



7.06 LAYOFF & RECALL

Layoff Overview

A layoff is defined as the separation of an employee in the classified service due to the elimination of a position, lack of funds or curtailment of work. Seniority and skills will be the deciding factor in determining the order in which employees are laid off.

In the event of a layoff, it is the goal of the City of Portland to minimize the negative impact on bureau operations. It is the intent of the City of Portland to maximize employment opportunities for potentially laid off permanent employees by offering the opportunity to accept part-time, seasonal and temporary positions, if available and appropriate.

All layoffs must be in compliance with this Administrative Rule and labor contract provisions and must be approved by the Bureau of Human Resources.

Employees in positions exempt from Civil Service under Chapter 4 of the City Charter do not have layoff or recall rights.

Bureau Responsibility

Prior to completing a Bureau Notice of Layoff, the bureau director must consider:

1. Transferring employees to vacancies within the bureau;
2. Eliminating vacant positions within the bureau; and/or
3. Transferring employees within the bureau into positions held by temporary employees.
4. Temporary employees in a classification within the bureau will be terminated prior to laying off a permanent employee.

To initiate a layoff, the bureau must complete a Bureau Notice of Layoff form with supporting information and justification. This information, along with a completed Personnel Action Notice (PAN), shall be submitted to the Layoff Coordinator in the Bureau of Human Resources at least 30 days prior to the target effective date of the pending layoff to provide the Bureau of Human Resources time to review the request, research the impact it will have on other employees in the same classification, and notify the affected employee(s). When a bureau is considering eliminating a position, it is the least senior employee in that bureau and classification who will be impacted, which may result in their being laid off.

Bureau of Human Resources Responsibility

After notification of an impending layoff, the Layoff Coordinator will consult a current bureau Seniority by Job Class Report to determine the impacted employee's seniority in their current classification utilizing the Human Resources

Administrative Rules and any labor contract provisions that may apply. The Director of Human Resources will resolve questions regarding employees' seniority date or status.

After a layoff request is approved, the Bureau of Human Resources will provide written notice to the impacted employee as far in advance of the effective date of the layoff as possible. At that time, the employee will be given an Election of Options form notifying the employee of their bumping, if applicable, or layoff options. Non-represented employees do not have the option to bump out of their current classification or bureau. For represented employees who have the option to bump under their labor agreement, bumping is governed by the terms of that agreement and this rule. The employee has two (2) working days to return the Election of Options Form to the Layoff Coordinator. If no response is received from the employee of their choice within the two (2) working days, it shall be assumed the employee has chosen to be laid off.

Seniority

Definition

For the purpose of layoff, seniority shall mean the length of service in a permanent appointment to a specific job class in the classified service. Seniority begins on the date of permanent appointment to that class and shall include all time on approved paid leaves of absences. An officially approved absence from duty without pay because of military leave, Family Medical Leave, or injury in the line of duty shall also be included in determining seniority.

Effect of Dismissal or Resignation on Seniority

Dismissal or voluntary resignation cancels all accrued seniority and if on the Recall List, their name will be removed and all recall rights canceled. Demotion (voluntary or disciplinary) from a class cancels seniority entitlement to that class except as defined in the [Administrative Rule on Reinstatement](#). An employee returning from medical layoff shall be entitled to retain his/her seniority.

Accrual of Seniority

In order to accrue seniority in any classification, an employee must have been permanently appointed to that classification from an eligible list, or by an alternative hiring process such as training plan, demotion, expanded transfer or redeployment or have been granted status through a classification action. No seniority is accrued by virtue of having performed the work of, or being qualified for appointment to, a classification. Placement on an eligible list, without permanent appointment to a classification, does not result in seniority accrual, nor does temporary appointment to a classification. Persons serving in premium pay assignments or who receive special pay assignments do not accrue seniority in these assignments.

Employees will not lose accrued seniority in one class by accepting permanent appointment to another class where the maximum pay is equal to the class from which the employee transferred. In such cases the employee's seniority in the classes previously held under permanent appointment shall be frozen.

Seniority will continue to accrue in a class where the employee has permanent

status while the employee is temporarily filling a position in another class. This also applies to working out of classification and to premium pay or special pay assignments.

Upon promotion or permanent appointment to a classification with a higher maximum pay rate, the employee's seniority in the prior classification shall be frozen. Upon appointment to a position that is exempt from the classified service the employee's seniority in the prior classification shall be frozen. Seniority for permanently appointed employees in permanent part-time and job share positions will be prorated on the basis of regular hours worked. Seniority for permanently appointed employees to partial year positions shall also be prorated on the basis of regular hours worked and shall not continue to accrue during the portion of the year these employees are not working for the City.

Bumping

Non-represented employees may not bump outside of their classification or bureau. The following entities are recognized independently as "bureaus" for the purposes of bumping;

1. Bureau of Development Services
2. Bureau of Environmental Services
3. Bureau of Financial Services
4. Bureau of Human Resources
5. Bureau of Technology Services
6. Bureau of Purchases
7. Bureau of Police
8. Bureau of Fire and Rescue
9. Water Bureau
10. Bureau of Parks & Recreation
11. Bureau of Housing and Community Development
12. Bureau of Emergency Communications
13. Office of Neighborhood Involvement
14. Office of Cable Communications and Franchise Management
15. Office of the City Attorney
16. Office of the Chief Administrative Officer
17. Bureau of Transportation
18. Office of Government Relations
19. Office of Human Relations
20. Auditor's Office
21. Portland Office of Emergency Management
22. Revenue Bureau
23. Fire Police Disability Fund
24. Bureau of Planning and Sustainability

An employee may not bump into a classification with a higher maximum salary.

A permanent part-time employee shall not displace a full-time employee in bumping or in recall.

An employee who is scheduled for layoff that is authorized and chooses to bump instead, shall bump as follows, providing they are qualified to perform the work;

1. to any declared vacancies in the impacted employee's current classification
-

within their bureau; if none

2. to any positions in the impacted employee's current classification within their bureau occupied by a temporary employee; if none
3. to the position with the least seniority in the current classification within the impacted employee's bureau.

If the impacted employee cannot be reassigned within their bureau, the Bureau of Human Resources will make an effort Citywide to re-deploy the impacted employee into an existing vacant position in their current classification, provided the employee is qualified to perform the work. The employee has no guarantee however, of a position in another bureau. [See Administrative Rule on Redeployment.](#)

If no position has been located within the bureau, or any vacancies identified Citywide by the effective date of the layoff, the impacted employee will be placed on the Recall List for their current classification to be recalled in order of seniority to vacancies in their laid off classification Citywide.

Any represented employee who is bumped by a more senior employee shall have the same right to declared vacancies or bumping of less senior employees in previous classifications as provided in this rule.

Employees who bump will not be required to serve another probationary period unless they have not completed their initial probationary period.

Employees in positions exempt from Civil Service under Chapter 4 of the City Charter have no bumping rights.

Exceptions to Bumping Order

Upon written documentation by the bureau and approval of the Director of Human Resources that the bumping employee does not possess the skills required to perform the duties of the position held by the least senior employee, the Director may authorize the bumping employee to displace the next least senior employee. This may continue in sequential order as necessary until the Director determines that the bumping employee has the required skills to perform the duties of the position after a reasonable period of orientation.

Specialty Classifications

Specialty classifications shall be handled in the layoff process as if they were separate classifications.

Bumping rights of employees are restricted to positions within the same specialty. A selective certification, to fill a Bureau's immediate needs for unique skills is not the same as a specialty classification. Employees in positions based on selective certification may bump into other positions in the same classification, and may be bumped by someone in that same classification with more seniority, provided, in either case, they are qualified to do the work.

Tied Seniority

If two or more employees possess the same seniority date, a tie in classification seniority shall be broken and greater seniority determined by:

1. Highest score/rank on the eligible list from which the appointment was made; if a tie still remains, then
2. Total length of service with the City; if a tie still remains, then
3. By whatever job related method approved by the HR Director.

Recall Lists

An impacted employee, at his/her discretion, will be placed on the Recall List for their current classification and will be recalled in order of seniority to vacancies in their current classification, as described below. A confirmation letter will be sent to the employee confirming their placement on the recall list.

The Bureau of Human Resources will maintain a list of employees who have been laid off in each bureau. Each impacted employee who is placed on a list is responsible for providing the Bureau of Human Resources with his/her current mailing address and phone number(s) and will be recalled, in seniority order, to declared vacancies as they become available. Non-represented employees are only eligible for recall to the bureau from which they were laid off. Employees shall be placed on a Recall List for the classification from which the layoff occurred in order of seniority:

1. for a period equal to the length of their total City service, but in no event less than three (3) years or more than five (5) years; or
1. until recalled to the classification from which layoff occurred, or removal as defined in the "Recall From Layoff" section of this rule, providing in no event will an employee remain on the Recall List for more than five years.

Outplacement Services

Outplacement services may be available to assist employees who are facing a layoff.

If layoffs become necessary, employees will be given information about available outplacement services.

Recall From Layoff

An employee on the Recall List shall be recalled, in order of seniority, except when the employee lacks a specific skill, knowledge or license required for the position. If an employee is not recalled due to lack of specific skill or knowledge, the bureau is required to state in writing what qualification(s) the laid off employee lacks for approval by the Director of Human Resources.

If approved, the employee will remain on the Recall List for certification to the next declared vacancy during his/her term of eligibility.

If available for recall, the most senior person will be certified to the bureau.

When the Bureau of Human Resources receives a notice of vacancy for a classification for which there is a Recall List, the Bureau of Human Resources will notify the individual by certified and regular mail, or hand delivery with

receipt, when his/her name will be given to a bureau. The letter will inform the employee of the following:

1. The classification in which he/she has been certified,
2. The bureau with the vacant position,
3. The length of time he/she has to inform the Bureau of Human Resources whether employment will be accepted or rejected,
4. An explanation of his/her rights of refusal, and
5. The consequences if recall is refused.

The hiring bureau will make arrangements for the employee's return within 15 calendar days of notification unless a later date is mutually agreed. A person on a Recall List who refuses a bonafide offer of re-employment from the City will be removed from the Recall List. Should the individual refuse an offer of employment the next name on the Recall List will be certified to the bureau. When no further names remain on the Recall List, the City will follow the regular certification process.

**Administrative Rule
History**

Adopted by Council March 6, 2002, Ordinance No. 176302
Effective April 5, 2002
Revised October 15, 2002
Revised July 28, 2003
Revised July 1, 2004
Revised September 16, 2005
Revised July 9, 2007
Revised April 17, 2009
