

IMPACT STATEMENT

Legislation title: Adopt and authorize the submission of the Action Plan fiscal year 2015-2016, for the Community Development Block Grant, HOME Investment Partnership, Emergency Solutions Grant, and Housing Opportunities for Persons with AIDS Program to the U.S. Department of Housing and Urban Development. (Ordinance)

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Purpose of proposed legislation and background information:

Portland is the lead jurisdiction in the Consolidated Plan Consortium. The other members of the Consortium are the City of Gresham and Multnomah County. In accordance with HUD regulations, the Portland Consortium is required to submit an annual Action Plan. Each member of the Consortium must submit an annual Action Plan, indicating how it intends to use the federal funds within the next fiscal year to implement the strategies in the Consolidated Plan. The Portland Action Plan aligns with the budget Council, as approved for the Portland Housing Bureau.

The Action Plan updates the five year Consolidated Plan annually as a condition of receiving four Federal formula grants: Community Development Block Grant, HOME Investment Partnership Grant, Emergency Solutions Grant and Housing Opportunities for Persons with AIDS. The Action Plan contains a snapshot of the updates to the participating jurisdictions' housing and community development needs, identifies local priorities, and establishes the strategies each jurisdiction will use to address those priority needs. Each jurisdiction will be expected to measure its progress against the annual goals in the Consolidated Annual Performance and Evaluation Report filed in the fall.

HUD regulations also require each Consortium receiving federal housing and community development funds to certify that it is affirmatively furthering fair housing. Many of the actions to affirmatively further fair housing are included in the annual Action Plan.

Financial and budgetary impacts:

The City's receipt of federal housing and community development funds from HUD is conditioned on HUD's approval of the *FY 2015-2016 Action Plan*.

Grant	Estimated Amount	Entitlement Area
Community Development Block Grant	\$ 7,800,415	City of Portland
HOME Investment Partnership Program	\$2,798,912	Portland HOME Consortium
Emergency Solutions/Solutions Grant	\$ 708,283	City of Portland
Housing Opportunities for Persons with AIDS	\$ 1,075,693	City of Portland for EMSA (Clackamas, Clark, Columbia, Multnomah, Skamania, Washington, and Yamhill Counties)
Total	\$12,383,303	

Matching funds estimated to equal \$699,728 are required for the HOME program. The members of the HOME consortium will each contribute their *pro rata* share of match. Key sources of match are expected to include local Tax Increment funds; local General Funds; grant funds from the State Housing Trust Fund, value of below market financing using the Oregon Affordable Housing Tax Credit; value of donated property and donated labor; the value of property tax exemptions for low- and moderate-income home ownership properties developed in distressed neighborhoods; the value of property tax exemptions for low- and moderate-income rental housing owned by charitable non-profits and rented to income-qualified tenants; the value of property tax exemptions for low- and moderate-income housing developed under the New Multi-Unit Housing program; the value of building permit fee waivers and system development charge waivers; and the value of contributions from charitable and corporate sources. Dollar-for-dollar matching funds are required for the ESG program. The source of the \$ 708,283 match is expected to be General Fund allocated in the Portland Housing Bureau budget to Housing Access & Stabilization programs benefitting people experiencing homelessness.

Community impacts and community involvement:

As required by federal regulations, a Citizen Participation Plan (CPP) describing the overall framework for public involvement was adopted by the participating jurisdictions through the FY 2011-16 Consolidated Plan.

The Portland Housing Bureau followed the CPP for the Annual Action Plan FY 2015-16, as well as for the Analysis of Impediments to Fair Housing Choice.

The CPP provides for public involvement at prescribed stages in Action Plan development. This is the list of hearings that we held specifically on the FY 2015-16 Action Plans. Translation services were available to be provided when requested. All hearings locations were accessible to persons with disabilities. All documents were posted on the City's web site and review copies were placed at each branch of the Multnomah County Library. Comments were accepted by mail, e-mail, telephone, and in testimony delivered at the hearings. We also took notice of opinions expressed and information presented during other Portland Housing Bureau meetings during the same time period, e.g. N/NE Housing Strategy.

THE PUBLIC PROCESS FOR ONE YEAR ACTION PLAN FY 2015-2016

Date	Event
December 11, 2014	Consortium Needs Hearing
March 18, 2015	First draft of Consortium FY 2015-2016 Action Plan Priorities and Strategies released to the public for 30-Day Comment Period.
April 2, 2015	Multnomah County Action Plan Strategy Hearing
April 7, 2015	Portland and the Consortium Action Plan Strategies Hearing

April 9, 2015	Gresham Action Plan Strategy Hearing
April 18, 2015	30-day Action Plan comment period ends
May-June 2015	The City Councils of Portland and Gresham and the Multnomah County Board of Commissioners will adopt the FY 2015-2016 Action Plans and budgets.

The Consortium staff worked to ensure that Gresham and Multnomah County were informed of the meetings and opportunities to comment.

Groups consulted:

The City provided notice through a broad range of channels, including the Portland Housing Advisory Committee (PHAC) notification lists, the list of agencies that have been contracted with in the past, and the Oregon Opportunity Network's newsletters. Notices were also posted on PHB's website, the DJC, and the Gresham Outlook.

Generally speaking, as provided in the CPP, the Consortium consulted with other public and private agencies that provide assisted housing, health services and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, and homeless persons). The agencies consulted included those providing culturally-specific services, such as Hacienda CDC, the NAYA Youth & Family Center, the Portland Community Reinvestment Initiative, the Urban League, Latino Network, the Center for Intercultural Organizing, and IRCO. These consultations occurred in the course of regularly-occurring meetings of the PHAC, the Fair Housing Advocacy Committee and the "A Home for Everyone" Governing Board. We also consulted with housing and service providers, homeless people, people with disabilities, and organizations that provide services to homeless families, people with alcohol or drug addictions, people with developmental disabilities, HIV affected families, the elderly, homeless adults, children and families, and people with mental illness. Some additional testimony was made at the public hearings.

The Consortium consulted with state and local health agencies regarding lead paint issues. The Consortium consulted with the business community. The Consortium also consulted with Home Forward (previously the Housing Authority of Portland), and Metro, the regional planning agency. The Consortium also consulted with neighboring counties about its plans in a variety of forums, including the Regional Fair Housing Work Group.

Advisory boards were also consulted in the preparation of the Action Plan. The Portland Housing Advisory Commission (PHAC), a volunteer advisory Commission appointed by Portland City Council, was consulted with respect to the priorities, the strategies, and the annual Action Plan. The Federal Funding Oversight Committee (FFOC) held a public hearing on the Consortium Needs, Priorities, and the Action Plan strategies.

The public involvement process showed a need to coordinate the Consolidated Plan process with

the budget and other program decisions. Testimony at public hearings reaffirmed findings during the Consolidated Plan, i.e. the need to have actions that address the impact of the recession on low-income households, the strong demand for short-term rent assistance, and the need to increase the number of units of affordable rental housing in the City. Another issue is the need to address the emerging specific needs of an aging population, and non-English-speaking communities. The impact of economic displacement is also an area of concern. The need to identify and address disparities between white households and households of color was a constant refrain at the hearings and other public forums. These needs, in turn, influenced the set of investment priorities that guided PHB's budget decisions.

Some needs described by community members require additional study, including the need for large-family dwellings to house immigrant and refugee families, and for larger two-bathroom units for families that include persons with disabilities.

Some needs will require longer-term planning efforts with other community partners, such as the need for LGBTQ-friendly assisted living facilities, and the various changes to infrastructure needed to accommodate an aging population. PHB staff has raised these issues with Bureau of Planning & Sustainability staff in the Portland Plan process.

Other needs such as removing barriers to housing access for protected classes will require collective action, partnerships and policies.

In the Analysis of Impediments process, committee discussions and key informant interviews enhanced our understanding of the nature and extent of housing discrimination today, and contributed to the creation of a set of strategic recommendations to address barriers.

The public involvement process is contained in the Citizen Participation Plan. The CPP was adopted in the 2011-2016 Consolidated Plan. This year, Kim McCarty, from the City of Portland, in consultation with Laurie Wells from the City of Gresham and Regena Warren from Multnomah County, created the public participation process that follows the CPP guidelines.

Budgetary Impact Worksheet

Does this action change appropriations?

☐ **YES:** Please complete the information below.

☒ **NO:** Skip this section

Fund	Fund Center	Commitment Item	Functional Area	Funded Program	Grant	Sponsored Program	Amount