Proposed: SE Quadrant Plan

SE QUADRANT





(ele)

Planning and Sustainability Commission Hearing May 26, 2015

Central City 2035 Planning Process

Integration with CC2035 Concept Plan and other Quadrant Plans into Central City 2035 Plan and Zoning Code



FAR + Height Bonus and

Transfer Study

Scenic Resources Inventory

Update/ESEE

SE Quadrant Plan Area





Central Eastside

District Area: 588 acres Zoning

- IG1 Zone: 247 acres (65%)
- EX Zone: 85 acres (22%)
- IH/EG Zones: 40 acres (10%)
- Residential Zones: 5 acres (1%)

Housing

- Existing: 1,086 units
- Proposed: 1,300 1,400 units
- Projected: 3,063 total by 2035

Employment

- Jobs: Approximately 18,000
- Projected: 24,265 total by 2035

Project Goals





Expand Employment Opportunities

Increase the density of employment in the district by 9,000 jobs by the year 2035 through protecting established industrial sectors, expanding the diversity of industrial uses allowed in the Central Eastside, and maximizing the potential of mixed-use corridors and emerging station areas. Manage and monitor potential impacts of increased employment densities.

Protect Industrial Businesses from Incompatible Uses

Manage conflicts between uses and impacts that could minimize the ability for district businesses to thrive.

Foster Safe and Vibrant Station Areas

Support the creation of safe, attractive, and vibrant station areas with higher density development that includes new employment opportunities and uses that serve employees and visitors of the district.

Create a Regional Waterfront Destination

Focus on creating a vibrant riverfront destination that includes improved habitat as well as attractors for people such as park, beaches, retail, river transportation, and visitor-serving amenities.



Stakeholder Priorities

Expand Industrial Protections: Protect the ability for industrial businesses to operate and make long-term investments.

Maintain Parking Supply and Management: Better manage the limited supply of on- and off-street parking.

Enhance Freight Mobility: Enhance the ability of freight to serve district businesses.

Balance the Needs of Multi-Modal Transportation:

Support the growth of multimodal transportation options for pedestrians, cyclists, transit users, and carpoolers.

Pursue the Innovation Quadrant: Support the unique opportunity to expand industrial services in support of research and development being conducted at OHSU and PSU.

Activate the Mixed-Use Corridors: Utilize the existing development potential along main street corridors already zoned for high-density.

Enhance the Livability of the District: Support quality of life and positive health outcomes by increasing the variety of public amenities in the Central Eastside.

Proposal: Zoning Amendments



Zoning Map Amendments

Expansion of Employment Opportunity Subarea (EOS) to areas east of SE 3rd Avenue.

Rezoning of OMSI Station Area to Central Employment (EXd) with a prohibition on housing to promote Employment Transit-Oriented Development (ETOD).

Rezoning of Clinton Station Area to EXd to allow commercial/employment/residential mixed use development.



Proposal: Zoning Code Amendments

Employment Opportunity Subarea

- Industrial Office: Allow Industrial Office uses at a ratio of 3:1 FAR for new construction, or full use of an existing building shell for rehabilitations of existing structures.
- Traditional Office: Limit Traditional Office uses to 5,000 sq. ft. per site maximum (60,000 sq. ft. currently allowed as a conditional use).

Industrial Disclosure Statement

With new development and rehabilitation projects require the recording of a Industrial Disclosure Statement / Covenant acknowledging that noise, truck traffic, fumes, and other characteristic of an industrial area are expected and will not be acted upon by City unless operating outside of legal established requirements.

Industrial Mixed-Use Interface

Amend applicable development standards and design guidelines along the IG1/EX interface to ensure that conflicts that can arise from potentially conflicting uses are reduced of eliminated.



Requests: Zoning Map Amendments

BURNSIDE BRG \square OSg 05 IG1 SE WASHINGTON SE YAMHI SALMONST SE HAWTHORNE BILVE EG1 SEICLAY ST SE MARKET S EXd OSas (no housing) MILL ST SE STE Legend ATIN LUTHER KIN **Zoning Requests** SE LINCOLN ST EOS SE GRANTS EOS or EXd EXd Proposed EOS Boundary SE Quad Boundary ď SE DIVISION PL HL

Requested Zoning Amendments

A number of stakeholders have requested that their properties received a different land use that has been proposed by the SE Quadrant Plan.

The properties highlighted on the map indicate changes for specific properties.

However, many of these and other stakeholders have suggested that all IG1 zoned sites be placed within the Employment Opportunity Subarea (EOS).

Requests: Zoning Code Amendments

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Station Areas

Master Plan Requirement: Establish minimum FAR and height allowances for station areas but implement new Master Plan provision that will allow additional FAR and height to be earned through plan that meets urban design criteria and demonstrates the public benefit derived from granting additional FAR and/or height.

- OMSI Station Area: FAR 1:1, Height 100' by right. Through Master Plan maximum FAR of 5:1 and height of 250' possible.
- Clinton Station Area: FAR 1:1, Height 75' by right. Through Master Plan maximum FAR of 5:1 and height of 100' possible.

Land Use Allowances: To ensure a diverse mix of uses is possible at each Station Area, the following zoning pattern and allowances are proposed:

- OMSI Station Area: Central Employment (EX) with a prohibition on housing. This zoning will allow traditional and industrial office uses, retail up to 40,000 sq. ft. per site, industrial, community service, colleges, schools, logging, visitor attraction and other uses.
- Clinton Station Area: EX, with housing as well as the other uses identified above being allowed at this station area.





Proposal: Enhance Freight Mobility



Freight Hierarchy

In addition to the hierarchy already identified by the adopted Transportation System Plan (TSP) the following additional elements are proposed to be added to the TSP regarding freight mobility:

Priority Truck Streets:

- SE Stark Street
- SE Morrison
- SE Belmont
- SE Division Place
- SE Water Avenue
- Martin Luther King Jr. Boulevard
- Grand Avenue

Major Truck Streets:

- SE 7th Avenue
- SE Sandy Boulevard

Proposal: East-West Active Transportation Enhancements

NE PACIFIC ST NE OREGON ST NE IRVING ST NE HOYT ST NE GUSAN S NE FLANDERS NE EVERETT ST NE DAVIS ST F BURNSIDE ST LEGEND: SE ASH ST SYSTEM IMPROVEMENTS: SE PINE ST BIKE AND PEDESTRIAN SE OAK ST EXISTING BIKEWAYS SE STARK ST PROPOSED BIKEWAYS <u>()</u>() SE WASHINGTON ST GREEN LOOP (ALIGNMENT TBD) SE ALDER ST SE MORRISON ST O CURRENT TRAFFIC SIGNALS SE BELMONT ST $^{\circ}$ PROPOSED TRAFFIC SIGNALS SE YAMHILL ST ()PROPOSED ENHANCED CROSSINGS SE TAVLOR ST SALMON S MAX SE MAIN ST - STREETCAR SE MADISON ST SE HAWTHORNE BLVD SE CLAY ST SE MARKET ST SE MILL ST SE STEPHENS ST SE HARRISON ST SE LINCOLN ST SE GRANT ST SE SHERMAN ST SE CARUTHERS ST SE DIVISION S SE IVON ST SECLINTON ST SE TAGGART ST SE WOODWARD ST AND BRIDGE SE BROOKLYN ST SE TIBBETTS ST

Active Transportation Hierarchy

In addition to the hierarchy already identified by the adopted Transportation System Plan (TSP) the following additional elements are proposed to be added to the TSP regarding pedestrian and bike mobility:

- Bikeway Enhancements: Bikeway enhancements, including extending the SE Ankeny Bikeway, and adding way-finding and improved infrastructure on the SE Ankeny and SE Salmon Bikeways are proposed by the plan.
- New Bikeways: The addition of a new Bikeways under the SE Morrison viaduct and along SE Harrison are proposed by the plan.
- Green Loop Strategy: Design criteria to help identify potential alignments for the "Green Loop" and the design of the infrastructure making up this potential facility in the Central Eastside are proposed by the plan. This criteria will be used to identify a final alignment and design specifications for this facility.

Proposal: Multimodal Infrastructure



Freight Infrastructure

 Create Key One-Way Streets: Modify SE Stark and Taylor to be one-way west bound streets. Modify SE Washington and Yamhill to be one-way east bound streets.

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 Morrison Bridge Ramp: Modify south bound bridge ramp of Morrison bridge onto MLK to allow increased truck access east bound on SE Yamhill.

Pedestrian & Cycling Infrastructure

- Burnside Bridgehead: Extend Bikeway improvements on SE Ankeny to SE 3rd north bound to allow safer access to Burnside Bridge.
- Morrison Viaduct: Improve bike access to and under Morrison viaduct.
- Enhance and Extend SE Salmon Bikeway: Extend SE Salmon Bikeway from SE 6th to greenway.
 Implement additional way-finding measures to facilitate greater pedestrian and bike access eastwest on SE Salmon.
- SE Harrison Bikeway: Designate SE Harrison as new Bikeway and provide supportive infrastructure.

All Modes

- Signalized Intersections: Add 11 new signals at key intersections throughout district to facilitate eastwest travel and safety for all modes.
- Enhanced Crossings: Add new enhanced pedestrian crossings along SE 11th and 12th Avenues.

Proposal: Parking Strategy

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Shared Parking

 Short-Term Strategy: Amend Zoning Code to allowed shared parking in district. Day time use for employees and customers of district. Evening use for employees, residents, and visitors of district.

Off-Street Parking Incentives

• **Mid-Term Strategy.** Explore range of incentives to create offstreet structured parking for businesses.

District Parking Strategy

 Long-Term Strategy: Develop strategy, focusing on locations, funding, and management of district parking facilities.







Projected Degree of Change

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New Jobs from Least to Most by Subarea

1,700 jobs 12% Projected Growth Degree Change: Low

OMSI Station:

East of 6th:

2,300 jobs 16% Projected Growth Degree Change: High

West of 3rd:

2,500 jobs 17% Projected Growth Degree Change: Low

Southern Triangle:

2,900 jobs 20% Projected Growth Degree Change: High

MLK/Grand:

5,000 jobs 35% Projected Growth Degree Change: High



