Design Overlay Zone Assessment

Planning and Sustainability Commission April 25, 2017



Bureau of Planning and Sustainability Bureau of Development Services

Design Overlay Zone

The current purpose of Design Overlay Zone (33.420)

- For areas of the city with special scenic, architectural, or cultural value
- promotes conservation, enhancement, and vitality
- ensures that certain types of infill development will be compatible with the neighborhood and enhance the area
- promotes quality high-density development near transit stations





Design Overlay Zone Regulations

Two-Track System for projects within design overlay zone

Discretionary Design Review C	Clear and Objective Plan Check
 Subjective; Requires judgement; flexibility Land Use Review Design Guidelines Public Comment and potential Hearing with Design Commission 	 Objective; Does not require judgement; limits flexibility Building Permit Design Standards in Code Limited public involvement Potential option everywhere else

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Example

Design Guidelines	Design Standards
 A8: Contribute to a Vibrant Experience Integrate building setbacks with adjacent sidewalks to increase the space for potential public use. Develop visual and physical connections into buildings' active interior spaces from adjacent sidewalks. Use architectural elements such as atriums, grand entries and large ground-level windows to reveal important interior spaces and activities. 	 33.218.140 B1c For each 100 square feet of hard-surface area between the building and the street lot line at least one of the following amenities must be provided. Structures built within 2 feet of the street lot line are exempt from the requirements of this subparagraph. (1) A bench or other seating; (2) A tree; (3) A landscape planter; (4) A drinking fountain; or (5) A kiosk.
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Discretionary vs. Clear and Objective 2013 – 2015



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What is DOZA?

Design Overlay Zone Assessment

Purpose: To undertake an independent and comprehensive assessment of the City of Portland's design overlay zone and make recommendations

Questions:

- How can design review evolve to better respond to the changing development environment?
- What improvements could be made to both the processes and tools to allow for the greatest benefit and least burden to all stakeholders?

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DOZA Subcommittee

Katherine Schultz, chair Mike Houck Eli Spevak Gary Oxman Teresa St Martin

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Post DOZA Work Plan



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OUTLINE OF RECOMMENDATIONS

DESIGN OVERLAY ZONE ASSESSMENT (DOZA)

A. PROCESS RECOMMENDATIONS | OUTLINE

- 1. Adjust the thresholds for design review to provide a high level of review for larger projects in d-overlay districts but lessen the level of review for smaller projects.
 - a. Restructure the thresholds based on two geographies: 1) Central City and 2) Neighborhoods: Inner, Western and Eastern – including Gateway.
 - b. Modify thresholds for design review to reflect a tiered approach based on the magnitude of change
- 2. Improve the review processes with a charter, better management of meetings, and training for both the Design Commission and staff.
 - a. Adopt a new charter for the Design Commission.
 - b. Manage Commission meetings more effectively.
 - c. Provide training for staff.
 - d. Convene regular Design Commission retreats.

3. Align the City's review process with the design process.

- a. Organize the City's review process to correspond to a project's typical design process.
- b. Focus deliberations.
- c. Require DARs for Type III reviews for larger projects in the Central City.
- d. Expect a collaborative attitude from all participants.

- 4. Better communicate the role of urban design and the doverlay tool.
 - a. Improve public information and education.
 - b. Hold applicant orientation "primers" on a regular basis.

5. Improve the public involvement system.

- a. Post large signs noting impending reviews.
- b. Increase mailed notices for Type II and Type III reviews.
- c. Require applicants to document community input.
- d. Ensure inclusivity in decision-making process.

6. Monitor and evaluate these amendments.

- a. Document where changes are occurring and what the impacts are. The analysis should be evaluated by BPS, BDS, Design Commission, and Planning and Sustainability.
- b. Formalize the annual reporting in the Design Commission's "State of Design".
- 7. Consider establishing more than one Design Commission following a period of evaluation.

B. TOOLS RECOMMENDATIONS | OUTLINE

- 1. General | Clarify and revise the purpose and scope of the d-overlay.
 - a. Revise the purpose statement for d-overlay to reflect current thinking.
 - b. Simplify d-overlay terminology.
 - c. Clarify the scope of design review.

2. General | Sync the standards and guidelines.

- a. Use a parallel structure for standards and guidelines.
- b. Combine the standards and guidelines into one document.
- c. Create a consistent format.
- d. Separate out historic review criteria.
- 3. General | Use the three tenets of design to simplify, consolidate, and revise the standards and guidelines.
 - a. Respond to context.
 - b. Elevate the public realm.
 - c. Expand "quality and permanence"
- 4. General | Broaden "base/middle/top" to encompass other design approaches.
- 5. General | Recognize the unique role of civic buildings in urban design.

- Community Design Standards:
 Ensure that the CDS add value to recently adopted base zoning codes.
- Community Design Standards
 Provide for optional ways of meeting standards.
- Community Design Standards
 Craft appropriate standards for the Gateway area.
- 9. Community Design Guidelines

In recrafting the Community Design Guidelines, recognize the changing nature of the city.

- Central City Fundamental Design Guidelines
 Collate special district design guidelines into one citywide set.
- 11. Central City Fundamental Design Guidelines Revisit and simplify some of the guidelines.
- 12. Central City Fundamental Design Guidelines Collate the subdistrict guidelines into the Central City Fundamental Design Guidelines.