relocation and Real Properties Acquisition Policies Act of 1970. To date, I have seen no new pamphlet, Metropolitan Human Relations Commission Page Two August 17, 1971

although on August 12, 1971, the same pamphlet objected to on July 12, 1971, was provided to an EDPA member by a PDC employee and was represented as containing information pertinent to the current relocation process. I was not asked to provide other examples.

Regarding page 3 (4), the first notice of any steps in mesponse to the agreement regarding replacement housing having been taken was provided in the invitation to attend the luncheon meeting on Monday, July 9, 1971, at which time it was noted that a reply to my letter would be made. I think it appropriate to note that my letter requesting said information was dated July 13, 1971, and that no response to that letter, except by individuals who had received information copies, was received until the meeting of August 9, 1971.

In summary, I would like to express the belief that I intended to convey at the luncheon meeting. There are numerous complaints by individuals being affected by the government action involved in the Emanuel Urban Renewal Project. I believe the proper place for expressing these complaints is the Metropolitan Human Relations Commission. In November of 1970, the City Council listened attentively to the complaints of the citizenry regarding this urban renewal project. The City Council is, in my understanding, not willing to provide a forum for another such meeting now or in the future. Since these complaints are the properties of these individual persons involved, be they meritorious or not, there should be some forum for the hearing and consideration of their concerns with the human considerations involved in the Emanuel Hospital project. I believe it would be extremely presumptuous of me to state that EDPA member "X" or "Y" will say this or that for several reasons. First, I am not sure precisely what the individual would say. Second, such matters are of their concern, and not mine. In addition, I believe that the use of formalized affidavits would have a chilling effect on the very purposes for which a public hearing is best suited. Also, I am not one of the individuals being displaced. I think it best that the Commission hear directly from the individuals, rather than from others. I see no need for an attorney to speak in their behalf, since the matters involved are not necessarily legal issues, and I do not believe

Metropolitan Human Relations Commission Page Three August 17, 1971

that the Human Relations Commission is the proper forum for the presentation of legal issues.

I believe that the Human Relations Commission should be concerned with the preservation of human rights and the dignity of the individual.

Upon these particular subjects, I believe that testimony can only be given by the individuals themselves. It seems that the confrontation of individual human ideas regarding their experiences with the admittedly traumatic process of urban renewal should be of concern to the Commission, and that no good purpose would be served by avoiding an airing of individual feelings in this matter.

I thank you for your consideration.

Very truly yours,

Holman J. Barnes, Jr. Supervising Attorney

HJB:rv

cc: All members of MHRC cc: Neil Goldschmidt

- cc. Nell Goluschmitut
- cc: Ben Padrow

EMANUEL DISPLACED PERSONS ASSOCIATION, INC.

106 N.E. Morris Portland, Oregon 97212 Phone: 287-3736

September 1, 1971

# To: Metropolitan Human Relations Commission

Our membership was extremely disappointed with your actions on the hearing scheduled for August 19. At our membership meeting last night at the Matt Dishman Community Center we discussed the sequence of events and adopted an expression of "bo confidence" in your chairman, Richard Brownstein, and your Director, Russell Payton.

We felt that after your commission voted for such a hearing, it had been scheduled, every effort to make it effective should have been made by your Chairman and you Director. It is difficult to understand how a luncheon meeting with the Chairman and the Director of the Portland Development Commission so quickly causes a cancellation.

For the EDPA Membership

Mrs. Leo Warren, Chairman Robert E. Nelson, Staff DEPARTMENT OF PUBLIC AFFAIRS



FRANCIS J. IVANCIE

# City of Portland Oregon

September 3, 1971

Mr. Robert E. Nelson Emanuel Displaced Persons Association, Inc. 106 N.E. Morris Portland, Oregon 97212

Dear Mr. Nelson:

It was with regret that I learned of your further difficulty in planning to use the Dishman Center for a meeting of the Emanuel Displaced Person's Association.

There are, as you suggest, some unbelievable aspects to this matter which I would like to enumerate for the benefit of those you copied on September 1.

First, at no time have you acknowledged our attempt to accommodate groups who wished to have evening meetings at the Center during the summer and the fact that we held the Center open after the closing hour of 8:00 p.m. on the second and fourth Wednesday of each month in order to do this. As you clearly stated that you would not take advantage of these two evenings each month, we further offered to make the first and third Wednesday evenings available by request as that was the best day to shift the Recreation staff to accommodate you.

Second, at no time this entire summer have you cooperated with us by requesting use of the Center on Wednesday evenings. Every request we have had from EDPA has been for either a Tuesday or a Thursday evening.

Third, in chronologically listing these events you have always overlooked the occasions on which we have changed the recreation schedule to accommodate your group, changed it back when you cancelled, and changed it again when you decided to reschedule. These changes involve a surprising number of people and have been executed for your convenience. You have chosen to report only the two occasions when we were, once, unable to accommodate you, and, by error, failed to have the center open and awaiting you.

As you can see by the attached schedule, a further attempt to help the neighborhood groups and organizations such as EDPA has been made by the Park Bureau in that the Dishman Center has been made available throughout the entire month of September for annual meetings, election of officers, etc., rather than closing for the month for the month for maintenance and repairs as it has in past years. To relate your difficulty in any way to my responsibility for PDC is a complete misunderstanding of that responsibility. It should, instead, be related only to the difficulty we have encountered in trying to accommodate EDPA. Again, I regret the inconvenience to you and your members on August 31.

Sincerely yours,

# COMMISSIONER OF PUBLIC AFFAIRS

### FJI:w

cc Mayor Terry D. Schrunk Commissioner Goldschmidt Commissioner McCready Commissioner Anderson Oregonian Journal Oregon Times Press KGW KOIN KATU KPTV American Friends Service Committee Dale Christiansen Bill Owens Vern Summers

# EMMANUEL DISPLACED PERSONS ASSOCIATION 106 N.E. Morris September 8, 1971

Dear Mr. Payton,

We would like to request a meeting with you and your staff and the following commissioners; Marlene Bayless, Lee Brown, and Tom Sloan, to discuss and plan how the forum should take place.

In addition, we wish to review the questionnaire that will be used for obtaining information from persons in the project area. Monday afternoon, September 13, is the earliest we can meet. Please contact our staff, Nelson or Trotter, regarding the arrangements for this meeting.

Sincerely Yours, Mrs. Leg Warren (Chairwoman)

This letter was received September 9th. On September 10th Mr. Summers contacted Mr. O.C. Trotter that we had set up the meeting as requested. On Monday, September 13th we were informed that they could not make the meeting.

September 14, 1971

Emanuel Displaced Persons Association 106 NE Morris Portland, Oregon

# Attention: Mrs. Leon Warren, Chairman

Dear Mrs. Warren:

This will acknowledge your letter of September 8th regarding the meeting with our staff and some Commission members, to discuss the plans for the public forum for those people in the Emanuel Hospital Project who have to be relocated.

Your letter indicated that you would like the meeting on Monday afternoon, September 13th and although we arranged for such a meeting, we were informed by your staff that they could not meet until Thursday, September 16th.

We have kept Thursday afternoon after 2:30 free in order that you can meet with our staff and possibly members of our Commission to discuss the plans.

We will appreciate hearing from you as soon as possible as to whether or not you desire such a meeting on Thursday afternoon.

Sincerely,

Russell A. Peyton

RAP.gj

# Emanuel Displaced Persons Association, Inc.

106 N. E. Morris PORTLAND, OREGON 97212

Phone 287-3736

September 15, 1971

Metropolitan Human Relations Commission 317 City Hall Portland, Oregon

Dear Mr. Peyton:

Your letter of September 14 to discuss plans for a public forum with Emanuel Displaced Persons Association (EDPA) and staff has been received.

We request the following commission members to be present: Marlene Bayless, Lee Brown and Tom Sloan.

Thursday afternoon, September 16, at 2:30 pm has been accepted. However, we prefer the meeting at the C-CAP office because of limited time and the nearness of the community.

> Sincerely yours, Mus Leo Waven Mrs. Leo Warren

IW:r

# COMMUNITY OPEN HOUSE SATURDAY, MAY 15,1971

THIS WILL BE A WALKING TOUR OF THE AREA OF EXPANSION FOR EMANUEL HOSPITAL. TOURS WILL START FROM THE C-CAP OFFICE - 106 NORTHEAST MORRIS - AFTER A BRIEF EXPLANATION OF URBAN RENEWAL AND ITS EFFECT ON THE COMMUNITY, BOTH THE AREA OF REMOVAL AND THE ADJACENT AREA. SEE SOME OF THE HOMES TO BE BULLDOZED AND MEET SOME OF THE PEOPLE TO BE REMOVED.

THE FIRST TOUR WILL LEAVE AT 10:00 A.M. WITH OTHERS LEAVING EACH HOUR ON THE HOUR. THE LAST SCHEDULE WILL LEAVE AT 3:00 P.M.

# SPONSORED BY: EMANUEL DISPLACED PERSONS ASSOCIATION 106 N.E. MORRIS

# mhrc

METROPOLITAN HUMAN RELATIONS COMMISSION

Multnomah County – City of Portland 317 City Hall ■ Portland, Oregon 97204 ■ 228-6141 x 250

> Russell A. Peyton Director Vernon Summers Assistant James R. Sitzman Assistant Gloria Johnson Secretary

September 16, 1971

The Residents of the Emanuel Hospital Urban Renewal Project Area

Some time ago the Metropolitan Human Relations Commission was informed by the Emanuel Displaced Persons Association and others that a number of residents were dissatisfied over the handling of relocation by the Portland Development Commission. To determine the extent of dissatisfaction the Human Relations Commission circulated a questionnaire in the Project area. The results indicate that many residents are satisfied while many others are dissatisfied.

The questionnaire also reveals that those expressing dissatisfaction desire an opportunity to express their views. While some prefer a private conference, others have requested an open forum. The Human Relations Commission feels that each resident of the Project area should have an opportunity to express his views in the manner he prefers. The Commission is therefore announcing an open forum to be held on Tuesday evening, September 21st at 7:30 o'clock. Location of the forum will be Immaculate Heart Church at 2926 N. Williams. Any resident of the Project area may discuss his concerns about relocation with the Commission at this time. Those residents desiring a private conference will be afforded the opportunity in the very near future.

Through the forum and private conferences we hope to assist in securing procedures providing courteous treatment, a fair price and a choice of relocation for each Emanuel Project resident.

Our thanks to all of you who responded to the questionnaire. We look forward to your attendance at the forum on Tuesday evening and encourage you to express your views.

Sincerely,

# Emanuel Displaced Persons Association, Inc.

106 N. E. Morris PORTLAND, OREGON 97212

Phone 287-3736

September 27, 1971

Mr. Russell Peyton Metropolitan Human Relations Commission City Hall Portland, Ore.

Dear Mr. Peyton:

The Emanuel Displaced Persons Association voted unamimously that the hearing should not be held. We feel that the hearing of August 19 was authentic and has served its purpose.

Sincerely yours,

EMANUEL DISPLACED E RSONS ASSOCIATION

SWarrens Mrs. Leo Warren, Chairman

September 28, 1971

Mrs. Leo Warren, Chairman Emanuel Displaced Persons Association 106 NE Morris Portland, Oregon 97212

Dear Mrs. Warren:

Included in the questionnaires circulated by the Human Relations Commission in the Emanuel Hospital Project area were ten requests for a private conference with EDPA. It was specified by the respondents that a home visit is preferred.

We are enclosing the names and addresses of those parties desiring a conference with EDPA, realizing that you will be eager to confer with them.

Sincerely,

Russell A. Peyton

RAP.gj

c.c. Anna Overholtz Albert L. Garnett Ferrell A. Mack Birgie Ingram Elizabeth Hepburn Mrs. Louis Browning Louis Marshall Cephas Glover Henry Thompson Ellie Jones 3129 N. Vancouver Ave.
529 N. Monroe St.
2732 N. Kerby Ave.
249 N. Cook St.
410-12 N. Knott St.
217 N. Fargo St.
247 N. Fargo St.
2928 N. Commercial Ave.
242 N. Cook St.
3151 N. Gantenbein Ave.

September 28, 1971

Mrs. Leo Warren, Chairman Emanuel Displaced Persons Association 106 NE Morris Portland, Oregon 97212

Dear Mrs. Warren:

Included in the questionnaires circulated by the Human Relations Commission in the Emanuel Hospital Project area were ten requests for a private conference with EDPA. It was specified by the respondents that a home visit is preferred.

We are enclosing the names and addresses of those parties desiring a conference with EDPA, realizing that you will be eager to confer with them.

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Emanuel-area unit forgoas hearing on relocation pl MMC

#### By JAMES HILL of The Oregonian staff

The Emanuel Displaced Persons Association has informed the Metropolitan Human Relations Commission it does not wish to schedule a hearing with the commission to discuss grievances of persons affected by the \$7.5-million Emanuel Hospital urban renewal project.

EDPA's position was stated in a letter Monday from EDPA chairman Mrs. Leo Warren.

Mrs. Warren said Tuesday she believes residents of the project area have adequately stated their opinions at previous hearings concerning relationships with the Portland Development Commission, which is doing the urban renewal work.

Most complaints from citizens have been concerned with PDC's procedures in relocating those who will lose their homes to the new medical center complex, which will include most of the area bounded by N. Kerby and Williams avenues and N. Russell and Cook streets.

Mrs. Warren said EDPA also questions the use of 10 Police-Bureau Community Relations aides to distribute a questionnaire prepared by the Human Relations Commission in an effort to obtain a sampling of feelings within the project area.

within the project area. She said some residents felt "intimidated" because the questionnaires were delivered by "policemen."

## Some dissatisfied

Mrs. Warren also expressed disappointment in the Human Relations Commission for its failure to appear at an Aug. 19 meeting at Cascade Center in North Portland.

She said EDPA held the meeting without the commission and allowed audience comments about the hospital urban renewal project. One Human Relations Commission staff member spoke at the meeting, Mrs. Warren said. "Some are satisfied and some are not," Mrs. Warren said in describing community feeling about the project, the PDC and the relocation procedures.

Russell Peyton, HRC executive director said the commission did not participate in the meeting because it had not received sufficient information on complaints, as requested from EDPA, and because only four of the commission's 15 members could have attended. He said one staff worker and one commissioner did attend the meeting.

"Knowing, following the meeting, that we still didn't have anything tangible," Peyton said, "we surveyed the area with questionnaires asking people to voice their complaints."

He said plans to distribute the questionnaires through the Albina Citizens Together (ACT) were disrupted by an organizational dispute which flared within the agency.

As an alternative, said Peyton, the police-community relations aides, all of whom reside in the Model Cities area, were asked to distribute them.

There were 137 renters and property owners in the project area when relocation work began, Peyton said, 24 of whom already have been located and are being polled separately.

Of those remaining, he explained, 63 answered all or some of the questions. The others either were unavailable or delcined to comment.

Forty-three of the 63 indicated they were working with the PDC on relocation, said Peyton, with 31 indicating satisfaction and 12 dissatisfaction. The others had

# not yet been contacted.

To the question which asked whether they rated the PDC's relocation procedures as good, fair or poor, 16 persons responded in each of the three categories.

Eight persons indicated they wanted a private conference with the Human Relations Commission, five said they wanted an open hearing, two indicated a preference for talks with the PDC and 10 said they wanted private conferences with EDPA leaders. Peyton said his staff is working to schedule the desired conferences.

Names of 12 persons who said they hadn't been contacted by PDC are being sent to the urban renewal agency, 'he explained.

Although timing was not covered by the questionnaires, Peyton said, there were indications that some residents think the PDC is moving too slowly, or that they might suddenly receive an eviction notice without prior warning.

He said in reply that relocation is not an "overnight" process and that there are still some 18 months remaining in the two-year relocation program.

Peyton said he does not know how the Human Relations Commission will proceed. The staff, he remarked, believes it should do whatever it can to help residents work out relocation problems with the PDC. This, Peyton said, includes making sure they are offered a choice of comparable replacement housing and that they get the federal financial assistance to which they are entitled.

"We're not debating the merits of the urban renewal concept with EDPA," Peyton declared, "but attempting to assist those affected by an urban renewal project which is already under way." AMERICAN FRIENDS SERVICE COMMITTEE

LAND AREA PROGRAM OFFICE

4312 S.E. STARK STREET

PORTLAND. OREGON 97215 . 235-8954

October 1, 1971



Dear Friend:

This letter is addressed to you as a church-related person in Portland -- a city which with other great American cities is discovering that the church experience is relevant to the social problems of the urban community. The American Friends Service Committee, a Quaker organization, has also discovered this. With great urgency, we want to share our experience in Portland with you.

Slightly over a year ago part of Albina became painfully aware it was targeted for immediate urban renewal. More than 100 families faced loss of homes which, in some cases, they had cared for over a forty year span. Relocation housing was in short supply, of questionable quality, and exorbitantly expensive. The Portland Development Commission and Emanuel Hospital, which felt it needed the area for expansion of medical and residential facilities, failed to adequately consult and involve those families whose lives would be so drastically affected by the proposed expansion. Indeed some first learned their homes were doomed when an appraiser appeared at their door.

The Emanuel Displaced Person's Association, an organization of property owners and tenants, came into existence for the purpose of providing the community a voice. EDPA approached the American Friends Service Committee for help. AFSC agreed to help the people of the area become more actively involved in the decisions affecting their lives, to secure fair market value for homes in the path of renewal, and to insure decent housing at reasonable prices for those forced to relocate.

Powerful forces in the city oppose the idea of local neighborhoods having more than token influence in urban planning -- in part because other areas of Portland have yet to face urban renewal. They have spoken against AFSC and EDPA in high places, forcing us to turn for funding to a wider cross-section of the religious community. To continue the important service described in the enclosure at a minimum level, and share our growing experience with other Portland neighborhoods, we must raise \$4,000 between now and December 31. We ask for your financial help.

By supporting this program you can register your own belief in the importance of every human being. You can help provide people whose homes are threatened with the power and self-confidence they need to achieve basic rights and a renewed sense of their own personal dignity. Will you become a partner in this struggle for a better Portland through your contribution? It will be used exclusively for this purpose and is fully tax deductible. A convenient form and envelope is provided for your response.

Sincerely yours, Trotter, Chairman

Community Relations Committee

Robert Nelson, Secretary Community Relations Program

# A M E R I C A N F R I E N D S S E R V I C E C O M M I T T E E PORTLAND AREA PROGRAM OFFICE 4312 S.E. STARK PORTLAND, OREGON 97125

"Imagine what it would be like to go to bed one night in the house you have struggled to maintain for 20 years only to awake the next day to the shattering news that your home must go because it is in the path of urban renewal:" -- A long-time Portland resident

Hundreds have already lost their homes to the urban renewal bulldozer. Hundreds more will in the months to come. The law -- and common sense -- calls for full participation in this kind of decision by all involved at the community level, and not just a select few who make decisions in board rooms far removed from those whose lives are affected.

You can help other Portland neighborhoods learn from the experience of the Emanuel Displaced Person's Association. Support AFSC and EDPA in efforts to make urban renewal work for all citizens, not just a few.

HOW CAN THIS BE DONE? Through community meetings; community profiles to help identify the forces at work; reactivation of unused community participation channels or formation of new channels to gain access to the Portland power structure; by sharing ideas, methods and encouragement among neighborhoods and communities; by sharing skills; by careful documentation and use of the news media.

WHAT WILL IT COST? \$1000 each month is the minimum amount needed to sustain the current effort to make urban renewal more responsive to the people affected by it.

WHAT IS THE AMERICAN FRIENDS SERVICE COMMITTEE? Founded 54 years ago, it is an organization rooted in the Quaker belief in that of God in every person, making each human life

sacred. The AFSC believes love expressed through creative action to be the only power that can overcome hatred, prejudice and fear. It is committed to four basic operating principles: (1) The people involved must take responsibility for the programs of change they want. AFSC seeks to provide resources without domination. (2) AFSC believes in the possibility of preserving values of diversity while uniting people around work on common problems and objectives. (3) Recognizing that institutions and structures need to change in basic ways, we experiment with nonviolent approaches to fundamental change. (4) AFSC is committed to ways of change which recognize the worth of all people, and which are peaceful ways of change. The work of the AFSC is made possible by the generous cooperation of thousands of concerned persons of all faiths.

AMERICAN FRIENDS SERVICE COMMITTEE, 4312 S.E. Stark St., Portland, OR 97215

I want to help make human values a more important part of the relationship among people and the agencies set up to serve them. To this end I wish to contribute \$ for the work of the Portland Community Relations program of the American Friends Service Committee.

// Please send me further information. Speakers available for organized groups.

STATE

NAME

ADDRESS

CITY

(Contributions Are Tax Deductible)

Emanuel Hospital Project Questionnaire on Relocation Metropolitan Human Relations Commission

The Metropolitan Human Relations Commission is concerned that everyone facing relocation be dealt with in a fair and courteous manner and that relocation be justly administered within the provisions required by federal law and regulations.

The job of insuring satisfactory relocation will be greatly aided by the information contained in answers to the following questions. Representatives of Albina Community Action Center are cooperating with MHRC by circulating this questionnaire.

Your cooperation in completing this questionnaire is greatly appreciated.

# Questions

The identity of no person taking this survey will be revealed unless he signs it.

- Have you been contacted by the Portland Development Commission about relocation? yes \_\_\_\_\_\_no. Has the relocation procedure been described to your satisfaction? yes \_\_\_\_\_\_no.
- Have you completed an agreement with PDC on relocation?
   yes \_\_\_\_\_no.
   If yes, are you satisfied with this agreement? \_\_\_\_yes \_\_\_\_no.
   If no, describe your dissatisfaction:

3. Have you started negotiations with PDC on relocation? \_\_\_\_yes \_\_\_\_no. If yes, are you satisfied with the progress being made \_\_\_\_yes \_\_\_\_no. If no, what complaints do you have?

	If not, please explain:
5.	Are you interested in presenting your complaints about relocation to:
	a. Metropolitan Human Relations Commission
	b. Emanuel Displaced Persons Association
	<ul><li>c. Portland Development Commission</li><li>d. Other</li></ul>
	If you want to present your complaint to the Human Relations Commission, would you prefer: a. An open hearing before the Commission b. A private conference at the Commission office c. A private conference in your home
6.	What is your overall opinion of PDC's relocation procedures?
	Good
	Fair
	Poor
	Your comments are invited:

Signature (Not required)

- 2 -

# From the Desk of

# **RUSS PEYTON**

Director

Metropolitan Human Relations Commission

317 City Hall Portland, Oregon 97204

October 20, 1971

Mrs. Barbara Peoples Emanuel Hospital 2901 N. Gantenbein Portland, Oregon 97227

Dear Mrs. Peoples:

We are enclosing the questionnaire and

the tabulated results. Since this was

completed we have received a number of additional answers to our questionnaire

and they are all satisfactory.

Sincerely,

Russ Peyton

RP.g Enc.

# RESULT FROM QUESTIONNAIRE OF EMANUEL HOSPITAL PROJECT

# Private Conference with MHRC (Office)

Alton Williams

2653 N. Gantenbein Avenue

# Private Conference with MHRC (Home)

Ellie Jones Roosevelt Wesley Mitchell Shoals Gavana Simms Florence Turner William R. Wright Cephas Glover 3151 N. Ganteinbein Avenue
535 N. Monroe Street
102-6 N. Knott Street
102-6 N. Knott Street
532 N. Graham Street
30 N. Knott Street
2928 N. Commercial Avenue

## Open Hearing with PDC, MHRC, and EDPA

Lynn Hull A. Eaton R. J. Allen Chester Yung Elnora Booker 3006 N. Commercial Avenue 2740 N. Vancouver Avenue 2632 N. Gantenbein Avenue 3214 N. Gantenbein Avenue 259 N. Cook Street

# Private Conference with PDC

Cherry A. Malone William Smith 3303 N. Vancouver Avenue 232 N. Ivy Street

# Private Conference with EDPA (Home)

Anna Overholtz Albert L. Garnett Ferrell A. Mack Birgie Ingram Mrs. Elizabeth Hepburn Mrs. Louis Browning Louis Marshall Cephas Glover Henry Thompson Ellie Jones 3129 N. Vancouver Avenue
529 N. Monroe Street
2732 N. Kerby Avenue
249 N. Cook Street
410-12 N. Knott Street
217 N. Fargo Street
247 N. Fargo Street
2928 N. Commercial Avenue
242 N. Cook Street
3151 N. Gantenbein Avenue

# Residents That Have Not Been Contacted by PDC

-5- X -

Answers

Herbert M. Field Albert L. Garnett Ferrell A. Mack Emily Mercer Mitchell Shoals Gavana Simms William Smith Mrs. Thomas Birgie Ingram E. Clark Searcy Covey Betty Roberts William D. Stitt Johnny Buttington Mrs. Cora Hale A. W. Catlin	417 N. Monroe Street 529 N. Monroe Street 2732 N. Kerby Avenue 511 N. Morris Street 102-6 N. Knott Street 232 N. Ivy Street 302 N. Cook Street 249 N. Cook Street 7 N. Russell Street 111 N. Russell Street 3138 N. Gantenbein 405 N. Fargo Street 535 N. Russell Street 409 N. Morris Street
Unable to Contact No Comment About Project	16 18
Settlements	$\frac{24+}{123}$ TOTAL
Satisfied	29
Dissatisfied	22
Overall Relationship Satisfactory Overall Relationship Unsatisfactory	31 12
Overall Opinion of PDC	
Good	16
Fair	16
Poor	16
Contacts	83
Unable to Contact	16

65

<b>40.15N0370</b> TO:	TOCK.	CHIEF'S O ROUTE SI	FFICE HEET	Date 9-15-7	/
CHIEF OF POLICE	-A				
DEPUTY CHIEF UNIFOR	M Joy INVES	TIGATION	_ s	ERVICES	
INSPECTOR		0	1		
PRECINCT/DIVISION C.	. O. Hurs	Parta	in a	- MHRC	
INVESTIGATE & REPORT	FOR YOU	R INFORMAT	ION X	FOR YOUR ATTENTION	
FOR YOUR ACTION	SUBMIT	REPORT		READ, INIT., & FRWD	
ANSWER DIRECT	MAKE RE	COMMENDATI	ons	PLEASE SEE ME RE	
ANSWER - CHIEF'S SIG	G FOR YOU	R APPROVAL		OTHER	
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Return to		Dispositi	on File		

50.40		b		OfPages			
DISTRIBUTION	SPECIAL		CASE NUMBER				
□central □dets □ca □east □juvs □da	STEGIAL REPORT City of Portland, Bureau of Police		CLASSIFICATION				
NORTH WPD DIDENT							
LITRAFFIC LIVICE PROPROOM			CONTINUATION SUPPLEMENTA CLEARANCE				
1. DATE & TIME ORIGINAL REPORT	2. DATE & TIME THIS REPORT 3. LOCATION OF OCCURRENCE		CLEARANCE	4. GRID LOCATION			
5. VICTIM OR COMPLAINANT	9-14-71 9:00 pm	7. RES.	PHONE	8. RACE/SEX/DOB			
9. SUBJECT OF THIS REPORT: POSSible reaction	st residents in Enganuel Hosp Rel	ocation	area				
DETAILS.							
This area	ing while going foor to foor with	1 51.0	Ducovis	obla ine			
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	I had several people inform me that the residents in the area						
were very upse	et and suspicious of policemeng	oing de	or tz	YOUT			
with this survey. They seemed to teel that people in the							
area were very suspecting it our actions in this matter.							
One lady I spoke with said that since the first day we							
started canva	started canvessing the area her phone had been busy						
all day with	people spreading rumors of	our in	ten 7	10125			
I recommend that we discontinue this project; I believe							
that it the citizens gave me correct information we have							
that it the citizens gave me correct information we have							
Resp.							
The Survey has been Completed							
	Lt. Smith						
M.F allevier	BADGE NUMBER PRECZDIV	RELIEF		ASSN/DIST			
- tip	R/C TIMES 10-7: 10-97:	10-8		PROVED BY			

Goodmorning, I'm \_\_\_\_\_\_ of the Portland Police Community Relations unit. We have been asked by the Metropolitan Human Relations Commission to take an impartial survey as to the treatment the residents in this area have received from the Portland Development Commission's handling of the Emanuel Hospital Project. Would you mind answering a few questions?

If "No Comments", so indicate on the form and return it. How are the "No Comments" worded?

Put your initials on the bottom of the form.