

January 9, 2014
AGENDA ITEM 48 2:00 TIME CERTAIN

Staff Report – Portland Parks & Recreation <ul style="list-style-type: none"> • Shawn Rogers • Art Hendricks 	10 minutes (or as needed)
Appellant – Portland Hempstalk Festival <ul style="list-style-type: none"> • D. Paul Stanford • William Appel • Michael Bachara 	10 minutes total
Supporters of Appellant - Portland Hempstalk Festival (from Clerk's sign up sheets)	3 minutes each
Principal Opponent of the Appeal – Portland Parks & Recreation <ul style="list-style-type: none"> • Captain Chris Davis, North Precinct Portland Police Bureau • Art Hendricks, Portland Parks & Recreation 	5 – 10 minutes
Other Opponents of the Appeal (Supporters of Portland Parks & Recreation (from Clerk's sign up sheets) <i>Invited Speakers</i> <ul style="list-style-type: none"> • Brenda Hiatt, Executive Manager of Doing Better Protective Services • Lise Glancy, Port of Portland <i>Others</i>	3 minutes each
Appellant Rebuttal - Portland Hempstalk Festival <ul style="list-style-type: none"> • D. Paul Stanford • William Appel • Michael Bachara 	5 minutes total
Council Discussion	



CITY OF PORTLAND

Office of City Auditor LaVonne Griffin-Valade

Council / Contracts

1221 S.W. 4th Avenue, Room 130, Portland, Oregon 97204

phone: (503) 823-4086

web: www.portlandonline.com/auditor/

Email: Karla.Moore-Love@portlandoregon.gov

Phone: (503) 823-4086 Fax: (503) 823-4571



December 26, 2013

D. Paul Stanford
William Appel
Michael Bachara
Portland Hempstalk Festival
105 SE 18th Avenue
Portland, OR 97214

Dear Mr. Stanford, Mr. Appel and Mr. Bachara,

Please be advised that the City Auditor's Office received your appeal of the Portland Parks & Recreation denial of your permit application to hold the Hempstalk event in Waterfront Park in 2014.

A hearing has been scheduled before the Portland City Council for January 9, 2014 at 2:00 p.m. The hearing will take place in Council Chambers located in City Hall, 1221 SW 4th Avenue, 2nd floor.

If you have questions, please do not hesitate to contact me at 503.823.4086 or email at Karla.Moore-Love@portlandoregon.gov

Sincerely,

Karla Moore-Love, Council Clerk
Council/Contracts Division

cc: Shawn Rogers, PPR



PORTLAND PARKS & RECREATION

Healthy Parks, Healthy Portland

HEMPSTALK DOCUMENTS

PP&R Permit # 114928 Hempstalk 2013
PP&R Application Denial 2014
Hempstalk Letter of Appeal
Portland Police After Action Report 2013
PP&R Event Debrief 2013
Additional Documentation 2013



Customer Service Center

1120 S.W. 5th Ave., Suite 1302
Portland, OR 97204
Tel: (503) 823-2525 Fax: (503) 823-2515

Administration

Tel: (503) 823-PLAY
Fax: (503) 823-6007

Sustaining a healthy park and recreation system to make Portland a great place to live, work and play
www.PortlandParks.org • Amanda Fritz, Commissioner • Mike Abbaté, Director



PP&R Public Event Permit

FILE COPY

Printed: Sep 05 2013, 04:34 PM

User: pkcoker

Contract #: 114928
Date: Sep 05 2013User: pkcoker
Status: Firm

Portland Parks and Recreation grants The Hemp and Cannabis Foundation (called the "Permitee") represented by Paul Stanford, permission to use the Facilities as outlined, subject to the Terms and Conditions contained herein and attached all of which form part of this Permit Agreement.

i) Purpose of Use

Booking Function

Hempstalk 2013

Special Use - Public Event

ii) Date and Times of Use

of Bookings: 28

Starting: Fri Sep 06 2013 12:00 AM

Ending: Tue Sep 10 2013 12:00 AM

Facility	Day	Start Date	Start Time	End Date	End Time	Fee	Extra Fee	Total
Kelley Point Park - Picnic A	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic B	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic C	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic D	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic E	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic F	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Special	Fri	Sep 06 2013	12:00 AM	Sep 07 2013	12:00 AM	\$285.00	\$978.00	\$1,263.00
Kelley Point Park - Picnic A	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic B	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic C	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic D	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic E	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic F	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Special	Sat	Sep 07 2013	12:00 AM	Sep 08 2013	12:00 AM	\$2,140.00	\$728.00	\$2,868.00
Kelley Point Park - Picnic A	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic B	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic C	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic D	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic E	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic F	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Special	Sun	Sep 08 2013	12:00 AM	Sep 09 2013	12:00 AM	\$2,140.00	\$1,603.00	\$3,743.00
Kelley Point Park - Picnic A	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic B	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic C	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic D	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic E	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Picnic F	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$0.00	\$0.00	\$0.00
Kelley Point Park - Special	Mon	Sep 09 2013	12:00 AM	Sep 10 2013	12:00 AM	\$285.00	\$285.00	\$570.00

iii) Additional Fees

Extra Fee - Rental	Quantity	Charge	Total
App/Proc.- RUSH	1	\$270.00	\$270.00
Extra Fees - Parking Patrol	1	\$4,216.00	\$4,216.00
PUBLIC EVENT APP 3 (more than 30 days)	1	\$270.00	\$270.00
			\$4,756.00

Page: 1



**PP&R Public Event Permit**

Contract #: 114928
Date: Sep 05 2013

User: pkcoker
Status: Firm

Extra Fee - Bookings	Hours	Quantity	Charge
Extra Fees - Electricity - Daily	72:00	3	\$75.00
Extra Fees - Potable Water Connection	72:00	3	\$129.00
Vehicle Access - Add. Veh. Pub Events	96:00	126	\$3,150.00
Vehicle Access Fees	96:00	4	\$240.00
	336:00	136	\$3,594.00

This permit is issued subject to the rules, regulations, and policies as set forth in the "Special Event/Special Use Permit Manual" and the "User's Guide for Major Parks" or the "Users Guide for Minor Parks". Additional conditions and activities, if permitted, are itemized on the rental contract.

Permittee shall hold harmless, defend and indemnify the City of Portland, and the City's officers, agents and employees against all losses, damages, claims, demands, actions and suits (including all attorney's fees and costs, through trial and on appeal) suffered by or brought against any of them arising from Permittee's activities under this permit.

Permittee must comply with all applicable federal, state, and municipal laws and regulations including the provisions of Title 20 of the City Code.

This permit is revocable by PP&R with 30 days notice at its sole discretion

DAMAGE: Permittee is responsible for any and all damage that may result from this event and will be billed for any and all.

GARBAGE:

On the day of your event, please remember that you must take your garbage with you. The Permittee is responsible for cleaning all garbage, litter and debris created by the event and for removing it from the park. We suggest that you bring extra garbage bags to ensure all your garbage is removed. Parks may charge the Permittee for garbage not picked up or garbage bags left in the park.

iv) Conditions of Use:**PARK SUPERVISOR INSTRUCTIONS AND CONDITIONS**

Need adequate vehicle passes for unload/ load only.

Absolutley No stakes in the ground.

Absolutley No camping.

Please pick up and haul all trash generated by event.

Provide adequate sanitary units for event.

Parks can locate and mark irrigation heads/ valve boxes.

Set up on site meeting w/ park supervisor prior to event.

Will need Z-50 key to open gates.

INSURANCE REQUIREMENTS

Permittee is required to post Insurance and Additional Insured Endorsement prior to the release of the permit. The Certificate of Insurance must state the date(s) of coverage and provide public liability for bodily injury and property damage in the sum of \$1,000,000 naming the City of Portland, it's officers and employees as additional insured. The minimum cancellation clause must be 30 days or more.

Additional Insured Endorsement Letter must be signed by the Authorized Insurance Representative and returned with the





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Certificate of Insurance. Alternate industry standard forms acceptable to the City: CG 20 12 11 85, CG 20 12 07 98, CG 20 26 07 04, or CG 20 12 11 88.

By receipt of this permit, Permittee acknowledges that they are in receipt of a copy of the injunction Gathwright v. City of Portland (ATTACHED). Permittee shall comply with the requirements and limitations of this injunction.

For purposes of this permit the term "Special" is limited to the following: Open field area between all picnic areas as defined on the event's approved site plan and the park parking lots. Vendors/ food vendors are restricted to the big meadow area only. No camping allowed as a part of this permit.

ALCOHOL

No alcohol use is approved for this permit. Alcohol prohibited per City Code 20.12.040.

SECURITY PLAN

The Permittee will comply with basic minimum event security requirements outlined in Event Security Plan - HempStalk 2013 a copy of which is attached and made part of this agreement.

AMPLIFIED MUSIC ALL PARKS

No Variance will be issued for this event from the Noise Control Office. Permittee agrees to limit the sound level to below 55 decibels at the designated property boundaries as prescribed by City Code.

CAMPING

This permit does not allow for camping during this event. Permittee is responsible for enforcing this prohibition for the duration of the permit.

Camping is prohibited per City Code 14A.50.020

14A.50.020 Camping Prohibited on Public Property and Public Rights of Way.

A. As used in this Section:

1. "To camp" means to set up, or to remain in or at a campsite, for the purpose of establishing or maintaining a temporary place to live.

2. "Campsite" means any place where any bedding, sleeping bag, or other sleeping matter, or any stove or fire is placed, established, or maintained, whether or not such place incorporates the use of any tent, lean-to, shack, or any other structure, or any vehicle or part thereof.

B. It is unlawful for any person to camp in or upon any public property or public right of way, unless otherwise specifically authorized by this Code or by declaration by the Mayor in emergency circumstances.

C. The violation of this Section is punishable, upon conviction, by a fine of not more than \$100 or by imprisonment for a period not to exceed 30 days or both.

VEHICLE ACCESS

Vehicle access is approved for 130 total load/unload vehicles over the run of the setup and event dates. Vehicles are limited to loading and unloading only. Vehicles are required to have a Portland Parks and Recreation Vehicle Pass placed in the windshield in plain view of the Park Attendant on duty. Vehicles must be removed from the park prior to the beginning of the event. Any vehicle in park without a pass is subject to towing or a citation at owner's expense.





PP&R Public Event Permit

Contract #: 114928

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Vehicle access is approved for 2 event vehicle to remain in the park. Event vehicles must be shown to be a necessary and active part of the event, not just support vehicle. Drip pans or protective material is required under all vehicles remaining on site.

CANOPIES

The use of canopies is approved. No stakes allowed. Water barrels, stage weights, concrete block or other suitable materials must be used to secure canopies.

TENTS

The use of tents is approved with an on-site meeting with the Park Supervisor and must be shown on a site plan on file with the PP&R Reservation Center. Tents may require a Public Occupancy Permit issued by the Fire Bureau, contact 823-3935. No stakes allowed. Water barrels, stage weights, concrete block or other suitable materials must be used to secure canopies.

STAGES

Stages are approved as shown on the site plan provided by the permittee and approved by the Park Supervisor.

COOKING

Cooking is approved under the terms of this permit. If the public is invited, all cooking units must meet all state, county and city health and safety standards. Contact County Health Department at 988-3400 for additional information. All units must be inspected on-site by the Fire Bureau.

All grease and gray water must be properly disposed of either off site or in appropriately designated sewers or approved containers for grease and gray water. Disposal into storm drains is not allowed. Permittee must provide spill protection in any areas that food preparation is being done.

Permittee will be charged for all turf and other damages incurred through inappropriate disposal of grease and other waste.

KELLEY POINT PARK CLOSSES AT 8PM.

WARNING! ALL VEHICLES MUST EXIT THE PARK ACCESS ROADS BY 10:00P.M. Z KEY WILL NOT WORK ON THE TIME LOCK THAT ACTIVATES AT 10:00 P.M.

Access road from the 2nd parking lot is gated and needs a Z50 key and vehicle access pass to enter.

Main access gate lock is on a timer which opens at 6am and permanently locks at 10:00 p.m. No key access for this gate.

EQUIPMENT IN PARK OVERNIGHT

No equipment may be left in the park overnight without Parks approval. Equipment, such as toilets, left in the park overnight requires the permittee to provide overnight security to protect the park and the permittee's property. Permittee is responsible for notifying their toilet supplier that that toilet must be delivered and picked up same day. Any equipment left in the park beyond dates described on this permit may incur additional daily usage fees and damages fees.

PORTABLE TOILETS

Permittee shall provide one portable restroom for every 125 expected in attendance. If one is required it must be ADA approved. If more than one is required the 5% must be ADA approved. All portable restrooms must be shown on site-plan or Park Supervisor must approve placement. Vehicle access is required.

ADA REQUIREMENTS REGARDING PORTABLE RESTROOMS FOR PUBLIC EVENTS IN PORTLAND PARKS.





PP&R Public Event Permit

Contract #: 114928
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- Beginning 2002, PP&R will base the number of portable restrooms required for any given event on the previous year's highest daily attendance.
- New events will follow the current Special Events guidelines.
- The Permittee is required to provide 1 portable restroom for every 125 people, estimated attendance.
- For single-user portable toilet units clustered in a single location, at least 5% but no less than one toilet unit shall be installed at each cluster whenever typical inaccessible units are provided.
- Events who supply less than the estimated requirement will be assessed a damage fee for each unit below the required number and each day the event is out of compliance.
- New events that supply less than the current requirement will be assessed a damage fee for each unit below the required number and each day the event is out of compliance.
- Permittee will only be assessed damages for event days.
- The damage fee assessed for each standard portable restroom is \$50 and \$125 for every ADA accessible restroom.
- PP&R retains the right to determine if an event requires a greater number of restrooms due to the nature of the event and or past complaints or problems directly related to these facilities.

Non-Discrimination Statement:

By holding an approved Portland Parks & Recreation Permit, the Permittee agrees that the permitted organizations, agents and representatives will not discriminate on the basis of race, color, gender, national origin, sexual orientation, marital status, religion or disability while using the facilities, parks and areas permitted on this permit. It is agreed that suspension of privileges granted by Portland Parks & Recreation may result from violation of this agreement.

Americans with Disabilities Act Compliance Mandates:

Federal, State County and City ordinances require full compliance with the Americans with Disabilities Act of 1990 regulations. The following elements are mandatory minimums:

1. PATH OF TRAVEL
2. ENTRANCE AND EXIT "GATES"
3. PORTABLE REST ROOMS AND WASH STATIONS
4. VENDOR BOOTHS
5. AUDIENCE SEATING AND TABLES
6. SIGNAGE
7. PARKING (if provided)
8. SERVICE ANIMAL ACCOMMODATIONS
9. ASSISTIVE LISTENING DEVICES
10. ALTERNATE FORMATS FOR PRINTED MATERIALS

v) Payment Method

Rental Fees	Extra Fees	Rental Total	Damage Deposit	Total Applied	Balance	Current
\$4,850.00	\$8,350.00	\$13,200.00	\$100.00	\$270.00	\$13,030.00	\$13,030.00

The undersigned has read and on behalf of the Licensee agrees to be bound by this Permit/License and the Terms and Conditions contained herein and attached hereto, and hereby warrants and represents that he/she executes this Permit/License on behalf of the Licensee and has sufficient power, authority and capacity to bind the Licensee with his/her signature.





PP&R Public Event Permit

Contract #: 114928
Date: Sep 05 2013

User: pkcoker
Status: Firm

SIGN AND KEEP FOR EVENT DAYS

X: Paul Stanford
Paul Stanford
The Hemp and Cannabis Foundation
105 SE 18 AVE
Portland OR 97214
Home: () Business: (503) 358-2448
Date: 9-5-13

X: Shawn Rogers
Name: Shawn Rogers
Title: Reservation Center Supervisor
Portland Parks and Recreation
Date: _____



Event Security Plan - Hempstalk 2013

The following are basic minimum event security requirements for the Hempstalk 2013 event. The purpose of this plan is to assist the Permit Holder in conducting the event in a safe and lawful manner by coordinating event operations with Portland Parks and Recreation, Portland Police Bureau, and others. The scope of this is event security -- managing conduct of persons at the event and does not include fire safety, food safety, first-aid, etc.

When completed and signed the by permit holder this plan document will be incorporated as part of the Parks Special Use Permit for this event.

I. ROLES AND RESPONSIBILITIES

A. PERMIT HOLDER

1. The Permit Holder is responsible for the overall conduct of the event including event security. The Permit Holder will organize an event staff that includes an authorized representative(s) such as a "Site Coordinator" who, along with the Permit Holder, is responsible for security operations.
2. Hire licensed security professionals to provide security services for the event.
3. Certify that Hempstalk will be an alcohol, cannabis, and drug free event and that the Permit Holder will take measures to prevent violation of these rules and/or eject persons from the event who violate these rules.
5. Certify that there will be no medical marijuana tent or space and that use of medical marijuana is prohibited at the park.
6. Permit Holder and key event staff such as the Site Coordinator will be readily available via cellular phone or two way radio during event operating hours. Contact information will be provided to Portland Parks and Recreation, Event (Contract) Security Supervisor, and Portland Police Bureau.

B. EVENT SECURITY STAFF

1. Permit Holder will hire at least thirty (30) DPSST Certified Security Professionals to provide coverage during all hours the event is open to the public. All Security personnel must meet the requirements of ORS Chapter 181, "Regulation of Private Security Providers," and OAR Division 60, "Private Security Services Providers Rules."
2. Permit Holder will work with a licensed security contractor to ensure security personnel have the training, equipment, and instructions to do their job.

Security personnel should be equipped with two-way radios and/or a cellular telephones, and provide contact numbers to the permit holder and the police.

3. The Permit Holder will provide event security staff with a written set of instructions or Event Security Standard Operating Procedures (SOP).

C. EVENT VOLUNTEER STAFF

1. Event volunteers will observe and report problems, inform attendee about rules, and otherwise support the event. Volunteers should not call themselves "security," wear anything that says security, or perform any of the activities in ORS 181 that would constitute providing security services.

2. Volunteers, among other duties, should instruct anyone at the event who possesses or is using alcohol, cannabis, or other drugs to leave the event. They are encouraged to report violation of laws to security and/or police.

D. PORTLAND PARKS AND RECREATION, PARK OFFICERS

1. Portland Parks and Recreation Supervisors, Park Rangers, and Portland Police Officers are Park Officers and are authorized to monitor all aspects of the event in the park, and act under authority of Portland City Code 20.04.010, 20.12.265, and other applicable laws.

E. PORTLAND POLICE BUREAU

1. Generally, PPB will support the event by monitoring for and acting on unlawful and/or nuisance behavior in and around the event when called.

2. Additional Police resources may be applied in and around the event as needed, as determined by the city.

II. EVENT RULES

1. Rules for all permitted events in City parks are in Portland City Code 20.08.060 "Prohibited Conduct at Permitted Events."

2. Alcohol, cannabis, other drugs, are prohibited at the event.

3. There will be no tent or spaces for medical marijuana use at the event.

4. The Permit Holder has elected to allow tobacco smoking at this event under PCC 20.12.110 C.

4. In addition to other Federal, State, and local laws the Permit Holder should be aware of Portland City Code Chapter 20 (Parks and Recreation) 20.12.040 "Unlawful Acts Involving Alcohol, Controlled Substances or Prescription Drugs.

6: Permit holder will inform attendees of rules, especially that alcohol,

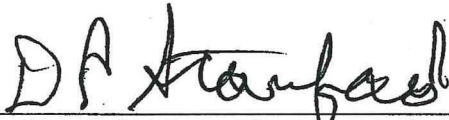
cannabis, and other drugs are prohibited at the event. Communication of these messages can be done through advance advertising, signs posted at event site entryways, printed materials, public address system announcements from the stage, and/or other means.

III. EVENT SECURITY COORDINATION AND COMMUNICATION

1. The permit holder will ensure that they, key event staff and security personnel have reliable, wireless communications.
2. The Permit Holder and key event staff will provide their cell phone numbers and other contact information to the Contract Security Supervisor, the Portland Police Bureau Detail Supervisor, and Portland Parks and Recreation.
3. Permit holder will contact Portland Parks and Recreation if there are any questions about the parks special use permit requirements. Permit holder will contact Portland Parks and Recreation and/or Portland Police Bureau if there are any questions about laws that relate to conduct of persons at the event.

This plan, when completed and signed, will be made part of the Parks Special Use Permit for this event.

Signed:



Date

9-5-13

Permit Applicant: Paul Stanford

CELL PHONE CONTACTS:

PAUL STANFORD 503-358-2418

William Appel 503-756-9681

Michael Bachara 503-268-3864



December 16, 2013

Mr. Paul Stanford
Hempstalk- The Hemp & Cannabis Fdn.
105 SE 18th AVE
Portland, OR 97214

Dear Mr. Stanford,

Portland Parks and Recreation has reviewed your application to hold the Hempstalk event in Waterfront Park in 2014. Under the provisions of PCC 20.08.020.B, we are denying your permit application.

PCC 20.08.020.B provides:

B. The Parks Reservation Center shall issue the requested permit if a complete application complying with all adopted policies and procedures is filed and all of the following conditions are met:

1. The proposed activity is consistent with the size of the Park and any specialized purpose for which it is normally used, or for which specialized facilities have been provided;
2. The proposed activity will not have an unreasonably adverse impact, from noise, litter or traffic, on the Park or on the surrounding neighborhood;
3. The proposed activity does not pose an unreasonable risk to public health or safety or to the physical integrity of the Park;
4. The applicant pays all required fees and agrees to comply with all conditions of the permit;
5. The proposed use is otherwise lawful, but nothing in this Chapter shall require the issuance of a permit for an activity otherwise prohibited by this Title;
6. The proposed activity does not conflict with an activity already scheduled for the Park or for which a different permit already has been applied for or issued for the Park;
7. The applicant, including any person, firm or corporation affiliated with the applicant and with the activity, has not failed to comply with conditions of any permit previously issued by the Parks Reservation Center.

The bases for our denial of your application, any one of which independently would support denial, are:

1. Your application is not complete and does not comply with all adopted policies and procedures. Specifically, the application does not adequately address the concerns PP&R expressed to you about this event.
2. Based on our past experience with this event, the event would have an unreasonably adverse impact on the Park and on the surrounding neighborhood. In particular, our experience demonstrates that you will be unable to manage the impacts of traffic (including, but not limited to, management of traffic, vehicle access, unpermitted vehicles, vehicles present at unpermitted times and in unpermitted locations), litter, illegal camping, illegal structures and illegal use of alcohol and drugs.





3. Your demonstrated inability to manage traffic, litter, illegal camping, illegal structures and illegal use of alcohol and drugs also means that the event would pose an unreasonable risk to public health and public safety and to the physical integrity of the Park.
4. You and other persons, firms or corporations affiliated with the event have failed to comply with conditions of permits previously issued by the Parks Reservation Center. In particular, your activities under the 2013 permit for the Hempstalk event at Kelly Point Park violated the conditions prohibiting alcohol use, drug use, camping, limiting vehicle access and requiring vehicle permits, requiring removal of all garbage, litter and debris, and requiring you to take measures to prevent violations of the rules pertaining to alcohol, cannabis and drugs.

The conditions of the 2013 permit were expressly and prominently stated numerous times throughout the permit and were reinforced through oral communications from many PP&R representatives to the people in charge of the event. Despite our clear and consistent expression of the conditions of this event, PP&R's Public Event Coordinator, Park Rangers, Portland Police, and the Parks Maintenance Supervisor documented numerous violations of these permit conditions. Event personnel were deliberately indifferent to the rampant presence, sale and use of marijuana, "medibles," and alcohol, including use by minors. Vendors were observed smoking marijuana. Cars were present in the Park either without permits or in violation of the time limits on their permits. Vehicles were parked in nondesignated areas. Tents were erected and people were allowed to camp in violation of the permit and of the Code. There was damage to Park property. There were not enough drop boxes to handle the garbage; the one box provided was overfilled and was surrounded by trash. The garbage, litter and debris were not completely removed by the end of the event.

These violations were not trivial, nor were they isolated. Rather, they were substantial and permeated the entire event. PCC 20.08.020.C provides that, if the requested use does not meet the criteria listed above, PP&R "may deny the application or may impose restrictions or conditions upon the permit or issue a permit for a different date, time, Park, or Park area so as to meet such criteria." In our judgment, restrictions or conditions would be wholly ineffective to meet the criteria of PCC 20.08.020.B, because your event has demonstrated its profound unwillingness and/or inability to meet the conditions of prior permits.

Under the provisions of PCC 20.08.020.D, you have the right to appeal this denial within five (5) days, by filing a written notice of appeal with the City Auditor.

Very truly yours,

Shawn Rogers, Customer Service Center Manager
PORTLAND PARKS & RECREATION
1120 SW 5th AVE Portland, OR 97204
wk: 503 865-2388 FAX: 503 823-2515
Shawn.Rogers@PortlandOregon.gov
www.portlandparks.org

Healthy Parks, Healthy Portland

Commissioner Amanda Fritz | Mike Abbaté, Director



December 20, 2013

AUDITOR 12/20/13 PM 4:55
rec'd.
pi

Portland Hempstalk Festival
105 SE 18th Avenue
Portland, OR 97214
(503) 235-4606

LaVonne Griffin-Valad
Portland City Auditor's Office
1221 SW 4th Avenue, Room 140
Portland, OR 97204
(503) 823-4078
E-mail: LaVonne@portlandoregon.gov

Dear Portland City Auditor:

Our Hempstalk 2014 application, our 10th annual event, with the Portland Parks department was denied on December 16, 2013. We are writing to to appeal that outrageous decision.

First, many of the points made in the city's denial letter about our event are not true. They are also directly related to the location for the past few years, Kelley Point Park. The city required that we hire companies to control the issues they raised, and now they say the companies they required did not meet the need. In past years, our staff had met these needs, and, at the last minute (3 days before the event we had to hire 30 additional security personnel), and at great expense, city officials required a very large hired staffing increase.

Most of the issues made in the denial of our permit are not true. For instance, we always leave the park cleaner than we found it. Our festival has dramatically improved the environment and cleanliness of Kelley Point Park, as the Parks staff have told us every year.

We have now applied to move our event to Portland's Waterfront Park, and many of the issues raised below, such as those statements regarding camping and parking, are both untrue and moot in Waterfront Park.

The city of Seattle also has an event that we sponsor and work on that is several times larger than our Portland event, yet the city there cooperates with the Seattle Hempfest organization and doesn't wait until the last minute to require massive changes in security staffing and expense. The Seattle Hempfest is one of the largest events in the USA, and has a huge beneficial economic and cultural impact for the city of Seattle. The city of Portland needs to learn from the experiences and positive benefits our event has in Seattle.

For these and the other issues raised below, we demand our free speech rights be honored and that the city issue our permit to peacefully assemble for the 10th annual Portland Hempstalk Festival.

In Portland Parks & Recreation's denial, it states: The basis for our denial of your application, any one of which independently would support denial, are:

1. Your application is not complete and does not comply with all adopted policies and procedures. Specifically, the application does not adequately address the concerns PP&R expressed to you about this event.

Provided on disk is our proposed site map for 2014 at Waterfront Park. It included ADA bathrooms, garbage locations, crowd management, and recycling stations. It was structured upon the Portland Blues Fest, to ensure the best layout for the park. We would always comply with number of garbage stations, bathrooms and provide an AMR ambulance on site for any issue. We feel, our event does comply with every question on the application.

2. Based on our past experience with this event, the event would have an unreasonably adverse impact on the Park and on the surrounding neighborhood. In particular, our experience demonstrates that you will be unable to manage the impacts of traffic (including, but not limited to, management of traffic, vehicle access, unpermitted vehicles, vehicles present at unpermitted times and in unpermitted locations), litter, illegal camping, illegal structures and illegal use of alcohol and drugs.

This past year, we had over thirty security officers monitoring our park. Their orders were to have all tents removed if seen and to have any vehicle moved if the owner did not respond in a timely manner. *Our core staff member, Michael Bachara, gave these instructions to the two heads of Rover Security and Doing Better Protective Services. The orders were given with two members of the Portland Parks present in a meeting to have a proactive approach to resolve issues that had been presented.* Since the festival was asked to provide over thirty officers to walk the park, this was made their top-priority. The two members of PP&R were very helpful and helped us direct the security teams of their duties. The Hempstalk Festival Emcees had a script about parking, camping and drug use. The announcement was read throughout the weekend.

3. Your demonstrated inability to manage traffic, litter, illegal camping, illegal structures and illegal use of alcohol and drugs also means that the event would pose an unreasonable risk to public health and public safety and to the physical integrity of the Park.

The Hempstalk staff has worked carefully with the Sustainable Program at PSU over the past nine years. We had, on map, and on-site over forty garbage locations complete with recycling throughout the park. Our contact is Bethany Davis. She has signed off on our permit and had representatives bring garbage and recycling for a few seasons and can attest to the programs success. We work closely with Kelly Johnson at OregonLive. Every year OregonLive donates fifty garbage boxes, all are used. We had entire crews working to keep the park clean. We are providing photos on the park from our clean up. They show the park was indeed cleaned. We had hired Portland Disposal to contract the two-40 yard garbage containers. Our contact was Melissa Busch at Portland Disposal. They had orders to

remove in a timely manner.

4. You and other persons, firms or corporations affiliated with the event have failed to comply with conditions of permits previously issued by the Parks Reservation Center. In particular, your activities under the 2013 permit for the Hempstalk event at Kelly Point Park violated the conditions prohibiting alcohol use, drug use, camping, limiting vehicle access and requiring vehicle permits, requiring removal of all garbage, litter and debris, and requiring you to take measures to prevent violations of the rules pertaining to alcohol, cannabis and drugs.

These violations were not trivial, nor were they isolated. Rather, they were substantial and permeated the entire event. PCC 20.08.020.C provides that, if the requested use does not meet the criteria listed above, PP&R "may deny the application or may impose restrictions or conditions upon the permit or issue a permit for a different date, time, Park, or Park area so as to meet such criteria." In our judgment, restrictions or conditions would be wholly ineffective to meet the criteria of PCC 20.08.020.B, because your event has demonstrated its profound unwillingness and/or inability to meet the conditions of prior permits.

Our festival takes safety seriously and tried to comply with everything that had been addressed. This year was no different. Again, Rover Security and Doing Better Protective Services handled the crowd management. If you are saying they did a terrible job with their tasks, we will be willing to hire a reputable team approved by Portland Parks and Recreation.

As for safety, we had a AMR ambulance on-site the entire event. They can verify and summarize their were not an abundance of issues and that the event was in fact a success. They can be reached at 877-244-6982. Our cost for this service was \$1800. We were happy to pay it.

Every year we provide over 40 golf carts to ensure our handicapped festival attendees would have the opportunity for a ride. Our contact is Shannon at J-S Golf Cars 503-647-1984. The expense is roughly 3850. Thousands benefit from the ride.

For bathrooms this year, we used a group called United Site Service. Amora McBride is our representative. She may be called for verification at 503-849-5977. Our cost was 4441. They did an excellent job and made multiple cleanings.

Garbage this year was handled by a reputable garbage service in town called Portland Disposal. Melissa Busch is the contact and can verify how much garbage was removed. We always leave the park cleaner than we found it.

Four school buses were contracted through Cascade Student in Battle Ground, Wa. They can verify at their hours at 206-687-1479. The expense to the festival was 40000. We did it to ensure safety to the festival goers. Thousands used the buses, which was successful part of our festival.

VMS Boards were placed along Marine Drive to announce the parking offered by our partners at the Portland Expo Center. American Barricade was paid 2400 to help crowds have a safe experience, to

verify contact (503) 285-6616.

We worked closely with Portland Expo Center this year and proved we could work together to accomplish a successful parking plan. They would be willing to testify traffic issues had been amended from previous year's.

Please direct the Portland Parks and Recreation department to work cooperatively with us and issue our permit for the 10th annual Portland Hempstalk Festival in a timely manner.

Thank you for your consideration.

Sincerely yours,



D. Paul Stanford, William Appel and Michael Bachara
Portland Hempstalk Festival
www.hempstalk.org



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WATERFRONT PARK REQUEST FOR PROPOSAL 2014

Name of Event: Hempstalk Festival 2014

Name of Organization: CRRH

Name of Main Contact: Paul Stanford

Address: 105 SE 18

City: Portland

State: Or

Zip: 97214

Daytime Phone number: 503-358-2418

Secondary Phone number: 503-234-7562

email address: crrh97286@yahoo.com

Fax number: 503-235-0120

Only guaranteed RFP Dates available 2013 **(only 2 of these weekends will be awarded for multi-day events):**

☐ Section E/E1/Hawthorne Bridge August 1 -August 3, 2014

☐ Section E/E1/Hawthorne Bridge August 15 -August 17, 2014

☒ Section E/E1/Hawthorne Bridge September 5 - September 7, 2014

☐ Section E/E1/ Hawthorne Br. September 19 - September 21, 2014

☐ Section E/E1/ Hawthorne Br. September 26 - September 28, 2014

Request Set up and Take down dates below.

Alternate Dates/Sections **(One day events or low impact events only)**. See MEMO for description of one day event. Specify Section of the park and date): September 6-7

If you are proposing alternate dates for a **multi-day event** on dates other than the designated dates above, enter the dates you are requesting and the Section/s of the park here:

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1120 SW 5th Ave., Suite 1302

Portland, OR 97204

Tel: (503) 823-2525 Fax: (503) 823-2515

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Answer all questions completely. Do not use terms like "TO BE DETERMINED"

If a question asks for follow up information (e.g. "If YES, please explain :") be sure to fill in the form field with as many details as possible.

What is your expected attendance? 40,000

SET-UP dates: Friday, Sept. 5, 2014

SET-UP times: Start: 8am End: 11pm

EVENT dates: Saturday, Sept 6 & Sunday, Sept. 7

HOURS event is open to the **public** (Break down event hours by date): 10am-10pm

Start: 10am End: 10pm

TAKEDOWN dates: Sunday, 8 pm to Monday, 5 pm

TAKE-DOWN times: Start: Sunday, 8 pm End: Monday, 5 pm

Will you have SALES or be collecting DONATIONS as part of the event?

☒ Y ☐ N

If YES, please explain:

Will you be CHARGING ADMISSION

☐ Y ☒ N

(Is admission **REQUIRED** for entry?) List admission fees or if a run or walk or bike event detail registration fees here:

Admission/Registration Fees: Free

Will you be ADVERTISING any BUSINESSES in the park?

☒ Y ☐ N

If YES, please explain: Sponsor advertising on stages

Is the PUBLIC invited?

☒ Y ☐ N

If YES, how will you PROMOTE your event? PCM TV, KBOO radio, print, posters and handbill

If NO, will you be RESTRICTING PUBLIC access in any way?

☐ Y ☐ N

(i.e. fencing)

Will you have AMPLIFIED SOUND and/or MUSIC?

☒ Y ☐ N

If YES, describe: Aloha Sound, Joel Graves, music and speakers will be amplified.

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Will you be SERVING or SELLING ALCOHOL?

☐ Y ☒ N

SERVING ☐ and/or SELLING ☐ (Alcohol is limited to beer and wine only.)

If YES, describe how the alcohol is controlled within the park facility:

Will you use CANOPIES?

☒ Y ☐ N

If YES, how many: 120 size: (show on site plan): 110 12x12 vendor 8 20x20 food

Will you use TENTS?

(Definition: open to the public, enclosed on four sides w/controlled access)

☒ Y ☐ N

If YES, how many: 4 size: (show on site plan): 20x20

Will you use FENCING?

☐ Y ☐ N

If YES: ☒ Freestanding chain link ☐ Post driven chain link ☐ Freestanding picket

☐ Stake driven picket ☐ Post and snow fence

Show all fencing on site plan and use different legend to identify each type.

Will you drive STAKES IN THE GROUND?

☒ Y ☐ N

If YES, describe purpose of stakes: To protect canopies from blowing over from wind.

Will you use STAGES?

☒ Y ☐ N

How many: 3 Size: 24x50, 25x40

Show all stages on site plan.

Will you use BLEACHERS?

☐ Y ☒ N

How many: Size:

Will you be: ☒ SELLING ☒ SERVING ☒ COOKING food

☐ N

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If cooking on site, **describe types of food and heat source**

(bbq, propane, natural gas etc.): bbq and propane

Will you need park ELECTRICITY?

☒ Y ☐ N

Will you need DRINKABLE (POTABLE) WATER?

☐ Y ☒ N

Will you have AMUSEMENT RIDES?

☐ Y ☒ N

(pony rides, inflatable children's jumping castles, dunk tank, ferris wheel etc.)

Detail rides and show on site plan:

For every 125 people in attendance, you will be expected to provide one PORTABLE TOILET

Show Portable toilets on site plan

For every 250 people in attendance, you will be expected to provide one 3-yard DROP BOX or equivalent larger sizes.

Show drop boxes on site plan.

EVENT CONTACT: Who can the **public** call for more information about this event? **(Please list a contact name, phone number, email address, and/or web site):** Michael Bachara, 503-268-3864 or William Appel, 503-756-9681 - Paul Stanford 503-358-2418 <http://www.hempstalk.org>

Will smoking be prohibited at your event?

☒ Y ☐ N

Will smoking be prohibited at your event, except in specifically designated smoking areas where smoking will be allowed?

☒ Y ☐ N

(Enforcement note to permit holders: If smoking is prohibited or restricted to certain areas at a permitted event, the permit holder will be responsible for posting applicable notices, informing attendees, event staff, and making arrangements for monitoring and enforcement of this rule along with other rules of conduct allowed by City Code at the event. If a person violates a smoking rule, and after that person has been warned, the rule can be enforced, like any rules of conduct under City Code 20.08.060, and/or City Code Chapter 20.12).

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How will you promote alternative forms of transportation to the park by attendees (transport by means other than automobile): Willamette Week ad, PCM TV channel 11 ad, flyers in business, Facebook, Social network.

Please give a **GENERAL DESCRIPTION** of any other **equipment** to be brought into the park not listed above:

Description of organization and its objectives (mission statement, etc.)

CRRH is working to educate the public about the benefits of hemp.

Describe the event which you propose for Waterfront Park. Include event budget, funding sources (monetary and in-kind sponsors), event theme and **proposed activities**, objectives and beneficiaries. If there is a run/walk/bike component to the event describe your route and include a route map with your application. The budget this year is \$60,000, half of which is provided by the main event sponsor, CRRH, and the other half to be collected from vendor's booth fees. This year's theme is "Hemp: A Sustainable Option for Oregon Farmers." Activities will feature bands and speakers. Our objective is to educate the public about the benefits of hemp & cannabis. The beneficiary is the public.

Has this event been produced by this organization (individual/company) previously? If so where, when and how many times?

Yes. This will be our tenth annual Hempstalk

Identify all subcontractors to perform necessary services for the event (food, tents, tables and chairs, staging, refrigeration, sanitation, tents, canopies, amusement rides, security, alcohol, etc.)

Key Event, Reed Stages, Aloha Sound, Refridge Transport, United Site Services

How many volunteers and staff will be needed to coordinate the event and from where will those people be recruited?

200

Anticipated attendance (specific number) and demographic profile of attendees. Who do you expect to attend this event (i.e. targeted age, ethnicity, tourists, Portland residents)?

How might this event benefit the downtown and greater Portland community?

40,000

Please, detail your vehicle access needs in the park (beyond parking lots and/or public roads). How many vehicles will require access in the park to load/unload? **Write detailed break down day-by-day** based on requested set up, event, and takedown days above. 110 in total. 110 vehicles will need to carry vendors booth and products in on Friday, September 5 to Saturday, Sept. 6 at 9 am. 10 vehicles will be needed to set up the tents, portable toilets and stage. From Sunday, Sept 8 until Monday, Sept. 7, 50 vehicles will need to carry vendors booth and products out and 10 vehicles will be needed to take away the stage, tents and portable toilets.

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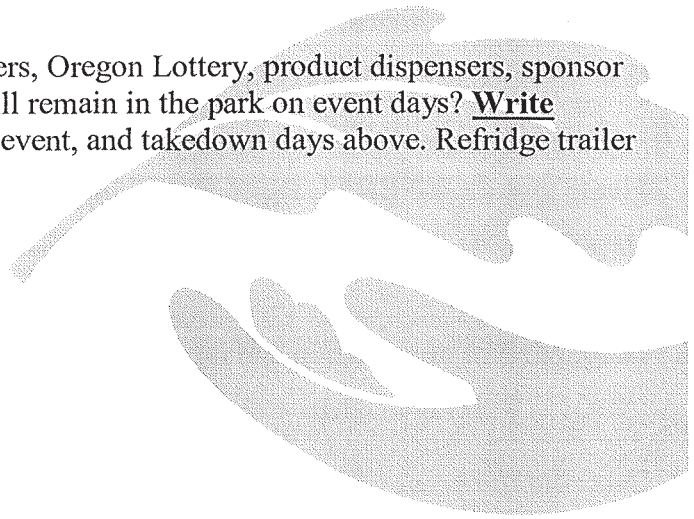


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How many “Event” vehicles (refrigerated trucks, beer suppliers, Oregon Lottery, product dispensers, sponsor vehicles such as radio station or print media sponsors, etc.) will remain in the park on event days? **Write detailed break down day-by-day** based on requested set up, event, and takedown days above. Refridge trailer



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WATERFRONT PARK

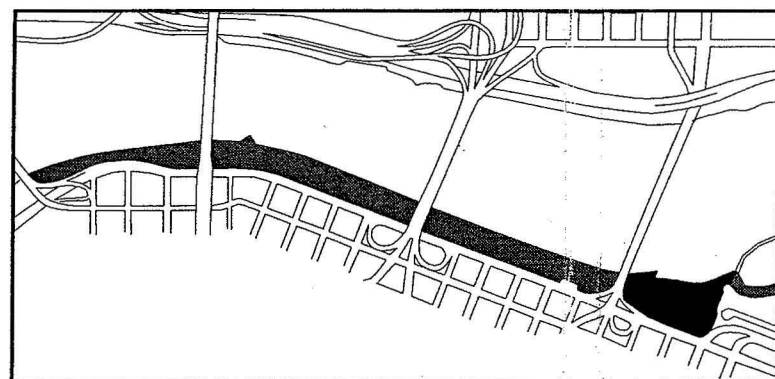
Section E Hempstalk 2014

EVENT: _____

DATE: _____ Sept. 6-7

ACCT NO.: _____

CONTRACT NO.: _____

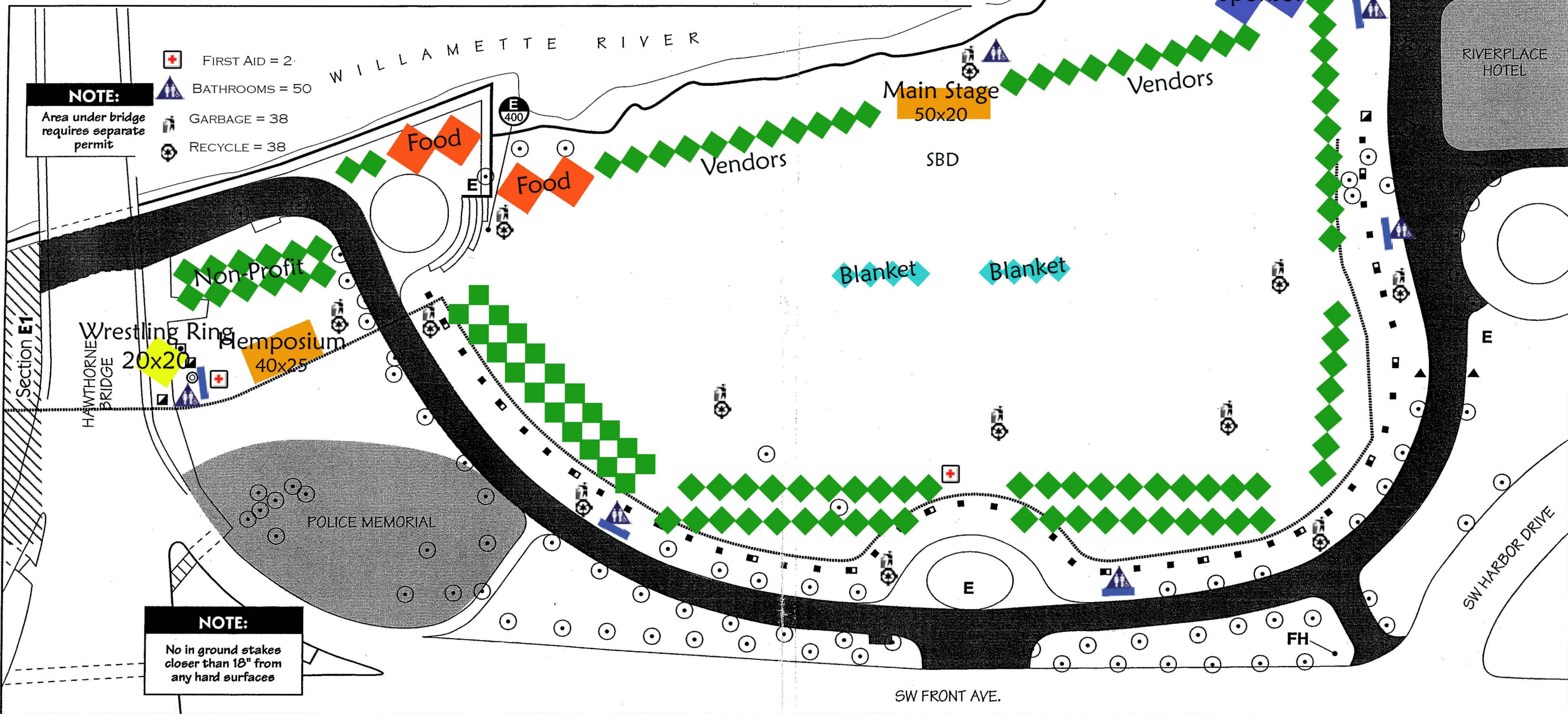


SCALE: 1 IN. = 60 FT.



LEGEND

- | | |
|--|--|
| DF Drinking Fountain | E 400 Electrical Vault (with Voltage) |
| FH Fire Hydrant | E Electrical Outlet (110V) |
| P Telephone | Utility Trench |
| RR Public Restroom | ■ Gas Service Connector |
| TC Telephone Service | ■ Gas and Water Service Connector |
| ○ Trees | ⊙ Manhole |
| ■ Fire/Access Lane (8 ft. min. width required) | ⊠ Gray Water Pad |
| ■ No permit area | ⊠ Utility Structure/Vault |
| | ▲ Fire Communication Structure |

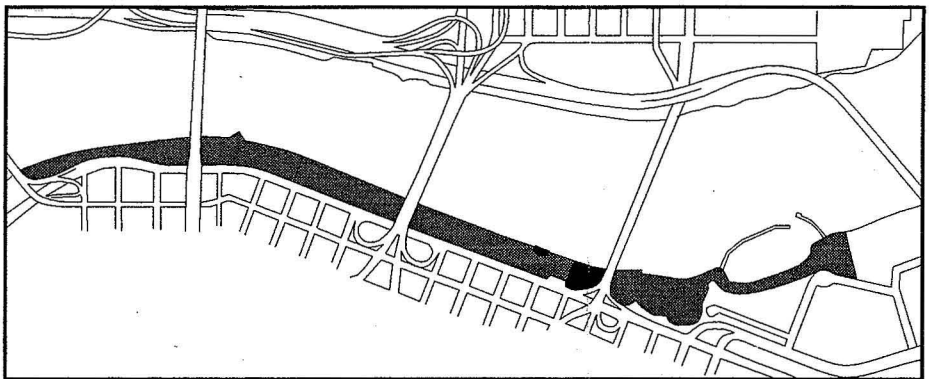


WATERFRONT PARK

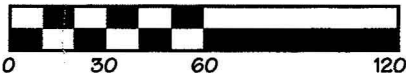
Section **G** and **E1**
EVENT: Hempstalk 2014
DATE: Sept. 6-7

ACCT NO.: _____

CONTRACT NO.: _____

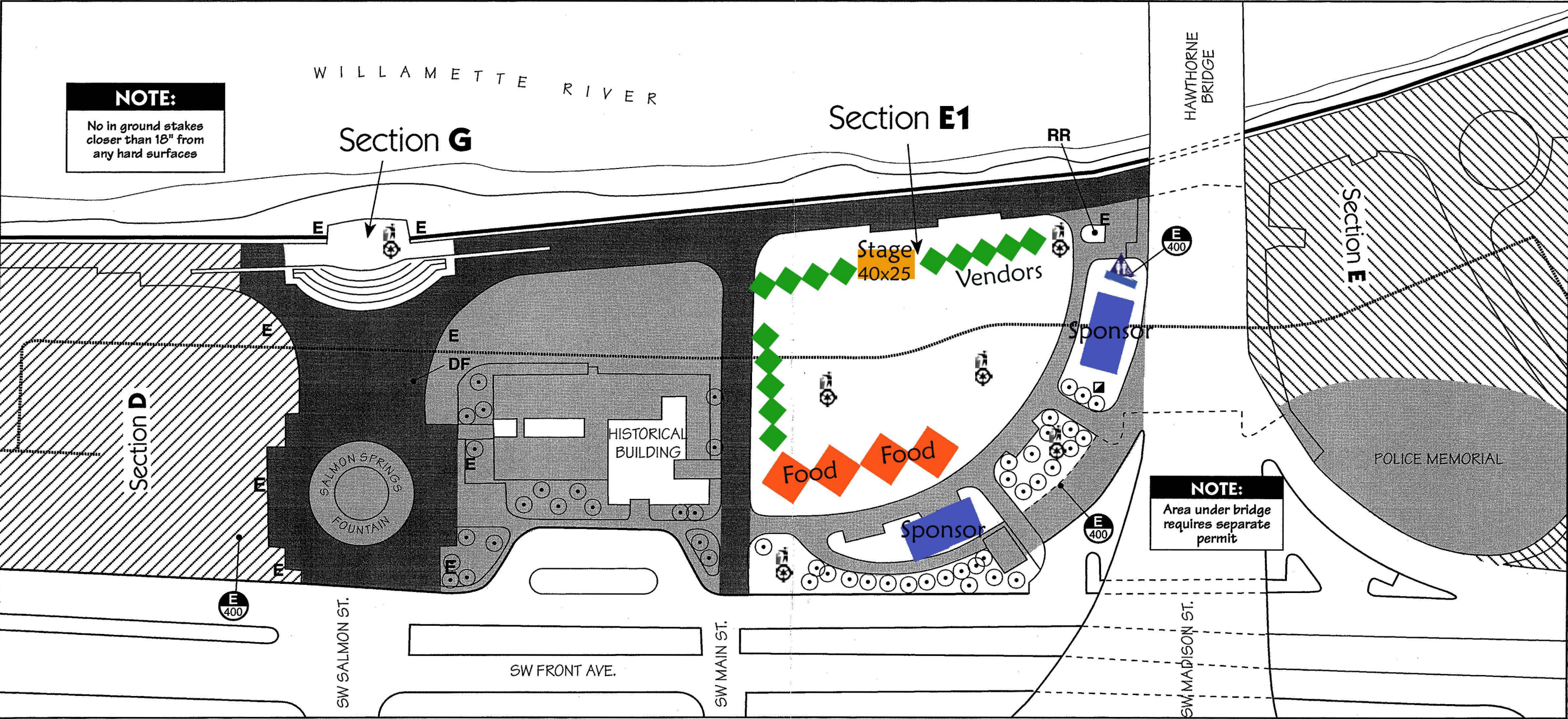


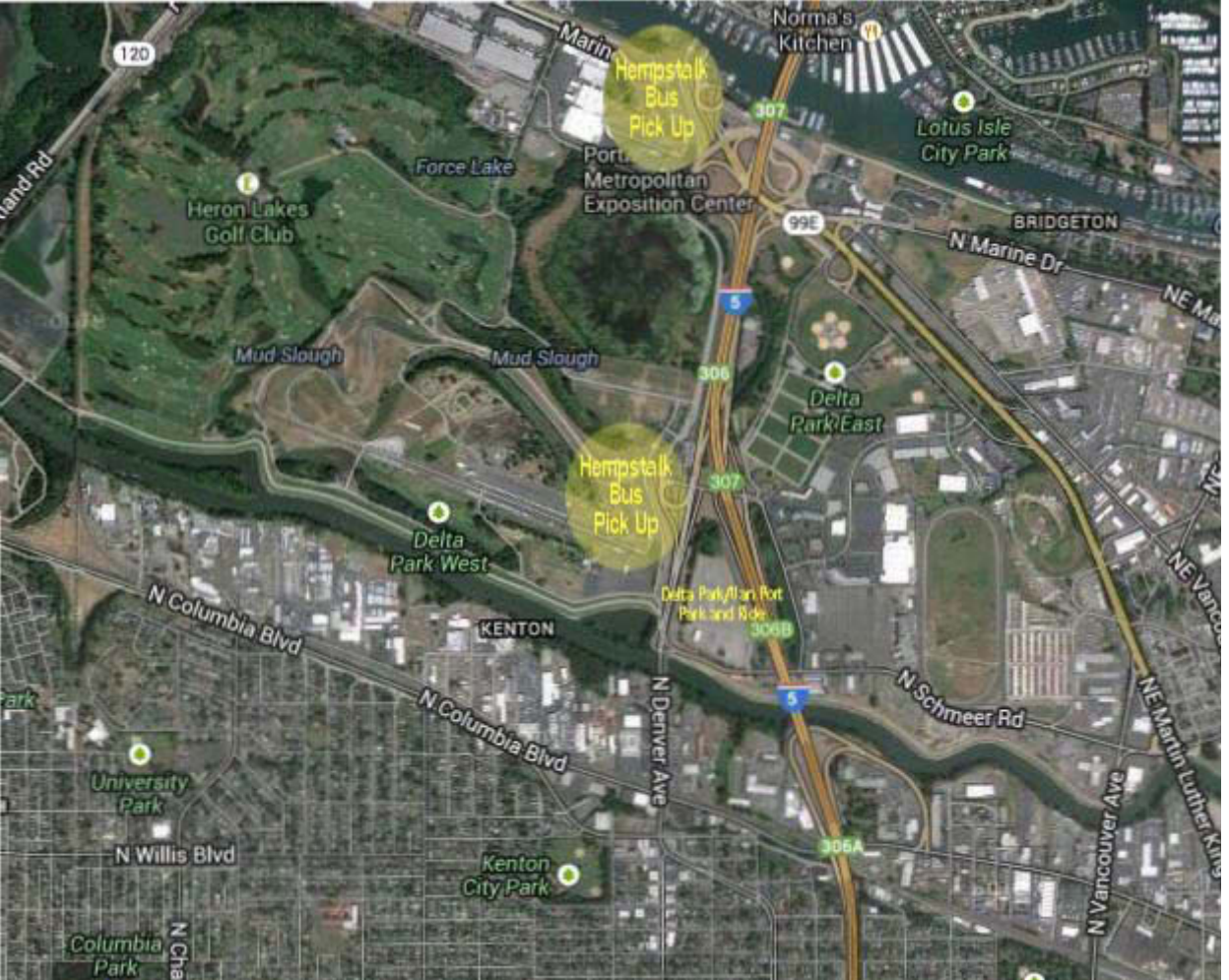
SCALE: 1 IN. = 60 FT.



LEGEND

- | | |
|--|-----------------------------------|
| DF Drinking Fountain | E Electrical Outlet (110V) |
| FH Fire Hydrant | --- Utility Trench |
| P Telephone | ■ Gas Service Connector |
| RR Public Restroom | ■ Gas and Water Service Connector |
| TC Telephone Service | ⊙ Manhole |
| ⊙ Trees | ⊙ Gray Water Pad |
| ■ Fire/Access Lane (8 ft. min. width required) | ⊠ Utility Structure/Vault |
| ■ No permit area | ▲ Fire Communication Structure |





120

Hempstalk
Bus
Pick Up

Heron Lakes
Golf Club

Force Lake

Port of
Metropolitan
Exposition Center

Norma's
Kitchen

Lotus Isle
City Park

BRIDGETON

N Marine Dr

Mud Slough

Mud Slough

Hempstalk
Bus
Pick Up

Delta
Park West

Delta
Park East

Delta Park/Alan Port
Park and Ride

KENTON

N Columbia Blvd

N Columbia Blvd

N Denver Ave

N Schmeer Rd

NE Vancouver

NE Martin Luther King

University
Park

N Willis Blvd

Columbia
Park

N Charleston

Kenton
City Park

N Vancouver Ave

After Action Report

Special Event



DATE: Oct 3, 2013

TO: Assistant Chief Larry O'Dea

FROM: Sergeant Jeff McDaniel #35716

EVENT NAME: Hempstalk 2013

SUMMARY:

Event Case #: 13-75401

Date: 9/7/13 and 9/8/13

Roll Call: 1000 hrs.

Start Time: 1000 hrs.

End Time: 2200 hrs.

of Officers: 8 each day

+/- from Last Year: +4

of Participants: 80,000-90,000

+/- from Last Year: -10,000-15,000

NARRATIVE:

On September 7th and 8th 2013, officers from North Precinct worked the Hempstalk event at Kelly Point park. The event ran from 1000-2200 on Saturday September 7th and 1000-2100 on Sunday September 8th. North Precinct provided 7 officers and 1 sergeant on ATV's for each day of the event. Parking patrol assisted by providing 2 parking patrol officers for each day of the event. Port of Portland also had additional security personnel working at Terminal 6, which is the adjacent property to the park.

Hempstalk has been an annual event for the last several years. This year the event was held out at Kelly Point Park, which is a very secluded area in the far North end of the precinct. The event draws close to 100,000 each year, and this year I would estimate that between 80,000-90,000 people attended. The event invites people to come smoke Marijuana, as the event organizers support medical Marijuana and the legalization of Marijuana in general.

At meetings prior to this years event, the event organizers were told that certain conditions had to be met in order to receive a permit. One of the primary concerns was the parking issues that surround this event each year along N. Marine Dr. and N. Lombard. The event organizers were told that they had to obtain a permit for parking along N. Marine Dr. and N. Lombard. They were told that parking would only be allowed on the street if the proper permits were acquired prior to the event. They were also advised that Port of Portland did not want people attending the event to park on Port property at any time. The event organizers declined to apply for a permit. They contracted parking spaces at the Expo Center, and had 6 shuttle buses running between the Expo Center and the event location at Kelly Point Park. PBOT utilized several reader boards that informed people attending the event that no parking would be allowed on N. Marine Dr. or N. Lombard.

They were also required to hire 30 DPSST certified security personnel, and to have them on site for the operating hours of the event. They contracted with two companies, Rover Security and Doing Better Protective Services.

Lt. Todd Wyatt #24137 / 102113

Reviewing Lt. Signature / Date

Capt. Chris Davis #36611 / 10/25/2013

Reviewing Capt/Commander Signature / Date

Lt. Jeff Kaer #23818 102513

Reviewing CHO Signature / Date

After Action Report

Special Event



Sergeant Friedman contacted those companies by phone, and learned that Doing Better Protective Services had been contracted to provide security for the equipment only, and not crowd management. However, prior to the event, the contract was modified to include crowd management.

The event organizers were also required to contract with an EMS provider due to several medical related calls that had occurred each year previously. AMR was contracted to provide two paramedics and an ambulance for each day of the event.

Traffic Division supplied one officer for traffic enforcement for both days of the event. He worked the event for a total of about 4.5 hours over the two days. He wrote 25-30 citations, and also issued several warnings. Many of the citations were for illegal U-turn and careless driving. This stemmed from drivers being stuck in long lines of traffic near the entrance to Kelly Point park. Many vehicles were stopping in front of the gate to drop off passengers, and the shuttle buses were also stopping in the road to drop off their passengers. Lines of up to 1/2 mile in length along N. Marine Dr. were seen at various times throughout both days.

I was told the Parks Bureau was going to have park rangers on site, but I did not see one during the entire event.

Mr. Stanford, who is the primary organizer, Michael Bachra, Will Appel, and Ed Engberg attended planning meetings with the city. Our concerns about the illegal use of drugs/activity at the event was discussed. The City was assured by all of the organizers that illegal drug usage would not be allowed, and that violators would be asked to leave the event.

We held our briefing each day at 1000 hours at North Precinct. Officers were given their assignments, and a copy of the IAP before heading to the staging location at Terminal 6. Due to the number of attendees, officers working the event were told that enforcement would be a last resort. We were to provide a visible presence, and to use cameras to document illegal activity. Each officer was told to take photos of people involved in illegal activity, upload those photos into DIMS, and write a special report at the conclusion of the event.

Throughout the event, officers noted rampant drug usage, and other illegal activities. Many of the event attendees were very obviously less than 18 years old, and were openly smoking Marijuana. People at the event were selling Marijuana to smoke, and also selling it in "edible" form (brownies, rice krispy treats, etc.) for people to consume. Adults were openly smoking Marijuana with infants and toddlers seated next to them. I personally observed several juveniles (13-15 years old) openly smoking Marijuana at the event.

There were thousands of pieces of garbage left strewn all over the park, the beaches near the park, and on the roadways leading to the park. Attendees were seen urinating in the bushes throughout the park. They had 21 garbage/recycling can stations, and 60 portable toilets. Most of the trash was cleaned post event by event staff, but garbage was still prevalent in the area after they cleaned.

The following is a list of incidents that were reported to me by security, medical personnel, or that officers or myself observed personally. Considering the size of the event this is just a fraction of the events that occurred overall.

Saturday September 7th:

1310 hours: Brenda from Doing Better Protective Services reported that Ed Engberg (one of the event organizers) was advising attendees that open smoking of Marijuana was allowed. I spoke to Mr. Engberg, and told him that even though this was Hempstalk smoking Marijuana was not legal. Mr. Engberg initially denied this, but then told me he

Lt. Todd Wyatt #24137 / 102113

Reviewing Lt. Signature / Date

Capt. Chris Davis #36611 / 10/25/2013

Reviewing Capt/Commander Signature / Date

Lt. Jeff Kaer #23818 102513

Reviewing CHO Signature / Date

After Action Report

Special Event



would not advise people they could smoke Marijuana anymore.

1335 hours: People began parking on Marine Dr. near the event. Parking patrol wrote several citations, and police officers assigned to the event wrote six parking citations. No vehicles were towed. While there were no parking signs posted we felt more signs would assist us in keeping people from parking on N. Marine Dr. and N. Lombard. Stanton yard was asked to provide temporary "drop signs" that stated there was no parking. Several dozen signs were delivered at 1455 hours, and positioned along the roadways at closer intervals to advise drivers.

1500 hours: I had asked Rover and Doing Better Protective Services to provide me with the DPSST certification cards for all of their security employees by this time. Doing Better Protective Services was able to show that all 15 of their employees either had their permanent or temporary certification. Rover security, however, only had 9 certified personnel and 6 non-certified personnel. This was in violation of the requirements that the City of Portland had discussed with the event organizers. It was the responsibility of the event organizers to ensure that all of the hired security personnel were certified.

1533 hours: There were vehicles parking on Burlington Northern property between Kelly Point Park and Terminal 6. Vehicles were parking haphazardly, and several vehicles became blocked in. There were reports that a male was standing at the entrance collecting \$20.00 from each driver as they entered the property. The male was gone by the time officers arrived, but officers did note the unsafe/unworkable parking situation.

1652 hours: Doing Better Protective Services reported a fight in the southern parking lot of Kelly Point park. The fight had dispersed by the time officers arrived.

1905 hours: Rover Security reported that someone had stolen the money out of the "donation" box near the front gate.

1920 hours: We saw that approximately 200 vehicles were parked on the Port property near Terminal 5 on N. Lombard. Mr. Jones from the Port of Portland said he had cited some of the vehicles, but there were too many for him to cite by himself. The event organizers were specifically told not to let attendees park on any Port property at the Port's request.

1930 hours: We saw about 100-150 vehicles parked on Port of Portland property across from Terminal 6 on N. Marine Dr. Mr. Jones was aware of this, but again could not cite all of the vehicles by himself.

2048 hours: Medical was called for a female that had overdosed in the "rave area". She was checked by Medics and then escorted out of the park.

2140 hours: Two juvenile males had overdosed on "edibles" (rice krispy treats with Marijuana inside), and required medical attention in the 7900 Blk of N. Marine Dr. One was transported to the hospital by AMR, and the other was transported home.

During the overnight hours, a 17 year old was reported as missing from the event. He was found near the Expo center at about 0700 on Sunday morning. It was learned that he had attended the event on Saturday with his friends, but became separated after consuming mushrooms (hallucinogenic type) at the event.

Sunday September 8th:

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1010 hours: Rover security called asking for police "immediately" near the vendor booths. The disturbance was over when police arrived, but we were told that a male had stolen glassware from one of the vendors. Three of the vendors began assaulting the man, and would not stop assaulting him even after security arrived. Phillip said that security officers had to "pull the vendors off" of the the male.

1154 hours: Officer Frazier and I personally observed a male (he later identified himself as "Scott") smoking Marijuana from a "joint". "Scott" was commonly seen operating a golf cart around the venue both days of the event, and was part of the event staff. When I spoke with him about 1 hour later he was clearly under the influence of Marijuana.

1258 hours: A motorcycle rider fell off of his motorcycle in the north parking lot of Kelly Point Park. It was determined that he had separated his shoulder in the fall. He admitted that he was coming to the event "to smoke out" like he had done "yesterday" (referring to his attendance to the event the previous day). He was clearly under the influence of Marijuana at the time of his crash.

1350 hours: Brenda from Doing Better Protective Services said that she had been told by Ed Engberg and Michael Bachra to check backpacks for "edibles". A short time later Paul Stanford (primary organizer) told them to stop looking through bags. When Brenda told him she was doing as Mr. Engberg and Mr. Bachra had asked, Mr. Stanford told her to "do what I say 'cause I'm the one who signs the checks." Brenda said that Mr. Stanford was very upset, but wanted me to know she was doing what she had been asked by Mr. Engberg and Mr. Bachra. She said wanted to make it clear to me that she was ordered to stop looking for illegal substances by Mr. Stanford.

RECOMMENDATIONS / CRITIQUE:

This year's event concluded with out any major incidents. Had any occurred, the resources we had available would not have been able to effectively deal with them. This event is very large, and is in a secluded portion of the precinct. It would have taken at least 20-30 minutes to get enough resources to effectively start handling a large fight had one occurred. While we only had 7 officers and 1 sergeant detailed to this event, we still would not have been able to effectively enforce state laws regarding Marijuana use with 100 officers since there were about 40,000-50,000 attendees each day. Keeping the small number of officers assigned safe was my top priority, and I feel that having them document the illegal activity with photos rather than take enforcement action was the most reasonable course of action.

The event organizers do not try to conceal that this event is an open forum for people to use illegal substances. This was completely contradictory to what was discussed in the planning meeting and subsequent e-mails. There is no screening of who is using the illegal substances at this event, and countless juveniles were seen using Marijuana. Understandably, many of the attendees were surprised to hear that smoking Marijuana at this event was still illegal. They explained that they were under the impression that since this was Hempstalk, and it was a permitted event, that smoking Marijuana was legal under the permit. They were further confused because several of them told us that the event staff were telling them it was OK for them to smoke Marijuana while they were in the park.

Parking continued to be a problem this year. We had advised the Port of Portland to be more aggressive in preventing people from parking on Port property. We told them that putting up temporary fencing, or even stringing caution tape

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along the length of their properties would help. They chose to not do this, and there ended up being several hundred vehicles each day parked on their property. Parking patrol reported that they were continuously writing parking tags throughout both days for people parking illegally along N. Marine Dr., N. Lombard, and other surrounding streets in the area. Having PBOT deliver extra signs significantly helped, and we should have had them drop the signs before the event this year. I will make sure this is taken care of in the planning stages of the event in the future.

While having the attendees park at the Expo center was a reasonable idea, only having 6 shuttle buses to transport people was completely insufficient. There was a continuous back up of people at the Expo center pick up point (several hundred people at any given time) during the first several hours of each day. At the end of the each day there was another large back up at the entrance to Kelly point park where hundreds of people at a time were waiting for a ride back to the Expo center. It was explained to event organizers in meetings prior to the event that 6 buses were not going to be enough. If this plan were to occur again in the future, the event organizers need to be required to supply several more buses to keep up with demand.

Several parking citations and traffic citations were issued during the event. However, we did not tow cars that were parked illegally. When speaking with parking patrol, they advised me that they were told by their command to only cite vehicles, and not tow them. While citing the vehicles was appropriate, leaving the vehicles parked illegally added to the already heavy congestion on N. Marine Dr. and N. Lombard. In the future, illegally parked vehicles need to be towed to ensure safe, free flowing traffic.

Since Kelly Point park is in a very secluded area of the precinct, having AMR on site for the duration of this event was critical. They assisted several people each day (most of which were minor issues that did not require transport), and it would have significantly drained normal AMR resources had they not been there. Having AMR on contract should be a requirement at any future Hempstalk events.

I am not sure if the Parks Bureau assigned any park rangers to this event. I was told that there would be rangers present at the event, but none were seen. As I spent two days in and around the park, it seems reasonable that I would have seen them if they were there. This is an event that brought 80,000-90,000 people to a city park, and there needs to be several park rangers present for an event of this size in the future.

The amount of garbage/recycling cans and portable toilets was insufficient to accommodate the number of attendees at the event. Hempstalk draws approximately 100,000 people each year (as mentioned this year was slightly less with 80,000-90,000 attendees). 60 portable toilets is significantly less than what would be required to accommodate this number of people. 21 garbage/recycling can locations is significantly less than what would be required to accommodate this number of people as well.

Prior to this year's event I had brought up that fact that the safety plan from last year stated no less than four times that illegal substances would not be allowed. I was not given a copy of the safety plan this year, but was told that no significant changes had been made. Essentially, the event organizers blatantly violated the terms of the safety plan again. This year I noted that at least one staff member was using Marijuana also. At one point, event organizers were advising people in the park that they could smoke Marijuana. The event organizers did not send a clear message to attendees that they could not use illegal substances.

Mr. Engberg and Mr. Bachra took the small step of telling Doing Better Protective Services that they did not want people bringing "edibles" into the event, and told Brenda to Have her security team check bags to make sure of this.

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However, Mr. Stanford specifically told Brenda to have her team stop checking the bags. Based on my previous knowledge of Mr. Stanford and his statement that he was the one who "signs the checks" it was very apparent that he was ultimately in charge of the event. His actions in telling security to stop looking for illegal substances, that violate the safety plan he agreed to, is unacceptable.

Having been the Sergeant in Charge of the police services surrounding this event for the past three years I have noted a common theme each year. The event organizers either do not do as they are asked, or cut corners in completing what they are asked so they are not fully in compliance. Many of the organizers and staff were visibly under the influence of Marijuana as they have been in previous years, and they completely disregard portions of the safety plans that have been in place over the years.

It is my recommendation that the City not provide a permit for this event in the future. The organizers do not hide the fact that this event encourages and allows people to use substances that are currently classified as controlled substance by ORS. The Parks Bureau, the Police Bureau, and the City of Portland in general, know that this event encourages and allows people to use controlled substances in a public park. By allowing this event to continue, it is a huge liability for the City of Portland. We respond to overdoses each year at this event, and if someone were to die from an overdose, a civil case would be virtually impossible to defend. In my opinion, it would be irresponsible for the City of Portland to permit an event of this type in the future.

FISCAL REVIEW:**COSTS:**

See table below for approximate costs.

ATTACHMENTS:**COMMAND COMMENTS:**

It is clear that this event has the sole purpose of selling and smoking marijuana which is against the law.

Lt. Todd Wyatt

I have serious concerns about the public safety issues raised by this event, as outlined by Sergeant McDaniel. These issues include drug overdoses, disturbances and fights, traffic and parking issues, misuse of private property, inadequately certified security personnel, impaired driving, and consumption of illegal drugs (including some other than marijuana) by children or in their presence. Based upon the repeated inability or unwillingness of the organizers to comply with the terms of their agreement with the City, I recommend that no permits be issued for Hempstalk in the

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future.

I am also concerned about the significant cost the City incurred as a result of this event. We spent nearly \$11,000.00 on police service alone for Hempstalk this year. This is over one percent of the entire overtime budget for North Precinct for a year. By all accounts, this police service was inadequate given the significant public safety issues at the event. The organizers of any such event in the future should be required to reimburse the City for its costs. This is already done for athletic events.

Captain Chris Davis

After reviewing relevant reports, photos and this after action, I agree with Capt. Davis' assessment that the city should deny future permits to this event, especially if the same organizer(s) apply. Not to restate every item or issue brought up by Capt Davis and Sgt. McDaniel, but illegal activity was rampant. It was fortunate that there were no deaths or serious injuries. The costs to the City should be recouped from the organizers, especially all the while they blatantly disregarded the agreement and allowed and encouraged dangerous behavior.

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**COST SHEET**

EVENT NAME: Hempstalk 2013

DATE: 9/7/13 and 9/8/13

PERSONNEL UTILIZED:

CLASS	#	Reg Hours	Hourly Rate	Reg Hrs Costs	O/T Hrs	Hourly Rate	O/T Hrs Costs	Total Costs
Motor Sergeant			\$	\$		\$	\$	\$
Sergeant	1	10	\$ 39.62	\$ 396.2	15.3	\$ 59.43	\$ 909.28	\$ 1,305.48
Motor Officer			\$	\$		\$	\$	\$
Officer	7		\$	\$	175.7	\$ 55.1	\$ 9,681.07	\$ 9,681.07
Lieutenant			\$	\$		\$	\$	\$
Captain			\$	\$		\$	\$	\$
TOTALS:	8	10	\$	\$ 396.2	191	\$	\$ 10,590.35	\$ 10,986.55

Straight Time Cost For Event:	\$	396.2
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Overtime Cost For Event:	\$	10,590.35
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Total Cost For Event	\$	10,986.55
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NOTES:

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Hempstalk Debrief Observations by Parks, PBOT and Security Personnel

PUBLIC EVENT COORDINATOR:

- No bag checking at entrance.
- Per Doing Better Protective Services: Promoters instructing one Security group to ignore obvious marijuana presence. While DBPS was confiscating all "medibles", alcohol and any obvious leaf materials.
- Rovers only had 9 DPSST and 6 Event Security. No SOP from promoters on what security was supposed to be doing.
- Half the road for Peds Half for 2 way vehicular traffic. Extremely narrow for multi-use.
- Multiple vehicles parked on turf in non-designated parking areas
- Checkpoints permittee pointed out on their site plan were only to guide people to the right trail for getting to the main field. Nothing was being checked at these locations.
- I saw 3 of the 4 VMS signs. Doubt effectiveness when you're driving 45 mph but they were on site.
- Parking Patrol had Marine Dr. under control but lots of people parking on private property.
- Large percentage of teens in attendance.
- Limited number of food vendors.
- One vendor openly selling pot, according to security.
- One entrance to the park is a real liability due to choke point. Shuttle busses blocking Marine Dr.
- Hundreds waiting to board shuttles while full busses disembark.
- Non-certified volunteer stopping and directing traffic on Marine Dr.

RANGERS

September 7 2013:

- Open use of drugs in public
- Several cars in the park without permits and/or with permits but well over the stated 1 hour time limit on the permit
- Notable damage to the parks done by the vehicles
- Edible marijuana treats and various trinkets being sold by people without permits
- Structures (tents), campers
- Minors consuming alcohol
- Multiple people vending along Marine drive as well as in the park clearly not real vendors selling edible pot treats and jewelry.

September 8 2013:

- Tents/R.V.'s in the park (possible camping throughout the night)
- Vehicles without PPR permits
- Minors in Possession with tobacco and possible marijuana
- Copious amounts of marijuana from dispensaries and private individuals
- Park patrons were selling drinks/food without a permit and not specifically with the event
- Distribution and sales of marijuana, marijuana brownies and possible hallucinogenic mushrooms
- Destruction of park vegetation by reckless driving of the "shuttle carts" throughout the park (Golf Carts)
- Constant smoking of marijuana

All items listed above came from observations by Ranger A. Davis, Ranger J. Leonard and I.

PBOT PARKING ENFORCEMENT

- Police showed up on Sunday and placed no parking signs up and down Marine drive and started ticketing people. (Unexpected). The officers didn't, or at least they said they didn't, know Parking Enforcement was going to be there.
- PBOT team didn't see Police all day Saturday.
- For both days of enforcement, the officers issued 48 citations.

PARK MAINTENANCE SUPERVISOR - ALEX SALAZAR

Post Event September 9:

- Staff reports all the gates were left unlocked and the gate for service road not able to close, not aligning.
- Missing lock and pin for that gate. Later turned up.
- Generator and ice machine on site still. For over a week.
- Drop box still on site at 6 PM Monday after 2 drop boxes had already been hauled away.
- Parking in nondesignated areas
- Signs of wear and tear to the turf in several areas due to vehicles connected to event and utility support vehicles. Looks like utility vehicles were making their own pathways. Approx. 25 vehicles in the park this morning, some connected w/ tear down.
- Litter all over the place, slowly been picked up by volunteers.
- Inadequate drop box for garbage, only one 20 yd box on site overfilled and surrounded by trash. Could easily have used 2 of them.

- Metal barricades all along the main access road, some in middle of the road. After the event ended.
- Ten camper's tents set up when I was there and several motor home/campers.
- Permittee never arranged pre-event walkthrough with Supervisor. In the past I've met with them on site 2 weeks before the event.

DOING BETTER PROTECTIVE SERVICES, BRENDA HIATT, EXEC. MGR

- Rover Security monitoring front gate and all three parking lots with combination of security and event staff and not checking nor turning around people with ice chests, signs and containers with medibles and other illegal items including food and alcohol.
- Constant confiscation of medibles, alcohol and marijuana for sale both days.
- SOP for security left to security to determine with no guidance or mixed messages from each event staff coordinator and each of them were giving different instructions. Some were openly telling security to ignore medibles and alcohol possession.
- When we would tell vendors to put away medibles they told us they were given permission to sell. When we would deny that permission and threaten to shut them down they would put it away until we were out of sight and then bring it back out. If we would shut a vendor down an organizer would allow them to reopen until we said we were going to the city if they did not stop.
- When we were denying access to vehicles in the park we were told if we did not stop we would be kicked out.
- When we were checking ice chests and back packs on road behind the stage we were told by Paul Stanford that we had to stop doing it there and in the park or we would be kicked out because "he said so, and he was the one who paid the bills!" We told him that if he kicked us out, we would notify the City immediately and he would be shut down because he was not going to have his required security for his permit! From that point on we got very little assistance from event staff.
- VIP area behind stage was a giant smoke area and security was not allowed to patrol this area or enforce any laws or rules in this area. Event had its own people refusing entrance to security forcing them to remain at gate and reporting to Paul Stanford everything that was being done resulting in the aforementioned threats.
- Event staff was telling people to go to beach and smoke because security couldn't stop them there.
- Event staff ordered us to allow overnight camping and added an additional shift for us and rover to patrol.
- Open smoking was allowed all over park but especially in picnic area and on the hill, we got told through Rover not to enforce and that this order came from staff but we refused to stop enforcing.
- Vendors were being allowed outside of vendor area and were being sold spots called blanket spots; these were on the side of the roads leading in and out of the park and along the tree line.
- People were openly selling medibles out of ice chests and backpacks carrying signs attached to their clothing and no event staff was stopping this.
- One vendor was complaining because kids were selling marijuana in the open right next to their booth
- Over the course of the two days we confiscated and destroyed several pounds of marijuana and several hundred pounds of medibles. From one young teenager alone we confiscated and destroyed 4 gallon size bags each at least half full of marijuana
- Some blanket vendors had baggies of marijuana displayed openly until we confiscated it.

- Event staff told us to turn in any confiscated marijuana so it could be donated or disbursed which we refused to do.
- Event staff that had been smoking and some drinking were using shuttle carts.
- Multiple cases of drug overdoses and dehydration with inadequate amount of first responders and ambulances.