

## ORDINANCE No 187843

\* Authorize an Intergovernmental Agreement with Multnomah County to establish the Joint Office for Homeless Services (Ordinance)

The City of Portland ordains:

Section 1. The Council finds:

1. Multnomah County is experiencing a housing crisis with a shortage of affordable housing for very low-income households. The 2015 Point-In-Time report shows 3,800 individuals who are homeless in Multnomah County on any given night, with an estimated 12,000 more who are in unsafe situations and imminently at risk of becoming homeless;
2. The City and Multnomah County (the "County") have historically funded activities to support and house a diverse range of homeless populations, with both jurisdictions demonstrating commitment to collaborative funding and coordinated planning efforts, as stated in the City's Urban Services Policy and Multnomah County's Resolution A, adopted in March 1983;
3. The City's and the County's collaborative commitment to homeless services is also codified in both governments' planning efforts for federal funds from the U.S. Department of Housing and Urban Development ("HUD");
4. The City and the County, along with other jurisdiction and community partners, were key partners in the planning efforts of Home Again, adopted in December 2004 as our community's Ten-Year Plan to End Homelessness;
5. Building on past successful collaborative efforts, in April 2013, the Portland City Council ("Council"), Multnomah County Board of Commissioners (the "Board of County Commissioners"), and the Home Forward Board of Commissioners adopted the framework prescribed in A Home for Everyone: A United Community Plan to End Homelessness in Portland and Multnomah County (the "Plan");
6. In July 2014, to demonstrate further support of the Plan, Council, the Board of County Commissioners, the Home Forward Board of Commissioners and Gresham City Council entered into an Intergovernmental Agreement to form the A Home for Everyone Coordinating Board (the "Board");
7. The Board serves as the governing board of the Portland/Gresham/Multnomah County CoC (Continuum of Care), a program funded by HUD to promote community-wide investment to address homelessness. In addition to CoC funds, the local governments of the CoC (Portland, the City of Gresham, and Multnomah County), as well as Home Forward are committed to invest local funds and support aligned to the Plan;
8. Through the collaborative leadership model of A Home for Everyone, the City and the County have lead a community wide effort to end homelessness among Veterans through the Home for Every Veteran initiative, which successfully housed 700 Veterans from January to December 2015;

9. To build upon prior successes, and to formalize the collaborative model intended through A Home for Everyone, the City and the County proposed the creation of a Joint Office of Homeless Services in October 2015 (the "Joint Office"). The purpose of the Joint Office is to centralize funding, policy and planning efforts for homeless services consistent with the community plan, A Home for Everyone;
10. In January 2016, a steering committee comprised of leadership and staff from the City and the County (the "Steering Committee") was formed to explore the feasibility of the Joint Office and to plan a process for its creation;
11. The Steering Committee recommended that the Joint Office be hosted by the County. The County funds key services that serve those who experience homelessness. The Steering Committee believed that better alignment with those service entities, including the Department of County Human Services ("DCHS"), the County's Health Department, and the County's Department of Community Justice, will improve outcomes for people experiencing homelessness;
12. The Steering Committee also recognized the need to retain close alignment with PHB, and to strengthen interaction with other City bureaus;
13. The Steering Committee further acknowledged and agreed that the Portland Housing Bureau ("PHB") should retain certain responsibilities, including tenant protection policies and implementation, City-funded Permanent Supportive Housing, and its current responsibilities for Homeless Management Information System ("HMIS"). Similarly, the Steering Committee recommended that DCHS should retain certain responsibilities, including current HMIS responsibilities, housing stability, assertive engagement training, domestic violence policy and prevention, and anti-poverty programs;
14. Through their respective budget planning processes and proposals, the City and the County in March 2016 developed an administrative and funding infrastructure to support and facilitate the creation of the Joint Office in accordance with the Steering Committee's recommendations and the goals and priorities of the Plan;
15. In April 2016, Council and the Board of County Commissioners held a joint session in which City and County commissioners expressed shared agreement to the values and organizing principles of the Plan and the establishment of the Joint Office. These include prioritizing vulnerable populations, advancing racial equity, community engagement, strengthening system capacity, and accountability to outcomes;
16. Thereafter, the City and the County finalized negotiations for the formation of the Joint Office and the consolidation and clarification of roles as set forth in the Intergovernmental Agreement substantially in the form attached hereto as Exhibit A (the "IGA");
17. As set forth in the IGA, the City and the County have established Baseline Funding Amounts that are used to set the minimum annual funding level for the Joint Office during the five (5) year term (the "Term") of the IGA;
18. The City's Baseline Funding Amount is Fifteen Million and No/100 dollars (\$15,000,000.00) (the "City Baseline Funding Amount");

19. The County's Baseline Funding Amount is Fifteen Million and No/100 dollars (\$15,000,000.00) (the "County Baseline Funding Amount");
20. Any change to the City's Baseline Funding Amount or the County's Baseline Funding Amount must be by written amendment to the IGA approved by Council and the Board of County Commissioners;
21. In addition to the City's Baseline Funding Amount, the IGA provides that either the City and/or the County may elect to allocate additional funding above their respective Baseline Funding Amounts;
22. The IGA further provides that, to the extent that the City receives certain federal dollars during the Term (the "Federal Dollars"), it shall transfer the same to the County in accordance with applicable HUD requirements;
23. The Joint Office will be staffed solely by employees of the County. The IGA provides that the County shall be considered the sole employer of all Joint Office employees, including employees transferred from PHB to the County;
24. In the event that the Baseline Funding Amount for either the City or the County falls below that party's respective Baseline Funding Amount, the party that fails to meet its respective Baseline Funding Amount must pay the cost of dissolving the Joint Office in an amount not to exceed Two Hundred Fifty Thousand and No/100 dollars (\$250,000.00); and
25. The IGA also establishes a Policy & Budget Alignment Committee ("PBAC") that will make policy and funding recommendations to the City and the County regarding the Joint Office.

NOW, THEREFORE, the Council directs:

- a. The Commissioner in Charge of PHB is hereby authorized to execute the IGA. The Director of PHB is hereby delegated the authority to modify, by amendment, the IGA so long as such modifications do not change to the City's Baseline Funding Amount, the County's Baseline Funding Amount or any other financial provisions in the IGA, increase PHB's risks or obligations or modify the structure or purpose of the PBAC.

Section 2. The Council declares that an emergency exists in order to continue the implementation of housing functions. Therefore, this ordinance shall be in full force and effect from and after its passage by the Council.

Passed by the Council: JUN 22 2016

Commissioner Dan Saltzman  
Prepared by: Lisa Gramp  
Date Prepared: June 13, 2016

MARY HULL CABALLERO  
Auditor of the City of Portland

By:   
Deputy

Agenda No. **187843**  
**ORDINANCE NO.**  
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<p style="text-align: center;"><b>INTRODUCED BY</b> Commissioner/Auditor: <b>Saltzman</b></p> <hr/> <p style="text-align: center;"><b>COMMISSIONER APPROVAL</b></p> <p>Mayor—Finance and Administration - Hales</p> <p>Position 1/Utilities - Fritz</p> <p>Position 2/Works - Fish</p> <p>Position 3/Affairs - Saltzman <i>DS/SC</i></p> <p>Position 4/Safety - Novick</p> <hr/> <p style="text-align: center;"><b>BUREAU APPROVAL</b></p> <p>Bureau: Portland Housing Bureau Bureau Head: Kurt Creager</p> <hr/> <p>Prepared by: Lisa Gramp Date Prepared: 06/13/2016</p> <hr/> <p><b>Impact Statement</b> Completed <input checked="" type="checkbox"/> Amends Budget <input type="checkbox"/></p> <hr/> <p><b>Portland Policy Document</b> If "Yes" requires City Policy paragraph stated in document. Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p> <hr/> <p><b>City Auditor Office Approval:</b> required for Code Ordinances</p> <hr/> <p><b>City Attorney Approval:</b> required for contract, code, easement, franchise, comp plan, charter <i>Agreement</i></p> <hr/> <p>Council Meeting Date <b>06/13/2016</b> <i>22</i></p>	<p>CLERK USE: DATE FILED <u><b>JUN 14 2016</b></u></p> <hr/> <p style="text-align: center;">Mary Hull Caballero Auditor of the City of Portland</p> <p>By: <u><i>[Signature]</i></u> Deputy</p> <p><b>ACTION TAKEN:</b></p>
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<p style="text-align: center;"><b>AGENDA</b></p> <p><b>TIME CERTAIN</b> <input checked="" type="checkbox"/> <i>10F10</i>  <b>Start time: 10:15 AM</b></p> <p><b>Total amount of time needed:</b> (for presentation, testimony and discussion)</p> <hr/> <p><b>CONSENT</b> <input type="checkbox"/></p> <hr/> <p><b>REGULAR</b> <input checked="" type="checkbox"/></p> <p><b>Total amount of time needed: 30 minutes</b> (for presentation, testimony and discussion)</p>	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th style="width: 30%;">FOUR-FIFTHS AGENDA</th> <th colspan="3">COMMISSIONERS VOTED AS FOLLOWS:</th> </tr> <tr> <th></th> <th></th> <th>YEAS</th> <th>NAYS</th> </tr> <tr> <td>1. Fritz</td> <td>1. Fritz</td> <td style="text-align: center;">✓</td> <td></td> </tr> <tr> <td>2. Fish</td> <td>2. Fish</td> <td style="text-align: center;">✓</td> <td></td> </tr> <tr> <td>3. Saltzman</td> <td>3. Saltzman</td> <td style="text-align: center;">✓</td> <td></td> </tr> <tr> <td>4. Novick</td> <td>4. Novick</td> <td style="text-align: center;">✓</td> <td></td> </tr> <tr> <td>Hales</td> <td>Hales</td> <td style="text-align: center;">✓</td> <td></td> </tr> </table>	FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:					YEAS	NAYS	1. Fritz	1. Fritz	✓		2. Fish	2. Fish	✓		3. Saltzman	3. Saltzman	✓		4. Novick	4. Novick	✓		Hales	Hales	✓	
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