ORDINANCE NO. 186850

*Approve findings, authorize an exemption to the competitive bidding requirements and authorize the alternative contracting method of Construction Manager/General Contractor pursuant to ORS 279C and City Code 5.34, and authorize payment for construction of the Beech Park Project (Ordinance)

The City of Portland ordains:

Section 1. The Council finds:

- 1. Portland Parks and Recreation is the steward of over 10,000 acres of land at more than 250 locations throughout the City of Portland. It offers thousands of recreational and enrichment opportunities for people of all ages and abilities giving life and beauty to the City. The City of Portland ("City") Bureau of Parks and Recreation ("PP&R") established a set of guiding principles in its 2020 Vision Plan to deliver high quality parks and recreation services to all Portlanders.
- 2. The Beech Park Master Plan was adopted by Council on March 18, 2009 (Resolution No. 36688) after an extensive public outreach process determined the programmatic elements of the park development.
- 3. The goal of the Beech Park Project ("Project") is to provide a new park, unique to East Portland's Argay and Parkrose neighborhoods that will work to build community pride and provide the essential park and recreational spaces.
- 4. The majority of the 15.71 acre site was acquired by PP&R from Multnomah County in 1984 for the purpose of fulfilling the City's commitment to provide East Portland with park facilities. The remainder of the site came to PP&R in 1999 through the Trust for Public Land.
- 5. Funding has become available through the System Development Charges ("SDC") in order to move forward with design and construction.
- 6. The Project will require specialized skills and experience in construction methodology, sequencing, scheduling, and cost estimating for several of the park design elements. Technical and specialized expertise will be needed to deliver those unique features. Construction of Beech Park presents significant technical complexities which may best be addressed by a collaborative effort between the City, design professionals and the Contractor. The Project will require the input of a highly specialized and qualified contractor during construction in order to meet the project schedule requiring completion within one planting season.
- 7. An alternative contracting method utilizing a Construction Manager/General Contractor (CM/GC) will allow the Parks Bureau to maintain a higher level of control of system operations. Accordingly, based on the Factual Findings for Proposed Exemptions from

Competitive Bidding (Exhibit A), the Project needs to be exempted from the competitive low bid requirements of ORS Chapter 279C and as the alternative contracting method for the selection of a Construction Manager/General Contractor ("Contractor") for the Project.

- 8. In accordance with PCC 5.33.890, City Council as the Local Contract Review Board may exempt certain public contracts from the competitive bidding requirements of ORS Chapter 279C based on the published findings.
- 9. Findings addressing competition, favoritism, operational, budget, financial data, public benefits, value engineering, specialized expertise, public safety, market conditions, technical complexity and funding sources recommended by PP&R were made available and a notice of the public hearing of this Ordinance was published fourteen (14) days in advance of the public hearing.
- 10. The City will invite prospective contractors to submit competitive proposals in response to the City's solicitation requirements. The selection committee will select the CM/GC based upon an evaluation of the proposals as required by the solicitation documents. The selection process will be completed under the guidance and direction of Procurement Services.
- 11. Based on the Findings, the exemption of the Project from the competitive bidding requirements of ORS Chapter 279C is: (i) unlikely to encourage favoritism or to diminish competition for public contracts because the contract will be awarded using a competitive alternative selection process; and (ii) likely to result in substantial cost savings to the City as the CM/GC will be integrated into the design team for value engineering, constructability review, land use review, permitting, and assistance in developing a construction phasing plan. Such early integration will greatly reduce the chances of redesign and change orders.
- 12. The current estimate for construction costs is \$7.8 million with a Low Confidence Level Rating. SDC Funding of the Project is approved and available as early as the PP&R FY 2014-15 Budget.

NOW, THEREFORE, the Council directs:

- a. Council hereby adopts the Factual Findings for Proposed Exemptions from Competitive Bidding as attached as Exhibit A to the original of this Ordinance and on that basis exempts the Project from the competitive low bid requirements of ORS 279C.
- b. The Chief Procurement Officer is authorized to use a competitive soliciation process to select a CM/GC for the Project, and upon selection of a CM/GC, is authorized to execute a contract for CM/GC pre-construction services for the Project.

- c. Upon Council's acceptance of the Chief Procurement Officer's report for recommending the acceptance of the Guaranteed Maximum Price for the Project, the Chief Procurement Officer is authorized to execute a contract for construction of the Project.
- d. The Commissioner of Public Utilities is authorized to draw and issue checks chargeable to the PP&R Capital Improvement Fund when demand is presented and approved by the proper authorities.
- e. As required by ORS 279C.355 and PCC 5.34.820C, PP&R will prepare and deliver a post project evaluation to the Council on behalf of the Chief Procurement Officer within 30 days of the date the City accepts the project.

Section 2. The Council declares that an emergency exists because design activities have begun and the Contractor's participation in value engineering, constructability reviews and construction planning should occur as soon as possible in order to positively impact design and construction issues and meet the mandated timeline for Project completion; therefore, this Ordinance shall be in full force and effect from and after its passage by the Council.

Passed by the Council:

OCT 1 5 2014

Mayor Charlie Hales

Prepared by: Christine Moody/kbm Date Prepared: September 29, 2014

LaVonne Griffin-Valade
Auditor of the City of Portland

By Luxan Parsons

Deputy

Agenda No.
ORDINANCE NO.

186850

Title

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INTRODUCED BY Commissioner/Auditor: Mayor Charlie Hales	CLERK USE: DATE FILED OCT 0 9 2014			
COMMISSIONER APPROVAL	LaVonne Griffin-Valade			
1951	Auditor of the City of Portland			
Mayor—Finance and Administration - Hales				
Position 1/Utilities - Fritz				
Position 2/Works - Fish	By: Deputy			
Position 3/Affairs - Saltzman	Deputy			
Position 4/Safety - Novick	ACTION TAKEN:			
BUREAU APPROVAL				
Bureau: OMF/BIBS/Procurement				
Services Bureau Head: Christine Moody				
	*			
Prepared by: K. Brenes-Morua Date Prepared: September 29, 2014				
Financial Impact & Public Involvement Statement				
Completed Amends Budget				
Portland Policy Document				
Portland Policy Document If "Yes" requires City Policy paragraph stated in document.	*			
Yes No 🖂				
City Auditor Office Approval: required for Code Ordinances	*			
City Attorney Approval:				
required for contract, code, easement, franchise, comp plan, charter				
Council Meeting Date October 15,				
2014				

AGENDA		
TIME CERTAIN Start time:		
Total amount of time needed:(for presentation, testimony and discussion)		
CONSENT [
REGULAR		

FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:		
		YEAS	NAYS
1. Fritz	1. Fritz	✓	
2. Fish	2. Fish	/	
3. Saltzman	3. Saltzman		
4. Novick	4. Novick	\	
Hales	Hales	/	4