



## Bureau of Planning and Sustainability

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# MEMO

**DATE:** February 9, 2015

**TO:** Planning and Sustainability Commission

**FROM:** Deborah Stein, Principal Planner; Marty Stockton, City Planner - Southeast District Liaison; Julia Gisler, City Planner

**CC:** Susan Anderson, Director; Joe Zehnder, Chief Planner

**SUBJECT:** Community Involvement, February 24 PSC Work Session

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### Introduction

This report focuses on the community involvement policies (Chapter 2) in the Comprehensive Plan and staff-recommended changes to address related testimony received to date. This report is intended to inform the Planning and Sustainability Commission work session on February 24, 2015.

### Overview of testimony

Testimony can be generally grouped as follows:

- Many neighborhood associations and the Public Involvement Advisory Council (PIAC) request adding language to further acknowledge the role and status of Portland's neighborhood system. Other comments request clarification between the important roles "communities" and "neighborhoods" play in public processes. A few neighborhood associations request that Chapter 2 establish neighborhood associations as the *primary vehicle* for involvement in land use decisions.
- Both PIAC and the Comprehensive Plan Community Involvement Committee (CIC) request the appointment of an independent body, rather than a subcommittee of the Planning and Sustainability Commission (PSC), to oversee the Community Involvement Program. PIAC also recommends that there be explicit policy language to ensure adequate funding for the community involvement program.
- PIAC also requests clearer distinction between policies that require *ongoing* action by bureaus and their staff, and policies that are *project- or procedure-specific*.
- The Bureau of Development Services (BDS) requests Chapter 2 clearly establish which community involvement policies pertain only to legislative procedures, and which pertain to both legislative *and* quasi-judicial procedures.
- The Portland Bureau of Transportation (PBOT), City Club and the Public Involvement Advisory Council (PIAC) question the narrowing of the term "land use" and how Chapter 2 relates to long-range transportation and infrastructure planning.

## Discussion questions

- 1. Promoting inclusive planning.** The 1980 Comprehensive Plan relied on neighborhood associations, business groups, affected individuals and the general public as avenues for public involvement in land use projects. As our community evolves and diversifies, is it now appropriate to acknowledge and involve many more existing and new groups in the on-going land use decision-making process?
- 2. Role of neighborhood associations.** As the City promotes more inclusive community engagement, how does the City honor and acknowledge the role and status of neighborhood associations within the Comprehensive Plan?
- 3. Community Involvement Committee.** Should a subcommittee of the Planning and Sustainability Commission serve as the City's community involvement committee? Or should another body be formed to serve in this role that is required by Statewide Planning Goal 1?
- 4. Adequate funding of the community involvement program.** How should the Comprehensive Plan address this Statewide Planning Goal 1 requirement?
- 5. Status of adopted neighborhood and area plans.** How will the policies of already adopted area-specific plans be used once the 2035 Comprehensive Plan is adopted?
- 6. Chapter organization and clarity.** Is the organizational structure of Chapter 2 as clear as possible? Do the ongoing vs. project-specific policies need further delineation? Is it clear how Chapter 2 relates to long-range transportation and/or infrastructure planning and do clarifications in Chapter 1 address this concern?

## Summary of Staff Recommendations

- A. Promoting inclusive planning:** Clarify the term “community,” which has replaced the term “citizen” used in the current Comprehensive Plan Goals and Policies. Staff proposes to amend relevant goals and policies and add a definition of “community” to the glossary or within the narrative of the policy section entitled “Partners in decision-making.” *For more information, see Section A.*
- B. Role of neighborhood associations:** Add language to the Chapter 2 introduction referencing the celebrated history of Portland’s neighborhood system. Acknowledge the role “recognized organizations” have in public notices for hearing procedures, as defined in the Portland Zoning Code. *For more information, see Section B.*
- C. Community Involvement Committee:** Revise Policy 2.14 Community Involvement Committee to task an independent body, rather than a subcommittee of the Planning and Sustainability Commission (PSC), to oversee the Community Involvement Program. *For more information, see Section C.*
- D. Adequate funding of the community involvement program.** Recommend new policy: Maintain a Community Involvement Program that supports community involvement as an integral and meaningful part of the planning process. *For more information, see Section D.*
- E. Status of adopted neighborhood and area plans:** Clarify how existing adopted area-specific plans should be used, and what happens if there are policy inconsistencies or conflicts. Establish a hierarchy of adopted plans, and provide guidance on how future area-specific plans will be incorporated into the Comprehensive Plan and used. *For more information, see Section E and Attachment B.*

**F. Chapter organization and clarity.** Reorganize and/or emphasize within Chapter 2 a clearer distinction between policies that inform *ongoing* community involvement practices and programs and the policies that are *project or procedure-specific*. Clearly establish legislative and quasi-judicial procedures to sections and/or specific policies within Chapter 2: Community Involvement. Coordinate with refinements in Chapter 1: The Plan and Guiding Principles with respect to procedures are within the scope of Chapter 2. *For more information, see Section F.*

**Attachments**

- A. Policy Recommendations List
- B. List of Adopted Area-Specific Plans

## A. Promoting inclusive planning

**Discussion question:** The 1980 Comprehensive Plan relied on neighborhood associations, business groups, affected individuals and the general public as avenues for public involvement in land use projects. As our community evolves and diversifies, is it now appropriate to acknowledge and involve many more existing and new groups to the on-going land use decision-making process?

### Background

Consistent with the Portland Plan's Framework for Equity, the Proposed Draft asserts that community involvement must be inclusive of Portland's wide range of formal and informal organizations and individuals. However, the Proposed Draft is inconsistent and unclear about how the term "community" is used in relation to other groups specifically called out in the plan.

### **Staff Proposal: Clarify the term "community"**

Strong communities are built on the strength of their relationships. Here are a few ways Merriam-Webster defines "community": 1) A group of people who live in the same area; 2) A group of people who have the same interests; 3) a unified body of individuals; 4) people with common interests living in a particular area; and 5) an interacting population of various kinds of individuals living in a common location, etc.

Staff made a deliberate decision to not use the term "citizen" (even though this term is used in Statewide Planning Goal 1: Citizen Involvement and in Portland's Goal 9: Citizen Involvement). This term can be viewed as exclusionary to individuals who do not have U.S. citizenship. Staff could have used the term "public," as this term is often interchangeable with "community" when used in the context of involvement. Ultimately, the term "community" was selected because of its emphasis on relationships.

Testimony requests clarification between the important roles "communities" and "neighborhoods" play in the involvement process. The term "community" encompasses the many different ways, formally and informally, people come together in commonality. Individuals may identify with several communities. "Community" is inclusive of neighborhood associations, but also all the groups identified in the "Partners in decision making" policy section in Chapter 2. Staff notes that this language is used inconsistently in several goals and policies.

To clarify, "community" in the proposed draft of Chapter 2, does not replace "recognized organizations," as defined in the Portland Zoning Code Chapter 33.910 Definitions ("a neighborhood, community, business, or industrial association, or organization recognized or listed by the Office of Neighborhood Involvement (ONI). Recognized organization also includes the ONI district offices").

Staff proposes to amend relevant goals and policies with a consistent use of the term "community" and add a definition of "community" to the glossary or within the "Partners in decision-making" policy section narrative.

## B. Role of Neighborhood Associations

**Discussion question:** As the City promotes more inclusive community engagement, how does the City honor and acknowledge the role and status of neighborhood associations within the Comprehensive Plan?

### Background

Chapter 2 identifies neighborhood associations among many partners in decision-making. However, testifiers have expressed concern that the role and status of neighborhood associations is not adequately acknowledged. A few neighborhood associations request that Chapter 2 establish neighborhood associations as the *primary vehicle* for involvement in land use decisions.

### **Staff Proposal:**

1. **Add language to the Chapter 2 introduction to reference the history of Portland’s neighborhood system. Continue to identify neighborhood associations as an important, but not exclusive, partner in decision-making.**

The City of Portland’s early commitment to community involvement in government is recognized internationally, and the neighborhood system has been central to that history. The Working Draft Part 1: Goals and Policies, dated January 2013, summarized the evolution of the system and the continuing challenge to become even more inclusive. Staff collaborated with the Public Involvement Advisory Council (PIAC) to propose the following revisions to the proposed chapter introduction (new language in **bold**):

*The results are better – more durable, equitable and accountable – when a wide and diverse range of Portlanders are involved in scoping, development and implementation of plans and investment projects. **No one person, agency, organization, or business can provide all things Portland’s diverse communities need.** Collaborative partnerships and inclusive community participation in land use decision-making are essential to creating and sustaining a prosperous, healthy, equitable and resilient Portland.*

***Portland has a long history of community involvement that gained strength and power in the 1970s and forms the foundation of today’s neighborhood system.** As the city grows, diversifies, and works to advance equity, it is essential that all community members’ needs and concerns are considered. Particular efforts must be made to improve services and participation for people of color, immigrants and refugee communities, people with disabilities, renters, low-income Portlanders, older adults, youth, and the lesbian, gay, bisexual, transgender and queer (LGBTQ) community. **A new paradigm of community involvement and engagement that supports intercultural organizing, recognizes that diversity is an advantage, and works to achieve equitable outcomes must be embraced and paired with Portland’s neighborhood organizations to create a robust and inclusive community involvement system.***

*It is the City’s responsibility to promote deep and inclusive community involvement in land use decisions.*

## C. Community Involvement Committee

**Discussion question:** Should a subcommittee of the Planning and Sustainability Commission serve as the City's community involvement committee? Or should another body be formed to serve in this role that is required by Statewide Planning Goal 1?

### Background

Statewide Planning Goal 1 requires that an officially recognized body be formed to assist with the development, implementation and evaluation of the City's community engagement program. Committee members are supposed to be broadly representative of geographic areas and interests related to land use and land-use decisions, and shall be selected through an open, well-publicized public process.

Chapter 2 of the Proposed Draft Comprehensive Plan identifies a subcommittee of the Planning and Sustainability Commission to serve in this role. Testimony from the Public Involvement Advisory Council (PIAC) expressed concern about this proposal, and instead proposes appointment of a separate body apart from the PSC. PIAC's rationale includes:

- a. The CIC must have the capacity to evaluate community involvement programs for multiple bureaus addressing decisions within the scope of the Comprehensive Plan, review community involvement plans for numerous individual projects, and create, endorse and/or maintain a community involvement manual to implement the Comprehensive Plan Goals and Policies. It seems unrealistic to expect the PSC, a body already charged with significant responsibilities and workload, to take on this additional role.
- b. The multiple responsibilities of the PSC can detract from, or even conflict with, the role of the community involvement committee.

PIAC's testimony includes this quote to support its position: "Having a CCI – a committee with citizen involvement as its only responsibility – ensures that citizens are not forgotten in the planning process...An independent CCI is the best choice to ensure widespread public involvement. The hybrid planning commission/CCI is an acceptable but less desirable choice." (CIAC, Putting the People in Planning, May 2008, pp. 8-9).

### **Staff Proposal**

**Appoint an independent body to oversee the Community Involvement Program.** This new body could be modeled after the current Community Involvement Committee, appointed by City Council and acknowledged by LCDC. This group has formally served in this role during periodic review and has been involved with both the Portland Plan and the Comprehensive Plan Update. A re-chartered Community Involvement Committee could include one or more Planning and Sustainability Commission members (as is the case today) to serve as a bridge between these two bodies.

## **D. Adequate funding of the community involvement program**

**Discussion question:** How should the Comprehensive Plan address, if at all, this Statewide Planning Goal 1 requirement?

### **Background**

#### **What Statewide Planning Goal 1 requires:**

**6. Financial Support -- To insure funding for the citizen involvement program.** Adequate human, financial, and informational resources shall be allocated for the citizen involvement program. These allocations shall be an integral component of the planning budget. The governing body shall be responsible for obtaining and providing these resources.

PIAC has testified that this should be explicitly acknowledged through a policy statement. The Proposed Draft Comprehensive Plan does not make any direct reference to funding of the community involvement program in Chapter 2 goals and policies.

PIAC asserts that In order to carry out the policies of the Comprehensive Plan, bureaus must devote sufficient financial and staff resources to the community involvement program itself, and must provide staff with training and support. PIAC believes that the commitment of adequate resources marks the difference between a policy that makes a meaningful difference in the City's work and one that looks good on paper, but has no teeth.

However, the City Attorney has recommended removing funding references from Comprehensive Plan policy (not just in Chapter 2, but throughout the document) on the grounds that the City's budget is not a land use decision. To ensure that programmatic, operational, and financial decisions are not unintentionally turned into land use decisions subject to land use appeal, the City Attorney has advised staff to closely limit Comprehensive Plan policies to those related to land use decisions. This recommendation is not a judgment on the merit of these requests as City policies, but rather their appropriateness for the Comprehensive Plan.

#### **Staff Proposal: Add policy language to reinforce the City's commitment to sustaining a robust community involvement program, without specifically referencing funding:**

*Recommended new policy: Maintain a Community Involvement Program that supports community involvement as an integral and meaningful part of the planning process.*

## E. Status of adopted neighborhood and area plans

**Discussion question:** How will the policies of already adopted area-specific plans be used once the 2035 Comprehensive Plan is adopted?

### Background

#### What Are Area-Specific Plans?

Generally, area-specific plans articulate vision statements and provide policy direction for land use and transportation (and often other issues as well) for a specific geographic area. They include neighborhood plans, community plans, and area plans such as the Hillsdale Town Center Plan, the Hollywood Sandy Plan, and the Terwilliger Corridor Plan. Most of them have been incorporated into the existing Comprehensive Plan through their adopting ordinances. *Attachment B includes a list of all the adopted area-specific plans.*

Area-specific plans vary greatly in scale, depth and breadth, and include several types:

- **Community Plans** establish policy and zoning in large geographic areas. Examples: Albina, Southwest, Outer Southeast.
- **Area Plans** establish policy and zoning in smaller, focused geographic areas. Some, such as the Hillsdale Town Center Plan, Hollywood Sandy Plan, and St. Johns/Lombard Plan, implement Metro 2040 concepts. Other examples: Terwilliger Corridor Plan, Airport Futures Plan.
- **Neighborhood Plans**, sometimes developed concurrently with community plans, address a focused set of local issues and establish neighborhood-specific policies. They are usually based on neighborhood association boundaries recognized by the Office of Neighborhood Involvement.

For the purposes of this discussion, area-specific plans do not include those that address just one aspect of an area, such as Natural Resource Management Plans or area-specific projects, such as North Interstate Corridor Plan and SE 122<sup>nd</sup> Avenue Rezoning Project, that legislatively adopt zoning and/or regulations recommended from previous studies. Also not included are Action Plans that do not set policy or regulations such as the East Portland Action Plan and the Cully-Concordia Community Action Plan. *Attachment B lists these plans.*

#### Elements of Area-Specific Plans

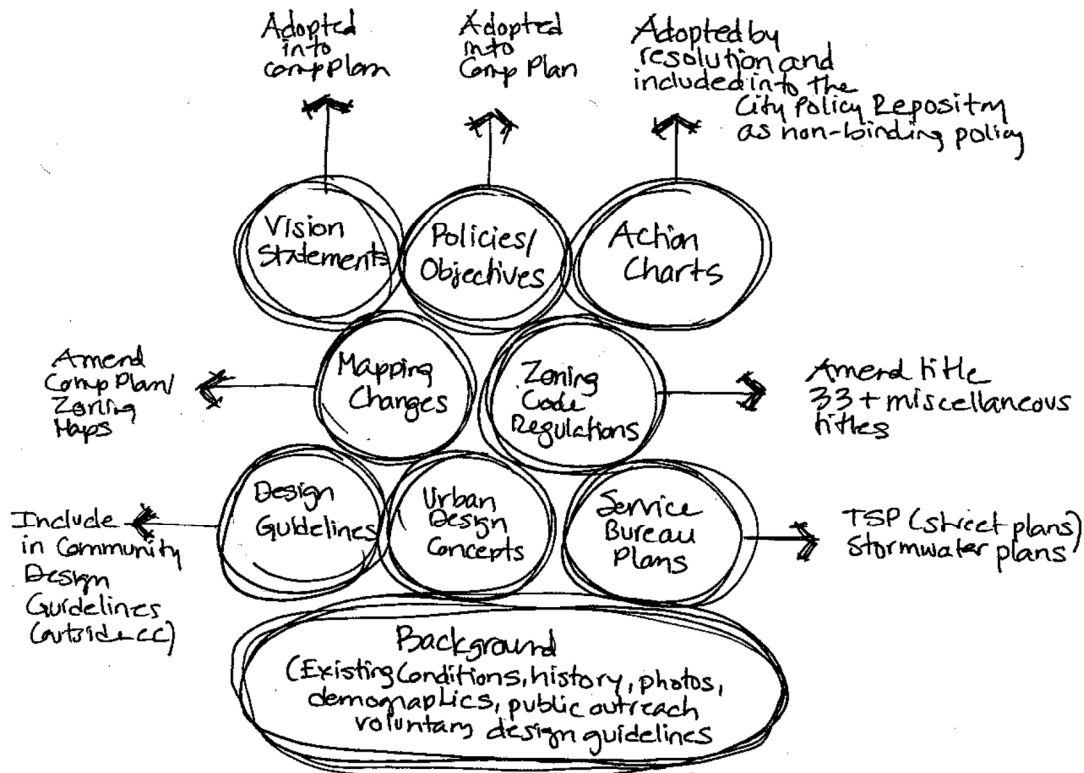
Area-specific plans typically include vision statements, goals/policies/objectives, implementation actions, and background information (e.g. existing conditions, demographics, neighborhood history). Some also may include urban design/development concept maps, design guidelines, map amendments, zoning code amendments, and street master plans.

Diagram 1 (next page) includes elements of area-specific plans; most plans are a combination of these elements. It also shows where the element is incorporated after the plan is adopted. For example, vision statements and policies/objectives are included into the Comprehensive Plan's vision, goals, and policies, while zoning code regulations amend Title 33: Zoning Code. Elements adopted by resolution are not



incorporated into the Comprehensive Plan but are included in the City Policy Repository as non-binding city policy.

**Diagram 1: Elements of Area-Specific Plans**



**How Area-Specific Plans Are Used**

- **As approval criteria for certain quasi-judicial land use reviews.** Bureau of Development Services staff use the plans where approval criteria refer to "adopted area plans" or refer to the "desired character" of an area. Planners discuss relevant elements of the plans in staff reports. Land use reviews that consider area plans include some conditional use reviews, adjustments in non-residential zones, amendments to the Comprehensive Plan Zoning Maps, design review, and impact mitigation plans.
- **As adopted policies to consider during legislative projects.** Bureau of Planning and Sustainability staff consider area plans when doing area-specific legislative projects, and make findings against the relevant policies, goals, and objectives in those plans. For example, the planners working on the North Interstate Corridor Plan consulted the Arbor Lodge, Overlook, and Kenton Neighborhood Plans. They wrote findings against relevant goals, policies, and objectives, and considered the vision statements.

- **As guides for coordination and capital improvement decisions by the service bureaus.** Most area-specific plans have action charts or implementing measures (typically adopted by resolution) that identify the organization intended to implement specific projects and programs. Generally, the service bureaus and other potential implementers participate in development of the plans, which helps to coordinate timing and decisions among the bureaus. An informal survey of City service bureaus revealed that they refer to area-specific plans in many situations. There was concern that it is not always clear what plans apply to what areas.
- **As an agenda for neighborhood advocacy.** The public, often through neighborhood associations and nonprofit organizations, uses the plans in a variety of ways to focus their priorities and influence development in an area. They also use the plans to advocate for specific actions by the City, such as creating a park or installing traffic calming measures.
- **As a regulatory tool.** Some specific plan components have direct regulatory power over development, if they are incorporated into the City’s development codes. This includes zoning code amendments, street plans or projects incorporated into the TSP, or zoning map amendments. When plans are adopted that include these elements, the changes made to City codes, transportation plans, and zoning maps live on in the City’s development regulations regardless of the status of the plan that initiated them.

### **Staff Proposal**

Portland City Council has adopted more than 60 area-specific plans. Prior to publishing the Proposed Draft, staff considered a range of options, from using the plans as approval criteria for all land use reviews to repealing them, and recommended that staff continue to use them when specified in quasi-judicial land use cases and in all area-specific legislative projects. In addition, staff recommends that area-specific plans can continue to be used to guide coordination and capital improvement decisions by service bureaus and to prioritize neighborhood advocacy agendas.

Proposed policy 1.15 affirms that adopted area-specific plans are still in effect and will continue to be used as they are today. This policy also establishes a hierarchy and clarifies the relationship between the new Comprehensive Plan and existing adopted area-specific plans, in the event of a conflict between an area-specific policy and the new Comprehensive Plan.

### **Next Steps**

Staff will follow up with proposed language to:

1. **Provide guidance on how future area-specific plans will be incorporated into the Comprehensive Plan and used.** Area-specific plans are a tool for addressing issues at a smaller scale. As such, the City will continue to develop and adopt area-specific plans, such as Central City 2035. Because new area-specific plans will be consistent with the new Comprehensive Plan, Chapter 1 should include policy direction on how they will be used.
2. **Adopt policy language to replace directives in plan policies such as “must,” “will,” with “may,” or “consider.”** As policies in area-specific plans are balancing policies this would clarify they provide guidance and are not mandatory. This was suggested by the City Attorney.

## F. Chapter organization and clarity

**Discussion question:** Is the organizational structure of Chapter 2 as clear as possible? Do the ongoing vs. project-specific policies need further delineation? Is it clear that Chapter 2 relates to long-range transportation and/or infrastructure planning and do clarifications in Chapter 1 address this concern?

### Background

The Proposed Draft Comprehensive Plan has grouped together those policies that relate to ongoing community involvement practices, procedures and programs (i.e., practices that must be sustained over time) with policies that are project-specific. Testimony supports clearly distinguishing between on-going and project-specific practice.

The Bureau of Development Services (BDS) provided testimony requesting that Chapter 2 clearly establish which community involvement policies pertain only to legislative procedures and which pertain to both legislative and quasi-judicial procedures. The Portland Bureau of Transportation (PBOT), City Club and the Public Involvement Advisory Council (PIAC) question the narrowing of the term “land use” and how Chapter 2 relates to long-range transportation and infrastructure planning.

### Staff Proposals

1. **Re-examine the structure of Chapter 2.** Recommended policy amendments will clarify the following:
  - *Who* is responsible for carrying out policy (the bureau as a whole or an individual staff member or project team),
  - *When* the policy applies – as part of an ongoing program, or when staff begins to work on a project. Some policy sections apply to both ongoing and project-specific community involvement: “Partners in decision making,” “Community assessment,” and “Transparency and accountability.” The “Community involvement program” policy section is unique in that it is, for the most part, about ongoing community involvement, except for the clause in Policy 2.14, “will evaluate and provide feedback to City staff on community involvement processes for individual land use and infrastructure decisions, before, during and at the conclusion of these processes.”
  - *How* to evaluate a policy as part of an ongoing program or as it was implemented for specific projects.

Previous drafts of the Comprehensive Plan achieved this by categorizing policies 2.1-2.16 as “ongoing” and policies 2.17-2.33 as “project-specific.”

2. **Distinguish between community involvement policies that apply to quasi-judicial procedures and legislative processes, and those that apply to legislative processes alone:** The Bureau of Development Services (BDS) provided testimony requesting that Chapter 2 clearly establish which community involvement policies pertain to only legislative procedures and which pertain to both legislative and quasi-judicial procedures. The “Information design and notification” policy section pertains to both legislative and quasi-judicial procedures; therefore, this section can be clarified as

such. There may be other policies that are applicable to quasi-judicial decisions and recommended amendments will clarify this if applicable. Other than these exceptions, Chapter 2 pertains to ongoing community involvement practices and legislative procedures.

3. **Reconcile amendments to Chapter 2 with amendments to Chapter 1 related to types of decisions that must comply with the Comprehensive Plan.** (See the January 14, 2015 staff report, “Balancing Decisions Using the Comprehensive Plan.”)
  
4. **Clarify whether and how Community Involvement policies relate to transportation and infrastructure planning.** In reviewing the Proposed Draft Comprehensive Plan, the Portland Bureau of Transportation (PBOT), City Club and the Public Involvement Advisory Council (PIAC) question the narrowing of the term “land use” and how Chapter 2 relates to long-range transportation and infrastructure planning. PBOT also questioned Policy 8.27 Community Involvement in public facilities and why this policy isn’t cross-referenced with Chapter 2. Additionally, the Office of Management and Finance (OMF) requested that all references to infrastructure projects be removed from Chapter 2 (e.g., Goal 2.E, Goal 2.F, Policy 2.14, 2.31, 2.32). Coordination and clarification is needed for a staff recommendation on changes to Chapter 2.

**Attachment A: Recommended Policy Changes**

This list is presented as a consent list. Individual items would not be discussed in Commission, except where noted. Commissioners should identify any other items they would like to discuss by emailing staff by the end of day on the Friday prior to the commission work session.

| Reference number                           | Issue                                     | Who testified             | Recommendation   | Rationale  | Discuss?                            |
|--|---|---------------------------|--|--|-------------------------------------|
| <b>General, Intro, Glossary, Chapter 1</b> |   |                           |  |  |                                     |
| 1  | General - Promoting inclusive planning    | Neighborhood Associations | Amend relevant goals and policies with consistent use of the term “community”. Add either a definition of “community” to the glossary or description of “community” within the partners in decision making policy section narrative. | Clarity  | <input checked="" type="checkbox"/> |
| 2  | Intro - Role of neighborhood associations | Neighborhood Associations | Add language to the chapter introduction referencing the celebrated history of Portland’s neighborhood system.   | Providing more historical context and describing the community involvement intent moving forward. Portland’s Neighborhood Association System was an important community involvement innovation when it was first created 40 years ago. | <input checked="" type="checkbox"/> |
| 3  | Chapter 2 - General                       | BDS, PBOT                 | Clarify throughout the chapter, which goals and policies apply to quasi-judicial actions (typically handled by BDS) and transportation system plan actions (typically handled by PBOT).  | Bureaus requested greater clarity on policy applicability to their work.   | <input type="checkbox"/>            |
| 4  | Chapter 2 - General                       | Staff, City Attorney, OMF | Review use of the term “plans and investments” and similar phrases within this chapter for consistency and alignment with the glossary meaning.  | This relates to the scope and authority of the Comprehensive Plan as a whole.  | <input type="checkbox"/>            |
| 5  | Glossary                                  | PIAC                      | Define “accountability.”   | Clarity  | <input type="checkbox"/>            |

| Reference number                    | Issue  | Who testified                                  | Recommendation   | Rationale   | Discuss?                 |
|-------------------------------------|--|--|--|---|--------------------------|
| 6                                   | Glossary   | PIAC   | Define “engagement.”   | Clarity   | <input type="checkbox"/> |
| 7                                   | Glossary   | PIAC   | Define “community verified data.”  | Clarity   | <input type="checkbox"/> |
| 8                                   | General  | PIAC, BDS, PBOT                                | Make a clear distinction between policies that require ongoing action by bureaus and their staff and policies that are project-specific.   | Chapter organization and clarity—previous drafts of the Comprehensive Plan achieved this by categorizing policies 2.1-2.16 as “ongoing” and policies 2.17-2.33 as “project-specific.”   | <input type="checkbox"/> |
| 9                                   | Chapter 1, New Policy                              | Staff  | Add a policy that more broadly describes the role of the PSC, before Policy 1.9.   | Policy Gap—several internal reviewers thought it was strange that there was not overall statement about the role of the PSC.  | <input type="checkbox"/> |
| 10                                  | Chapter 1, Policy 1.15                             | Rose City Park Neighborhood Association, Staff | Insert map of areas covered by adopted neighborhood plans.   | Unlike a map(s) of neighborhood and business associations as requested by testimony, this map reflects adopted policy that will not change over time.   | <input type="checkbox"/> |
| <b>Chapter 2 Goals and Policies</b> |  |  |  |   |                          |
| 11                                  | Goal 2.A<br>Community involvement as a partnership | Rose City Park Neighborhood Association        | The City of Portland government works together as a genuine partner with Portland communities. The City promotes, builds, and maintains relationships and communicates with individuals, <del>communities</del> <u>community groups, neighborhood and business associations</u> , businesses, organizations, institutions, and other governments to ensure | Testimony requested that neighborhood and business associations need to be called out since they are geographic in nature and cover most of the city. Neighborhood associations offer a means to relay important land use and transportation proposals to residents and businesses throughout their neighborhood. | <input type="checkbox"/> |

| Reference number | Issue  | Who testified                        | Recommendation  | Rationale  | Discuss?                 |
|------------------|--|--------------------------------------|---|--|--------------------------|
|                  |  |                                      | meaningful community involvement in land use decisions.   |  |                          |
| 12               | Goal 2.B Social Justice                            | OEHR                                 | Change the word “orient.”   | Clarity and/or word choice   | <input type="checkbox"/> |
| 13               | Goal 2.C Value community wisdom and accountability | OEHR                                 | Add “different cultural perspectives.”  |  |                          |
| 14               | Goal 2.F Accessible and effective participation    | OEHR                                 | Add “culturally accessible.”  |  | <input type="checkbox"/> |
| 15               | Policy 2.1e  | City Club, Audubon                   | Interest-based and affinity organizations and groups. Clarify that non-profit organizations are included in this term.    | Testimony requested to make this clearer   |                          |
| 16               | Policy 2.2   | North-Northeast Business Association | Add language about facilitating greater communication and collaboration between neighborhood and business associations.   | Testimony stated that there’s a potential for conflict between the neighborhood associations and business associations. Requested policy language identifies a need to integrate business associations with neighborhood associations. | <input type="checkbox"/> |
| 17               | Policies 2.7, 2.25, 2.28 and 2.31                  | PIAC                                 | Remove “as appropriate” in policies 2.7, 2.25, 2.28 and 2.31.   |  | <input type="checkbox"/> |
| 18               | Policies 2.7 and 2.8                               | PIAC                                 | Change the order of Policies 2.7 and 2.8. Change the title of Policy 2.7 to “Community participation in data collection.” |  | <input type="checkbox"/> |
| 19               | Policy 2.8   | PIAC                                 | Change the first phrase to: <u>Collect and evaluate data</u> , including community verified data and information          | Direct bureaus to collect data regularly as an ongoing activity. This is implied by the draft policies   | <input type="checkbox"/> |

| Reference number | Issue  | Who testified | Recommendation  | Rationale   | Discuss?                            |
|------------------|--|---------------|---|---|-------------------------------------|
|                  |  |               | to understand the needs, priorities, and trends and historical context affecting different communities in Portland.   | 2.7, 2.8 and 2.19, but not stated explicitly.   |                                     |
| 20               | Policy 2.14, 2.31, 2.32  | OMF           | Clarify language to ensure that this applies to land use plans and investments, and implementation of the Comp Plan—not all City activity.  | This relates to the scope and authority of the Comprehensive Plan as a whole.   | <input type="checkbox"/>            |
| 21               | Policy 2.14  | PIAC          | Revise Policy 2.14 Community Involvement Committee to task an independent body, rather than a subcommittee of the Planning and Sustainability Commission (PSC), to oversee the Community Involvement Program. | In response to testimony from PIAC  | <input checked="" type="checkbox"/> |
| 22               | Add new policy to Community involvement program policy section | PIAC, staff   | <u>Maintain a Community Involvement Program that supports community involvement as an integral and meaningful part of the planning process.</u>   | Compliance with Statewide Planning Goal 1 and in response to testimony from PIAC  | <input checked="" type="checkbox"/> |
| 23               | Policy 2.16  | PIAC          | Coordinate and share methods, tools, and technologies that lead to successful engagement practices with both government and community partners, <u>and solicit engagement methods from the community.</u>     | Revise policy 2.16 to emphasize two-way sharing of engagement methods.  | <input type="checkbox"/>            |
| 24               | Policies 2.17 and Policy 2.25                                  | City Club     | Add “modal diversity.”  | By inclusive, the City Club's report meant both demographic (race and other historically under-represented groups) and modal inclusiveness. | <input type="checkbox"/>            |
| 25               | Policy 2.21  | Individual    | Add second sentence: <u>Review preliminary historical findings with members of the community who have institutional knowledge and historic knowledge.</u>   | Response to testimony   | <input type="checkbox"/>            |



| <b>Reference number</b> | <b>Issue</b>                                       | <b>Who testified</b> | <b>Recommendation</b>   | <b>Rationale</b> | <b>Discuss?</b>          |
|-------------------------|--|----------------------|---|------------------|--------------------------|
| 26                      | Information design and notification policy section | BDS, PBOT            | Clarify that this section of policies pertains to both legislative and quasi-judicial procedures. | Clarity          | <input type="checkbox"/> |

**Attachment B: List of Adopted Area-Specific Plans**

|    | <b>Adopted Area-Specific Plans</b>   | <b>Year Adopted</b> |
|----|--|---------------------|
| 1  | Downtown Plan (adopted 1972, updated 1980) incorporated into plan by Ordinance No. 150580  | 1972 (1980)         |
| 2  | Corbett-Terwilliger-Lair Hill Policy Plan (1977) incorporated into plan by Ordinance No. 150580  | 1977                |
|    | Comprehensive Plan Adopted   | 1980                |
| 3  | Terwilliger Parkway Corridor Plan (1983) Ordinance No. 155244  | 1983                |
| 4  | Cully/Parkrose Community Plan (1986) Ordinance No. 158942; Cully portion superseded by Cully Neighborhood Plan (1991) Ordinance No. 164922 | 1986 (1991)         |
| 5  | Wilkes Community and Rockwood Corridor Plan (1987) Ordinance No. 160174  | 1987                |
| 6  | Sullivan's Gulch Neighborhood Action Plan (1987) Ordinance No. 159897  | 1987                |
| 7  | Kerns Neighborhood Action Plan (1987) Ordinance No. 159894   | 1987                |
| 8  | Hosford-Abernethy (HAND) Neighborhood Action Plan (1988) Ordinance No. 160471  | 1988                |
| 9  | Central City Plan (1988) Ordinance No. 160606  | 1988                |
| 10 | Buckman Neighborhood Plan (1991) Ordinance No. 164489  | 1991                |
| 11 | Brooklyn Neighborhood Plan (1992) Ordinance No. 163982; Readopted by Ordinance No. 167767  | 1992                |
| 12 | Cully Neighborhood Plan (1991) Ordinance No. 164922  | 1992                |
| 13 | Brentwood/Darlington Neighborhood Plan (1992) Ordinance No. 165071   | 1992                |
| 14 | Albina Community Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993                |
| 15 | Arbor Lodge Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993                |

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| 16 | Boise Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993        |
| 17 | Concordia Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993        |
| 18 | Eliot Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993        |
| 19 | Humboldt Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054  | 1993        |
| 20 | Irvington Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993        |
| 21 | Kenton Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054; amended by Kenton Downtown Plan (2001) Ordinance No. 175210 | 1993 (2001) |
| 22 | King Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054  | 1993        |
| 23 | Piedmont Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054  | 1993        |
| 24 | Sabin Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054   | 1993        |
| 25 | Woodlawn Neighborhood Plan (1993) Ordinance No. 166786; Readopted by Ordinance No. 167054  | 1993        |
| 26 | Richmond Neighborhood Plan (1994) Ordinance No. 168280   | 1994        |
| 27 | University District & River District Plans (1995) Ordinance No. 168702   | 1995        |
| 28 | Woodstock Neighborhood Plan (1995) Ordinance No. 169488  | 1995        |
| 29 | Downtown Community Association Residential Plan (1996) Ordinance No. 170347  | 1996        |
| 30 | Goose Hollow Station Community Plan (1996) Ordinance No. 169699  | 1996        |
| 31 | Outer Southeast Community Plan (1996) Ordinance No. 169763   | 1996        |
| 32 | Centennial Neighborhood Plan (1996) Ordinance No. 169763   | 1996        |
| 33 | Foster-Powell Neighborhood Plan (1996) Ordinance No. 169763  | 1996        |
| 34 | Lents Neighborhood Plan (1996) Ordinance No. 169763  | 1996        |

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| 35 | Mt. Scott-Arleta Neighborhood Plan (1996) Ordinance No. 169763  | 1996        |
| 36 | Mill Park Neighborhood Plan (1996) Ordinance No. 169763   | 1996        |
| 37 | Montavilla Neighborhood Plan (1996) Ordinance No. 169763  | 1996        |
| 38 | Outer Southeast Business Plan (1996) Ordinance No. 169763   | 1996        |
| 39 | Pleasant Valley Neighborhood Plan (1996) Ordinance No. 169763   | 1996        |
| 40 | Powellhurst-Gilbert Neighborhood Plan (1996) Ordinance No. 169763   | 1996        |
| 41 | Hazelwood Neighborhood Plan (1996) Ordinance No. 169763   | 1996        |
| 42 | South Tabor Neighborhood Plan (1996) Ordinance No. 169763   | 1996        |
| 43 | Bridgeton Neighborhood Plan (1997) Ordinance No. 171238   | 1997        |
| 44 | Hillsdale Town Center Plan (1997) Ordinance No. 171699  | 1997        |
| 45 | Sellwood-Moreland Neighborhood Plan (1997) Ordinance No. 171849   | 1997        |
| 46 | Creston Kenilworth Neighborhood Plan (1998) Ordinance No. 172365  | 1998        |
| 47 | Sunnyside Neighborhood Plan (1999) Ordinance No. 173725   | 1999        |
| 48 | Southwest Community Plan Vision, Policies and Objectives (2000) Ordinance No. 174667                                  | 2000        |
| 49 | Hollywood and Sandy Plan (2000) Ordinance No. 174325  | 2000        |
| 50 | Kenton Downtown Plan (2001) Ordinance No.175210   | 2001        |
| 51 | Guild's Lake Industrial Sanctuary Plan (2001) Ordinance No. 176092  | 2001        |
| 52 | Portsmouth Neighborhood Plan (2002) Ordinance No. 176614  | 2002        |
| 53 | Downtown's West End (2002) Ordinance No. 176193   | 2002        |
| 54 | South Waterfront Plan (2002) Ordinance No. 177082   | 2002        |
| 55 | Marquam Hill Plan (2002) incorporated into plan by Ordinance No. 176742; readopted by Ordinance No. 177739 (2003)     | 2002 (2003) |
| 56 | Northwest District Plan (2003) Ordinance No. 177920; judicial remand (2005) Related Ordinances 177921, 177993, 178020 | 2003 (2005) |

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| 57 | Amendments to the Cascade Station/Portland International Center Plan District (2005) Ordinance No. 17076 |      |
| 58 | Gateway Planning Regulations (2004) Ordinance No.178423 and 178424                                       | 2004 |
| 59 | St. Johns/Lombard Plan (2004) Ordinance No. 178452   | 2004 |
| 60 | DivisonVision Green Street/Main Street Plan (2006) Ordinance No. 179925                                  | 2006 |
| 61 | Woodlawn Triangle Area Master Plan (2008) Not adopted  |      |
| 62 | North Interstate Corridor Plan (2008) Ordinance No. 182072   | 2008 |
| 63 | North Pearl District Plan (2008) Ordinance No. 182319  | 2008 |
| 64 | Hayden Island Plan (2009) Ordinance No. 183124   | 2009 |
| 65 | East Portland Action Plan (2009) Resolution No. 36682  | 2009 |
| 66 | Cully-Concordia Community Action Plan (2009) Resolution No.  | 2009 |
| 67 | Airport Futures City Land Use Plan (2011) Ordinance No. 184521   | 2011 |
| 68 | SE 122nd Avenue Rezone Project (2012) Ordinance No. 185682   | 2012 |
| 69 | N/NE Quadrant Plan (Central City 2035) (2012) Resolution No. 36682                                       | 2012 |