

City of Portland, Oregon

Bureau of Development Services

Land Use Services

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FROM CONCEPT TO CONSTRUCTION

FINAL FINDINGS AND DECISION BY THE DESIGN COMMISSION RENDERED ON August 15, 2013

CASE FILE NUMBER: LU 13-147922 DZM AD Janey II Apartments

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GENERAL INFORMATION

Applicant:	Marcus Lima GBD Architects Inc. 1120 NW Couch St. Suite 300 Portland, OR 97209
Property Owner:	315 NW 11th LLC 50% and HFTB LLC 50% Attn.: Peter Stott 2775 SW Old Orchard Rd. Portland, OR 97201
Site Address:	315-317 NW 11TH AVE
Legal Description: Tax Account No.: State ID No.: Quarter Section:	BLOCK 78 LOT 1&4, COUCHS ADD R180207180, R180207180 1N1E33DA 02900, 1N1E33DA 02900 3028, 3029
Neighborhood: Business District:	Pearl District, contact Patricia Gardner at 503-243-2628. Pearl District Business Association, contact Adele Nofield at 503-223- 0070.
District Coalition:	Neighbors West/Northwest, contact Mark Sieber at 503-823-4212.
Zoning:	EXd (Central Employment base zone with Design overlay zone), Central City plan district, River District subdistrict
Case Type:	DZM AD (Design Review with Modifications and Adjustment)
Procedure:	Type III , with a public hearing before the Design Commission. The decision of the Design Commission can be appealed to City Council.

Proposal: The applicant has proposed the development of a new nine-story mixed-use building, to be known as the Janey II. The proposal is for a quarter-block site at the northwest corner of the intersection of NW 11th Avenue and Everett Street, directly east of the recently-completed quarter-block Janey Apartments. An existing one-story 1906 warehouse building on the site will be demolished.

The proposed building includes eight stories with 62 market-rate apartments over a ground floor residential lobby, retail space, and covered resident parking. The ground floor retail is approximately 2,500 square feet, and oriented to entries facing NW Everett Street. A residential lobby is located on the west end of the site, also facing NW Everett Street, and the covered parking area accommodates 47 vehicles with a mechanized vertical car parking system. There are exterior decks on the second floor for individual units facing NW Everett, as well as a fitness room and exterior decks on the same level facing north. Eighth-floor units also include exterior decks facing NW Everett Street, and a rooftop amenity room and outdoor terrace provides tenants with views of the surrounding neighborhood.

Exterior building materials include a light palette of buff-colored masonry, two colors of metal panel material, and metal clad wood windows with projecting aluminum sunshades. The sunshades and fixed windows are a dark bronze color, with terra cotta-colored operable window sashes on the upper floors. Exterior deck railings and rooftop terrace railings are clear glass. Both the north-facing second floor decks and the primary rooftop have extensive ecoroof plantings. At the ground floor retail and lobby spaces there are projecting steel canopies with exposed wood soffits, and metal storefront window systems with a stained concrete sill below.

Because of the project valuation and Central City location, the proposal requires a Type III Design Review. Concurrently, the applicant has requested the following three additional reviews:

- 1. An Adjustment to allow parking access onto NW 11th Avenue, a Parking Access Restricted Street (Map 510-9);
- 2. A Modification through Design Review to reduce the minimum length of Ground Floor Windows along NW 11th Avenue from 50' to 38' (33.140.230); and
- 3. A Modification through Design Review to reduce the amount of Ground Floor Active Use Area along NW 11th Avenue from 50' to 38' (33.510.225).

The applicant submitted **revised plans on August 1, 2013** in response to concerns raised by Design Commissioners at the initial hearing on July 18, 2013. The revised drawing set includes the following changes:

- Two circular metal 'ring' bike racks have been added back to the NW 11th Avenue rightof-way as nonstandard improvements;
- New tree count and location along NW Everett (FYI only subject to Urban Forestry discretion at time of building permit review);
- Landscape at the street-facing edge of the north-side second floor terrace has been revised to include a raised planter along NW 11th Avenue, to be planted with vine maple shrubs and groundcover plantings;
- Dark metal panel has replaced brick at the 8th floor of the north façade;
- Reconfiguration of the 11th Avenue façade, through extending the canopy an additional 14'-0" to the north, subsituting dark metal panel for brick skin around a newly dark-colored coiling garage door, addition of a second window into the garage below the louver north of the garage door, and use of clear glazing on both windows adjacent to the garage door;
- The bay containing the garage door, and the louver with new window below north of the door, have been recessed from the building façade by 1'-0" to create depth and a shadow line;
- The plan of the garage has been revised to put bike parking immediately behind both windows looking in from the street, with motorcycle parking moved further to the interior;
- The applicant has included notes about interior garage lighting, showing distinct lighting 'zones' for the bike parking versus driveway and vehicle parking in the garage, with written notes that lights are tied to occupancy sensors in multiple zones;

- The street wall, sidewalls and soffit material at the stair exit vestiblue facing NW 11th Avenue has been changed from dark metal panel to a ruddy orange metal panel, matching the material and color used at the roof of all street-level canopies; and
 - Reduced the vertical dimension of the primary building canopy fascia from 3 metal panels to 2, matching the adjacent vertical trim element on the Janey (I) building.

Approval Criteria: In order to be approved, this proposal must comply with the approval criteria of Title 33, Portland Zoning Code. The applicable approval criteria are:

- The Central City Fundamental Design Guidelines;
- The River District Design Guidelines;
- 33.805.040.A-F, Adjustment Approval Criteria; and
- 33.825.040.A-B, Modifications.

ANALYSIS

Site and Vicinity: The site is a quarter-block parcel of 10,000 square feet, located at the northwest corner of the intersection of NW 11th Avenue and Everett Street. On-site is a one-story building with a partial basement originally constructed in 1906, which has served over the years as different automotive service shops, a parking garage, and a storage warehouse. The building has plain walls with multi-light industrial steel sash windows, original mediterranean tiled parapets and pilasters flanking each end of both street facades, and a section of remodeled wall and windows along the NW 11th Avenue façade. Directly adjacent to the site on the east is the Janey I six-story apartment building. Directly to the north is a two-story concrete warehouse with industrial windows.

Surrounding development is a mix of older industrial structures and newer mid-rise office, retail and residential towers. Abutting streets are improved with paved public sidewalks, curbing, and one-way streets. The adjacent frontage at this site has no street trees today, and features a projecting curb extension in NW 11th Avenue for a southbound streetcar stop, directly adjacent to the corner.

Zoning: The Central Employment (EX) base zone allows mixed uses and is intended for areas in the center of the City that have predominantly industrial-type development. The intent of the zone is to allow industrial and commercial uses which need a central location. Residential uses are allowed, but are not intended to predominate or set development standards for other uses in the area.

The Design overlay zone [d] promotes the conservation, enhancement, and continued vitality of areas of the City with special scenic, architectural, or cultural value. This is achieved through the creation of design districts and applying the Design Overlay Zone as part of community planning projects, development of design guidelines for each district, and by requiring design review. In addition, design review ensures that certain types of infill development will be compatible with the neighborhood and enhance the area.

The Central City plan district contains regulations addressing special circumstances in the central city area, and implements several adopted plans specific to the area. This plan district sets the maximum height and floor area ratios allowed throughout the central city, and contains additional development standards, use regulations, and parking-related regulations.

Land Use History: City records indicate no prior land use reviews at the site.

Agency Review: A "Notice of proposal in Your Neighborhood" was mailed **June 27, 2013**. The following Bureaus have responded with no issue or concerns:

The *Bureau of Environmental Services* (BES) has reviewed the proposal and provided informational comments, a cautionary note, and technical information, but no objections to the requested Design Review, Modifications or Adjustment. The stormwater management plan for the building is still being reviewed, and the necessary Special Circumstances request for a 2,155 square foot 'unmanaged' area of the rooftop that is not in eco-roof is still in process. If the Special Circumstances request is not approved, it could potentially change the rooftop design by requiring a vegetated flow-through planter on the rooftop, in turn triggering the need for a future Design Review. While no objections are raised with regards to the land use reviews, these stormwater-related issues must be resolved prior to issuance of any building permits for the project. Sanitary service details and permitting information are provided in detail in the written response. Exhibit E.1 contains staff contact and additional information.

The *Development Review Section of Portland Transportation* (PBOT) has reviewed the proposal and provided feedback, a narrative addressing the Adjustment aprpoval criteria, information about the public street configuration that will be required during permitting, and other technical details. The applicant is advised that public right-of-way frontage improvements and a Public Works Permit will be required as a condition of building permit approval for the project. As detailed in the Adjustment findings later in this report, the PBOT does not object to the requested driveway access onto NW 11th Avenue. No objections are raised with regards to the requested Design Review or Modifications. Exhibit E.2 contains staff contact and additional information.

The *Water Bureau* has reviewed the proposal and offered information and comments regarding water service availability, but no objections or recommendations regarding the requested Design Review, Modifications or Adjustment. Water services are available to the site, and a complete review for fixture count and other water needs will occur during the building permit review process. Exhibit E.3 contains staff contact and additional information.

The *Fire Bureau* has reviewed the proposal and provided informational comments, but no objections or recommendations regarding the requested Design Review, Modifications or Adjustment. A separate building permit is required for the project, and all applicable Fire Code requirements must be met as documented on the building permit drawings and in the built project. Exhibit E.4 contains staff contact and additional information.

The *Urban Forestry Division of Portland Parks and Recreation* has reviewed the proposal and commented that 'street trees will be required'. Exhibit E.5 is a hard-copy printout of their electronic comment.

The *Site Development Section of Bureau of Development Services* has reviewed the proposal and provided informational comments, but no objections or concerns regarding the requested Design Review, Modifications or Adjustment. The project will require a site-specific seismic hazard study, and erosion control plan, and a demolition permit for the existing building prior to project approval through the building permit process. Exhibit E.6 contains staff contact and additional information.

The *Life Safety Section of Bureau of Development Services* has reviewed the proposal and provided informational comments, but no objections or concerns regarding the requested Design Review, Modifications or Adjustment. A separate building permit is required for the project, and all applicable building codes and ordinances must be met. Exhibit E.7 contains staff contact and additional information.

Neighborhood Review: A Notice of Proposal in Your Neighborhood was mailed on **June 27**, **2013**. No written responses have been received from either the Neighborhood Association or notified property owners in response to the proposal.

ZONING CODE APPROVAL CRITERIA

(1) DESIGN REVIEW (33.825)

33.825.010 Purpose

Design Review ensures:

- That development conserves and enhances the recognized special design values of a site or area;
- The conservation, enhancement, and continued vitality of the identified scenic, architectural, and cultural values of each design district;
- That certain types of infill development will be compatible with the neighborhood and enhance the area; and
- High design quality of public and private projects.

33.825.055 Design Review Approval Criteria

A design review application will be approved if the review body finds the applicant to have shown that the proposal complies with the design guidelines for the area.

Findings: The site is designated with design overlay zoning (d), therefore the proposal requires Design Review approval. Because of the site's location, the applicable design guidelines are the *Central City Fundamental Design Guidelines* and *River District Guidelines*.

River District Design Guidelines and Central City Fundamental Design Guidelines

The River District is a remarkable place within the region. The area is rich with special and diverse qualities that are characteristic of Portland. Further, the River District accommodates a significant portion of the region's population growth. This area emphasizes the joy of the river, connections to it, and creates a strong sense of community. The goals frame the urban design direction for Central City and River District development.

The Central City Fundamental Design Guidelines and the River District Design Guidelines focus on four general categories. **(A) Portland Personality**, addresses design issues and elements that reinforce and enhance Portland's character. **(B) Pedestrian Emphasis**, addresses design issues and elements that contribute to a successful pedestrian environment. **(C) Project Design**, addresses specific building characteristics and their relationships to the public environment. **(D) Special Areas**, provides design guidelines for the four special areas of the Central City.

River District Design Goals

- **1.** Extend the river into the community to develop a functional and symbolic relationship with the Willamette River.
- **2.** Create a community of distinct neighborhoods that accommodates a significant part of the region's residential growth.
- **3.** Enhance the District's character and livability by fostering attractive design and activities that give comfort, convenience, safety and pleasure to all its residents and visitors.
- **4.** Strengthen connections within River District, and to adjacent areas.

Central City Plan Design Goals

- 1. Encourage urban design excellence in the Central City;
- 2. Integrate urban design and preservation of our heritage into the development process;
- **3.** Enhance the character of the Central City's districts;
- 4. Promote the development of diversity and areas of special character within the Central City;
- **5.** Establish an urban design relationship between the Central City's districts and the Central City as a whole;

- **6.** Provide for a pleasant, rich and diverse pedestrian experience for pedestrians;
- 7. Provide for the humanization of the Central City through promotion of the arts;
- 8. Assist in creating a 24-hour Central City which is safe, humane and prosperous;
- **9.** Ensure that new development is at a human scale and that it relates to the scale and desired character of its setting and the Central City as a whole.

Staff has considered all guidelines and has addressed only those guidelines considered applicable to this project.

A2. Emphasize Portland Themes. When provided, integrate Portland-related themes with the development's overall design concept.

Findings: The exterior of the building is composed primarily of brick, metal clad wood windows, and steel with colors that reflect the Pacific Northwest – neutral light and dark browns in the brick skin found in Forest park, the vivid orange and reddish hues on the casement windows and sun shade louver blades common in autumn, the deep brown metal components from NW soil, and the lush greens found throughout Portland on the rooftop planted areas. Wood canopy soffit material along the street softens and warms the angularity of the brick and metal components on the façade. The second floor and rooftop eco-roof plantings provide not only a visual amenity, but also help to functions as a stormwater management facility for the building. *This guideline is met.*

A3. Respect the Portland Block Structures. Maintain and extend the traditional 200-foot block pattern to preserve the Central City's ratio of open space to built space. Where superblocks exist, locate public and/or private rights-of-way in a manner that reflects the 200-foot block pattern, and include landscaping and seating to enhance the pedestrian environment.

A3-1. Provide Convenient Pedestrian Linkages. Provide convenient linkages throughout the River District that facilitate movement for pedestrians to and from the river, and to and from adjacent neighborhoods. This guideline may be accomplished by:

- 1) Using visual and physical cues within the design of the building and building entries to express connections to the river and to adjacent neighborhoods.
- 2) Orienting integrated open spaces and trails that physically and visually link the river and/or surrounding neighborhoods.
- 3) Reusing or retaining cobblestone within the design of new development.
- 4) Encouraging flexibility and creativity along streets enhancing their historic or cultural role.
- 5) Creating visual and physical links across major corridors such as I-405, Burnside, and Front/Naito to strengthen connections to the river and other neighborhoods.

Findings for A3 & A3-1: The site is a 100' by 100' parcel on the corner of a standard 200' by 200' block. This project is built to the property line and continues the standard block pattern downtown. The redevelopment of the adjacent streets to current River District standards will improve the convenience of pedestrian travel to and past the site, with retail spaces along NW Everett Street to enhance the active, pedestrian-scale character of this street. *This guideline is met.*

A4. Use Unifying Elements. Integrate unifying elements and/or develop new features that help unify and connect individual buildings and different areas.

A5. Enhance, Embellish and Identify Areas. Enhance an area by reflecting the local character within the right-of-way. Embellish an area by integrating elements in new development that build on the area's character. Identify an area's special features or qualities by integrating them into new development.

A5-1. Reinforce Special Areas. Enhance the qualities that make each area distinctive within

the River District, using the following "Special Area Design Guidelines" (A5-1-1 – A5-1-5).

A5-1-1. Reinforce the Identity of the Pearl District Neighborhood. This guideline may be accomplished by:

- 1) Recognizing the urban warehouse character of the Pearl District when altering existing buildings and when designing new ones.
- 2) Recognizing the urban warehouse character of the Pearl District within the design of the site and open spaces.
- Designing buildings which provide a unified, monolithic tripartite composition (base/middle/top), with distinct cornice lines to acknowledge the historic building fabric.
- 4) Adding buildings which diversify the architectural language and palette of materials.
- 5) Celebrating and encouraging the concentration of art and art galleries and studios with design features that contribute to the Pearl District's "arts" ambiance. Consider features that provide connectivity and continuity such as awnings, street banners, special graphics, and streetscape color coordination, which link shops, galleries, entrances, display windows and buildings. Active ground level retail that opens onto and/or uses the sidewalk can contribute to the attraction of the "arts" concentration.

Findings for A4, A5, A5-1 and A5-1-1: The recent history of the River District includes light industrial uses such as the previous use of the site. Building on that character, the primary exterior building material of brick is typical of the kind of material commonly found in the older buildings throughout the neighborhood. The use of structural steel sections to build the canopies along NW 11th and NW Everett also recall the light industrial heritage of the District. The area that surrounds the site has a high percentage of small, glassy ground floor spaces—such as the restaurants along NW 12th, the housing lobby across the street at the Casey Condominiums, and the small retail spaces across the street along NW Everett. This project will remove a vacant light industrial auto shop along NW Everett and replace it with a small ground floor retail space and housing lobby. A continuous painted steel and wood pedestrian canopy provides weather protection along the retail frontage similar to the scope of canopies found throughout the Brewery Blocks development just a few blocks to the South, as well as at the original Casey building directly to the west. The variegated color across the street of the concrete panels on the Casey Condominiums is complemented with the proposed blended brick pattern used for the exterior of the proposed Janey II project. These guidelines are met.

A7. Establish and Maintain a Sense of Urban Enclosure. Define public rights-of-way by creating and maintaining a sense of urban enclosure.

Findings: The existing building on site is built to the property line for the entire frontage, with only minor insets for pedestrian entry vestibules, an egress stair, and the loading door bay doors and windows. With this redevelopment project, the entire site will be remain built to the property line providing a continuous street wall along NW 11th and NW Everett. A continuous pedestrian canopy along NW Everett and a partial pedestrian canopy along NW 11th provide weather protection. *This guideline is met.*

A8. Contribute to the Cityscape, Stage and the Action. Integrate building setbacks with adjacent sidewalks to increase the space for potential public use. Develop visual and physical connections into buildings' active interior spaces from adjacent sidewalks. Use architectural elements such as atriums, grand entries and large ground-level windows to reveal important interior spaces and activities.

Findings for A8: Large ground floor windows along NW Everett and a continuous canopy provide a pleasant environment for pedestrians. In combination with original Janey project directly to the west, an entire block frontage along NW Everett Street has been activated with indoor-outdoor visual connections between interior activities and the public realm.

This pattern continues onto the east elevation at NW 11th Avenue, including two large windows into the bike parking area on either side of the garage doors, with bike parking racks placed just inside the windows for visual interest, while still allowing views to the garage and automated car lifts beyond. *This guideline is met.*

B1. Reinforce and Enhance the Pedestrian System. Maintain a convenient access route for pedestrian travel where a public right-of-way exists or has existed. Develop and define the different zones of a sidewalk: building frontage zone, street furniture zone, movement zone, and the curb. Develop pedestrian access routes to supplement the public right-of-way system through superblocks or other large blocks.

B1-1. Provide Human Scale to Buildings along Walkways. Provide human scale and interest to buildings along sidewalks and walkways. This guideline may be accomplished by:

1) Providing street furniture outside of ground floor retail, such as tables and chairs, signage and lighting, as well as large windows and balconies to encourage social interaction.

2) Providing stoops, windows, and balconies within the ground floors of residential buildings. **B2.** Protect the Pedestrian. Protect the pedestrian environment from vehicular movement. Develop integrated identification, sign, and sidewalk-oriented night-lighting systems that offer safety, interest, and diversity to the pedestrian. Incorporate building equipment, mechanical exhaust routing systems, and/or service areas in a manner that does not detract from the pedestrian environment.

C3-1. Integrate Parking. Design parking garage exteriors to visually integrate with their surroundings. This guideline may be accomplished by:

- 1) Designing street facing parking garages to not express the sloping floors of the interior parking.
- 2) Designing the sidewalk level of parking structures to accommodate active uses, display windows, public art or other features which enhance the structure's relationship to pedestrians.

Findings for B1, B1-1, B2 & C3-1: In its existing condition, the NW Everett Street frontage has a wide curb cut approximately 50' wide, and the building has mostly painted over windows in poor condition facing the sidewalk, resulting in a poor pedestrian experience. With the redevelopment proposal, this curb cut will be removed along NW Everett, street trees will be planted, and almost 100% vision glazing will be at the ground floor along NW Everett for retail space and a housing lobby. In addition, weather protection will be provided through a continuous overhead pedestrian canopy along all of NW Everett and a significant portion of NW 11th.

In the revised proposal provided after the original hearing, the applicant made significant changes to the NW 11th Avenue façade. The earlier display window feature has been changed to clear glass, and an additional window has been placed on the east elevation at ground level providing additional views into the bike parking area and garage. The motorcycle parking location has been moved away from one window to a location further inside the garage, with bike racks placed against the window instead, offering interest to passing pedestrians. The changes made to the façade in the area adjacent to the parking garage coiling door help to better integrate this area with the rest of the building, increase the interest for pedestrians, and strengthen the indoor-outdoor relationship between the building interior and the public realm. *Therefore, these guidelines are met.*

B3. Bridge Pedestrian Obstacles. Bridge across barriers and obstacles to pedestrian movement by connecting the pedestrian system with innovative, well-marked crossings and consistent sidewalk designs.

Findings: The existing obstacles to a safe pedestrian accessway, such as the large curb cut along NW Everett, is being removed from the site. A reconstructed sidewalk corridor built to current City standards with street trees will be provided along NW Everett Street.

This guideline is met.

B4. Provide Stopping and Viewing Places. Provide safe, comfortable places where people can stop, view, socialize and rest. Ensure that these places do not conflict with other sidewalk uses.

Findings: Extensive ground floor windows into retail space and a housing lobby along NW Everett and NW 11th provide visual interest for pedestrians. Above their head is a continuous pedestrian canopy for weather protection for viewing into the building. Two new windows on either side of the coiling garage door on NW 11th provide opportunities to stop, rest and view the interior bike parking area and automated garage structures, as this is a popular activity for the similarly-situated garage window on the Janey (I) building. *This guideline is met.*

B6. Develop Weather Protection. Develop integrated weather protection systems at the sidewalk-level of buildings to mitigate the effects of rain, wind, glare, shadow, reflection, and sunlight on the pedestrian environment.

Findings: Weather protection will be provided for pedestrians through a continuous overhead canopy along all of NW Everett Street, and along a significant portion of NW 11th Avenue, abutting the streetcar stop. The revised proposal extends this canopy 14'-0" further to the north, covering the entire façade north to the access stair egress door. *This guideline is met.*

B7. Integrate Barrier-Free Design. Integrate access systems for all people with the building's overall design concept.

Findings: All entries into the building are at grade and barrier free to all. *This guideline is met.*

C1. Enhance View Opportunities. Orient windows, entrances, balconies and other building elements to surrounding points of interest and activity. Size and place new buildings to protect existing views and view corridors. Develop building façades that create visual connections to adjacent public spaces.

Findings for C1: The proposed building design provides many view opportunties to surrounding natural and built points of interest. Large windows at the south and north facades provide visual connections between the interior spaces and the city beyond. The north orientation, with 37% of the façade in glazing, provides a connection to the River District, with the Willamette River and its bridges and the Rose Garden complex and the towers of the convention center. The south façade, with 42% glazing, makes connections to the denser and taller buildings of the downtown area as well as the West Hills beyond. Although the east elevation has a smaller window percentage, it still manages to take advantage of river views, the industrial east side beyond and Mt. Hood in the distance. Extensive glazing along the Everett Street façade and at the corner at street-level help to engage the interior functions of the building with the pedestrian realm. *This guideline is met.*

C2. Promote Quality and Permanence in Development. Use design principles and building materials that promote quality and permanence.

C5. Design for Coherency. Integrate the different building and design elements including, but not limited to, construction materials, roofs, entrances, as well as window, door, sign, and lighting systems, to achieve a coherent composition.

Findings for C2 & C5: The historical context of the River District is light industrial and brick buildings. The redevelopment of this site involves a contemporary interpretation of

classic building materials. In addition to the use of a light and dark brick palette, the remainder of the exterior skin is comprised of painted metal panels, and a metal clad wood window system that has a vibrancy to its color scheme. Also fully integrated into the building are the painted steel sunshades, ground level canopy, and roof deck canopy – each of these overhead elements are detailed in a manner to present a sense of cohesion and quality critical for a thoughtful and permanent project. The overall building massing is simple and clear: a ground floor base, terraces at the second floor, and a five-story brick volume framed by dark metal panel and further terraces on the rooftop. All materials and colors are intended to complement the natural quality of brick and are neutral in color.

The nature of the proposed design, with its large windows within the brick facades, evokes the industrial character of the River District. The design also integrates well with the existing Janey building next door, by making a direct connection to its composition and materials. The use of the exterior cladding material as a unifying element throughout the project, along with the blending of these materials, and augmented by the stable concrete base and extensive glazing at the sidewalk level, create a coherent and stable composition that blends with its surroundings.

At the final hearing, Design Commission requested minor changes be made to the area surrounding the garage exit door on NW 11th, including making the windows on either side of the garage door equal in width and header height, but otherwise returning to the design as originally presented with the buff brick surround versus metal panel. In the final motion to approve the project, this change was imposed through a condition of approval. With the noted condition of approval as requested at the final hearing before Design Commission, these guidelines can be met.

C4. Complement the Context of Existing Buildings. Complement the context of existing buildings by using and adding to the local design vocabulary.

Findings: In addition to blending into the material fabric of the River District, many of the sustainable strategies employed will be legible from the exterior of the building complementing the Portland sensibility towards the green building movement. Among the more visible strategies are the solar shades on the south side of the building, and the use of extensive eco-roof surfaces. The proposed design continues the language established by the neighbor directly to the west, the Janey. As a continuation of that previous development, the proposed design attempts to bring in the elements used in that project, such as the window type and size, similar building materials and general character, while attempting to provide a visual break and create a varied massing and scale on this block. *This guideline is met.*

C6. Develop Transitions between Buildings and Public Spaces. Develop transitions between private development and public open space. Use site design features such as movement zones, landscape elements, gathering places, and seating opportunities to develop transition areas where private development directly abuts a dedicated public open space.

Findings: As the proposed design takes the building edges all the way to the property line along the public sidewalk, the transitions between the public sidewalk and the more private interior spaces occur in ground floor pedestrian entries that are recessed a minimum of three feet from the sidewalk. *This guideline is met.*

C7. Design Corners that Build Active Intersections. Use design elements including, but not limited to, varying building heights, changes in façade plane, large windows, awnings, canopies, marquees, signs and pedestrian entrances to highlight building corners. Locate

flexible sidewalk-level retail opportunities at building corners. Locate stairs, elevators, and other upper floor building access points toward the middle of the block.

Findings: The main vertical circulation system for the building is midblock along NW Everett. This allows the corner at NW 11th & Everett to be glassy, giving a future retail tenant maximum flexibility with regard to storefront, retail entries and signage. Through retail signage is not a part of this project submittal, the continuous steel pedestrian canopy along NW Everett provides a variety of integrated signage opportunities for future retail tenants. *This guideline is met.*

C8. Differentiate the Sidewalk-Level of Buildings. Differentiate the sidewalk-level of the building from the middle and top by using elements including, but not limited to, different exterior materials, awnings, signs, and large windows.

Findings: The ground floor, especially along NW Everett, is comprised primarily of large, vision glazing set on top of a continuous stained concrete base. This amount of glazing, coupled with the continuous pedestrian canopy above, clearly differentiates it from the floors above. *This guideline is met.*

C9. Develop Flexible Sidewalk-Level Spaces. Develop flexible spaces at the sidewalk-level of buildings to accommodate a variety of active uses.

Findings for C9: The ground floor retail space along NW Everett is approximately 60 feet wide by 37 feet deep, or large enough to be divided into two smaller tenant spaces if desired. Because of the parallel orientation along NW Everett and two distinct entry door locations, this is flexible space that can be easily divided to accommodate a variety of active uses. *This guideline is met.*

C10. Integrate Encroachments. Size and place encroachments in the public right-of-way to visually and physically enhance the pedestrian environment. Locate permitted skybridges toward the middle of the block, and where they will be physically unobtrusive. Design skybridges to be visually level and transparent.

Findings: No encroachments into the right-of-way are expected beyond the street-level canopies and future signage to be mounted to these canopies. All encroaching elements (canopies) are well-integrated into the overall building design, and add depth and pattern to the building design. *This guideline is met.*

C11. Integrate Roofs and Use Rooftops. Integrate roof function, shape, surface materials, and colors with the building's overall design concept. Size and place rooftop mechanical equipment, penthouses, other components, and related screening elements to enhance views of the Central City's skyline, as well as views from other buildings or vantage points. Develop rooftop terraces, gardens, and associated landscaped areas to be effective stormwater management tools.

Findings: A rooftop amenity space and terrace on the top of the building provides a building amenity to the occupants. This space is well integrated into the architecture, with an overhead roof visible from different points nearby. The almost fully-vegetated roof provides a visual amenity to surrounding sites and buildings as well, including the green spaces on the north-facing terrace at the second floor. *This guideline is met.*

C12. Integrate Exterior Lighting. Integrate exterior lighting and its staging or structural components with the building's overall design concept. Use exterior lighting to highlight the building's architecture, being sensitive to its impacts on the skyline at night.

Findings: Exterior lighting is confined to downlights at the main building entry canopies, at the private second floor terraces, and at the rooftop terrace. All lighting is discrete, and will comply with the LEED for Homes levels that discourage light pollution while providing for safety and visual accent for users. The design intent is not to light the building exterior, or to have major visual lighting impacts on the skyline. *This guideline is met.*

C13. Integrate Signs. Integrate signs and their associated structural components with the building's overall design concept. Size, place, design, and light signs to not dominate the skyline. Signs should have only a minimal presence in the Portland skyline.

Findings: No signage is proposed as part of this design review submittal. Though signage is not part of this submittal, the continous steel pedestrian canopy along NW Everett and part of NW 11th provides a variety of integrated signage opportunities for future retail tenants. *This guideline is not applicable at this time.*

(2) MODIFICATION REQUESTS (33.825)

33.825.040 Modifications That Will Better Meet Design Review Requirements:

The review body may consider modification of site-related development standards, including the sign standards of Chapters 32.32 and 32.34 of the Sign Code, as part of the design review process. These modifications are done as part of design review and are not required to go through the adjustment process. Adjustments to use-related development standards (such as floor area ratios, intensity of use, size of the use, number of units, or concentration of uses) are required to go through the adjustment process. Modifications that are denied through design review may be requested as an adjustment through the adjustment process. The review body will approve requested modifications if it finds that the applicant has shown that the following approval criteria are met:

- **A.** Better meets design guidelines. The resulting development will better meet the applicable design guidelines; and
- **B. Purpose of the standard.** On balance, the proposal will be consistent with the purpose of the standard for which a modification is requested.

Findings: The applicant has requested the following two Modifications:

1. Reduce the minimum length of Ground Floor Windows along NW 11th Avenue from 50' to 38' (33.140.230); and

2. Reduce the minimum amount of Ground Floor Active Use Area along NW 11th Avenue from 50' to 38' (33.510.225).

The purpose statements for these two regulations are as follows:

- 1. "Blank walls on the ground level of buildings are limited in order to:
 - Provide a pleasant, rich, and diverse pedestrian experience by connecting activities occurring within a structure to adjacent sidewalk uses;
 - Encourage continuity of retail and service uses;
 - Encourage surveillance opportunities by restricting fortress-like facades at street level; and
 - Avoid a monotonous pedestrain environment." (33.140.230.A) and
- 2. "The ground floor active use standards are intended to reinforce the continuity of pedestrian-active ground-level building uses. The standards are also to help maintain a healthy urban district through the interrelationship of ground-floor building occupancy and street level accessible public uses and activities. Active

uses include but are nto limited to: lobbies, retail, residential, commercial, and office." (33.510.225.A).

The regulatory intent of these two regulations are similar, and both Modifications are triggered by identical components on the building, namely the 38'-long length of storefront glass facing NW 11th Avenue just north of Everett. If the retail space inside the building extended an additional 12' to the north, these Modifications would not be required.

Along NW 11th Avenue, the first 58' of the building from Everett includes a continuous canopy, with large glazed areas allowing views into the corner retail space. Beyond the retail space a section of glazing allows for views into a fire egress stairway, although the exterior window and canopy sequence remains the same. Further to the north on this façade we find an egress stair door with clear glazing, two windows providing direct views into the garage, and a coiling garage door that provides for filtered views through the door into the garage.

The revised proposal with an extended canopy and additional windows along NW 11th area, including simplified façade materials to help unify this area with the overall project, helps to create a pleasant, rich, and diverse pedestrian experience along NW 11th Avenue, and creates a continuity of engaging indoor-outdoor connections along this street. *Therefore, these criteria are met.*

(3) ADJUSTMENT REQUEST (33.805)

33.805.010 Purpose of Adjustment Reviews

The regulations of the zoning code are designed to implement the goals and policies of the Comprehensive Plan. These regulations apply city-wide, but because of the city's diversity, some sites are difficult to develop in compliance with the regulations. The adjustment review process provides a mechanism by which the regulations in the zoning code may be modified if the proposed development continues to meet the intended purpose of those regulations. Adjustments may also be used when strict application of the zoning code's regulations would preclude all use of a site. Adjustment reviews provide flexibility for unusual situations and allow for alternative ways to meet the purposes of the code, while allowing the zoning code to continue to provide certainty and rapid processing for land use applications.

33.805.040 Adjustment Approval Criteria

Adjustment requests will be approved if the review body finds that the applicant has shown that approval criteria A. through F., below, have been met.

A. Granting the adjustment will equally or better meet the purpose of the regulation to be modified; and

Findings: The applicant has requested an Adjustment to allow parking access onto NW 11th, which is a Parking Access Restricted street (Map 510-9). The purpose of the parking and access regulations in the Central City is found at 33.510.261.A, and is stated as follows: "The parking and access regulations implement the Central City Transportation Management Plan by managing the supply of off-street parking and new economic development, maintain air quality, and enhance the urban form of the Central City."

The applicant is proposing an exit-only access point along the site's NW 11th Avenue frontage. Entrance into the new sub-grade parking garage will be through the existing and abutting Janey building, west of the subject site. Because the subject site's only other frontage is along NW Everett, a street with higher volumes of traffic, PBOT staff recommended that the access for the new Janey II building be taken off of NW 11th Ave. This recommendation was made acknowledging that the streetcar line travels along NW 11th Ave., and, in fact, there is a streetcar stop/platform immediately abutting the proposed exit from the Janey II building. The proposed one-way direction (exiting) from the access driveway will limit potential conflicts with the operations of the streetcar. There will be ample maneuvering area and a similar garage entrance gate/mechanism as has been installed in the Janey building. Given the confined nature of the subject site, PBOT has no objections to the proposed Adjustment. The above-referenced parking and access purposes are satisfied. *This approval criterion is met.*

B. If in a residential zone, the proposal will not significantly detract from the livability or appearance of the residential area, or if in a C, E, or I zone, the proposal will be consistent with the classifications of the adjacent streets and the desired character of the area; and

Findings: The site is located in an EX zone, and PBOT staff has reviewed the proposal for street classification issues and potential conflicts, as well as overall potential impacts to the transportation system. Staff from PBOT supports the requested Adjustment request, as noted above under findings for criterion A. The proposed driveway allows egress from a parking garage for a new mixed-use structure that is consistent with the desired character of this EX-zoned area. *This approval criterion is met.*

C. If more than one adjustment is being requested, the cumulative effect of the adjustments results in a project which is still consistent with the overall purpose of the zone; and

Findings: Only one Adjustment has been requested. *This approval criterion does not apply.*

D. City-designated scenic resources and historic resources are preserved; and

Findings: There are no city-designated scenic or historic resources on this site. *This criterion does not apply.*

E. Any impacts resulting from the adjustment are mitigated to the extent practical; and

Findings: Any potential impacts resulting from the Adjustment request are mitigated to the extent practical by the absence of a new curb cut on NW Everett Street, and by the exit-only movement from this garage opening onto NW 11th Avenue. *This criterion is met.*

F. If in an environmental zone, the proposal has a few significant detrimental environmental impacts on the resource and resource values as is practicable;

Findings: This site is not within an environmental zone. This criterion does not apply.

DEVELOPMENT STANDARDS

Unless specifically required in the approval criteria listed above, this proposal does not have to meet the development standards in order to be approved during this review process. The plans submitted for a building or zoning permit must demonstrate that all development standards of

Title 33 can be met, or have received an Adjustment or Modification via a land use review prior to the approval of a building or zoning permit.

CONCLUSIONS

The proposal involves the demolition of a 1906 quarter-block warehouse building, and the construction of a new eight-story mixed-use apartment building. Using the architectural language of the original/sister Janey building directly to the west, the proposal greatly enhances the pedestrian environment along NW Everett Street with large areas of glazing onto the apartment lobby and retail space with a continuous canopy above. Both adjacent streets will be reconstructed to current City standards with River District scoring patterns, street trees, and ornamental light standards. The building continues the successful design language of the Janey next door while adding second floor terraces with glass railings, two additional floors of housing, and another rooftop amenity deck with eco-roof plantings.

Revisions to the proposal following the first hearing have improved the project. At the final hearing, Design Commission requested minor changes be made to the area surrounding the garage exit door on NW 11th, including making the windows on either side of the garage door equal in width and header height, but otherwise returning to the design as originally presented with the buff brick surround versus metal panel. In the final motion to approve the project, this change was imposed through a condition of approval. With the noted condition of approval as requested at the final hearing before Design Commission, the relevant criteria and guidelines for the project can be met. Therfore, the Janey II apartments must be approved.

DESIGN COMMISSION DECISION

It is the decision of the Design Commission to **approve Design Review**, in the River District Subdistrict of the Central City plan district, for a new nine-story mixed-use building on a quarter block site at the northwest corner of the intersection of NW 11th Avenue and Everett Streets, including the following specific elements:

- Seven stories of apartments over a ground floor residential lobby, retail space, and covered resident parking area, which shares vehicle entry access from NW 12th Avenue with the Janey (I) building directly to the west;
- Retail entry doors and residential lobby doors oriented south to NW Everett Street;
- Exterior terraces at the second floor on the north and south sides of the building with glass railings;
- Projecting steel canopies with wood soffits and metal panel roof material along both NW Everett and NW 11th;
- A ninth floor/rooftop tenant amenity space with outdoor spaces, railings, and adjacent screened mechanical equipment enclosure;
- Landscaping and/or ecoroof installations on the upper rooftops, and at the north and east edges of the north-side second floor terrace;
- Exterior building materials including buff-colored brick, three colors of metal panel material, metal clad wood windows with operable sashes in a contrasting color, aluminum and clear insulated glass storefront windows and doors at street level, and projecting aluminum sunshades.

Approval of an **Adjustment** to allow parking access onto NW 11th Avenue, a Parking Access Restricted Street (Map 510-9).

Approval of a **Modification through Design Review** to reduce the minimum length of Ground Floor Windows along NW 11th Avenue from 50'-0" to 38'-0" (33.140.230).

Approval of a **Modification through Design Review** to reduce the amount of Ground Floor Active Use area along NW 11th Avenue from 50'-0" to 38'-0" (33.510.225).

The above approval is granted based on the approved plans and drawings, Exhibits C.1 through C.39, and subject to the following conditions of approval:

- A. As part of the building permit submittal, all relevant site plans, landscape plans, elevations, and detail drawings in the permit set must match the drawings approved in this Design Review. All relevant sheets showing exterior details as approved in this review must be labeled with the following note: "Design and materials as approved in case file # LU 13-147922 DZM AD. No field changes allowed."
- B. The area surrounding the garage opening on 11th Avenue must be modified per the discussions at the final hearing, including matching width and header height for the windows on either side of the garage door, and the return of a buff brick surround in the area versus metal panel as originally proposed (**staff note**: the applicant has submitted revised east elevations and details for this final decision accurately reflecting the condition notes are included on affected pages in the drawing set).

By:

Guenevere Millius, Design Commission Chair

Application Filed: May 3, 2013 Decision Filed: August 16, 2013 Decision Rendered: August 15, 2013 Decision Mailed: August 26, 2013

About this Decision. This land use decision is **not a permit** for development. Permits may be required prior to any work. Contact the Development Services Center at 503-823-7310 for information about permits.

Procedural Information. The application for this land use review was submitted on May 3, 2013, and was determined to be complete on June 10, 2013.

Zoning Code Section 33.700.080 states that Land Use Review applications are reviewed under the regulations in effect at the time the application was submitted, provided that the application is complete at the time of submittal, or complete within 180 days. Therefore this application was reviewed against the Zoning Code in effect on May 3, 2013.

ORS 227.178 states the City must issue a final decision on Land Use Review applications within 120-days of the application being deemed complete. The 120-day review period may be waived or extended at the request of the applicant. In this case, the applicant did not waive or extend the 120-day review period.

Some of the information contained in this report was provided by the applicant.

As required by Section 33.800.060 of the Portland Zoning Code, the burden of proof is on the applicant to show that the approval criteria are met. This report is the final decision of the Design Commission with input from other City and public agencies.

Conditions of Approval. This approval may be subject to a number of specific conditions, listed above. Compliance with the applicable conditions of approval must be documented in all related permit applications. Plans and drawings submitted during the permitting process must illustrate how applicable conditions of approval are met. Any project elements that are specifically required by conditions of approval must be shown on the plans, and labeled as such.

These conditions of approval run with the land, unless modified by future land use reviews. As used in the conditions, the term "applicant" includes the applicant for this land use review, any person undertaking development pursuant to this land use review, the proprietor of the use or development approved by this land use review, and the current owner and future owners of the property subject to this land use review.

Appeal of this decision. This decision is final unless appealed to City Council, who will hold a public hearing. **Appeals must be filed by 4:30 pm on Monday September 9, 2013** at 1900 SW Fourth Ave. Appeals can be filed Tuesday through Friday on the first floor in the Development Services Center until 3 p.m. After 3 p.m. and on Monday, appeals must be submitted to the receptionist at the front desk on the fifth floor. Information and assistance in filing an appeal is available from the Bureau of Development Services in the Development Services Center or the staff planner on this case. You may review the file on this case by appointment at, 1900 SW Fourth Avenue, Suite 5000, Portland, Oregon 97201.

If this decision is appealed, a hearing will be scheduled and you will be notified of the date and time of the hearing. The decision of City Council is final; any further appeal is to the Oregon Land Use Board of Appeals (LUBA).

Failure to raise an issue by the close of the record at or following the final hearing on this case, in person or by letter, may preclude an appeal to City Council on that issue. Also, if you do not raise an issue with enough specificity to give City Council an opportunity to respond to it, that also may preclude an appeal to LUBA on that issue.

Who can appeal: You may appeal the decision only if you have written a letter which was received before the close of the record at the hearing or if you testified at the hearing, or if you are the property owner or applicant. Appeals must be filed within 14 days of the decision. An appeal fee of \$5,000.00 will be charged (one-half of the application fee for this case, up to a maximum of \$5,000.00).

Neighborhood associations may qualify for a waiver of the appeal fee. Additional information on how to file and the deadline for filing an appeal will be included with the decision. Assistance in filing the appeal and information on fee waivers are available from the Bureau of Development Services in the Development Services Center, 1900 SW Fourth Ave., First Floor. Fee waivers for neighborhood associations require a vote of the authorized body of your association. Please see appeal form for additional information.

Recording the final decision.

If this Land Use Review is approved the final decision must be recorded with the Multnomah County Recorder. A few days prior to the last day to appeal, the City will mail instructions to the applicant for recording the documents associated with their final land use decision.

- Unless appealed, The final decision may be recorded on or after **September 10, 2013**.
- A building or zoning permit will be issued only after the final decision is recorded.

The applicant, builder, or a representative may record the final decision as follows:

- By Mail: Send the two recording sheets (sent in separate mailing) and the final Land Use Review decision with a check made payable to the Multnomah County Recorder to: Multnomah County Recorder, P.O. Box 5007, Portland OR 97208. The recording fee is identified on the recording sheet. Please include a self-addressed, stamped envelope.
- In Person: Bring the two recording sheets (sent in separate mailing) and the final Land Use Review decision with a check made payable to the Multnomah County Recorder to the County Recorder's office located at 501 SE Hawthorne Boulevard, #158, Portland OR 97214. The recording fee is identified on the recording sheet.

For further information on recording, please call the County Recorder at 503-988-3034 For further information on your recording documents please call the Bureau of Development Services Land Use Services Division at 503-823-0625.

Expiration of this approval. An approval expires three years from the date the final decision is rendered unless a building permit has been issued, or the approved activity has begun.

Where a site has received approval for multiple developments, and a building permit is not issued for all of the approved development within three years of the date of the final decision, a new land use review will be required before a permit will be issued for the remaining development, subject to the Zoning Code in effect at that time.

Applying for your permits. A building permit, occupancy permit, or development permit must be obtained before carrying out this project. At the time they apply for a permit, permittees must demonstrate compliance with:

- All conditions imposed here.
- All applicable development standards, unless specifically exempted as part of this land use review.
- All requirements of the building code.
- All provisions of the Municipal Code of the City of Portland, and all other applicable ordinances, provisions and regulations of the City.

Mark Walhood August 22, 2013

The Bureau of Development Services is committed to providing equal access to information and hearings. Please notify us no less than five business days prior to the event if you need special accommodations. Call 503-823-7300 (TTY 503-823-6868).

EXHIBITS – NOT ATTACHED UNLESS INDICATED

- A. Applicant's Statements
 - 1. Original drawing set & narrative packet, 5/3/13 drawings for reference only not approved
 - 2. Supplemental information cover memo and stormwater report, received 5/10/13
 - 3. Cover memo provided with updated plan set, 6/10/13
 - 4. Narrative (labeled Appendices A-D) provided with new plan set, 6/10/13
 - 5. Overview and LEED Summary with Janey I photos provided with new plan set, 6/10/13
 - 6. First revised drawing set referenced in original staff report, as received 6/10/13 not approved/for reference only
 - 7. Set of plans removed from final drawing set per final conditions and approval not approved/for reference only
- B. Zoning Map (attached)
- C. Plan & Drawings: Final, August 1, 2013 plan set
 - 1. Vicinity Map
 - 2. Site/Ground level floor plan (attached)
 - 3. Second level floor plan
 - 4. Third-Seventh floor plans
 - 5. Eighth level floor plan
 - 6. Roof plan
 - 7. Ground floor landscape plan
 - 8. Second floor landscape plan

- 9. Rooftop deck and details
- 10. Aerial rendering of rooftop deck
- 11. Upper roof planting plan
- 12. South elevation color
- 13. south elevation black & white (attached)
- 14. West elevation color
- 15. West elevation black & white
- 16. North elevation color
- 17. North elevation black & white (attached)
- 18. East elevation color
- 19. East elevation black & white (attached)
- 20. Building materials
- 21. Transverse north-south building section
- 22. Longitudinal east-west building section
- 23. Skin composite 01 storefront at Everett
- 24. Skin composite 02 storefront at Everett
- 25. Skin composite 03 entry at Everett
- 26. Skin composite 04 storefront at 11th
- 27. Skin composite 05 revised garage bay detail
- 28. Skin composite 06 revised garage bay detail
- 29. Skin composite 08 revised garage bay detail
- 30. Skin composite 07 section at top three floors
- 31. Sunshade section details
- 32. Section detail at retail/lower canopy
- 33. Section details at storefront system
- 34. Section details at upper floor windows
- 35. Section details at glass railings
- 36. Enlarged floor plan at garage entry and vertical bike rack detail
- 37. Zonal garage lighting plan
- 38. Interior garage lighting fixture detail
- 39. Revised lobby entry plan details from 8/15 hearing (south elevations and details above are incorrect this lobby door location controls)
- D. Notification information:
 - 1. Request for response
 - 2. Posting information and notice as sent to applicant
 - 3. Applicant's statement certifying posting
 - 4. Short version mailed notice mailed copy
 - 5. Short version mailed notice master with mailing list
 - 6. Long version mailed notice mailed copy
 - 7. Long version mailed notice master with mailing list
- E. Agency Responses:
 - 1. Bureau of Environmental Services
 - 2. Development Review Section of Portland Transportation
 - 3. Water Bureau
 - 4. Fire Bureau
 - 5. Urban Forestry Division of Portland Parks and Recreation
 - 6. Site Development Review Section of Bureau of Development Services
 - 7. Life Safety Section of Bureau of Development Services
- F. Letters
 - 1. (none received at time of staff report publication on July 8, 2013)
- G. Other
 - 1. Original LU application form and receipt
 - 2. Completeness review information and agency responses
 - 3. Incomplete letter from staff to applicant, sent 5/10/13
 - 4. Pre-Application Conference Summary Notes, EA 12-173395 PC

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H. Hearing Exhibits

- 1. Original staff report, published July 8, 2013
- 2. Staff powerpoint presentation from July 18, 2013
- 3. Cover memo from applicant to staff with revised submittals, August 1, 2013
- 4. Cover memo to commission and final revised staff report, August 2, 2013
- 5. Staff powerpoint presentation from August 15, 2013
- 6. Staff 'cheat sheet' for commission from August 15, 2013







DESIGN REVIEW PACKAGE: ARCHITECTURAL DRAWINGS



The Janey II | Housing • May 3, 2013

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ELEVATION - NORTH - B&W 315 NW 11th LLC and HFTB, LLC | Residential Development



DESIGN REVIEW PACKAGE: ARCHITECTURAL DRAWINGS

Material Legend

