EXHIBIT A



# **NE/SE 50s BIKEWAY PROJECT**

# **Recommendation to Council**

August 2011 City of Portland Bureau of Transportation

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> A special thanks to the citizens advisory committee for their commitment to developing this project

# **NE/SE 50s BIKEWAY PROJECT**

# **Recommendation to Council**







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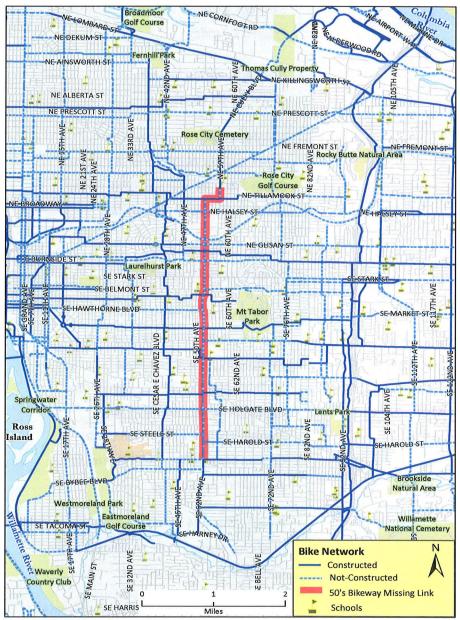


### INTRODUCTION

### INTRODUCTION

In 2010, City Council adopted the Portland Bicycle Plan for 2030, a comprehensive strategy for achieving the City's goal of making bicycling a critical component of the city's transportation system. A key element of the plan is to create a dense, interconnected network of safe, convenient bicycle routes through the City. The network is intended to make it possible to travel safely and conveniently by bicycle to schools, parks and commercial areas on low traffic streets with amenities, to encourage bicycle travel or, if necessary, higher volume streets with bicycle lanes. The NE/SE 50s Bikeway Project will implement a major piece of this network by allowing people to travel by bicycle from Woodstock Blvd in the south to NE Sandy Blvd in the north along a combination of bicycle lanes and low traffic neighborhood greenways.

The Portland Bicycle Plan for 2030 identified SE 52nd/NE 53rd/NE 57th Ave/NE Cully Blvd as a part of a 6.7 mile corridor that stretches from the City's southern boundary north to NE Columbia Blvd. Bicycle lanes are present south of SE Woodstock Blvd on SE 52nd Ave and north of NE 57th Ave at NE Thompson St, but the entire 4.3 mile middle section is missing. The



The Missing Link:

NE/SE 50s Bikeway Project is a major opportunity to fill in this gap and interconnect the network, facilitating bicycle travel throughout northeast and southeast Portland.

In 2008, the Portland Bureau of Transportation, with the support of the Bicycle Advisory Committee and City Council, applied to Metro's Regional Flexible Funds Program and was awarded \$1.5 million in federal funds to plan, design and construct improvements to complete the 50s Bikeway.

The NE/SE 50s Bikeway Project fills a major gap in East Portland's bikeway network. (North-South)

### **NE/SE 50s Bikeway Index** Overall bikeway length (miles): 6.7 Existing: 2.4 miles Project: 4.3 miles Residents within 1/4 mile 19,600 of the project route: Neighborhood Associations: 8 Rose City Park, North Tabor, Mt Tabor, South Tabor, Richmond, Foster-Powell, Creston-Kenilworth, Woodstock **Business Associations:** 2 Foster-Powell, Woodstock Schools within ½ mile: 12 Rose City Park Elementary, Laurelhurst Elementary, Gately Academy, Mt Tabor Middle, Glencoe Elementary, Puddletown, Western Seminary, Franklin High, Ackinson Elementary Creston Elementary, Arleta Elementary, Woodstock Elementary Parks within a 1/2 mile: 7 Rose City, Normandale, Frazier, Mt Tabor, Clinton, Creston, Woodstock **Bicycle Master Plan bikeway connections:** . 15 NE Tillamook-Hancock, NE Halsey, NE Glisan, NE Everett-Davis, E Burnside, SE Belmont, SE Salmon-Taylor, SE Hawthorne, SE Lincoln, SE Division, SE Clinton-Woodward, SE Gladstone-Center, SE Holgate, SE Steele-Harold, SE Woodstock



### **PUBLIC INVOLVEMENT**

Development of the project was guided by a Citizens Advisory Committee formed primarily from the eight neighborhood associations, two business associations and two district coalitions that span the 4.3 mile study area. The committee started its work in the summer of 2010, and twelve months, five committee meetings, two public open houses, and one group ride later, they developed and endorsed the recommendations contained in this document. Project staff attended an additional 31 neighborhood and business association meetings to solicit input on the various issues and solutions the project considered (see Appendix A). Throughout the process, the CAC, with input from the public, modified the original concepts by reducing the parking loss on SE 52nd Ave by reducing the width of the bike lanes and modifying the route to avoid parking loss along NE 57th Ave.

The first open house event was held on January 26, 2011 and was attended by more than 150 community members, generating more than 300 comments before, during and after the event. The second open house was held on June 29, 2011, with more than 120 attendees and more than 150 comments. In total, in excess of 18,000 notifications to project public meetings were mailed to residents and businesses along the route.

The project's web page on the Bureau of Transportation website ultimately grew to contain over 90 pages of content, covering all the technical data collected, design options developed, meeting summaries and public comments received. Over 19,000 hits were registered at the web page over the course of the project's development.

The recommendation was presented to each of the eight neighborhood associations, two business associations and two district coalitions for endorsement in the Spring of 2011. All of these organizations, except one, endorsed the recommendations as proposed. The Mt. Tabor Neighborhood Association voted to support the overall project with the exception of traffic diversion at SE 52nd Ave at SE Division St., where the vote of the association was notably divided as to the specific approach this Bikeway should take at the intersection of SE 52nd Ave and SE Division St.

# PUBLIC INVOLVEMENT



Citizen Advisory Committee



Open House #1

#### NE/SE 50s Bikeway Public Involvement Index:

•	Total public meetings:	41
•	Citizen Advisory Committee:	
	members:	17
	meetings:	5
•	Open house event #1	
	attendance:	154
	comments received:	309
•	Open house event #2	
	attendance:	121
	comments received:	134
•	Project website hits: over 17	,000
• •	Neighborhood Associations in	
	support of recommendation:	7
•	District Coalitions	
	in support of recommendation:	2
•	Business Associations in support	
	of recommendation:	2



### **PROJECT DEVELOPMENT**

The 50's bikeway corridor covers a wide range of neighborhoods and street characteristics to address in developing the bikeway. To arrive at its recommendation, the project team and Citizens Advisory Committee spent months collecting and analyzing data about the route.

#### Alignment

The general alignment of the 50's bikeway is similar to alignment developed as part of the 1996 Bicycle Master Plan. This alignment it takes advantage of a rare direct south-north route within a highly fragmented street network. The alignment also avoids climbing over Mt. Tabor and aligns well with a low volume crossing of Interstate 84.

SE Division St marks a significant change in the overall route. North of SE Division St, with certain exceptions, the streets used are consistent with a neighborhood greenway. All are local, residential streets which have relatively low traffic volumes and speeds. Major issues in this section focus largely on providing safe and convenient crossing of the major east-west streets, such as E Burnside St.

South of SE Division St, however, the only direct route is SE 52nd Ave, which carries relatively high traffic volumes and speeds as a collector street. Safe accommodation of bicycles requires the use of bike lanes, which requires removing on street parking from one side of the street. The project explored design options that would provide a wider bicycle facility on SE 52nd Ave, but that would require moving all of the parking from 52nd Ave and was not supported by a majority of the Citizens Advisory Committee. As an alternative, the project also explored using adjacent lower volume neighborhood streets. However, the discontinuous nature of the street network means cyclists would encounter confusing, out-of-direction detours to say on route, which discourages use.

The SE 52nd Ave alignment is most likely to serve the needs of most cyclists better than the alternatives. However, the project also recommends improvement of one of the parallel local street routes studied as a future implementation phase. Though longer, it does have the advantage of providing a nearly continuous local street environment, 'family friendly' alternative to bicycle lanes on SE 52nd Ave. This approach offers the best opportunity to provide bicycle facilities that accommodate the needs of the broadest range of cyclists. In particular, the large group of 'interested but concerned' cyclists which the Bicycle Plan identifies as a key demographic in achieving the plan's mode split goal.

# **PROJECT DEVELOPMENT**

### **The Recommended Alignments**





Sharrow pavement marking.



NE Thompson St/ SE 57th Ave



E Burnside St/ SE 53rd Ave

### Major Design Elements North of SE Division St

As noted above, most of the alignment north of SE Division St is currently well suited to its designation as a bikeway. Volumes and speeds are generally consistent with a neighborhood greenway, which is the preferred shared use environment for a bikeway. Many of the streets are relatively narrow which helps to calm traffic and reduce volumes, and low speeds allow bicycles and cars to mix together comfortably and safely.

The primary recommendation for this section is to provide the major elements of other neighborhood greenways, pavement markings known as 'sharrows' to identify the route, wayfinding signage along the route to navigate the bicycle network easily. The project also recommends that once Portland Bureau of Transportation implementation guidelines are established, the new state law for reduced speed limits on bikeways (20 mph) be utilized throughout this portion of the overall route.

The exception is between E Burnside St and NE Glisan St, where elevated local street volumes (1,800 cars/day) on NE 53rd Ave present a problem to mixing bikes and cars safely. Analysis indicates that much of this problem is related to non-local traffic using this local street as a cut-through route to Emanuel Hospital and the I-84 overpass. To address the problem, the project recommends placing semi-diverters at the north and south legs of this intersection to prohibit both turn movements off of Burnside St and the through movement from the south.

Diversion always contains the potential for unintended consequences, primarily in the form of moving the cut-through traffic from one local street to another. The project, therefore, also recommends that the process developed by the city's Traffic Calming Program and approved by City Council be used to ensure these improvements support the project's goals and existing Transportation System Plan policy. The key element of this process is testing prior to implementation (see Appendix B). If excessive traffic is found to be diverted to adjacent local streets, additional mitigation measures will be tested. The recommendation to move forward with diversion was supported at a community meeting of the surrounding residents, who have seen the problem as a long standing neighborhood livability issue, and the North Tabor Neighborhood Association.

Many of the east-west arterial crossings are not signalized or are without improvements to enhance safety and reduce delay. The street with the highest traffic volumes is E Burnside St which is four lanes wide. Providing a safe crossing of this intersection requires installation of a traffic signal. At the other non-signalized intersections, SE Lincoln St, SE Hawthorne Blvd, SE Belmont St and SE Stark St, the project recommends curb extensions and/ or median refuge islands to improve safety and reduce delay. These will also improve crossing safety and comfort for pedestrians.

Several of the arterial crossings also meet the City's criteria for bicycle boxes to enhance safety related to right turning vehicles. These locations are NE Halsey St, NE Glisan St and SE Division St.

#### Major Design Elements South of SE Division St/ Direct Route

South of SE Division St, SE 52nd Ave is one of the few direct northsouth travel routes, thus carrying relatively high traffic volumes. Traffic volumes increase from 6,500 at SE Division St to over 13,000 cars/day at SE Woodstock Blvd. Traffic speeds also increase significantly, with 85th percentile speed 6 to 7 miles/hour above the posted 30 mph speed limit. The adjacent land uses are still predominantly residential, but with several small commercial nodes (SE Foster Rd to SE Powell Blvd, and around SE Holgate Blvd, SE Steele St and SE Woodstock Blvd).

North of SE Division St, 52nd Ave is a 36' wide local street, yet the street carries more than 2,500 cars a day. This volume is well in excess of the preferred volume for a local street, as well as what is acceptable for a Neighborhood Greenway. Analysis indicates that the traffic is predominately non-local, using the traffic signal at SE 52nd Ave and SE Division St to enter into the neighborhood and cut-through to SE Lincoln St (another City Bikeway) to avoid the signalized intersections at SE 50th Ave and SE Division St and SE 60th Ave and SE Division St.

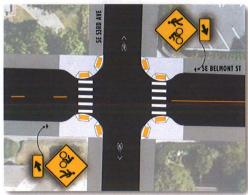
The project recommends that the volumes between SE Division St and SE Lincoln St be reduced to function more closely with its classification as a Local Service Street through the placement of a regulatory diverter at SE 52nd Ave and SE Division St which would prohibit northbound movements on to SE 52nd Ave. This location would use signage ('Do Not Enter') as opposed to a physical barrier in order to preserve access for the #71 bus.

Diversion at this location has proven to be controversial with adjacent street residents. Three public meetings were held specifically to discuss diversion at SE 52nd Ave and SE Division St with a wide range of public opinion demonstrated from the adjacent residents. While strongly supporting the overall project, the Mt Tabor Neighborhood Association voted at the June 15th meeting 56 to 55 against the diverter.

A key concern with pursuing diversion at this location is the potential for some diverted non-local traffic to end up on adjacent streets, particularly SE 51st Ave and SE 53rd Ave. While possible, like most diversion projects, the project team's analysis is that it is not probable in significant quantities. To safeguard against this possibility, the project also recommends testing the proposed devices to ensure effectiveness prior to final implementation (see Appendix B).



SE Stark St/ SE 53rd Ave



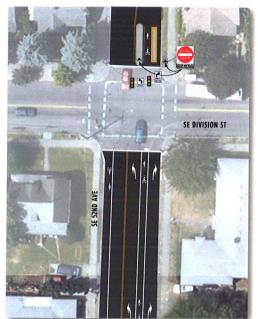
SE Belmont St/ SE 53rd Ave



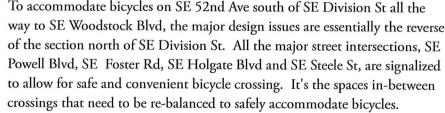
Hawthorne Blvd/ SE 53rd Ave



SE Lincoln St/ SE 53rd Ave



SE Division St/52nd Ave



The project recommends striping 6 ft wide bicycle lanes from SE Division St to SE Woodstock Blvd. The space for this within the street's 40 ft curb-tocurb right-of-way would come from the removal of on-street parking along the east side of the street and narrowing of the two travel lanes from 12 ft to 10 ft.

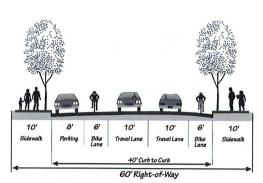
On-street parking loss is the major trade-off with this element of the project. Approximately 200 spaces would be removed from SE 52nd Ave. The significance of this loss is tempered by analysis that shows much of the existing parking supply is currently underutilized (see Appendix C). All of the existing demand surveyed over two time periods last year indicates that the current demand can be accommodated within the remaining parking supply on just the west side of the street. Retaining parking on the west side was chosen over the east side because both the supply and demand were found to be higher.

While bicycle lanes will provide a significant benefit to the functionality of the 50s Bikeway south of SE Division St, additional traffic calming would be of great benefit to not only the bikeway, but to neighborhood livability as well. A major policy constraint is the street's designation as an Emergency Response Route in the Transportation System Plan, which precludes use of devises like speed bumps. The addition of bicycle lanes should provide some help by narrowing the travel lanes from 12 ft to 10 ft., while also improving the visibility for crossing pedestrians.

Signal timing changes at SE Foster Rd and SE Powell Blvd are intended to reinforce use of 50th Ave as the collector route between SE Division St and SE Foster Rd, instead of 52nd Ave north of SE Powell Blvd, which is designated as a Local Service Street.

Two additional conditional measures are recommended specifically to provide traffic calming along this important section of the route. First, the project recommends lowering the speed limit from 30 mph to 25 mph, subject to the approval of the State of Oregon Speed Control Board. Second, pending approval of a new 'fire friendly' experimental speed bump design, currently under testing, the project recommends that this tool be made available to SE 52nd Ave between SE Division St and SE Woodstock Blvd.

A unique section of the southern segment is between SE Powell Blvd and SE Foster Rd where SE 52nd Ave is classified as a Major City Traffic Street. This accounts for its connections to these two major arterials also classified



SE 52nd Ave: SE Division St to SE Woodstock Blvd

as Major City Traffic Streets. The high volume of turn movements through this section requires special attention to reducing conflicts with bicyclists. The existing presence of turn lanes along the entire segment means there is no on-street parking to be lost via the inclusion of bicycle lanes. The crosssection width, however, precludes use of wider bicycle lanes. To remedy this situation, the project recommends removing the turn lanes at the two minor street intersections, SE Lafayette St and SE Rhone St to allow sufficient space for the 6 ft bicycle lane. The project also recommends coloring the bicycle lanes green for the entire segment and installing a bicycle box at the south leg of the SE Powell Blvd intersection to better highlight the potential for conflicts with motor vehicles.

#### South of SE Division St/ Neighborhood Route

A significant element of the overall recommendation is to provide, in addition to bicycle lanes on SE 52nd Ave south of SE Division St, a separate parallel local street facility. The primary intent of this is to provide an option for the 'interested but concerned' cyclists. Safety is a paramount concern of this large segment of Portland's existing and potential bicycling community. Standard width bicycle lanes on high traffic volume and speed arterials are often not considered a comfortable enough environment to make bicycling a viable mode choice.

To serve this population's needs, the project recommends a parallel route east of SE 52nd Ave between SE Woodward St and SE Woodstock Blvd. While the connections are non-direct, given the character of the surrounding street network, it utilizes a series of low traffic volume and speed streets to provide a more family friendly alternative to SE 52nd Ave.

The alignment starts at SE Woodward St, using an existing east-west bikeway to connect to SE 54th Ave. The route continues south along SE 54th Ave until it jogs east to SE 56th Ave at SE Bush St to align with and take advantage of an existing crossing improvement at SE Foster Rd. At SE Boise St, the route is forced east again to SE 58th Ave where the street network finally offers a relatively straight connection to SE Woodstock Blvd via SE 58th Ave and SE 57th Ave. Existing bicycle lanes on SE Woodstock Blvd allow for the connection back to SE 52nd Ave and destinations to the south.

Similar to many of project's northern segments, development of a functional bikeway focuses mainly on safety and convenience at key major street crossings. 'The most significant of these is SE Powell Blvd at SE 54th Ave. 'This high volume crossing also serves as an important pedestrian crossing for Franklin High School students. Though currently improved with a median refuge island, crossings at this location are still difficult due to the volume and speed of traffic, and poor sight distance caused by landscaping. The project recommends signalizing this crossing, subject to the approval of the Oregon Department of Transportation.



SE 52nd Ave: Powell Blvd to Foster Rd



SE Woodward St/52nd Ave



SE Holgate Blvd/58th Ave



SE Harold St/57th Ave



SE Woodstock Blvd/57th Ave

Other crossings recommended for improvement include SE Holgate Blvd (median refuge island), SE Harold St (curb extensions) and SE Woodstock Blvd (curb extensions). All these safety improvements would benefit pedestrians as well as bicyclists.

Along the rest of the route, the project recommends using 'sharrow' pavement markings and destination signage to help guide cyclists along the route's alignment, as well as speed bumps in certain segments and the new speed limit law for bikeways to reduce traffic speeds.

Other crossings recommended for improvement include SE Holgate Blvd (median refuge island), SE Harold St (curb extensions) and SE Woodstock Blvd (curb extensions). All these safety improvements would benefit pedestrians as well as bicyclists.



APPENDIX A

# APPENDIX A PUBLIC MEETING LOG

Aug 11, 2010	Citizens Advisory Committee Meeting #1
Aug 18, 2010	Mt Tabor Neighborhood Association #1
Sept 14, 2010	Portland Bicycle Advisory Comm. #1
Sept 29, 2010	Citizens Advisory Committee Meeting #2
Oct 11, 2010	Richmond Neighborhood Assoc. #1
Oct 12, 2010	Foster Business Assoc. #1
Oct 12, 2010	Creston Kenillworth Neighborhood Assoc. #1
Oct 12, 2010	Woodstock Business Assoc. #1
Oct 16, 2010	CAC Group Ride
Oct 19, 2010	North Tabor Neighborhood Assoc. #1
Oct 21, 2010	South Tabor Neighborhood Assoc. #1
Nov 1, 2010	SE Uplift District Coalition #1
Nov 3, 2010	Woodstock Neighborhood Assoc #1
Nov 8, 2010	Foster/Powell Neighborhood Assoc. #1
Nov 15, 2010	Citizens Advisory Committee Mtg #3
Nov 17, 2010	Mt Tabor Neighborhood Assoc. #2
Jan 26, 2011	Open House #1
Feb 22, 2011	Citizens Advisory Committee Mtg #4
Mar 6, 2011	Glencoe PTA
Mar 16, 2011	Mt Tabor Neighborhood Assoc. #3
Mar 17, 2011	Rose City Neighborhood Assoc
Mar 22, 2011	North Tabor Neighborhood Assoc. #2
Mar 23, 2011	Foster Business Assoc. #2
April 6, 2011	Woodstock Neighborhood Assoc. #2
April 12, 2011	Woodstock Business Assoc. #2
April 26, 2011	Burnside-Glisan traffic calming meeting
May 2, 2011	Central NE Neighbors
May 5, 2011	Division-Lincoln traffic calming meeting #1
May 9, 2011	Richmond Neighborhood Association #2
May 10, 2011	Creston Kenilworth Neighborhood Assoc. #2
May 17, 2011	North Tabor Neighborhood Association #2
May 18, 2011	Mt Tabor Neighborhood Association informal
May 19, 2011	South Tabor Neighborhood Association #2
May 24, 2011	Citizens Advisory Committee Mtg #5
June 6, 2011	SEUL District Coalition #2
June 8, 2011	Division-Lincoln traffic calming meeting #2
June 13, 2011	Foster Powell Neighborhood Assoc. #2
June 13, 2011	Richmond Neighborhood Assoc. #3
June 14, 2011	Portland Bicycle Advisory Comm. #2
June 15, 2011	Mt Tabor Neighborhood Association #2
June 29, 2011	Open House #2

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**APPENDIX B** 

### APPENDIX B PROCESS FOR DIVERSION

#### Purpose

The project recommends pursuing the installation of semi-diverters at two locations that will restrict certain traffic movements. The locations are NE 53rd Ave at E Burnside St and SE 52nd Ave at Division St. The intent of these devices is to reduce existing traffic volumes on the bikeway in order to allow for a safer bicycling environment by allowing the streets to function more closely with their traffic classifications as Local Service Streets. Analysis performed by the project indicates that the excessive traffic volumes are primarily related to non-local cut-through traffic. The intent is also that the non-local traffic is diverted to the appropriate adjacent collector street.

#### Policy

Both street segments are designated as Local Service Traffic Streets and City Bikeways in the Transportation System Plan. Between Division and Lincoln St, 52nd Ave, is also classified as a Transit Access Street.

#### **Objectives**

The project established the following objectives for addressing excessive traffic volumes related to cut-through traffic at both locations:

- Reduce non-local traffic volumes. Improve the safety and functionality of the bikeway and neighborhood livability.
- Balance the reduction of non-local traffic volumes with the need to minimize impacts to the surrounding neighborhood.

Do not move the problem to another local street and minimize impacts to local access.

• Minimize impacts to emergency response vehicles and transit service.

#### **Recommended Process**

In order to ensure that the above objectives are addressed adequately, the project recommends that proposed devices be tested at each location prior to final installation. The process described below is based largely, but not entirely, on the one adopted by City Council in 1992 as part of the Neighborhood Traffic Management Program for Local Service Streets (NTMP). A major component of that process is testing and the associated evaluation tool, the 'impact threshold curve'. This is the safeguard against unacceptable levels of traffic diversion to adjacent Local Service Traffic Streets, the primary potential unintended impact of these types of projects. The impact threshold curve establishes the acceptable volume of additional traffic on adjacent streets that could result from the test.

## **TEST PROCESS - E BURNSIDE STREET**

### **INITIAL PHASE**

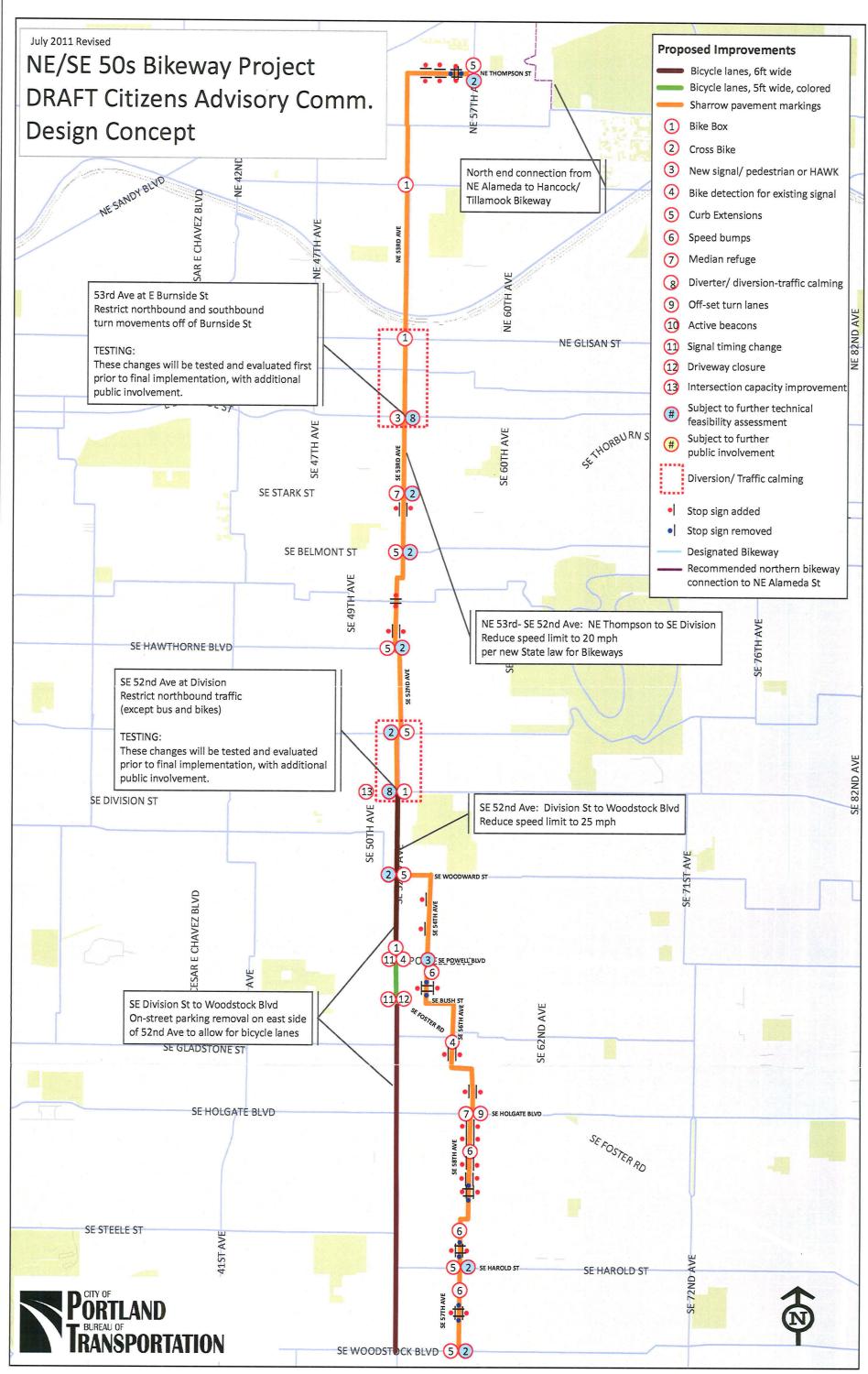
1). Semi diverters: north-south 53 <sup>rd</sup> /Burnside	
2). Stop signs (north-south) on adjacent	
streets	
52 <sup>nd</sup> Ave/Burnside-Glisan	
55 <sup>th</sup> Ave/ Burnside-Glisan	
3). Speed bumps	Optional; contingent on petition support
52 <sup>nd</sup> Ave/Burnside-Glisan	of adjacent residents (50% or greater)
55 <sup>th</sup> Ave/ Burnside-Glisan	

#### 4 MONTH CHECK-IN PHASE

A). Data collection	Speed/volumes counts: 52 <sup>nd</sup> , 53 <sup>rd</sup> , 55 <sup>th</sup> ,
	Burnside, and review of signal
	operations/queuing.
B). Evaluation:	For more information on impact threshold
If volumes on 52 <sup>nd</sup> Ave and 55 <sup>th</sup> Ave	curve see:
are below the impact threshold curve*:	http://www.portlandonline.com/transport
No changes to the test	ation/index.cfm?a=85375&c=35934
If volumes on 52 <sup>nd</sup> Ave and 55 <sup>th</sup> Ave	
are near or exceed the impact	
threshold curve	
<b>↓</b>	
Consider additional mitigation tools,	
including speed bumps, diverters or	
other traffic calming options	a construction of the second se
C). Public meeting to review the results	
and discuss next steps	

#### 8 MONTH/ FINAL EVALUATION PHASE

A). Data collection	Speed/volumes counts 52 <sup>nd</sup> , 53 <sup>rd</sup> , 55 <sup>th</sup> ,
	Burnside, and review of signal
	operations/queuing.
B). Evaluation:	
If volumes are below the impact	For more information on impact threshold
threshold curve	curve see:
Test complete, proceed to	http://www.portlandonline.com/transpor
construction	tation/index.cfm?a=85375&c=35934
If volumes on these streets exceed the	
impact threshold curve	
4	
Remove the regulatory diverter at 53 <sup>rd</sup>	
Ave/ Burnside and, if also tested,	
diverters at other locations	
C). Public meeting to review the results	
and discuss next steps	



co

## **TEST PROCESS - SE DIVISION STREET**

#### **INITIAL PHASE**

1). Regulatory diverter: 52nd Ave/Division	
2). Capacity improvements: 50 <sup>th</sup> / Division	Signal timing, right turn lane
3). Speed Bumps	Optional; Contingent on petition support of
SE 51st Ave,	adjacent residents (50% or greater)
53rd Ave, and	
54th Ave	
4). Stop signs (north-south):	
53rd Ave/Sherman	
54th Ave/ Sherman	

#### **4 MONTH CHECK-IN PHASE**

A). Data c	collection	Speed/volumes counts: 51 <sup>st</sup> , 52 <sup>nd</sup> , 53 <sup>rd</sup> , 54 <sup>th</sup> , Lincoln, Division, and review of signal operations/queuing.
are be ➔ No If volu	imes on 51 <sup>st</sup> Ave, 53 <sup>rd</sup> Ave, 54 <sup>th</sup> Ave elow the impact threshold curve*: o changes to the test imes on 51 <sup>st</sup> Ave, 53 <sup>rd</sup> Ave, 54 <sup>th</sup> Ave ear or exceed the impact threshold	Threshold volumes: +150 vehicles/ day For more information: <u>http://www.portlandonline.com/transportation/index.cfm?a</u> <u>=85375&amp;c=35934</u>
includ extens additio optior		
	meeting to review the results and s next steps	

#### 8 MONTH/ FINAL EVALUATION PHASE

A). Data collection	Speed/volumes counts: 51 <sup>st</sup> , 52 <sup>nd</sup> , 53 <sup>rd</sup> , 54 <sup>th</sup> , Lincoln, Division, and review of signal operations/queuing.
<ul> <li>B). Evaluation:</li> <li>If volumes on 51<sup>st</sup> Ave, 53<sup>rd</sup> Ave, 54<sup>th</sup> Ave are below the impact threshold curve</li> <li>→ Test complete, proceed to construction</li> </ul>	Threshold volumes: +150 vehicles/ day
If volumes on 51 <sup>st</sup> Ave, 53 <sup>rd</sup> Ave, 54 <sup>th</sup> Ave are near or exceed the impact threshold curve	
Remove the regulatory diverter at 52 <sup>nd</sup> Ave/ Division and, if also tested, diverters at other locations	
C). Public meeting to review the results and discuss next steps	

**Appendix** C



### APPENDIX C PARKING SUPPLY AND UTILIZATION SE 52ND AVE/ DIVISION ST TO WOODSTOCK BLVD

To assess the potential impacts of on-street parking removal related to installing bicycle lanes on SE 52nd Ave, between SE Division St and SE Woodstock Blvd, the project collected the following types of data:

#### Parking Inventory

The total supply of on-street parking was measured as part of the utilization surveys noted below and a separate inventory performed in October. This inventory recorded the number of lineal feet of allowed parking, not-allowed parking (by type), driveways and presence of off-street parking by tax lot.

#### Parking Utilization

Parking utilization surveys were performed during two different time periods, August and October, to measure the demand for on-street parking relative to the supply.

The August weekday dates were Thursday the 5th and Friday the 6th. The August weekend date was Saturday the 7th. The October weekday date was Wednesday the 20th. The October weekend date was Saturday the 16th.

For each weekday date, utilization was measured over four day time periods (7-8 AM, noon- 1 PM, 4-5 PM and 9-10 PM). For the August weekend date, there were two time periods (8-9 AM and 2-3 PM) measured, and four for the October date (7-8 AM, noon- 1 PM, 4-5 PM and 9-10 PM). During those time periods, the number of cars observed parked along each block face was recorded.

The following two tables summarize the data collected.

#### 50s Bikeway Parking Utilization Survey/Weekday SE Division to SE Woodstock

WEST SIDE						Parking Spa	aces Utilized						Perce	ent of Total B	lock Supply U	tilized		
	·			Augu	st 2010		October 2010					Augus	t 2010		October 2010			
· · · · · · · · · · · · · · · · · · ·	LF Parking	Spaces	7-8 am	12-1 pm	4-5 pm	9-10 pm	7-8 am	12-1 pm	4-5 pm	9-10 pm	7-8 am	12-1 pm	4-5 pm	9-10 pm	7-8 am	12-1 pm	4-5 pm	9-10 pm
DIVISION - IVON	170	9	1	1	0	2	2	0	3	2	12%	12%	0%	24%	24%	0%	35%	24%
IVON - CLINTON	200	10	4	4	4	5	7	4	7	6	40%	40%	40%	50%	70%	40%	70%	60%
CLINTON - WOODWARD	388	19	10	6	7	11	8	10	7	10	52%	31%	36%	57%	41%	52%	36%	
WOODWARD - TIBBETTS	230	12	6	3	4	6	5	3	3	6	52%	26%	35%	52%	41%	26%	26%	52%
TIBBETTS - FRANKLIN	353	18	6	5	4	6	8	8	7	6	34%	28%	23%	34%	45%	45%	40%	52%
FRANKLIN - BUSH	0	0	0	0	0	0	0	0	0		3470	2070	23/0	34%	45%	45%	40%	34%
BUSH - GLADSTONE	412	21	2	6	5	2	4	4	3		10%	29%	24%	10%	19%	1.0%	450	
GLADSTONE - BOISE	200	10	1	1	2		0	0	0		10%	10%	24%			19%	15%	15%
BOISE - CORA	186	9	4	3	3	3	1	1	1		43%	32%	32%	0%	0%	0%	0%	0%
CORA - HOLGATE	230	12	5	2	2	3	5	3			43%	17%	17%	32%	11%	11%	11%	43%
HOLGATE - LONG	464	23	5	2	5	4	6	J	5		22%	9%	22%	26%	43%	26%	26%	35%
LONG - RAYMOND	446	22	6	5	5	6	3		3		27%	22%		17%	26%	17%	22%	26%
RAYMOND - MITCHELL	229	11	0	1	0		1	2		<del>1 1</del>	0%		22%	27%	13%	9%	13%	18%
MITCHELL - STEELE	235	12	2	2	2	1	1	3	0		17%	9% 17%	0%	9%	9%	17%	17%	17%
STEELE - INSLEY	268	13	1	0	1		1	1	0		7%	0%	17%	9%	9%	26%	0%	9%
INSLEY - HAROLD	190	10	0	i i	0	H ~ I	1	÷	0		0%	0%	7% 0%	0%	7%	7%	0%	0%
HAROLD - ELLIS	183	9	0	1	0		0	0	0		0%			0%	11%	0%	0%	0%
ELLIS - REEDWAY	174	9	0	0	0	0	0	1	1			11%	0%	0%	0%	0%	0%	11%
REEDWAY - RAMONA	166	8	1		1	4	1		0		0%	0%	0%	0%	0%	11%	11%	0%
RAMONA - KNIGHT	184	9	0	0	0			0	0	0	-	0%	12%	48%	12%	0%	0%	0%
KNIGHT - WOODSTOCK	0	0	0	0	0	0	0	0	0	0	0%	0%	0%	0%	0%	0%	0%	0%
	4908	245	54	42	45	54	54	46	45	55	22%	17%	18%	22%	22%	19%	18%	22%

EAST SIDE Parking Spaces Utilized Percent of Total Block Supply Utilized August 2010 October 2010 August 2010 October 2010 LF Parking Spaces 7-8 am 12-1 pm 4-5 pm 9-10 pm DIVISION - IVON 167 8 1 1 1 1 1 3 2 2 12% 12% 12% 12% 12% 36% 24% 24% IVON - CLINTON 119 6 3 4 3 5 3 2 3 1 50% 67% 50% 50% 84% 34% 17% 50% CLINTON - TAGGART 345 17 7 6 8 9 11 5 10 11 41% 35% 46% 52% 64% 29% 58% 64% TAGGART - WOODWARD 0 0 0 0 0 0 0 0 6 0 WOODWARD - TIBBETTS 194 10 3 2 1 2 2 1 1 0 31% 21% 10% 21% 21% 10% 10% 0% TIBBETTS - FRANKLIN 270 14 3 5 4 4 3 4 3 3 22% 37% 30% 30% 22% 22% 30% 22% FRANKLIN - POWELL 120 6 2 3 4 2 4 4 4 4 33% 50% 67% 33% 67% 67% 67% 67% **POWELL - FRANCIS** 0 0 0 0 0 0 0 0 0 0 FRANCIS - CENTER 120 6 2 1 1 1 0 0 0 0 33% 17% 17% 17% 0% 0% 0% 0% CENTER - GLADSTONE 48 2 0 0 1 0 0 1 0 1 0% 42% 0% 0% 0% 42% 0% 42% GLADSTONE - BOISE 211 11 0 1 1 1 1 1 1 0 0% 9% 9% 9% 9% 9% 9% 0% BOISE - MALL 120 6 2 1 1 1 0 1 2 1 33% 17% 17% 17% 0% 17% 33% 17% MALL - HOLGATE 115 6 0 2 2 0 1 2 1 0 35% 35% 0% 0% 17% 35% 17% 0% HOLGATE - PARDEE 0 0 0 0 0 0 0 0 0 0 PARDEE - LONG 90 5 2 0 0 2 4 0 2 44% 1 0% 0% 44% 89% 0% 44% 22% LONG - SCHILLER 313 16 3 2 4 5 3 0 0 3 19% 13% 26% 32% 19% 0% 0% 19% SCHILLER - RAYMOND 278 14 0 0 0 0 0 2 0 2 0% 0% 0% 0% 0% 14% 0% 14% RAYMOND - MITCHELL 350 18 0 1 1 0 0 0 0 0 0% 6% 6% 0% 0% 0% 0% 0% MITCHELL - STEELE 165 8 0 3 1 2 0 1 0 0% 3 36% 12% 24% 0% 12% 36% 0% STEELE - INSLEY 122 6 0 0 0 0 0 2 0 1 0% 0% 0% 0% 0% 33% 16% 0% INSLEY - HAROLD 169 8 0 0 0 2 1 1 2 1 0% 0% 0% 24% 12% 12% 24% 12% HAROLD - REEDWAY 283 14 1 1 1 1 1 1 0 0 7% 7% 7% 7% 7% 7% 0% 0% REEDWAY - RAMONA 226 11 0 0 0 0 0 0 0 0 0% 0% 0% 0% 0% 0% 0% 0% RAMONA - KNIGHT 208 10 0 0 2 1 0 0 1 0 0% 0% 19% 10% 0% 0% 10% 0% KNIGHT - WOODSTOCK 0 0 0 0 0 0 0 0 0 0 4033 202 31 34 33 37 37 30 32 35 15% 17% 16% 18% 18% 15% 17% 16% WEST + EAST TOTAL 8941 447 85 76 78 91 91 76 80 87 19% 17% 17% 20% 20% 17% 18% 19%

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#### 50s Bikeway Parking Utilization Survey/Weekend SE Division to SE Woodstock

					Parking Space	es Utilized			Percent of Total Block Supply Utilized								
WEST SIDE			Au	gust		Oct	ober		Au	gust	October						
-	LF Parking	Spaces	8-9 am	2-3 pm	7-8 am	12-1 pm	4-5 pm	9-10 pm	8-9 am	2-3 pm	7-8 am	12-1 pm	4-5 pm	9-10 pm			
DIVISION - IVON	170	9	2	1	2	2	1	2	24%	12%	24%	24%	12%	24%			
IVON - CLINTON	200	10	7	5	6	5	4	5	70%	50%	60%	50%	40%	50%			
CLINTON - WOODWARD	388	19	10	9	12	8	8	10	52%	46%	62%	41%	41%	52%			
WOODWARD - TIBBETTS	230	12	5	3	5	4	4	5	43%	26%	43%	35%	35%	43%			
TIBBETTS - FRANKLIN	353	18	6	4	5	3	8	5	34%	23%	28%	17%	45%	28%			
FRANKLIN - BUSH	0	0	0	0	0	0	0	0			2070	1778	4378	20%			
BUSH - GLADSTONE	412	21	1	4	2	2	2	2	5%	19%	10%	10%	10%	10%			
GLADSTONE - BOISE	200	10	0	0	1	1	0	0	0%	0%	10%	10%	0%	0%			
BOISE - CORA	186	9	5	2	4	4	3	4	54%	22%	43%	43%	32%	43%			
CORA - HOLGATE	230	12	4	5	4	4	4	4	35%	43%	35%	35%	35%	35%			
HOLGATE - LONG	464	23	5	5	8	5	6	7	22%	22%	34%	22%	26%	30%			
LONG - RAYMOND	446	22	6	5	6	5	5	4	27%	22%	27%	22%	28%	18%			
RAYMOND - MITCHELL	229	11	4	4		0	1		35%	35%	9%	0%	9%	9%			
MITCHELL - STEELE	235	12	4	7	2	8	0	1	34%	60%	17%	68%	9%	9%			
STEELE - INSLEY	268	13	1	0	1	1	1	1	7%	0%	7%	7%	7%	7%			
INSLEY - HAROLD	190	10	0	0	ō	0	0	0	0%	0%	0%	0%	0%	0%			
HAROLD - ELLIS	183	9	1	0	0	0	0	1	11%	0%	0%	0%	0%	11%			
ELLIS - REEDWAY	174	9	0	0	0	0	0	0	0%	0%	0%	0%	0%	0%			
REEDWAY - RAMONA	166	8	1	0	2	2	1		12%	0%	24%	24%					
RAMONA - KNIGHT	184	9	0	0		0	0	0	0%	0%	0%	0%	12%	12%			
KNIGHT - WOODSTOCK	0	0	0	0	0	0	0	0	0/8	0%	0%	0%	0%	0%			
	4908	245	62	54	61	54	48	53	25%	22%	25%	22%	20%	22%			

Parking Spaces Utilized Percent of Total Block Supply Utilized EAST SIDE August October August October LF Parking Spaces 8-9 am 2-3 pm 7-8 am 12-1 pm 4-5 pm 9-10 pm 8-9 am 2-3 pm 7-8 am 4-5 pm 12-1 pm 9-10 pm **DIVISION - IVON** 167 8 2 2 2 0 0 1 24% 24% 24% 0% 0% 12% IVON - CLINTON 119 6 4 2 3 4 4 4 67% 34% 50% 67% 67% 67% CLINTON - TAGGART 345 17 7 6 11 7 9 8 41% 35% 64% 41% 52% 46% TAGGART - WOODWARD 0 0 0 0 0 0 0 0 WOODWARD - TIBBETTS 194 10 2 2 1 1 0 1 21% 21% 10% 10% 0% 10% TIBBETTS - FRANKLIN 270 14 4 4 2 3 4 5 30% 30% 15% 22% 30% 37% FRANKLIN - POWELL 120 6 2 3 3 2 5 3 33% 50% 50% 33% 83% 50% POWELL - FRANCIS 0 0 0 0 0 0 0 0 FRANCIS - CENTER 120 6 2 2 0 2 3 0 33% 33% 0% 33% 50% 0% **CENTER - GLADSTONE** 48 2 1 0 1 2 0 1 42% 0% 42% 83% 0% 42% GLADSTONE - BOISE 211 11 0 0 1 0 1 1 0% 9% 0% 0% 9% 9% BOISE - MALL 120 6 1 0 0 2 2 1 17% 0% 0% 33% 33% 17% MALL - HOLGATE 115 6 0 0 2 1 1 0 0% 0% 35% 17% 17% 0% HOLGATE - PARDEE 0 0 0 0 0 0 0 0 PARDEE - LONG 90 5 4 0 5 2 4 89% 111% 2 0% 44% 44% 89% LONG - SCHILLER 313 16 0 3 0 2 2 2 0% 19% 13% 0% 13% 13% SCHILLER - RAYMOND 278 14 1 0 0 0 0 7% 0 0% 0% 0% 0% 0% RAYMOND - MITCHELL 350 18 1 1 2 4 1 0 6% 6% 11% 23% 6% 0% MITCHELL - STEELE 165 8 0 5 0 5 1 1 0% 61% 0% 61% 12% 12% STEELE - INSLEY 122 6 0 0 0 0 0 0 0% 0% 0% 0% 0% 0% INSLEY - HAROLD 169 8 0 0 1 0 0 1 0% 0% 12% 0% 0% 12% HAROLD - REEDWAY 283 14 1 1 1 0 0 з 7% 7% 7% 0% 0% 21% REEDWAY - RAMONA 226 11 0 1 0 0 0 0% 9% 0% 0% 1 0% 9% RAMONA - KNIGHT 208 10 1 0 0 0 2 0 10% 0% 0% 0% 19% 0% KNIGHT - WOODSTOCK 0 0 0 0 0 1 0 0 4033 202 33 33 36 36 37 37 16% 16% 18% 18% 18% 18%

90

85

90

21%

19%

22%

20%

19%

20%

NE/SE 50s Bikeway Project

**36888** 88888

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WEST +EAST TOTAL

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447

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APPENDIX D

### APPENDIX D IMPLEMENTATION STRATEGY

247 7

Phase I: Construction as part of existing federal funding Phase II: Construction pending additional funding

Recommended Improvement	Location	Federal funding issues	Other Issues	Phase I	Phase II						
						'Sharrow' pavement markings	DIRECT ROUTE NE Thompson to SE Division	1			
						Destination signage	NE Thompson to SE Woodstock	-			
			(1)								
Reduce speed limit to 20 mph	NE Thompson to Division NE 57 <sup>th</sup> / Thompson		(1)								
Curb extensions		(2)									
Cross-bike	NE 57 <sup>th</sup> / Thompson	(2)									
Bike Box	NE Halsey/53 <sup>rd</sup> Ave	(6)	yes	A State State							
Bike Box	NE Glisan/53 <sup>rd</sup> Ave	(6)	yes								
Semi-diverters	NE 53 <sup>rd</sup> and SE 53 <sup>rd</sup> / Burnside										
Signal	NE 53 <sup>rd</sup> / Burnside										
Median islands	SE Stark/ 53rd										
Cross-bike	SE Stark/ 53rd	(2)									
Curb extensions	SE Belmont/ 53rd										
Cross-bike	SE Belmont/ 53rd	(2)									
Curb extensions	SE Hawthorne/ 52 <sup>nd</sup> Ave										
Cross-bike	SE Hawthorne/ 52 <sup>nd</sup> Ave	(2)									
Curb extensions	SE Lincoln/ 52 <sup>nd</sup> Ave										
Cross-bike	SE Lincoln/ 52 <sup>nd</sup> Ave	(2)									
Bus accessible semi-diverter	SE Division-Lincoln/ 52 <sup>nd</sup> Ave										
Bike Box	SE Division/52 <sup>nd</sup> Ave	(6)	yes								
Addition of right hand turn lane at east approach	SE Division/50 <sup>th</sup> Ave										
6' Bicycle lanes	SE Division to Woodstock/ 52 <sup>nd</sup> Ave										
Crossing treatment	SE Woodward/ 52 <sup>nd</sup> Ave										
Speed bumps	SE Division-Powell/ 52 <sup>nd</sup> Ave		(3)								
Reduce speed limit to 25 mph	SE 52 <sup>nd</sup> Ave, Division to Woodstock		(4)								
Bicycle signal detection	SE Powell/ 52 <sup>nd</sup> Ave										
Signal timing	SE Powell/ 52 <sup>nd</sup> Ave										
Colored bicycle lanes	SE Powell-Foster/ 52 <sup>nd</sup> Ave		(5)								
Signal timing	SE Foster/ 52 <sup>nd</sup> Ave										
Driveway closure	SE Foster/ 52 <sup>nd</sup> Ave										
Bike Boxes	All other signalized intersections: Foster, Holgate, Woodstock	(7)	yes								

		Federal			- 1 <u>2</u>
Recommended		funding	Other	Phase I	Phase II
Improvement	Location	issues	Issues		
	NEIGHBORHOOD ROUT	E			
'Sharrow' pavement markings	SE Woodward to Woodstock				
Destination signage	SE Woodward to Woodstock				
Reduce speed limit to 20 mph	SE Woodward to Woodstock		(1)		
Signal	SE Powell/ 54th		(8)		
Speed bumps	SE 54 <sup>th</sup> / Powell to Bush				
Bicycle signal detection	SE Foster/ 56 <sup>th</sup> Ave				
Median island	SE Holgate/ 58 <sup>th</sup> Ave				
Off-set turn lanes	SE Holgate/ 58 <sup>th</sup> Ave				
Speed bumps	SE 58 <sup>th</sup> Ave/ Holgate to Harold				
Curb extensions	SE Harold/ 58 <sup>th</sup> Ave				
Cross-bike	SE Harold/ 58 <sup>th</sup> Ave	(2)			
Speed bumps	SE 57 <sup>th</sup> Ave/ Harold to Woodstock		<u></u>		
Curb extensions	SE Woodstock/ 57 <sup>th</sup> Ave				
Cross-bike	SE Woodstock/ 57 <sup>th</sup> Ave	(2)			
Bike Boxes	All signalized crossings	(7)	yes		

#### Notes:

(1) Speed limit change: Pending passage of state legislation (HB3150) for bikeways (20 mph) and establishment of Portland Bureau of Transportation (PBOT) standards for implementation.

(2) Cross bike: Not currently in Manual of Uniform Traffic Control Devices (MUTCD), therefore not eligible for federal funding. PBOT design criteria not yet established. Retain in recommendation pending approval of PBOT design criteria and available non-federal funds.

(3) Speed bumps: Though currently not supported by the Fire Bureau, retain in project recommendation if pending testing fire friendly' speed bump design for (4) Speed limit change: contingent on Oregon Dept of Transportation approval (~1 year process).

(5) Still requires formal approval of PBOT design exception.

 (6) Bike boxes: Current draft PBOT design criteria for installation support the locations identified. Use without the green paint is allowable under the MUTCD.
 (7) Bike boxes: Retain in recommendation for future re-evaluation if criteria are changed. Provide green paint to locations installed as part of Phase I upon approval through MUTCD.

Other Notes:

SE 52nd/Franklin: Shift existing on-street parking on East side, south of SE Franklin to west side/phase I.