

City of Portland, Oregon Bureau of Development Services FROM CONCEPT TO CONSTRUCTION

## **Demolition Delay Ordinance**

Presented by the Bureau of Development Services 2/12/15

# **Demolition Delay Ordinance**

#### Overview

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### General Overview of What Was Presented to Council 12/17/14

#### **Amendments to Demolition Delay Ordinance**

- Notification added mailed notice to properties within 150 feet within 5 business days of application and door hangers 5 days before demolition
- All residential structures subject to 35-day delay in issuing permits
- Extension for demolition delay period: deleted 120 extension and replaced with voluntary 30-day extension
- Exception to notice and delay provisions deleted



## General Overview of What Was Presented to Council 12/17/14

#### **Other Amendments to Demolition Delay Ordinance**

- Added Definitions to Code
- Added "Major Alterations/Additions" to Code



# Residential Demolition Permits 2013 and 2014

Years	# total permits applied for	# exempt under current code	# subject to notice and delay	# of 120 delays requested
Jan – Dec 2014	312	177	135	5
Jan – Dec 2013	281	212	69	2



### Issues Raised at 12/17/14 Hearing – Demolition Delay Extension

#### BDS met with stakeholders:

- DRAC Subcommittee
- Full DRAC
- United Neighborhoods for Reform
- Additional Neighborhood Associations (not part of DRAC)
- Restore Oregon
- Bureau of Planning and Sustainability Staff
- Code Hearings Officer

Consensus among stakeholders in support of current proposal



Existing Code Provisions	Amendments Proposed 12/17/14	Current Proposal
	Notice of Demolitie	on
1. Posted on property for 30 days	1. Not Posted	(same as 12/17/14 proposal)
2. Sent to recognized organizations	<ul><li>2. Mailed to all properties within</li><li>150 feet of the site to be</li><li>demolished</li></ul>	(same as 12/17/14 proposal)
3. Sent to Portland Development Commission	3. Mailed to recognized organizations	3. Mailed to recognized organizations, the Architectural Heritage Center and Restore Oregon

	Existing Code Prov Amendments Proposed Current Propos	d 12/17/14	
Existing Code Provisions	Amendments Proposed     Current Proposal       12/17/14		
	<b>Demolition Dela</b>	IY	
<ul> <li>Initial 35 day delay with exemptions for 1 to 1</li> </ul>	All sites have initial 35 day delay	(same as 12/17/14)	

	Existing Code Prov Amendments Propose Current Propose	d 12/17/14
Existing Code Provisions	Amendments Proposed 12/17/14	Current Proposal
Exten	sion of Demolition I	Delay Period
<ul><li>Who May Request:</li><li>Recognized organization</li></ul>	<ul> <li>Who May Request:</li> <li>Recognized organization or any interested party</li> </ul>	(same as 12/17/14)
<ul> <li>Time of extension:</li> <li>120 days, for a total maximum of 155 days</li> </ul>	Time of extension: • 30 days	<ul> <li><u>Time of extension:</u></li> <li>60 days, for a total maximum delay of 95 days</li> </ul>
<ul> <li>Extension Criteria:</li> <li>Submitted by last day of 35 day delay</li> <li>Letter to BDS requesting extension</li> <li>Extension automatic</li> </ul>	<ul> <li>Extension Criteria:</li> <li>Submitted by last day of 35 day delay</li> <li>Form to BDS signed by property owner/agent and requesting party</li> <li>Owner must agree to extension</li> </ul>	<ul> <li>Extension Criteria:</li> <li>Submitted by last day of 35 day delay</li> <li>Accompanied by appeal to Code Hearings Officer, appeal fee or fee waiver and supporting documentation showing requesting party is actively pursuing alternative to demolition</li> </ul>



Existing Code Provisions	Amendments Proposed 12/17/14	Current Proposal	
Appeal for Extension			
<ul> <li>Who May Appeal:</li> <li>Applicant for demolition permit may submit appeal</li> </ul>	none	<ul> <li>Whom May Appeal:</li> <li>Recognized organization or any interested party</li> </ul>	
<ul> <li><u>Appeal to:</u></li> <li>Code Hearings Officer by submitting appeal packet to BDS</li> </ul>		<ul> <li>Appeal to:</li> <li>Code Hearings Officer by submitting appeal packet to BDS</li> </ul>	

Existing Code Provisions Amendments Current Proposal Current Proposal		
Existing Code i Tovisions	Proposed 12/17/14	Guirent i Toposal
	Appeal for	r Extension
<ul> <li>Burden:</li> <li>On permit Applicant</li> <li>Must show that recognized organization has not made good faith effort to work with applicant to move the structure; find a purchaser for the site; or agree on an alternative proposal</li> <li>Applicant must pay appeal fee of \$1,318</li> </ul>		<ul> <li>Burden:</li> <li>On party requesting appeal</li> <li>Must show actively pursuing an alternative to demolition by demonstrating:</li> <li>✓ The requesting party has contacted the property owner/representative to request a meeting via certified mail</li> <li>✓ The property has significance to the neighborhood as demonstrated by architectural significance, the age and condition of the structure or other factors</li> <li>✓ Plan to save the structure</li> <li>✓ Reasonable potential to consummate the plan by providing pro-forma budget and evidence of funds on hand or fund raising plan sufficient to meet the financial requirements of the budget</li> </ul>



Existing Code Provisions	Amendments Proposed 12/17/14	Current Proposal
Ap	peal for Extens	sion - Result
<ul> <li>If burden met, demolition delay extension terminated and BDS may issue demolition permit</li> </ul>	N/A	<ul> <li>If burden met, an extension of up to 60 additional days from the date the initial 35 day delay expired</li> <li>If burden not met, BDS may issue permit an time after receiving notice of decision</li> <li>If no decision rendered within 60 day extension period, BDS may issue demolition permit any time after 60 days has elapsed since the end of the 35-day notice period</li> <li>The delay period cannot exceed 95 days if all other requirements have been satisfied for permit issuance</li> </ul>



Existing Code Provisions	Amendments Proposed 12/17/14	Current Proposal	
Ex	ception to Notice and	d Delay	
<ul> <li>If application for demolition of single family residential structure is accompanied by an application for a building permit for a replacement single family residence, no notice or delay</li> </ul>	None	None	

## **Other Issues Raised - Deconstruction**

- Met with BPS, DRAC subcommittee and UNR to discuss
- All agreed this should be addressed separately, with BPS taking the lead and including DRAC participation
- Not appropriate for code because not regulatory; it's an incentive program
- Not all stakeholders have been part of the discussion



#### Focused Comparison of Major Alteration and Demolition

Demolition	<b>Major Alterations</b>
<ul> <li><u>Motice</u></li> <li><u>Mailed</u>: Notice mailed to addresses within 150 feet of property, recognized organizations, Architectural Heritage Ctr. and Restore OR</li> <li><u>Posted Notice</u>: None.</li> <li><u>Door Hangers</u>: Posted by owner on surrounding properties 5 days before demo activity (self-certified)</li> <li><u>Delay Period</u></li> <li>35 days from date BDS accepts permit application</li> <li><u>Extension of Delay</u></li> <li>Possible 60 day extension of the delay period, if an appeal filed and demonstrate actively pursuing alternative to demolition</li> <li><u>Definition of Demolition</u></li> <li>Removal of the entire superstructure down to the subflooring, such that none of the existing superstructure is maintained</li> <li>Exterior walls removed</li> <li>All of the existing perimeter foundation will be altered, abandoned, or removed</li> </ul>	<ul> <li><u>Notice</u></li> <li><u>Emailed</u>: Notice emailed to recognized organizations by the property owner (self-certified)</li> <li><u>Posted Notice</u>: None.</li> <li><u>Door Hangers</u>: Posted by property owner on surrounding properties at least 35 days before building permit is issued (self-certified)</li> <li><u>Delay Period</u></li> <li>35 days from time door hangers posted until permit issued <u>Extension of Delay</u></li> <li>No possibility for extension of delay beyond 35 notice period.</li> <li><u>Criteria</u>:</li> <li>Any new story is added, including a basement or other below-grade structure. Raising a structure is considered the same as creating a basement</li> <li>Increasing or replacing 50% or more of the exterior wall area on any floor</li> <li>Total new floor area exceeding 800 sq. ft.</li> <li>Add area exceeding 100% of the existing foundation footprint</li> </ul>



#### **Appeal Fee Waiver and Costs**

Only Recognized Neighborhood Organizations May Apply for an Appeal Fee Waiver

- The appeal fee to the Code Hearings Office is \$1,318
- BDS is prohibited from using permit fees for waiver, so waiver must come from General Fund



#### **Costs to Implement Code and Appeal Fee Waivers**

NOTICE COSTS				
	Demolitions	Major Alterations/Additions	Total	
# of Permits Annually	370	3,500	3,870	
Mailed Notice - property owners within 150 feet	<u>\$38,850</u> annual cost to BDS	Not applicable	\$38,850	
Mailed Notice - recognized organizations	<u>\$111</u> annual cost to BDS	Notices will be emailed by the applicant/owner, so no annual cost to BDS	\$111	
Door Hangers - on neighboring properties and to recognized organizations	<u>\$740</u> annual cost to BDS	<u>\$7,000</u> annual cost to BDS	\$7,740	
Posting - on property	Not applicable	Not applicable	\$0	
Totals	<u>\$39,701</u>	<u>\$7,000</u>	<u>\$46,701</u>	
	OT	HER COSTS		
Additional Staff	1.0 FTE	<u>\$80,000</u> annual cost	<u>\$80,000</u>	
Appeal Fee Waivers	Estimated appeal fee waiver requests	<u>\$97,532</u> annual cost	<u>\$97,532</u>	
TOTAL COSTS			<u>\$224,233</u>	