

CITY OF PORTLAND, OREGON PORTLAND HOUSING BUREAU

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To:

Mayor Sam Adams

Commissioner Amanda Fritz Commissioner Randy Leonard Commissioner Dan Saltzman

From: Commissioner Nick Fish

Date: April 18, 2011

RE:

Portland Housing Bureau's Spring BMP Submittal

The Portland Housing Bureau (PHB) has prepared the attached report for Spring Budget Monitoring Process (BMP) as requested by the Office of Management and Finance (OMF). PHB's submission consists of two major categories - budget status reporting and budget amendment requests.

Budget Status Reporting

PHB's Spring BMP submission includes three required status-reporting components. The first requirement is a budget projection to fiscal year-end. In short, PHB forecasts that it will remain within budget across all bureau funds through the end of FY 2010/11. The second requirement is a status report regarding all current year decision packages and two Fall BMP decision packages flagged by OMF for reporting. The third requirement is a status report on the bureau's Service Improvement Plans. PHB reports substantial progress towards goals and outcomes for all of these exercises.

Budget Amendment Requests

PHB's Spring BMP submission also includes requests for adjustments to the current year budget. In addition to technical adjustments with no budgetary impact at the bureau level, PHB is requesting several adjustments to current appropriations from federal and local resources.

- A. Reduce appropriations by \$18.4 million for development projects and opportunity funds in order to rebudget the funds in FY 2011/12.
- B. Request \$50,000 from General Fund Contingency on behalf of the Bureau of Planning in order to provide their share of assistance to PCRI in mitigating impediments to affordable housing. PHB is providing \$50,000 of internal resources for a total request of \$100,000.
- C. Reduce appropriations in the Headwaters Fund (\$350,386) to reflect the netting of costs at PDC.

- D. Increase appropriations to recognize a predevelopment loan repayment (\$220,000), and to increase a program income repayment to PDC (\$300,000).
- E. Make technical adjustments to the budget to align salaries and benefits, realign development project budget in the Housing Investment Fund, and clean up appropriations among functional areas.

Should you have any questions about the PHB BMP submittal, please contact Mike Johnson (Principal Financial Analyst, 823-4176) or Paul Stewart (Financial Analyst, 823-2389).

PERIOD Spring BuMP

FISCAL YEAR FY 2010-11

HC_011 - Spring BMP - Reductions to Rebudget in FY 11-12

PHB requests Council approval to reduce the bureau housing development budget in order to carry forward appropriation into the FY 2011/12 Approved Budget. These appropriations represent funding for housing development projects underway but not yet encumbered, as well as budget for housing development opportunity funding. The funding sources include:

- \$3.3M CDBG Grant
- \$2.0M HOME Grant
- \$1.7M TIF Convention Center URA
- \$400k TIF Gateway URA
- \$2.7M TIF Interstate URA
- \$995k TIF Lents URA
- \$2.5M TIF River District URA
- \$1.7M TIF South Park Blocks URA
- \$2.9M Section 108 Loan Guarantee Program

Dollar Amount: (\$17,718,828)

Type: Mid-Year Reductions
Resources: Internal Transfer

HC_012 - Spring BMP - Technical Adjustments

PHB requests Council approval for a number of budget-neutral technical adjustments to the bureau's budget.

Dollar Amount: \$0

Type: Technical Adjustment Resources: New Revenues

HC 013 - Spring BMP - New Revenues

PHB requests Council approval to increase appropriations for the following:

- Recognize \$95k in Federal stimulus resources (HPRP) in order to contract with service providers for rent assistance
- Recognize \$300k additional Downtown Waterfront TIF program income to facilitate transfer to PDC at year-end
- Increase appropriation by \$220k for Svaboda housing project (Lents URA) in recognition of project progress
- Increase appropriation to faciliate \$550k cash transfer from HIF to CDBG and HOME funds. This is necessary due to bureau determination that a portion of the bureaus loan income is generated by loans originated using Federal funds. Thus, the program income must be credited back to the appropriate fund.

Dollar Amount: \$1,843,668

Type: New Request
Resources: New Revenues

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PERIOD Spring BuMP

FISCAL YEAR FY 2010-11

HC_014 - Spring BMP - Appropriation Reductions

PHB requests Council approval to reduce appropriation in order to:

- Align appropriation with projected revenue receipts for SDC program administration (\$40k reduction).
- Align appropriation with projected net expenses for Headwaters Apartments administration (\$350k reduction).
 Earlier assumptions were based on gross expenses, but PDC (who manages property on behalf of PHB) is netting expenses out of program income prior to billing to PHB.

Dollar Amount: (\$390,658)

Type: Mid-Year Reductions
Resources: New Revenues

HC_015 - Spring BMP - General Fund Request

PHB is requesting \$50,000 of General Fund on behalf of the Bureau of Planning & Sustainability. PHB and BPS are jointly funding a one-time \$100,000 payment to Portland Community Reinvestment, Inc (PCRI). The purpose of this disbursement is to ease the burden on PCRI for a set of property tax bills on affordable housing units. These units were eligible for tax exemptions but did not receive the exemptions. PHB has identified \$50,000 in its current year budget, but BPS is unable to fund their portion from current year resources.

Dollar Amount: \$50,000

Type: New Request

Resources: General Fund Discretionary

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Dec			GF	GF One			
Pkg	Description	FTE	Ongoing	Time	Other Rev	Total	Status Update
			ADOPTED	BUDGET ADD	PACKAGES		
HC_01	Shelter And Emergency Services Support for year-round, winter and severe weather shelters. These shelters service both men and women, and provide other critical supportive services.	-	-	459,200	-	459,200	Funds are fully contracted with eight nonprofit providers, and activities are 75% complete. Client-level outcome data received through end of second quarter (12/2010), and progress toward full contracted outcomes is on track. Third quarter outcomes data (through 03/2011) expected April 30.
HC_04	Housing Services Provides information & referral, advocacy and case management for low-income renters confronting homelessness, eviction, housing discrimination and unhealthy housing.	-	-	236,800	-	236,800	Funds are fully contracted with three nonprofit providers, as well as the Housing Authority of Portland and the Oregon Bureau of Labor and Industries. Activities are 75% complete. Client-level outcome data received through end of second quarter (12/2010), and progress toward full contracted outcomes is on track. Third quarter outcomes data (through 03/2011) expected April 30.
HC_02	Youth Shelter - Transitional Hsg MultCo Passthru Supports youth shelters administered by Multnomah County. These shelters provide safe, stable housing to homeless youth. In addition, the shelter assesses youth "clients" and provide service coordination through partner providers.	-	-	903,500	-	903,500	Funds are fully contracted to Multnomah County Dept of County Human Services, which administers the homeless youth system through subcontracts with four nonprofit providers. Activities are 75% complete. Client-level outcome data received through end of second quarter (12/2010), and progress toward full contracted outcomes is good. Third quarter outcomes data (through 03/2011) expected April 30.

Dec			GF	GF One			
Pkg	Description	FTE	Ongoing	Time	Other Rev	Total	Status Update
HC_03	Short-Term Rent Assistance Short-term rent assistance is an essential tool to help chronically homeless disabled men and women, families with children and others move from the streets or shelters to housing. Most have zero income at placement.	-	-	931,500		931,500	Funds are fully contracted with three nonprofit providers and the Housing Authority of Portland (HAP). HAP administers the Short Term Rent Assistance program through subcontracts with eight culturally-specific nonprofit providers. Activities are 75% complete. Client-level outcome data received through end of second quarter (12/2010), and progress toward full contracted outcomes is on track. Third quarter outcomes data (through 03/2011) expected April 30.
HC_17	Mayor's Homeless Emergency Funding Package	-	-	1,000,000	•	1,000,000	Funds are fully contracted to two nonprofit partnerships selected through a competitive RFP process. Activities are 42% complete (contracts began in October and November) and spending is on-time for completion within contracted duration. Client-level outcome data received through end of first quarter (01/2011), and progress toward full contracted outcomes is good. Second quarter outcomes data (through 03/2011) expected April 30, with City Council update on 04/20/2011.
HC_08	Increase BDS Housing Insp. (2nd Inspector) I/A This decision package doubles the existing federal grant (CDBG) support for the Neighborhood Inspections Program housed in the Bureau of Development Services (BDS). Neighborhood inspections protects the health, safety, and welfare of Portland residents.	-	-	-	112,800	112,800	Funding has been provided to BDS for two FTE to conduct housing inspections on rental properties located in areas where 51% of households are under 80% median family income.

Dec			GF	GF One			
Pkg	Description	FTE	Ongoing	Time	Other Rev	Total	Status Update
HC_13	Reduction Match to HC_08 - BDS Insp. Increase This is the companion package to HC_08, which requests to double the rental housing inspections performed by the Bureau of Development Services (BDS). This package reduces Federal CDBG grant resources available for housing development and services.	-	-	-	(112,800)		Status report not applicable. This is a technically required "partner" decision package necessary to show a reduction from External M&S such that an increase could be made in Internal M&S in HC_08.
			ADOPTED	BUDGET CUT	PACKAGES		
HC_14	FPD Alternative Reduction: Long-Term Rent Assistance	-	(185,021)	(61,674)	-		Reductions were temporarily offset by federal stimulus funds (Homlessness Prevention & Rapid Re-housing Program) that will expire at the end of June 2011. This will impact rent assistance in FY 11-12.
HC_16	OMF Interagency Reduction Savings	-	(4,296)	-	-	(4,296)	These reduction savings are reflected in PHB's FY11 interagency appropriations.
HC_18	Eliminate Vacant Position - PHB Reorganization	(1.00)	-	-	(93,235)	(93,235)	This position has been formally eliminated.
			FALL BM	P DECISION PA	ACKAGES		
HC_002	Encumbrance Carryover - General Fund PHB requests Council approval for General Fund appropriation carryover to fund encumbered contracts. These contracts include \$218k for HAP's "Key Not A Card" program, \$130k for Salvation Army and Red Cross emergency shelter services, \$85k for Cascadia Behavioral Health services and \$45k for the PHB strategic plan.	-	-	552,507	-		Current status of expenditures of approved carryover funding: • \$218k for HAP "Key Not A Card" contracted and spending ontime for full close-out by 06/30/2011 • \$130k for Salvation Army and Red Cross Shelters is fully expended • \$85k for Cascadia was fully expended by 8/31/10. • \$45k for PHB strategic plan contracted and fully expended; strategic plan is complete.

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Pkg	Description	FTE	Ongoing	Time	Other Rev	Total	Status Update
HC_005	New Requests - New Revenues	-	-	-	30,008,040	30,008,040	PHB projects approximately \$10.5M in construction draws on
	PHB requests Council approval for a number of increases and						the Resource Access Center this FY. This represents
	several decreases to budgeted appropriations. These requests						approximately 40% of the revised budget for the project. PHB
	are necessary for two primary reasons. The first is that						reduced this appropriation accordingly in the Winter BMP and
	management of TIF affordable housing development shifted						budgeted it in the FY12 Requested.
	to PHB on July 1, 2010, necessitating the transfer of						Responsibility for the the Killingsworth Station project has
	unexpended FY 2009/10 TIF project						been transferred to PDC.
	budgets to PHB. The second is that the nature and timelines						PHB has \$7.9M of Section 108 project resources as of the
	of housing development often requires project funding be						Winter BMP Revised Budget. PHB will request that \$2.9M be
	carried across fiscal years. The most significant of PHB's						reduced in FY11 in order that it may be added to the FY12
	requests are to:						Approved.
	- \$12.9M of TIF resources for the Resource Access Center						PHB anticipates disbursing \$2.35M on the OCC Miracles Club
	- Reduce Interstate URA resources by \$5.0M to recognize						project in FY11. PHB will request \$800k be carried over in the
	transfer of responsibility for the Killingsworth Station project						Fall BMP.
	to PDC						PHB anticipates spending \$1.1M of the Bridge Meadows
	- Carry over \$3.6M of Section 108 loan program resources for						project appropriation in FY11. PHB will request the
	multiple affordable housing projects						encumbered balance be carried over in the Fall BMP.
	- Carry over \$2.4M of TIF resources for the OCC Miracles Club						The Chaucer project has disbursed \$2.1M of the \$2.7M
	project						appropriation as of FY11. PHB will request the encumbered
	- Carry over \$1.1M of TIF resources for Bridge Meadows						balance be carried over in the Fall BMP.
	- Carry over \$2.7M of TIF resources for the Chaucer						PHB has disbursed \$800k of the \$1M in capital financial
	Apartments						assistance for the Proud Ground / NAYA NSP project. PHB will
	- Carry over \$1.0M of NSP grant resources for the Proud						request the encumbered balance be carried over in the Fall
	Ground-NAYA homeownership project						BMP.
	- Appropriate \$1.1M of prior year Gresham HOME allocations						PHB has disbursed \$225k of the \$1.1M appropriation for the
	for the Gresham HOME contract						Rockwood project. PHB will request the encumbered balance
	- Appropriate \$561k of prior year HOME resources and \$550k						be carried over in the Fall BMP.

Service Improvement Plan Update

#	Description	Status Update
1	Improve Housing Program Delivery PHB will achieve this goal upon the full integration of housing development finance, asset management, and loan servicing in the new Portland Housing Bureau. PHB will streamline business processes and enhance consistency and coordination related to decision making, loan approvals, and software integration. This work will be completed by June 30, 2011. Success will be measured through customer feedback and data analysis.	The asset management and loan servicing integration is complete; the programs are supervised by one manager. Project annual reviews are upto-date, performed collaboratively within the work group, and files are being consolidated. In addition, the Housing Development Finance and Asset Management/Loan Servicing teams are developing loan programs and guidelines which will assist in the coordination and decision-making process for project underwriting and funding. PHB is working with external partners in this regard. Last, program integration will continue into FY 11-12 as part of the implementation of Housing Development Software; PHB is examining business processes and will implement improvements and enhancements.
2	Complete Strategic Plan and Implement New Organizational Structure PHB will increase effectiveness and efficiency through completion of a new strategic plan and implementation of a new organizational structure. This will allow for the alignment of staff and programs to best deliver the highest priority projects, products, and services. This work will be completed by June 30, 2011.	PHB has completed its strategic plan and is working on the documents that will be publically-available. The strategic plan informed the budget development process and the prioritization for funding. The bureau's new organizational structure is in place, although it will continue to evolve in response to potential resource constraints.
3	Increase Accountability and Transparency PHB will provide increased emphasis on accountability for programs through the development and adoption of a PHB data dashboard. This process will serve to inform internal and external stakeholders of PHB's progress towards meeting its goals. PHB will develop this dashboard by June 30, 2011.	PHB is awarding more development capital through public and competitive NOFA processes than in years prior, thereby promoting transparency. PHB also completed two intitiatives targeted at reporting progress towards goals a bureau production report and an annual community report. Each of these is available on the PHB website and will be published annually going forward.

Business Area Projection Report Portland Housing Bureau - General Fund

	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
Portland Housing Bureau				
EXPENDITURES				
Personal Services	\$314,459	\$229,068	\$314,459	100%
External Materials and Services	\$10,793,861	\$4,776,042	\$10,593,861	98%
Internal Materials and Services	(\$469,756)	\$184,914	(\$484,756)	103%
Fund Transfers - Expense	\$5,000	\$0	\$5,000	100%
TOTAL EXPENDITURES	\$10,643,564	\$5,190,024	\$10,428,564	98%
REVENUES				
Charges for Services	\$0	\$4	\$0	0%
Intergovernmental Revenues	\$621,733	\$271,126	\$621,733	100%
Interagency Revenue	\$0	\$5,500	\$0	0%
Bond and Note	\$0	\$0	\$0	0%
Miscellaneous	\$1,573	\$9,257	\$1,573	100%
General Fund Discretionary	\$10,020,258	\$0	\$9,827,069	98%
TOTAL REVENUES	\$10,643,564	\$285,887	\$10,450,375	98%

Bureau Projection Narrative

PHB projects to remain within budget in the General Fund through the end of the fiscal year. In External M&S, however, there is some uncertainty as to savings at year-end given that the Bud Clark Commons is opening so close to the end of the fiscal year.

Fund Projection Report Portland Housing Bureau - Housing Investment Fund

	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
Housing Investment Fund				
EXPENDITURES				
Unappropriated Fund Balance	\$0	\$0	\$278,431	
Personal Services	\$733,883	\$536,832	\$730,458	100%
External Materials and Services	\$7,387,673	\$4,046,054	\$5,788,067	78%
Internal Materials and Services	(\$46,428)	\$27	(\$46,601)	100%
Bond Expenses	\$17,000	\$0	\$16,180	95%
Fund Transfers - Expense	\$3,423,204	\$2,118,572	\$3,423,204	100%
Contingency	\$147,562	\$0	\$0	0%
TOTAL EXPENDITURES	\$11,662,894	\$6,701,485	\$10,189,739	87%
REVENUES				
Budgeted Beginning Fund Balance	\$2,902,296	\$0	\$0	0%
Charges for Services	\$273,916	\$282,116	\$341,896	125%
Intergovernmental Revenues	\$2,346,167	\$2,462,807	\$2,462,807	105%
Interagency Revenue	\$11,500	\$0	\$11,500	100%
Bond and Note	\$4,888,009	\$4,191,647	\$5,631,662	115%
Miscellaneous	\$1,241,006	\$1,475,847	\$1,741,874	140%
TOTAL REVENUES	\$11,662,894	\$8,412,417	\$10,189,739	87%

Fund Projection Narrative

PHB projects to be within budget in the Housing Investment Fund at the end of the fiscal year. External M&S projects to be underspent by 22%. This is due to three main factors. First, the \$750k Risk Mitigation Pool was 100% appropriated in FY11, but only projects to spend \$10,000. Similarly, the \$100k Tenant Guaratee program funding was 100% appropriated in FY11, but only projects to spend \$12,000. (Note: FY12 appropriations will be in line with historic spending.) Second, the Section 108 program will spend approximately \$700k less than Revised Budget.

Business Area Projection Report Portland Housing Bureau - Federal Grants Fund

	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
Portland Housing Bureau				
EXPENDITURES				
Personal Services	\$804,675	\$519,304	\$758,286	94%
External Materials and Services	\$9,723,166	\$5,465,067	\$9,286,726	96%
TOTAL EXPENDITURES	\$10,527,841	\$5,984,370	\$10,045,012	95%
REVENUES				
Budgeted Beginning Fund Balance	\$0	\$0	\$0	0%
Intergovernmental Revenues	\$10,527,841	\$5,225,631	\$10,031,285	95%
Miscellaneous	\$0	\$11,770	\$13,727	0%
TOTAL REVENUES	\$10,527,841	\$5,237,400	\$10,045,012	95%

Bureau Projection Narrative

PHB projects to remain within budget in the Federal Grants Fund through the end of the fiscal year. The grants tracked in this fund include: Lead, Housing for Persons With AIDS (HOPWA), Emergency Shelter Grant (ESG), Neighborhood Stabilization Program (NSP) and the Homelessness Prevention and Rapid Re-housing Program (HPRP).

Fund Projection Report Portland Housing Bureau - CDBG Fund

	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
Community Development Block Grant Fund				
EXPENDITURES				
Unappropriated Fund Balance	\$0	\$0	\$483,961	
Personal Services	\$2,157,709	\$1,472,753	\$2,157,709	100%
External Materials and Services	\$10,764,025	\$4,376,409	\$9,883,533	92%
Internal Materials and Services	\$1,896,105	\$1,299,293	\$1,872,507	99%
Bond Expenses	\$152,000	\$89,397	\$147,147	97%
Contingency	\$872,637	\$0	\$0	0%
TOTAL EXPENDITURES	\$15,842,476	\$7,237,853	\$14,544,857	92%
REVENUES				
Charges for Services	\$0	\$155	\$0	0%
Intergovernmental Revenues	\$14,704,558	\$3,940,043	\$13,406,939	91%
Fund Transfers - Revenue	\$1,137,918	\$0	\$1,137,918	100%
Miscellaneous	\$0	\$10,357	\$0	0%
TOTAL REVENUES	\$15,842,476	\$3,950,555	\$14,544,857	92%

Fund Projection Narrative

PHB projectse that the CDBG fund will be within budget at year-end. External M&S will underspend by 11% due to some underspending of subrecipient contracts as well as affordable housing projects.

Fund Projection Report Portland Housing Bureau - HOME Fund

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	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
HOME Grant Fund				
EXPENDITURES				
Personal Services	\$389,725	\$303,327	\$389,725	100%
External Materials and Services	\$5,536,443	\$2,364,100	\$4,686,944	85%
Contingency	\$0	\$0	\$0	0%
TOTAL EXPENDITURES	\$5,926,168	\$2,667,427	\$5,076,669	86%
REVENUES				
Charges for Services	\$0	\$42	\$0	0%
Intergovernmental Revenues	\$5,833,499	\$3,679,706	\$4,984,000	85%
Fund Transfers - Revenue	\$92,669	\$0	\$92,669	100%
Miscellaneous	\$0	\$11,677	\$0	0%
TOTAL REVENUES	\$5,926,168	\$3,691,424	\$5.076.669	86%

Fund Projection Narrative

PHB projects to be within budget in the HOME fund through the end of the fiscal year. External M&S projects to be 15% underspent due to status of the Rockwood affordable housing project, which will carry an \$886k encumbrance into the next fiscal year.

Fund Projection Report Portland Housing Bureau - Tax Increment Financing

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	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
Tax Increment Financing Reimbursement				
EXPENDITURES				
Personal Services	\$2,332,782	\$1,096,758	\$1,910,949	82%
External Materials and Services	\$46,487,529	\$17,106,521	\$37,531,405	81%
Internal Materials and Services	\$1,475,946	\$491,982	\$1,475,946	100%
Contingency	\$2,118,572	\$0	\$0	0%
TOTAL EXPENDITURES	\$52,414,829	\$18,695,260	\$40,918,300	78%
REVENUES				
Charges for Services	\$0	\$9,182	\$9,003	
Intergovernmental Revenues	\$49,188,867	\$15,910,594	\$35,746,587	73%
Fund Transfers - Revenue	\$2,118,572	\$2,118,572	\$2,118,572	100%
Miscellaneous	\$1,107,390	\$1,965,094	\$3,044,138	275%
TOTAL REVENUES	\$52,414,829	\$20,003,442	\$40,918,300	78%

Fund Projection Narrative

PHB projects to be within budget in the Tax Increment Financing Reimbursement Fund at the end of the fiscal year. Personal Services projects to be 18% underspent due to vacant positions as well as differences between FY11 budget assumptions and actual trends in how staff have charged time over the fiscal year. External M&S projects to be 22% underspent at fiscal year-end due to a number of projects (e.g., Block 49 Veterans Housing, Dahlia Commons, Miracles Club, Chaucer Apartments) whose encumbered balances will carry over into FY12. Also, the bureau anticipates spending none of the contingency appropriation. This appropriation balanced the \$2.1M transfer from the Housing Investment Fund to mitigate cash flow issues in the TIF fund. (These issues exist because PHB bills PDC for TIF expense reimbursement.)

Fund Projection Report Portland Housing Bureau -Headwaters Fund

	Spring BuMP Revised Budget	FY 2010-11 YTD Actuals Thru AP8	Spring BuMP Year-End Projection	% of Projected Actuals to Revised Bud
Headwaters Apartment Complex				
EXPENDITURES				
External Materials and Services	\$137,000	\$0	\$137,000	100%
Bond Expenses	\$775,294	\$270,147	\$775,294	100%
Contingency	\$100,000	\$0	\$0	0%
TOTAL EXPENDITURES	\$1,012,294	\$270,147	\$912,294	90%
REVENUES				
Intergovernmental Revenues	\$1,012,294	\$1,480,021	\$912,294	90%
Miscellaneous	\$0	(\$433)	\$0	0%
TOTAL REVENUES	\$1,012,294	\$1,479,588	\$912,294	90%

Fund Projection Narrative

PHB projects that the Headwaters Apartment Complex Fund will be within budget at year-end.