



Bureau of Planning and Sustainability

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## MEMO

**DATE:** January 14, 2014  
**TO:** Planning and Sustainability Commission  
**FROM:** Eric Engstrom, Principal Planner  
**CC:** Susan Anderson, Director; Joe Zehnder, Chief Planner  
**SUBJECT:** **Miscellaneous Consent List #1**

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In November 2014 the Commission established a work session schedule to discuss the most significant issues that arose in initial public testimony. Each staff report prepared for your work sessions will include topics identified for discussion, and a “consent list” of related policy or map changes we are recommending you make.

In November staff also indicated that we would publish a separate “consent list” of other miscellaneous recommendations in January. These are recommendations that do not clearly relate to one of the work sessions you have scheduled. This memo serves to transmit those initial staff recommendations.

The PSC could endorse these changes without further discussion, or commissioners may choose to pull items from this consent list — building an additional list of things you wish to discuss as a group. As you know, testimony is still being accepted until March 13, which may lead to additional staff recommendations. At least one additional miscellaneous list like this will be published again in March, after testimony closes.

Please identify any items you wish to discuss from this list by end of day January 23, 2015. Staff will review those items with the commission on January 27. Further discussion of those items is scheduled for March 24<sup>th</sup>. If there are more items than can be accommodated on the March 24 meeting, we will schedule an additional work session.

You will notice that many of the items on this list relate to the Plan Introduction and Chapter 8 – because there are no specific work session topics aimed at specific issues in those sections.

**Plan Introduction**

There were a number of comments about the plan introduction, as well as several staff corrections. Many of these relate to being consistent with the Climate Action Plan.

**Chapter 8 – Public Facilities and Services**

Public and agency comments on Chapter 8. Public Facilities and Services generally focus on five themes: 1) flood management; 2) right-of-way vacation; 3) trails; and 4) urban forest and street trees. Staff recommendations specific to each of these topics are included in the attached list. Policy amendments related to broadband and open data are not yet included because staff are still researching options – that topic will be included in a future list.

**Miscellaneous Policy Changes**

This includes staff recommendations on several other policy amendments that did not fit into other categories that have separate staff reports.

**Miscellaneous Map Changes**

This includes staff recommendations on several map amendments that did not fit into other categories that have separate staff reports.

**Miscellaneous Policy, Map and Project List Amendments**

The list below includes staff-recommended amendments to policies. This list is presented as a consent list. Individual items would not be discussed in Commission, except where requested by Commissioners.

*Note: Under the “Discuss” column staff has indicated with a check mark which issues they recommend for discussion. Please add check marks in the boxes of any additional issues you wish to discuss.*

**1. Plan Introduction**

There were a number of comments about the plan introduction, as well as several staff corrections. Many of these relate to being consistent with the Climate Action Plan.

<b>No.</b>	<b>Issue</b>	<b>Who testified</b>	<b>Recommendation</b>	<b>Rationale</b>	<b>Discuss?</b>
1	General	staff	References to land use decision, land use process, individual land use decision, land use plan, land use planning and plans/projects will be clarified throughout the plan.	Clarity, consistent use of terms	<input type="checkbox"/>
2	Intro, page I-17	individual	Add reference to transportation investments in this list of job growth strategies. Consider changing the title of the 4 <sup>th</sup> paragraph. Also, acknowledge that we are at the center of a larger region, and the economic prosperity of our whole region is impacted by our Comp Plan.	More complete context, more accurate description of economic strategy	<input type="checkbox"/>
3	Intro, page I-21	staff	Introductory language on page I-21, about a low carbon community - replace " coal, oil, gas" with "fossil fuels"	Clarity	<input type="checkbox"/>
4	Intro, page I-21	staff	Add biogas to the list of low carbon energy sources.	Accuracy	<input type="checkbox"/>

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
5	Intro, Page I-21	staff	Replace "electricity that is needed to power their homes" with "energy that is needed to power and heat their homes"	Many homes are not electrically-heated	<input type="checkbox"/>
6	Intro, page I-21	individual	Change "Promote the development of resource-efficient buildings" to "Promote the development of smaller and attached homes and other resource efficient building types."	Compact buildings are more efficient in energy use, and common-wall construction reduced exterior surface area, saving energy.	<input type="checkbox"/>

## 2. Chapter 8 - Flood management and Drainage Districts

The Multnomah County Drainage District No. 1, Peninsula Drainage District No. 1, and Peninsula Drainage District No. 2 submitted joint testimony requesting a variety of changes to flood management related policies. BPS and BES staff reviewed these comments and recommend the following amendments.

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
7	Policy 8.4, Interagency coordination	MCDD	Add "protection" to flood management bullet in this Interagency coordination policy.	More fully captures distinct role of MCDD relative to FEMA, BES, and other involved agencies.	<input type="checkbox"/>
8	Policy 8.6 Public service coordination	MCDD	Delete "flood protection"	Now covered by Policy 8.4	<input type="checkbox"/>
9	Policy 8.21 Critical infrastructure	MCDD	Revise policy to "...monitoring, planning, <u>maintenance</u> , investment..." Upgrading is covered under investment.	Policy gap	<input type="checkbox"/>
10	Policy 8.53 Natural systems	MCDD	Revise Policy 8.53 to include creeks and drainage ways. Clarify distinction between policies 8.53 and 8.55.	Better responds to character of Columbia Corridor.	<input type="checkbox"/>

<b>No.</b>	<b>Issue</b>	<b>Who testified</b>	<b>Recommendation</b>	<b>Rationale</b>	<b>Discuss?</b>
11	Policy 8.58 Stormwater partnerships	MCDD	Amend commentary to include examples, such as drainage districts, Port of Portland, adjacent cities, etc.	Clarity	<input type="checkbox"/>
12	Flood management narrative	MCDD	Revise the narrative introduction to recognize and clarify the separate, but coordinated roles of the City of Portland and drainage districts in flood management and protection.	Clarity	<input type="checkbox"/>
13	Policy 8.59 Flood management	MCDD	Delete “flood management facilities” (see also recommendation for new policy regarding flood management facilities)	See below	<input type="checkbox"/>
14	Policy 8.60 Floodplain compliance	MCDD	Reconsider Policy 8.60 and either 1) delete policy; 2) clarify applicable floodplain regulations; or 3) speak to the underlying outcome desired rather than simply the need to meet regulations.	Clarity, avoid duplication.	<input type="checkbox"/>
15	NEW Policy Flood management	MCDD	Add policy specific to flood protection and role of drainage districts (note, this is also covered generally by Policy 8.4).	Clarity – see No. 6 above.	<input type="checkbox"/>
16	NEW Policy Flood management	MCDD	Add separate policy support for planning, investment and regulatory actions that provide or maintain flood management capacity/facilities.	Same as above	<input type="checkbox"/>
17	Glossary	MCDD	Add “service districts”	Clarity	<input type="checkbox"/>
18	Commentary - general	MCDD	Add clarification of purpose of Policies 8.2, 8.4 and 8.6 to commentary	Testimony revealed a variety of interpretations suggesting more commentary may be helpful.	<input type="checkbox"/>

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
19	Citywide Systems Plan	MCDD	Add Levee Repair Project to List of Significant Projects	Levees are under a recertification process, and lack of recertification could have significant impacts in insurance rates within the Columbia Corridor, with a significant impact to the City's employment land supply.	<input type="checkbox"/>

### 3. Chapter 8 - Right-of-way vacation

Staff recommends amending Title 17 of the Zoning Code to include right-of-way vacation approval criteria, and removing this level of detail from Policy 8.43.

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
20	Policy 8.43	PBOT, TEG Member	Amend Policy 8.43 to be a clear policy statement, rather than an action.  Include creation of ROW vacation approval criteria as a TSP Task 5 item (Title 17). In implementing code, clarify definition of "need" for bike and pedestrian facilities.	Street vacations are currently evaluated directly against plan policies, and do not have a clear set of approval criteria in City code.	<input type="checkbox"/>

#### 4. Chapter 8 - Trails

Currently, trail policies are located in the Parks & Recreation section of Chapter 8, implying that trails are a recreational amenity. A number of commenters expressed concern that this location dismissed the transportation role of trails.

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
21	Policy 8.77 Public Trails and 8.78 Trail and City Greenway coordination	PBOT, TEG Members, other individuals	Move these policies to either 1) the Right-of-way policy section or 2) a new trail related policy section in the general policies.	Trails are transportation facilities as well as recreational facilities.	<input type="checkbox"/>
22	Policy 8.77 Public Trails	TEG member	Amend to “...larger network of <i>facilities for bicyclists, bicycle and pedestrians, and other trail users.</i> ”	Clarity	<input type="checkbox"/>

#### 5. Chapter 8 - Urban Forest/Street Trees

Portland Parks & Recreation requested a number of policy changes regarding the urban forest. Requested changes to Policy 8.2 would have the effect of identifying the urban forest/street trees as a public facility and its management as a public facility service. Staff does not recommend changing that policy, as the City generally does not own or maintain these assets. However, there are a number of other policy changes that should be made to better support management of the urban forest to meet city goals.

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
23	Goal 8D. Public Rights-of-Way	Parks and Recreation	Modify to “...connected, <u>safe, and healthy</u> physical space for movement... and other appropriate <u>functions and uses.</u> ”	Add broader considerations.	<input type="checkbox"/>
24	Policy 8.6 Public service coordination	Forestry Commission	Add “urban forest management”	Acknowledge as a service	<input type="checkbox"/>

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
25	NEW Policy Rights-of-way	Forestry Commission	Add policy supporting urban forest as use/function of right of way ("Improve rights-of-way to integrate tree infrastructure to meet City canopy goals and economic, social and environmental objectives.")	Support of tree canopy targets.	<input type="checkbox"/>
26	Policy 8.76 Park Planning	Forestry Commission	Amend to "...recreational facilities, <u>and the urban forest...</u> "	Acknowledge role of the tree canopy in parks planning.	<input type="checkbox"/>
27	NEW Policy Parks & Recreation	Forestry Commission	Add new policy related to the management of the urban forest.	Acknowledge role of Parks in urban forest management.	<input type="checkbox"/>
28	Glossary	Staff	Add parks to the definition of infrastructure. Inventory use of the term to ensure adding this does not have unanticipated consequences.	Acknowledge parks as key element of public infrastructure.	<input type="checkbox"/>

## 6. Other Miscellaneous Policy Recommendations

This includes staff recommendations on several other policy amendments that did not fit into other categories that have separate staff reports.

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
29	Policy 4.62	PBEM	Change title to "Disaster management and recovery." Suggested new language: "Encourage development and site management approaches that reduce the risks and impacts of natural disaster or other major disturbances, and improve the ability of people, wildlife, natural systems, and property to withstand and recover from such events."	Increases emphasis on risk reduction.	<input type="checkbox"/>



<b>No.</b>	<b>Issue</b>	<b>Who testified</b>	<b>Recommendation</b>	<b>Rationale</b>	<b>Discuss?</b>
30	Policy 4.63	Individual	Add "landscaping".	Trees and vegetation will play an important role.	<input type="checkbox"/>
31	Chapter 8 - New Policies	PDX CAC, Port of Portland	Add several policies to re-incorporate Airport Futures Plan policies into Chapter 8, with input from the CAC. Policies would support existing plan district and landing overlay zone, prohibit third runway, and address wildlife hazard management, partnerships, community involvement, natural resources, and sustainability.		<input type="checkbox"/>
32	Chapter 8 - New Policy	Staff	Add policy or narrative in the school facilities section with a specific reference to the two districts that have school facility plans - PPS and DDS. Determine if/how to reference consistent with ORS.		<input type="checkbox"/>
33	Chapter 8 - New Policy	Staff	Add policy and/or map that provides direction on the areas within the City boundary that are outside of the USB/UGB. Use language that described three types of places - already-annexed urban land, urbanizable land we intend to bring into the City in the future, and rural land.		<input type="checkbox"/>
34	Policy 8.4	Staff	Add more specific policy in the service extension section that references the need for agreements with service providers that currently provide services outside of city limits in our urban services boundary.		<input type="checkbox"/>
35	Policy 8.8 Co-location	OEHR	Replace "equity" with "access for historically underserved communities".	Clarity	<input type="checkbox"/>

<b>No.</b>	<b>Issue</b>	<b>Who testified</b>	<b>Recommendation</b>	<b>Rationale</b>	<b>Discuss?</b>
36	Policy 8.7 Internal coordination	Staff	Delete "...as appropriate."	Unnecessary language	<input type="checkbox"/>
37	Policy 8.27	PBOT	Clarify how Chapter 2 relates or influences Policy 8.27 Community Involvement in Public Facilities.	Clarity	<input type="checkbox"/>
38	Policy 8.29 Resource efficiency	Staff	Add "...to meet adopted City goals and targets."	Clarity	<input type="checkbox"/>
39	Policy 8.38 Flexible Design	PBOT, staff	Add a reference to the pattern areas concept.	Reference to related policy.	<input type="checkbox"/>
40	Policy 8.74 Acquisition of Surplus Properties	OMF, PP&R	Delete as requested by PP&R and OMF	More appropriate as part of broader general city surplus property policy, not specific to parks and recreation service provision only.	<input type="checkbox"/>
41	Policy 8.84	Staff	Specifically call out businesses, and add "risk reduction"		
42	Policy 8.96 Schools as emergency aid centers	PBEM	Add "...use of seismically-safe school facilities..."	Acknowledge seismic concerns.	<input type="checkbox"/>
43	Citywide Systems Plan	Staff	Add "Not required by ORS 197" caveat to Chapter 10. Other Essential Facilities footer.	Clarity	<input type="checkbox"/>
44	Glossary	Staff	Clarify in the glossary that a green street is not the same term as a city greenway. Add a cross reference.	Clarity	<input type="checkbox"/>

## 7. Other Miscellaneous Mapping Recommendations

This includes staff recommendations on several map amendments that did not fit into other categories that have separate staff reports.

No.	Issue	Who testified	Recommendation	Rationale	Discuss?
45	Green Thumb site at 6801 SE 60th	Brentwood Darlington NA, ROSE CDC, Southeast Uplift, Friends of Portland Community Gardens	Change designation on site from R2a to OS.	Both PP&R and PPS have provided support for this community-requested map change.	<input type="checkbox"/>
46	SE Stark and SE 24th	Individual	Add parking lot associated with institution to corresponding IS designation.	Consistent with Institutional Zoning project criteria.	<input type="checkbox"/>
47	6821 and 6807 N Catlin Ave	Property owners	Remove properties from the proposed change from ME to R5.	Properties being used or planned to be used industrially.	<input type="checkbox"/>
48	4144 SE 24th Ave	Property owner	Remove property from proposed change from EG1 to R2.5.	Property in current commercial use, would become non-conforming if retained in proposal.	<input type="checkbox"/>