

#### Hempstalk Appeal

August 27, 2015



#### **Use of City Property for Public Events**

August 27, 2015

Harry Auerbach, Chief Deputy City Attorney

## City Code

#### **PCC 20.08.020.B provides:**

- **B.** The Parks Reservation Center (PRC) shall issue the requested permit if a complete application complying with all adopted policies and procedures is filed and all of the following conditions are met:
  - 1. [activity is consistent with the size of the park]
  - 2. [activity will not have an unreasonably adverse impact on park or surrounding neighborhood]
  - **3.** [activity does not pose an unreasonable risk to public health or safety or to the physical integrity of the Park]
  - **4.** [pays all required fees and agree to comply with all conditions of the permit]
  - **5.** [use is otherwise lawful]
  - **6.** [The proposed activity does not conflict with an activity already scheduled for the Park]
  - 7. The applicant, including any person, firm or corporation affiliated with the applicant and with the activity, has not failed to comply with conditions of any permit previously issued by the PRC.

### **Court Ruling**

April 24, 2015
 Hearing in Multnomah County Circuit Court before Judge Cheryl Albrecht



## **Court Ruling**

- April 24, 2015
   Hearing in Multnomah County Circuit Court before Judge Cheryl Albrecht
- July 10, 2015
   Judge Cheryl Albrecht of Multnomah Circuit Court Denys a Writ of Review



#### **Record of Hempstalk**

August 27, 2015

Shawn Rogers, Customer Service Center Manager, PP&R



History of this event within Portland Parks:

Waterfront Park

2005-2006



History of this event within Portland Parks:

Waterfront Park
 2005-2006

Sellwood Riverfront Park 2007

#### History of this event within Portland Parks:

•	Waterfront Park	2005-2006
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- Sellwood Riverfront Park 2007
- Eastbank Festival Plaza 2008

#### History of this event within Portland Parks:

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- Sellwood Riverfront Park 2007
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- Kelley Point Park 2009-2013

#### History of this event within Portland Parks:

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- Sellwood Riverfront Park 2007
- Eastbank Festival Plaza 2008
- Kelley Point Park 2009-2013
- Waterfront Park 2014

#### During this period, Hempstalk has shown a consistent:

- Failure to comply with the conditions of their permit
- Failure to prevent illegal drug use at their event
- Lack of event administrative capabilities to complete the permit application without extensive assistance from Parks staff
- Lack of skills and management capabilities to run an event of this size

During Hempstalk's last event at Kelley Point Park in 2013 the number and degree of issues, challenges and violations became too numerous to accept.

For these reasons Hempstalk's 2014 application for a permit was denied.

Hempstalk appealed Park's decision to City Council.

Council provided Hempstalk one last opportunity to apply and receive a permit to hold their event.



With that opportunity came Council's expectation that Hempstalk would:

Meet the conditions required of all events

- Meet the conditions required of all events
- Contract with a professional event manager to run the event

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- Contract with an experienced security company to secure the event

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- Contract with a professional event management to run the event
- Contract with an experienced security company to secure the event
- Assure that all conditions of use are met including prohibiting the consumption of illegal and or controlled substances during the event

During the 2014 event the following issues and violations continued to occur:

The results of the 2014 event are that the following issues continued to occur:

 Ongoing, unrestricted use of Illegal or controlled substances by organizers and their patrons

The following issues continued to occur at the 2014 event:

- Ongoing, unrestricted use of Illegal or controlled substances by organizers and their patrons
- Unwillingness by the organizers to enforce state and federal law as required in the conditions of use of the permit

The following issues continued to occur at the 2014 event:

- Ongoing, unrestricted use of Illegal or controlled substances by organizers and their patrons
- Unwillingness by the organizers to enforce state and federal law as required in the conditions of use of the permit
- Organizers directing or instructing participants where to use illegal substances on Park property.

#### 2014 Event Documentation

The event took place September 27<sup>th</sup> and 28th 2014 and is well documented in both the following:

- Portland Police After Action report
- Park's Ranger observations and documentation.



#### Police Record of Hempstalk 2014

August 27, 2015

Sergeant Heidi Brockman, Portland Police



#### **PPD Observations**

A selection of observations made by Portland Police during the event: Saturday September 27<sup>th</sup>

10:00am (pg 3/8)

The morning of the event Organizers were not ready or properly prepared for the event.

3:45pm (pg 2/8)

"Edibles" were being sold within the event. Marijuana being smoked within the event

• 4:50 (pg 4/8)

Individuals smoking just outside the event still on Park property

Announcements from organizers on stage telling no to smoke inside the event but to go outside to do it.

#### **PPD Observations**

Portland Police observations made during the event (Cont.)

Saturday September 27<sup>th</sup> (cont.)

5-7:30pm (pg 4/8)
 Plain clothes officers witnessed two specific vendors selling marijuana
 Ongoing multiple observations of marijuana use

#### Sunday September 28th

(pg 4/8)
 PFB Fire Marshals report Vendors smoking marijuana in their booths
 Burning marijuana smoke throughout the event

• (2:00pm pg 5/8)

Plain clothes officers were able to purchase "Medibles" from vendors



#### Park Ranger Record of Hempstalk 2014

August 27, 2015

Security Manager Galina Burley, Portland Parks & Recreation



# History

Observations by one Ranger team during half hour of the event on 9/27/2014:

- 4:54pm Teenagers smoking a bong at the Police Memorial
- 4:58pm Adults passing a Joint under the Hawthorne bridge
- 5:00pm Multiple groups of teenagers passing a pipe under Hawthorn Bridge
- 5:05pm Multiple individuals carrying bongs, pipes and bags of marijuana
- 5:08pm Group of teens smoking out of a Bong
- 5:11pm 6 Groups smoking marijuana on the grass north of the Hawthorne bridge
- 5:25pm 2 individuals smoking marijuana in the bridge stairwell
- 5:32pm 2 groups of teens smoking out of a bong
- 5:34pm a small container of Crystal Meth found at the Police Memorial

#### Summary

Based on 2014 observations, combined with the history of similar repeated violations of state and federal law, as well as the repeated inability of the event to meet the conditions of thier permit, PP&R has denied Hempstalk's application.