# RICAP 8

# **Regulatory Improvement Code**

# Amendment Package 8

4 PROPOSED STREET TREES.

IN LABEL

18" MAPLE

# **PROPOSED DRAFT**

November 9, 2016

Urban Forestry Commission Hearing December 7

Planning & Sustainability Commission Hearing December 13



Bureau of Planning and Sustainability Innovation. Collaboration. Practical Solutions. City of Portland, Oregon Charlie Hales, Mayor - Susan Anderson, Director



# Regulatory Improvement Code Amendment Package 8

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## December 7, 2016 at 5:00 p.m.

The **Urban Forestry Commission** will hold a public hearing regarding the proposed changes to the Title 11, Trees at 1900 SW Fourth Ave., Room 2500A (SW 4<sup>th</sup> Avenue and Hall Street, second floor). Check the agenda on the Commission website a week before the hearing to make sure this item is still scheduled. Testify in person; submit written testimony to the Urban Forestry Commission, 10910 N Denver Ave., Portland, OR 97217; or send an email to <u>brian.landoe@portlandoregon.gov</u> with "RICAP8" in the subject line. Written testimony must be received by the time of the hearing and must include your name and address.

# December 13, 2016 at 12:30 p.m.

The **Planning and Sustainability Commission** will hold a public hearing regarding proposed changes to Title 33, Planning and Zoning and Title 11, Trees at 1900 SW Fourth Ave., Room 2500A (SW 4<sup>th</sup> Avenue and Hall Street, second floor). Please call 503-823-7700 a week before the hearing for the scheduled time of this agenda item. Testify in person, submit written testimony to the Planning and Sustainability Commission at 1900 SW Fourth Ave., Suite 7100, Portland, OR 97201; FAX comments to 503-823-7800; or send an email to <u>psc@portlandoregon.gov</u> with "RICAP8" in the subject line. Written testimony must be received by the time of the hearing and must include your name and address.

Metered and pay parking is available in the vicinity. MAX, the Portland Streetcar and many buses serve this building; call Tri-Met at 503-238-7433 or go to their web site at <a href="http://www.trimet.org">http://www.trimet.org</a> for routes and times.

A digital copy of this report can be found at: <u>www.portlandoregon.gov/bps/ricap</u>

# Acknowledgements

### Portland City Council

Charlie Hales, Mayor Nick Fish, Commissioner Amanda Fritz, Commissioner Steve Novick, Commissioner Dan Saltzman, Commissioner

### Planning & Sustainability Commission

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# I. Introduction

### A. Project Summary

This report is part of the Regulatory Improvement Workplan, an ongoing program to improve City building and land use regulations, as well as related procedures. Each package of amendments is referred to as a Regulatory Improvement Code Amendment Package (RICAP), followed by a number. RICAPs address simpler technical matters and clarifications, or refinement of existing policy, in a typically one-year cycle. More information on the Regulatory Improvement Workplan and the ranking process used to select items is included in Appendix A.

The RICAP 8 workplan was adopted by the Planning and Sustainability Commission (PSC) at a public hearing on April 28, 2015, and contains items related to both Title 33, the Zoning Code, and Title 11, the Tree Code. The workplan included 37 items: 12 minor policy changes and 25 items that clarify and update code provisions.

Due to changes in staffing, this RICAP package was delayed. The extended timeline provided an opportunity to add several new items that were identified by City staff as needing urgent resolution. These 14 items are included in this report: four items related to the Zoning Code and ten related to the Tree Code.

### B. Document Contents

### 1. Proposals & Bundles

Proposed amendments are divided into two main categories: minor policy items and technical/clarification items. Most minor policy items are organized in bundles. Bundles are groups of items that are related to one another. Bundles may mix items that scored higher in the ranking process with related but lower-scoring items. Bundling helps realize economies of scale in the research and development work required for code amendments. There are two bundles in RICAP 8:

• Land Divisions/Property Line Adjustments (Title 33)

Six of the ten minor policy items in this bundle relate to issues that arise during the land division process. They address how density is calculated in multidwelling zones and how dedications of right-of-way for pedestrian connections should be considered when calculating maximum density. They also include items related to how water features in land divisions, like drainageways and wetlands, should be defined and protected.

A seventh item relates to how flag lots are measured. The remaining three minor policy items deal with the reestablishment and movement of lot lines. One item relates to the procedures used to acknowledge existing lot lines through a lot confirmation. The other two items address the development and service standards applied when lots lines are moved through a property line adjustment.

• <u>Tree Bundle (Title 11)</u>

The Tree Code was adopted in 2011 and implementation began in early 2015. After several months of working with the Code, the Bureau of Development Services (BDS) and Urban Forestry staff identified 18 minor policy and technical or clarification changes needed in the code. These items make up the tree bundle.

### 2. RICAP 8 Nonamendments

Eleven items in RICAP 8 will fully or partially result in no changes to the zoning or tree codes. These are called nonamendments. One item will be addressed through the Residential Infill Project (Item 9); another was addressed through the Accessory Structures Project (Item 16); three items were multi-pronged and were partially addressed with a code amendment and partially addressed with a nonamendment (Items 2, 5, 10); and after research and analysis, staff determined that five of the requested amendments either did not merit a change or the change was not necessary at this time (Items 12, 13, 26, 27, 30 and 49).

### 3. Other City Titles Amended for Consistency

Because Item 14 proposes to change the name of a procedure from "Demolition Delay Review" to "120-Day Delay," and this procedure is referenced in Title 17, Public Improvements and Title 24, Building Regulations, amendments to these titles are also proposed for consistency. An additional amendment is proposed to Title 24 that would ensure that neighbors continue to receive at least 35 days notice of proposals to demolish structures in residential zones.

### C. Stakeholder Outreach and Feedback

The RICAP 8 workplan was published on April 10, 2015 and notice was sent to 565 agencies and individuals. The PSC held a public hearing and unanimously approved the proposed workplan on April 28, 2015.

The Discussion Draft was published on August 29, 2016 and was made available for public review and comment through October 14<sup>th</sup>. In the intervening period, staff conducted a series of outreach efforts and meetings with interested parties to answer questions and solicit feedback and suggestions. Materials were provided for all of the Neighborhood Coalitions and project staff met with Southeast Uplift and the Citywide Land Use Group, and briefed the Urban Forestry Commission, Historic Landmarks Commission and Development Review Advisory Committee. Three additional meetings with Neighborhood Coalition groups took place between October 14 and the release of this Proposed Draft, to educate and inform community members about the project so they might meaningfully engage in the hearings process. Staff also received feedback and comments via email from several members of the Portland community.

This Proposed Draft has been published for Urban Forestry Commission and Planning and Sustainability Commission review at public hearings scheduled for December 7 and 13, 2016, respectively. The Commissions' separate recommendations will culminate in a Recommended Draft to the City Council early next year, for another public hearing and final decision.

# II. Zoning Code Items Table

### RICAP 8 ITEMS RELATED TO TITLE 33: PLANNING AND ZONING

RIW #	Item Name	Proposed Amendment	Code Sections	Page #
		MINOR POLICY ITEMS		
Bund	lle 1: Land Division/Property	Line Adjustment Bundle		
1.	Flag lot - width requirement	Provide/clarify width standards for historic flag lots and lots of record shaped like flag lots.	Table 33.110-6	12
2.	Land Divisions - Pedestrian Connections/Common Greens	<ul> <li>i) Consider alternative site area reduction or exemption for narrow, pedestrian-only streets;</li> <li>ii) Clarify whether common greens and ped connections are considered streets the can create corner lots.</li> </ul>	<ul> <li>i) 33.610.100, 33.610.200</li> <li>ii) No amendment proposed (33.654.120)</li> </ul>	64, 68, 115
3.	Property Line Adjustments - Regular Lot Lines	Reduce ability to create lot lines in PLAs and land divisions that are not straight.	33.610.200; 33.611.200; 33.667.300	66, 70, 90
4.	Land Divisions - Streams, Springs, Seeps and Wetlands	In land divisions, protect wetlands in a tract.	33.630.100; 33.640.010; 33.640.100; 33.640.200; 33.660.120; 33.662.120; 33.664.120; 33.664.220; 33.665.340	72, 76, 84
5.	Multi-Dwelling Zones Minimum Density Calculations	<ul> <li>i) Allow removal of landslide hazard from calculation in land divisions;</li> <li>ii)Remove flood plain from density calculation.</li> </ul>	<ul><li>i) 33.632.100</li><li>ii) No amendment proposed (33.120.205)</li></ul>	74, 115
6.	Lot Consolidations	Allow the creation of up to 3 lots through a lot consolidation.	33.663.320; 33.675.010; 33.675.300; 33.675.400	82, 96
7.	Plat Consolidation	Provide a process to remove conditions of approval that are no longer relevant.	*	
8.	Property Line Adjustments - Services	Update standards to prevent infrastructure service conflicts.	33.667.300	94
9.	Lot confirmation process and standards	Provide a process and set of standards for reviewing lot confirmations.	No amendment proposed (33.110.212)	116
10.	ROW dedications in land divisions and building permits	<ul> <li>i) Clarify when development standards apply (before or after dedication/designation);</li> <li>ii)Align density calculations in single family and multifamily zones.</li> </ul>	i) 33.930 ii) No amendment proposed (33.612.100)	112, 116
Othe	r Minor Policy Items			
11.	Loading Standards	Allow Standard B loading spaces on local streets that do not enter and exit the site in a forward motion.	33.266.310	26
12.	Radio Frequency Facilities Collocations	Evaluate the City's regulations to ensure consistency with federal mandate.	No amendment proposed (33.274)	118
13.	Signs in Historic Overlay	Provide exemption from Historic Design Review for small signs in Historic Districts.	No amendment proposed (33.445.320)	118

RIW #	Item Name	Proposed Amendment	Code Sections	Page #
14.*	120-Day Delay Procedure	Require 120-day delay and notice when a ranked resource is removed from HRI.	33.445.150; 33.445.210; 33.445.240; 33.445.430; 33.445.510; 33.445.520; 33.445.800; 33.445.810; 33.855.075; see Section VI	30, 34, 38, 44, 108
15.*	Commission Term Limits	Allow one-year term extension for commission members if seat would otherwise be vacant.	33.710.030	102
	TEC	HNICAL AND CLARIFICATIONS IT	EMS	
16.	Established Building Line Setbacks	Clarify that the nonconforming development is the primary structure and that the reduced setback applies only to additions to the primary structure.	No amendment proposed (33.110.215)	119
17.	Amenity Bonus	Match the maximum allowed amenity bonus for preserving trees to other amenity bonus maximums.	33.120.265	14
18.*	Short-Term Rental Notice	Change Figure 207-1 to clarify that notice must be mailed to both nearby owners and residents.	Figure 33.207-1	16
19.	Nonconforming change of use	Clarify what is intended by change of use.	33.258.050; 33.910.030	18, 110
20.	Nonconforming residential density	Add new section that covers intentional destruction of residences.	33.258.060	20
21.	Nonconforming upgrades	Align tree density with Title 33 required nonconforming density.	33.258.070 See also 11.50.050	22, 144
22.	Rooftop ductwork and vents	Add ductwork and vents to the d overlay mechanical exemption.	33.420.045; 33.445.140; 33.445.230; 33.445.320; 33.445.420	28, 32, 36, 40
23.	Institution Zone and Design Review	Clarify that development outside of an IMP is not subject to design review.	33.420.045	28
24.	Pleasant Valley Overlay Zone - Exemptions	Add an exemption for gardens and play areas that matches the environmental overlay zone exemption.	33.465.080	54
25.	Pleasant Valley Overlay Zone - Procedures	Amend the plan review procedures to match the environmental overlay zone procedures.	33.465.410; 33.465.430	56
26.	Plan District Maps - References to Code Sections	Add code references to plan district maps.	No amendment proposed (33.510)	120
27.	Plan District Maps - Consistent Legends	Make legends consistent across plan district maps.	No amendment proposed (33.510)	120
28.	Northwest Plan District - Certification Letter	Change reference from Portland Development Commission to Housing Bureau.	33.562.230	62

RIW #	Item Name	Proposed Amendment	Code Sections	Page #
29.	Posting Notices - City Council Hearings	Clarify that posted notices are not required for appeal hearings before City Council.	33.730.030; 33.730.080	104
30.*	Conditional Use Review Procedures	Clarify when conditional use reviews are required on sites with two primary uses.	No amendment proposed (33.815.040)	120
31.	Definitions - Drainageway	Update the definition of drainageway for consistency with changes to BES stormwater manual and EPA watershed regulations.	33.910.030	110
32.	Definitions - Hazardous Substances	Update the definition of hazardous substances to match current federal requirements.	33.910.030	110
33.	Definitions - Seep or Spring, Stream	Update the definition of seeps and springs, and streams for consistency with changes to BES stormwater manual and EPA watershed regulations.	33.910.030	110

\* Item added after adoption of RICAP 8 Workplan

See Section IV for a list of Tree Code Amendments.

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# III. Amendments to Title 33, Planning and Zoning

### A. Section Organization

Proposed amendments to the Zoning Code are included in this section and ordered by relevant code section. For example, items amending portions of the base zone requirements (33.100's) will come before items amending portions of the overlay zones (33.400's) or plan districts (33.500's). It is important to note that some of the workplan items include amendments that span several areas of the Zoning Code. To follow the amendments being proposed for a particular item, refer to the Zoning Code Items Table in Section II, which includes references to the code sections that are being amended. Items with no amendment are detailed at the end of this section.

### **B.** How to Read the Amendments

### Commentary Pages

Commentary pages are formatted in "Comic Sans" font on even-numbered pages, opposite the code amendments they reference on the odd-numbered pages. The commentary includes a description of the problem being addressed, the legislative intent of the proposed amendment, and an assessment of the impact of the proposed change. Also on the commentary pages is a reference to the RICAP item being addressed.

### Code Amendment Pages

The code amendments appear in "Calibri" font on the odd-numbered pages. Text that is added is <u>underlined</u>, and text to be deleted is shown with <del>strikethrough</del>. To reduce the size of the document, provisions of code that are not proposed to change are indicated by "[No Change]".

### Item 1 - Flag Lot - Width Requirements

Table 110-6

### Minimum Lot Dimension Standards for Lots, Adjusted Lots, Lots of Record, and Lot Remnants Created Prior to July 26, 1979

Table 110-6 shows the minimum dimensional requirements to be eligible to build on historic (created prior to July 26, 1979) lots and lots of record. This amendment clarifies that flag lots are measured at the midpoint of the flag portion of the lot, as opposed to the pole portion.

Minimum Lot Dime	Table Ension Standards for Lo		ots, Lots of Record, and Lot
	<b>Remnants Created P</b>	rior to July 26	, 1979
RF through R7 Zones			
Lots, including Adjusted L	ots [1]	36 feet wide an	d
Lot Remnants			mum lot area requirement of
Lots of Record		Table 610-2. [4]	
R5 Zone			
Lots, including Adjusted	If the lot has had a dwellin	-	3000 sq. ft. and 36 ft. wide [4]
Lots [1, 3]	the last five years or is in a	an	
	environmental zone [2]		
	If the lot has not had a dw	•	2400 sq. ft. and 25 ft. wide [4]
	within the last five years and is not in a		
	environmental zone		
	If the lot was approved the	-	1600 sq. ft. and 36 ft. wide [4]
	property line adjustment u	under	
	33.667.300.A.1.d.		
Lot Remnants [3]			3000 sq. ft. and 36 ft. wide [4]
Lots of Record [1, 3]			3000 sq. ft. and 36 ft. wide [4]
R2.5 Zone			
Lots, including Adjusted Lots [1]		1600 sq. ft.	
Lot Remnants			
Lots of Record			

Notes:

[1] If the property is both an adjusted lot and a lot of record, the site may meet the standards for adjusted lots.

[2] Primary structures are allowed if the site has had a dwelling unit on it within the last five years that has been demolished as a public nuisance under the provisions of Chapter 29.40.030 or 29.60.080. The site is exempt from minimum lot dimension standards.

[3] Primary structures are allowed on a site if it has been under a separate tax account number from abutting lots or lots of record on April 24, 2010 or an application was filed with the City before April 24, 2010 authorizing a separate tax account and the site has been under separate tax account from abutting lots or lots of record by April 24, 2011. The site is exempt from minimum lot dimension standards.
[4] Lot width for a flag lot is measured at the midpoint of the flag portion of the lot.

### Item 17 - Tree Code - Amenity Bonus

### 33.120.265 Amenity Bonuses

Title 11 requires that at least 1/3 of the trees 12-inches or greater be preserved on site. In multi-dwelling zones, preserving additional trees makes a project eligible for an amenity bonus that will increase the maximum allowed residential density. There are other amenities that can be added to a multi-family development that also make a project eligible for density bonuses. These include outdoor recreation facilities, children's play facilities, sound insulation, and solar water heating.

All listed amenities other than trees trigger a residential density bonus between 5 and 10 percent. There is a cap of 50 percent density increase that can be awarded for all amenities. Trees are currently eligible for a bonus of 5 percent for each tree preserved beyond the base requirement (1/3 of existing), with no limit on the total increase. Preserving 2 trees would make a project eligible for a density bonus of 10 percent, for example. Preserving 10 trees would make a project eligible for an increase of 50 percent. However, the intent of the amenity bonus provisions is to encourage a mix of amenities, not just trees.

This amendment reduces the eligible bonus to 2 percent for each preserved tree less than 20 inches in diameter; 3 percent for trees with diameters between 20 and 36 inches; and 5 percent for each tree 36 inches or greater in diameter. The amendment also sets a maximum limit on the tree bonus of 10 percent so that bonus achieved via tree preservation is consistent with other amenities and the entire 50 percent maximum bonus cannot be awarded for tree preservation alone.

### 33.120.265 Amenity Bonuses

- A.- B. [No Change]
- C. The amenity bonus options.
  - 1. 8. [No Change]
  - 9. Tree preservation. Development proposals that preserve more than the required number or percentage of the trees on the site may <u>receive up to a maximum of 10</u> <u>percent density bonus.</u> use this amenity bonus option. The density bonus <u>that may</u> <u>be received</u> is 5 percent for each tree that is preserved in addition to those required to be preserved on the site is shown in Table 120-5.

<u>Table 120-5</u> Density Bonus for Tree Preservation in Multi-family Zones		
Diameter of Tree Preserved Density Bonus		
<u>12 to 20 inches</u>	<u>2 percent</u>	
20 to 36 inches	<u>3 percent</u>	
<u>36 inches or greater</u> <u>5 percent</u>		

Each tree counted toward the bonus must be documented in an arborist report that the following are met:

- a. Be at least 12 inches in diameter;
- b. Not be dead, dying, or dangerous; and
- c. Not be on the Nuisance Plants List.

### Item 18 - Short-Term Rental Notice

### Figure 207-1: Type A Accessory Short-Term Rental Permit Notice Area For All Dwelling Units Except Those in Multi-Dwelling Structures

This amendment revises Figure 207-1 so that it matches the code text in Chapter 33.207 Accessory Short-Term Rentals. One requirement of an accessory short-term rental permit is that the resident send notice to neighbors that a short-term rental will be operated in the home. The code text requires that notice be sent to residents and owners of properties that abut, or are across the street from, the short-term rental. The figure currently refers to notifying owners, not residents.





Notice of the proposed Type A short-term rental is sent or delivered to the <u>residents and</u> owners of these sites.

DIRAIRT



### Item 19 - Nonconforming Change of Use

### 33.258.050 Nonconforming Uses

This Section regulates when nonconforming uses can continue to operate, change, or expand – and when a change triggers either conformance with off-site impacts or nonconforming situation review.

The Section has been reorganized to more clearly differentiate three situations:

- A. Continued Operation (no change of primary use)
- B. Change of use in the same use category must meet off-site impacts
- C. Change of use in a different use category subject to nonconforming situation review

These amendments also provide examples to illustrate each situation.

Additional language has been added to 33.910 to help clarify when a "change of use" has occurred.

### 33.258.050 Nonconforming Uses

- A. Continued operation. Nonconforming uses may continue to operate. Changes in operations, such as changes in ownership, hours of operation and the addition or subtraction of accessory uses, are allowed. However, nonconforming uses in residential zones may not extend their hours of operation into the period of 11 pm to 6 am.
- **B.** Change of use in the same use category. A change to anothera different use in the same use category, such as a change from one type of Community Services use to another type of Community Services use, is allowed by right, provided that the off-site impact standards of Chapter 33.262, Off-Site Impacts, are met. The applicant must document in advance that the nonconforming use will meet the off-site impact standards. For changes of use within the same use category which do not meet the off-site impact standards, the change may be allowed through a nonconforming situation review.
- C. <u>Change of use in a different use category.</u> A change to a use in a different use category which is prohibited by the base zone may be allowed through a nonconforming situation review. In R zones, a change from a nonconforming nonresidential use to an allowed residential use that exceeds the allowed density may be allowed through a nonconforming situation review. An example of this is conversion of a storefront in an R7 zone (nonconforming use) to a triplex (allowed use, nonconforming residential density).
- C.-D. [Renumber, No Change]

### Item 20 - Nonconforming Residential Density

### 33.258.060 Nonconforming Residential Densities

**B.** Discontinuance and damage. Chapter 33.258 Nonconforming Situations regulates when uses and development that no longer meet existing zoning standards are allowed to continue. The chapter allows nonconforming residential development that is damaged or destroyed by fire or other causes beyond the control of the owner to be rebuilt at the same density as the existing development under certain circumstances. These circumstances do not include those where the residential development is intentionally damaged or destroyed by the owner (including demolition).

Elsewhere in the nonconforming chapter, a distinction is made between things that are "accidental" as opposed to "intentional." This amendment adds a condition requiring a development with nonconforming residential density to meet current development standards if the development is intentionally damaged, destroyed or demolished.

### **33.258.060** Nonconforming Residential Densities

A. [No Change]

### B. Discontinuance and damage.

- 1. Building unoccupied but standing. Nonconforming residential density rights continue even when a building has been unoccupied for any length of time.
- 2. <u>Accidental d</u>-Damage or destruction.

### a.-b. [No Change]

3. Intentional damage, destruction or demolition. When a structure that is nonconforming for residential density is intentionally damaged, destroyed or demolished by fire or other causes within the control of the owner, the nonconforming residential density rights are lost, and the new development must meet all development standards for the site.

### Item 21 - Trees - Nonconforming Upgrades

### 33.258.070 Nonconforming Development

D. Development that must be brought into conformance. This chapter regulates how older development is upgraded to meet current development standards when expansions, remodels, or other alterations are made. Chapter 33.258 sets a cost trigger (currently \$155,900). If alterations exceed this cost, upgrades to the development are required to bring the site closer into conformance with current standards. Chapter 33.258 requires the applicant to devote 10 percent of the project cost toward this goal. All of the standards are listed in Title 33, except for tree density standards, which are in Title 11.

Title 11 tree density standards are intended to be treated the same as Title 33 development standards and should count toward the 10 percent, but this is not clear. For projects over the nonconforming use threshold, compliance with Title 11 density is one of the options for coming closer to conformance, rather than being triggered in full in all cases. The applicant is allowed to choose how to spend the 10 percent.

Title 11 uses the cost trigger in Chapter 33.258, but only requires tree density standard upgrades for exterior alterations. The Title 33 standards are required for both interior and exterior alterations. It is not clear, when making upgrades with interior alterations, that the cost of trees planted that bring a site closer into conformance with the tree density standards count towards the 10 percent requirement. It is beneficial to count them, as it encourages projects to plant trees to meet the tree density standard even when not explicitly required by Title 11.

The reference to the tree density standard in Chapter 258 is also made more specific, changing from "Chapter 11.50" to "Subsection 11.50.050.C". This is the actual location in the tree code of the tree density standards. The intent of citing the actual Title 11 subsection where the tree density requirements reside is to clarify that trees planted to bring the site closer into conformance with the tree density standards count toward the 10percent whether they are triggered by Title 11 for exterior alterations or whether they are associated with other alterations that are required to make nonconforming upgrades by Title 33.

Changes proposed for Title 11 Subsection 11.50.050 can be found in Section V.

Amendment also fixes typos by removing hyphens from "non-conforming" throughout Subsection (not shown).

### 33.258.070 Nonconforming Development

### A.–C. [No Change]

- **D. Development that must be brought into conformance.** The regulations of this subsection are divided into two types of situations, depending upon whether the use is also nonconforming or not. These regulations apply except where superseded by more specific regulations in the code.
  - 1. Nonconforming development with a new nonconforming use or new nonconforming residential density. When there is a change to a different nonconforming use, or a change from a nonconforming nonresidential use to a nonconforming residential density, the following nonconforming development must be brought into compliance with the development standards that apply to the site (base, overlay, plan district, special use, tree density standards in Title 11):
    - a. Landscaping and trees required for the following areas:
      - Exterior display, storage, and work activity areas;
      - Setbacks for surface parking and exterior development areas;
      - Interior parking lot landscaping;
      - Existing building setbacks;
      - Minimum landscaped areas other than described above; and
      - <u>On-site</u> tree density standards of <u>Chapter</u> <u>Subsection</u> 11.50.050.C for the site.

### b.-f. [No Change]

- 2. Nonconforming development with an existing nonconforming use, allowed use, limited use, or conditional use. Nonconforming development associated with an existing nonconforming use, an allowed use, a limited use, or a conditional use, must meet the requirements stated below. When alterations are made that are over the threshold of Subparagraph D.2.a., below, the site must be brought into conformance with the development standards listed in Subparagraph D.2.b. The value of the alterations is based on the entire project, not individual building permits.
  - a. Thresholds triggering compliance. [No Change]

# Item 21 - Trees - Nonconforming Upgrades

(See commentary for Item 21 - Tree Code - Nonconforming Upgrades)

- b. Standards which must be met. Development not complying with the development standards listed below must be brought into conformance or receive an adjustment.
  - (1) Landscaping and trees required for the following areas:
    - Exterior display, storage, and work activity areas;
    - Setbacks for surface parking and exterior development areas;
    - Interior parking lot landscaping;
    - Existing building setbacks;
    - Minimum landscaped areas other than described above; and
    - <u>On-Site</u> tree density standards of <u>Chapter Subsection</u> 11.50.050.C. for the site,
  - (2)–(6) [No Change]
- c.-d. [No Change]

E.-G. [No Change]

### Item 11 - Loading Standards: Forward Ingress/Egress

### 33.266.310 Loading Standards

**F.** Forward motion. Current standards require that loading spaces be constructed so that trucks can both enter and exit a space using a forward motion, as opposed to backing into, or out of, a loading space. The intent of the current regulation is twofold: i) it ensures that trucks, especially larger trucks, will not block street traffic while backing into a loading space; and ii) it ensures truck drivers have maximum visibility to safely exit the space and re-enter traffic.

This amendment removes the forward ingress/egress requirement for Standard B sized loading spaces that are i) outside of the Central City and ii) accessed from a Transportation System Plan-designated Local Service Street.

Increasingly, adjustments are being approved to allow more flexibility for Type B loading spaces on Local Service Streets, which have lower volumes of traffic. Forward ingress/egress loading spaces requires a much larger maneuvering area than back-in loading spaces. As more and more development in Portland is infill, it is difficult and undesirable to have large paved areas dedicated strictly for loading.

### 33.266.310 Loading Standards

- A.-E. [No Change]
- F. Forward motion.
  - 1. Outside the Central City plan district. Outside the Central City plan district, loading facilities <u>generally</u> must be designed so that vehicles enter and exit the site in a forward motion. <u>Standard B loading spaces that are accessed from a Local Service</u> <u>Traffic Street are exempt from this requirement.</u>

### Item 23 – Institutional Zone and Design Review

### 33.420.045 Exempt From Design Review

K. Institutional development is allowed in the IR zone through an approved Conditional Use (CU), Conditional Use Master Plan (CUMP) or approved Impact Mitigation Plan (IMP). The CU and CUMP process include approval criteria that address compatibility with surrounding development, but the IMP process does not. Therefore, in the IR zone, design review is used in conjunction with IMPs, but unnecessary for development approved through a CU, CUMP or allowed by right in the IR zone.

This code amendment clarifies that any development not within an approved IMP - i.e. those approved through a CU or CUMP, or allowed by right in the IR zone - is exempt from design review.

### Item 22 – Rooftop Ductwork and Vents

### 33.420.045 Exempt From Design Review

- M. The installation of mechanical equipment on a rooftop is exempt from design review if there are no more than 8 units total and they are installed to limit visibility from the street. The amendment to Subsection M clarifies what is meant by mechanical equipment (that it includes associated elements, like ductwork).
- N. There is commonly a need to place numerous vents on a rooftop some related to mechanical equipment within the building - and others that have nothing to do with mechanical equipment, like sewer pipe vents. These are all important for the function of a building. New Subsection N creates an exemption specifically for rooftop vents, and does not cap the number, provided they meet certain criteria that limit their visibility.

Language throughout 33.445 is also updated to be consistent with these changes.

### 33.420.045 Exempt From Design Review

The following items are exempt from design review:

### A.-J. [No Change]

- K. In the IR zone: Development in the IR zone, including alterations, that is not located within the boundaries of an approved Impact Mitigation Plan.
  - 1. Development proposed or approved through a Conditional Use or Conditional Use Master Plan; or
  - 2. An expansion or alteration\_that does not require conditional use review under 33.815.040;

### L. [No Change]

- **M.** Rooftop mechanical equipment <u>and associated ductwork</u>, other than radio frequency transmission facilities, that is added to the roof of an existing building if the following are met.
  - 1. The area where the equipment will be installed must have a pitch of 1/12 or less;
  - 2. No more than 8 mechanical units are allowed, including both proposed and existing units;
  - 3. The proposed mechanical equipment must be set back at least 4 feet from the edge of the roof for every 1 foot of height of the equipment above the roof surface or top of parapet; and
  - 4. The proposed equipment must have a matte finish or be painted to match the roof.
- N. Rooftop vents installed on roofs if the vent and associated elements such as pipes, conduits and covers meet the following:
  - 1. The area where the vent and associated elements will be installed must have a pitch of 1/12 or less;
  - 2. The proposed vent and associated elements must not be more than 30 inches high and no larger than 18 inches in width, depth, or diameter;
  - 3. The proposed vent and associated elements must be set back at least 4 feet from the edge of the rooftop for every 1 foot of height above the roof surface or top of parapet; and
  - 4. The proposed vent and associated elements must have a matte finish or be painted to match the roof.

### O.- CC. [Renumber, No Change]

### Item 14 - 120-Day Delay Procedure

### 33.445 Historic Resource Overlay Zone

A recent Oregon Supreme Court decision interpreted a state law that applies to the designation of historic properties by local governments. Among other things, the law requires the City to wait 120 days before issuing a permit for modification or demolition of the resource. In response, the Bureau of Development Services issued a Level of Service Update on September 1, 2016 to implement this interpretation, and the following changes codify that decision.

Portland's Historic Resource Inventory was adopted by the Historic Landmarks Commission on October 10, 1984, as a "resource to be used by the Commission in evaluating applications for landmark designation or other recognition." The Inventory consists of two classifications of properties: ranked (I, II or III) and unranked. In 1991, the City Council adopted a 150-day demolition delay requirement for proposals to demolish ranked and unranked properties on the Inventory. Following a change in state law, in 1996 the zoning code was amended to reduce the delay period to 120 days, applied only to ranked properties on the Inventory. The 1996 code changes also provided a path for owners to request removal from the Inventory based on the recently-passed "owner consent" law (ORS 197.772).

In 2002, the Historic Resources Code Amendment project provided a path to demolish ranked Inventory properties within the 120-day period following an owner's request to remove a property from the Inventory.

		Demolition Review	Demolition Delay Review	No Review
0	Historic Landmark, National Register Contributing in Historic District			
Resource Type	Historic Landmark, Local Conservation Landmark Contributing in Conservation District Ranked in Historic Resource Inventor	.у		
Res	Noncontributing in Historic District Noncontributing in Conservation Dist Unranked in Historic Resource Invent			

### Current Requirements

### 33.445 Historic Resource Overlay Zone

445

Sections:
General
33.445.010 Purpose060 Notice of Building and Housing Code Violations
[No Change]
Historic Landmarks
33.445.100 Designation of a Historic Landmark150 Demolition of a Historic Landmark
[No Change]
Conservation Landmarks
33.445.200 Designation of a Conservation Landmark240 Demolition of a Conservation
Landmark
[No Change]
Historic Districts
33.445.300 Designation of a Historic District330 Demolition of Historic Resources in a
Historic District
[No Change]
Conservation Districts
33.445.400 Designation of a Conservation District430 Demolition of Historic Resources in a
Conservation District
[No Change]
Historic Resource Inventory Listing
33.445.500 Listing in the Historic Resource Inventory520 Demolition of Properties Listed in
the Historic Resource Inventory
[No Change]
Historic Preservation Agreements and Historic Preservation Incentives
33.445.600 Preservation Agreements610 Historic Preservation Incentives
[No Change]
Community Design Standards
33.445.700 Purpose720 When Community Design Standards May Not Be Used
[No Change]
Demolition Reviews120-Day Delay
33.445.800 Types of Reviews
33.445.805 Supplemental Application Requirements
33.445.810 Demolition Delay Review 33.445.810 Demolition Delay Review <u>120-Day Delay</u>

### Item 22 – Rooftop Ductwork and Vents

### 33.445.140 Alterations to a Historic Landmark

(See commentary for Item 22 - Rooftop Ductwork and Vents)

**B.** Exempt from historic resource review. Amendments make this Section consistent with the structure and exemptions of 33.420.045.

### **33.445.140** Alterations to a Historic Landmark

Alterations to a Historic Landmark require historic resource review to ensure the landmark's historic value is considered prior to or during the development process.

- A. [No Change]
- B. Exempt from historic resource review.

### 1.-6. [No Change]

- 7. Rooftop mechanical equipment<u>and associated ductwork</u>, other than radio frequency transmission facilities, <u>that is</u> added to <u>the roof of</u> an existing building if the following are met.
  - a. The area where the equipment will be installed must have a pitch of 1/12 or less;
  - b. No more than 8 mechanical units are allowed, including both proposed and existing units;
  - c. The proposed mechanical equipment must be set back at least 4 feet from the edge of the roof for every 1 foot of height of the equipment above the roof surface or top of parapet; and
  - d. The proposed equipment must have a matte finish or be painted to match the roof.
- 8. Rooftop vents installed on roofs if the vent and associated elements such as pipes, conduits and covers meet the following:
  - a. <u>The area where the vent and associated elements will be installed must have a</u> <u>pitch of 1/12 or less;</u>
  - b. <u>The proposed vent and associated elements must not be more than 30 inches</u> <u>high and no larger than 18 inches in width, depth, or diameter;</u>
  - c. <u>The proposed vent and associated elements must be set back at least 4 feet from</u> <u>the edge of the rooftop for every 1 foot of height above the roof surface or top</u> <u>of parapet; and</u>
  - d. <u>The proposed vent and associated elements must have a matte finish or be</u> painted to match the roof.

### 8.-12. [Renumber, No Change]

### Item 14 - 120-Day Delay Procedure

### 33.445.150 Demolition of a Historic Landmark 33.445.210 Removal of a Conservation Landmark Designation

Changes throughout the Chapter reflect the renaming of "Demolition Delay Review" to "120-Day Delay." Because a property owner may remove a resource from the Historic Resource Inventory without intending to demolish it, the procedure name was not appropriate.
#### 33.445.150 Demolition of a Historic Landmark

Demolition of a Historic Landmark requires one of two types of review to ensure the landmark's historic value is considered. The review period also ensures that there is an opportunity for the community to fully consider alternatives to demolition.

- A. [No Change]
- B. Demolition delay review120-day delay. Unless addressed by Subsection A, above, or exempted by Subsection C, below, all Historic Landmarks are subject to demolition delay review120-day delay.
- **C. Exempt from demolition review and <u>demolition delay review</u><u>120-day delay</u>. The following are exempt from demolition review and demolition delay review:**

1.-2. [No Change]

#### **Conservation Landmarks**

**33.445.200** Designation of a Conservation Landmark [No Change]

#### 33.445.210 Removal of a Conservation Landmark Designation

- A.–B. [No Change]
- **C. Removal after demolition.** If the resource is demolished or relocated, after either approval of demolition through demolition review or after <u>demolition120-day</u> delay, its Conservation Landmark designation is automatically removed.

# Item 22 – Rooftop Ductwork and Vents

# 33.445.230 Alterations to a Conservation Landmark

(See commentary for Item 22 - Rooftop Ductwork and Vents)

**B.** Exempt from historic resource review. Amendments make this Section consistent with the structure and exemptions of 33.420.045.

#### **33.445.230** Alterations to a Conservation Landmark

Alterations to Conservation Landmarks require historic resource review to ensure the landmark's historic value is considered prior to or during the development process.

- A. [No Change]
- B. Exempt from historic resource review.

#### 1.-6. [No Change]

- 7. Rooftop mechanical equipment<u>and associated ductwork</u>, other than radio frequency transmission facilities, <u>that is</u> added to the roof of an existing building if the following are met.
  - a. The area where the equipment will be installed must have a pitch of 1/12 or less;
  - b. No more than 8 mechanical units are allowed, including both proposed and existing units;
  - c. The proposed mechanical equipment must be set back at least 4 feet from the edge of the roof for every 1 foot of height of the equipment above the roof surface or top of parapet; and
  - d. The proposed equipment must have a matte finish or be painted to match the roof.
- 8. Rooftop vents installed on roofs if the vent and associated elements such as pipes, conduits and covers meet the following:
  - a. <u>The area where the vent and associated elements will be installed must have a</u> pitch of 1/12 or less;
  - b. <u>The proposed vent and associated elements must not be more than 30 inches</u> <u>high and no larger than 18 inches in width, depth, or diameter;</u>
  - c. <u>The proposed vent and associated elements must be set back at last 4 feet from</u> <u>the edge of the rooftop for every 1 foot of height above the roof surface or top</u> <u>of parapet; and</u>
  - d. <u>The proposed vent and associated elements must have a matte finish or be</u> painted to match the roof.

#### 8.-12. [Renumber, No Change]

# Item 14 - 120-Day Delay Procedure

## 33.445.240 Demolition of a Conservation Landmark

Changes throughout the Chapter reflect the renaming of "Demolition Delay Review" to "120-Day Delay." Because a property owner may remove a resource from the Historic Resource Inventory without intending to demolish it, the procedure name was not appropriate.

#### 33.445.240 Demolition of a Conservation Landmark

Demolition of a Conservation Landmark requires one of two types of review to ensure the landmark's historic value is considered. The review period also ensures that there is an opportunity for the community to fully consider alternatives to demolition.

- A. Demolition review. [No Change]
- **B.** Demolition delay review <u>120-day delay</u>. Unless addressed by Subsection A, above, or exempted by Subsection C, below, all Conservation Landmarks are subject to demolition delay review <u>120-day delay</u>.
- C. Exempt from demolition review and <del>demolition delay review<u>120-day delay</u></del>. [No Change]

# Item 22 – Rooftop Ductwork and Vents

## 33.445.320 Development and Alterations in a Historic District

(See commentary for Item 22 - Rooftop Ductwork and Vents)

B. Exempt from historic resource review. Amendments make this Section consistent with the structure and exemptions of 33.420.045.

#### 33.445.320 Development and Alterations in a Historic District

Building a new structure or altering an existing structure in a Historic District requires historic resource review to ensure the resource's historic value is considered prior to or during the development process.

- A. [No Change]
- B. Exempt from historic resource review.
  - 1.-8. [No Change]
  - Rooftop mechanical equipment<u>and associated ductwork</u>, other than radio frequency transmission facilities, <u>that is</u> added to <u>the roof of</u> an existing building if the following are met. For vents, the applicant may choose to meet either the standards of this paragraph or those of paragraph B.10, Vents.
    - a. The area where the equipment will be installed must have a pitch of 1/12 or less;
    - b. No more than 8 mechanical units are allowed, including both proposed and existing units;
    - c. The proposed mechanical equipment must be set back at least 4 feet from the edge of the roof for every 1 foot of height of the equipment above the roof surface or top of parapet; and
    - d. The proposed equipment must have a matte finish or be painted to match the roof.
  - 10. Vents. On all residential structures in the RF through R1 zones and residential structures with up to three dwelling units onin other zones, vents that meet all of the following:
    - a. [No Change]
    - Rooftop vents. Vents installed on roofs, and associated elements such as pipes, conduits and covers, must meet the following. The regulations and measurements include elements associated with the vent, such as pipes and covers. The vent must:
      - (1) Be on a flat roof;
      - (2) Not be more than 30 inches high and no larger than 18 inches in width, depth, or diameter;
      - (3) Set back from the perimeters of the building at least 4 feet for every 1 foot of height; and
      - (4) Painted to match the adjacent surface.

#### 11.-22. [No Change]

# Item 22 – Rooftop Ductwork and Vents

## 33.445.420 Development and Alterations in a Conservation District

(See commentary for Item 22 - Rooftop Ductwork and Vents)

B. Exempt from historic resource review. Amendments make this Section consistent with the structure and exemptions of 33.420.045.

#### **33.445.420** Development and Alterations in a Conservation District

Building a new structure or altering an existing structure in a Conservation District requires historic resource review to ensure the resource's historic value is considered prior to or during the development process.

- A. [No Change]
- B. Exempt from historic resource review.

#### 1.-8. [No Change]

- Rooftop mechanical equipment and associated ductwork, other than radio frequency transmission facilities, <u>that is</u> added to <u>the roof of</u> an existing building if the following are met. For vents, the applicant may choose to meet either the standards of this paragraph or those of paragraph B.11, Vents.
  - b. The area where the equipment will be installed must have a pitch of 1/12 or less;
  - b. No more than 8 mechanical units are allowed, including both proposed and existing units;
  - c. The proposed mechanical equipment must be set back at least 4 feet from the edge of the roof for every 1 foot of height of the equipment above the roof surface or top of parapet; and
  - d. The proposed equipment must have a matte finish or be painted to match the roof.
- 10. Vents. On all residential structures in the RF through R1 zones and residential structures with up to three dwelling units in other zones, vents that meet all of the following:
  - a. [No Change]
  - Rooftop vents. Vents installed on roofs, and associated elements such as pipes, conduits and covers, must meet the following. The regulations and measurements include elements associated with the vent, such as pipes and covers. The vent must:
    - (1) Be on a flat roof;
    - (2) Not be more than 30 inches high and no larger than 18 inches in width, depth, or diameter;
    - (3) Set back from the perimeters of the building at least 4 feet for every 1 foot of height; and
    - (4) Painted to match the adjacent surface.

#### 11.-22. [No Change]

# Item 14 - 120-Day Delay Procedure

## 33.445.430 Demolition of Historic Resources in a Conservation District

Changes throughout the Chapter reflect the renaming of "Demolition Delay Review" to "120-Day Delay." Because a property owner may remove a resource from the Historic Resource Inventory without intending to demolish it, the procedure name was not appropriate.

#### 33.445.430 Demolition of Historic Resources in a Conservation District

Historic Landmarks in a Conservation District are subject to the regulations of Section 33.445.150. Conservation Landmarks in a Conservation District are subject to the regulations of Section 33.445.240. Demolition of other historic resources in a Conservation District requires one of two types of review to ensure the resource's historic value is considered prior to or during the development process. The review period also ensures that there is an opportunity for the community to fully consider alternatives to demolition.

- A. Demolition review. [No Change]
- **B.** Demolition delay review <u>120-day delay</u>. Unless addressed by Subsection A, above, or exempted by Subsection C, below, all primary structures in Conservation Districts are subject to demolition delay review <u>120-day delay</u>.
- **C.** Exempt from demolition review and <u>demolition delay review</u><u>120-day delay</u>. The following are exempt from demolition review and <u>demolition delay review</u><u>120-day delay</u>:

1.-2. [No Change]

## Item 14 - 120-Day Delay Procedure

## 33.445.510 Removal of Historic Resource Inventory Listing

Currently, when an owner applies for the removal of a ranked resource listed in the City's HRI, BDS cannot issue a permit for a demolition or alteration until 120 days later. The purpose of the delay is to notify the public of the application for demolition so they can contact the property owner to explore alternatives to demolition.

Prior to BDS' recent service level update, another option was for the owner to request to be removed from the HRI. The resource was removed from the HRI when the owner sent a written request to BDS. Once removed, Demolition Delay Review was not invoked and the 120-day delay did not apply. The opportunity for the public to work with the property owner to explore alternatives to demolition was lost.

This amendment establishes a 120-day delay for permit issuance - renamed "120-Day Delay" and a noticing requirement triggered by the removal of a ranked resource from the HRI, consistent with ORS 197.772. This ensures adequate opportunity for the public to explore preservation opportunities when ranked resources are removed from the Inventory. No permits for alteration or demolition can be issued during the 120-day delay period.

## 33.445.520 Demolition of Resources Listed in the Historic Resource Inventory

These subsections were revised to allow the same exemptions that are currently allowed for demolition review and demolition delay review to apply to the removal of ranked resources from the HRI.

#### 33.445.510 Removal of Historic Resource Inventory Listing

- **A.** Automatic removal of listing in the Historic Resource Inventory. When a resource listed in the City's Historic Resource Inventory is demolished or destroyed by causes beyond the control of the owner, its listing in the Inventory is automatically removed.
- B. Requests for removal of ranked resources. Removal of ranked resources in the City's Historic Resource Inventory is subject to the 120-day delay specified in Sections 33.445.520.B and 33.445.810. The removal will be effective on the date that the Bureau of Development Services receives the property owner's written request to remove the resource from the Inventory. A resource listed in the City's Historic Resource Inventory will be removed from the Inventory if the owner sends a written request to the Bureau of Development Service. The resource will be removed from the Inventory on the date that the Bureau of Development Service for the resource will be removed from the Inventory on the date that the Bureau of Development Service.
- C. <u>Requests for removal of unranked resources.</u> An unranked resource will be removed from the Inventory on the date that the Bureau of Development Services receives the property owner's request to remove the resource from the Inventory. Removal after demolition. When a resource listed in the City's Historic Resource Inventory is demolished, after either approval of demolition through demolition review or after demolition delay, its listing in the Inventory is automatically removed.
- 33.445.515 Preservation Agreements for Resources Listed in the Historic Resource Inventory [No Change]

#### **33.445.520** Demolition of Resources Listed in the Historic Resource Inventory

- A. Demolition Review [No Change]
- **B.** Demolition delay review <u>120-day delay</u>. Unless addressed by Subsection A, above, or exempted by Subsection C, below, Rank I, II, or III resources listed in the City's Historic Resource Inventory are subject to demolition delay review.<u>120-day delay</u>.
- C. Exempt from demolition review, and demolition120-day delay. Rank I, II, or III resources listed in the City's Historic Resource Inventory that are required to be demolished because of the following are exempt from demolition review and demolition delay review120-day delay:
  - 1.-2. [No Change]

## Item 14 - 120-Day Delay Procedure

## 33.445.800 Types of Procedures.

Amendment updates "Demolition Delay Review" to "120-Day Delay."

## 33.445.810 120-Day Delay.

Revisions to this Section ensure that resources being removed from the HRI go through the newly termed "120-day delay."

**Subsection B.** These amendments clarify that permits for demolition or alteration of a property removed from the HRI, and subject to 120-day delay, will not be issued during the delay period. Permits that may be required to relocate a previously ranked structure could be issued during the delay.

**Subsection** C. The requirement to submit photos was added to the application requirement so that it would apply to both HRI removals and demolition permit applications. It was moved from Paragraph 3, which applies only to demolitions, not HRI removals.

#### Demolition Reviews120-Day Delay

#### 33.445.800 Types of ReviewsProcedures.

There are two types of <u>reviewprocedures</u> that may be required before a historic resource is demolished <u>or when a ranked historic resource is removed from the City Historic Resource</u> <u>Inventory</u>. Other sections of this chapter describe when each review is required. The two types of review-are:

- A. Demolition Delay Review 120-Day Delay. See Section 33.445.810;
- **B.** Demolition Review. See Section 33.846.080.

#### 33.445.805 Supplemental Application Requirements [No Change]

#### 33.445.810 Demolition Delay Review 120-Day Delay.

- A. Purpose. <u>Demolition120-day</u> delay allows time for consideration of alternatives to demolition, such as restoration, relocation, or architectural salvage. <u>It also provides notice</u> when a resource is removed from the Historic Resource Inventory.
- B. Suspension of permit issuance. During the 120-day delay period, no permit for the demolition or alteration of a ranked resource removed from the Historic Resource Inventory may be issued. This suspension of permit issuance does not preclude a property owner from relocating a ranked resource during the 120-day delay period.
- **B.**<u>C.</u> Procedure for Demolition Delay Review <u>120-Day Delay</u>. Demolition <u>120-day</u> delay is a nondiscretionary administrative process with public notice but no hearing. Decisions are made by the Director of BDS and are final.
  - Application. The applicant must submit an application for a demolition permit<u>or a</u> written request to BDS to remove the ranked resource from the Historic Resource Inventory. Current or historic photographs of the features of the resource that were identified when the resource was nominated, designated, placed within a Historic District or Conservation District, or placed on the Historic Resource Inventory must be included with the application for a demolition permit or request for removal from the Historic Resource Inventory.
  - 2. Notice of application.
    - a. Posting notice on the site. Within 14 days of applying for a demolition permit or submitting a written request for removal of a ranked resource from the <u>Historic Resource Inventory</u>, the applicant must post a notice on the site of the historic resource proposed for demolition or removed from the <u>Historic</u> <u>Resource Inventory</u>. The posting must meet the following requirements:

# Item 14 - 120-Day Delay Procedure

## 33.445.810 120-Day Delay

Subsubparagraph (2). Amendment creates content for a 120-day delay notice for resources removed from the HRI and certain resources proposed for demolition. Specified organizations and residents would also receive Title 24 residential delay notice if a structure in a residential zone is proposed to be demolished.

- (1) Number and location of posted notices. Notice must be placed on each frontage of the site occupied by the historic resource <u>subject to this</u> <u>Section-proposed for demolition</u>. Notices must be posted within 10 feet of the street lot line and must be visible to pedestrians and motorists. Notices may not be posted in a public right-of-way. <u>Notices are not required along street frontages that are not improved and allow no motor vehicle access</u>;
- (2) Content of the posted notice. The notice must include the following information:
  - The date of the posted notice;
  - <u>The address of the resource proposed for demolition or removed</u> <u>from the City Historic Resource Inventory;</u>
  - The name, address, and telephone number of the owner or the party acting as an agent for the owner;
  - <u>The statements:</u>
    - <u>"A resource at the above address is proposed for demolition or</u> <u>has been removed from the City Historic Resource Inventory."</u>
    - <u>"No permits for demolition or alterations to the resource will be</u> <u>issued for at least 120 days after an application was made for</u> <u>demolition or Historic Resource Inventory removal."</u>
    - <u>"The purpose of the 120-day delay is to allow time for posting this</u> notice, and if proposed for demolition, time to consider alternatives, including restoration, relocation or salvage of materials."
    - <u>"Permits may be issued after [insert 120 days after a complete</u> application for demolition or Historic Resource Inventory removal was submitted to the Bureau of Development Services]."
  - The statement, "Structure to be demolished;"
  - The statement, "Demolition of this structure has been delayed to allow time for consideration of alternatives to demolition. Alternatives to demolition might include restoration, relocation, or architectural salvage;"
  - The address of the structure proposed for demolition;
  - The name, address, and telephone number of the owner or the party acting as an agent for the owner;
  - The date of the posting; and
  - A statement that a demolition permit may be issued 120 days after application was made for demolition, and the date that the permit will be issued.
- (3) Removal of the posted notice. The posted notice must not be removed <u>until the date on which-until</u> the demolition permit is issued.<u>or the 120-</u> <u>day delay procedure is complete.</u> The posted notice must be removed within 30 days of <u>that date.-the issuance of the demolition permit.</u>

# Item 14 - 120-Day Delay Procedure

## 33.445.810 120-Day Delay

### Subsubparagraph b.(1)

Amendments for consistency. Also, amendment expands noticing requirement to nearby properties.

#### Subsubparagraph b.(2)

This amendment removes an outdated code provision.

#### Paragraph 3

The photo requirement has been deleted here. The submission of photos is now required as part of the initial application/request.

Language has been added to clarify that the decision and requirement to respond to offers of salvage, relocation, etc., only apply to demolition permits, not HRI removal requests.

- b. Mailed notice.
  - (1) Notice to recognized associations. Within 14 days of receiving the application for a demolition permit or request for removal of a ranked property from the Historic Resource Inventory, the Director of BDS will mail a notice of the proposed demolition or Historic Resource Inventory removal to all properties within 150 feet of the site of the resource, all recognized organizations within 1,000 feet of the site of the resource and to the State Historic Preservation Office. If the proposal is to demolish a resource or remove a ranked resource from the Historic Resource Inventory in a Conservation District or Historic District and the district has a Historic Advisory Committee that has been recognized by the neighborhood association, notice will also be sent to the Historic Advisory Committee. The notice will include the same information as in Subsubparagraph B.1.bC.2.a.(2), above.
  - (2) Notice to other interested parties. The Director of BDS will maintain a subscription service for organizations and individuals who wish to be notified of applications for demolition of historic resources subject to demolition delay review. There is a fee for this notification service. Within 14 days of receiving the application for a demolition permit, the Director of BDS will mail a notice of the proposed demolition to all subscribers. The notice will include the same information as in Subparagraph B.1.b, above.
- Decision for demolition permit. The Director of BDS will issue the demolition permit 120 days after receiving the application if the following requirements have been met:applicant submits
  - a. Photographic documentation. The applicant must submit\_photographs of the features of the resource that were identified when the resource was nominated, designated, placed within a Historic District or Conservation District, or placed on the Historic Resource Inventory. BDS will retain a copy of the documentation for the purpose of public information.
  - b. Response to offers of relocation or salvage. The applicant must submit a letter stating that the applicant responded to all offers to relocate the resource, or to salvage elements of the resource during demolition. The letter must also identify those who submitted offers, and the applicant's response to those offers.

# Item 24 - Pleasant Valley Overlay Zone - Exemptions

## 33.465.080 Items Exempt From These Regulations

Regulations in Chapter 33.430, Environmental Zones were updated several years ago to allow activities like gardens and play areas where some disturbance of resources has already occurred. The Pleasant Valley Natural Resources Overlay Zone is written to closely match the Environmental overlay zone. When the amendments to allow gardens and play areas were added to the Environmental overlays, a similar change was not made in Pleasant Valley.

A review of the history of the garden and play areas change indicates that this was not intentional and that the reasons for making the change in the Environmental zones apply in the Pleasant Valley Natural Resources Overlay zone as well.

#### 33.465.080 Items Exempt From These Regulations

The following items, unless prohibited by Section 33.465.090, below, are exempt from the regulations of this chapter. Other City regulations such as Title 10, Erosion Control, and Title 11, Trees, must still be met. When no development or other activities are proposed that are subject to the development standards or review requirements of this chapter, tree removal allowed under the exemptions below is subject to the tree permit requirements of Title 11, Trees.

#### A.-B. [No Change]

- **C.** Existing development, operations, and improvements, including the following activities:
  - 1.-2. [No Change]
  - 3. Changes to existing disturbance areas to accommodate outdoor activities such as gardens and play areas so long as plantings do not include plants on the Nuisance Plants List and no trees 6 or more inches in diameter are removed;
  - 3.-9. [Renumber, No Change]
- D. [No Change]

## Item 25 - Pleasant Valley Overlay Zone - Procedures

### Notice and Review Procedure

Regulations in Chapter 33.430, Environmental Zones were updated several years ago to streamline the notification and review procedures for environmental plan checks. The Pleasant Valley Natural Resources Overlay Zone was written to closely match the Environmental overlay zone, and when the latter code was updated, similar updates were not carried over to the Pleasant Valley section.

A review of the history of the changes indicates that this was not intentional and that the reasons for making the change in the Environmental zones apply in the Pleasant Valley Natural Resources Overlay zone as well. These amendments will make the procedures in the Pleasant Valley overlay the same as in the Environmental overlay.

#### Notice and Review Procedure

#### 33.465.410 Purpose

The purpose of this notice and review procedure is to provide for participation by the applicant and the public in the process of permitting development in areas having identified significant resources and functional values. Public participation will reduce the chance of avoidable detrimental impacts on resources and functional values.

#### 33.465.420 When These Regulations Apply

These regulations apply when a building permit or development permit application is requested within the resource area of the Pleasant Valley Natural Resources overlay zone and is subject to the development standards of Section 33.465.110 through .180. These regulations do not apply to building permit or development permit applications for development that has been approved through Pleasant Valley resource review.

#### 33.465.430 Procedure

Applications for building permits or development permits that qualify under 33.465.420 will be processed according to the following procedures:

**A. Application.** The applicant must submit a site plan <u>with an application for a permit</u>. The site plan must contain all information required by 33.465.130, Permit Application Requirements, and any additional information required for a building permit or development permit review.

#### B. Notice of a<u>n application</u>-request.

- Notice on website. Upon receipt of a complete application for a building or development permit, the Director of BDS will post a notice of the application on the BDS website and mail a notice of the request to all recognized organizations within 400 feet of the site. The posted notice of the application will contain at least the following information:
  - <u>A statement that a building or development permit has been applied for that is</u> <u>subject to the Development Standards of Section 33.465.110 through .180.</u>
  - The legal description and address of the site;
  - <u>A copy of the site plan;</u>
  - The place where information on the matter may be examined and a telephone number to call; and
  - <u>A statement that copies of information on the matter may be obtained for a fee</u> equal to the City's cost for providing the copies.
  - <u>The notice will remain on the website until the permit is issued and</u> administrative decision is made, or until the application is withdrawn.
- 2. E-mailed notice to recognized neighborhood associations. At the time a notice is posted on the BDS website, the Director of BDS will e-mail information about the internet posting to all recognized neighborhood associations and neighborhood coalition offices within 400 feet of the site. When an e-mail address is not available, the notice will be mailed to the neighborhood association and coalition office.

# Item 25 – Pleasant Valley Overlay Zone – Procedures

(See commentary for Item 25 - Pleasant Valley Overlay Zone - Procedures)

- 1. Mailed notice. Within one business day of receipt of a complete site plan for a building or development permit application, the Director of BDS will mail a notice of the request to all recognized organizations within 400 feet of the site. The notice of request will contain at least the following information:
- A statement that a building or development permit has been applied for that is subject to the development standards of Section 33.465.110 through .180.
  - a. The legal description and address of the site;
  - b. A copy of the site plan;
  - c. The place where information on the matter may be examined and a telephone number to call;
  - d. A statement that copies of information on the matter may be obtained for a fee equal to the City's cost for providing the copies; and
  - e. A statement describing the comment period.
- 2. Posting notice on the site. The applicant must place a public notice about the request on the site within 24 hours after the application is deemed complete by the Bureau of Development Services. A posted notice must be placed on each frontage of the site. If a frontage is over 600 feet long, a notice is required for each 600 feet, or fraction thereof. Notices must be posted within 10 feet of a street lot line and must be visible to pedestrians and motorists. Notices may not be posted in a public rightof way. The posted notice will contain the same information as the mailed notice.
- 3. Marking proposed development on site. Within 24 hours of submitting an application for permit, the applicant will mark all trees over six inches diameter to be removed on the site and the building and pavement outlines with high visibility tape. The extent of the disturbance area must be marked with orange construction fencing or similar highly visible material.
- **C.** Posting the site and marking development. The applicant must post notice information on the site and identify disturbance areas as specified below.
  - 1. Posting notice on the site. The applicant must place a public notice about the request on the site when the application is deemed complete by the Bureau of Development Services. A posted notice must be placed on each frontage of the site. If a frontage is over 600 feet long, a notice is required for each 600 feet, or fraction thereof. Notices must be posted within 10 feet of a street lot line and must be visible to pedestrians and motorists. Notices may not be posted in a public right-of-way. Notices are not required along street frontages that are not improved and allow no motor vehicle access. The posted notice will contain the same information as the notice posted on the internet.

# Item 25 – Pleasant Valley Overlay Zone – Procedures

(See commentary for Item 25 - Pleasant Valley Overlay Zone - Procedures)

- 2. Marking proposed development on site. Prior to inspection of the site, the applicant will mark all trees over six inches diameter to be removed on the site and the building and pavement outlines with high visibility tape. The extent of the disturbance area must be marked with orange construction fencing or similar highly visible material. For corrections to violations, the disturbance area and remediation area to be planted must be identified with high visibility tape or similar high visibility material.area to be planted must be identified with high visibility tape or similar high visibility material.
- **CD.** Site inspection. The Bureau of Development Services <u>A BDS inspector</u> will inspect the site prior to issuance of the permit and will complete one of the following:
  - 1. An inspection report that confirms the accuracy of the site plan and conformance with the applicable development standards; or
  - 2. A check sheet identifying the deficiencies in the plan. <u>Deficiencies must be corrected</u> <u>before a building permit is approved, or they may be addressed through Pleasant</u> <u>Valley resource review as described in Sections 33.465.210 through 33.465.280.</u>
- **D.** Notice of intent to approve a permit. Upon receipt of the inspector's report indicating that the standards are met, the Director of BDS will mail a notice of intent to approve the permit to all recognized organizations within 400 feet of the site and anyone who has commented on the matter. The notice of request will contain at least the following information:
  - 1. A statement of the intent to approve a permit;
  - 2. The legal description and address of the site;
  - 3. A copy of the site plan; and
  - 4. A statement indicating where and how to respond with objections.
- E. ObjectionsComments. Any interested person may object to the approval of a comment on the permit application by writing and specifically identifying errors or concerns noncompliance with development standards. Objections must be received within 14 days of the mailing date of the notice of intent to approve the permit.
- F. When no objection is received. If no one objects within the 14 day comment period, the Director of BDS will approve the permit if it meets all applicable standards and regulations of the Zoning Code.
- GF. Response to objectionscomments. If an objection comment is received, the Director of BDS will respond in writing within 14 days of the end of the initial 14 day comment period or in a manner suitable to the comment. The written response will specifically address each comment or objection that concerns compliance with the development standards of Section 33.465.150 through .180. The Director of BDS will recheck permits for compliance with development standards and approve the permit if compliance is reaffirmed or when identified deficiencies are corrected, and when all applicable standards and regulations of the Zoning Code are met.

# Item 28 - Northwest Plan District - Certification Letter

## 33.562.230 Bonus Options

E. Height and floor area ratio bonuses for affordable housing. This section references the Portland Development Commission (PDC) as the agency that certifies housing affordability. PDC no longer has this role. It was transferred to the Portland Housing Bureau. This amendment reflects the change in authority.

#### 33.562.230 Bonus Options

- A.-D. [No Change]
- E. Height and floor area ratio bonuses for affordable housing. In bonus areas A, B, and C shown on Map 562-6, development that includes affordable housing may be up to 120 feet in height and receive an additional floor area ratio of 1 to 1 if the following requirements are met:
  - 1.-2. [No Change]
  - 3. The applicant must submit with the development application a letter from the Portland <u>Housing Bureau</u> Development Commission (PDC) certifying that the development will include affordable housing that meets the standards of one of the options of Paragraph E.2, above;
  - 4-5. [No Change]
- F. G. [No Change]

## Item 2 Land Divisions - Pedestrian Connections/Common Greens

## 33.610.100 Density Standards

For land divisions in a single dwelling zone, an automatic 15% is deducted from the site area used to calculate maximum density when the division will result in the creation of a street. This deduction is based on an assumed right-of-way dedication, but does not take into account differences in streets. A bicycle and pedestrian connection is generally much narrower than a street designed to accommodate automobile traffic. In these cases, the 15% deduction may not be appropriate but can preclude the land division.

This amendment exempts pedestrian connections that are self-contained streets created solely for the use of pedestrian and bicyclists from the automatic 15% deduction from the density calculation.

#### 33.610.100 Density Standards

#### A-C. [No Change]

D. Street created. Where a street will be created as part of the land division, the following maximum and minimum density standards apply. <u>Pedestrian connections that are self-contained streets created solely for the use of pedestrians and bicyclists are not considered streets for the purposes of calculating density under this subsection.</u> Adjustments to this subsection are prohibited.

## 1.-2. [No Change]

# Item 3 Property Line Adjustments – Regular Lot Lines

## 33.610.200 Regular Lot Lines

The pre-2002 land division code included a requirement that side lot lines be perpendicular to a street (or radial in the case of a curve). The 2002 Land Divisions Code Update project moved the land division review and approval process into Title 33. The Title 34 requirement for side lot lines was not included in the 2002 land division requirements in Title 33. In practice, the lack of a requirement for straight, perpendicular lines can lead to situations where oddly shaped lots are created in land divisions to circumvent other lot dimensional requirements like lot area and lot width. This can lead to irregular lot patterns in single-dwelling zones with jagged property lines that are confusing to future property owners and that can lead to complications in building fences or installing and maintaining utilities.

This amendment would introduce the perpendicular side lot line criterion that was in Title 34 into Title 33 for single-dwelling zones. The criterion requires that all lot lines be straight and that side lot lines be perpendicular to the street (or radial to a curve) as far as is practicable. This will allow the decision-maker for the land division to evaluate situations where there are justifiable reasons, such as natural resource protection, for which these criteria are not feasible – and could approve alternate configurations.

#### 33.610.200 Lot Dimension Regulations

Lots in the RF through R5 zones must meet the lot dimension regulations of this section.

- A. **Purpose.** The lot dimension regulations ensure that:
  - Each lot has enough room for a reasonably-sized house and garage;
  - Lots are of a size and shape that development on each lot can meet the development standards of the zoning code;
  - Lots are not so large that they seem to be able to be further divided to exceed the maximum allowed density of the site in the future;
  - Each lot has room for at least a small, private outdoor area;
  - Lots are compatible with existing lots;
  - Lots are wide enough to allow development to orient toward the street;
  - Lots don't narrow to an unbuildable width close to the street
  - Each lot has adequate access from the street;
  - Each lot has access for utilities and services; and
  - Lots are not landlocked; and
  - Lots are regularly shaped.

#### Table 610-2 [No Change]

#### B.-F. [No Change]

**G.** Regular lot lines. As far as is practical, all lot lines must be straight and the side lot lines of a lot or parcel must be at right angles to the street on which it fronts, or be radial to the curve of a curved street.

# Item 2 Land Divisions - Pedestrian Connections/Common Greens

# 33.611.100 Density Standards

(See commentary for Item 2 Land Divisions - Pedestrian Connections/Common Greens)

#### 33.611.100 Density Standards

- A-B. [No Change]
- C. No street created. [No Change]
- D. Street created. Where a street will be created as part of the land division, the following maximum and minimum density standards apply. <u>Pedestrian connections that are self-contained streets created solely for the use of pedestrians and bicyclists are not considered streets for the purposes of calculating density under this subsection.</u> Adjustments to this subsection are prohibited.

#### 1.-2. [No Change]

# Item 3 Property Line Adjustments – Regular Lot Lines

# 33.611.200 Lot Dimension Regulations

(See commentary for Item 3 - Property Line Adjustments - Regular Lot Lines)
#### 33.611.200 Lot Dimension Regulations

Lots in the R2.5 zone must meet the lot dimension regulations of this section. Lots that do not meet these regulations may be requested through Planned Development Review. Adjustments to the regulations are prohibited.

- A. **Purpose.** The lot dimension regulations ensure that:
  - Each lot has enough room for a reasonably-sized attached or detached house;
  - Lots are of a size and shape that development on each lot can meet the development standards of the R2.5 zone;
  - Lots are not so large that they seem to be able to be further divided to exceed the maximum allowed density of the site in the future;
  - Each lot has room for at least a small, private outdoor area;
  - Lots are wide enough to allow development to orient toward the street;
  - Each lot has access for utilities and services;
  - Lots are not landlocked;
  - Lots don't narrow to an unworkable width close to the street; and
  - Lots are compatible with existing lots while also considering the purpose of this chapter; and
  - Lots are regularly shaped.

#### B.-E. [No Change]

**F. Regular lot lines.** As far as is practical, all lot lines must be straight and the side lot lines of a lot or parcel must be at right angles to the street on which it fronts, or be radial to the curve of a curved street.

## Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

## 33.630.100 Minimum Tree Preservation Standards

## D. Location of preserved trees

(See commentary for Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands in 33.640)

#### 33.630.100 Minimum Tree Preservation Standards

- A.-C. [No Change]
- **D.** Location of preserved trees. Trees may be preserved on lots, within tree preservation tracts, or within other privately managed tracts, such as flood hazard, recreation area or stream, spring, and seep, and wetland tracts. Proposed tree preservation within tracts that are to be managed by the City of Portland or a service district, must be approved by the City or service district.

## Item 5 - Multi-Dwelling Zones - Minimum Density

## 33.632.100 Landslide Hazard Area Approval Criterion

This amendment clarifies that this criterion can be used in the multi-dwelling zones to reduce the density in potential land hazard areas below the required minimum or maximum. This criterion requires a review of the safety of land divisions in areas mapped as potential landslide hazard areas. Reductions in density on the site are one way that the criterion may be met.

In single-dwelling zones, the area within a potential landslide hazard area is not included in the area used to calculate minimum density on a land division site. In multi-dwelling zones, the potential landslide hazard area is included in the minimum density calculation. It is clear in single-dwelling zones that there is no minimum density requirement in potential landslide hazard areas. This is not the case in multi-dwelling zones. The criterion indicates that density may be reduced, but does not state whether it may be reduced below the required minimum. This amendment is intended to clarify that it can. If the carrying capacity of the land will not allow safe development at a density greater than something below the minimum then that minimum becomes the de facto maximum density.

#### 33.632.100 Landslide Hazard Area Approval Criterion

The following approval criterion must be met: Locate the lots, buildings, services and utilities on parts of the site that are suitable for development in a manner that reasonably limits the risk of a landslide affecting the site, adjacent sites, and sites directly across a street or alley from the site.

Determination of whether the proposed layout and design reasonably limits the risk of a landslide will include evaluation of the Landslide Hazard Study and will take into consideration accepted industry standards for factor of safety. Specific improvements, engineering requirements, techniques or systems, or alternative development options, including alternative housing types and reduced density (minimum or maximum), may be required in order to facilitate a suitable development that limits the risk to a reasonable level. <u>Reductions to minimum or maximum density are done as part of the land division review, and do not require an adjustment.</u>

## Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

### 33.640 Stream, Spring, and Seep Standards

Regulations requiring that streams, springs and seeps in land divisions be placed in a protective tract were added to Title 33 as part of the Land Division Code Update in 2002. These protections were added because BES identified them as key for water quality preservation.

At that time, the same regulations were considered for wetlands, and BES supported this. However, the Bureau of Planning (now BPS) advocated that additional protections should be provided through a careful inventory and mapping of resources completed through the environmental zoning program, rather than on a site-by-site basis. Since that time, the environmental zoning program has completed extensive inventories of water resources and is now in favor of protecting wetlands in land divisions along with streams, springs, and seeps. Language has also been added to clarify that for the purposes of this chapter, the definition of stream does not include the Columbia or Willamette River.

The environmental zoning program is currently working on a rewrite of the definition of top-ofbank in a different ongoing project. One of the goals of this effort is to clarify the measurement of top-of-bank along smaller streams that more typically would be regulated by the streams, seeps, and spring land division chapter. When completed, this should help resolve issues with delineating the boundary of the tract along a stream.

## 33.640 Streams, Springs, and Seeps, and Wetlands

640

Sections:

33.632.010 Purpose33.632.020 Where This Approval Criterion Applies33.632.100 Landslide Hazard Approval Criterion

#### 33.640.010 Purpose

The standards in this chapter ensure that important streams, <u>springs</u>, seeps, <u>and springs</u> and <u>wetlands</u> that are not already protected by the Environmental Overlay Zones, are maintained in their natural state.

#### 33.640.100 Where These Standards Apply

The standards of this chapter apply to all land divisions where a stream, spring, or seep, or wetland on the site is outside of an Environmental Overlay Zone. For purposes of this chapter, the definition of stream does not include the Willamette or Columbia River.

#### 33.640.200 Stream, Spring, and Seep and Wetland Standards

- A. Preservation in a tract. Streams, springs, and seeps, and wetlands must be preserved in a tract as follows:
  - 1 The edges of the tract must be at least 15 feet from the edges of the stream, spring, or seep, or wetland. The edges of a seep, or spring, or wetland are determined through a wetland delineation, performed by an environmental scientist, and approved by BDS. For seeps and springs, lif one or more wetland characteristics are absent from the resource, the delineation will be based on the wetland characteristics present. The edges of a stream are defined as the top-of-bank. Where the edge of the stream, spring, or seep or wetland is less than 15 feet from the edge of the site, the tract boundary will be located along the edge of the site;
  - 2 Existing structures within the area described in Paragraph A.1 may be excluded from the tract;
  - 3 Exception. Where the tract required by Paragraph A.1 would preclude compliance with the front lot line requirements of Chapters 33.610 through .615, the stream, seep, <del>or</del> stream, <u>or wetland</u> may be in an easement that meets the other requirements of Paragraph A.1.

## Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

## 33.660.120 Approval Criteria

### J. Streams, springs, and seeps

(See commentary for Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands)

## **33.660** Review of Land Divisions in Open Space and Residential Zones

660

#### 33.660.120 Approval Criteria

The Preliminary Plan for a land division will be approved if the review body finds that the applicant has shown that all of the following approval criteria have been met. The approval criteria are:

- A.-I. [No Change]
- J. Streams, springs, and seeps, and wetlands. The approval criteria of Chapter 33.640, Streams, Springs, and Seeps, and Wetlands, must be met;
- K.-L. [No Change]

Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

## 33.662.120 Approval Criteria

I. Streams, springs, and seeps.

(See commentary for Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands)

# **33.662** Review of Land Divisions in Commercial, Employment, and Industrial Zones

662

### 33.662.120 Approval Criteria

The Preliminary Plan for a land division will be approved if the review body finds that the applicant has shown that all of the following approval criteria have been met. The approval criteria are:

- A. H. [No Change]
- I. Streams, springs, and seeps, and wetlands. The approval criteria of Chapter 33.640, Streams, Springs, and Seeps, and Wetlands, must be met.

J. – K. [No Change]

# Item 6 - Lot Consolidations - Procedures

## 33.663.320 Changes to Final Plat Survey After Recording

(See commentary for Item 6 -Lott Consolidations - Procedures in 33.675)

#### **33.663.320** Changes to Final Plat Survey After Recording

After the Final Plat Survey has been recorded with the County Recorder and Surveyor, changes are processed as a new land division or alternative process, such as a Lot Consolidation under Chapter 33.675, or Property Line Adjustment under Chapter 33.667 or Lot Consolidation under Chapter 33.675, if allowed.

Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

- 33.664.120 Approval Criteria
  - B.3. Streams, springs, and seeps, and wetlands
- 33.664.220 Approval Criteria
  - B.1.g. Springs, streams, and seeps, and wetlands.

(See commentary for Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands)

## **33.664 Review of Land Divisions on Large Sites in Industrial Zones**

#### 33.664.120 Approval Criteria

A Preliminary Plan for a land division will be approved if the review body finds that the applicant has shown that all of the following approval criteria have been met. The approval criteria are:

#### A. [No Change)

- **B.** The following standards and criteria must be met as part of the Preliminary Plan:
  - 1. Clearing, grading, and land suitability. The approval criteria of Chapter 33.635, Clearing, Grading, and Land Suitability must be met;
  - 2. Tracts and easements. The standards of Chapter 33.636, Tracts and Easements, must be met; and
  - 3. Streams, springs, and seeps, and wetlands. The approval criteria of Chapter 33.640, Streams, Springs, and Seeps, and Wetlands, must be met.

#### **Review of Final Plat**

#### 33.664.220 Approval Criteria

These approval standards apply to land divisions where the Preliminary Plan was reviewed under the regulations of this chapter. The Final Plat for a land division will be approved if the review body finds that the applicant has shown that all of the following approval criteria have been met. The approval criteria are:

#### A. [No Change]

- **B.** Conformance with requirements of this Title. Where lot lines are proposed as part of the Final Plat process:
  - 1. The following must be met for the portion of the site where lot lines are proposed:
    - a. f. [No Change]
    - g. Springs, streams, and seeps, and wetlands. The approval criterion of Chapter 33.640, Springs, Streams, and Seeps, and Wetlands, must be met;
    - h. i. [No Change]
  - 2. [No Change]

### C. – G. [No Change]

## Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

### 33.665.340 Proposals Without a Land Division

F. Streams, springs, and seeps.

(See commentary for Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands)

#### 33.665.340 Proposals Without a Land Division

The approval criteria of this section apply to Planned Developments that do not include a land division. The approval criteria are:

#### A. – E. [No Change]

- F. Streams, springs, and seeps, and wetlands.
  - 1. If there is a stream, spring, or seep, or wetland outside of an Environmental Overlay Zone on the site, then the stream, spring, or seep, or wetland must be preserved in an easement. The edges of the easement must be at least 15 feet from the edges of the stream, spring, or wetland. The edges of a seep, or spring, or wetland are determined through a wetland delineation, performed by an environmental scientist, and approved by BDS. For seeps and springs, if one or more wetland characteristics are absent from the resource, the delineation will be based on the wetland characteristics present. The edges of a stream are defined as the top-of-bank where the edge of the stream, spring, or seep, or wetland is less than 15 feet from the edge of the site, the easement boundary will be located along the edge of the site.
  - 2. The following development, improvements, and activities are allowed in the easement:
    - a. Disturbance associated with discharging stormwater to the stream channel, if BES has determined that the site's storm water cannot discharge to a storm sewer and BDS has determined that on-site infiltration is not an option;
    - b. Removal of non-native invasive species with hand held equipment;
    - c. Planting of native vegetation listed on the Portland Plant List when planted with hand held equipment;
    - d. Erosion control measures allowed by Title 10 of Portland City Code;
    - e. Construction of required driveway connections or required connections to services when there is no practicable alternative to locating the driveway or service connections within the easement; and
    - f. Maintenance and repair of existing utilities, services, and driveways;
  - 3. Public or private rights of way may cross the seep, spring, or stream, or wetland easement if the following approval criteria are met:
    - a. There is no reasonable alternative location for the right-of-way;
    - b. The applicant has demonstrated that it is possible to construct street improvements within the right-of-way that will meet all of the following:

## Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands

## 33.665.340 Proposals Without a Land Division

### F. Streams, springs, and seeps. (cont'd)

(See commentary for Item 4 - Land Divisions - Streams, Springs, Seeps, Wetlands)

- (1) The street improvements will not impede the flow of the stream, spring, or seep;
- (2) The street improvements will impact the slope, width, and depth of the stream channel, spring, or seep, or wetland to the minimum extent practicable; and
- (3) The street improvements will not impede fish passage in a stream, spring, or seep <u>that</u> has been identified by the Oregon Department of Fish and Wildlife as fish-bearing.
- 4. Minimum density is waived in order to better meet the standards of paragraphs F.1-F.3, above.

#### G. [No Change]

## Item 3 - Property Line Adjustments: Regular Lot Lines

Property Line Adjustments (PLAs) are a process used to move a property line between two properties. There are many reasons to move a property line, for example, moving a line to match the line of a fence that was built in the wrong location. Often the PLA process will also be used to move the property line between a vacant property and a developed property to make the vacant property developable by making it large enough to meet the minimum lot area standards. This can lead to the approval of oddly shaped lots that meet the letter, but not necessarily the intent of the minimum lot standards. This amendment is intended to encourage straight lot lines that do not result in the creation of oddly shaped lots - consistent with amendments proposed for land divisions.

### 33.667.010 Purpose

The purpose statement has been expanded to provide additional guidance on when adjustments may be allowed.

### 33.667.050 When These Regulations Apply

The final sentence, deleted here, was originally added to make Portland's code consistent with the ORS 92 definition of a Property Line Adjustment. As a jurisdiction, Portland has chosen a narrower definition of a Property Line Adjustment to be consistent with the way the City has reviewed them over the years. To reflect this, the sentence has been deleted.

### 33.667.100 Prohibited Property Line Adjustments

### 33.667.300 Regulations

These sections were reformatted for clarity. Some standards, identified as qualifying situations for when a property line adjustment is allowed, were removed from 33.667.300 and used to create 33.667.100 Prohibited Property Line Adjustments.

### CHAPTER 33.667 PROPERTY LINE ADJUSTMENT

Sections:

33.667.010 Purpose
33.667.050 When these Regulations Apply
<u>33.667.100 Prohibited Property Line Adjustments</u>
33.667.100 Application Requirements
33.667.200 Applications
Standards
33.667.400 Recording an Approval

### 33.667.010 Purpose

This chapter states the procedures and regulations for property line adjustments. A Property Line Adjustment (PLA) is the relocation or elimination of a common property line between two abutting properties. A Property Line Adjustment does not create lots. The regulations ensure that:

- A Property Line Adjustment does not result in properties that no longer meet the requirements of this Title;
- A Property Line Adjustment does not alter the availability of existing services to a site; and
- A Property Line Adjustment does not result in properties that no longer meet conditions of approval-; and
- <u>A Property Line Adjustment does not make it difficult to delineate property boundaries or apply use and development standards predictably and uniformly.</u>

#### 33.667.050 When These Regulations Apply

A Property Line Adjustment is required to relocate a common property line between two properties. If a public agency or body is selling or granting excess right-of-way to adjacent property owners, the excess right-of-way may be incorporated into abutting property through a Property Line Adjustment. <u>A Property Line Adjustment may be used to remove a common property line between</u> two properties.

#### 33.667.100 Prohibited Property Line Adjustments

The following are prohibited as part of a Property Line Adjustment:

- A. A Property Line Adjustment that configures either property as a flag lot, unless the property was already a flag lot;
- **B.** A Property Line Adjustment that results in the creation of a buildable property from an <u>unbuildable lot remnant;</u>
- **C.** A Property Line Adjustment that results in the creation of street frontage for property that currently does not have frontage on a street; and
- **D.** A Property Line Adjustment that creates a nonconforming use.

## Item 3 - Property Line Adjustments: Regular Lot Lines

### 33.667.300 Regulations (cont'd)

- **B.** Regular Lot Lines. This amendment, which applies only in R10 through RH zones, would:
  - reduce the ability to create non-straight lines through property line adjustments;
  - require adjusted side lot lines to be perpendicular to the street on which the lot fronts, or radial to the curve on a curved street;
  - allow a small amount of flexibility to the straight line requirement (10% longer or shorter line) to address individual situations;
  - exempt lines adjusted to follow an established zoning line or boundary of a special flood hazard area or floodway, so they could curve with that mapped boundary.

This standard is adjustable.

#### 33.667.100150 Method of Review

Property Line Adjustments are reviewed through a non-discretionary, administrative procedure. The decision of the Director of BDS is final.

#### 33.667.200 Application Requirements

No more than three pP roperty <u>Line</u> <u>aAdjustments</u> may be requested on a site within one calendar year. The application must contain the following:

#### A.-C. [No Change]

#### 33.667.300 RegulationsStandards

The site of a Property Line Adjustment is the two properties affected by the relocation of the common property line. A request for a Property Line Adjustment will be approved if all of the following are met:

- A. Properties<u>Conformance with regulations</u>. For purposes of this subsection, the site of a Property Line Adjustment is the two properties affected by the relocation of the common property line. 1. The <u>Pp</u>roperties will remain in conformance with regulations of this Title, including those in Chapters 33.605 through 33.615, except as follows:
  - <u>1</u>a. If a property or development is already out of conformance with a regulation in this Title, the Property Line Adjustment will not cause the property or development to move further out of conformance with the regulation;
  - <u>2</u>b. If both properties are already out of conformance with maximum lot area standards, they are exempt from the maximum lot area standard;
  - <u>3</u>e. If one property is already out of conformance with maximum lot area standards, it is exempt from the maximum lot area standard; and
  - <u>4</u>d. If at least one lot is already out of conformance with the minimum lot area standards and the site is in the R5 zone, the minimum lot area is 1600 square feet and the minimum width is 36 feet, if:
    - a(1). At least one lot is a corner lot;
    - <u>b</u>(2). The adjusted property line must be perpendicular to the street lot line for its entire length; and
    - <u>c(3)</u>. New houses must meet the standards of 33.110.213. Existing houses are exempt from the standards of 33.110.213.

See Figure 667-1.

**B.** Regular Lot Lines. In the R10 through RH zones, the adjusted property line must be a straight line or up to 10 percent shorter or 10 percent longer than the existing lot line. If the adjusted property line is a side lot line it must be at right angles to a street lot line, or radial to the curve of a curved street. Lines that are adjusted to follow an established zoning line or the boundary of the special flood hazard area or floodway are exempt from this requirement.

## Item 8 - Property Line Adjustments - Service Standards

### 33.667.300 Standards

E. Services. This amendment clarifies that the requirements of service bureaus (water, sanitary sewer, stormwater, transportation) apply to development on both the properties subject to the PLA. The existing wording in the code which says that "availability of services to the properties may not change" is intended to assure that existing services remain. In practice, this wording can make it challenging to apply service bureau requirements prior to or following the property line adjustment approval. Services may need to be moved or altered in another manner to provide service that remains compliant with service bureau standards.

- **C. Split zoning.** The Property Line Adjustment will not result in a property that is in more than one base zone, unless that property was already in more than one base zone.
- 2. The Property Line Adjustment will not configure either property as a flag lot, unless the property was already a flag lot;
  - 1. The property line Adjustment will not result in the creation of a buildable property from an unbuildable lot remnant;
  - 2. The Property Line Adjustment will not result in the creation of street frontage for a land-locked property;
- **D5.** <u>Environmental overlay zones.</u> If any portion of either property is within an environmental overlay zone, the provisions of Chapter 33.430 must be met. <u>Adjustments are prohibited.</u>
- 6. The Property Line Adjustment will not result in a property that is in more than one base zone, unless that property was already in more than one base zone; and
- 7. The Property Line Adjustment will not create a nonconforming use.
- **EB.** Services. The adjustment of the property line will not eliminate the availability of services to the properties may not change and the properties will not move out of conformance with service bureau requirements for water, sanitary sewage disposal, stormwater management, and vehicle access. Adjustments are prohibited.
- **<u>FC.</u>** Conditions of previous land use reviews. All conditions of previous land use reviews must be met. Adjustments are prohibited.

## Item 6 - Lot Consolidation - Procedures

### Item 7 - Plat Consolidation - Procedures

Lot consolidations are a process to remove lot lines within a site to consolidate into one lot. The lot consolidation site may be part of a larger land division or may consist of the entire subdivision. The end result is that the site is recorded as a single lot, although any previous approval criteria associated with the land division still apply.

There have been two problems with the current process. First, there is no mechanism to remove lot lines but end up with a multiple of more than one lot. As a result, several consecutive lot consolidations must be submitted and approved to achieve the lot layout. Secondly, if all the lot lines of a land division are removed, the current process requires that all conditions of approval of the previous land division continue to be met, even those that are no longer relevant to the consolidated lot. As an example a previous land division to develop row houses was consolidated back to one lot, but the condition that the lot be developed with row houses still remained, although the lot could not be developed with an apartment or condo building through the current regulations.

The amendments correct these two issues by allowing a single lot consolidation process to be used to combine a group of lots into one to three lots. Three lots is the maximum number of lots that can be recorded under the partition plat. The amendments also expand on the existing approval criteria/standards to allow an applicant to demonstrate whether the previous land division approval criteria are relevant to the combined site. If findings can be made that these criteria no longer apply, then they can be removed. However, approval criteria from any other land use reviews applicable to the site will continue to apply. Lastly, an approval criteria has been added to ensure that services can continue to be provided to the combined lots.

### 33.675.010 Purpose

The Purpose Statement is revised to acknowledge the expansion of the lot consolidation process to allow the end result to be a total of one to three lots. Additional amendments further clarify the current process.

#### 33.675.200 Application Requirements.

- A. [No Change.]
- B. Surveys.
  - 3. This amendment clarifies the final plat survey requirement to align with other changes allowing the consolidation to be between one and three lots.
- C. Other.
  - 1. Legal Descriptions. These application requirements were taken from the Property Line Adjustment chapter. However, since the result is a replat of the land, the legal descriptions are part of the plat survey. A separate document of legal descriptions is not needed for recording, so this requirement is duplicative and is removed.

## **33.675 Lot Consolidation**

675

Sections:

- 33.675.010 Purpose
- 33.675.050 When These Regulations Apply
- 33.675.100 Review Procedure
- 33.675.200 Application Requirements
- 33.675.300 Standards
- 33.675.400 Recording an Approval

#### 33.675.010 Purpose

This chapter states the procedures and regulations for removing lot lines within a site to <u>combine</u> <u>into one to three lots</u><u>create one lot</u>. The regulations ensure that <u>the</u> lot consolidation does not circumvent other requirements of this Title, and that lots and sites continue to meet conditions of land use approvals. The lot consolidation process described in this chapter is different from (and does not replace) the process used by <u>the counties</u> to consolidate lots under one tax account. A tax <u>account</u> consolidation does not affect the underlying platted lots. A lot consolidation results in a new plat for the consolidation site.

#### 33.675.050 When These Regulations Apply

A lot consolidation may be used to remove lot lines within a site. <u>The perimeter of consolidated lots</u> <u>must follow existing lot lines</u>. Lot lines cannot be created or moved through this process. The applicant may also choose to remove <del>such</del> lot lines through a land division. A lot consolidation may be required by other provisions of this Title.

#### 33.675.100 [No Change]

#### 33.675.200 Application Requirements.

An application for a lot consolidation must contain the following:

- A. [No Change]
- B. Surveys.

#### 1-2. [No Change]

 A Final <u>Partition Plat Survey</u> showing the <u>single</u> consolidated lot <u>or lots</u>. Copies of the Final Plat <u>Survey</u> must be drawn to scale and of a format, material, and number acceptable to the Director of BDS. The following statement must be on the Final Plat <u>Survey</u>: "This plat is subject to the conditions of the City of Portland Case File No. LUR..."

## Item 6 - Lot Consolidation - Procedures

### Item 7 - Plat Consolidation - Procedures

33.675.200 (cont'd)

#### 33.675.300 Approval CriteriaStandards

These standards are being expanded to include other criteria that related to previous conditions of approval. Since this expansion creates discretionary criteria subject to findings of fact, the section is changed from standards to approval criteria, acknowledging that the Type Ix review allows for discretionary review and approval or denial based upon that review.

A. Lots. These amendments acknowledge the change made to the chapter to consider lot consolidations to combine a site into one to three lots. Current regulations only allow the consolidation to result in a single lot, so approval language is amended to indicated that more than one lot may be the result of the consolidation.

- C. Other.
  - 1. Legal descriptions. Two copies of the legal descriptions for each of the lots or tracts within the lot consolidation site. The legal descriptions must be prepared and signed by a registered land surveyor; and
  - 2-4. [Renumber, No Change]

#### 33.675.300 Approval CriteriaStandards

A lot consolidation will be approved if the review body finds that the applicant has shown that all of the approval criteria have been metmust meet the following standards:

- **A.** Lots. Consolidated lots must meet the standards of Chapters 33.605 through 33.615, with the following exceptions:
  - 1. Lot dimension standards.
    - Minimum lot area. If the area of the entire lot consolidation site is less than that required of new lots, <u>lots in</u> the lot consolidation site is exempt from minimum lot area requirements;
    - Maximum lot area. If any of the lots within the lot consolidation site are larger than the maximum lot area allowed, <u>lots in the lot consolidation site isare</u> exempt from maximum lot area requirements;
    - Minimum lot width. If the width of the entire lot consolidation site is less than that required of new lots, <u>lots in</u> the lot consolidation site <u>isare</u> exempt from minimum lot width requirements;
    - d. Minimum front lot line. If the front lot line of the entire lot consolidation site is less than that required of new lots, <u>lots in the lot consolidation site is are</u> exempt from minimum front lot line requirements;
    - e. Minimum lot depth. If the depth of the entire lot consolidation site is less than that required of new lots, <u>lots in the lot consolidation site is are</u> exempt from minimum lot depth requirements.
  - 2. Maximum density. If the consolidation brings the lot consolidation site closer to conformance with maximum density requirements, the consolidation does not have to meet maximum density requirements;
  - Lots without street frontage. If the lot consolidation consolidates lots that do not have street frontage with a-lots that haves street frontage, the consolidation does not have to meet minimum density and maximum lot area requirements;
  - 4. Through lots. If any of the existing lots within the lot consolidation site are through lots with at least one front lot line abutting an arterial street, then the consolidated lots may be a through lots;
  - 5. Split zoning. If any of the existing lots within the lot consolidation site are in more than one base zone, then the consolidated lot may be in more than one base zone.

## Item 6 - Lot Consolidation - Procedures

### Item 7 - Plat Consolidation - Procedures

#### B. Conditions of land division approvals.

This is a new approval criterion that augments the criterion in Subsection C. Currently, a lot consolidation must still abide by all previous conditions of approval, including those from the land divisions that created the original lots being consolidated. Often these conditions are specific to the created lots and would not be applicable if the previous lots hadn't been created. As an example, a land division for row houses may include special conditions for each row house lot. These conditions would not apply if the lots were consolidated back into the previous site configuration.

The amendment allows an applicant to demonstrate whether the previous land division approval conditions apply or not. However, the intent is for a planner to determine that the group of criteria apply or not. If some of the original criteria apply and others do not, then the applicant needs to amend the original land division to remove the specific criteria that would no longer apply to the replat.

#### C. Conditions of other land use Approvals.

This criteria remains essentially the same but clarifies that the criteria does not apply to previous land division approvals which are now subject to subsection B.

#### D. Services

This is a new approval criterion to ensure that there is a review of the lot consolidation process by other service bureaus (BES, Water, Transportation) to ensure that the consolidation of lots into one to three lots does not affect the provision of services. The amendment formalizes the current informal process to allow the service bureaus to provide comments back to the planner and the applicant as part of the review process.

- B. <u>Conditions of land division approvals.</u> The lot consolidation must meet one of the <u>following:</u>
  - <u>1.</u> All conditions of previous land division approvals continue to be met or remain in <u>effect; or</u>
  - 2. The conditions of approval no longer apply to the site, or to development on the site, if the lots are consolidated.
- <u>C.</u> <u>Conditions of other land use approvals.</u> Conditions of <u>other</u> land use approvals continue to apply, and must be met.
- D. Services. The lot consolidation does not eliminate the availability of services to the lots, and the consolidated lots are not out of conformance with service bureau requirements for water, sanitary sewage disposal, stormwater management, and vehicle access.

### 33.675.400 Recording an Approval

The Final Plat-Survey, legal descriptions, and the deed for the consolidated lot <u>or lots</u> must be recorded with the County Recorder and Surveyor within 90 days of approval by the Director of BDS.

### Item 15 - Commission Term Limits

#### 33.710.030 Commissions, Committees, and Boards Generally

A. Length of terms. Terms are limited to 4 years for service as a member on the Planning and Sustainability Commission, the Design Commission, the Historic Landmarks Commission, and the Adjustment Committee. The terms are staggered to provide continuity and overlap between members. Sometimes at the end of a 4-year term it can be difficult to recruit a new member in time to fill the position before the existing member's term expires, leaving the commission or committee without full membership. This can make it difficult to meet the required quorums necessary for holding public hearings and performing the other duties of the commission or committee.

This amendment would allow the terms of existing members to be extended up to one year to allow more time to recruit a new member. The proposed method of extending a term is the same as the method for appointing new members, which is generally appointment by the Mayor and confirmation by the City Council.

#### 33.710.030 Commissions, Committees, and Boards Generally

- A. Length of terms. Members of commissions, committees, and boards provided under this chapter may be appointed to terms of not more than 4 years. In the event a new member is unable to be appointed prior to the expiration of an existing member's term, the term of the existing member may be extended by up to 1 year. Initial appointments for newly formed commissions, committees, and boards must include a sufficient number of appointments for less than the maximum 4 year term of office to provide overlap and a continuity of membership. Members of commissions are limited to a maximum of two full terms. Vacancies which may occur must be filled for the unexpired terms.
- B.-J. [No Change]

## Item 29 – Posting Notices – City Council Hearings

### 33.730.030 Type III Procedure

This item clarifies the requirements for posting notices for Type III land use reviews. Two kinds of notice are required for Type III land use reviews hearings; a mailed notice and a posted notice. The mailed notice is sent to the specified list of interested parties in 33.730.030.D.1 that includes, among others, public agencies and recognized organizations, and all property owners within 400 feet of the site. The posted notice is posted at a visible location at the site.

Most decisions on Type III land use reviews are made by Portland's Hearings Officer, Design Commission or Landmarks Commission and can be appealed to the City Council. The exception is Type III decisions that change the comprehensive plan designation of a property. For these decisions, the Hearings Officer makes a recommendation to the City Council, and the City Council makes the decision.

When the Hearings Officer or other review body make a decision on a Type III case, notice of the decision is sent only to those who responded to the original mailed or posted notice, testified at the hearing, or requested notice of the decision as specified in 33.730.030.E.5. Those receiving notice can then choose to appeal the decision to the City Council. If appealed, the BDS will schedule an appeal hearing before the City Council and mail notice of that hearing to all those who were mailed notice of the decision, as specified in 33.730.030.H.2.

The code does not clearly state that only a mailed notice of the appeal hearing is required, and not a posted notice. Like the first mailed notice that goes to all property owners within 400 feet of the site, the posted notice is intended to provide general awareness that the Type III land use review is under consideration. The mailed appeal notice is intended to notify those who participated or showed interest in the land use review that the decision is being appealed. This amendment clarifies that a posted notice on site is not required to notify those who have participated already.

#### 33.730.030 Type III Procedure

A Type III procedure requires a public hearing before an assigned review body. Subsections A through D apply to all sites. If the site is within the City of Portland, Subsections E through H also apply. If the site is in the portion of unincorporated Multnomah County that is subject to City zoning, Subsection I also applies.

#### A.-D. [No Change]

#### E. Decision by review body if site is in City of Portland

#### 1.-4. [No Change]

5. <u>Mailed Nn</u>otice of decision (pending appeal). When the Hearings Officer is the review body, the Hearings Officer will mail notice of the decision. For other review bodies, the Director of BDS will mail notice of the decision. Within 17 days of the close of the record, or within 30 days for Comprehensive Plan Map Amendments and land use reviews processed concurrently with Comprehensive Plan Map Amendments, the Hearings Officer or Director of BDS will mail notice of the review body's decision (pending appeal) to the owner, the applicant if different, and all recognized organizations or persons who responded in writing to the notice of the request, testified at the hearing, or requested notice of the decision. In the case of multiple signatures on a letter or petition, the person who submitted the letter or petition or the first signature on the petition will receive the notice. See 33.730.070.G, Notice of Type II, Type IIx or Type III decision (pending appeal).

#### F-G. [No Change]

- H. When an appeal is filed. Appeals must comply with this subsection.
  - 1. [No Change]
  - 2. <u>Mailed Nn</u>otice of the appeal hearing. The Director of BDS will mail a copy of the appeal within 3 working days of its receipt to the applicant, unless the applicant is also the appellant, and the owner. Within 5 working days of the receipt of the appeal, the Director of BDS will mail a notice of the appeal hearing to the owner, the applicant if different, the review body, and all persons and recognized organizations that received the notice of the decision. See 33.730.070.H, Notice of a Type II, Type IIx, or Type III appeal hearing. No notice of the appeal hearing is required to be posted on the site.
  - 3. 9. [No Change]
- I. [No Change]

# Item 29 - Posting Notices - City Council Hearings

## 33.730.080 Posting Requirements

(See commentary for Item 29 - Posting Notices - City Council Hearings)
#### 33.730.080 Posting Requirements

Posting of notice on the site is required for land use applications processed through a Type III or Type IV procedure. The requirements for the posting of notice are stated below.

#### A.-B. [No Change]

- <u>C.</u> Standards and timing. The applicant must prepare the notice to BDS standards and post it on the site at least 30 days before the <u>first</u> scheduled <u>evidentiary</u> hearing <u>before the</u> <u>Hearings Officer or other assigned review body</u>. At least 14 days before the hearing, the applicant must file with BDS a signed statement affirming that the posting was made. Failure to post the notice and affirm that the posting was done will result in automatic postponement of the hearing until the property has been posted for 30 days.
- D. Removal. The applicant may not remove the notice before the <u>first evidentiary</u> hearing <u>before the Hearings Officer or other assigned review body</u>. Except when final City Council <u>action is required by section 33.730.040</u>, the applicant must remove the <u>posted</u> notice within 2 weeks of <u>athe final Hearings Officer's or other assigned review body's</u> decision on the request. When final council action is required by section 33.730.040, the applicant <u>must remove the posted notice within 2 weeks of the City Council's decision on the request</u>.
- E. [No Change]

## Item 14 - 120-Day Delay Procedure

## 33.855.075 Automatic Map Amendments For Historic Resources

References to Demolition Delay Review are deleted and replaced with the "120-day delay" language to be consistent with the updates to 33.445 Historic Resource Overlay Zone.

#### 33.855.075 Automatic Map Amendments For Historic Resources

The Official Zoning Maps will be amended automatically to add or remove historic resources as follows:

#### A.-B.[No Change]

- **C. Removal after demolition.** If a Historic Landmark or Conservation Landmark is demolished, after either approval of demolition through demolition review or after demolition delay or demolition delay extension review<u>120-day delay</u>, the Landmark designation for the resource is automatically removed from the Official Zoning Maps.
- D. [No Change]

## 33.910.030 Definitions

### Item 19 - Nonconforming Change of Use

When implementing 33.258.050, confusion has arisen around whether or not a "change of use" has occurred. This amendment updates the code to provide an examples of when the primary type of activity has changed, and when it has not.

#### Item 31 - Definitions - Drainageways

The Bureau of Environmental Services is updating Portland's stormwater management manual to be consistent with recent scientific guidance on waterways from the Environmental Protection Agency. This amendment proposes changes to the Title 33 drainageway definition that are consistent with changes BES will make to the stormwater manual and with the regulations of Title 33.

### Item 32 - Definitions - Hazardous Substances

The definition of hazardous substances has not changed since the original adoption of the zoning code in 1992. This amendment updates the code to reflect the most recent federal lists of hazardous substances. It also explains that the most recent versions of these volumes should be used when they are updated or amended.

## Item 33 - Definitions - Seep or Spring, Stream

The land division code has requirements that seeps and springs be protected inside a tract. The primary purpose of this requirement is to protect water quality. The intent is that all seeps and springs will be protected. In a recent land use decision it was successfully argued that the current definition of seeps and springs does not include seeps and springs where the water ultimately discharges into a storm drain or pipe. The design of Portland's stormwater system includes many water bodies that, over their entire course, flow into and out of streams and pipes. It was not the intent of the original definition to exclude seeps and springs that might flow into a storm drain or pipe somewhere downstream. This amendment clarifies that a seep or spring is still a seep or spring regardless of where the water from the seep or spring ultimately flows. An amendment to the definition to clarify that streams in Portland may run underground for parts of course in pipes or other artificial or natural conveyance systems.

#### 33.910.030 Definitions

The definition of words with specific meaning in the zoning code are as follows:

**Change of Use.** Change of the primary type of activity on a site. For example, in the Retail Sales and Service use category, a change from a restaurant to a bank would be considered a change in the primary type of activity; a change from a restaurant to a restaurant would not be considered a change in the primary type of activity.

**Drainageway**. An open linear depression, whether constructed or natural <u>channel or depression</u>, which <u>at any time</u> functions for the collections and <u>conveys</u> drainage of surface water. It may be permanently or temporarily inundated.

Hazardous Substances. Any substance, material, or waste listed below:

- Nuclear or radioactive materials or waste;
- Chemicals listed in <u>theTitle III-</u>List of Lists: Chemicals Subject to <u>the Emergency Planning and</u> <u>Community Right-To-Know Act (EPCRA), Comprehensive Environmental Response,</u> <u>Compensation and Liability Act (CERCLA) and Section 112(r) of the Clean Air Act Reporting</u> <u>Under Title III of the Superfund Amendments and Reauthorization Act (SARA) of 1986,</u> published <u>March 15, 2015</u> July, 1987, U.S. Environmental Protection Agency, <u>or as</u> <u>subsequently updated or amended</u>; and
- Hazardous Materials Table, in the Code of Federal Regulations (CFR), Title 49, Part 172.101, or as subsequently updated or amended.

Seep or Spring. The point where an aquifer intersects with the ground surface and discharges water into a stream channel that flows into a wetland or other water body. An area where groundwater is discharged onto the land surface, creating either saturated soil conditions or visible flow at the land surface.

**Stream**. An area where enough natural surface water flows to produce a stream channel, such as a river or creek, that carries flowing surface water during some portion of the year. This includes:

- The water itself, including any vegetation, aquatic life, or habitat;
- Beds and banks below the high water level which may contain water, whether or not water is actually present;
- The floodplain between the high water level of connected side channels;
- Beaver ponds, oxbows, and side channels if they are connected by surface flow to the stream during a portion of the year; and
- Stream-associated wetlands.

## Item 10 - Right-of-way Dedications

## 33.930.025 Measuring Development Standards

This request originally included two components.

The first was to treat right-of-way dedications the same in single-dwelling and multi-dwelling zones for the purpose of calculating density. An amendment is not being proposed to address this issue. Please see the explanation in Section III. C. Items without amendments.

The second was a request to calculate floor area based on a site area prior to right-of-way dedication, rather than after right-of-way dedication. This request is not carried out by the amendment proposed.

#### 33.930.025 Measuring Code Development Standards

This amendment creates a new measurement standard and simply clarifies that development standards apply to the site after public right-of-way dedication or private right-of-way designation.

The reasons for calculating maximum floor area after dedication are threefold:

- Standards apply to private property -- There are many development standards that apply to the site area. Examples include maximum floor area, building coverage, and minimum landscaping. All are calculated after right-of-way dedication. This is a fundamental basis of Portland's zoning code provisions - regulations apply to sites, not to the land that was part of the site in the past.
- 2. Conforming development -- Calculating development standards after dedication ensures that the site conforms to the regulations when the site is developed, instead of immediately becoming nonconforming. In the case of maximum floor area allowed, basing the calculation on the pre-dedication site area increases floor-to-area ratio (FAR) on the site beyond the planned intensity.
- 3. Regulatory simplicity It's simpler to use the same site area for all calculations, rather than pre-dedication for some and post-dedication for others. In addition, regulations would be needed to differentiate between properties that are dedicating right-of-way now (and are entitled to more FAR) and those that dedicated right-of-way in the past (and presumably aren't entitled to it).

### **33.930** Measurements

Sections: 33.930.010 Purpose 33.930.020 Fractions 33.930.025 Measuring Development Standards 33.930.030 Measuring Distances 33.930.040 Measuring Distances on Maps 33.930.050 Measuring Height 33.930.055 Measuring the Area of Limited Uses 33.930.060 Determining Average Slope 33.930.070 Determining the Area of the Facade of a Building 33.930.080 Determining the Plane of a Building Wall 33.930.090 Determining the Garage Wall Area 33.930.100 Measuring Lot Widths and Depths 33.930.103 Measuring Lot Depths 33.930.110 Measuring Areas with Squares of Specified Dimensions 33.930.120 Setback Averaging 33.930.130 Measuring Tree Diameter 33.930.140 Measuring the Root Protection Zone

#### 33.930.025 Measuring Development Standards

Unless stated elsewhere in this Title, all measurements involving development standards are based on the property lines and area of the site after dedication of public rights-of-way and/or designation of private rights-of-way. Standards include, but are not limited to, building coverage, floor area ratio, setbacks, and landscaping requirements. This page intentionally left blank.

## C. RICAP 8 Items without Amendments (Title 33)

RICAP items are researched and evaluate to determine whether an amendment to the zoning code is necessary to either clarify or correct language, or adjust existing policy in order to better achieve a desired outcome. In some cases, the research may show that the policy intent should remain unchanged, or the change is not timely in the context of the smaller, more discreet nature of the changes RICAP addresses. Sometimes, what was thought to be incorrect is not, and what may have seemed unclear simply required explanation with greater context setting. The items in this section were determined to not need code amendments for the reasons elaborated below.

## RICAP Item 2 - Land Divisions - Pedestrian Connections/Common Greens

#### Problem Statement:

Duplexes and attached houses are allowed on corner lots in single-dwelling zones. Corner lots are defined as lots fronting on two intersecting streets. The zoning code definition of streets includes pedestrian connections and common greens. In at least one case, a land division was proposed that sought to intentionally create corner lots by providing a number of pedestrian connections and common greens to increase the numbers of duplexes that could be built, and to increase the density in the zone over what would normally occur. Using Common Greens and Pedestrian Connections to manipulate the number of corner lots for alternative development options was not intended by the original provisions.

#### Requested Action:

Clarify the allowances for duplexes and attached houses on lots fronting pedestrian connections and common greens.

#### Rationale for Nonamendment:

No amendment proposed at this time. As of yet, this does not seem to have become a trend and work coming out of the Residential Infill Project will address this issue.

## RICAP Item 5 - Multi-Dwelling Zones - Minimum Density

#### Problem Statement:

In multi dwelling zones, exceptions to minimum density are only allowed for environmental zoned sites. When other land constraints are present (flood or landslide hazard) an adjustment is required.

#### **Requested Action:**

Evaluate options to allow reductions to minimum density similar to single dwelling zone density reductions for constrained sites.

#### Rationale for Nonamendment:

No amendment is proposed for the portion of Item 5 that relates to flood risk (there is a code amendment proposed to address landslide hazard areas). The City has goals to discourage and lessen the impact of development within areas subject to natural hazards, including special flood hazard areas. However, in light of the recently released Federal

Emergency Management Agency's Biological Opinion (FEMA BIOP), flooding issues are being looked at comprehensively and will be addressed through a separate code process.

## RICAP Item 9 - Lot Confirmations - Procedures

## Problem Statement:

A lot confirmation verifies one or more lots or lots of record have legal status as a property that is eligible for development under the zoning code. A lot confirmation is often undertaken to confirm lots or lots of record that have previously been combined for tax purposes. A lot confirmation verifies accessibility to services such as water or sewer, and confirms that the property meets zoning code standards to be eligible for development.

There is no formal process in the zoning code for BDS to follow when processing Lot Confirmations. These confirmations allow for portions of a site to be sold off, and can affect how development standards, such as building coverage, vehicle area setbacks, and outdoor area requirements, are applied to a site. The section of the code that regulates when a lot can be developed does not address how development standards are applied to existing development on a lot confirmation site. The code also does not address how standards for services like sewer, water, and transportation should apply to the site.

### **Requested Action:**

Provide a process and a set of standards for reviewing a lot confirmation and how that confirmation may affect development on the site.

## Rationale for Nonamendment:

No amendment is proposed. Initial analysis has determined the complexity and need for public outreach of this item move it beyond the scale that can be adequately handled through a RICAP project. This item will be addressed through the Residential Infill Project, which began after the RICAP 8 workplan was confirmed by the Planning and Sustainability Commission. The charge of the Residential Infill Project is to evaluate the city's single-dwelling development standards. The project will focus on three primary topics: scale of houses, narrow lot development and alternative housing options. A significant amount of single-dwelling development occurs on narrow lots established through lot confirmations. The Residential Infill Project will evaluate the city's approach to lot confirmations and consider developing code procedures and standards for lot confirmations.

## RICAP Item 10 - Right-of-way Dedications

## Problem Statement:

<u>Issue 1:</u> Residential density is calculated differently in single-dwelling zones than in multidwelling zones when right-of-way dedications are made along the frontage of streets. In single-dwelling zones, right-of-way that is dedicated along the frontage of an existing street is not removed for the purposes of calculating density during a land division or building permit. The intent is to not take away the ability to build at least one unit on a site. In multi-dwelling zones, the area of the right-of-way dedication is subtracted from the area that is used to calculate density. This can occur either during a land division or building permit review. This may reduce the maximum number of dwelling units that can be built on the site.

<u>Issue 2:</u> Street frontage right-of-way dedications also reduce the amount of floor area that can be built on a site in multi-dwelling and commercial zones. This can result in reductions in the development potential on a site.

#### **Requested Action:**

Evaluate whether street frontage dedications that are necessary to construct public sidewalk and storm drainage facilities should be excluded from the density and floor area ratio calculations in multi-dwelling zones.

#### Rationale for Nonamendment:

No amendment is proposed for Issue 1. In single-dwelling zones, minimum lot sizes and street dedications required during a land division ensure that new lots are of a sufficient size to develop a house. For older lots, a ROW dedication along the street frontage at the time of building permit could create a lot that is smaller than the minimum required for development. It makes sense to exempt previously platted lots that are made smaller than the minimum by a right-of-way dedication from the minimum lot area requirements (see 33.110.212.C.5, 33.700.130.B). The alternative would lead to a situation where not even one house could be built.

Development scenarios are often different in multi-dwelling zones. Although some reduction in maximum density will result, situations are unlikely where street frontage dedications in a multi-dwelling zone will lead to the maximum density of less than one.

In general the City's zoning code has a fundamental reliance on basing all development standards on the dimensions and sizes of a site after relevant right-of-way dedications have been taken. This includes such zoning code standards as setbacks, building coverage, landscaping and parking requirements, floor area ratio and so on. All of these are generally determined once the relevant street of right-of-way dedication has been made. Over the years, several requests have been made to BPS to consider including features in the right-of-way to count towards site requirements such as landscaping, parking, allowances, pedestrian connections or floor-area considerations. In all these cases, the relationship between the public amenity dedications and the private development rights have been part of the development contract between public agencies and private entities. To begin unravelling this relationship by de-coupling a single standard from the regulations would be to weaken the overall foundation of the zoning code's effectiveness.

In addition, if such a decision were made, it would create an unlevel playing field in the future. On the same block, lots that have previously made land dedications and other lots that have yet to provide that dedication could have different development rights.

An amendment is proposed for Issue #2 - see 33.930 for the amendment and commentary.

## RICAP Item 12 - Radio Frequency Regulations

### Problem Statement:

The Federal Communications Commission (FCC) adopted rules to clarify local government's authority to review certain colocation requests, and establishes new "shot clock" provisions to require reviews to occur in an expedited manner.

#### **Requested Action:**

Evaluate the City's Radio Frequency chapter regulations to determine/ensure consistency with the FCC mandate.

#### Rationale for Nonamendment:

No amendment is proposed. The FCC issued rules in January, 2015. This item was added to the RICAP 8 workplan in April, 2015. RICAP 6, effective in July 2014, had anticipated many of the FCC rule interpretations, but it was also anticipated that there would be a need for additional clarification. It was thought that the rules would provide sufficient guidance to craft code amendments that could be adopted in RICAP 8.

Until recently, the FCC rules were also being appealed by other jurisdictions. The outcome of those appeals will impact how Portland implements the new rules. Changes to Title 33 to implement the FCC changes are best deferred until BDS gets a better sense of how to best implement the rules and incorporate findings from the legal appeals. It is expected that this item will be addressed through a future RICAP or other code project. It is believed that current regulations adopted from RICAP 6 give enough guidance in the interim.

## RICAP Item 13 - Historic Overlay - Small Sign Exemption

#### Problem Statement:

The sign code requires Historic Resources Review for all signs in Historic Districts regardless of size. Signs smaller than 32 square feet are exempt in design overlay zones that are not also historic districts or landmarks. The lack of exemption for even small signs in an historic district seems overly burdensome.

#### **Requested Action:**

Provide an exemption from Historic Design Review for signs not larger than 8 square feet in Historic Districts. The exemption should only apply to non-illuminated wall and projection signs and should not apply to any historic landmarks.

#### Rationale for Nonamendment:

No amendment is proposed. Historic reviews were specifically excluded by the Planning Commission from the 32 square-foot sign design review exemption when the historic overlays were created in 1996. Historic reviews are meant to protect the historic integrity of historic buildings and districts. Signs in historic districts are usually placed in highly visible locations where they will be the most effective at conveying information. Even a small but highly visible and out-of-character sign can detract from the integrity of an entire historic district.

Unlike signs, development typically allowed in historic districts without historic review is small and not easily visible from the street. For example, alterations to non-contributing

structures that are under 150 square feet in area and not on a street-facing façade, are exempt. Possible exemptions to allow smaller signs without review were considered. The conclusion of this evaluation is that there are too many variables in play to craft a simple exemption from Historic Resources Review that would assure the installation of a context sensitive sign. These variables include the potential damage to historic materials with installation of the sign, appropriate lighting allowance, and the type, size, and proportion of signs in relation to historic features.

## RICAP Item 16 - Established Building Line Setbacks

### Problem Statement:

In single-dwelling zones, a setback can be reduced below the minimum if there is an existing nonconforming structure that establishes a building line that is less than the required setback. This provision can be used if the length of the existing wall within the required setback is at least 60% of the total. The setback exception was intended to apply only to additions to primary structures like houses, not accessory structures like detached sheds or garages. The code should be changed to make this clear.

#### **Requested Action:**

State that the nonconforming development is the primary structure and that the reduced setback applies only for additions to the primary structure.

### Rationale for Nonamendment:

No amendment is proposed. The code was amended in the Accessory Structures Zoning Code Update project to address this issue. This is the amendment:

#### D. Exceptions to the required setbacks.

- 1-4. [No Change.]
- 5. Established building lines. The front, side, or rear building setback <u>for the primary structure</u> may be reduced for sites with existing nonconforming development in a required setback. The reduction is allowed if the width of the portion of the existing wall <u>of the primary structure</u> within the required setback is at least 60 percent of the width of the respective facade of the existing <u>primary</u> structure. The building line created by the nonconforming wall serves as the reduced setback line. Eaves associated with the nonconforming wall may extend the same distance into the reduced setback as the existing eave. However, side or rear setbacks may not be reduced to less than 3 feet in depth and eaves may not project closer than 2 feet to the side or rear property line. See Figure 110-4. This reduced setback applies to new development that is no higher than the existing nonconforming wall. For example, a second story could not be placed up to the reduced setback line if the existing nonconforming wall is only one story high.

## RICAP Item 26 - Plan District Maps, References to Code Sections

#### Problem Statement:

It is not always clear what sections of the zoning code a map is intended to illustrate. This is especially true in plan districts such as Central City that have multiple maps.

#### **Requested Action:**

Plan district maps should include a reference to the code section that applies.

#### Rationale for Nonamendment:

No amendment proposed at this time. Conversations between BPS and BDS indicate that this amendment has the potential to create a significant administrative burden that outweighs the benefit of this amendment.

#### RICAP Item 27 - Plan District Maps, Consistent Legends

#### **Problem Statement:**

There are many instances where a map indicating a feature of standard of a plan district is split into three areas. The legends for each area (i.e., map 1 of 2 and 2 of 2) do not always contain the same information, which can lead to confusion.

#### **Requested Action:**

If a plan district has multiple maps for a single standard because of the size of the plan district, include all of the symbols in each legend. This would help clarify whether a particular site is affected by the code section.

#### Rationale for Nonamendment:

No amendment proposed at this time. The inconsistent map legends are all located in the Central City Plan District (33.510). These maps are all being updated through the current Central City 2035 Plan process, and the inconsistencies will be addressed there.

### RICAP Item 30 - Conditional Use Review Procedures

#### Problem Statement:

In the OS zone, it is not clear what procedures are required for altering development associated with an allowed Parks And Open Areas use because the use is allowed out right in the OS zone but certain accessory uses and facilities are a conditional use.

#### **Requested Action:**

Clarify what is allowed and whether or not a conditional use review is necessary.

#### Rationale for Nonamendment:

No amendment is proposed at this time. This item was added after adoption of the work plan. More time is needed to conduct research, consider alternatives, and consider the issue comprehensively. Depending on the complexity of the issue after it has been further scoped and research has been conducted, this item could be addressed through a future RICAP or other code project.

# IV. Tree Code Items Table

## RICAP 8 ITEMS RELATED TO TITLE 11: TREES

RIW #	Item Name	Proposed Amendment	Code Sections	Page #					
MINOR POLICY ITEMS									
Bund	Bundle 2: Tree Code								
34.*	Heritage Tree - Penalties for Unlawful Damage or Removal	Modify Heritage Tree penalties to increase penalty for unlawful damage or removal on private property. 11.20.060; 11.70.080; Title 11 Trees Fee Schedule		126, 156, 158					
35.*	Timelines	Extend required timelines for City staff in appeals and Programmatic Permits to provide adequate time for City action.	11.30.040.D and .050.D; 11.45.030.C	128, 136					
36*	Minimum Pruning Threshold	Raise permitting threshold for pruning of branches to 1/2" from 1/4".	11.40.040	132					
37.	Ground Disturbance	Allow small amounts of ground disturbance without triggering tree plan requirements. Require tree plan for projects with exterior staging or construction but no ground disturbance.	11.50.040; 11.50.070.A; 11.60.030.C	140, 146, 150					
38.	Root protection zone requirements	Allow reasonable separation between construction and required tree protection.	11.50.040; 11.60.030.C	140, 150					
39.	Tree plan requirements	Ensure dead, dying, dangerous or nuisance species trees are not used to meet tree preservation requirements.	11.70.080	156					
40.*	Tree Preservation and Protection-Root Protection Zone Fencing	Clarify how tree protection applies when a portion of the root protection zone extends off the site onto an adjacent property or right-of-way. Provide allowance to use existing fences for tree protection.	11.60.030.C	150, see Item 37					
41.	Enforcement	Add authority to levy liens and utilize other mechanisms for unpaid fees tied to tree code violations.	11.70.090.B; 11.70.100.E	164					
	TEC	HNICAL AND CLARIFICATION ITE	EMS						
42.*	Liability for ROW Trees	Clarify owner responsibility for the maintenance of trees in all rights-of-way adjacent to their property.	11.05.110.B; 11.60.060.A	124, 154					
43.*	Title 33 Landscaping Standards and Tree Removal Permits	Clarify language ensure compliance with Zoning Code requirements along with tree code compliance.	11.40.020.C	130					

RIW #	Item Name	Proposed Amendment	Code Sections	Page #
44.	Table Reference	Correct reference to tree density requirements for development impact 11.50.030 area.		138
21.	Non-conforming upgrades	Align tree density with Title 33 required non-conforming upgrade.		
45.*	Tree Preservation and Protection near Develop ment Impact Area	Update language to ensure protection measures are implemented for trees located within 25 feet of the development impact area.		146
46.	Root protection zone encroachments	Clarify 25% area/50% allowed distance encroachments at property lines and structures.		150
47.*	Definition of Removal	Update definition of "Removal" to clarify code intent. Current code is vague when it comes to removal of roots.		172
48.	Definitions	Incorporate new definitions for "tree", "building", "attached structure", and "development, alteration".	11.80.020.B	172
49.	Tree plan carryover	Clarify how tree plans carryover to different project phases.		177
50.*	Septic and plumbing permit exemption	Clarify that septic and plumbing permits do not trigger tree density standards.		144
51.*	Plant material labels during inspection	Add language to ensure plant materials are labeled during City inspections.	11.60.020.E.1	148

\* Item added after adoption of RICAP 8 Workplan

# V. Amendments to Title 11, Trees

## A. Section Organization

Proposed amendments to Title 11, the Tree Code are included in this section and ordered by relevant code section. It is important to note that some of the workplan items include amendments that span several areas of the Tree Code. To follow the amendments being proposed for a particular item, refer to the Tree Code Items Table in Section IV, which includes references to the code sections that are being amended.

## B. How to Read the Amendments

## **Commentary Pages**

Commentary pages are formatted in "Comic Sans" font on even-numbered pages, opposite the code amendments they reference on the odd-numbered pages. The commentary includes a description of the problem being addressed, the legislative intent of the proposed amendment, and an assessment of the impact of the proposed change. Also on the commentary pages is a reference to the RICAP item being addressed.

### Code Amendment Pages

The code amendments appear in "Calibri" font on the odd-numbered pages. Text that is added is <u>underlined</u>, and text to be deleted is shown with <del>strikethrough</del>. To reduce the size of the document, provisions of code that are not proposed to change are indicated by "[No Change]".

## Item 42 - Tree Code - Liability of ROW Trees

#### 11.05.110.B Liability.

The amendment aims to better clarify property owners' responsibility for tree maintenance in adjacent unimproved rights-of-way, in addition to sidewalks, planting strips, and on the property. This modification in two sections of the tree code will avoid confusion in maintenance responsibilities and liability moving forward.

#### 11.05.110 Liability.

- A. Permits required. Any person pruning, removing, or conducting any other work on any Street Tree or City Tree and any person removing any regulated Private Tree in order to comply with the requirements of this Section, shall first obtain a Type A tree permit in accordance with the provisions of Chapter 11.30. The application fee may be waived when the City forester has directed the work to be done.
- **B.** Every property owner shall be liable to persons injured or otherwise damaged by reason of the property owner's failure to keep his/her private property, any adjacent <u>unimproved or partially-improved rights-of-way</u>, sidewalks, planting strips and trees fronting or upon such private property in a safe condition so as not to be hazardous to public travel.
- **C.** Furthermore, every property owner shall be liable to the City of Portland for all expenses, including attorney fees, incurred by the City in defense of or paid by the City in settlement or satisfaction of any claim, demand, action or suit brought by reason of that property owner's failure to satisfy the obligations imposed by this Title.

## Item 34 - Tree Code - Damage or Removal of Heritage Trees

#### 11.20.060 Heritage Trees.

To better communicate that all requirements for Heritage Trees contained within Title 11 are applicable to private trees, a small update to the language in 11.20.060.C is proposed. This update makes clear that any designated Heritage Tree on the property must be recorded on the deed and that the tree is subject to the regulations of the Title rather than just the Chapter, as is currently stated.

#### 11.20.060, Heritage Trees.

#### A.-B. [No Change]

- **C.** Private trees. Trees on private property may not be designated as Heritage Trees without the consent of the property owner; however, the consent of a property owner will bind all successors, heirs, and assigns. When a Private Tree is designated as a Heritage Tree, the owner shall record the designation on the property deed, noting on such deed that the tree is subject to the regulations of this <u>ChapterTitle</u>.
- D.-I. [No Change]

## Item 35 - Tree Code - Timelines

#### 11.30.040.D.1 Procedure for Type A Permits.

#### 11.30.050.D.1 Procedure for Type B Permits.

The tree code currently requires that appeal hearings for both Type A and B permits be processed within 45 days of the City Forester's decision. Given that appeals can be filed up to 14 days after the decision, appeal hearings are often required to be scheduled and decisions finalized within approximately one month of the appeal. Urban Forestry employs an all-volunteer Appeals Board that meets monthly. Therefore, meeting the required timelines has been challenging and often requires an extension. The amendment adjusts the timeline for the appeal hearing to 45 days after the appeal is filed, rather than the time of the City Forester's decision. This change will give the City Forester time to ensure the appeal process deadlines are met.

#### **11.30.040** Procedure for Type A Permits.

- A.-C. [No Change]
- **D.** Appeal process.
  - Scheduling the appeal hearing. The appeal hearing will be scheduled within 45 days of the City Forester's decision of the date the appeal was filed. However, the applicant may request the hearing at a later time.
  - 2. [No Change]
  - 3. [No Change]
- E. [No Change]

#### **11.30.050** Procedure for Type B Permits.

#### A.-C. [No Change]

- **D.** Appeal process.
  - Scheduling of the appeal hearing. The appeal hearing will be scheduled within 45 days of the City Forester's decision from the date the appeal was filed. However, for good cause shown by any party, the Appeals Board may extend the hearing deadline.
  - 2. [No Change]
  - 3. [No Change]
- E. [No Change]

## Item 43 - Tree Code - Title 33 Landscaping Standards and Tree Removal Permits

#### 11.40.020.C. When a Tree Permit is Required

In implementing the tree code there has been some confusion about the applicability of Title 33 Zoning Code landscape requirements in relation to tree code requirements for nondevelopment situations. Specifically, the tree code allows for payment into the Tree Planting and Preservation Fund to meet replanting requirements. In some cases, this allowance for payment may result in non-conformance with applicable Zoning Code landscaping requirements. The amendment makes it clear that all Zoning Code requirements must be confirmed along with tree code compliance.

#### 11.40.020 When a Tree Permit is Required.

(Amended by Ordinance No. 187216, effective July 24, 2015.) A tree permit is required for all trees in the City of Portland as further described below, unless the activity is exempt from the requirements of this Chapter as specified in Section 11.40.030.

#### A.-B. [No Change]

C. Private Trees. Private trees 12 or more inches in diameter are regulated by this Chapter unless otherwise specified in Table 40-1. Trees required to be preserved by a condition of a land use review may be subject to other requirements. <u>All applicable Zoning Code landscape requirements, including landscape buffers and parking lot landscaping, must be met on the site.</u>

#### D.-G. [No Change]

## Item 36 - Tree Code - Minimum Pruning Threshold

#### 11.40.040 City and Street Tree Permit Standards and Review Factors

The tree code currently requires permits for pruning of all City and Street Trees 1/4" or greater. Since the adoption of the tree code it has become clear that such a low pruning permit threshold is cumbersome and inefficient. Therefore, the amendment proposes to raise the minimum branch pruning and sucker shoot, self-sown trees thresholds to 1/2" or greater. This will allow for the necessary oversight by the City Forester while making the process more efficient.

#### 11.40.040 City and Street Tree Permit Standards and Review Factors.

Type A and B permit applications for tree related work affecting City or Street Trees shall be reviewed using the following applicable review factors and standards in accordance with the application procedures set forth in Chapter 11.30.

Table 40-2 Summary of Permit Requirements for City and Street Trees							
Activity	Permit Type	Tree Replacement [1] (See Section 11.40.060)	Public Notice / Public May Appeal				
No Permit is required for:							
<ul> <li>pruning branches &lt;<u>1/2</u>" or roots &lt;1/4";</li> </ul>							
- removing City Trees <3" in diameter;							
- removing street trees that are sucker shoots, self-sown trees < <del>1/4<u>1/2"</u>;</del> or							
- other activities that are exempt from the requirements of this Chapter (see 11.40.030).							
Planting trees	A	n/a	No				
Pruning branches <u>larger than 1/2"</u> or roots larger than 1/4"							
Other activities as described in 11.40.040							
A.3							
[NO CHANGES TO REMAINDER OF THE TABLE]							

## Item 36 - Tree Code - Minimum Pruning Threshold

(See commentary for Item 36 - Tree Code - Minimum Pruning Threshold)

- **A.** Standards and Review Factors for Type A Permits for City and Street Trees.
  - 1. Planting. [No Change]
  - 2. Pruning or root cutting. The City Forester will grant a permit for pruning <u>of branches</u> <u>1/2 inch or larger</u> or <del>root</del>-cutting of <del>branches or</del> roots 1/4 inch or larger if the applicant demonstrates to the City Forester's satisfaction that the pruning or root cutting will be performed in accordance with proper arboricultural practices, and that it will not adversely impact the health or structural integrity of the tree.
  - 3.-4. [No Change]
- B. [No Change]

## Item 35 - Tree Code - Timelines

#### 11.45.030.C Procedures.

The tree code currently requires a decision on a programmatic permit request in less than 90 days. In some cases, this deadline has been difficult to meet due to the multi-step nature of the process, which includes drafting a permit, appellant review, revisions, and final approval. For example, the review/revisions process alone can take more than a month. The amendment extends this period by 30 days to provide enough time for the City Forester's decision.

#### 11.45.030 Procedures.

#### A.-B. [No Change]

**C.** Decision. The City Forester shall take action to approve, approve with conditions, or deny a Programmatic Permit request within <u>90 120</u> days of determining an application contains sufficient information. The decision will be based on an evaluation of the request against the applicable review factors in Section 11.45.040.

#### D.-F. [No Change]

## Item 44 - Tree Code - Table Reference

## 11.50.030 Development Impact Area Option For Large Sites and Streets.

This is a typographical correction. The table reference is to Option B when it should be Option A.

#### **11.50.030** Development Impact Area Option For Large Sites and Streets.

Where development is proposed on a site larger than one acre or where work is occurring in the street and is not associated with an adjacent development site, the applicant may choose to establish a development impact area. For sites using the development impact area option, tree preservation requirements shall be based on the trees within the development impact area and tree density will be based on meeting Option BA as applied only to the area within the development impact area. Trees may be planted to meet tree density requirement elsewhere on the site.

## Item 37 - Tree Code - Ground Disturbance

## Item 38 - Tree Code - Root Protection Zone, Proximity to Construction Activities

#### 11.50.040.A & B Tree Preservation Standards

Tree preservation standards are triggered by any development that includes ground disturbance. Even small improvements like window wells and deck piers require a minimal amount of ground disturbance and so trigger the tree protection requirements. Because these types of development may require only a small amount of ground disturbance in a contained area, the potential impact on trees may be less than with new construction or major alterations to existing buildings. The protection requirements for small projects has added expense and created applicant frustration.

The proposed amendments to 11.50.040.B provide more flexibility related to tree protection requirements when certain criteria are met. Exterior alterations within 10 feet of an existing structure will not trigger tree protection requirements, as long as no trees are proposed for removal and a tree plan demonstrates that construction activities will not be conducted in the root protection zones of existing trees on site. Additionally, replacement of existing fences and decks will be exempt from tree preservation requirements as long as no trees are proposed for removal and the footprint or length of the existing structure remains the same.

In addition to the changes identified above, an amendment is proposed to 11.50.040.A to recognize the fact that ground disturbance is not the only activity that should trigger tree protection requirements. Construction staging areas, where materials and equipment are stored during construction, and the activities that are associated with them, also have the potential to harm trees. Therefore, the amendment proposes to add construction staging areas of 100 square feet or more on unpaved areas to the list of activities that trigger tree preservation requirements. These additional protections will ensure trees are adequately protected during the construction process, even when ground disturbance is not expected.

#### 11.50.040 Tree Preservation Standards.

- **A.** Where these regulations apply.
  - **1.** Except when exempted by Subsection B., below, this Section applies to trees within the City of Portland and trees on sites within the County Urban Pocket Areas in the following situations:
    - On sites. Development activities with either ground disturbance or a construction staging area greater than 100 square feet on unpaved portions of the site where there are Private Trees 12 or more inches in diameter and/or City Trees 6 or more inches in diameter and the site:
      - (1) is 5,000 square feet or larger in area; and
      - (2) has existing or proposed building coverage less than 85 percent.
    - b. In streets. Development activities with ground disturbance <u>or</u> <u>construction staging not limited to existing paved surfaces</u> where there are Street Trees 3 or more inches in diameter.
  - 2. Any Heritage Trees and trees required to be preserved through a land use condition of approval or tree preservation plan cannot be removed using the provisions in this Chapter, but may be counted toward the tree preservation requirements of this Section.
- **B.** Exemptions. The following are exempt from the tree preservation standards of this Section:
  - **1.** On portions of sites located within an IH, IG1, EX, CX, CS, or CM zone.
  - 2. Trees that are dead, dying, dangerous, or a nuisance species, as documented in a Tree Plan per Subsection 11.50.070 B. These are subtracted from the total number of trees to be addressed by the standards.
  - **3.** Trees exempted from this standard by a land use decision.
  - **4.** Tree preservation requirements approved in a land division or planned development review under Title 33, Planning and Zoning and the requirements of that review are still in effect.
  - 5. Repair and replacement of existing fences and decks that are not changing in footprint or length when no trees are to be removed as a part of the project.

## Item 37 - Tree Code - Ground Disturbance

## Item 38 - Tree Code - Root Protection Zone, Proximity to Construction Activities

(See commentary for Item 37 - Tree Code - Ground Disturbance and Item 38 - Tree Code -Root Protection Zone, Proximity to Construction)
- **C.** Tree Preservation Requirement. Any trees preserved shall be protected in accordance with the specifications in Section 11.60.030. The regulations for Private Trees in Subsection 11.50.040 C.1. sunset after December 31, 2019. After December 31, 2019 the regulations in effect will be those in effect on January 1, 2015.
  - **1.** Private Trees.
    - **a.** General tree preservation.
      - (1) Tree preservation is not required for development activities within 10 feet of existing primary structures, garages, or detached accessory structures permitted as living space if the submitted tree plan confirms the following:
        - (a) Tree removal is not a part of the project; and
        - (b) Ground disturbance will not occur in the root protection zone of any existing tree on site, as defined in Subsection 11.60.030.C.1.a.

(2)(1) Retention. [No Change]

(3)(2) Mitigation. [No Change]

- b. Preservation of trees 36 inches or greater. [No Change]
- c. Exception for Capital Improvement Projects. [No Change]

## Item 21 - Trees - Nonconforming Upgrades

#### 11.50.050 On-Site Tree Density Standards

The proposed amendment aligns the Title 11 triggers for on-site tree density requirements with the Title 33, Planning and Zoning, non-conforming upgrades requirements. The amendment makes it clear that when an exterior alteration triggers the Title 11 on-site tree density requirements, the cost of coming into conformance is limited to an amount equal to 10 percent of project value, and that the 10 percent is not in addition to the amount spent to come into compliance with other nonconforming development.

Changes proposed for Title 33 Subsection 33.258.070 can be found in the Zoning Code Technical and Clarifications Items section.

### Item 50 - Trees - Septic and Plumbing Permit Exemption

#### 11.50.050.B.1.e. On-Site Tree Density Standards

Current code exempts work conducted under demolition, site development, and zoning permits from the on-site tree density standards. During implementation it has become clear that a few other, similar permit types, including septic and plumbing permits, should be included in the list of exempt permit types, as it was not the intent of the tree code to require tree density standards be met in these cases.

#### 11.50.050 On-Site Tree Density Standards.

- **A.** Where these Regulations Apply. This Section applies to sites within the City of Portland and the County Urban Pocket Areas. Unless exempted in Subsection 11.50.050 B., the following are subject to the On-Site Tree Density Standards:
  - **1.** New Development;
  - 2. Exterior alterations to existing development with a project valuation that is more than the threshold stated in 33.258.070.D.2.a.;

#### **3.** Additions in excess of 200 square feet to single dwelling development.

- B. Exemptions.
  - **1.** The following development activities are exempt from the on-site tree density standards:
    - a. Additions or exterior alterations to existing development with a project valuation less than the non-conforming upgrade threshold noted in Title 33, Planning and Zoning.
    - **ab.** A specific condition of land use review approval exempts the site from these density standards.
    - **be.** The site is within the Portland International Airport Plan District or Cascade Station/Portland International Center Plan District and is subject to the Airport Landscape Standards; see Title 33, Planning and Zoning.
    - **cel.** On portions of sites located within an IH, IG1, EX, CX, CS, or CM zone.
    - **de.** Work conducted under Demolition, Site Development, <u>Septic</u>, <u>Plumbing</u> or Zoning Permits.

#### 2. [No Change]

- C. New development shall meet City specifications and standards in Chapter 11.60 and the on-site tree density requirements in D, below. Exterior alterations shall meet City specifications and standards in Chapter 11.60 and the on-site tree density requirements in D, below, but are only required to spend 10 percent of project value on the requirements in D and the nonconforming upgrades required by 33.258, Nonconforming Situations.
- **DC.** On-Site Tree Density Requirements. Planting on sites shall meet City specifications and standards in Chapter 11.60 and the <u>following</u>:

#### 1.-3. [No Change]

## Item 37 - Tree Code - Ground Disturbance

#### 11.50.070.A.2 Tree Plan Submittal Requirements

In some cases a project may have no ground disturbance but still involve substantial construction activities, including staging and others, that could result in tree damage or death. To ensure adequate tree protection in these cases, a tree plan will now be required (see proposed changes to 11.50.040) and the tree plan submittal must include documentation of any construction staging areas. If 100 square feet or more of the construction staging area is located on existing unpaved ground, tree preservation requirements will be triggered.

## Item 45 - Tree Code - Tree Preservation and Protection near Development Impact Area

#### 11.50.070.A.4.a(3) Tree Plan Submittal Requirements

The tree code allows for the establishment of a development impact area on sites larger than one acre or where work is occurring in the street. In these cases, the tree plan must identify all trees 6 inches in diameter or greater inside and 25 feet beyond the edge of the development impact area. The current code provides no direction when the development impact area includes the root protection zone of trees located outside the development impact area. As construction activity in the development impact area has the potential to damage trees outside its boundary, the development impact area should not include the root protection zones of any trees identified on the tree plan. The amendment modifies language to direct applicants to establish the development impact area away from the root protection zones of all trees included in the tree plan.

#### 11.50.070 Tree Plan Submittal Requirements.

A tree plan submittal shall include the following information. The tree plan information may be combined with other relevant plan sheets. The submittal shall include:

- **A.** Site Plan Requirements. The site plan shall include the following information with sufficient detail to show that the proposal complies with this Title.
  - **1.** Existing improvements;
  - 2. <u>Any construction staging areas on site;</u>
  - **23**. Proposed alterations including structures, impervious area, grading, and utilities;
  - **34.** Existing trees:
    - **a.** Trees on the site. Indicate the location and the diameter size of:
      - (1) Any Heritage Trees and trees required to be preserved as part of a condition of land use approval. These shall be clearly labeled.
      - (2) All trees completely or partially on the site that are at least 6 inches in diameter.
      - (3) Trees smaller than 6 inches in diameter shall be shown when proposed to be retained for tree density credit. On City-owned or –managed sites, the City Forester may require smaller size trees be shown.

Applicants using the development impact area option as described in Section 11.50.030, need only identify the trees on the site inside and 25 feet beyond the edge of the development impact area. For all trees shown to be retained on the tree plan (including those beyond the development impact area), tree protection methods detailed in Subsection 11.60.030.C. shall be implemented. Protection may be achieved using the Prescriptive Path or Performance Path.

#### b. [No Change]

- 45. Proposed tree activity. [No Change]
- B. Narrative requirements. [No Change]

# Item 51 - Tree Code - Plant Material Labels

### 11.60.020.E.1 Tree Planting Specifications.

This amendment updates language in the tree planting specifications to require labels to be placed on planting materials during inspection. This will ensure trees on site are installed per the submitted planting plan.

#### **11.60.020** Tree Planting Specifications

#### A.- D. [No Change]

- **E.** Installation and establishment.
  - 1. Installation. All required trees shall be planted in-ground, except when in raised planters that are used to meet Bureau of Environmental Services stormwater management requirements. Plant materials shall be installed to current nursery industry standards and proper arboricultural practices. Plant materials shall be <u>labeled for the inspector</u> and properly supported to ensure survival. Support devices such as guy wires or stakes shall not interfere with vehicular or pedestrian movement:

## Item 37 - Tree Code - Ground Disturbance

### Item 38 - Tree Code - Root Protection Zone, Proximity to Construction Activities

#### 11.60.030.C Tree Preservation Standards

A source of confusion during implementation of the Tree Code has been the installation of landscaping within the root protection zones of existing trees. The proposed amendment incorporates language to confirm that the installation of landscaping required by Title 33 is allowed within root protection zones and is not considered an encroachment. This change provides additional clarity on the necessary protections to be implemented within the root protection zone.

### Item 40 - Tree Code - Root Protection Zone, Fencing

#### Item 46 - Tree Code - Root Protection Zone, Permissible Encroachments

#### 11.60.030.C.1 Tree Protection Specifications.

The formula to calculate the area of the RPZ assumes a full circle around the trunk of the tree where roots are growing close to the surface that could be damaged during construction. The formula overlooks situations where a tree is growing near an existing structure or a paved area that falls within the circle around the tree trunk. It also overlooks situations where part of the circle around the tree is located on private property and part in the public right-of-way, or partly on the subject site and an adjacent site. This amendment clarifies that existing structures and public right-of-way are allowed within the root protection zone. New encroachments would be allowed as long as the encroachments do not exceed the maximum limits. It also clarifies that protective fencing is not required around that portion of the root protection zone that falls outside of the property under the control of the applicant.

#### **11.60.030 Tree Protection Specifications**

- A. Intent, [No Change]
- B. Applicability. [No Change]
- **C. Protection methods.** The Tree Plan shall show that trees retained are adequately protected during construction using one of the methods described below:
  - **1.** Prescriptive Path.
    - **a.** A root protection zone is established as follows:
      - (1) For trees on the development site a minimum of 1 foot radius (measured horizontally away from the face of the tree trunk) for each inch of tree diameter (see Subsection 11.80.020 C., Measurements):
      - (2) Street Trees the City Forester may prescribe greater or lesser protection than required for on-site trees.
      - (3) Existing encroachments into the root protection zone, including structures, paved surfaces and utilities, may remain. New encroachments into the root protection zone are allowed provided:
        - (a) the area of all <u>new</u> encroachments is less than 25 percent of the total remaining root protection zone area when existing encroachments are subtracted; and
        - (b) no <u>new</u> encroachment is closer than 1/2 the required radius distance (see Figure 60-1);
    - **b.** Protection fencing
      - (1) Protection fencing consisting of a minimum 6-foot high metal chain link construction fence, secured with 8-foot metal posts shall be established at the edge of the root protection zone and permissible encroachment area <u>on the</u> <u>development site. Existing structures and/or existing</u> <u>secured fencing at least 3.5 feet tall can serve as the</u> <u>required protective fencing.</u>
      - (2) When a root protection zone extends beyond the development site, protection fencing is not required to extend beyond the development site. Existing structures and/or existing secured fencing at least 3.5 feet tall can serve as the required protective fencing.

- Item 37 Tree Code Ground Disturbance
- Item 38 Tree Code Root Protection Zone, Proximity to Construction Activities

Item 40 - Tree Code - Root Protection Zone, Fencing

#### Item 46 - Tree Code - Root Protection Zone, Permissible Encroachments

(See commentary for Item 37 - Tree Code - Ground Disturbance, Item 38 - Tree Code - Root Protection Zone, Proximity to Construction Activities, Item 40 - Tree Code - Root Protection Zone, Fencing, and Item 46 - Tree Code - Root Protection Zone, Permissible Encroachments)

- c. [No Change]
- **d.** Installation of landscaping required by Title 33 is allowed within the root protection zone and is not an encroachment.
- de. [No Change]
- ef.. [No Change]
- 2. Performance Path [No Change]
- 3. Additional information. [No Change]
- D. Changes to tree protection. [No Change]
- E. Tree protection inspections. [No Change]

# Item 42 - Tree Code - Liability of ROW Trees

## 11.60.060.A.2 Tree Maintenance Specifications and Responsibilities.

(See commentary for Item 42 - Tree Code - Liability of ROW Trees)

#### **11.60.060** Tree Maintenance Specifications and Responsibilities.

The following specifications apply to all trees in the city. The purpose of these provisions is to protect the health, safety and welfare of the public, safeguard public infrastructure assets, and ensure the continued health of the urban forest.

- A. General.
  - 1. Permits required. Any person pruning, removing, or conducting any other work on any Street Tree or City Tree and any person removing any regulated Private Tree in order to comply with the requirements of this Section, shall first obtain a Type A tree permit in accordance with the provisions of Chapter 11.30. The application fee may be waived when the City forester has directed the work to be done.
  - **2.** Responsibilities
    - a. Property owner. It is the duty of every owner of property to maintain trees located on the property, <u>in any adjacent unimproved or partially-improved rights-of-way</u>, or on the adjacent <u>sidewalk and/or</u> street planting areas in accordance with this Section. Further, the owner shall be responsible for all costs associated with such maintenance, removal and any tree replacement, if required.
    - **b.** Bureau of Transportation. For trees located in center medians, the Bureau of Transportation is responsible for the requirements of this Section.
    - **c.** Bureau of Environmental Services. For trees located in green street facilities as described in Title 17, the Bureau of Environmental Services is responsible for the requirements in this Section
  - 3.-4. [No Change]

## Item 39 - Tree Code - Tree Plan Requirements

#### 11.70.080 Correcting Violations of this Title

Tree plans are required to show that development will meet the tree preservation and tree density requirements of Title 11. Tree plan submittal requirements in 11.50.070 mandate that the size and location of trees be shown. There is no current requirement that the health of the tree or the tree species be shown, though 11.50.040.B.2 states that dead, dying, dangerous, or nuisance species are exempt and should be subtracted from the total number of trees to be used to meet the tree preservation standard.

In the field, City Forestry inspectors have found that in some cases trees identified to be preserved are dead, dying, dangerous or nuisance species trees. This is counter to the intent of Title 11 to preserve healthy, viable trees. At the same time, it was not the intent of Title 11 to require an arborist report for every project.

To address this issue, the amendment proposes an additional subsection in 11.70.080 to give the City Forester the ability to require a tree plan revision if, upon inspection, it is determined that a dead, dying, dangerous or nuisance species tree has been used to meet the tree preservation standards in 11.50.040.C.1.a. If the applicant disagrees with the determination of the inspector, the applicant may submit an arborist report demonstrating compliance with the requirements of the tree preservation standards.

#### Item 34 - Tree Code - Damage or Removal of Heritage Trees

#### 11.70.080 Correcting Violations of this Title.

Heritage Trees are community assets that are assigned unique protections as a result of their special importance to the City, including age, size, and historical or horticultural value. The Heritage Tree program became part of City code in 1993 and the first Heritage Trees were designated in 1994. Heritage Trees are located on private land, on public property (e.g., parks or other lands), or in the right-of-way (ROW) and are distributed throughout the city.

Heritage Trees are formally recognized by the City Council and assigned substantial protections. Although afforded special protections by City Council, the current penalties associated with violations on private land – specifically, unpermitted tree removal – are not commensurate with their regulatory protections. This violation is deemed subject to a "Civil Penalty" and doesn't have its own fee schedule. Currently the maximum penalty for removal of a private Heritage Tree without a permit is \$1,000, with a \$250 Tree Permit Violation Review fee.

#### **11.70.080** Correcting Violations of this Title.

- A. General. The following list of remedies gives the City Forester and BDS Director broad discretion in applying a reasonable and effective means to restore a tree or site where trees have been illegally removed or damaged, or where a dead, dying, dangerous, or nuisance tree has been identified to be preserved to meet 11.50.040.C.1. The rights and remedies provided in this Chapter are cumulative, are not mutually exclusive, and are in addition to any other rights, remedies and penalties available to the City under any other provision of law including the enforcement actions described in Section 11.70.090. The City Forester or BDS Director may adopt administrative rules to establish priorities and guidelines for the following remedies.
- **B.** Standard remedies. Standard remedies are intended to address a wide variety of violations of this Title. Additional remedies specific to City and Street Trees, and trees in development situations are described in Subsections C. and D. When the City determines that a violation of this Title has occurred, any or all of the standard remedies described in this Subsection, and any applicable additional remedies described in this Section may be required depending on the severity and extent of the violation.
  - 1. Minor Infractions. [No Change]
  - 2. Treatment. [No Change]
  - **3.** Revised Tree Plan and Payment in Lieu. In cases where a dead, dying, dangerous or nuisance species tree is identified to be preserved to meet 11.50.040.C.1, the City Forester may require a revision to the submitted tree plan to ensure that only healthy, viable trees are preserved to meet the requirement. If the applicant disagrees with the City's determination on the health or species of a tree to be preserved, an arborist report can be submitted by the applicant to demonstrate compliance. If no trees remain on site to meet the preservation requirement, the applicant may pay the applicable mitigation fee, as defined in 11.50.040.C.

#### 43.-54. [Renumber Paragraphs]

- **C.** Additional remedies for City and Street Trees. In addition to the remedies provided by any other provision of this Chapter, when the City Forester determines that a violation of this Title has occurred involving a City Tree or Street Tree, the City Forester may seek additional remedies as described below.
  - 1. Restoration Fees. The City may require any person to pay into the City's Urban Forestry Fund a restoration fee for the damaged or removed tree according to the City's adopted fee schedule. The restoration fee may be doubled if any of the following apply:
    - a. The person has been convicted of a previous violation of this Title; or

#### **b.** The tree is a Heritage tree; or

**e**, **b**. The tree was subject to the protection requirements of a Tree Plan.

## Item 34 - Tree Code - Damage or Removal of Heritage Trees

To create a greater disincentive for private Heritage Tree removal or damage and bring the penalties for such actions in line with their historic and cultural value, two new Heritage Tree Restoration Fees are proposed for Chapter 11.70.080, Correcting Violations of this Title. A new sub-paragraph, 11.70.080.E., will establish restoration fees for damage and removal of Heritage Trees. The proposed Heritage Tree fees utilize an "inch-for-inch" structure, with damages incurring a \$300.00 per inch fee and removal a \$600.00 per inch fee. To demonstrate the potential fees and the process for calculating them, examples of both damage and removal fees are provided below.

The Restoration Fees are proposed to be incorporated into the *Title 11 Tree Fee Schedule*, and will address all Heritage Trees, including private, public, *City* and Street trees. These fees will be consistent with the existing fees associated with the damage or removal of a *City* or Street Heritage Tree, which are already established in the Tree Code.

Heritage Tree #268, Oregon White Oak located in ROW at 5813 SE Steele St Circumference = 12.9 feet Diameter [circumference/3.14] = 4.10 feet (49.30 inches)

Restoration Fee [diameter (49.30 in) × \$300.00] = \$14,790

Heritage Tree Restoration Fee Examples - Removal

Heritage Tree #260, Douglas Fir located in Powell Butte Nature Park Restoration Fee [diameter (71.85 in) x \$600.00] = \$43,108

Heritage Tree #268, Oregon White Oak located in ROW at 5813 SE Steele St

Restoration Fee [diameter (49.30 in) x \$600.00] = \$29,580

As is demonstrated by these examples, the fees associated with these violations will be substantial and create a new and significant disincentive to damaging or removing private Heritage Trees.

#### Heritage Tree Restoration Fee Examples - Damage

```
Heritage Tree #260, Douglas Fir located in Powell Butte Nature Park
Circumference = 18.8 feet
Diameter [circumference/3.14] = 5.99 feet (71.85 inches)
Restoration Fee [diameter (71.85 in) x $300.00] = $21,554
```

- 2. Civil Remedies. The City will have the right to obtain, in any court of competent jurisdiction, a judgment against any person removing or causing damage to any City tree or Street Tree in violation of this Title. In any such action, the measure of damages is the actual replacement value of the damaged or destroyed trees as well as any other consequential damage to other public facilities within the street.
- D. Additional remedies for Private Trees Subject to a Tree Plan. [No Change]
- E. Additional remedies for Heritage Trees. In addition to the remedies provided by any other provision of this Chapter, when the City Forester determines that a violation of this Title has occurred involving a Heritage Tree, the City Forester may seek additional remedies as described below.
  - **1.** Restoration Fees.
    - a. Private Heritage Trees. The City may require any person to pay into the City's Tree Planting and Preservation Fund for the damage or removal of a Heritage Tree, according to the City's adopted Title 11 Tree Fee Schedule.
    - b. City and Street Heritage Trees. The City may require any person to pay into the City's Urban Forestry Fund for the damage or removal of a Heritage Tree, according to the City's adopted Title 11 Tree Fee Schedule.

# Item 34 - Tree Code - Damage or Removal of Heritage Trees

(See commentary for Item 34 - Tree Code - Damage or Removal of Heritage Trees)

#### PRK-2.03, Tree Review, Tree Inspections, Tree Permits, and Tree-related Enforcement Fee Schedule: Exhibit A, Tree Fee Schedule

City of Portland		
Portland Parks & Recreation Urban Forest	ry	
PROPOSED		
Title 11, Trees Fee Schedule FY16-17		
DEVELOPMENT REVIEW FEES [No Changes Proposed]		
Street Trees		
Residential Remodel ≥ \$25,000 valuation	\$ 80.00	
Residential Construction ≤ \$100,000 valuation	\$ 150.00	
Residential Construction > \$100,000 valuation	\$ 200.00	
Commercial Remodel ≥ \$25,000 valuation	\$ 194.78	
Commercial Construction $\leq$ \$1,000,000 valuation	\$ 190.00	
Commercial Construction > \$1,000,000 valuation	\$ 300.00	
Public Works	\$ 325.00	
Fee in Lieu of Planting and Establishment <del>(per inch)</del>	\$ 300.00 per inch	
Street Trees – Land Use Services		
Land Use Review	\$ 150.00	
Early Assistance Written Info Only	\$ 150.00	
Early Assistance Meeting & Written Info	\$ 300.00	
Pre-Application Conference	\$ 300.00	
City and Private Property Trees		
Tree Preservation Inspection	\$ 97.00	
Tree Preservation Re-inspection Fee	\$ 97.00	
Tree Violation Inspection Fee (if confirmed)	\$ 97.00	
Preservation, Fee in Lieu (per tree)		
Trees ≥12 and <20 inches diameter	\$ 1,200.00	
Trees ≥20 and <36 inches diameter	\$ 2,400.00	
Trees ≥36 inches diameter	\$ \$300.00 <u>per inch</u>	
Planting and Establishment, Fee in Lieu (per tree)	\$ 450.00	
Planting and Establishment, Fee in Lieu (per inch)	\$ 300.00 per inch	
NON-DEVELOPMENT PERMIT FEES [No Changes	s Proposed]	
Street Trees		
Tree Removal Application	\$ 35.00	
Tree Pruning Application	no charge	
Tree Planting Application	no charge	
Fee in Lieu of Planting and Establishment <del>(per inch)</del>	\$ 300.00 per inch	
Permit Appeal	\$ 100.00	
Attaching Permanent Objects Application	\$ 264.00	

# Item 34 - Tree Code - Damage or Removal of Heritage Trees

(See commentary for Item 34 - Tree Code - Damage or Removal of Heritage Trees)

City of Portland		
Portland Parks & Recreation Urban F	Forestry	
PROPOSED		
Title 11, Trees Fee Schedule FY16-17		
Ornamental Lighting		
Application Fee	\$ 35.00	
1-10 trees, Additional Fee	no charge	
11-50 trees, Additional Fee	\$ 45.00	
51-100 trees, Additional Fee	\$ 75.00	
101-200 trees, Additional Fee	\$ 100.00	
201-500 trees, Additional Fee	\$ 175.00	
>500 trees, Additional Fee	\$ 250.00	
City and Private Property Trees	÷ 200.00	
Tree Removal Application	\$ 35.00	
Tree Pruning Application (c,p, v zones)	no charge	
Fee in Lieu of Planting and Establishment (per inch)	\$ 300.00 <u>per inch</u>	
	\$ 100.00	
PROGRAMMATIC PERMIT FEES [No Chan Programmatic Permit Application	ges Proposed] \$ 5,500.00	
ENFORCEMENT FEES AND PENA		
Tree Permit Violation Review	\$ 250.00	
Administrative Review	\$ 110.00	
Enforcement Penalty	\$ 250.00	
Civil Penalty	\$ 1,000.00	
Restoration Fee, Damaged Tree (per inch) city, street	\$ 150.00 per inch	
Restoration Fee, Tree Removal (per inch) city, street	\$ 300.00 <u>per inch</u>	
Restoration Fee, Damaged Tree, Heritage Tree	<u>\$ 300.00 per inch</u>	
Restoration Fee, Tree Removal, Heritage Tree	<u>\$ 600.00 per inch</u>	
Nuisance Abatement Charges	Cost to remove the nuisance	
Nuisance Abatement Administrative Charge	40% of abatement cost (min. \$257)	

### Item 41 - Tree Code - Enforcement

The tree code was written with the intent of providing the same authority for enforcement that is provided for enforcing the building and zoning codes. However, in practice urban forestry inspectors have discovered that some enforcement tools are not the same or are missing.

These amendments do several things to provide similar authority for tree code enforcement as for the other codes.

### 11.70.090 Enforcement Actions

11.70.090.B.1-2 In this proposed amendment, the term "complaint" is replaced with "citation" for BDS and "fee or penalty notice" for the City Forester. The BDS Director has the authority to issue a citation in response to a complaint, while the City Forester issues a fee notice or penalty notice in the case of a violation. This change increases the accuracy of the language in this section.

**11.70.090.B.3** This amendment would give the City Forester the authority to delay intake or review of plans when there is an ongoing violation, similar to authority given to the Director of BDS.

11.70.090.B.8 and 11.70.090.B.9 The code is clear that the City Forester can issue penalties and impose liens on a property for penalties. These amendments clarify that the City Forester can also require fees and impose property liens to garner these fees.

#### 11.70.100 Nuisance Abatement

11.70.100.E This is a proposed new subsection for Title 11 that would create the same authority as exists in the building and nuisance codes to level civil penalties to abate nuisances caused by violations of the tree code.

#### **11.70.090** Enforcement Actions.

- A. General. The following list of enforcement actions gives the City Forester and BDS Director additional means to obtain compliance with the requirements of this Title. The rights and remedies provided in this Chapter are cumulative, are not mutually exclusive, and are in addition to any other rights, remedies and penalties available to the City under any other provision of law. The City Forester or BDS Director may adopt administrative rules to establish priorities and guidelines for the following enforcement actions.
- B. Standard enforcement actions. Standard enforcement actions may be invoked for general violations of this Title, including conducting tree activities without a required tree permit. In addition to these standard actions, the City Forester may take additional actions for City and Street Tree violations as described in Subsection C.
  - 1. Civil penalties. The City Forester or BDS Director may issue a complaint (1) fee or penalty notice or (2) citation, as applicable, to any person who cuts, removes, prunes or harms any tree without a permit as required by this Title or is otherwise in non-compliance with any term, condition, limitation or requirement of an approval granted under this Title, and require payment of a civil penalty up to \$1,000 per day. Each tree constitutes a separate violation, and each day that the person fails to obtain a permit or remains in non-compliance with a permit or tree plan may also constitute a separate violation.
  - 2. Initiating a proceeding before the Code Hearings Officer. The City Forester and BDS Director are each authorized to initiate proceedings before the Code Hearings Officer, as stated in the procedures in Title 22 Hearings Officer, to enforce the provisions of this Section when the responsible person fails to respond to the City Forester or BDS Director's <del>complaint</del> <u>notice</u> or <u>citation</u> as described in Subsection B.1, above. The Hearings Officer may order any party to:
    - **a.** Abate or remove any nuisance;
    - **b.** Install any equipment or plant trees necessary to achieve compliance;
    - c. Pay to the City of Portland a civil penalty of up to \$1,000 per day. In determining the amount of any civil penalty to be assessed, the Code Hearings Officer will consider the following:
      - (1) The nature and extent of the property owner or responsible party's involvement in the violation;
      - (2) The benefits, economic, financial or otherwise, accruing or likely to accrue as a result of the violation;

# Item 41 - Tree Code - Enforcement

(See commentary for Item 41 - Tree Code - Enforcement)

- (3) Whether the violation was isolated and temporary, or repeated and continuing;
- (4) The magnitude and seriousness of the violation;
- (5) The City's cost of investigation and remedying the violation;
- (6) Any other applicable facts bearing on the nature and seriousness of the violation.
- **d.** Undertake any other action reasonably necessary to correct the violation or mitigate the effects thereof.
- **3.** Delayed intake of applications.
  - <u>a.</u> Development permits or land use reviews. When a violation of this Title has occurred on a site, the BDS Director may refuse land use or development permit applications until the violation has been satisfactorily resolved.
  - b. Tree permits. When a violation of this Title has occurred, the City Forester may delay intake or review of applications for tree permits from the property owner or other applicant, as identified on the violated permit application, until the violation has been satisfactorily resolved.

#### 4.-7. [No Change]

- 8. Enforcement penalty fees and penalties.
  - a. The City may charge a penalty fees and penalties in the form of a monthly enforcement penalty for each property found in violation of this Title that meets the following conditions:
    - (1) The property is a subject of a notice of violation of this Title as described in Section 11.70.070;
    - (2) A response period of 30 days has passed since the effective date of the initial notice of violation; and
    - (3) The property remains out of compliance with the initial notice of violation or any subsequent notice of violation.
  - **b.** The amount of the <u>fees and penalties in the</u> monthly enforcement penalty shall be charged as set forth in the <u>Title 11, Trees Fee</u> <u>Schedule</u>, as approved by the City Council.
  - c. Properties in violation for 3 months from the initial notice of violation will be assessed fees and penalties in the form of an enforcement penalty that is twice the amount as listed in the <u>Title</u> <u>11, Trees Fee Schedule</u>, as approved by the City Council.

# Item 41 - Tree Code - Enforcement

(See commentary for Item 41 - Tree Code - Enforcement)

- **d.** Whenever the owner believes that all violations listed in the first or any subsequent notice of violation have been corrected, they shall notify the Director. Upon receipt of such notice, the Director will promptly schedule an inspection of the property and notify the owner if any violations remain uncorrected.
- e. Once monthly enforcement penalties begin, they will continue until all violations listed in the first or any subsequent notice of violation have been corrected, inspected and approved.
- f. When a property meets the conditions for charging <u>fees and</u> <u>penalties</u> an <u>enforcement penalty</u> as described in this Section, the BDS Director <u>or City Forester</u>, as <u>applicable</u>, will file a statement with the City Auditor that identifies the property, the amount of the monthly penalty and the date from which charges are to begin. The Auditor will then:
  - (1) Notify the property owner of the assessment of enforcement penalties;
  - (2) Record a property lien in the Docket of City Liens;
  - (3) Bill the property owner monthly for the full amount of fees and penalties owing, plus additional charges to cover administrative costs of the City Auditor; and
  - (4) Maintain lien records until the lien and all associated interest, <u>fees</u>, penalties, and costs are paid in full; and the BDS Director <u>or City Forester</u>, as <u>applicable</u>, certifies that all violations listed in the original or any subsequent notice of violation have been corrected.
- **C.** Additional Enforcement Actions for City and Street Tree Violations. The City Forester may impose the following additional actions for City or Street Tree violations.
  - 1. Criminal penalties. In addition to any other remedy provided in this Chapter, the City Attorney, acting in the name of the City, may seek Criminal Penalties in any court of competent jurisdiction. The court may require that any responsible party violating any provision of this Title will, upon conviction, be fined a sum not exceeding \$1,000 or will be imprisoned for a term not exceeding 6 months.
  - 2. Institution of legal proceedings. In addition to any other remedy provided in this Chapter, the City Attorney, acting in the name of the City, may maintain an action or proceeding in any court of competent jurisdiction to compel compliance with or restrain by injunction the violation of any provision of this Title.

# Item 41 - Tree Code - Enforcement

(See commentary for Item 41 - Tree Code - Enforcement)

#### 11.70.100 Nuisance Abatement.

#### A.-D. [No Change]

- E. Cost of nuisance abatement
  - 1.Whenever a nuisance is abated by the City, the BDS Director or City Forester<br/>shall keep an accurate account of all expenses incurred for each nuisance<br/>abated including but not limited to abatement costs, civil penalties, fees,<br/>administrative costs, recorders fees and title report charges as set forth in<br/>the Title 11, Trees Fee Schedule, as approved by City Council.
  - 2. When the City has abated a nuisance maintained by any owner of real property, for each subsequent nuisance which is abated by the City within 2 consecutive calendar years concerning real property, owned by the same person, an additional civil penalty as set forth in the Title 11, Trees Fee Schedule, shall be added to the costs, charges and civil penalties. The additional civil penalty shall be imposed without regard to whether the nuisance abated by the City involved the same real property or is of the same character as the previous nuisance.
  - 3. Costs and penalties resulting from nuisance abatement shall be assessed as a lien upon the real property as provided in Section 11.70.090 Enforcement Actions.

## Item 47 - Tree Code - Definition of "Removal"

#### 11.80.020.B Definitions and Measurements.

<u>Removal</u> - The amendment aims to clarify that the loss of physiological viability or death will now serve as the fundamental criterion for determining "removal". The updated language removes the reference to "50 percent or more" of the crown, trunk or root system due to difficulties in calculating this percentage during implementation.

### Item 48 - Tree Code - Definition

#### 11.80.020.B Definitions and Measurements.

For clarification, the following new definitions are proposed to be added to the tree code.

<u>Development</u>, <u>Alteration</u> - Changes contained herein reference an "alteration" so this definition was added to the Section 11.80.020. The zoning code definition of alteration is used in Title 11.

<u>Building</u> - Title 11 includes standards that allow, in some circumstances, the removal of trees near existing structures without any review. A reason for adding the definition of building to the tree code is that garden sheds and other relatively easy to move structures have been placed near or under trees to justify tree removal using these standards. These definitions will make it clear that a building is a structure that required a development permit prior to construction. Trade permits, such as mechanical, electrical, etc., are not defined as development permits. This definition will prevent people from trying to use the ambiguities of what constitutes a structure as a loophole for avoiding tree code standards.

<u>Attached Structure</u> - The term "attached structure" is used in Chapter 11.40, Trees Permit Requirements (No Development), but a definition is not currently included in Chapter 11.80, Definitions and Measurements. The proposed amendment adds a reference to the definition of attached structure included in the zoning code. This will ensure consistency and clarity across relevant City regulations.

<u>Tree</u> - Experience in the field when implementing the tree code is that plants normally considered shrubs, like arborvitae or laurel hedges are often put forward as trees to be preserved to meet the tree standards. The main intent of adding this definition is to prevent planting and preservation of shrubs in lieu of trees. A review of dictionary definitions of tree finds that most of them include the elements of being a perennial, having a woody stem or trunk, having a distinct crown or lateral branches. Some also include height as a factor. The International Society of Arboriculture tree definition uses a mature height of 16 feet as a factor. This definition uses these elements. It also specifically excludes some common ornamental and landscaping shrubs listed in city approved manuals from the definition of a tree.

#### **11.80.020** Definitions and Measurements.

- **A.** Information about the use of terms in the tree code is contained in Section 11.10.030.
- **B.** The definition of words with specific meaning in the tree code are as follows:

#### 1.-3. [No Change]

**4.** "Attached Structure" means a structure attached to a building.

#### 4-- [Renumber Paragraph]

**6.** "Building" means a structure that has a roof, is enclosed on at least 50 percent of the area of its sides and required a development permit prior to construction.

#### 5.-10. [Renumber Paragraphs]

**13.** "Development, Alteration" has the same meaning as in Title 33, Planning and Zoning.

#### **<u>11.-15.</u>** [Renumber Paragraphs]

**1619.** "Injury" means a wound inflicted upon a tree resulting from any activity, including trenching, excavating, altering the grade, smothering within the root protection zone of a tree, bruising, scarring, tearing or breaking of roots, bark, trunk, branches or foliage, herbicide or poisoning, or any other action leading to the death or permanent damage to tree health including the following:

#### a.-b. [No Change]

c. "Removal" is felling, cutting or removing 50 percent or more of the any portion of the crown, trunk, or root system of a tree, that resulting results in the loss of aesthetic or physiological viability, or any procedure that will result in the death of the tree, including girdling, poisoning, topping or drowning the tree.

#### **<u>17.-31</u>** [Renumber Paragraphs]

# Item 47 - Tree Code - Definition of "Removal"

# Item 48 - Tree Code - Definition

(See commentary for Item 48 - Tree Code - Definitions and Item 47 - Tree Code - Definition of "Removal")

- **3235.** Tree Related Terms:
  - a.-k. [No Change]
  - I. "Tree" means a perennial, woody stemmed plant that typically supports a distinct crown of foliage and typically reaches a mature height of at least 16 feet, and excluding plants listed as shrubs or herbaceous plants in the *Tree and Landscaping Manual* published by the Bureau of Development Services or the *Portland Plant List*.
  - <u>lm</u>. [No Change]
- 33.-34. [Renumber Paragraphs]

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# C. RICAP 8 Items without Amendments (Title 11)

RICAP items are researched and evaluated to determine whether an amendment to code is necessary to either clarify or correct language, or adjust existing policy in order to better achieve a desired outcome. In some cases, the research may show that the policy intent should remain unchanged, or the change is not timely in the context of the smaller, more discreet nature of the changes RICAP addresses. Sometimes, what was thought to be incorrect is not, and what may have seemed unclear simply required explanation with greater context setting. The items in this section were determined to not need code amendments for the reasons elaborated below.

## RICAP Item 49 - Tree Code - Tree Plan Carryover

#### Problem Statement:

It is unclear how tree plans apply between one phase of development and subsequent phases.

#### **Requested Action:**

Clarify the effect of a tree plan submitted for one phase of development (a demolition permit, for example) on subsequent phases (grading, construction, for example)

#### Rationale for Nonamendment:

No amendment is proposed. The relevant code section in Title 11 governing the relationship between phases of development is **11.50.020** When a Tree Plan is Required, where it says "If multiple development permits are required for a development proposal, including demolitions and subsequent construction, the same Tree Plan shall be included with each permit." The tree plan submitted for the first permit carries over into subsequent permits. The tree preservation requirements that are applied to the tree plan with the first permit continue to apply to subsequent permits. This issue was identified for RICAP after BDS had been implementing the tree code for only a few months. Since then, BDS has clarified its internal processes for tracking tree plans between subsequent phases of development and no longer sees a need for a Title 11 amendment to clarify this issue.

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# VI. Other City Titles Amended for Consistency

References to "demolition delay review" were changed to "120-day delay" in Titles 17 and 24 to be consistent with proposed changes to Title 33 related to Item #14, 120-Day Delay Procedure. An additional amendment is proposed to Title 24 that would ensure that neighbors continue to receive at least 35 days notice of proposals to demolish structures in residential zones.

# Item 14 - 120-Day Delay Procedure

# 17.106.040 Regulations

References to "Demolition Delay" were changed to "120-day delay" in Title 17 to remain consistent with Title 33.

#### 17.106.040 Regulations

- **A. Scope.** The deconstruction requirements of this Chapter apply to demolition permit applications under Chapter 24.55 of the City Code for:
  - 1. Primary dwelling structures that were built in 1916 or earlier according to building permit records on file with the Bureau of Development Services, or if no such permit records exist, then County tax assessor information; or
  - Primary dwelling structures that have been designated as a historic resource subject to the demolition review or demolition delay review<u>120-day delay</u> provisions of Title 33.

B.-F. [No Change]

## Item 14 - 120-Day Delay Procedure

### 24.55.200 Residential Demolition Delay - Housing Preservation.

The provisions of 24.55.200 are "intended to allow an adequate amount of time to help save viable housing in the City while recognizing a property owner's right to develop or redevelop property. The regulations provide an opportunity for public notice of impending residential demolitions and coordination of the efforts of various City bureaus. The regulations also encourage seeking alternatives to demolition."

The provisions provide a 35-day delay period, a possible 60-day extension of this period, and require notice so that organizations and nearby residents have time to explore alternatives to demolition with the property owner. Subsection L exempts structures subject to either demolition review or demolition delay review (now 120-day delay) in Title 33 from these requirements. Those procedures impose a 120-day delay period and require notice, so to make structures subject to both Titles was redundant.

However, with the changes proposed to Title 33 in this report, the 120-day delay procedure would be applied to both demolition applications and requests to remove a property from the Historic Resource Inventory. It requires notice, but because the HRI removal is not necessarily linked with intent to demolish, the notice is somewhat ambiguous and does not clearly state that demolition has been proposed.

A concern arose around a situation in which an applicant submits a letter to BDS asking to remove a structure in a residential zone from the HRI. The structure is removed from the inventory and enters the required 120 day delay period. Notice is sent that the property has been removed from the HRI. On day 115, the applicant applies for a demolition permit. The structure is no longer subject to Title 24, so on day 121, the demolition permit is issued and nearby organizations and neighbors never received clear notice of an intent to demolish, and never had the opportunity to negotiate with the property owners, which is the intent of this Section.

To avoid this situation, the amendment removes the exemption for structures subject to Title 33 120-day delay, making these subject to the provisions of both Titles 24 and 33. The delay periods could run concurrently, but if a demolition permit was applied for late in the 120-day delay, Title 24 notices would be sent and the structure would still be subject to the 35-day delay, even if that extended past the expiration of the 120-day delay period.

#### 24.55.200 Residential Demolition Delay - Housing Preservation.

- A.-K. [No Change]
- L. Exceptions to demolition delay.
  - 1. [No Change]
  - 2. The provisions of this Section (24.55.200) do not apply to applications for building permits for demolition of structures that are subject to the demolition review or demolition delay review provisions of Title 33. In these this situations, the provisions of Title 33, Planning and Zoning, apply to the application. Any application not subject to the demolition review or demolition delay review provisions of Title 33 areis subject to the demolition delay provisions of this Section (24.44.200).

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# Appendix A

What is the Regulatory Improvement Workplan?

On June 26, 2002, the Portland City Council approved Resolution 36080, which sought to "update and improve City building and land use regulations that hinder desirable development." This was the beginning of the Council's charge to build an effective process of continuously improving the City's code regulations, procedures, costs and customer service. The resolution also directed that a procedure be formulated to identify both positive and negative impacts of proposed regulations. This Impact Assessment is now conducted as part of all projects where changes to City regulations are considered.

In August 2003, Council assigned ongoing responsibility for coordination of the implementation of the Regulatory Improvement Workplan (RIW) to the Bureau of Planning and the Bureau of Development Services. To develop the future workplans, the two bureaus established a process for selecting items. The process includes the following:

An online database of potential amendments and improvements to the Zoning Code. These are items suggested by City staff, citizens, and others; The Regulatory Improvement Stakeholder Advisory Team (RISAT); and Presenting the Planning and Sustainability Commission with future workplan lists at the same time as proposed code language for the current workplan.

Both bureaus periodically review potential amendments and improvements to the Zoning Code and, with the assistance of the RISAT, rank the amendments and propose a workplan for the next package. The packages are called Regulatory Improvement Code Improvement Package (RICAP) RICAP 1, RICAP 2, and so on. This list of potential amendments is reviewed and adopted by the Planning and Sustainability Commission at a public hearing. The list selected for each package is not a list of amendments, but of issues and areas that will be researched and analyzed; each issue may or may not result in amendments to the code.

After Planning and Sustainability Commission adopts the workplan for the next RICAP package, the Planning Bureau, with assistance from the Bureau of Development Services, develops information and a recommendation on each issue. If an amendment to the Zoning Code is recommended, they also develop code language.

As with all projects that amend the Zoning Code, notice is sent to interested parties and all neighborhood and business associations. Open houses and public meetings are held when warranted. The Planning and Sustainability Commission holds a public hearing on the proposed amendments to the Code, as does City Council. This page intentionally left blank.

# Appendix B

#### Model Process for Consideration and Assessment of Land Use and Development Actions

#### IMPACT ASSESSMENT AND KEY QUESTIONS

#### First Stage Assessment

What is the issue or problem we are trying to address? Is there a mandate that requires a regulation or other non-regulatory response

What are the intended or desired outcomes? What community goals or aspirations are we trying to achieve? How will the outcomes advance the City's Comprehensive Plan?

Is the issue of sufficient magnitude to justify developing new regulation or other non-regulatory tools? Is the issue just the "crisis du jour" or something more substantial?

What entities will be generally affected by the potential proposed policies, requirements and/or regulations? Are there existing regulations and non-regulatory tools that affect the same entities that are duplicative, contradict, or overload the existing regulatory framework?

Why should this be a priority for action? How will the City staff and fund the project?

#### Second Stage Assessment

What regulatory and non-regulatory alternatives were considered? Why is the proposal the preferred solu-tion/response? How does the proposal best respond to the objectives and goals identified in the first stage of the project?

How were stakeholders and the community consulted throughout the process? What were their responses to the proposed changes and the alternatives considered?

How does the proposed policy, regulation or requirement provide sufficient flexibility to address a variety of circumstances?

What resources are required to implement the proposal and how will any proposed regulation be enforced?

What are the general benefits of the policy, regulation, or administrative requirement and how do these benefits compare to and balance against the public, private, and community costs?

How will the regulation's impact be monitored to deter mine effectiveness? What should success look like? What resources are needed to gather and evaluate performance data?





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