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Date: June 30 2016

Mayor Charlie Hayes  
Members of the Portland City Council

Ref: Municipal Bank to fund affordable housing

The Alliance for Democracy appreciates the efforts that Portland City Council is considering to fund the building and maintenance of affordable housing including the new excise tax on development, expected to rise \$8 million annually, and this proposed General Obligation bond referral for over \$250 million.

Up to 7% is earmarked for issuance and administration of the bond. Fees and interest will be paid in addition meaning that Portland tax payers will pay as much as 30 - 40% more than that \$250 million. Portlanders should be able to expect that the money generated by this tax will be used for the purpose for which it is raised instead of going to pay interest and fees to Wall Street.

There is a way to reduce the fees and interest, thereby reducing the amount of taxes to be paid. And that is by forming a municipal, public bank for Portland, using the financial resources we already have for our public purpose.

Cities across the nation are looking at the opportunities municipal banking can offer to end city debt, finance worthy public projects such as affordable housing, building and maintaining infrastructure, and/or creating job opportunities for city residents. Cities currently investigating public banking opportunities include Santa Fe, Wash. DC, Boston, Philadelphia, Seattle/King County, San Francisco and others.

The City of Santa Fe is further along having commissioned a feasibility study. That study shows that Santa Fe can in the first five years of operation gain almost \$5 million either in saved fees or in profit paid to the city. I have included a copy of the first of two studies completed for Santa Fe.

While we understand that we cannot form a municipal bank quick enough to affect the financing for this initiative, we do call on City officials to begin investigating the opportunities afforded by forming a municipal bank.

Sincerely,

David e. Delk  
President, Alliance for Democracy





**Banking on  
NEW MEXICO**

**A Public Bank for Santa Fe**

*an initiative of WeArePeopleHere!*  
(a 501C3 organization)

## **A Five-Year Model Supporting a Public Bank for Santa Fe**

*A Debt Reduction, Budget Easing, Income Generating Strategy  
for the City of Santa Fe, New Mexico*

December 2, 2015

**Prepared for the People of Santa Fe**  
by the Brass Tacks Team of *Banking on New Mexico*  
– an initiative of ***WeArePeopleHere!***

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## Contents

page 3	Abstract
page 4	The Public Bank Operations
page 8	Public Bank Five-Year Profit or Loss? Beginning and Ending Balances
page 9	Five-Year Loan Portfolio, Beginning and Ending Balance
page 10	Beginning and Ending Year One Public Bank Balance Sheets
page 11	Cash Flow Forecast
page 12	Five-Year Loan Portfolio
page 13	Resource Section
page 14	Line-by-Line GUIDE: Public Bank First Year Beginning & Ending Balance Sheet
page 17	City of Santa Fe Bonds and Loans Available for Refinancing

## Tables

1. Five-Year Public Bank Profit Calculations (page 8)
2. Hypothetical Year One Public Bank Beginning Balance Sheet (page 9)
3. Hypothetical Year One Public Bank Ending Balance Sheet (page 10)
4. Five-Year Cash Flow Forecast (page 11)
5. Five-Year Loan Portfolio Beginning and Ending Balance (page 12)
6. City of Santa Fe Bonds and Loans Available for Refinancing (page 17)

## Abstract

The Brass Tacks Team (BTT) of the **Banking on New Mexico** initiative of *WeArePeopleHere!* evaluated the potential of a Public Bank for Santa Fe (The Bank) being part of the solution to the debt burden confronting our City.

An exercise was completed to determine whether The Bank could create a loan portfolio that could be the basis for a successful five-year start-up plan for The Bank. With the help of the City Finance Department, the Brass Tacks Team was able to determine loans and bonds that would become available for refinancing over a five-year period beginning in 2017, the year we propose opening a Public Bank for Santa Fe in the City of Santa Fe, New Mexico. A small amount of community partnership lending was also included. Though financial experts might prefer to work with a variety of interest rates, we chose a fixed 4% interest rate in our example. BTT restructured existing debt with two goals in mind: 1) lower the City's Debt Service (principal, interest and fees associated with the loans and bonds) and 2) lower the City's projected debt.

BTT restructured four existing loans and six bonds and then set out to create five-year projections for a new loan portfolio. Then BTT created "books" for the first year of operation.

### Major findings:

By a careful restructuring of the four loans and six bonds available for refinancing into "New Loans", the City would be able to reduce annual debt service costs by \$1,336,976 and reduce total City debt by \$4,848,694 over a five-year period.

With six of those "New Loans" being available for refinancing in 2017, the Public Bank for Santa Fe could "open for business" on July 1, 2017 with a portfolio of City refinanced loans amounting to \$45,519,398 and save the City \$1,055,586 in debt service costs in its first year of operation.

For its first year of operation, BTT created a Journal for the income and expenses and generated an Income Statement and Balance Sheet for the The Bank's first year of operation. The Team found that a Public Bank for Santa Fe made a profit of \$513,899.

The results demonstrate that The Bank is a sound economic resource for our community. Our research indicates that The Bank will continue to have a positive cash flow and loan growth. The City of Santa Fe will have a responsible banking partner and the community will begin to see opportunities to start and grow their businesses, or buy affordable homes.

Brass Tacks Team | Banking on New Mexico  
Elizabeth Dwyer, Dan Metzger, Nichoe Lichen, Mary Schruben

***A Public Bank for Santa Fe - Keep our community's money safe. Invest it locally.  
Grow our community's potential.***



## The Public Bank Operations

Interest in a publicly funded bank for Santa Fe (The Bank) blossoms from the quaint notion that a public bank could serve the people. The Bank would be profitable and the profits would go back to the local community. Borrowing by the City -- the people's government -- would be more effective by reducing City debt along with returning profits to the City. Eventually The Bank might assist economic development and participate with private banks in community development efforts.

This is a preliminary look at the financial feasibility of establishing The Bank. It would be owned by the City of Santa Fe, but operated independently by professional bankers. The Bank's only customer would be the City as represented by its various departments.

A rule of thumb suggests that a bank must operate for three years before becoming profitable. The Bank is in the enviable position of existing in a City with adequate assets and liabilities to found a public bank that can be profitable in its first year.

### What is a bank anyway?

In the business world a bank is a distinctive financial entity. It is a depository institution holding a bank charter, which means that it can legally receive deposits and it can borrow from the Federal Reserve Bank (the Fed). Depository institutions include savings and loan associations, savings banks and credit unions.

A bank differs from non-depository financial institutions, which act as intermediaries between savers and borrowers and may not accept deposits. Non-depository institutions include insurance companies, pension funds, securities firms, government-sponsored enterprises, and finance companies.

The Fed is a bank's bank. Banks have deposits at the Fed called reserve accounts. A bank's balance in its account at the Fed and cash on hand make up the bank's total "federal reserves." These should not be confused with loan loss allowances and loan loss expenses, which are held in "reserve" against losses.

The Fed provides check clearing services to depository institutions. The reserve accounts of the collecting institutions are credited for the value of the checks deposited, and the reserve accounts of the paying banks are debited for the value of checks presented for payment.

Like other businesses the financial position of a bank is largely revealed by its balance sheet and income statement.

### Approach

Our approach is to look at hypothetical balance sheets and income statements in a way that can be understood by those unfamiliar with such documents. For those well acquainted with the subject we invite helpful suggestions.

The first balance sheet is a beginning balance sheet - Start 7/1/2017 (Table 3 page 9) - for The Bank after assets have been invested, funds deposited and a loan made. The second balance sheet is an ending balance sheet after the first year of operation - End 6/30/2018 (Table 4 below). For simplicity this hypothetical model approximates a loan portfolio with a single multiyear loan.

## Assumptions:

We assume that initial core capital (stockholder's equity) for The Bank will be funded by the City at \$9 million. In addition, approximately \$1 million will be needed for consultants, equipment and staff training prior to start-up and for expenses during the first year prior to receipt of income.

Guided by the City of Santa Fe, New Mexico 2014 CAFR (Comprehensive Annual Financial Report) the City has debt in the form of bank loans and bonds of about \$300 million. We assume that The Bank can refinance enough of the City's debt to be profitable in the first year of operation.

The Bank will focus on lending primarily to the City during the first five years of operation because reducing the debt burden of the City clearly will benefit the community as a whole. Additionally, lending to municipalities is a relatively low risk compared to other kinds of lending, an important concern with a newly established bank. First The Bank will do only a very small percentage of partnership lending with local financial institutions. Gradually as The Bank gains more experience it can increase that percentage when its professional banking staff is confident that doing so makes sound financial sense.

City deposits of about \$100 million will be transferred to The Bank. All revenue collected by the City will be deposited in The Bank and City checks will be drawn from accounts there.

The Bank will be chartered and operated as a regular bank with a bank charter from the State of New Mexico. It will be a member of the Federal Reserve and have access to the Federal Payments System. Also, The Bank will abide by all capital ratios demanded by the Fed based on the Basel III rules. After a few years, a substantial fraction of profits will be distributed back to the city unless proscribed by bank regulators.

Currently, public deposits are collateralized at 102%. A small public bank cannot operate under this constraint, as it would interfere with pledging collateral for loans or repurchase agreements likely necessary for bank operations. We assume this constraint will be lifted, because the City will be using its own bank.

For this exercise The Bank will loan the City \$50 million that will be deposited in its checking account. Immediately after the deposit is made, the City will withdraw all loaned funds to make payments.

A \$50 million loan at 4% for 8 years would generate semiannual payments to The Bank in excess of \$5 million total. Each payment will reduce the outstanding loan balance and contribute to interest income. We assume that deposits of at least that amount are made to the bank, so that deposit levels are back up to \$100 million by the end of the year.

## Hypothetical Bank Balance Sheet Details

Below we describe details of the hypothetical balance sheets and income statements. The first begins on July 1, 2017, and the second ends on June 30, 2018. These future balance sheets use current interest rates. By 2017, it is very likely that the Fed will have raised interest rates. However, that will not have a large effect on our result, because both The Bank's income and expense interest rates will increase accordingly.

The main concern will be the decreased value of our interest-bearing assets. For that reason we maintain these as short-term assets.



## Operating Expenses

Bank expenses are shown in Tables 3 and 4 below and were estimated as discussed here.

Salaries and benefits are included for two managers, the President and Compliance Officer, and two capable assistants. Including benefits we expect a \$500,000 estimate to be conservative. Also, we provide for a half-time IT (Internet Technology) contractor at \$30,000. Rental for office space and equipment is estimated at \$500,000.

We estimate Loan loss expense as a necessary element. This accounts for cash-flow losses from underperforming or restructured loans. For example, we need to make salary payments even if the loan portfolio fails to perform as expected. This amount is determined by bank management and reviewed by bank examiners.

We expect to pay about 1% on City deposits at The Bank.

We include a space for debt service for any mid- to long-term borrowing by The Bank.

Profit is the difference between expenses and income, which is primarily interest income. Non-interest income from fees and ancillary services will add to income, but are ignored in this exercise.

We estimate taxes at 15% of profit to obtain Total Profit, which can be divided between retained earnings and return of profit to the City.

## Income on Assets

The Bank's financial assets comprise its capital and the reserves that accompanied City deposits. The Bank's loans are also assets invested in notes from the City.

The primary source of income for The Bank is interest on its loans. We have set this at 4%, because it is at the lower end of the range of interest rates the City now pays on its loans. Also, it gives us a reasonable 3% spread relative to the interest we pay to the City.

In addition, the Fed pays only 0.25% on our demand deposits at the Fed. So, we keep that balance low. The remaining assets are invested at about 1% in 2- to 5-year treasuries, which have no risk and can be readily converted to demand deposits when needed.

In Tables 3 and 4 there are a beginning balance sheet for the first year of operation beginning July 1, 2017 and the ending balance sheet for June 30, 2018 after a year of operation, alongside an income and expense statement. Although this format makes the page more complicated, this display shows where income is generated and where it goes. A line-by-line guide is located in the Resource Section. Bank balance sheets for years 2 through 5 are also located in this section.



## The Loan Process

BTT undertook an exercise to determine whether current loans and bonds available for refinancing in 2017 by the City of Santa Fe, New Mexico (the year we propose opening a Public Bank for Santa Fe), could be restructured by The Bank to lower the City's debt service (principal, interest and fees associated with the loans), and also lower the City's total projected debt.

With the help of City staff we obtained information on four loans and six bonds that are available for refinancing and refunding in 2017. We used the loan and bond payment schedules to determine the amount of the payoff. Bond payoffs were calculated as instructed under the "Prior Redemption" Sections based upon the review of the Series 2010B and 2012B Bond Ordinances.

The first concern for the "New Loan" was to reduce debt service. The second was to reduce total City debt. The final goal was to find a rate and term that provided both, whenever possible. If that was not possible, the "New Loan" was created in favor of reducing debt service.

As a result of our exercise, we learned that, generally, extending term had a greater positive effect to meet the debt service reductions we were seeking. Therefore, we decided to keep all of the loans at 4%, which we believed would provide The Bank with the revenue required to cover costs, and in time, create a profit, i.e. revenue returned to the City.

As you will see, the results of our work show that by a careful restructuring of the loans and bonds into "New Loans", we were able to reduce annual debt service costs by \$1,336,976 and reduce total City debt by \$4,848,694 over a five-year period. Once we determined available loans and bonds could successfully be restructured, we created profitable portfolios for The Bank's first five years of operation.

## Conclusions:

In the first year, the Public Bank will create a \$50,000,000 Loan Portfolio based on \$9,000,000 of core capital and \$100,000,000 of City Deposits.

In that year, more than \$45,000,000 of the new public bank loan portfolio will consist of loans made to the City with carefully restructured existing loans and bonds that were available to be called. We wanted a \$50,000,000 loan portfolio for the first year, but recognized that because of the City's existing debt burden that it might not have the financial capacity to borrow more money that year.

The Bank seizes its first opportunity to partner with local financial institutions by adding \$5,000,000 to lend into the community through local banks or credit unions to increase access to credit for Santa Feans for things like affordable housing, renewable energy and other small businesses.

In years three, four and five, because of positive cash flow and lower debt, the City will be able to once again borrow for needed projects at low interest rates and continue to restructure its existing debt with The Bank as existing debt becomes available for restructuring. We anticipate that A Public Bank for Santa Fe can make a modest profit that increases during each of its first five years of business based on our Hypothetical Balance Sheets and Income Statements.

## Public Bank Five-Year Profit or Loss? Beginning and Ending Balances

Our study indicates that The Bank can make a small profit right from the first year. Over time The Bank's net profits will increase:

**Year 1**            **\$ 513,889**

**Year 2**            **\$ 838,934**

**Year 3**            **\$1,427,926**

**Year 4**            **\$2,993,419**

**Year 5**            **\$4,669,039**

**TABLE 1**                                      **5-Year Bank Profit Calculations**

	Income	Expense	Profit before tax	Tax @ 15%	Net profit
Year 1	2,479,575	1,875,000	604,575	90,686	<b>513,889</b>
Year 2	2,875,069	1,897,500	977,569	146,635	<b>830,934</b>
Year 3	3,601,363	1,921,450	1,679,913	251,987	<b>1,427,926</b>
Year 4	5,468,648	1,946,979	3,521,669	528,250	<b>2,993,419</b>
Year 5	7,472,522	1,979,535	5,492,987	823,948	<b>4,669,039</b>
	1	2	3	4	5
Payroll	500	510	520.2	530.604	546.522
IT	30	30	30	30	30
Equip	In hypothetical we bought year-one equipment out of assets				
Rent	500	500	500	500	500
Loan Loss expense	125	137.5	151.25	166.375	183.013
Interest	720	720	720	720	720
Expense	1,875,000	1,897,500	1,921,450	1,946,979	1,979,535

TABLE 2

## Hypothetical Balance Sheets -- Start 7/1/2017

## Pubic Bank for Santa Fe per 2014 CAFR

Line	Assets	Amount	Interest Rate	Income +	Expense -
1	Cash and due from other banks	\$2,000,000	0%		
2	Federal funds sold & reverse repo				
3	Securities	\$57,800,000	1%		
4	Loans	\$50,000,000	4%		
5	Loan loss allowance	(\$125,000)			
6	Net loans	\$49,875,000			
7	Trading account assets				
8	Bank premises, equipment & software	\$200,000			
9	Other Assets				
10	<b>Total Assets</b>	<b>\$109,875,000</b>			
	<b>Liabilities and Equity</b>				
11	<b>Liabilities</b>				
12	Demand deposits	\$10,000,000			
13	Time deposits	\$90,000,000	1%		
14	Federal funds purchased & repo				
15	Trading liabilities				
16	Other borrowed funds				
17	Other liabilities				
18			<b>Interest Income</b>		\$0
19	<b>Equity</b>		<b>Non-int. Income</b>		
20	Stock (Tier 1 Capital)	\$9,000,000	<b>Operating Expenses</b>		
21	Surplus (Tier 1)		Salaries & benefits		\$500,000
22	Retained earnings (Tier 1)		IT support		\$30,000
23	Undistributed income		Rents		\$500,000
24	AOCI		Interest on deposits		\$450,000
25	Start-up capital	\$1,000,000	Loan loss expense		\$0
26	Other	(\$125,000)	Debt service		
27	<b>Total Liabilities and Equity</b>	<b>\$109,875,000</b>	<b>Total operating</b>		<b>\$1,480,000</b>
28			<b>Profit</b>		
29			<b>Taxes @ 15%</b>		
30			<b>Net Profit</b>		
31			<b>Retained earnings</b>		
32			<b>To City</b>		



**TABLE 3**                      **Hypothetical Balance and Income Sheets -- End 6/30/2018**  
**Public Bank for Santa Fe per 2014 CAFR**

Line	Assets	Amount	Interest Rate	Income +	Expense -
1	Cash and due from other banks	\$2,000,000	.25%		\$5,000
2	Federal funds sold & reverse repo				
3	Securities	\$64,551,463	1%		\$575,000
4	Loans	\$44,482,426	4%		\$1,899,575
5	Loan loss allowance	(\$125,000)			
6	Net loans	\$44,357,426			
7	Trading account assets				
8	Bank premises, equipment & software	\$200,000			
9	Other Assets				
10	<b>Total Assets</b>	<b>\$111,108,889</b>			
	<b>Liabilities and Equity</b>				
11	<b>Liabilities</b>				
12	Demand deposits	\$10,000,000			
13	Time deposits	\$90,720,000	1%	See Interest on deposits below.	
14	Federal funds purchased & repo				
15	Trading liabilities				
16	Other borrowed funds				
17	Other liabilities				
18			Interest Income		\$2,479,575
19	<b>Equity</b>		Non-Int. Income		
20	Stock (Tier 1 Capital)	\$9,000,000	<b>Operating Expenses</b>		
21	Surplus (Tier 1)		Salaries & benefits		\$500,000
22	Retained earnings (Tier 1)	\$513,889	IT support		\$30,000
23	Undistributed income		Rents		\$500,000
24	AOCI		Interest on deposits		\$720,000
25	Start-up capital	\$1,000,000	Loan loss expense		\$125,000
26	Other	(\$125,000)	Debt service		
27	<b>Total Liabilities and Equity</b>	<b>\$111,108,889</b>	<b>Total operating</b>		<b>\$1,875,000</b>
28	<b>Regulatory Metrics</b>		<b>Profit</b>		<b>\$604,575</b>
29	Common equity (Tier 1) / Risk-weighted assets > 10.5%	23.4%	Taxes @ 15%		\$90,686
30	Common Equity (Tier 1) / Total assets > 4%	9.4%	Total Profit		\$513,889
31	Debt to Equity = (Assets – Liability/Equity)	1.0	<b>Retained earnings</b>		<b>\$513,889</b>
32			<b>To City</b>		<b>?</b>

Cash flow is the lifeblood of all businesses, especially start-ups and small enterprises. For example, it is anticipated that the City will make semiannual payments to The Bank; however, the staff must be paid every month. Therefore, it is essential that management predict what is going to happen to cash flow so the cash is available when needed.

**TABLE 4 Pubic Bank for Santa Fe 2017 – 2021 Cash Flow Forecast**

	7/1/2017 - 6/30/2018	7/1/2018 - 6/30/2019	7/1/2019 - 6/30/2020	7/1/2020 - 6/30/2021	7/1/2021 - 6/30/2022
<b>Opening Balance</b>	-	404,575	977,569	1,699,913	3,542,569
<b>Money In</b>					
Core Capital	9,000,000				
<b>Subtotal - Capital</b>	<b>9,000,000</b>				
Shareholder Loan - Startup costs	1,000,000				
Interest - Loans	<b>1,899,575</b>	<b>1,890,494</b>	<b>2,043,794</b>	<b>3,189,635</b>	<b>3,348,623</b>
Interest - Reserves	-	-	-	-	-
Interest - Securities	580,000	580,000	580,000	580,000	580,000
<b>Total Money In</b>	<b>3,479,575</b>	<b>2,875,069</b>	<b>3,601,363</b>	<b>5,469,548</b>	<b>7,471,192</b>
<b>Total Money In plus Capital</b>	<b>12,479,575</b>				
<b>Money Out</b>					
Salaries and Benefits	500,000	510,000	520,200	530,604	546,522
IT Support	30,000	30,000	30,000	30,000	30,000
Equipment and Software	200,000				
Rent	500,000	500,000	500,000	500,000	500,000
Loan Losses	125,000	137,500	151,250	166,375	183,013
Interest on Time Deposits	720,000	720,000	700,000	700,000	700,000
<b>Total Money Out</b>	<b>2,075,000</b>	<b>1,897,500</b>	<b>1,901,450</b>	<b>1,926,979</b>	<b>1,959,535</b>
<b>Total Money In minus Total Money Out</b>	<b>1,404,575</b>	<b>977,569</b>	<b>1,699,913</b>	<b>3,542,569</b>	<b>5,511,657</b>
<b>Shareholder Loan Repaid</b>	1,000,000				
<b>Closing Balance</b>	<b>404,575</b>	<b>977,569</b>	<b>1,699,913</b>	<b>3,542,569</b>	<b>5,511,657</b>

Below are the projected five-year loan portfolio beginning and ending balances. As prior loans are paid off the earlier portfolio is reduced, but the total loan portfolio may increase due to new loans issued. A copy of the worksheet that created these annual portfolios, based upon the bonds and loans available for refinancing as shown in Table 5, can be obtained electronically by contacting [TeamBrassTacks@gmail.com](mailto:TeamBrassTacks@gmail.com).

**TABLE 5**                      **Five-Year Loan Portfolio Beginning and Ending Balance**

	<b>Beginning Loan Portfolio</b>	<b>New Loans</b>	<b>New Loan Portfolio</b>	<b>Principal Paid</b>	<b>Interest Earned</b>	<b>Ending Balance - Loan Portfolio</b>
2017	50,000,000			5,517,574	1,899,575	44,482,426
2018	44,482,426	5,517,574	50,000,000	6,016,406	1,890,494	43,983,594
2019	43,983,594	16,350,251	60,333,845	9,068,935	2,043,794	51,264,910
2020	51,264,910	33,876,200	85,141,110	11,858,031	3,189,635	73,283,079
2021	73,283,079	16,716,921	90,000,000	13,811,131	3,348,623	76,188,869



## RESOURCE Section

Page 14      Guide to line itemization of beginning and year-end bank balances

Page 17      Bonds and loans available for refinancing

**Available upon request from [TeamBrassTacks@gmail.com](mailto:TeamBrassTacks@gmail.com)**

2017-2022 loan portfolios calculations

## Line-by-Line GUIDE: The Public Bank First Year Beginning and Ending Balance Sheets

(Table 2 & 3 pages 9 & 10)

### Line-by-Line GUIDE Beginning Balance Sheet Table 3 -- Start 7/1/2017

We will briefly describe the important lines of the balance sheet. Generically, balance sheets are very similar for any business. We will point out below how banks differ from ordinary businesses. In all cases, the general accounting formula must hold.

$$\text{Assets} = \text{Liabilities} + \text{Equity}$$

**Line 1. Cash and due from other banks:** Accounts for cash on hand and deposits at the Fed. In addition, The Bank can have accounts at other banks.

**Line 3. Securities:** These assets are invested federal reserves that were obtained when the City deposited its money in The Bank. Also included is the invested capital Lines 20 and 25.

Note: When the City withdrew the loan, \$50 million of reserves transferred from The Bank to another bank or banks through the Fed payments system.

Rather than borrow some of the \$50 million, we elected on behalf of the manager, to take the \$50 million from existing assets, which left \$58 million (Line 3) plus the \$2 million (Line 1) to cover withdrawals from demand deposits. Should the City decide to draw down its time deposits, the manager will have time to consider the matter and borrow (Line 16 or Line 14) if needed. Finally, we cashed out \$200,000 to buy equipment (Line 8) leaving \$57.8 million.

**Line 4. Loans:** Outstanding loan balance is the main income-generating asset.

**Line 5: Loan loss allowance:** Required by both prudence and bank examiners, this is an estimate of losses due to underperforming loans or defaults. This amount reduces our expected return on loans. Fortunately, loans to the City are considered very safe and we can keep this amount small.

The amount here is determined by bank management upon review of the total loan portfolio. As shown in Line 26, this amount has a direct impact on equity.

**Line 6. Loans net of allowance:** This is the amount management actually expects to turn to cash.

**Line 8. Bank premises, equipment & software:** Accounts for investment in tangible assets.

**Lines 12. Demand deposits:** This (checking account) liability is the account against which federal reserves are held. For this small amount, no reserves are required. The Bank pays little or no interest on this balance.

**Line 13. Time deposits:** The depositor must give notice before withdrawing these deposits and is rewarded with interest payments. This gives the manager time to rearrange assets to accommodate the withdrawal.

**Line-by-Line GUIDE Ending Balance Sheet -- End 6/30/2018**

This page shows the results of allocating The Bank's assets and liabilities during the first year of operation. Making these allocations is where a clever compliance manager earns her salary as this operation affects bank profitability. In contrast to an annual, static balance sheet, every day offers problems and opportunities to the manager.

Because we are working the case for the worst-case scenario of immediate withdrawal of funds from the City's account, our manager has an immediate and significant challenge. She must decide how much of The Bank's assets to invest and which securities to buy. The balance between income and risk is always on her mind.

**Line 1. Cash and due from other banks:** On behalf of our manager we retained \$2 million of the original \$110 million on this line. Currently, the Fed pays 0.25% interest on reserves held at the Fed. Cash on hand earns no interest, but we anticipate that The Bank will have little use for cash.

**Line 2. Federal funds sold & reverse repo:** When The Bank has end-of-day excess reserves, on occasion it can lend them to other banks in the overnight federal funds market. At the end of the year there might be an entry on this line. It is the opposite of Line 14.

**Line 14. Federal funds purchased & repo:** When a bank needs more reserves it can borrow on the overnight Fed funds market at low rates from banks that have excess reserves. These loans are not collateralized and are short term, usually less than a week, most often for one day.

If time deposits are drawn down significantly, The Bank will need to sell securities or borrow to meet the need for reserves.

Note: A repurchase agreement (repo) is a manner of borrowing in which a bank sells a security with the agreement that the buyer will sell it back for the same price plus interest at a later date, which is within a few days and usually the next day.

Repos and reverse repos are collateralized and are used primarily by big banks involving large sums. Reserves can also be borrowed from the Fed's discount window at a much higher interest rate. Such borrowing also requires collateral and is short term.

**Line 3. Securities:** We assumed a mixture of 2-Year and 5-Year Treasuries with an average yield of 1%. That income is shown to the right.

There are other safe, higher yielding securities that the manager might have chosen.

**Line 4. Loans:** This amount has been reduced as principal payments have been collected over the year. The value has been taken from the amortization schedule for the loan.

**Line 5. Loan loss allowance:** This is based on the loan amount going into the next year. In this exercise we have not assumed additional loans at year end. Hopefully, there will be more tomorrow - July 1.

**Line 6. Loans net of allowance:** This is the amount we consider to be our net loan asset. Unless new loans are made, The Bank's income will be considerably less in the following year.

**Line 12. Demand deposits:** We assume that the City restored this amount back to \$10 million by the end of the year.



**Line 13. Time deposits:** Semiannual loan payments are made from this account. But, increased deposits make up the difference.

**Line 7. Trading account assets:** and **Line 15. Trading liabilities:** These entries account for gains and losses respectively in security trading. For private banks, this is where risks are taken with the bank's own money. However, The Bank's money is the people's money, so these entries may well remain blank.

**Line 22. Retained earnings:** This is The Bank's share of profits retained.

### Regulatory Metrics

After the financial crisis of 2008, the Bank of International Settlements (BIS) in Basel, Switzerland set out more restrictive regulations for banks, which our Fed has adopted. The BIS is a bank for national central banks and is given authority for such regulatory pronouncements.

In the lower left hand box on the balance sheet we tabulated some regulatory metrics that are contained in recent Basel III regulations. Our scenario appears well within regulations. The regulations are much more complex than these simple ratios would suggest, and compliance with them will be a significant overhead burden for The Bank.

## City of Santa Fe Debt Available for Refinancing in 2017 and 2020 by The Bank

**TABLE 6 TOTAL BONDS AND LOANS AVAILABLE FOR REFINANCING**

C H A R T No.	S E R I E S No.	Project	Call Date	Current Loan - Years Remain- ing	Current Annual Payment - Principal, Interest & Fees	EXISTING Principal, Interest & Fees to be Refinanced	Public Bank Loans "Public Bank Refinancing Loan Information"				
							R A T E	T E R M	Annual Payment - Principal & Interest	Outstndng Balance- Total Principal & Interest	Reduction (Increase) in Total City Debt
1	2005	Muni Rec complex Refund- ing	2017	8	1,317,113	6,106,100	4	5	1,211,497	6,057,486	48,614
2	Loan	Railyard I	2017	8	52,828	369,944	4	8	45,467	363,732	6,212
3	2006B	GRT Bond Refund- ing	2017	7	1,308,060	7,844,025	4	7	1,120,546	7,843,824	201
4	Loan	Railyard II	2017	10	85,178	766,984	4	13	58,936	766,171	813
5	2006C	Waste water	2017	5	938,250	3,756,250	4	5	758,383	3,791,916	(35,666)
6	2006D	Water	2017	9	4,373,594	34,493,625	4	9	3,824,609	34,421,480	72,145
7	2008	GO Park Bonds	2020	8	1,556,408	12,436,944	4	8	1,567,400	12,539,200	(102,256)
8	2008	GRT-CIP	2019	4	3,369,138	15,387,238	4	5	3,162,390	15,811,950	(424,712)
9	Loan	College of SF	2020	17	2,220,923	35,564,985	4	14	2,163,225	30,285,144	5,279,841
10	Loan	Land Acquisitio n	2019	10	275,868	2,482,812	4	10	247,931	2,479,310	3,502
Totals					15,497,360	119,208,907			14,160,384	114,360,213	4,848,694
						Lowers City's Annual Debt Service			1,336,976		
						Lowers City's Total Debt					4,848,694

TABLE 6 TOTAL BONDS AND LOANS AVAILABLE FOR REFINANCING

C H A R T  No.	S E R I E S  No.	Project	Call Date	Current Loan  Years Remain- ing	Current Annual Payment - Principal, Interest & Fees	Existing Principal, Interest & Fees to be Refinanced	Public Bank Loans "Public Bank Refinancing Information for 2017 Loans"				
							R A T E	T E R M	Annual Payment - Principal & Interest	Outstndng Balance- Total Principal & Interest	Reduction (Increase) in Total City Debt
1	2005	Muni Rec complex Refunding	2017	8	1,317,113	6,106,100	4	5	1,211,497	6,057,486	48,614
2	Loan	Railyard I	2017	8	52,828	369,944	4	8	45,467	363,732	6,212
3	2006B	GRT Bond Refunding	2017	7	1,308,060	7,844,025	4	7	1,120,546	7,843,824	201
4	Loan	Railyard II	2017	10	85,179	766,984	4	13	58,936	766,171	813
5	2006C	Wastewat er	2017	5	938,250	3,756,250	4	5	758,383	3,791,916	(35,666)
6	2006D	Water	2017	9	4,373,594	34,493,625	4	9	3,824,609	34,421,480	72,145
				Subtotal	8,075,024	53,336,928			7,019,438	53,244,609	92,319
					For 2017, Lowers City's Annual Debt Service				1,055,586		
						Lowers City's Total Debt					92,319



TABLE 6 TOTAL BONDS AND LOANS AVAILABLE FOR REFINANCING

C H A R T No.	S E R I E S No.	Project	C A L L D A T E	Current Loan - Years Remain- ing	Current Annual Payment - Principal, Interest & Fees	EXISTING Principal, Interest & Fees to be Refinanced	Public Bank Loans "Public Bank Refinancing Information for 2019 and 2020 Loans"				
							R A T E	T E R M	Annual Payment - Principal & Interest	Outstndng Balance- Total Principal & Interest	Reduction (Increase) in Total City Debt
8	2008	GRT- CIP	2019	4	3,369,138	15,387,238	4	5	3,162,390	15,811,950	(424,712)
10	Loan	Land Acquisiti on	2019	10	275,868	2,482,812	4	10	247,931	2,479,310	3,502
					3,645,006	17,870,050			3,410,321	18,291,260	(421,210)
					For 2019, Lowers City's Annual Debt Service				234,685		
						Increases City's Total Debt					(421,210)
7	2008	GO Park Bonds	2020	8	1,556,408	12,436,944	4	8	1,567,400	12,539,200	(102,256)
9	Loan	College of SF	2020	17	2,220,923	35,564,985	4	14	2,163,225	30,285,144	5,279,841
					3,777,331	48,001,929			3,730,625	42,824,344	5,177,585
					For 2020, Lowers City's Annual Debt Service				46,706		
						Lowers City's Total Debt					5,177,585

TERRY PARKER  
P.O. BOX 13503  
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37220

**Subject: Testimony to the Portland City Council related to the bond measure and tax increase to pay for affordable housing, June 30, 2016.**

Increases in sewer and water rates, electricity rates, garbage service rates and especially property taxes all have an impact on increasing the costs of housing. Although finding more money to help pay for more affordable housing may be a laudable goal, your Robin Hood approach to increase taxes on existing Portland households is going in the wrong direction.

The Robin Hood of Sherwood Forest stole from the rich to give to the over-taxed poor. Your Robin Hood scheme - should it pass - is an increase in the costs of housing city wide. It not only takes from the wealthy, but it is also a takes from senior citizens on fixed incomes, single parents with kids and anybody else just getting by and living paycheck to paycheck.

While the property tax rates in Portland have soared to the extreme over the past few years, there has been little to no increases in Social Security benefits to offset those taxes. In addition to this Robin Hood scheme, there is the probability of another costly school bond measure on the November ballot. If just one or the other pass, it could be the property tax straw that breaks the camel's back forcing more seniors out of their homes - often times a lifetime investment they have lived in for years. Loosing that home because the taxes are no longer affordable will only create a high level of trauma for those displaced. Most of seniors have more than likely already paid their dues to society and shouldn't be asked for more.

Moreover, if property taxes are increased, landlords predictably will raise rents passing through the higher costs to tenants. How many households just getting by - some with kids - will need to find another place to live?

The City's appetite for more money has grown out of proportion. Instead of placing this bond measure on the November ballot that if passed will increase already excessive property taxes; amusingly in the words of Jackie Gleason when he played the character Ralph Kramden on the Honeymooners: **"to the moon!"** That is where it belongs because too much of the burden of payment would be on lower and lower middle income households. Find the money elsewhere - maybe by canceling some of the over-reaching monarch like social engineering that takes place in Portland.

Respectively submitted,

Terry Parker  
Northeast Portland

June 23, 2016

Re: Bond for Affordable Housing

I do know something must be done to allow for more affordable housing, however, adding another property tax will stress already low income home owners possibly into homelessness.

It has been reported that younger working people cannot afford to purchase a home. Therefore, they rent. It has become popular for this population to live in shared rental housing. This being the case, multiple non-related adults, living in shared rental housing, are not solely/directly responsible for property taxes. I am guessing this is why the Bond is so popular in Portland and not in Multnomah County.

Senior Citizens, empty nesters, people nearing retirement, and families fortunate enough to own their homes are being left with the burden of coming up with money outside their limited budgets to cover this Bond, should it pass.

There was no Cost of Living increase in Social Security this year, next year a 0.2 percent increase might be expected. There is talk of steep cuts possibly coming to Medicare. The Portland water and sewer rates are going up 7 percent, adding another stress to the shrinking homeowners' budgets. How can people on fixed incomes even hope to "age in place"?

The Bond for Affordable Housing seems counterproductive. It more than likely will push cash strapped homeowners into homelessness.

I am unable to attend Council meeting. Can the Mayor and Commissioners please take the above into consideration before their vote. Thank you.

Cheryl Bittner

**Cheryl Bittner**  
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