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RESOLUTION No. 37257 As Amended

Accept findings of the South Portal Partnership Plan Project pertaining to proposed changes to roadway alignments of SW Bond Ave, SW Moody Ave, SW Hamilton St, SW Hamilton Ct, SW Lowell St, and SW Thomas St, and direct implementation of a plan to fund, design and construct remaining South Waterfront street connections (Resolution)

WHEREAS, the Transportation Element of the *Comprehensive Plan* was first adopted by Ordinance No. 165851 on September 23, 1992; was expanded with adoption of a *Transportation System Plan* by passage of Ordinance No. 177028 on October 30, 2002, and was updated with the passage of Ordinance No. 187832 on June 15, 2016; and

WHEREAS, the North Macadam District Framework Plan (“Framework Plan”) was adopted by the Council with the passage of Resolution No. 35815 on August 11, 1996; and

WHEREAS, the Council accepted the City Engineer’s Report titled “North Macadam District Street Plan” on November 13, 1996, which identified and classified a street system for the North Macadam District, now known as South Waterfront; and

WHEREAS, the South Waterfront Plan was adopted by the Council as a subdistrict plan in the Central City (“South Waterfront Plan”) on November 13, 2002 superseding the Framework Plan with the passage of Ordinance No. 177082 and Resolution No. 36111; and

WHEREAS, the South Waterfront District Street Plan (“Street Plan”) was approved by the Council with the passage of Resolution No. 36178 on October 29, 2003; and

WHEREAS, the Street Plan was revised in Fall 2007 by authority granted by Title 17 to the City Engineer; and

WHEREAS, the Portland Bureau of Transportation (“PBOT”) was directed by the Council to further revise the Street Plan with the passage of Resolution No. 36696 on April 8, 2009; and

WHEREAS, additional amendments to the Street Plan were approved by the Council with the passage of Resolution No. 36753 on November 18, 2009, with Street Plan amendments not yet reflecting passage of this Resolution as shown in Exhibit A; and

WHEREAS, roadway realignments to SW Bond Avenue were approved by the Council on February 17, 2016 with the passage of Resolution No. 37189, which are not affected by this Resolution; and

WHEREAS, since approval of the first street plan in 1992 there remains inadequate street connectivity east of SW Macadam Avenue, south of SW Thomas Street, west of the Willamette River; and north of SW Carolina Street due to the high costs, project risks and right-of-way impacts of the existing Street Plan, estimated by Kittelson & Associates in September 2006 to cost \$50 million, since unadjusted for inflation; and

WHEREAS, an intergovernmental agreement with the Metropolitan Service District (“Metro”) to further refine the South Waterfront Street Plan as part of a new South Portal Partnership Plan Project was approved by the Council on February 13, 2013 with the passage of Ordinance No. 185883; and

WHEREAS, the first of two project open houses to discuss proposed Street Plan amendments was held on November 19, 2014; and

WHEREAS, DKS & Associates completed a detailed traffic analysis on January 6, 2016, which is attached as Exhibit B and is the basis for the recommendations to changes in the Street Plan; and

WHEREAS, the second of two project open houses to discuss proposed Street Plan amendments was held on January 12, 2016; and

WHEREAS, the South Portland Neighborhood Association was briefed on the proposed Street Plan amendments on December 3, 2014; December 2, 2015; February 3, 2016; March 31, 2016; and on September 14, 2016; and

WHEREAS, the Johns Landing Commercial Areas Association was briefed on the proposed Street Plan amendments on June 23, 2016; and

WHEREAS, a mailing was sent to 339 interested property owners and stakeholders in the South Waterfront and Johns Landing areas on September 16, 2016, describing the final proposed Street Plan changes and providing notification of the November 16, 2016 Council hearing on the proposed Street Plan amendments; and

WHEREAS, the Heron Pointe Homeowners’ Association was briefed on the proposed Street Plan amendments on September 19, 2016; and

WHEREAS, the River’s Edge Homeowners’ Association was briefed on the proposed Street Plan amendments on September 27, 2016; and

WHEREAS, DKS & Associates completed a one-page overview of the proposed changes on June 21, 2016, which was updated on October 13, 2016 and is attached as Exhibit C and is the basis for the recommendations to changes in the Street Plan; and

WHEREAS, PBOT is currently drafting a cost estimate for the Recommended Alternative as shown in Exhibits C and D of this Resolution, and estimates its cost in a range of \$36.6 million to \$45.5 million, as of October 18, 2016, which is significantly less than the costs of the current Street Plan, especially when the 2006 costs are adjusted from 2006 to 2016 dollars; and

WHEREAS, the current estimate includes new water mains in SW Moody Avenue between SW Bancroft Street and SW Hamilton Court, and also includes a potential extension of the North-South Line of the Portland Streetcar, if approved by a separate Ordinance subsequent to approval of this Resolution; and

WHEREAS, the public process for the South Portal Partnership Plan has overlapped the public process to amend the Official Zoning Map, Planning and Zoning Code and Transportation System Plan to carry out Portland's 2035 Comprehensive Plan; therefore the appropriate means by which to amend the Street Plan to reflect Exhibits C and D of this Resolution is to amend a separate Ordinance first considered by Council on October 6, 2016, and for which amendments will be considered on November 17, 2016; and

WHEREAS, the *Transportation System Plan* must be further amended to fully comport with the 2035 Comprehensive Plan, with amendments pending per an Ordinance introduced to Council on October 6, 2016; and

WHEREAS, public feedback was received on the difficulty of wayfinding with addresses with leading zeros on east-west streets between SW View Point Terrace and the Willamette River;

NOW, THEREFORE, BE IT RESOLVED, that the Council accepts the South Portal Partnership Report per Exhibits B and C of this Resolution except that SW Bond Avenue will be retained from SW Bancroft Street and SW Hamilton Street, and SW Hamilton Street will be retained from SW Bond Avenue to SW Moody Avenue pending further technical and financial analysis and property owner outreach to owners of abutting properties; and

BE IT FURTHER RESOLVED, that the Bureau of Planning & Sustainability to introduce an amendment for Council consideration on November 17, 2016 to amend the Official Zoning Map, Planning and Zoning Code and Transportation System Plan to carry out Portland's 2035 Comprehensive Plan proposed in Exhibit C and D of this Resolution while retaining SW Bond Avenue between SW Bancroft Street and SW Hamilton Street from SW Bond Avenue to SW Moody Avenue, and to prepare an as-adopted map if approved by the Council by a separate Ordinance subsequent to approval of this Resolution; and

BE IT FURTHER RESOLVED, that the Portland Bureau of Transportation to initiate a street vacation of SW Lowell Street as identified in Exhibits C and D of this Resolution upon funding of said street vacation by direction of the Commissioner-in-Charge of PBOT; and

BE IT FURTHER RESOLVED, that the Council directs PBOT to prepare design standards for the streets identified in Exhibits C and D for Planning & Sustainability Commission review and subsequent City Council approval under a separate Ordinance subsequent to approval of this Resolution; and

BE IT FURTHER RESOLVED, that the Council directs PBOT to negotiate with the Willamette Shore Line Trolley Consortium and the Portland Streetcar Inc. Board to determine whether the rail component of SW Moody Avenue from SW Bancroft Street to SW Hamilton Court should be

continued operation of the Willamette Shore Line Trolley on a replaced and relocated single bidirectional track, or whether the rail component should instead be replaced by the Portland Streetcar North-South Line operating on two single-direction tracks, and bring a recommendation for either alternative to City Council for future consideration; and

BE IT FURTHER RESOLVED, that the Council directs PBOT to implement the revised Street Plan by evaluating funding sources for two combined projects currently identified as PBOT capital improvement projects T00212 South Portal and T00412 SW Moody Avenue Phase III as amended herein, including but not limited to the following funding sources: local improvement district (LID), Portland Development Commission tax increment financing; Citywide system development charge (SDC) revenue; and North Macadam overlay SDC revenue, and bringing a funding recommendation to City Council for approval under a separate Ordinance subsequent to approval of this Resolution; and

BE IT FURTHER RESOLVED, that the Council accepts the South Portal Project Manager memorandum to Council on wayfinding with addresses with leading zeros on east-west streets between SW View Point Terrace and the Willamette River contained in Exhibit E, but this Resolution takes no further action on changing these addresses, as it is not within the joint scope of work agreed to between the PBOT and Metro; and

BE IT FURTHER RESOLVED, that the Council directs the Portland Bureau of Transportation to further analyze the feasibility of a future SW Bond Avenue from SW Bancroft Street to SW Hamilton Street, and a future SW Hamilton Street from SW Bond Avenue to SW Moody Avenue, conduct outreach with the owners of abutting properties, and to prepare a subsequent Resolution for City Council consideration by June 30, 2017 to either permanently retain or eliminate these street connections; and

BE IT FURTHER RESOLVED, that the Council directs the Portland Bureau of Transportation to analyze the intersection of SW Boundary Street and SW Macadam Avenue to determine if changes to signal timing, or turn lane configurations on the private street leg of the intersection could improve neighborhood traffic circulation. This analysis will be done in conjunction with a subsequent Ordinance that funds the extension of SW Moody Avenue to SW Hamilton Court, and which converts SW Hamilton Court from a private to a public street; and


BE IT FURTHER RESOLVED, that if any section, subsection, sentence, clause, phrase, diagram or drawing contained in this Resolution, or the map, report, inventory, analysis or document it adopts or amends, is held to be deficient, invalid or unconstitutional, that shall not affect the validity of the remaining portions of this Resolution. The Council declares that it would have adopted the map, report, inventory, analysis, or document of each section, subsection, clause, phrase, diagram and drawing thereof, regardless of the fact that any one or more sections, subsections, sentences, clauses, phrases, diagrams or drawings contained in this Resolution may be found to be deficient, invalid or unconstitutional.

Adopted by the Council, DEC 14 2016

Commissioner Steve Novick
Prepared by: Andrew Aebi:tlk
Date Prepared: December 14, 2016

Mary Hull Caballero
Auditor of the City of Portland

By

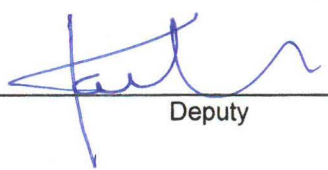
A handwritten signature in blue ink, appearing to read "Susan Parsons", is written over the printed name of the Deputy Auditor.

Deputy

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Agenda No.
RESOLUTION NO. 37257 As Amended
 Title

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INTRODUCED BY Commissioner/Auditor: COMMISSIONER STEVE NOVICK	CLERK USE: DATE FILED <u>NOV 08 2016</u>
COMMISSIONER APPROVAL	Mary Hull Caballero Auditor of the City of Portland
Mayor—Finance and Administration - Hales	By:  Deputy
Position 1/Utilities - Fritz	
Position 2/Works - Fish	
Position 3/Affairs - Saltzman	
Position 4/Safety - Novick	
BUREAU APPROVAL	ACTION TAKEN: NOV 16 2016 CONTINUED TO DEC 7 2:00 PM 9:30 A.M. DEC 07 2016 Rescheduled to DEC 14 2016 9:30 A.M.
Bureau: Transportation Policy, Planning and Projects Manager: Art Pearce Director: Leah Treat	10/21/16/10-25-16
Prepared by: Andrew Aebi Date Prepared: 10/18/16 Supervisor: Dan Layden	
Impact Statement Completed <input checked="" type="checkbox"/> Amends Budget <input type="checkbox"/>	
Portland Policy Document If "Yes" requires City Policy paragraph stated in document. Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
City Auditor Office Approval: required for Code Ordinances	
City Attorney Approval: required for contract, code, easement, franchise, comp plan, charter	
Council Meeting Date November 16, 2016	

AGENDA
TIME CERTAIN <input checked="" type="checkbox"/> Start time: <u>9:45 AM</u>
Total amount of time needed: 60 min. (for presentation, testimony and discussion)
CONSENT <input type="checkbox"/>
REGULAR <input type="checkbox"/> Total amount of time needed: _____ (for presentation, testimony and discussion)

FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:	
	YEAS	NAYS
1. Fritz	1. Fritz <input checked="" type="checkbox"/>	
2. Fish	2. Fish <input checked="" type="checkbox"/>	
3. Saltzman	3. Saltzman <input checked="" type="checkbox"/>	
4. Novick	4. Novick <input checked="" type="checkbox"/>	
Hales	Hales <input checked="" type="checkbox"/>	