

ORDINANCE NO. **155002**

An Ordinance amending Ordinance No. 150580 by revising Comprehensive Plan Policies 1.3, 2.3, 11.1 and 11.3 in order to incorporate into the Comprehensive Plan policies to guide the provision of urban services by the City of Portland to lands not presently within the City of Portland.

The City of Portland ordains:

Section 1. The Council finds that:

1. There is a need for an improved level of urban services in large portions of the area within the Portland Regional Urban Growth Boundary. Residents and businesses in such areas lack a variety of municipal services including, but not limited to, adequate sewer and sanitary treatment plant facilities, coordinated police protection, and a well-maintained system of roads and parks. These needs are particularly evident in the urban unincorporated areas surrounding the City of Portland.
2. The present lack of services constrains the region's economic growth and its residential, commercial and industrial development. Future jobs for City residents and for residents of the entire region depend on timely provision of a full range of urban services to developable industrial and commercial sites. Many of the region's potential industrial and commercial sites can be provided services by the City of Portland but are located outside present City boundaries.
3. Service deficiencies in some areas may create long-term health hazards for the region if not corrected.
4. The City recognizes the integrated nature of the metropolitan area and the essential role of the central City and wishes to enhance the economic and environmental well-being of the entire area. The City has established the existing physical, financial and institutional capacity to serve a wider area, particularly for the most costly, capital-intensive services such as sanitary sewage collection and treatment, and drinking water. The City is prepared to provide property owners and residents in portions of the urban area outside of Portland's present city limits with the option of receiving urban services from Portland upon request of those desiring such services.
5. The Comprehensive Plan presently provides inadequate guidance regarding the delivery of urban services by the City of Portland to areas outside its limits. Conditions of service delivery must be established to assure that services are provided in a manner that is consistent with the City's Comprehensive Plan and the Statewide Planning Goals.

6. The City must establish an urban services boundary to know where it will ultimately be responsible for providing services so that it may efficiently plan, design, finance and construct facilities to serve both existing and prospective service areas. The City's acknowledged Comprehensive Plan calls for the establishment of an urban services boundary, to be prepared in coordination with adjacent jurisdictions. It is desirable to incorporate an urban services policy into the Comprehensive Plan prior to establishing an urban services boundary so that the principles of the urban services policy may serve as a guide in locating the urban services boundary.
7. The City finds that the most cost effective and rational method for the delivery of urban services within its urban services boundary is through full service city government but is prepared to consider other service delivery approaches that may be effective and efficient, such as contract agreements with those desiring City services.
8. The planning process that was followed in developing the following Comprehensive Plan amendments complies with the applicable provisions of the City's Comprehensive Plan.
9. The following Comprehensive Plan amendments are consistent with the Comprehensive Plan and the applicable Statewide Planning Goals.
10. The Portland City Planning Commission has adopted the following Comprehensive Plan amendments and recommends their adoption by the City Council.
11. It is therefore in the public interest that the following amendments to Ordinance No. 150580 be approved.

NOW, THEREFORE, the Council directs:

- a. That Ordinance No. 150580 be amended by revising Comprehensive Plan Policy 1.3 to read as follows:

1.3 URBAN SERVICES BOUNDARY

~~Develop a process for identifying an urban service boundary outside the current City limits that is consistent with the regional Urban Growth Boundary and coordinated with affected public agencies. The City shall establish and maintain, in cooperation with neighboring jurisdictions, an urban services boundary for the City of Portland that defines a rational service area within which the City can meet the service needs most effectively and at the lowest cost. The Urban Services Boundary shall be consistent with the regional Urban Growth Boundary and may be amended from time to time in accordance with the Comprehensive Plan.~~

- b. That Ordinance No. 150580 be amended by revising Comprehensive Plan Policy 2.3 to read as follows:

2.3 ANNEXATION

Phase the annexation program of the City to allow for the incorporation of urban and urbanizable land in a manner that is consistent with the Comprehensive Plan and the Urban Growth Boundary as administered by the Metropolitan Service District, provides smooth transition in urban services, establishes logical City boundaries and promotes coordinated capital improvements programming. Annex land ~~to assure that Portland continues the City's role as a viable city of the metropolitan area within the Urban Services Boundary in accordance with this Policy and Policy 11.1. Annexations outside the Urban Services Boundary will not be accepted.~~

- c. That Ordinance No. 150580 be amended by revising Comprehensive Plan Policy 11.1 to read as follows:

11.1 SERVICE RESPONSIBILITY

- A. Within its boundaries of incorporation, the City of Portland will provide, where feasible and as sufficient funds are available from public or private sources, the following facilities and services at levels appropriate for all land use types:

- ~~(a)~~ (1) streets and other public ways;
- ~~(b)~~ (2) sanitary and stormwater sewers;
- ~~(c)~~ (3) police protection;
- ~~(d)~~ (4) fire protection;
- ~~(e)~~ (5) parks and recreation;
- ~~(f)~~ (6) water supply;
- ~~(g)~~ (7) planning, zoning, buildings and subdivision control.

The City of Portland should encourage the planning efforts of those agencies providing the following services.

- ~~(h)~~ (8) public schools;
- ~~(i)~~ (9) public health services;
- ~~(j)~~ (10) justice service;
- ~~(k)~~ (11) solid waste disposal;
- ~~(l)~~ (12) energy and communication services;
- ~~(m)~~ (13) transit services.

- B. Outside its boundaries of incorporation, the City of Portland shall:

- (1) Acknowledge the City's role as principal provider of urban services within the City's established Urban

Services Boundary and plan for the eventual delivery of urban services according to a phased program of improvements meeting the service needs of individual areas.

(2) Coordinate closely with other jurisdictions providing services within the established Portland Urban Services Boundary to ensure continuing delivery of effective and efficient urban services.

(3) Consider requests for delivery of services within the Urban Services Boundary wherever the following conditions exist:

o Residents or property owners within an area to be served desire delivery of services by the City of Portland.

o The City can meet the new demands without diminishing its ability to serve existing City of Portland residents and businesses.

o The City can supply the needed services most effectively and efficiently.

o The City can expect to recapture its service investment.

(4) Deliver services within the Urban Services Boundary by means of annexation to Portland or, on an interim basis, through alternative approaches that are demonstrated to be in the best long-term interest of both the City and future service areas.

(5) Consider delivery of services to areas outside the established City of Portland Urban Services Boundary only where the City determines that there is a clearly defined need for each service, that expansion of the Urban Services Boundary and full-service provision by the City are not appropriate, that the conditions in number (3), above, are met and that improved services may be expected to enhance the City's ability to meet the service needs of existing City residents and businesses.

C. The City shall initiate and maintain a public education program within the Portland Urban Services Boundary to inform residents and property owners of the need, benefits and costs to deliver City of Portland services within that area. The City will coordinate this public education program with similar efforts by service providers and community organizations operating in the Portland metropolitan area.

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D. The City shall provide for a process of public participation in the implementation of this policy, assuring that property owners, residents, and existing community organizations in areas affected by proposed changes in service delivery have opportunity to review and comment on plans for such changes.

d. That Ordinance No. 150580 be amended by revising Comprehensive Plan Policy 11.3 to read as follows:

11.3 ORDERLY SERVICE EXTENSION

The improvement and expansion of one urban public facility or service should not stimulate development that significantly precedes the City's, or other appropriate jurisdiction's, ability to provide all other necessary urban public facilities and services at uniform levels.

e. That Comprehensive Plan Support Documents No. 1, 2 and 11 be amended to reflect the content of this Ordinance.

Passed by the Council, **AUG 24 1983**

Introduced by Mayor Ivancie
James Throckmorton:mh
July 14, 1983

JEWEL LANSING

Auditor of the City of Portland

By *Evan Cervara*
Deputy

2225

Calendar No. 2180

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Title

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AUG 17 1983

PASSED TO SECOND READING 2 P.M. AUG 24 1983

INTRODUCED BY
Mayor Ivancie

NOTED BY THE COMMISSIONER

Affairs
Finance and Administration
Safety
Utilities
Works

BUREAU APPROVAL
Bureau: Planning Bureau
Prepared By: James Throckmorton
Date: 7-14-83

Budget Impact Review:
<input type="checkbox"/> Completed <input checked="" type="checkbox"/> Not required
Bureau Head: Terry Sandblast, Director

CALENDAR
Consent Regular

NOTED BY
City Attorney: K. Schyns
City Auditor
City Engineer

THE COMMISSIONERS VOTED AS FOLLOWS:

	Yeas	Nays
JORDAN	1	
LINDBERG	1	
SCHWAB	1	
STRACHAN		1
IVANCIE	1	

FOUR-FIFTHS CALENDAR

JORDAN	
LINDBERG	
SCHWAB	
STRACHAN	
IVANCIE	

Filed AUG 4 1983

JEWEL LANSING
Auditor of the CITY OF PORTLAND
By *Dennis Nelson*
Deputy