

CITY OF

# PORTLAND, OREGON

OFFICE OF NEIGHBORHOOD INVOLVEMENT

AMANDA FRITZ, COMMISSIONER

Amalia Alarcón de Morris, Bureau Director 1221 SW 4th Avenue, Room 110 Portland, Oregon 97204

Enhancing the quality of Portland's Neighborhoods through community participation

Exhibit A

As Amendel

# <u>Proposed Alcohol Impact Area – Portland Downtown Core</u>

**Summary Report – August 2010** 

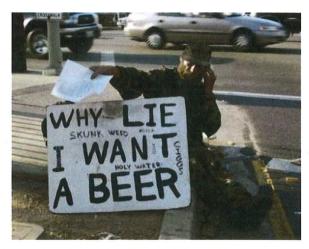
Theresa Marchetti
Liquor Licensing Coordinator
Office of Neighborhood Involvement Liquor Licensing Program



#### INTRODUCTION

### **Background:**

Street drinking is a chronic problem within the Downtown core of Portland, Oregon. This area which represents a little over 1 % of the land area in Portland's city limits, is responsible for almost 60% of all drinking in public citations in the City<sup>1</sup>. Official statistics from the Portland Police Bureau and the Hooper Detoxification Center confirms that the problem of street drinking and public inebriation has been consistently concentrated in this area since at least the year 2000. <sup>2</sup>



# VIBRANT PDX 3- Voluntary Community Effort to Address Street Drinking

The City of Portland worked with affected licensees, police and the community to develop stipulations that would best address the problem of street drinking while being sensitive to impacts on the market community. Through a collaborative voluntary agreement development process, VIBRANT PDX, stipulations were developed to most narrowly address the dynamics that contribute to drinking in public incidents.

Each establishment that holds an off premises license privilege was visited by City staff twice, and issued a survey to assess impacts and obtain feedback. Additionally, the Office of Neighborhood Involvement (ONI) Liquor Licensing Program and ONI Crime Prevention Program hosted and attended 67 community/neighborhood/ and stakeholder meetings in an effort to include as many viewpoints as possible. The language of the voluntary agreement was developed through the collaboration of the stakeholders in this area. However, only 9 of the 43 market stores within the area were willing to voluntarily participate. Although the voluntary effort proved unsuccessful, it provided guidance for the restrictions and requirements presented here for a state recognized Alcohol Impact Area (AIA).

### **Proposed Solution:**

After considerable efforts to address the problem voluntarily with businesses that have licenses to sell off premises alcohol, ONI and the Portland Police Bureau (PPB) are requesting permission from Portland City Council to petition the Oregon Liquor Control

<sup>&</sup>lt;sup>1</sup> Portland City Code Section 14A.50.010 pertains to drinking in Public.

<sup>&</sup>lt;sup>2</sup> Hooper Detox Center (2000 to 2010). Central City Concern...June 10<sup>th</sup>, 2010.

<sup>&</sup>lt;sup>3</sup> Volunteering as Innovative Businesses to Address Alcohol Related Nuisances Together – more information at www.portlandonline.com

Commission (OLCC) to designate a state recognized Alcohol Impact Area as allowed under Oregon Administrative Rule 845-005-0303.

The City of Portland has designated local Alcohol Impact Areas in City code in the past and the currently defined Burnside Impact Area is encompassed in the Downtown core area (PCC 14B.100.160). However, the local designation has proven ineffective for dealing with the issue of street drinking since it is not recognized by the State for use in decision-making when granting or reviewing licenses in the area.

#### ALCOHOL IMPACT AREA

### **Examples of Impact Areas and Local Experience:**

If approved, this will be the first recognized AIA in the State of Oregon. However, Washington has more than 13 AIA's that have been successful in addressing the crimes, nuisance activities, and harms associated with street drinking and chronic inebriation. In Tacoma, WA, medical calls for service involving alcohol dropped 35% and drinking in the parks dropped 60% since implementation of the AIA. Tacoma also saw a decrease in drinking in public and disorderly conduct, while surveys indicated a decrease in residents' fear of crime.<sup>4</sup>

Seattle, WA has implemented three AIA's with similar results. The residents within the AIA's in Seattle were more likely to report positive changes in their neighborhoods than neighborhoods outside the AIA's, including improvements in cleanliness and overall livability and a decrease in aggressive panhandling,.<sup>5</sup>

The analysis of the overall monthly sales receipts for pre – AIA implementation and post-AIA implementation in both Tacoma and Seattle showed no statistical difference in sales. Additionally, although beer and wine distributors were adamantly opposed to the AIA in Tacoma, the data available shows increases in revenues for distributors after the implementation of the AIA.

Two establishments in the Portland area were mandated for 90 days to individually abide by these restrictions on an individual basis because of documentation showing their contribution to drinking in public citations. After the mandatory period was expired, they continued with the restrictions voluntarily and were supporters of the VIBRANT PDX effort. According to these licensees, they saw less loitering outside their businesses by intoxicated individuals and a decrease in shoplifting incidences. The employees shared

<sup>&</sup>lt;sup>4</sup> Tarnei, J (2003). Evaluation of Tacoma Washington Alcohol Impact Area, Social & Economic Sciences Research Center, Seattle Washington.

<sup>&</sup>lt;sup>5</sup> Tarnel, J (2009). Seattle alcohol impact area evaluation: Executive summary. Social & Economic Sciences Research Center, Seattle Washington.

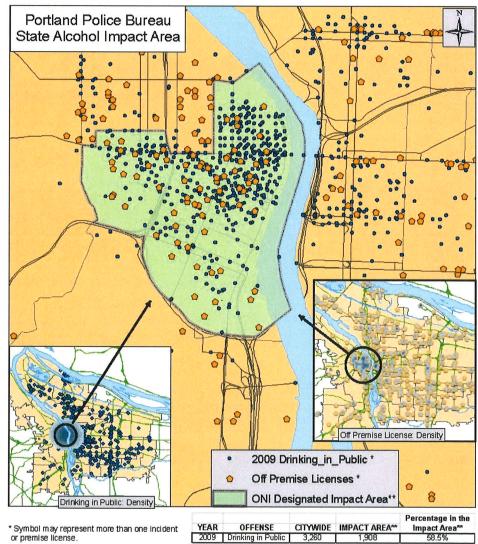
their relief at no longer having to confront intoxicated individuals or chronic inebriates at the counter.

### **The Alcohol Impact Area Defined**

Specifically, the area referred to hereafter as the Alcohol Impact Area (AIA), has the following geographical designation (see map below):

The AIA is the area bounded by:

- HWY 26 and HWY 405 on the South, the Willamette River on the East;
- South of NW Lovejoy Street from the Willamette River to NW 9<sup>th</sup> Ave;
- West of 9<sup>th</sup> Ave until W Burnside St;
- South of West Burnside to I-405 freeway;
- East of I-405 and South of NW Everett St. until NW 22<sup>nd</sup> Ave on the North side of Burnside and West of SW Vista Rd on the South side of W Burnside St.



<sup>\*\*</sup> City of Portland - Office of Neighborhood Involvement (ON) Identified State Alcohol Impact Area: (Map area identified from west to east and within border described below) SW Vista Ave.- West along W. Burnside to NW 22nd Ave.- North to NW Everett St. to I-405 - South to W. Burnside - East to NW 9th Ave. - North to NW Lovejoy. - West and then South along the waterfront to Marquam Bridge - East along I-405 to Sunset Hwy. - West along Sunset Hwy to SW Vista. - North to W. Burnside.

4

This boundary was developed to follow the density of the drinking in public incidents and off premises liquor licensed market stores within the area at the time of review in 2009 and 2010. According to a Portland Police Strategic Services analysis, the average drinking in public offender travels 2,521 ft from the purchase place before consuming alcohol on the street. Ninety seven percent 97% of drinking in public incidents occur within 6,000 ft, or approximately 1 ¼ miles from the location where the alcohol was purchased, indicating that individuals who drink in public are likely to consume alcohol in close proximity to where they purchase it. Additionally, 30% of all civil detox incidents are also associated with this area. Civil detox occurs when an individual is taken into custody due to their inability to care for themselves because of their intoxication level.

### **Documenting the Issues**

In an effort to assess the particulars of the problem, Portland Patrol Incorporated (PPI), who provides security for parts of Downtown, partnered with ONI and PPB to gather information about the products and outlets associated with drinking in public incidents.

From April-August 2009 and January-April 2010, PPI officers approached individuals drinking on the street and asked where they purchased their alcohol and what they were drinking. These incidents did not always involve an arrest or citation if a Portland Police Bureau officer was not available. Four hundred and sixty two (462) PPI reports were used to assess what drinking in public looks like within this defined area.

### PROPOSAL OF AIA GUIDELINES AND REGULATIONS

ONI, in collaboration with PPB, has proposed regulations and guidelines for business that would be located in the AIA.

# Stores affected by the Alcohol Impact Area:

All establishments that hold an (OLCC off premises sales license area, subjected to the AIA guidelines with the exception of the following types of businesses:

- a) Those that operate as a gift shop with no street entrance;
- b) Those that also hold a full on premises or limited on premises liquor license; or
- c) Those that operate as a wine store where wine represents over 50% of the inventory.



Ninety five percent (95%) of incidents within these boundaries were associated with alcoholic beverages purchased at off premises licensed locations that operate as a market/convenience store or as a market/grocery store. Therefore, the requirements of the proposed AIA exclude premises with off premises liquor licenses that are not market operations.

### **Products Covered under the AIA:**

Data collected illustrates that malt beverages and wines are the most prolific items consumed illegally on the street. Eighty- seven percent (87%) of products involved in drinking in public incidents are malt beverages, 10% are wine, and 3% are distilled spirits.

### 1. Large Containers:

Analysis indicates that high alcohol content beverages in large containers are favored by those who drink in public (see Table 1).

Seventy five percent (75%) of the beverages consumed on the street are in 16-24 ounce containers. Twenty four ounce (24 oz) containers are sold as single containers and make up over 40% of products associated with drinking in public incidents.

Table 1. Consumption of alcoholic beverages by container size

Malt Beverages by Container Size	N	%	Cumulative %
24 oz	139	44.4%	44.4%
16 oz	96	30.7%	75.1%
40 oz	37	11.8%	86.9%
12 oz	32	10.2%	97.1%
Other: Non-Manufactures	7	2.2%	99.4%
Package			
22 oz	1	0.3%	99.7%
750 ml	1	0.3%	100.0%
TOTAL:	313	100.0%	N/A

Note: 159 records were removed due to missing data

#### 2. Alcohol Content

The majority of alcohol purchased on the street is over 5.75% Alcohol by Volume (ABV). Although traditionally restrictions based on favored products have targeted products over 6% ABV, analysis indicates that 25% of the incidents involving drinking in public involve beverages between 5.75% and 6% ABV (see Table 2).

Table 2. Consumption of alcoholic beverages by alcohol by volume (ABV) content

Malt Beverages by	N	%	Cumulative
ABV			%
< 5.75%	87	23.3%	23.3%
5.75% - 6%	95	25.4%	48.7%
6.1% - 7%	13	3.5%	52.1%
7.1% - 8%	7	1.9%	54.0%
8.1% - 9%	83	22.2%	76.2%
9.1% - 10%	53	14.2%	90.4%
Over 10%	36	9.6%	100.0%
TOTAL:	374	100.0%	N/A

Note: 101 records were removed due to missing data

Further, although alcoholic beverages under 5.75% ABV make up only 23.3% of total incidents, 70% of those incidents involved containers 16 ounces or larger (Table 3). Malt beverages produced as microbrews or specialty beers were evident in only 2% of the incidents.

Table 3. Consumption of alcoholic beverages under 5.75% ABV

Malt Beverages under 5.75% ABV by Container Size	N	%
12 oz	19	29.2%
16 oz	31	47.7%
24 oz	8	12.3%
40 oz	4	6.2%
Other	3	4.6%
TOTAL:	65	100.0%

#### **Proposed Rules for Businesses Selling Malt Beverages:**

As a result of the numerous public drinking violations and incidents that have occurred in Downtown Portland, the following regulations for businesses in the AIA that sell malt beverages, have been developed:

- Licensee will *not* sell single containers of malt beverages
  - EXCEPTION: This does not apply to beverages in 22-24 ounce glass bottles brewed by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a) (2) of Title 26 U.S.C.

- Licensee will not sell malt beverages over 5.75% alcohol by volume
  - o EXCEPTION: This does not apply to beverages produced by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a) (2) of Title 26 U.S.C.
- Licensee will not sell packages of multiple malt beverages that are larger than 12 ounces per container, or packaged in less than 4 items per package

### **Proposed Rules for Businesses Selling Wine:**

Drinking in public that is associated with wine is also evidenced to be related to the product's size, type of container, and alcohol content. In drinking in public incidents that involve wine, the wine is reported to be over 13.5% ABV approximately 83% of the time. Analysis also shows that over 69% of the street drinking incidents involving wine over 13.5% ABV also involve wine in a box/flexible bladder. Many specialty wines are over 13.5% but are not sold in large quantities as those seen consumed on the street. Very few wines are over 14% unless they are fortified wines, which are products known to be problematic by the OLCC in terms of street drinking. As a result, the following rule language was developed regarding wine:



- Licensee will not sell fortified wine over 14 % ABV except port, sherry, madeira, marsala and vermouth.
- Licensee will not sell wine packaged in a removable bladder or flexible soft package
- Licensee will not sell wine in quantities greater than 2 liters per package

#### **Employee Training:**

The City of Portland received feedback from many of the licensees in the area that clerks and employees face intimidation and harassment if they refuse to sell alcohol to individuals that are intoxicated or are known street drinkers. Clerks are not OLCC permittees and are therefore not required to receive the alcohol server training. Educating licensees and their employees on the appropriate response and techniques in the responsible sale of alcohol is an important component for businesses to successfully and safely sell alcoholic beverages. Therefore, the following proposed rule language requiring training of clerks and employees is also included in the guidelines and regulations for the AIA:

Mandatory training on the responsible service of alcohol will be taken by all clerks employed at establishments in the impact area by an OLCC approved educator regarding the sale of alcohol

# **CONCLUSION**

The aforementioned guidelines and regulations are designed to address a chronic problem in a very specific part of Portland. Drinking in public can be associated with disorderly conduct, offensive littering, harassment, and shoplifting. The Downtown area is home to 43 off premise liquor licensed establishments with a market operation. The density of the establishments that sell products favored by those who choose to drink on the street is a major contributor to the problem due to the multiple venues that supply these products. Although each store may be involved in a small number of incidents, cumulatively the problem is a significant drain on both public and private resources. Additionally, if one premise is known to be contributing more than the others, efforts to address the sale at the particular location are often futile due to the close proximity of the other 44 supply venues.

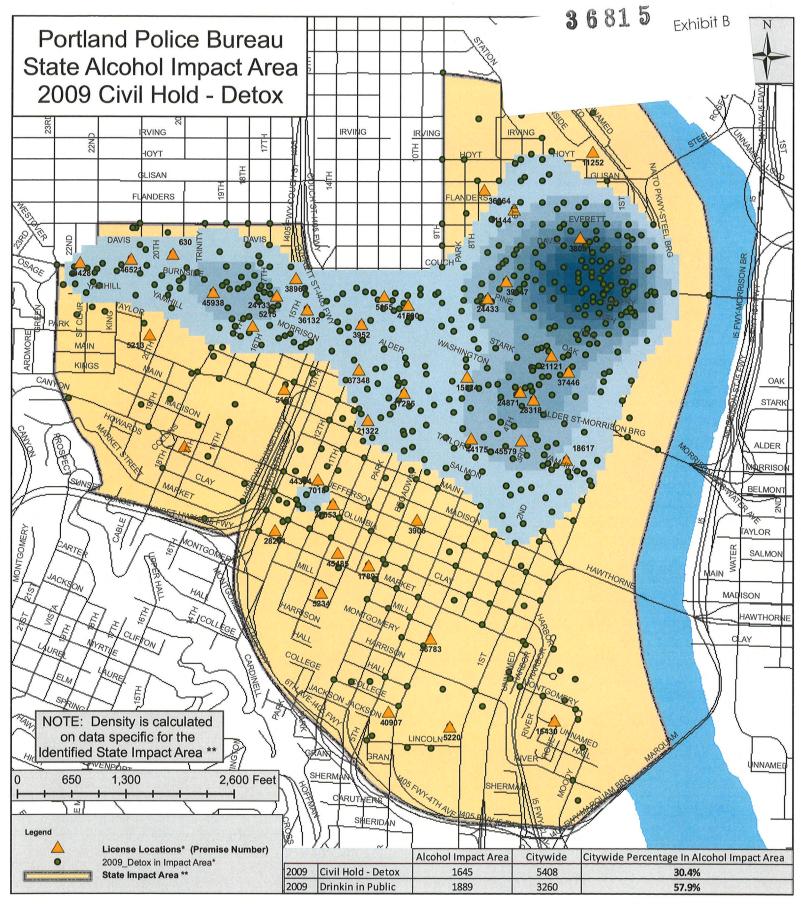
A concern frequently raised by licensees during the voluntary process was the potential negative financial impact of the restrictions. However, evidence from other jurisdictions that have implemented similar restrictions indicates that the financial impact is limited<sup>6</sup>. Licensees also shared concerns and many were reluctant to participate in a voluntary agreement since it would not guarantee that all licensees would comply and therefore have a more severe impact on those licensees that did comply.

In light of the concentrated and documented problems of drinking in public in Downtown Portland, the City believes that a State recognized Alcohol Impact Area is the only area-wide systemic solution to a chronic and pervasive problem.

<sup>&</sup>lt;sup>6</sup> Tarnel, J (2009). Seattle alcohol impact area evaluation: Executive summary. Social & Economic Sciences Research Center, Seattle Washington

# <u>ALCOHOL IMPACT AREA – VIBRANT PDX WORKGROUP MEMBERS</u>

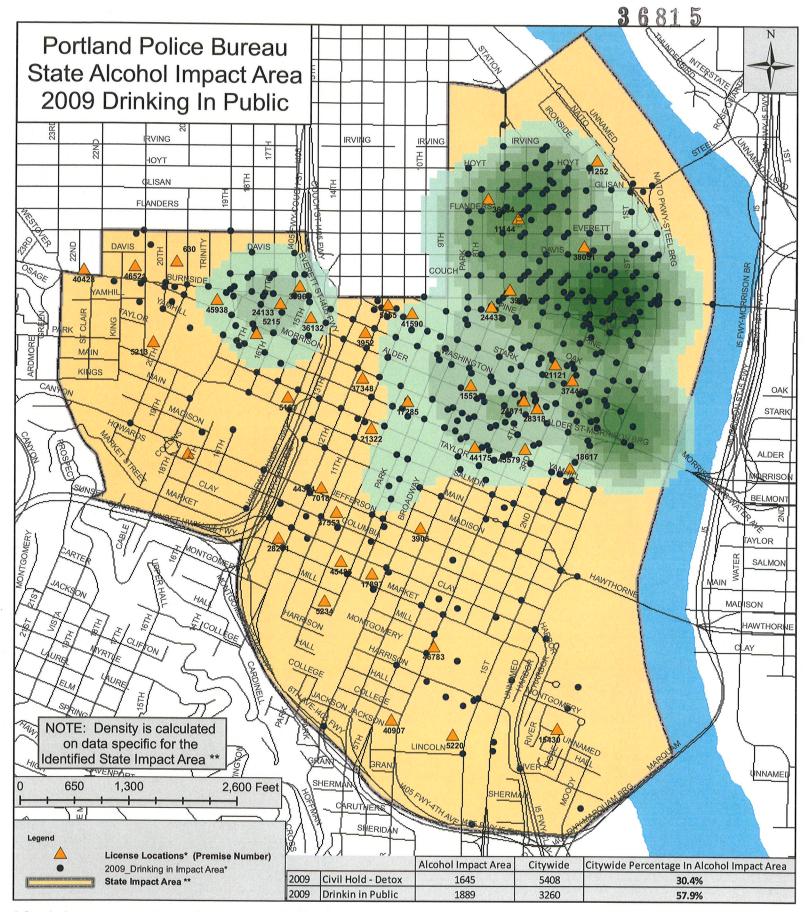
- Amy Archer ONI Livability Manager
- Charles Harris PPB Drugs and Vice Division Liquor Licensing Investigator
- Frank Silva ONI Crime Prevention Program Coordinator
- Hillary Scott PPB Neighborhood Response Team Officer
- Jenny Melius PPB Crime Analyst Strategic Services Division
- Joe Churella PPB Neighborhood Response Team Officer
- Mark Friedman PPB Neighborhood Response Team Officer
- Michael Boyer ONI Crime Prevention Program Coordinator
- Richard Kepler PPB Crime Analyst Strategic Services Division
- Stephanie Reynolds ONI Crime Prevention Manager
- Theresa Marchetti ONI Liquor Licensing Specialist



<sup>\*</sup> Symbol may represent more than one premise license or Incident at that location.

<sup>\*\*</sup> City of Portland - Office of Neighborhood Involvement (ONI) Identified State Alcohol Impact Area: (Map area identified from west to east and within border described below)

SW Vista Ave. - West along W. Burnside to NW 22nd Ave. - North to NW Everett St. to I-405 - South to W. Burnside - East to NW 9th Ave. - North to NW Lovejoy. - West and then South along the waterfront to Marquam Bridge - East along I-405 to Sunset Hwy. - West along Sunset Hwy to SW Vista. - North to W. Burnside.



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36815 Exhibit C As Amended

### **Exhibit List**

- Exhibit 1 Language of Proposed OAR in full
- Exhibit 2 Strategic Services Division Summary of comparative Crime Statistics
- Exhibit 3 Hooper Detoxification Center Data/ Summary 2000 to Present
- Exhibit 4 Summary of Portland Patrol incorporated Report findings regarding the types of products consumed on the street.
- Exhibit 5 Summary of staff meetings with community members and licensees regarding development of VIBRANT-PDX/ Information on Alcohol Impact Area
- Exhibit 6 List of off premises liquor licensees provided by OLCC
- Exhibit 7 Chronological development of VIBRANT-PDX agreement, survey results, and overall feedback
- Exhibit 8 Information on Public meeting for Comment on Rule Language on August 11<sup>th</sup>
- Exhibit 9 List of all OLCC liquor licensed premises within the proposed Alcohol Impact
- Exhibit 10 List of the 42 off premises liquor licensed locations to be covered by proposed language
- Exhibit 11 Strategic Service Summary of Purchase point to Police contact Mapping Project
- Exhibit 12 Map of the Geographical Designation of the Area and the Density of drinking in Public and detox
- Exhibit 13 Reports on other AIA in Seattle and Tacoma Washington (13a and 13b)
- Exhibit 14- List of OLCC liquor licensed premises within the proposed Alcohol Impact Area that will not be covered by the proposed rule language.
- Exhibit 15—Requests for exemption from affected liquor licensed locations within the proposed designated area.

# PETITION TO ADOPT RULE Oregon Liquor Control Commission Of the State of Oregon

In the matter of OAR 845-005-0303	)	PETITION TO AMEND RULES
		Alcohol Impact Area Restricting Sales
		of Certain Types of Alcohol in a Specified Area
		Around Downtown Portland, Oregon

1. The City of Portland, Oregon's name and address is:

City of Portland AUTHORIZED REPRESENTATIVE 1221 SW 4<sup>th</sup> Ave Portland, OR 97204

- 2. The City of Portland, Oregon (Portland) is an existing and duly incorporated municipality organized under the laws of the State of Oregon. Portland is the largest municipality in the State of Oregon, with a population in excess of 300,000. Areas within Portland suffer from serious alcohol-related problems of public intoxication and street drinking. It would require extraordinary resources to identify the particular licensed businesses whose customers contribute to these problems.
- 3. Under OAR 845-005-0303, the Oregon Liquor Control Commission (OLCC) has acknowledged that rulemaking may be necessary to address such alcohol-related problems by designating an Alcohol Impact Area, establishing uniform limitations and requirements on licensed businesses within the Area. Portland is proposing that the OLCC undertake to adopt such an administrative rule. Portland is proposing that the OLCC restrict the sales of specific types of alcohol within a designated portion of the city where problems of street drinking and public intoxication are particularly acute.

Portland City Council authorized the above representative to present this petition to the OLCC on behalf of Portland on XXXXXX. Resolution No. XXXXXX.

4. Portland asks that the Commission adopt an Alcohol Impact Area encompassed by the boundaries set forth below. A copy of the proposed administrative rule language in full is attached to this petition as Exhibit 1.

The area bounded by the Highway 26 and Highway 405 on the South, the Willamette River on the East; and South of NW Lovejoy Street from the Willamette River to NW 9<sup>th</sup> Ave; West of 9<sup>th</sup> Ave until Burnside St; South of west Burnside to the 405 freeway; East of 405 and South of Everett until 22<sup>nd</sup> Avenue on the North Side of Burnside and West of Vista Rd on the South side of Burnside.

5. Portland asks that the Commission adopt an administrative rule limiting the sales of specific types of alcoholic beverages within the Alcohol Impact Area set forth above, to

address problems of street drinking and public intoxication within the proposed Area. A copy of the proposed administrative rule language is attached to this petition as Exhibit 1.

The following restrictions and requirements apply to businesses that hold an Oregon Liquor Control Commission (OLCC) off premises sales liquor license except the following; premises that a) operate as a gift shop with no street entrance, that also hold a full on premises or limited on premise license, or operate as a wine store where wine represents over 50% of inventory.

- 1. With regard to Malt Beverages, a licensee;
  - a. Will not sell single containers of malt beverages, except beverages in 22-24 ounce glass bottles brewed by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a) (2) of Title 26 U.S.C.
  - b. Will not sell malt beverages over 5.75% alcohol by volume, except beverages produced by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a) (2) of Title 26 U.S.C.
  - c. Will not sell packages of multiple malt beverages that are larger than 12 ounces per container, or packaged in less than 4 items per package.
- 2. With regard to Wine and Cider, licensee;
  - a. Will not sell fortified wine over 14 % ABV except port, sherry, madeira, marsala and vermouth.
  - b. Will not sell wine packaged in a removable bladder or flexible soft package.
  - c. Will not sell wine in quantities greater than 2 liters per package.
- 3. Employees of licensees located in the alcohol impact area must receive annual training on the responsible service of alcohol by an OLCC approved educator regarding the sale of alcohol.
- 6. There is a lengthy and pervasive history of street drinking, public intoxication and related problems associated with off premises sales within the proposed Alcohol Impact Area. Street drinking is a chronic problem within Downtown Portland, Oregon; as illustrated by statistics regarding drinking in public and detox-civil holds related to this area.
- 7. Portland City Code 14A.50.010 makes drinking in public an unlawful activity. In 2009, over 58% of citations for drinking in public given out city-wide were issued within the proposed Alcohol Impact Area. The proposed Alcohol Impact Area itself makes up only

- 1.2% of the overall square mileage of Portland. Crime statistics compiled since 2000 indicate that 49% to 58% of drinking in public incidents occurring citywide take place within the proposed Alcohol Impact Area annually. A summary of these crime statistics from 2000 to 2010 is attached to this petition as Exhibit 2.
- 8. Street drinking is associated with disorderly conduct and offensive littering (public urination and defecation). Intoxicated individuals are more likely to engage in assault and harassment. A compilation of crime statistics within the proposed area, as compared to other areas of the city, is included within Exhibit 2.
- 9. The Portland Police Bureau began tracking detox-civil hold incidents in 2007. Since the bureau began tracking these incidents, nearly 30% of detox incidents on an annual basis have occurred within the proposed Alcohol Impact Area. Detox/Civil holds occur as directed in the Portland Police Bureau Manual of Policy and Procedure Directive 850.10 Custody, Civil Holds page 435. Under this Bureau Directive, Portland Police officers may take an individual into custody if it is evident that a person is unable to care for themselves due to intoxication or incapacitation.
- 10. Central City Concern (CCC) is a non-profit agency that provides social services in the Portland area. Hooper's Detoxification and Stabilization Center, an affiliate of CCC, provides medical detoxification services. Hooper's "CHIERS" roving response van assesses and transports alcoholics and addicts from the streets throughout the city. For the purposes of data collection, Hooper divides the city into zones, and tracks its admissions geographically. The proposed alcohol impact area corresponds with what is referred to as Zone 1 for the Hooper Detoxification Center. Since 2000, the number of admissions from Zone 1 has continued to grow, and make up the largest percentage of admissions city wide. Zone 1 is consistently associated with more than 60% of the annual admissions for Hooper detoxification center. Ninety four percent of admissions at the Hooper detoxification center are alcohol involved. A summary of the admissions data for Hooper is attached to this petition as Exhibit 3.
- 11. In an effort to assess the particulars of street drinking, during April through August, 2009 and again from January through April, 2010, security officers employed by Portland Patrol Incorporated contacted individuals drinking on the streets of downtown Portland. During these time periods, PPI officers approached individuals drinking on the street and asked where they purchased their alcohol and what they were drinking. The security officers recorded what forms of alcohol these individuals were drinking, and where the individuals identified they had purchased the alcohol. The records identify where the individual was approached, where they said they purchased the alcohol and what they were drinking. These incidents did not always involve an arrest or citation if a police officer was not available. Four hundred and sixty two PPI reports were used to assess the nature of typical street drinking activity in downtown Portland. Results indicate that street drinking is associated with high alcohol content products in large containers. A summary of these reports is attached as Exhibit 4 to this petition.

- 12. Portland has undertaken serious and good faith efforts to engage citizens and licensees to cooperate in establishing a voluntary program to address problems of street drinking and intoxication within the proposed Alcohol Impact Area.
- 13. Portland has sought public input on the proposed Alcohol Impact Area and the restrictions upon sales of specific alcoholic beverages, identified in studies as favored by street drinkers, before filing this petition.
  - a. From August of 2009 to May of 2010, Portland worked with licensees, community organizations, and individual stakeholders to set up a voluntary agreement. The initiative was called "Volunteering as Innovative Businesses to Reduce Alcohol related Nuisances Together", or VIBRANT-PDX. Portland attended and held 67 public and individual meetings to provide an opportunity for the community and licensees to comment and provide feedback on the VIBRANT-PDX effort. A description of those meetings is attached as Exhibit 5 to this petition.
  - **b**. Portland undertook efforts to identify and notify those likely to be affected, and to obtain their input, such as obtaining a list of off premises liquor license locations from the OLCC. Sixty nine off premises licenses were located within the initially proposed VIBRANT-PDX area. A copy of the list provided by the OLCC is attached as Exhibit 6 to this petition. Portland mailed information to these licensees regarding the proposal for VIBRANT PDX and the specifics of the initiative. Staff then attempted to visit each licensee twice at their place of business. Those not personally contacted at their place of business were called as a follow up. Each licensee was delivered a survey by mail and in person, seeking input on impact assessment and to obtain feedback on the proposal. Each licensee was invited to three public meetings for discussion of the proposal. An additional 14 off premises liquor licensed establishments were notified when the initial boundaries changed. An additional public meeting was held on April 21, 2010. A summary of the chronological development of VIBRANT-PDX agreement, survey results, and overall feedback is attached as Exhibit 7 to this petition.
  - c. Of the potentially affected businesses, only nine licensees (11 locations) signed the voluntary agreement. Three stated their participation was contingent on 100% participation from the other licensed premises. Of the 32 licensees who declined to participate, 9 refused to participate on the grounds that they felt that a voluntary agreement could easily be violated by their competition with no repercussions, 10 felt the voluntary program was unnecessary, 3 stated the philosophy of free-enterprise was not one they were willing to give up, and 10 licensees did not respond to any of Portland's outreach efforts.
- 14. Portland held a public hearing on August 12, 2010 seeking comment from interested persons on the documentation of street drinking and public intoxication within the proposed Alcohol Impact Area, and the proposed rule language. At this hearing, interested persons were given the opportunity to explain why their business operation should be exempted from the proposed limitation and requirements. A copy of the meeting notice and a list of attendees are attached as Exhibit 8 to this petition.

- 15. As provided in the OLCC's administrative rule, the proposed Alcohol Impact Area does not take into consideration, nor is it based upon, age, race, sex, disability, marital status, national origin, sexual orientation, color or religion.
- 16. As of May, 2010, a total 350 OLCC licensed premises existed within the boundaries of the proposed Alcohol Impact Area. A list of these licensed premises is attached to this petition as Exhibit 9. Liquor license types in this area include on- premises licenses, full on premises, limited on premises, brewery, brew pub, and warehouse licenses; as well as off premise licenses. Eighty three of the licenses are off premises liquor licenses, and 43 are off premise liquor licenses with a market operation. Off premise liquor licenses with a market operation are the primary contributors to the problem of street drinking. These stores sell high alcohol content products in large containers for consumption off the premises. A List of the 43 off premises licensed establishments with market operations are provided in Exhibit 10

It would require the devotion of extraordinary resources to identify particular licensed businesses whose customers are contributing to the problem of street drinking and public intoxication. Because the problem is mobile, it is difficult to associate incidents to a particular location without direct observation. Continuous monitoring of 43 different stores through direct observation would require an inordinate amount of local resources. Additionally, although one or two stores may be addressed, the other market locations in the vicinity sell the same products and the problems would persist. Even if only a few incidents arise out of each off premises liquor licensed location, cumulatively the result is the same. Street drinking incidents are a drain on law enforcement resources, and can contribute to more serious incidents and harm to the community.

- 17. In developing the proposed boundary for the Alcohol Impact Area, Portland tracked the density of street drinking incidents and off premises liquor licensees within this area. According to the analysis conducted by the Portland Police Bureau's Strategic Services, the average street drinker travels 2,521 ft before consuming alcohol after the purchase point. Ninety seven percent of street drinking occurs within 6,000 feet of the location where the alcohol was purchased, indicating that individuals who drink in public are likely to consume alcohol close to where they purchase it. A copy of Strategic Services Summary GIS mapping of where individual purchase alcohol to where they consume is attached to this petition as Exhibit 11. The boundaries of the proposed Alcohol Impact Area are geographical locations (streets; highways, and body's of water) that are within close proximity to the evident density of drinking in public and detox/civil hold incidents and density of off premises licensed establishments. Maps illustrating the density of locations and incidents developed by the PPB Strategic Services Division are attached in Exhibit 12.
- 18. As provided in OAR 845-005-0303 (4)(f), Portland notes that the proposed rule may impact the 350 OLCC licensees located within the proposed Alcohol Impact Area. An assessment of the positive and negative impacts of the proposed Alcohol Impact Area follows:

- a. The proposed limitations and requirements of the proposed Alcohol Impact Area may have the following short and long term positive impacts on liquor licensed establishments within the area:
  - 1. Increased safety for employees and customers as public inebriation, disorderly conduct, harassment, and aggressive panhandling may decrease.
  - 2. Cleaner environment as alcohol related trash, urination and defecation associated with street drinking is likely to decrease.
  - 3. Increased livability and economic viability as the impact area will be more attractive to new businesses, customers, and visitors.
  - 4. The restrictions will be equal across all licensees of the type referred to in section (e) that are covered under the provisions; there will be no variability in the restrictions and all licensees will be treated equally.
- b. The proposed limitations and requirements of the proposed Alcohol Impact Area may have the following short and long term negative impacts on liquor licensed establishments within the area:
  - 1. On premise licenses may have to increase monitoring of their patrons as individuals who currently drink on the street may seek alcohol within these establishments.
  - 2. Off premise liquor licensed stores covered under the provisions of this proposal may experience a decrease in sales, although past implementation of alcohol impact areas indicate that reductions in sales will be temporary.
- c. The proposed limitations and requirements of the proposed Alcohol Impact Area may have the following short and long term positive impacts upon the economic viability of the proposed area as a whole:
  - 1. Increased economic viability for the area businesses and services as the area becomes more attractive for customers, business, and visitors.
  - 2. Economic savings for regulatory agencies and law enforcement as the demand for resources to deal with street drinking and public intoxication and associated problems and crime decreases.
  - 3. Decreased shoplifting of the preferred products as they will no longer be available, and therefore less loss by the affected licensees.
  - 4. Decreased calls for medical resources to address alcohol related issues.

- d. Portland does not believe that the proposed Alcohol Impact Area will have any short or long term negative impacts upon the economic viability of the proposed area as a whole.
- e. Portland believes that the proposed Alcohol Impact Area may decrease costs for public safety enforcement and regulatory agencies in addressing concentrated street drinking and public intoxication, presenting short and long term positive impacts on the surrounding areas and local governing body.
- f. As a potential short and long term negative impacts on the surrounding areas and local governing body, the proposed limitations and requirements of the proposed Alcohol Impact Area may increase the cost for law enforcement in other areas of Portland if displacement occurs. However, other jurisdictions that have utilized similar strategies have not experienced displacement. Summaries of the Alcohol Impact Areas in Tacoma, Washington and Seattle Washington are attached to this document as Exhibit 13. The requirements of the rule also mandate an automatic review after 1 year to access impacts. The possibility of long term negative impacts is minimal.
- 19. Portland notes that many liquor licensed establishments do not contribute to the documented problems of street drinking and public intoxication within the proposed Alcohol Impact Area. As provided in OAR 845-005-0303 (4)(g), a list of licensed businesses not covered in the proposed limitations and requirements the proposed Alcohol Impact Area is provided in Exhibit 14, attached to this petition. The liquor licenses that are not covered in the language do not contribute to the problem because they do not have an off premises sales privilege, or they have an off premise sales privilege but are not a market store operation and so do not carry the products documented to be contributing to the problem.
- 20. As provided in OAR 845-005-0303 (4) (h), eleven licensees requested exemptions form the language of the petition. The requests for exemption submitted to the City of Portland are attached in Exhibit 15.

Made in Oregon, licensee of Made in Oregon, requested an exemption because they operate as a gift shop inside Pioneer Place mall with no street entrance. The City of Portland supports the request from Made in Oregon for an exemption, as the licensed operation is in a gift shop with no street entrance, which meets the criteria outlined in the proposed rule language.

Douglas Peterson, licensee of Peterson's Convenience Stores; Peterson's on Morrison, Peterson's on Fourth avenue, and Peterson's on Yamhill responded to the opportunity for an exemption request that his licensed premises do not sell the products that are contributing to the problem and that the rule unreasonably restricts legitimate business and create a negative impression by tourists in the City of Portland. The City of Portland does not support Douglas Peterson's request for an exemption. The Peterson Convenience Stores and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent

ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

M & P Gustafson, licensee of Georgia's Grocery, requested an exemption from the rule language based on the assertion that they do not sell to street drinkers, that the problem exists because of the high concentration of social service providers and street people, and that clerks should have the primary responsibility of ensuring that individuals do not engage in street drinking. The City of Portland does not support this request because the environment that exists in the proposed alcohol area in connection with the density of off premises liquor licensed locations is the primary reason for the proposed rule. The social service providers within the impact area do not supply alcohol to the people they serve. The operation of Georgia's Grocery and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

Carters Foodmarts, INC, licensee of Uptown Chevron, requested an exemption due to their participation in the responsible Vendors Program and their belief that the rule will be futile in addressing the problem. The City of Portland does not support this request because the environment that exists in the proposed alcohol area in connection with the density of off premises liquor licensed locations is the primary reason for the proposed rule. The operation of Uptown Chevron and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

Walgreen's Inc, licensee at Walgreens #4495, requested an exemption because they do not sell single containers, or malt beverages. They also state that the rule does not address homelessness and that the licensee internally and externally monitors the premise. The City of Portland does not support this request because the environment that exists in the proposed alcohol area in connection with the density of off premises liquor licensed locations is the primary reason for the proposed rule. The operation of Walgreen's #4995 and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

Ted Chong, licensee of Katina's Deli and Grocery, requested an exemption because they have not sold single beers or glass bottles since 2009, or alcohol higher than 5.95 ABV. He asserts that customers and neighbors are happy with their operation and that they only sell to individuals with rent receipts. He also thinks that the rule should be more concerned with drug problems. The City of Portland does not support this request because the environment that exists in the proposed alcohol area in connection with the density of off

premises liquor licensed locations is the primary reason for the proposed rule. The operation of Katina's Deli and Grocery and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

Joanna and Jung Byun, licensees at McCormick Pier Grocery, requested an exemption because they are scared for their business livelihood. They also stated that they internally sight screen and ask for valid ID, as well as refuse service to intoxicated people. They stated that this should not be a rule. They are most concerned about customers who purchase 16 ounce 6 packs and wine. The City of Portland does not support this request because the environment that exists in the proposed alcohol area in connection with the density of off premises liquor licensed locations is the primary reason for the proposed rule. The operation of McCormick Pier Grocery and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

Wendell Pilger, licensee of Commodore grocery, requested an exemption because he is selective about the street drinkers he sells to and asks them to leave the area. He asserts that the rule should be statewide or not a rule at all as it will negatively impact his business. The City of Portland does not support this request because the environment that exists in the proposed alcohol area in connection with the density of off premises liquor licensed locations is the primary reason for the proposed rule. The operation of Commodore Grocery and the privilege to sell alcohol for consumption off the premises has been documented to contribute to alcohol related problems in this area. Due to their inherent ability to contribute to the problem of the environment in which they choose to do business, they should be under the same standards and safeguards provided by this rule as other similar off premises liquor licensed locations.

- 21. The Commission has the authority to implement a rule regarding alcohol impact area as provided under OAR 845-005-0303.
- 22. In closing, the City of Portland believes that adoption of the proposed rule will serve to address the significant problem of street drinking and intoxication, and the detrimental impact of these problems on the businesses and residents of downtown Portland. The City believes that it has met all of the criteria set forth in OAR 845-0005-0303, and respectfully requests that the Oregon Liquor Control Commission adopt the proposed rule.

City of Portland, Oregon Authorized Representative Name: Title:

Date

# Proposed Language of the OAR – City of Portland Downtown Core Alcohol Impact Area

OAR: City of Portland Downtown Core Alcohol Impact area

- (1) Purpose: The downtown core area of Portland Oregon is an area with very serious problems related to public intoxication and street drinking. It would take extraordinary resources to identify any particular licensed business whose customers contribute to these problems. Under the authority of OAR 845-005-0303, the Commission designates this area as an Alcohol Impact Area with uniform requirements and limitations.
- (2) The limitations and requirement of this rule apply to businesses that hold an Oregon Liquor Control Commission (OLCC) off premises sales liquor license *except* the following;
  - a. Licensed premises that operate as a gift shop with no street entrance,
  - b. Licensed premises that also hold a full on premises or limited on premise liquor license, or
  - c. Licensed premises that operate as a wine store where wine represents over 50% of inventory
- (3) Boundaries: The boundaries of the City of Portland Downtown Core Alcohol Impact Area are the area bounded by Highway 26 and Highway 405 on the South, the Willamette River on the East; and South of NW Lovejoy Street from the Willamette River to NW 9<sup>th</sup> Ave; West of 9<sup>th</sup> Ave from NW Lovejoy to Burnside St; South of west Burnside to the 405 freeway; East of 405 and South of Everett until 22<sup>nd</sup> Avenue on the North Side of Burnside and West of Vista Rd on the South side of Burnside
- (4) Limitations and Requirements. The following limitations and requirements will be uniformly imposed on the liquor licensee establishments that meet the criteria established in subsections 2 and 3 of this rule.
  - a. The following limitations apply to the sale of malt beverages;
    - i. Licensees will not sell single containers of malt beverages, except beverages in 22-24 ounce glass bottles brewed by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a) (2) of Title 26 U.S.C.
    - ii. Licensee will not sell malt beverages over 5.75% alcohol by volume, except beverages produced by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a) (2) of Title 26 U.S.C.
    - iii. Licensee will not sell packages of multiple malt beverages that are larger than 12 ounces per container, or packaged in less than 4 items per package.

- b. The following limitations apply to the sale of wine or cider;
  - i. Licensee will not sell fortified wine or cider over 14 % alcohol by volume except port, sherry, madeira, marsala and vermouth.
  - ii. Licensee will not sell wine packaged in a removable bladder or flexible soft package.
  - iii. Licensee will not sell wine in quantities greater than 2 liters per package.
- c. Employees of licensees located in the alcohol Impact area must receive annual training on the responsible service of alcohol by an OLCC approved educator regarding the sale of alcohol.
- (5) Review: Before the Automatic review of an Alcohol Impact Area, OAR 845-005-0303(11), or upon receipt of a Petition to Change an alcohol Impact Area, Portland City Council will be given notification 75 days in advance of a hearing before the Commission.

# Portland Police Bureau Selected Alcohol Related Offenses in the Portland Alcohol Impact Area 2000 - 2009

	Assault <sup>1</sup>		Disorderly	Conduct	DUII - Al	cohol	Drinking i	n Public	Civil Hold -	Detox <sup>2</sup>
	Impact Area*	Citywide	Impact Area*	Citywide	Impact Area*	Citywide	Impact Area*	Citywide	Impact Area*	Citywide
2000	883	9510	756	3658	253	2560	885	1689		N/A
% Citywide	9%		21%	•	10%		52%	1		1 1
2001	663	7926	560	3609	229	2188	799	1471		N/A
% Citywide	8%		16%		10%		54%			
2002	761	7656	1211	4315	188	2070	735	1512		N/A
% Citywide	10%		28%		9%		49%			
2003	833	7732	1197	4644	175	1941	906	1535		N/A
% Citywide	11%		26%		9%		59%			
2004	790	7555	949	4831	207	1986	735	1398		N/A
% Citywide	10%		20%		10%		53%		an and a second	
2005	849	7656	920	4890	264	2125	846	1638		N/A
% Citywide	11%		19%		12%		52%			
2006	990	7530	964	5092	320 .	2466	1037	2010		N/A
% Citywide	13%		19%		13%		52%			
2007	814	7194	783	4768	284	2389	1334	2435	1758	6155
% Citywide	11%		16%		12%		55%		29%	
2008	855	6754	888	6754	241	2100	1706	3112	1687	5860
% Citywide	13%		13%		11%		55%		29%	100
2009	877	6224	1017	5109	207	1800	1732	3241	1650	5394
% Citywide	14%		20%		12%		53%		31%	

<sup>&</sup>lt;sup>1</sup> Assault includes Simple and Aggravated Assault types.

Source: LEDS, for Citywide data of Assault <sup>1</sup>, Disorderly Conduct, and Drinking in Public.

Source: CAMIN for Citywide data of DUII - Alcohol; and Civil Hold - Detox <sup>2</sup>.

<sup>&</sup>lt;sup>2</sup> Civil Hold - Detox; Due to HIPPA interpretation cases were not assigned a case number nor added to PPDS prior to 2007.

<sup>\*</sup> Impact area indicates the Phase I & II areas designated by ONI in the draft State Alcohol Impact Area Map \*\*. The impact area includes: Neighborhoods of Downtown, Old Town/Chinatown, part of Pearl - NW 8th north to Lovejoy, Goose Hollow, and part of Northwest - NW Everett west to 22nd.

<sup>\*\*</sup> Map Reference: K:\common\ruc\STATS\JABM\Misc Projects 2009\State Alcohol Impact Area\Revised Maps April 2010.

G:\COMMON\STSTS\DISTMAP\BIG811.WOR

For the year of 2009 - 2010

Page 1 of 3

	YTD	%YTD		
TOTAL ADMISSIONS	8382	100.00%		
TOTAL FIRST ADMISSIONS	2573	30.70%		
TOTAL UNDUPLICATED CTS	4564	54.45%		
	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
<u>Admissions</u>		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		70 OLILIVIO
Shift I	1372	16.37%	695	12.94%
Shift II	3838	45.79%	1996	37.16%
Shift III	3172	37.84%	2680	49.90%
<u>Sex</u>				
Male	7141	85.19%	3665	80.30%
Female	1241	14.81%	899	19.70%
Race				
White	6018	71.80%	3296	72.22%
Black	573	6.84%	377	8.26%
American Indian	656	7.83%	169	3.70%
Alaskan Native	23	0.27%	6	0.13%
Asian, Pacific Islander	134	1.60%	99	2.17%
Hispanic (Mexican)	770	9.19%	501	10.98%
Hispanic (Puerto Rican) Hispanic (Cuban)	12	0.14%	8	0.18%
Other Hispanic	23 59	0.27%	5	0.11%
Southeast Asian	20	0.70% 0.24%	18 13	0.39% 0.28%
Other	94	1.12%	72	1.58%
<u>Age</u>		270	12	1.5070
30 years or under	2175	25 050/	4000	44.000/
31-40 years	1787	25.95% 21.32%	1883 1012	41.26% 22.17%
41-50 years	2587	30.86%	949	20.79%
51-60 years	1593	19.01%	599	13.12%
60+ years	240	2.86%	121	2.65%
Type of hold				
Police hold	5159	61.55%	3358	64.75%
Voluntary	29	0.35%	26	0.57%
CHIERS voluntary	21	0.25%	18	0.39%
CHIERS civil	1919	22.89%	777	17.02%
Other Police	1254	14.96%	1007	22.06%

100.00%

For the year of 2009 - 2010

Total

Page 2 of 3

101 the year of 2009 - 2011	U	
No. admits by single client f	or year 66	
Average length of stay	4.90 Hour	
Clients/# admissions	Clients	
•	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	2375 1153 1036	52.04% 25.26% 22.70%
Totals	4564	100.00%
	<u>Admissions</u>	
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	3652 1623 3107	43.57% 19.36% 37.07%
Totals	8382	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown Total	8072 11 22 9 88 15 161 4 8221	96.30% 0.13% 0.26% 0.11% 1.05% 0.18% 1.92% 0.05% 98.08%
Seen but not admitted		
Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative	7 0 3 0 4 0	50.00% 0.00% 21.43% 0.00% 28.57% 0.00%
Other	0 1	0.00% 7.14%

For the year of 2009 - 2010

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	2055	39.83%	1040	53.61%
Zone 2 (upper SW)	83	1.61%	19	0.98%
Zone 3 (upper NW)	31	0.60%	8	0.41%
Zone 4 (N)	858	16.63%	48	2.47%
Zone 5 (NE)	326	6.32%	192	9.90%
Zone 6 (upper SE)	361	7.00%	303	15.62%
Zone 7 (lower SE)	134	2.60%	59	3.04%
Zone 8 (upper E)	190	3.68%	31	1.60%
Zone 9 (mid E)	367	7.11%	67	3.45%
Zone 10 (lower E)	12	0.23%	57	2.94%
Zone not tracked	742	14.38%	116	5.98%
Total	5159	100.00%	1940	100.00%

For the year of 2008 - 2009

Page 1 of 3

	YTD	%YTD		
TOTAL ADMISSIONS	10941	100.00%		
TOTAL FIRST ADMISSIONS	3389	30.98%		
TOTAL UNDUPLICATED CTS	5831	53.29%		
Admissions	ADMI9210M2	% ADMISSIONS	CLIENTS	% CLIENTS
Shift I	1676	45.000/		
Shift II	1676 5061	15.32% 46.26%	818	11.95%
Shift III	4204	38.42%	2525 3503	36.88% 51.17%
Sex		00.12.70	0000	31.1770
Male	0.405			
Female	9465 1474	86.51%	4839	82.99%
	14/4	13.47%	990	16.98%
Race				
White	7523	68.76%	4108	70.45%
Black	848	7.75%	538	9.23%
American Indian	891	8.14%	220	3.77%
Alaskan Native	43	0.39%	15	0.26%
Asian, Pacific Islander Hispanic (Mexican)	159	1.45%	117	2.01%
Hispanic (Puerto Rican)	1137 29	10.39%	690	11.83%
Hispanic (Cuban)	29 22	0.27% 0.20%	12	0.21%
Other Hispanic	120	1.10%	4 21	0.07%
Southeast Asian	50	0.46%	26	0.36% 0.45%
Other	119	1.09%	80	1.37%
<u>Age</u>				,,,,,,
30 years or under	2717	24.83%	0004	00.450
31-40 years	2305	21.07%	2284 1343	39.17%
41-50 years	3332	30.45%	1276	23.03% 21.88%
51-60 years	2068	18.90%	730	12.52%
60+ years	519	4.74%	198	3.40%
Type of hold				
Police hold	6889	62.96%	4200	00.000/
Voluntary	50	0.46%	4390 47	66.36%
CHIERS voluntary	24	0.22%	24	0.81% 0.41%
CHIERS civil	2510	22.94%	950	16.29%
Other Police	1468	13.42%	1204	20.65%

100.00%

For the year of 2008 - 2009

Total

Page 2 of 3

For the year of 2008 - 2009		
No. admits by single client for	<u>year</u> 107	
Average length of stay	5.04 Hour	
Clients/# admissions	<u>Clients</u>	
	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	3065 1532 1234	52.56% 26.27% 21.16%
Totals	5831	100.00%
	<u>Admissions</u>	
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	4635 2173 4133	42.36% 19.86% 37.78%
Totals	10941	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown Total	10664 8 17 15 117 18 96 6	97.47% 0.07% 0.16% 0.14% 1.07% 0.16% 0.88% 0.05%
Seen but not admitted  Medical problems Per Alert Protocol Psychiatric problems Walked out	3 0 2 0	37.50% 0.00% 25.00% 0.00%
Not intoxicated Police - warrant Police - combative Other	3 0 0 6	37.50% 0.00% 0.00% 75.00%

For the year of 2008 - 2009

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<b>CHIERS</b>	% Clients
Zone 1 (lower NW/SW)	2144	31.12%	1544	60.98%
Zone 2 (upper SW)	119	1.73%	36	1.42%
Zone 3 (upper NW)	73	1.06%	25	0.99%
Zone 4 (N)	734	10.65%	61	2.41%
Zone 5 (NE)	833	12.09%	170	6.71%
Zone 6 (upper SE)	969	14.07%	344	13.59%
Zone 7 (lower SE)	291	4.22%	89	3.52%
Zone 8 (upper E)	201	2.92%	35	1.38%
Zone 9 (mid E)	450	6.53%	68	2.69%
Zone 10 (lower E)	28	0.41%	54	2.13%
Zone not tracked	1047	15.20%	106	4.19%
Total	6889	100.00%	2532	100.00%

For the year of 2007 - 2008

Page 1 of 3

				3
	YTD	%YTD		
TOTAL ADMISSIONS	11442			
TOTAL FIRST ADMISSIONS	3762			
TOTAL UNDUPLICATED CTS	6436			
Admissions	ADMI22ION2	% ADMISSIONS	CLIENTS	% CLIENTS
Shift I	1523	13.31%	809	40 770/
Shift II	5261	45.98%	2798	10.77% 37.26%
Shift III	4658	40.71%	3902	51.96%
Sex				
Male	9702	84.79%	5288	82.16%
Female	1738	15.19%	1146	17.81%
Race				
White	7678	67.10%	4404	00.000/
Black	989	8.64%	4494 607	69.83%
American Indian	983	8.59%	222	9.43%
Alaskan Native	37	0.32%	. 15	3.45% 0.23%
Asian, Pacific Islander	147	1.28%	122	1.90%
Hispanic (Mexican)	1335	11.67%	851	13.22%
Hispanic (Puerto Rican)	39	0.34%	11	0.17%
Hispanic (Cuban)	20	0.17%	11	0.17%
Other Hispanic	86	0.75%	37	0.57%
Southeast Asian	35	0.31%	21	0.33%
Other	93	0.81%	45	0.70%
<u>Age</u>				
30 years or under	2903	25.37%	2424	37.66%
31-40 years	2685	23.47%	1522	23.65%
41-50 years	3138	27.43%	1405	21.83%
51-60 years	2025	17.70%	839	13.04%
60+ years	691	6.04%	246	3.82%
Type of hold				
Police hold	7116	62.19%	4870	66.63%
Voluntary	44	0.38%	40	0.62%
CHIERS voluntary	23	0.20%	22	0.34%
CHIERS civil	2789	24.38%	1165	18.10%
Other Police	1470	12.85%	1212	18.83%

For the year of 2007 - 2008

Total

Page 2 of 3

rol the year of 2007 - 2008	3				
No. admits by single client for	or year 132				
Average length of stay	5.13 Hour	5.13 Hour			
Clients/# admissions	Clients				
	YTD	%YTD			
1 admission 2-4 admissons 5+ admissions	3412 1760 1264	53.01% 27.35% 19.64%			
Totals	6436	100.00%			
	<u>Admissions</u>				
	YTD	% YTD			
1 admission 2-4 admissons 5+ admissions	5133 2393 3916	44.86% 20.91% 34.22%			
Totals	11442	100.00%			
Discharge destination					
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown	11069 21 12 23 103 13 191 10	96.74% 0.18% 0.10% 0.20% 0.90% 0.11% 1.67% 0.09% 98.33%			
Seen but not admitted  Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative Other	5 0 1 0 3 1 0 4	50.00% 0.00% 10.00% 0.00% 30.00% 10.00% 0.00% 40.00%			

10

100.00%

For the year of 2007 - 2008

Page 3 of 3

Admits by pickup zone	Police	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	1885	26.49%	1453	51.67%
Zone 2 (upper SW)	147	2.07%	30	1.07%
Zone 3 (upper NW)	47	0.66%	42	1.49%
Zone 4 (N)	650	9.13%	84	2.99%
Zone 5 (NE)	892	12.54%	209	7.43%
Zone 6 (upper SE)	1039	14.60%	386	13.73%
Zone 7 (lower SE)	414	5.82%	113	4.02%
Zone 8 (upper E)	201	2.82%	97	3.45%
Zone 9 (mid E)	766	10.76%	111	3.95%
Zone 10 (lower E)	29	0.41%	78	2.77%
Zone not tracked	1046	14.70%	209	7.43%
Total	7116	100.00%	2812	100.00%

For the year of 2006 - 2007

	YTD	%YTD		
TOTAL ADMISSIONS	11727	100.00%		
TOTAL FIRST ADMISSIONS	4068	34.69%		
TOTAL UNDUPLICATED CTS	6608			
. O L ONDO! LIOATED CTS	0000	56.35%		
	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
<u>Admissions</u>				
Shift I	1642	14.00%	908	11.72%
Shift II Shift III	5081	43.33%	2732	35.25%
Shift iii	5004	42.67%	4110	53.03%
<u>Sex</u>				
Male	9903	84.45%	5482	82.96%
Female	1822	15.54%	1124	17.01%
Race	•			
White				
Black	7665	65.36%	4535	68.63%
American Indian	1232 978	10.51% 8.34%	648	9.81%
Alaskan Native	45	0.38%	243 13	3.68%
Asian, Pacific Islander	179	1.53%	141	0.20% 2.13%
Hispanic (Mexican)	1353	11.54%	897	13.57%
Hispanic (Puerto Rican)	59	0.50%	14	0.21%
Hispanic (Cuban)	7	0.06%	6	0.09%
Other Hispanic	77	0.66%	20	0.30%
Southeast Asian Other	22	0.19%	18	0.27%
Other	110	0.94%	73	1.10%
<u>Age</u>				
30 years or under	2745	23.41%	2335	35.34%
31-40 years	2623	22.37%	1635	24.74%
41-50 years	3222	27.48%	1417	21.44%
51-60 years 60+ years	2464	21.01%	960	14.53%
our years	673	5.74%	261	3.95%
Type of hold				
Police hold	7427	63.33%	5056	67.34%
Voluntary	69	0.59%	57	0.86%
CHIERS voluntary	36	0.31%	32	0.48%
CHIERS civil Other Police	2844	24.25%	1255	18.99%
Other Police	1351	11.52%	1108	16.77%

For the year of 2006 - 2007

Total

Page 2 of 3

<u>year</u> 168	
5.19 Hour	
Clients	
YTD	%YTD
3631 1709 1268	54.95% 25.86% 19.19%
6608	100.00%
<u>Admissions</u>	
YTD	% YTD
5241 2560 3926	44.69% 21.83% 33.48%
11727	100.00%
11352 125 17 30 101 19 76 7	96.80% 1.07% 0.14% 0.26% 0.86% 0.16% 0.65% 0.06%
	00.0070
23 0 0 0 8 1 0 5	71.88% 0.00% 0.00% 0.00% 25.00% 3.13% 0.00% 15.63%
	5.19 Hour  Clients  YTD  3631 1709 1268 6608  Admissions  YTD  5241 2560 3926 11727  11352 125 17 30 101 19 76 7 11651  23 0 0 0 0 8 1

32

100.00%

For the year of 2006 - 2007

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<b>CHIERS</b>	% Clients
Zone 1 (lower NW/SW)	2345	31.57%	1514	52.57%
Zone 2 (upper SW)	112	1.51%	67	2.33%
Zone 3 (upper NW)	57	0.77%	33	1.15%
Zone 4 (N)	649	8.74%	108	3.75%
Zone 5 (NE)	947	12.75%	307	10.66%
Zone 6 (upper SE)	991	13.34%	400	13.89%
Zone 7 (lower SE)	487	6.56%	101	3.51%
Zone 8 (upper E)	117	1.58%	83	2.88%
Zone 9 (mid E)	497	6.69%	56	1.94%
Zone 10 (lower E)	95	1.28%	73	2.53%
Zone not tracked	1130	15.21%	138	4.79%
Total	7427	100.00%	2880	100.00%

For the year of 2005 - 2006

•	YTD	%YTD		
TOTAL ADMISSIONS	10608	100.00%		
TOTAL FIRST ADMISSIONS	3587	33.81%		
TOTAL UNDUPLICATED CTS	5952	56.11%		
	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
Admissions	, is in the control of the	70 ADMISSIONS	CLIENTS	% CLIENTS
Shift I	1523	14.36%	803	11.53%
Shift II	4627	43.62%	2457	35.29%
Shift III	4458	42.02%	3703	53.18%
Sex				
Male	8891	83.81%	4820	80.98%
Female	1717	16.19%	1132	19.02%
Race				
White	7136	67.27%	4190	70.40%
Black	797	7.51%	566	9.51%
American Indian	1088	10.26%	232	3.90%
Alaskan Native	29	0.27%	4	0.07%
Asian, Pacific Islander	122	1.15%	98	1.65%
Hispanic (Mexican) Hispanic (Puerto Rican)	1130	10.65%	742	12.47%
Hispanic (Cuban)	96 10	0.90%	15	0.25%
Other Hispanic	101	0.09% 0.95%	8	0.13%
Southeast Asian	37	0.35%	26 26	0.44% 0.44%
Other	62	0.58%	45	0.76%
<u>Age</u>				
30 years or under	2054	19.36%	1750	29.40%
31-40 years	2360	22.25%	1544	25.94%
41-50 years	2940	27.71%	1406	23.62%
51-60 years	2424	22.85%	948	15.93%
60+ years	830	7.82%	304	5.11%
Type of hold				
Police hold	6473	61.02%	4488	66.44%
Voluntary	60	0.57%	55	0.92%
CHIERS voluntary	40	0.38%	35	0.59%
CHIERS civil Other Police	2810	26.49%	1211	20.35%
Outor Fullog	1225	11.55%	966	16.23%

For the year of 2005 - 2006

Total

Page 2 of 3

For the year of 2005 - 2006		
No. admits by single client fo	r year 114	
Average length of stay	5.15 Hour	
Clients/# admissions	<u>Clients</u>	
	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	3263 1504 1185	54.82% 25.27% 19.91%
Totals	5952	100.00%
	<u>Admissions</u>	
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	4776 2170 3662	45.02% 20.46% 34.52%
Totals	10608	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown	9099 1131 15 43 121 16 156 27	85.77% 10.66% 0.14% 0.41% 1.14% 0.15% 1.47% 0.25%
	10452	98.53%
Seen but not admitted Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative Other	13 0 0 0 4 0 0 3	76.47% 0.00% 0.00% 0.00% 23.53% 0.00% 0.00% 17.65%
Fafal		

17

100.00%

For the year of 2005 - 2006

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	1751	27.05%	1507	52.91%
Zone 2 (upper SW)	140	2.16%	85	2.98%
Zone 3 (upper NW)	67	1.04%	25	0.88%
Zone 4 (N)	607	9.38%	164	5.76%
Zone 5 (NE)	1079	16.67%	315	11.06%
Zone 6 (upper SE)	864	13.35%	329	11.55%
Zone 7 (lower SE)	395	6.10%	100	3.51%
Zone 8 (upper E)	197	3.04%	135	4.74%
Zone 9 (mid E)	475	7.34%	91	3.20%
Zone 10 (lower E)	70	1.08%	86	3.02%
Zone not tracked	828	12.79%	11	
Total				0.39%
Total	6473	100.00%	2848	100.00%

For the year of 2004 - 2005

	YTD	%YTD		
TOTAL ADMISSIONS	11175	100.00%		
TOTAL FIRST ADMISSIONS	3630	32.48%		
TOTAL UNDUPLICATED CTS	5992	53.62%		
		% ADMISSIONS	OLIENTO	0/ 01 100
Admissions	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
Shift I	1524	10 640/	0.54	40.400/
Shift II	5103	13.64% 45.66%	854 2596	12.10% 36.80%
Shift III	4548	40.70%	3605	51.10%
Sex				
Male	9342	92 600/	4000	04.440/
Female	1833	83.60% 16.40%	4880 1112	81.44% 18.56%
	,,,,,	10.4070	1112	10.50 %
Race				
White	7218	64.59%	4164	69.49%
Black	931	8.33%	555	9.26%
American Indian	1195	10.69%	246	4.11%
Alaskan Native	53	0.47%	12	0.20%
Asian, Pacific Islander	145	1.30%	100	1.67%
Hispanic (Mexican) Hispanic (Puerto Rican)	1234	11.04%	763	12.73%
Hispanic (Cuban)	90	0.81%	11	0.18%
Other Hispanic	17	0.15%	15	0.25%
Southeast Asian	126	1.13%	30	0.50%
Other	43 123	0.38%	23	0.38%
	123	1.10%	73	1.22%
Age				
30 years or under	1812	16.21%	1544	25.77%
31-40 years	2416	21.62%	1604	26.77%
41-50 years	3217	28.79%	1457	24.32%
51-60 years	2657	23.78%	1046	17.46%
60+ years	1073	9.60%	341	5.69%
Type of hold				
Police hold	6234	55.79%	4325	62.39%
Voluntary	414	3.70%	274	4.57%
CHIERS voluntary	77	0.69%	68	1.13%
CHIERS civil	3277	29.32%	1357	22.65%
Other Police	1173	10.50%	908	15.15%

For the year of 2004 - 2005

Page 2 of 3

No. admits by single client for ye		
Average length of stay	5.40 Hour	
Clients/# admissions	<u>Clients</u>	
	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	3212 1601 1179	53.60% 26.72% 19.68%
Totals	5992	100.00%
	<u>Admissions</u>	•
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	4730 2369 4076	42.33% 21.20% 36.47%
Totals	11175	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown Total	10104 428 22 148 144 25 279 25 10896	90.42% 3.83% 0.20% 1.32% 1.29% 0.22% 2.50% 0.22% 97.50%
Seen but not admitted  Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative Other Total	13 1 0 1 9 0 0 6	54.17% 4.17% 0.00% 4.17% 37.50% 0.00% 0.00% 25.00%

For the year of 2004 - 2005

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	1534	24.61%	1699	50.66%
Zone 2 (upper SW)	127	2.04%	79	2.36%
Zone 3 (upper NW)	64	1.03%	55	1.64%
Zone 4 (N)	725	11.63%	251	7.48%
Zone 5 (NE)	998	16.01%	483	14.40%
Zone 6 (upper SE)	862	13.83%	399	11.90%
Zone 7 (lower SE)	469	7.52%	129	3.85%
Zone 8 (upper E)	157	2.52%	98	2.92%
Zone 9 (mid E)	393	6.30%	71	2.12%
Zone 10 (lower E)	117	1.88%	73	2.18%
Zone not tracked	788	12.64%	17	0.51%
Total	6234	100.00%	3354	100.00%

For the year of 2003 - 2004

	) /*******			
	YTD	%YTD		
TOTAL ADMISSIONS	10600	100.00%		
TOTAL FIRST ADMISSIONS	3404	32.11%		
TOTAL UNDUPLICATED CTS	5721	53.97%		
	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
Admissions			OLILITIO	70 OLILIVIO
Shift I	1377	12.99%	775	44 400/
Shift II	4938	46.59%	775 2584	11.46% 38.22%
Shift III	4284	40.42%	3402	50.32%
<u>Sex</u>				
Male	0060	92.600/	4704	22 522
Female	8862 1738	83.60% 16.40%	4721	82.52%
	1730	10.40%	1000	17.48%
<u>Race</u>				
White	7137	67.33%	3966	69.32%
Black	914	8.62%	541	9.46%
American Indian	1101	10.39%	256	4.47%
Alaskan Native	21	0.20%	8	0.14%
Asian, Pacific Islander	136	1.28%	107	1.87%
Hispanic (Mexican) Hispanic (Puerto Rican)	1049	9.90%	724	12.66%
Hispanic (Cuban)	29	0.27%	15	0.26%
Other Hispanic	38 86	0.36%	16	0.28%
Southeast Asian	25	0.81% 0.24%	20 18	0.35%
Other	64	0.60%	50	0.31% 0.87%
٨٥٥	•	0.0070	50	0.07 76
Age				
30 years or under 31-40 years	1432	13.51%	1222	21.36%
41-50 years	2274	21.45%	1575	27.53%
51-60 years	3195 2664	30.14%	1474	25.76%
60+ years	1035	25.13% 9.76%	1081 369	18.90%
-	,000	3.7070	309	6.45%
Type of hold				
Police hold	6109	57.63%	4155	62.67%
Voluntary CHIERS voluntary	376	3.55%	257	4.49%
CHIERS civil	75	0.71%	61	1.07%
Other Police	3093 947	29.18%	1350	23.60%
	<i>3</i> 41	8.93%	807	14.11%

For the year of 2003 - 2004

Page 2 of 3

<u>ear</u> 84	
4.79 Hour	
Clients	
YTD	%YTD
3021 1535 1165	52.81% 26.83% 20.36%
5721	100.00%
Admissions	
YTD	% YTD
4473 2312 3815	42.20% 21.81% 35.99%
10600	100.00%
9987 17 16 73 111 29 351 16	94.22% 0.16% 0.15% 0.69% 1.05% 0.27% 3.31% 0.15% 96.69%
18 0 1 1 5 2 0 6 27	66.67% 0.00% 3.70% 3.70% 18.52% 7.41% 0.00% 22.22% 100.00%
	4.79 Hour  Clients  YTD  3021 1535 1165 5721  Admissions  YTD  4473 2312 3815 10600  9987 17 16 73 111 29 351 16 10249  18 0 1 1 5 2 0 6

For the year of 2003 - 2004

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	1452	23.77%	1700	53.66%
Zone 2 (upper SW)	147	2.41%	101	3.19%
Zone 3 (upper NW)	90	1.47%	47	1.48%
Zone 4 (N)	799	13.08%	186	5.87%
Zone 5 (NE)	1000	16.37%	393	12.41%
Zone 6 (upper SE)	815	13.34%	382	12.06%
Zone 7 (lower SE)	486	7.96%	99	3.13%
Zone 8 (upper E)	188	3.08%	93	2.94%
Zone 9 (mid E)	293	4.80%	80	2.53%
Zone 10 (lower E)	120	1.96%	67	2.11%
Zone not tracked	719	11.77%	20	0.63%
Total	6109	100.00%	3168	100.00%

For the year of 2002 - 2003

	YTD	%YTD		
TOTAL ADMISSIONS	10353	100.00%		
TOTAL FIRST ADMISSIONS	3384	32.69%		
TOTAL UNDUPLICATED CTS	5657	54.64%		
	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
Admissions				,, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Shift I	1048	10.12%	638	9.61%
Shift II	5008	48.37%	2582	38.89%
Shift III	4297	41.50%	3420	51.51%
Sex				
Male	8676	83.80%	4708	83.22%
Female	1677	16.20%	949	16.78%
Race				
White	6748	65.18%	3958	69.97%
Black	928	8.96%	546	9.65%
American Indian	1240	11.98%	242	4.28%
Alaskan Native	30	0.29%	13	0.23%
Asian, Pacific Islander	165	1.59%	121	2.14%
Hispanic (Mexican)	1053	10.17%	695	12.29%
Hispanic (Puerto Rican)	16	0.15%	13	0.23%
Hispanic (Cuban) Other Hispanic	23	0.22%	3	0.05%
Southeast Asian	88	0.85%	20	0.35%
Other	28	0.27%	16	0.28%
	34	0.33%	30	0.53%
Age				
30 years or under	1234	11.92%	1081	19.11%
31-40 years	2148	20.75%	1574	27.82%
41-50 years 51-60 years	3105	29.99%	1454	25.70%
60+ years	2713	26.20%	1133	20.03%
-	1153	11.14%	415	7.34%
Type of hold				
Police hold	6418	61.99%	4315	66.49%
Voluntary	144	1.39%	123	2.17%
CHIERS voluntary	58	0.56%	49	0.87%
CHIERS civil Other Police	2778	26.83%	. 1223	21.62%
Other Foliation	955	9.22%	780	13.79%

For the year of 2002 - 2003

Total

Page 2 of 3

No. admits by single client for	<u>vear</u> 68	
Average length of stay	4.73 Hour	
Clients/# admissions	<u>Clients</u>	
	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	3013 1517 1127	53.26% 26.82% 19.92%
Totals	5657	100.00%
	Admissions	
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	4445 2271 3637	42.93% 21.94% 35.13%
Totals	10353	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown	9774 42 17 36 71 14 386 13	94.41% 0.41% 0.16% 0.35% 0.69% 0.14% 3.73% 0.13%
Total	9967	96.27%
Seen but not admitted Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative Other	9 0 3 1 3 0 0	56.25% 0.00% 18.75% 6.25% 18.75% 0.00% 0.00% 75.00%

16

100.00%

For the year of 2002 - 2003

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	1473	22.95%	1682	59.35%
Zone 2 (upper SW)	209	3.26%	74	2.61%
Zone 3 (upper NW)	138	2.15%	24	0.85%
Zone 4 (N)	863	13.45%	152	5.36%
Zone 5 (NE)	1091	17.00%	265	9.35%
Zone 6 (upper SE)	956	14.90%	333	11.75%
Zone 7 (lower SE)	450	7.01%	105	3.71%
Zone 8 (upper E)	153	2.38%	54	1.91%
Zone 9 (mid E)	260	4.05%	68	2.40%
Zone 10 (lower E)	56	0.87%	41	1.45%
Zone not tracked	769	11.98%	36	1.27%
Total	6418	100.00%	2834	100.00%

For the year of 2001 - 2002

	YTD	%YTD		
TOTAL ADMISSIONS	11826	100.00%		
TOTAL FIRST ADMISSIONS	3959	33.48%		
TOTAL UNDUPLICATED CTS	6444	54.49%		
	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
<u>Admissions</u>				,, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Shift I	1642	13.88%	905	11.92%
Shift II	5251	44.40%	2749	36.21%
Shift III	4933	41.71%	3938	51.87%
Sex				
Male	10060	85.07%	5413	84.00%
Female	1765	14.92%	1030	15.98%
Race				
White	7677	64.92%	4360	67.669/
Black	992	8.39%	618	67.66% 9.59%
American Indian	1405	11.88%	296	4.59%
Alaskan Native	46	0.39%	16	0.25%
Asian, Pacific Islander	152	1.29%	112	1.74%
Hispanic (Mexican)	1274	10.77%	934	14.49%
Hispanic (Puerto Rican)	14	0.12%	14	0.22%
Hispanic (Cuban)	43	0.36%	13	0.20%
Other Hispanic	114	0.96%	21	0.33%
Southeast Asian Other	31	0.26%	24	0.37%
Other	78	0.66%	36	0.56%
<u>Age</u>				
30 years or under	1126	9.52%	968	15.02%
31-40 years	2600	21.99%	1938	30.07%
41-50 years	3672	31.05%	1728	26.82%
51-60 years	3059	25.87%	1333	20.69%
60+ years	1369	11.58%	477	7.40%
Type of hold				
Police hold	7107	60.10%	4911	66.36%
Voluntary	225	1.90%	171	2.65%
CHIERS voluntary	62	0.52%	57	0.88%
CHIERS civil	3407	28.81%	1411	21.90%
Other Police	1025	8.67%	850	13.19%

For the year of 2001 - 2002

Page 2 of 3

No. admits by single client for	<u>year</u> 70	
Average length of stay	4.71 Hour	
Clients/# admissions	<u>Clients</u>	
	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	3498 1767 1178	54.28% 27.42% 18.28%
Totals	6443	99.98%
	Admissions	
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	5054 2562 4210	42.74% 21.66% 35.60%
Totals	11826	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown Total	11239 47 14 31 60 14 405 16	95.04% 0.40% 0.12% 0.26% 0.51% 0.12% 3.42% 0.14% 96.58%
Seen but not admitted Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative Other Total	3 0 4 1 5 1 1 7	20.00% 0.00% 26.67% 6.67% 33.33% 6.67% 6.67% 46.67%

For the year of 2001 - 2002

Page 3 of 3

Admits by pickup zone	<u>Police</u>	% Clients	<u>CHIERS</u>	% Clients
Zone 1 (lower NW/SW)	1841	25.90%	2169	62.60%
Zone 2 (upper SW)	195	2.74%	63	1.82%
Zone 3 (upper NW)	73	1.03%	26	0.75%
Zone 4 (N)	988	13.90%	156	4.50%
Zone 5 (NE)	1135	15.97%	257	7.42%
Zone 6 (upper SE)	1076	15.14%	436	12.58%
Zone 7 (lower SE)	474	6.67%	126	3.64%
Zone 8 (upper E)	154	2.17%	56	1.62%
Zone 9 (mid E)	187	2.63%	51	1.47%
Zone 10 (lower E)	98	1.38%	36	1.04%
Zone not tracked	886	12.47%	89	2.57%
Total	7107	100.00%	3465	100.00%

For the year of 2000 - 2001

	YTD	%YTD		
TOTAL ADMISSIONS	12879	100.00%		
TOTAL FIRST ADMISSIONS	3965	30.79%		
TOTAL UNDUPLICATED CTS	6447	50.06%		
Admissions	ADMISSIONS	% ADMISSIONS	CLIENTS	% CLIENTS
Shift I				
Shift II	1755	13.63%	893	11.65%
Shift III	5865 5258	45.54%	2773	36.16%
	5256	40.83%	4002	52.19%
<u>Sex</u>				
Male	11140	86.50%	5392	83.64%
Female	1739	13.50%	1055	16.36%
Race				
White	0450	0004		
Black	8453 953	65.63%	4431	68.73%
American Indian	1742	7.40% 13.53%	603	9.35%
Alaskan Native	21	0.16%	287 11	4.45%
Asian, Pacific Islander	128	0.99%	106	0.17% 1.64%
Hispanic (Mexican)	1345	10.44%	903	14.01%
Hispanic (Puerto Rican)	14	0.11%	10	0.16%
Hispanic (Cuban)	30	0.23%	7	0.11%
Other Hispanic	121	0.94%	29	0.45%
Southeast Asian Other	26	0.20%	20	0.31%
Other	46	0.36%	40	0.62%
Age				
30 years or under	720	5.59%	627	9.73%
31-40 years	2753	21.38%	2013	31.22%
41-50 years	3899	30.27%	1844	28.60%
51-60 years	3693	28.67%	1400	21.72%
60+ years	1814	14.08%	563	8.73%
Type of hold				
Police hold	7838	60.86%	5070	60.000/
Voluntary	288	2.24%	192	68.08% 2.98%
CHIERS voluntary	94	0.73%	73	1.13%
CHIERS civil	3773	29.30%	1367	21.20%
Other Police	886	6.88%	745	11.56%

For the year of 2000 - 2001

Total

Page 2 of 3

1 of the year of 2000 - 2001		
No. admits by single client for	<u>year</u> 180	
Average length of stay	4.64 Hour	
Clients/# admissions	<u>Clients</u>	
	YTD	%YTD
1 admission 2-4 admissons 5+ admissions	3464 1837 1146	53.73% 28.49% 17.78%
Totals	6447	100.00%
	<u>Admissions</u>	
	YTD	% YTD
1 admission 2-4 admissons 5+ admissions	5005 2687 5187	38.86% 20.86% 40.27%
Totals	12879	100.00%
Discharge destination		
Streets Home Police Sub-Acute Medical Psychiatric Responsible Person Unknown Total	12078 39 26 39 76 21 574 26	93.78% 0.30% 0.20% 0.30% 0.59% 0.16% 4.46% 0.20% 95.54%
Seen but not admitted		77.7.7
Medical problems Per Alert Protocol Psychiatric problems Walked out Not intoxicated Police - warrant Police - combative Other	7 0 2 1 17 2 0 21	24.14% 0.00% 6.90% 3.45% 58.62% 6.90% 0.00% 72.41%
T		

29

100.00%

For the year of 1999 - 2000

	YTD	%YTD		
TOTAL ADMISSIONS	12694	100.00%		
TOTAL FIRST ADMISSIONS	4142	32.63%		
TOTAL UNDUPLICATED CTS	6627	52.21%		
	ADMICCIONO		OUENTO	0/ 01/51/50
Admissions	ADMI22ION2	% ADMISSIONS	CLIENTS	% CLIENTS
Shift I	1504	40 500/	0.50	40.000/
Shift II	1594 5922	12.56% 46.65%	853 2959	10.92% 37.90%
Shift III	5178	40.79%	3996	51.18%
Say				01.1070
<u>Sex</u> Male	4.40		•	
Female	11070	87.21%	5578	84.17%
remaie	1624	12.79%	1049	15.83%
Race				
White	8207	64.65%	4469	67.44%
Black	1059	8.34%	606	9.14%
American Indian	1599	12.60%	300	4.53%
Alaskan Native	33	0.26%	14	0.21%
Asian, Pacific Islander	125	0.98%	102	1.54%
Hispanic (Mexican)	1401	11.04%	1011	15.26%
Hispanic (Puerto Rican) Hispanic (Cuban)	14	0.11%	14	0.21%
Other Hispanic	40 124	0.32%	17	0.26%
Southeast Asian	34	0.98% 0.27%	24 26	0.36% 0.39%
Other	58	0.46%	44	0.39%
A	00	0.4070	77	0.0078
Age				
30 years or under	450	3.54%	412	6.22%
31-40 years 41-50 years	2788	21.96%	2127	32.10%
51-60 years	4055 3711	31.94%	1923	29.02%
60+ years	1690	29.23% 13.31%	1526	23.03%
-	1090	13.3170	639	9.64%
Type of hold				
Police hold	8144	64.16%	5244	68.98%
Voluntary	336	2.65%	239	3.61%
CHIERS voluntary CHIERS civil	52	0.41%	43	0.65%
Other Police	3295 867	25.96%	1319	19.90%
Caron Folioc	867	6.83%	757	11.42%



CITY OF

### PORTLAND, OREGON

OFFICE OF NEIGHBORHOOD INVOLVEMENT

AMANDA FRITZ, COMMISSIONER

Amalia Alarcón de Morris, Bureau Director 1221 SW 4th Avenue, Room 110 Portland, Oregon 97204

Enhancing the quality of Portland's Neighborhoods through community participation

### Proposed Alcohol Impact Area - Portland Downtown Core

**Summary Report – July 2010** 

Theresa Marchetti
Liquor Licensing Coordinator
Office of Neighborhood Involvement Liquor Licensing Program



### **Summary of the Problem**

Street drinking is a chronic problem within the downtown core of Portland, Oregon. This area which represents a little over 1 % of the land area in Portland City limits has almost 60% of all drinking in public citations <sup>1</sup>.



Official statistics from the Portland Police Bureau and the Hooper Detoxification Center confirm the problem of street drinking and public inebriation has been consistently concentrated in this area since at least year 2000. <sup>2</sup>

#### **Proposed Solution:**

After considerable effort to address the problem voluntarily with businesses that have licenses to sell off premises alcohol, the Office of Neighborhood Involvement (ONI) and the Portland Police Bureau (PPB) are requesting permission from Portland City Council to petition the Oregon Liquor Control Commission (OLCC) to designate a State recognized Alcohol Impact Area as allowed under Oregon Administrative Rule 845-005-0303.

<sup>&</sup>lt;sup>1</sup> Portland City Code Section 14A.50.010 pertains to drinking in Public.

<sup>&</sup>lt;sup>2</sup> Hooper Detox Center (2000 to 2010). Central City Concern...June 10<sup>th</sup>, 2010.



The City of Portland has designated local Alcohol Impact Areas in City code in the past and the currently defined Burnside Impact area is encompassed in the downtown core area (PCC 14B.100.160). However, the local designation has proven ineffective for dealing with the problem since it is not recognized by the State for use in decision-making when granting or reviewing licenses in the area.

### **Examples of Impact Areas and Local Experience:**

If approved, this will be the first recognized Alcohol Impact Area (AIA) in the State of Oregon. However, Washington has more than 13 Alcohol Impact Areas that have been successful in addressing the crimes, nuisance activities, and harm associated with street drinking and chronic inebriation. In Tacoma, Washington medical calls for service involving alcohol dropped 35% and drinking in the parks dropped 60% in the before and after analysis of the AIA. Tacoma, Washington also saw a decrease in drinking in public, disorderly conduct, and survey's indicated a decrease in resident fear of crime.<sup>3</sup> Seattle's three AIA's had similar results. The residents within the AIA's in Seattle were more likely to report positive changes in their neighborhoods than neighborhoods outside the AIA's including changes in cleanliness, aggressive panhandling, and overall livability.<sup>4</sup>

<sup>&</sup>lt;sup>3</sup> Tarnei, J (2003). Evaluation of Tacoma Washington Alcohol Impact Area, Social & Economic Sciences Research Center, Seattle Washington.

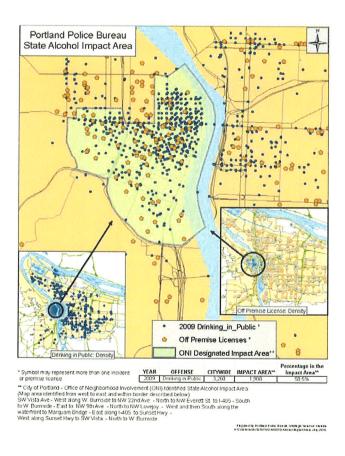
<sup>&</sup>lt;sup>4</sup> Tarnel, J (2009). Seattle alcohol impact area evaluation: Executive summary. Social & Economic Sciences Research Center, Seattle Washington.

The analysis of the overall monthly sales receipts for pre – AIA implementation and post-AIA implementation in both Tacoma and Seattle showed no statistical difference in sales. Additionally, although beer and wine distributors were adamantly opposed to the AIA in Tacoma, the data available shows increases in revenues for distributors after the implementation of the AIA.

Two establishments in the Portland area were mandated for 90 days to individually abide by these restrictions on an individual basis because of documentation showing their contribution to drinking in public citations. After the mandatory period was expired, they continued with the restrictions voluntarily and were supporters of the VIBRANT PDX effort. According to these licensees they saw less loitering outside by intoxicated individuals, less shoplifting, and more comfortable employees. The employees shared their relief at no longer having to confront intoxicated individuals or chronic inebriates at the counter.

### The Impact Area Defined

Specifically, the area referred to hereafter as the impact zone, has the following geographical designation:



The area bounded by the HWY 26 and HWY 405 on the South, the Willamette river on the East; and South of NW Lovejoy Street from the Willamette river to NW 9<sup>th</sup> Ave; West of 9<sup>th</sup> Ave until Burnside St; South of west Burnside to the 405 freeway; East of 405 and South of Everett until 22<sup>nd</sup> ave on the North Side of Burnside and West of Vista Rd on the South side of Burnside (See attached map).

This boundary was developed to follow the density of the drinking in public incidents and off premises liquor licensed market stores within the area at the time of review in 2009 and 2010. According to Portland Police Strategic Services analysis, the average drinking in public offender travels 2,521 ft from the purchase place before consuming alcohol on the street. Ninety seven percent of drinking in public incidents occur within 6,000 feet, or approximately 1 ¼ miles from the location where the alcohol was purchased, indicating that individuals who drink in public are likely to consume alcohol in close proximity to where they purchase it. Additionally, 30% of all civil detox incidents are also associated with this area. Civil detox occurs when an individual is

taken into custody due to their inability to care for themselves because of their intoxication level.

#### **Documenting the Issues**

In an effort to assess the particulars of the problem, Portland Patrol Incorporated (PPI), who provides security for parts of downtown, partnered with ONI and PPB to gather information about the products and outlets associated with drinking in public incidents.

From April to August of 2009 and January to April of 2010, PPI officers approached individuals drinking on the street and asked where they purchased their alcohol and what they were drinking. These incidents did not always involve an arrest or citation if a Portland Police Bureau officer was not available. Four hundred and sixty two PPI reports were used to assess what drinking in public looks like within this defined area.

### VIBRANT PDX 5- Voluntary community effort to address street drinking

The City of Portland worked with affected licensees, police and the community to develop stipulations that would best address the problem of street drinking while being sensitive to impacts on the market community. Through a collaborative voluntary agreement development process, VIBRANT PDX, stipulations were developed to most narrowly address the dynamics that contribute to drinking in public incidents.

Each establishment that holds an off premises license privilege was visited by City staff twice, and issued a survey to assess impacts and obtain feedback. Additionally, ONI liquor Licensing and ONI Crime Prevention attended 67 community meetings in an

<sup>&</sup>lt;sup>5</sup> Volunteering as Innovative Businesses to Address Alcohol Related Nuisances Together – more information at www.portlandonline.com

effort to include as many viewpoints as possible. The language of the voluntary agreement was developed through the collaboration of the stakeholders in this area. However, only 9 of the 43 market stores within the area were willing to voluntarily participate. Although the voluntary effort proved unsuccessful, it provided guidance for the restrictions and requirements presented here for a state recognized Alcohol Impact Area.



# Proposed Language to Address Identified Issues:

1) Stores effected by the
Impact Area: All
establishments that hold an
Oregon Liquor Control

Commission (OLCC) off premises sales license are effected except the following:

- a) Those that operate as a gift shop with no street entrance,
- b) Those that also hold a full on premises or limited on premises liquor license; or
- Those that operate as a wine store where wine represents over 50% of the inventory.

Ninety five percent of incidents within these boundaries were associated with alcoholic beverages purchased at off premises licensed locations that operate as a Market/Convenience store or as a Market/Grocery store. Therefore, the language excludes premises with off premises liquor licenses that are not market operations.

### 2) Products Covered under the Impact Area:

The reports analyzed illustrate malt beverages and wines are the most prolific items consumed illegally on the street. Eighty- seven percent of products involved in drinking in public incidents are malt beverages, 10% are wine, and 3% are distilled spirits.

#### a. Large Containers:

Analysis indicates	Table 1.			
414 1.1111	Malt Beverages by Container Size	N	%	Cum %
that high alcohol	24 oz	139	44.4%	44.4%
content beverages	16 oz	96	30.7%	75.1%
	40 oz	37	11.8%	86.9%
in large containers	12 oz	32	10.2%	97.1%
	Other -Non-manufactures Package	7	2.2%	99.4%
are favored by	22 oz	1	0.3%	99.7%
the are such a factorial to	750 ml	1	0.3%	100.0%
those who drink in	Grand Total	313	100.0%	

Note: One hundred and fifty nine records were removed due to missing data.

public (Table 1).

Seventy five percent of the beverages consumed on the street are in 16 to 24 ounce containers. Twenty four ounce containers are sold as single containers, and make up over 40% of products associated with drinking in public incidents.

### b. Alcohol Content

The	majority	of	alcohol	Table 2 Malt Beverages by ABV	N	%	Cum %
purcha	sed on the	stree	t is over	< 5.75%	87	23.3%	23.3%
Parena	or on the	54.00	15 0 101	5.75% to 6%	95	25.4%	48.7%
5.75%	Alcohol	by	Volume	6.1% to 7%	13	3.5%	52.1%
		,		7.1% to 8%	7	1.9%	54.0%
(ABV)	. Although	n trac	litionally	8.1% to 9%	83	22.2%	76.2%
				9.1% to 10%	53	14.2%	90.4%
restrict	ions based	on	favored	Over 10%	36	9.6%	100.0%
				Total	374	100.0%	
produc	ts have targ	geted	products	Note: 101 records were removed due to missir	ng data.		

over 6% ABV, analysis indicates that 25% of the incidents involving drinking in public involve beverages between 5.75% and 6% ABV (Table 2).

Further, although alcoholic beverages under 5.75% ABV make up only 23.3% of total incidents, 70% of those incidents involved containers 16 ounces or larger (Table 3).

Table 3
Malt beverages under 5.75% ABV
by Container size

N

Mait beverages under 3.73 /6 ADV		
by Container size	N	%
12 oz	19	29.2%
16 oz	31	47.7%
24 oz	8	12.3%
40 oz	4	6.2%
Other	3	4.6%
Grand Total	65	100.0%

Malt beverages produced as microbrews or specialty beers were evident in only 2% of the incidents.

- **c.** <u>Proposed Rules for Malt Beverages</u>: As a result, the following rule language was developed pertaining to malt beverages:
  - Licensee will not sell single containers of malt beverages. EXCEPTION: This does not apply to beverages in 22-24 ounce glass bottles brewed by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a)(2) of Title 26 U.S.C.
  - Licensee will not sell malt beverages over 5.75% alcohol by volume.
     EXCEPTION: This does not apply to beverages produced by breweries that fall under the Federal Definition of a Small Brewery for tax purposes under Section 5051(a)(2) of Title 26 U.S.C.
  - Licensee will not sell packages of multiple malt beverages that are larger
     than 12 ounces per container, or packaged in less than 4 items per package.
- d. Wine Consumption & Proposed Rules:

Drinking in public that is associated with wine also is evidenced to be related to size, type of container, and alcohol content. In drinking in public incidents that involve wine, the wine is reported to be over 13.5% ABV approximately 83% of the time. Analysis also shows that flexible bladders like those in boxed wine are favored by those who drink on the street. Over 69% of the



incidents involving wine over 13.5% ABV also involve wine in a box/flexible bladder. Many specialty wines are over 13.5% but are not sold in large quantities as those seen consumed on the street. Very few wines are over 14% unless they are fortified wines, which are products known to be problematic by the OLCC in terms of street drinking. As a result, the following rule language was developed regarding wine:

- Licensee will not sell wine over 14 % ABV.
- Licensee will not sell wine packaged in a removable bladder or flexible soft package.
- Licensee will not sell wine in quantities greater than 2 liters per package.

### 3) Employee Training:

The City of Portland received feedback from many of the licensees in the area that clerks and employees face intimidation and harassment if they refuse to sell alcohol to individuals that are intoxicated or known street drinkers. Clerks are not OLCC permittees and are not required to receive the alcohol server training. Education of the licensees and the employees on the appropriate response and techniques in the responsible sale of alcohol is an important component. Therefore, the following proposed rule language requiring training of clerks and employees is also included:

Mandatory training on the responsible service of alcohol will be taken by all clerks employed at establishments in the impact area by an OLCC approved educator regarding the sale of alcohol.

### **Conclusion**

The above requirements are designed to address a chronic problem in a very specific part of Portland Oregon. Drinking in public is also associated with disorderly conduct, offensive littering, harassment, and shoplifting. The downtown area is home to 43 off premise liquor licensed establishments with a market operation. The density of the establishments that sell products favored by those who choose to drink on the street is a major contributor to the problem due to the multiple venues that supply these products. Although each store may be involved in a small number of incidents, cumulatively the problem is a significant drain on both public and private resources. Additionally, if one premise is known to be contributing more than the others, efforts to address the sale at the particular location are often futile due to the close proximity of the other 44 supply venues. A concern frequently raised by licensees during the voluntary process was the potential negative financial impact of the restrictions. However, evidence from other jurisdictions that have implemented similar restrictions indicate that the financial impact is limited (Tarnel, J, 2009). Finally, licensees also shared concerns and many were reluctant to participate in a voluntary agreement since it would not guarantee that all licensees would comply and therefore have a more severe impact on those licensees that did comply. In light of the concentrated and documented problems of drinking in public

in downtown Portland, the City believes that a State recognized Alcohol Impact Area is the only area-wide systemic solution to a chronic and pervasive problem.

### Alcohol Impact Area - VIBRANT PDX - Workgroup

Theresa Marchetti – ONI Liquor Licensing Specialist
Amy Archer – ONI Livability Manager
Charles Harris – PPB Drugs and Vice Division Liquor Licensing Investigator
Mark Friedman – PPB Neighborhood Response Team Officer
Joe Churella – PPB Neighborhood Response Team Officer
Hillary Scott - PPB Neighborhood Response Team Officer
Jenny Melius – PPB Crime Analyst – Strategic Services Division
Richard Kepler – PPB Crime Analyst - Strategic Services Division
Michael Boyer – ONI Crime Prevention Program Coordinator
Frank Silva – ONI Crime Prevention Program Coordinator
Stephanie Reynolds – ONI Crime Prevention Manager

	Date	Meeting Title/Contact	Outreach	ONI Representative
1	10/5/2009	Portland Business Alliance	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti
2	10/13/2009	Downtown Public Safety Action Committee	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Michael Boyer
3	10/15/2009	Safeway, Pearl District Neighborhood	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti
4	11/9/2009	Central City Concern	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti / Michael Boyer
5	11/9/2009	Central City Concern	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Michael Boyer
6	11/10/2009	Downtown Public Safety Action Committee	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti
7	11/12/2009	Downtown Retail Council	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti
8	11/12/2009	Pearl District Neighborhood Association	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti
9	11/16/2009	Portland Downtown Neighborhood Association	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti / Michael Boyer
10	11/18/2009	Travel Portland	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti
11	11/19/2009	Old Town/Chinatown Business Association	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti

12	11/19/2009	Portland Downtown Neighborhood	TOUR VIDE ANT/ALA	
	1111012000	Association Public Safety Action Committee	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Michael Boyer
13	12/4/2009	Lincoln High School	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
	12/4/2009	Pearl Court Apartments	General information provided while the Crime Prevention Progrma conducted a Crime Prevention Through	Frank Silva
15	12/5/2009	Central City Concern	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti
16	12/8/2009	Holiday Outreach on NW 23rd Ave, 30 plus businesses	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
17	12/8/2009	Downtown Public Safety Action Committee	AIA/VIBRANT process update was given.	Michael Boyer
18	12/10/2009	Holiday Outreach in Goosehollow Neighborhood, 20 plus businesses	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
19	12/14/2009	Holiday Outreach in the Pearl District Neighborhood, 20 plus businesses	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
20	12/15/2009	Northwest Ministries	AIA/VIBRANT process update was given.	Frank Silva
21	12/15/2009	Peterson's Stores	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti / Michael Boyer
22	12/15/2009	Plaid Pantry	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti

### Exhibit 5a

23	12/16/2009	Control Due six of Entre 10.51		-
		Central Precinct Enhanced Safety Properties/Landlords	General information provided while the Crime Prevention Progrma conducted a Crime Prevention Through	Frank Silva
24	1/5/2010	Old Town/Chinatown Neighborhood Association	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti / Michael Boyer
25	1/6/2010	Sylvan Highlands Neighborhood Association Meeting	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
26	1/7/2010	Starbucks Manager, SW18th Ave and SW Jefferson St	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
27	1/12/2010	Downtown Public Safety Action Committee	AIA/VIBRANT process update was given.	Michael Boyer
28	1/19/2010	Central Precinct Problem Solving	AIA/VIBRANT process update was given.	Frank Silva
29	1/19/2010	Northwest Ministries	AIA/VIBRANT process update was given.	Frank Silva
30	1/20/2010	Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti / Michael Boyer
31	1/21/2010	Silvercould Inn	General information provided while the Crime Prevention Progrma conducted a Crime Prevention Through	Frank Silva
32	1/26/2010	Housing Authority of Portland	AIA/VIBRANT process update was given.	Frank Silva
33	1/26/2010	Downtown Security Network	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Michael Boyer

## Exhibit 5a

34	1/28/2010	Lovejoy Station Apartments	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
35	2/1/2010	Pearl District Neighborhood Outreach, 20 plus businesses	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
36	2/2/2010	Central Precinct Problem Solving	AIA/VIBRANT process update was given.	Frank Silva
37	2/2/2010	Old Town/Chinatown Neighborhood Association	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti / Michael Boyer
38	2/4/2010	VIBRANT Public Meeting	Full VIBRANT/AIA presentation given. Open discussion for stipulations and initiative.	Theresa Marchetti / Michael Boyer
39	2/4/2010	Ron Walters, Northwest District Neighborhood Association	AIA/VIBRANT process update was given.	Frank Silva
40	2/8/2010	Neighbors West Northwest Staff Meeting	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Frank Silva
41	2/9/2010	Downtown Public Safety Action Committee	AIA/VIBRANT process update was given.	Frank Silva / Michael Boyer
42	2/16/2010	Northwest Ministries	AIA/VIBRANT process update was given.	Frank Silva
43	2/18/2010	VIBRANT Public Meeting	Full VIBRANT/AIA presentation given. Open discussion for stipulations and initiative.	Theresa Marchetti / Michael Boyer
44	2/24/2010	Trinity Episcopal	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva

### Exhibit 5a

45	2/26/2010	Marathon Taverna	AIA/VIBRANT process update was given.	Frank Silva
46	3/1/2010	Rachel Russell - Housing Authority Portland	AIA/VIBRANT process update was given.	Frank Silva
47	3/1/2010	PGE Park Safety Meeting	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Frank Silva
48	3/1/2010	Commissioner Fritz's Sharing Public Sidewalks Advisory Committee	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti / Michael Boyer
49	3/4/2010	VIBRANT Public Meeting	Full VIBRANT/AIA presentation given. Open discussion for stipulations and initiative.	Theresa Marchetti / Michael Boyer
50	3/4/2010	Fields Park Security Meeting	Security meeting with Park, Porltand Police Bureau, and Crime Prevention Program. General information and	Frank Silva
51	3/9/2010	Downtown Public Safety Action Committee	AIA/VIBRANT process update was given.	Michael Boyer
52	3/10/2010	Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee	AIA/VIBRANT process update was given.	Theresa Marchetti / Michael Boyer
53	3/15/2010	Neighbors West Northwest Staff Meeting	AIA/VIBRANT process update was given.	Frank Silva / Michael Boyer
54	3/22/2010	Pearl District Neighborhood Outreach, 20 plus businesses	General information given. VIBRANT presented as one strategy for Crime Prevention.	Frank Silva
55	3/24/2010	Plaid Pantry	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti / Michael Boyer

56	3/25/2010	Whole Foods	One on one meeting were particular	Theresa Marchetti / Michael Boyer
			issues and concerns form VIBRANT/AIA were discussed.	
57	3/30/2010	VIBRANT Box Store Meeting	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Theresa Marchetti / Michael Boyer
58	4/1/2010	Small Store meeting	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti
59	4/1/2010	Small Store Meeting	One on one meeting were particular issues and concerns form VIBRANT/AIA were discussed.	Theresa Marchetti
60	4/6/2010	Old Town/Chinatown Neighborhood Association	AIA/VIBRANT process update was given.	Michael Boyer
61	4/13/2010	Downtown Public Safety Action Committee	AIA/VIBRANT process update was given.	Michael Boyer
62	4/14/2010	Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee	AIA/VIBRANT process update was given.	Michael Boyer
63	4/20/2010	Northwest Ministries	AIA/VIBRANT process update was given.	Frank Silva
64	4/21/2010	VIBRANT Public Meeting	Full VIBRANT/AIA presentation given. Open discussion for stipulations and initiative.	Frank Silva / Theresa Marchetti
65	5/3/2010	Metro Rotary Club	Full VIBRANT/AIA presentation given. Handouts and other information was distributed.	Michael Boyer
66	5/4/2010	Old Town/Chinatown Neighborhood Association	AIA/VIBRANT process update was given.	Michael Boyer

67	5/11/2010	Downtown Public Safety Action Committee	AIA/VIBRANT process update was given.	Michael Boyer
	L			

A description of each meeting follows this document as Exhibit 5b

# General Description of Meetings attended to Solicit Feedback for VIBRANT PDX/ ALCOHOL IMPACT AREA

## **Small Store Meetings**

Held a series of  $\frac{1}{2}$  hour meetings with small stores who had voiced concerns over not being heard over the larger organizations. Talked about specific impacts and greatest concerns, and under what conditions they would be willing to take steps to address the problem.

#### **Central City Concern**

Meeting held with Central City Concern Executive Director Ed Blackburn to discuss goals and intern of the AIA/VIBRANT process and efforts.

## **Central Precinct Enhanced Safety Properties/Landlords**

The Central Precinct Enhanced Safety Properties/Landlords meeting takes place on the third Wednesday of the month from 1:30 PM to 3:00 PM. While this meeting is open to the public, it is designed for landlords and organizations/apartment complexes taking part in the Enhanced Safety Properties program. During every meeting a guest speaker will present on topic that is relevant to landlords for the first half of the meeting. During the second half of the meeting geographic (Downtown/Old Town/Chinatown, Southwest, Southeast, and Northwest) breakout sessions take place to address particular problem situations brought forward by the various landlords.

## **Central Precinct Problem Solving**

The Central Precinct Problem Solving meeting takes place on the first and third Tuesdays of the month, from 8:30 AM to 10:00 AM. This meeting is not open to the public and is strictly for public safety providers (Portland Police Bureau, Multnomah County District Attorney's Office, Clean and Safe program, Office of Neighborhood Involvement's Crime Prevention Program, etc.). This meeting serves to inform the Commander of Central Precinct up to date on the various public safety projects taking place in the Central Precinct area.

## Commissioner Fritz's Sharing Public Sidewalks Advisory Committee

The Sharing Public Sidewalks Advisory Committee is a monthly meeting that takes place the first Monday of the month from 3:30 PM to 5:00 PM. The meeting is open to the public and has no standing membership. The purpose of the meeting is to provide a public forum for the committee to address concerns in regards to City Council's Sidewalk Management Plan and related ordinances, with Commissioner Amanda Fritz.

## **Downtown Public Safety Action Committee**

The Downtown Public Safety Action Committee meets monthly on the second Tuesday of the month from 9:30 AM to 11:00 AM. This meeting is open to the public and serves has an opportunity for public safety providers (Portland Police Bureau's Central Precinct, Multnomah County District Attorney's Office, Office of

Neighborhood Involvement's Crime Prevention Program, the Clean and Safe program, and the Portland Police Bureau's Service Coordination Team) to provide program updates and disseminate any pertain information on public safety issues.

#### **Downtown Retail Council**

The Downtown Retail Council is committee established by the Portland Business Alliance. This meeting takes place on the second the Thursday of the month from 8:00 AM to 9:30 AM. The purpose of this meeting to address marketing and retail related issues for businesses location inside the Business Improvement District of Portland. This meeting is not open to the public.

## **Downtown Security Network**

The Downtown Security Network meets monthly from 11:00 AM to 12:30 PM on the last Tuesday of the month. This meeting was established as resource sharing and networking opportunity for security providers in the Portland's urban core. This meeting is not open the general public.

## Fields Park Security Meeting

Security meeting was held in conjunction with Parks and Portland Police Bureau. Discussion was based around design of park, CPTED issues, alcohol in the park, and transient issues.

## Holiday Outreach in Goose hollow Neighborhood, 20 plus businesses

Outreach was based around shoplifting, commercial burglary, transient issues, calling 9-1-1 vs the Non-emergency line, selling alcohol to intoxicated persons, and other general crime prevention techniques.

## Holiday Outreach in the Pearl District Neighborhood, 20 plus businesses

Outreach was based around shoplifting, commercial burglary, transient issues, calling 9-1-1 vs the non-emergency line, selling alcohol to intoxicated persons, and other general crime prevention techniques.

## Holiday Outreach on NW 23<sup>rd</sup> Ave, 30 plus businesses

Outreach was based around shoplifting, commercial burglary, transient issues, calling 9-1-1 vs the non-emergency line, selling alcohol to intoxicated persons, and other general crime prevention techniques.

## **Housing Authority of Portland**

Monthly meeting established for property managers and staff of Housing Authority of Portland complexes located in the Northwest Portland area. During this public safety updates and issues are discussed with the Office of Neighborhood Involvement's Crime Prevention Program and the Portland Police Bureau's Central Precinct Neighborhood Response Team. Problem solving efforts of individual problem units is also addressed at this meeting.

## **Lincoln High School**

Meeting was at the behest of Commissioner Fish. Topics: CPTED, transient issues, working with the surrounding businesses and neighbors to be more responsive to crime and nuisance activities, drug and alcohol abuse after school hours, and working with PPS and PPB to create a positive, pro-social environment for all of those that use the school grounds.

### Metro Rotary Club

The Metro Rotary Club in Portland holds monthly meetings were they invite guest speakers to present on a variety of topics.

#### **Neighbors West Northwest Staff Meeting**

The Neighbors West Northwest Staff Meeting takes place on a weekly basis from 10:00 AM to 11:00 AM, every Monday. This standing meeting provides time for the staff of this neighborhood coalition to update each other on internal projects. The Crime Prevention Program Coordinators that provide crime prevention services to the community in the Neighbors West Northwest coalition area attend this meeting on the third Monday of the month and provide updates of the projects and issues they are addressing.

#### **Northwest Ministries**

The Northwest Ministries meeting takes place on every 3<sup>rd</sup> Tuesday, from 11:30 to 1:00 pm, every month. This meeting provides the many ministries in the Southeast part of NWDA with crime statistics, crime trends, and general crime prevention news.

### **Old Town/Chinatown Business Association**

The Old Town/Chinatown Business Association meets monthly on the third Thursday of the month from 11:30 AM to 1:00 PM. This meeting is limited to members of the Old Town/Chinatown Business Association and their invitees. The meeting provides a networking opportunity for businesses in Old Town/Chinatown neighborhood, while addressing any issues that committee bring forward that relate to the business community.

## **Old Town/Chinatown Neighborhood Association**

The Old Town/Chinatown Neighborhood Association meets monthly on the first Tuesday of the month from 5:00 PM to 7:00 PM. This meeting is open to the public and is intended to provide an open forum for any community member of the Old Town/Chinatown neighborhood to address concerns, issues, events, planning, and so on that relate to the neighborhood. Presentations on variety of topics relating to the neighborhood take place at nearly every meeting.

# Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee

The Old Town/Chinatown Neighborhood Association Livability and Public Safety Committee is a sub-committee of the Old Town/Chinatown Neighborhood Association. This meeting is open the public and meets on the second Wednesday of the month from 11:30 AM to 1:00 PM. This committee provides a forum for community members of the Old Town/Chinatown neighborhood to address any public safety or livability concerns they may have. Presentations of public safety and livability issues and topics take place at nearly every meeting. The Portland Police Bureau's Central Precinct, Multnomah County District Attorney's Office, Office of Neighborhood Involvement's Crime Prevention Program, the Clean and Safe program, and the Portland Police Bureau's Service Coordination Team all regular opportunities to provide program updates and make announcements as well.

#### **Pearl Court Apartments**

The Pearl Court apartments are located at 925 NW Kearny. Issues surrounding the premise center on transient issues (camping, trespassing, alcohol use, litter, public urination/defecation). This premises is currently in the process of obtaining an ESP certification.

#### **Pearl District Neighborhood Association**

The Pearl District Neighborhood Association meets monthly on the second Thursday of the month from 6:00 PM to 8:00 PM. This meeting is open to the public and is intended to provide an open forum for any community member of the Portland Downtown neighborhood to address concerns, issues, events, planning, and so on that relate to the neighborhood. Presentations on variety of topics relating to the neighborhood take place at nearly every meeting.

### Pearl District Neighborhood Outreach, 20 plus businesses

Outreach was based around shoplifting, commercial burglary, transient issues, calling 9-1-1 vs the Non-emergency line, selling alcohol to intoxicated persons, and other general crime prevention techniques.

#### Perkins Coie Law Firm

Held 2 different meetings. Agendas focused on conflict management, dealing with hostile and aggressive people, CPTED, when to call 9-1-1 vs. the Non-Emergency number, having an evacuation plan, improving communication between floors, improving communication between other businesses.

#### **Peterson's Stores**

Met with Douglas Peterson at his establishment to go over products he was concerned about being wrapped into the agreement.

#### **PGE Park Safety Meeting**

Agenda centered on crime, nuisance, and livability issues. Specific topics: prostitution, graffiti, transient issues (litter, alcohol and drug abuse, trespassing, medical issues), communicating with surrounding businesses.

### **Plaid Pantry**

Met with Chris Girard, the CEO of the Plaid Pantry Stores, about the stipulations and what parameters he would like to see addressed.

### Portland Downtown Neighborhood Association

The Portland Downtown Neighborhood Association meets monthly on the third Monday of the month from 7:30 PM to 9:00 PM. This meeting is open to the public and is intended to provide an open forum for any community member of the Portland Downtown neighborhood to address concerns, issues, events, planning, and so on that relate to the neighborhood. Presentations on variety of topics relating to the neighborhood take place at nearly every meeting.

#### **Portland Business Alliance**

The Portland Downtown Neighborhood Association Public Safety Action Committee

Portland Downtown Neighborhood Association Public Safety Action Committee is a sub-committee of the Portland Downtown Neighborhood Association. This meeting is open the public and meets on the third Thursday of the month from 12:00 PM to 1:00 PM. This committee provides a forum for community members of the Portland Downtown neighborhood to address any public safety or livability concerns they may have. Presentations of public safety and livability issues and topics take place at nearly every meeting. The Portland Police Bureau's Central Precinct, Multnomah County District Attorney's Office, Office of Neighborhood Involvement's Crime Prevention Program, the Clean and Safe program, and the Portland Police Bureau's Service Coordination Team all regular opportunities to provide program updates and make announcements as well.

## Rachel Russell - Housing Authority Portland

Rachel Russell is the asset property manager for the Housing Authority of Portland. Meetings centered on Northwest Portland HAP properties, the exclusion process for HAP, general HAP crime, nuisance, and livability issues, and general crime prevention topics.

## Ron Walters, Northwest District Neighborhood Association

Ron is the president of the Northwest District Neighborhood Association. Ron is very active in increasing the livability in NWDA. Ron has been a partner in the formulation and execution of the West Burnside Joint Exclusion Agreement. Meeting with Ron centered on: crime, nuisance, and livability issues in NWDA.

## Safeway, Pearl District Neighborhood

Met with manager, James Brown. Discussed AIA/VIBRANT Also, facilitated a CPTED evaluation of the premises.

#### Silvercould Inn

CPTED Evaluation of the premises.

### **Small Store Meetings**

Held a series of  $\frac{1}{2}$  hour meetings with small stores wo had voiced concerns over not being heard over the larger organizations. Talked about specific impacts and greatest concerns, and under what conditions they would be willing to take steps to address the problem.

## Starbucks Manager, SW18th Ave and SW Jefferson St

Met with the manager. Discussed various topics, which include: Lincoln High students not creating a conducive environment in the premises, how to deal with intoxicated people, transient issues, how to deal with people who seem to have mental health problems, and general crime prevention techniques.

## Sylvan Highlands Neighborhood Association Meeting

Sylvan Highlands Neighborhood Association meets every 2<sup>nd</sup> Tuesday of each month, from 7pm to 9 pm. This meeting is open to the public and is intended to provide an open forum for any community member of the Sylvan Highland neighborhood to address concerns, issues, events, planning, and so on that relate to the neighborhood. Presentations on variety of topics relating to the neighborhood take place at nearly every meeting.

#### **Travel Portland**

Identifies and evaluates issues and opportunities that impact the Portland Region's viability as a preferred destination, determine Travel Portland's role and action needed to act on behalf of Travel Portland and the tourism/hospitality industry to achieve desired outcomes.

#### **Trinity Episcopal**

Met with members of the congregation who participate in the afternoon feed program. Topics discussed were: personal safety, calling 9-1-1 vs. the Non-Emergency line, transient issues (sex, drug and alcohol abuse, litter, trespassing), and general crime prevention topics.

#### Whole Foods

Met with manager one on one to discuss AIA/VIBRANT. Also, facilitated a CPTED evaluation of the premises. Also, discussed shoplifting and other security concerns.

# List of all Off Premises Liquor Licensed locations in Proposed Boundaries

	Licensee	TRADENAME	STREET	CITY	ST	ZIP	PREM_NUMBE
1	LOVEJOY BAKERS INC	LOVEJOY BAKERS	939 NW 10TH AVE	PORTLAND	OR	97209	38865
2	PORTLAND HOTEL LEASE MANAGER LLC	THE NINES / URBAN FARMER / DEPARTURE	525 SW MORRISON ST FLRS 6-14	PORTLAND	OR	97204	44473
3	DEMSHE INC	BELLAGIO'S PIZZA	1742 SW JEFFERSON	PORTLAND	OR	97201	43934
4	RHINE & TANZER INC	FLYING ELEPHANTS - FOX TOWER	812 SW PARK AVE	PORTLAND	OR	97205	35447
5	APPLE SIX HOSPITALITY MGT INC	RESIDENCE INN BY MARRIOTT PTLD DWNTWN RVRPLC	2115 SW RIVER PKWY	PORTLAND	OR	97201	35684
6	RESTAURANTS UNLIMITED INC	PORTLAND CITY GRILL	111 SW 5TH AVE 30TH FL	PORTLAND	OR	97204	36116
7	METROVINO LLC	METROVINO	1139 NW 11TH AVE	PORTLAND	OR	97209	38914
8	PIZZICATO INC	PIZZICATO DOWNTOWN	705 SW ALDER ST	PORTLAND	OR	97205	23727
-	BI COASTAL ENTERPRISES INC	THIRST WINE BAR & SHOP	0315 SW MONTGOMERY ST #340	PORTLAND	OR	97201	39943
	KARAM LEBANESE CUISINE INC	KARAM LEBANESE CUISINE	316 SW STARK	PORTLAND	OR	97204	37242
;	HEATHMAN HOTEL PORTLAND LLC	THE HEATHMAN HOTEL / RESTAURANT	1001 SW BROADWAY	PORTLAND	OR	97205	13924

# List of all Off Premises Liquor Licensed locations in Proposed Boundaries

12	JER PORTLAND HOTEL LLC	PORTLAND COURTYARD BY MARRIOTT / THE ORIGINAL	300 SW 6TH AVE	PORTLAND	OR	97204	45100
13	MARTINOTTI	MARTINOTTIS DELICATESSEN	404 SW 10TH	PORTLAND	OR	97205	7242
14	MARRIOTT HOTEL SERVICES INC	PORTLAND MARRIOTT DOWNTOWN WATERFRONT	1401 SW FRONT	PORTLAND	OR	97201	8390
15	THE BLUE LIGHT CORP	LITTLE RIVER CAFE	0315 SW MONTGOMERY ST #310	PORTLAND	OR	97201	15522
	BODY BY PASTRAMI LLC	KENNY & ZUKES DELI	1038 SW STARK ST	PORTLAND	OR	97205	42401
	OWNER LLC	HOTEL VINTAGE PLAZA / PAZZO RISTORANTE	422 SW BROADWAY	PORTLAND	OR	97205	20475
	ARLINGTON CLUB	ARLINGTON CLUB	811 SW SALMON	PORTLAND	OR	97205	3785
	BISTRO 200 LLC	CARAFE	200 SW MARKET ST # P101	PORTLAND	OR	97201	37390
	NORTH PACIFIC MANAGEMENT INC	GRILL & WINE BAR	901 SW SALMON ST	PORTLAND	OR	97205	3902
	AMERICAN WATERWAYS INC	DLPHIN/WILAMT STR/STRNWHLR COL	WATERFRONT PARK	PORTLAND			
	MCMENAMIN'S INC	MCMENAMINS MARKET STREET PUB	1526 SW 10TH AVE	PORTLAND			
23	PIZZICATO INC	PIZZICATO GOURMET PIZZA	1708 SW 6TH AVE	PORTLAND	OR	97205	29121

## Exhibit 6

24	KKB WINES LLC	OREGON WINES ON BROADWAY	515 SW BROADWAY	PORTLAND	OR	97205	29527
25	BAILEY'S TAPROOM LLC	BAILEY'S TAPROOM	213 SW BROADWAY	PORTLAND	OR	97205	42060
26	RAFATI'S INC	RAFATI'S ENCORE 310	310 SW LINCOLN ST	PORTLAND	OR	97201	38214
27	VINOPOLIS LLC	VINOPOLIS WINE SHOP	1025 SW WASHINGTON ST	PORTLAND	OR	97205	38812
28	RHINE & TANZER INC	ELEPHANT'S DELICATESSEN	115 NW 22ND AVE	PORTLAND	OR	97210	24668
<b>2</b> 9	GOOSE HOLLOW GARDENS LLC	GOOSE HOLLOW GARDENS	1219 SW 19TH AVE	PORTLAND	OR	97205	39794
30	THE CHEERFUL BULLPEN LLC	THE CHEERFUL BULLPEN	1730 SW TAYLOR	PORTLAND	OR	97205	5059
31	MULTNOMAH ATHLETIC CLUB	MULTNOMAH ATHLETIC CLUB	1849 SW SALMON ST	PORTLAND	OR	97207	3865
32	GOOSE HOLLOW INN INC	GOOSE HOLLOW INN	1927 SW JEFFERSON ST	PORTLAND	OR	97201	5121
33	JB SQUARED LLC	EAT PIZZA	2037 SW MORRISON ST	PORTLAND	OR	97205	42034
34	HOT LIPS PIZZA PEARL LLC	HOT LIPS PIZZA	633 SW 19TH AVE	PORTLAND	OR	97205	44692
35	PLAINFIELD	PLAINFIELDS' RESTAURANT	852 SW 21ST AVE	PORTLAND	OR	97205	7125

36	MAIORCA	BRIDGETOWN PIZZA CO	600 NW NAITO PKWY	PORTLAND		107200	45000
30	www.corkork	BNIBGETOWNFIZZACO	SUITE C	PORTLAND	OR	97209	45622
37	ALEXIS INC	ALEXIS	215 W BURNSIDE	PORTLAND	OR	97209	9248
38	DAN & LOUIS OYSTER BAR INC	DAN & LOUIS OYSTER BAR	208 SW ANKENY	PORTLAND	OR	97204	20592
39	J J'S FLORIST INC	JACOBSEN'S FLORIST INC	435 NW SIXTH	PORTLAND	OR	97209	21516
40	NAITO CORP	MADE IN OREGON	700 SW 5TH AVE #1053	PORTLAND	OR	97204	45579
41	NGUYEN	JR'S CONVENIENCE STORE	1140 SW JEFFERSON	PORTLAND	OR	97201	44354
42	КО	MA & PA MARKET	1200 SW WASHINGTON	PORTLAND	OR	97205	3952
43	CHONG	KATINA'S DELI & GROCERY	612 NW FLANDERS	PORTLAND	OR	97209	11144
44	M & S BUSINESSES LLC	4TH AVENUE SMOKE SHOP	516 SW 4TH AVE	PORTLAND	OR	97204	28318
45	PLAID PANTRIES INC	PLAID PANTRY #13	1118 SW JEFFERSON	PORTLAND	OR	97205	7018
46	PLAID PANTRIES INC	PLAID PANTRY #75	950 SW MILL ST	PORTLAND	OR	97201	5234
47	WARAICH	7-ELEVEN STORE #2363- 29526B	1533 SW BROADWAY	PORTLAND	OR	97201	17897

# List of all Off Premises Liquor Licensed locations in Proposed Boundaries

40	PLAID PANTRIES INC	IDLAID DANTOV UZ	loose and		·	,	
48	PLAID PANTRIES INC	PLAID PANTRY #7	2075 SW 1ST	PORTLAND	OR	97201	5220
49	JB GLADE LLC	HELEN'S MARKET	2 NW BROADWAY	PORTLAND	OR	97209	39047
50	JOHAL	PARADISE DELI GROCERY	1533 SW 12TH AVE	PORTLAND	OR	97201	28201
51	YI	DAY AND NIGHT GROCERY	1539 W BURNSIDE	PORTLAND	OR	97209	38963
52	PILGER	COMMODORE GROCERY	621 SW 16TH	PORTLAND	OR	97205	5215
53	KIM	WESTSIDE MARKET	919 SW 14TH	PORTLAND	OR	97205	5167
54	GUSTAFSON	GEORGIA'S GROCERY	1143 SW STARK	PORTLAND	OR	97205	5155
55	THAN	T & K GROCERY & DELI	332 SW 3RD AVE	PORTLAND	OR	97204	37446
56	NGUYEN	JUNIOR'S II GROCERY	139 SW BROADWAY	PORTLAND	OR	97204	24433
57	HELEN'S INVESTMENT PROPERTY LLC	NATURAL MART #1	1726 SW 4TH AVE	PORTLAND	OR	97201	46783
58	NAITO CORP	MADE IN OREGON	700 SW 5TH AVE #1053	PORTLAND	OR	97204	45579
59	SAMIL LLC	DOWNTOWN GROCERY	306 SW 4TH AVE	PORTLAND	OR	97204	21121 ·
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60	FRED MEYER STORES INC	FRED MEYER	100 NW 20TH PL	PORTLAND	OR	97209	630
61	CARTER'S FOODMARTS INC	UPTOWN CHEVRON FOODMART	2230 W BURNSIDE	PORTLAND	OR	97210	40428
62	PARK AVE MARKET LLC	PARK AVENUE MARKET	1503 SW PARK AVE	PORTLAND	OR	97201	45485
63	BUI	JUNIOR'S	1026 SW TAYLOR	PORTLAND	OR	97205	21322
64	STUMPTOWN INC	STUMPTOWN COFFEE ROASTERS	1026 SW STARK	PORTLAND	OR	97205	41590
65	THE CELLAR DOOR INC	THE CELLAR DOOR	921 SW 16TH AVE	PORTLAND	OR	97205	24133
66	PARK KITCHEN LLC	PARK KITCHEN	422 NW 8TH	PORTLAND	OR	97209	36064
67	MICHELLES ON FIFTH LLC	MICHELLE'S ON FIFTH	817 SW 5TH AVE	PORTLAND	OR	97204	44175
68	AL-ATTRASH TRADING CO	DOWNTOWN 76	1967 SW 4TH AVE	PORTLAND	OR	97201	40907
69	NAVID LLC	PARSA MARKET	1423 SW ALDER	PORTLAND	OR	97205	36132
70	XENO INVESTMENTS LLC	GO FOOD STORES	1720 SW JEFFERSON ST	PORTLAND	OR	97201	36401
71	WALGREEN CO	WALGREENS #04495	2103 W BURNSIDE	PORTLAND	OR	97210	46521

# List of all Off Premises Liquor Licensed locations in Proposed Boundaries

72	OREGON IMAGE DESIGNS INC	TOWLER'S MARKET & BARBEQUE	621 SW 19TH AVE	PORTLAND	OR	97205	45938
73	SHIN	MARINA MARKET	1811 SW RIVER DR	PORTLAND	OR	97201	15430
74	SAFEWAY INC	SAFEWAY STORE #2448	1030 SW JEFFERSON	PORTLAND	OR	97201	37553
75	КО	TOWER MARKET & DELI	950 SW 21ST AVE	PORTLAND	OR	97205	5213
76	BYUN	MCCORMICK PIER GROCERY & DELI	600 NW NAITO PKWY	PORTLAND	OR	97209	11252
77	THRIFTY PAYLESS INC	RITE AID #5345	622 SW ALDER	PORTLAND	OR	97205	15524
78	DOUGLAS G PETERSON INVESTMENTS INC	PETERSON'S ON MORRISON	922 SW MORRISON	PORTLAND	OR	97205	17285
79	DOUGLAS G PETERSON INVESTMENTS INC	PETERSON'S ON YAMHILL	115 SW YAMHILL	PORTLAND	OR	97204	18617
80	KIM	ROSE MARKET	1122 SW MORRISON	PORTLAND	OR	97205	37348
81	UNIVERSITY CLUB OF PORTLAND	UNIVERSITY CLUB OF PORTLAND	1225 SW 6TH AVE	PORTLAND	OR	97204	3906
	DOUGLAS G PETERSON INVESTMENTS INC	PETERSON'S FOURTH AVENUE	513 SW 4TH	PORTLAND	OR	97204	24871
83	HSU	CHINATOWN CONVENIENCE STORE	213 NW 3RD AVE	PORTLAND	OR	97209	38051



CITY OF

## PORTLAND, DREGON

OFFICE OF NEIGHBORHOOD INVOLVEMENT

Amanda Fritz, Commissioner-in-Charge Amalia Alarcón de Morris, Bureau Director Liquor Licensing Programs 1221 SW 4th Avenue, Room IIO Portland, Oregon 97204

Enhancing the quality of Portland's Neighborhoods through community participation

## RE: Limiting High Alcohol Content Beverages in Portland Impact Zone

Dear Licensee:

The City of Portland Office of Neighborhood Involvement is forming an area wide coalition to address livability and public safety issues in the Downtown core: VIBRANT PDX Volunteering as Innovative Businesses to Reduce Alcohol-related Nuisances Together. We need your partnership!

The Office of Neighborhood Involvement (ONI) is proposing a voluntary agreement between the City of Portland and all the holders of Oregon Liquor Control Commission Off Premise Liquor Licenses in the IMPACT ZONE to address the problems associated with street drinking and chronic intoxication that negatively impact everyone. (Please see the attached map of the IMPACT ZONE.) The proposal is designed to limit the availability of high alcohol content beverages and large quantities of alcohol that are favored by those who illegally drink in public. The included stipulations in the attached agreement have developed after extensive discussion with community and business owners in the affected area and are designed to drastically reduce the amount of drinking in public in the IMPACT ZONE.

As a holder of an Off Premise Liquor License in this area, you are directly affected by this proposal. ONI will be hosting several public meetings, and would like to hear your feedback.

WHEN:

Thursday, February 4<sup>th</sup>, 2010 Thursday, February 18<sup>th</sup>, 2010 Thursday, March 4<sup>th</sup>, 2010

TIME:

6pm

WHERE:

Portland Building - Second Floor Auditorium

1120 SW 5<sup>th</sup> Ave Portland OR 97204

If we do not have sufficient participation or a significant reduction in problems, the Office of Neighborhood Involvement and the Portland Police Bureau may petition City Council to initiate rule making on this matter to have the area formally recognized as an Alcohol Impact Area with the Oregon Liquor Control Commission (OAR 845-005-0303.)

Please return the enclosed agreement and survey in the stamped envelope we have provided by March 12th, 2010.

Theresa Marchetti - ONI - City of Portland Liquor Licensing Specialist 503-823-3092

Theresa.marchetti@ci.portland.or.us



## VIBRANT PDX PORTLAND CORE ALCOHOL IMPACT ZONE AGREEMENT

This agreement is designed to address the chronic problem of public intoxication in a specific area of Portland by limiting the supply of alcoholic products known to be favored by those who drink in public illegally. Specifically the area, referred to hereafter as the Impact Zone, has the geographical designation as east and north of 405, west of the Willamette River, and south of NW Lovejoy St. This voluntary agreement was developed through a combined effort between city officials, business owners, and community organizations concerned with the public safety and livability issues associated with street drinking.

#### **RECITALS:**

- 1. The Impact Zone is home to over 53% of reported drinking in public citywide and 25% of detox incidents citywide (Portland Police Bureau, crime analyst report)
- 2. High alcohol content beverages in large containers are most favored by those who drink in public illegally. These include malt liquor products over 5.75% alcohol by volume and wine products over 13.5% by volume, as well as large quantity single containers and box wine.
- 3. The Impact Zone area currently houses 69 Off Premise license locations which allow for the sale of beer, wine, and hard cider packaged to go for consumption off premises. Citywide, there are 723 off premise licenses. In 2008, there were approximately 23 incidents of drinking in public per off premise licensed establishment in the defined area; and approximately 25 incidents per establishment by September of 2009. This is compared to approximately 3 incidents of drinking in public per off premise license in all other areas of the city.
- 5 Finding the venues that routinely provide alcoholic products to street drinkers would take an inordinate amount of resources from community and city officials. Reports indicate that supply venues are widely spread and not particular to one venue.
- 6 The stipulations of this agreement were negotiated and agreed upon by the owners of the Licensed Establishments, Neighbors and Community members, and City of Portland Officials.

#### **AGREEMENT**

I agree to implement the following business practices related to the inventory and sales of alcoholic beverages. I understand that by joining this effort through VIBRANT PDX, I can make a positive impact on the problems associated with street drinking in the IMPACT ZONE.



CITY OF

## PORTLAND, OREGON

OFFICE OF NEIGHBORHOOD INVOLVEMENT

Amanda Fritz, Commissioner-in-Charge Amalia Alarcón de Morris, Bureau Director Liquor Licensing Programs 1221 SW 4th Avenue, Room 110 Portland, Oregon 97204

Enhancing the quality of Portland's Neighborhoods through community participation

# RE: Limiting High Alcohol Content Beverages in Portland Impact Zone

Dear Licensee:

The City of Portland Office of Neighborhood Involvement is forming an area wide coalition to address livability and public safety issues in the Downtown core: VIBRANT PDX – Volunteering as Innovative Businesses to Reduce Alcohol-related Nuisances Together. We need your partnership!

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As a holder of an Off Premise Liquor License in this area, you are directly affected by this proposal. ONI will be hosting one final public meeting, and would like to hear your feedback.

WHEN:

Wednesday, April 21, 2010

TIME:

6pm

WHERE:

City Hall - Second Floor - Lovejoy Room

1221 SW 4<sup>th</sup> ave Portland OR 97204

If we do not have sufficient participation or a significant reduction in problems, the Office of Neighborhood Involvement and the Portland Police Bureau may petition City Council to initiate rule making on this matter to have the area formally recognized as an Alcohol Impact Area with the Oregon Liquor Control Commission (OAR 845-005-0303.)

Please return the enclosed agreement and survey in the stamped envelope we have provided by April 30<sup>th</sup>, 2010

Theresa Marchetti - ONI – City of Portland Liquor Licensing Specialist 503-823-3092

Theresa.marchetti@ci.portland.or.us





# PORTLAND, OREGON

OFFICE OF NEIGHBORHOOD INVOLVEMENT

Amanda Fritz, Commissioner-in-Charge Amalia Alarcón de Morris. Gureau Director Liquor Licensing Programs 1221 SW 4th Avenue, Room AD Portland, Oregon 97204

Enhancing the quality of Portland's Neighborhoods through community participation

# RE: Limiting High Alcohol Content Beverages in Portland Impact Zone

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Portland Building - Second Floor Auditorium

1120 SW 5<sup>th</sup> Ave Portland OR 97204

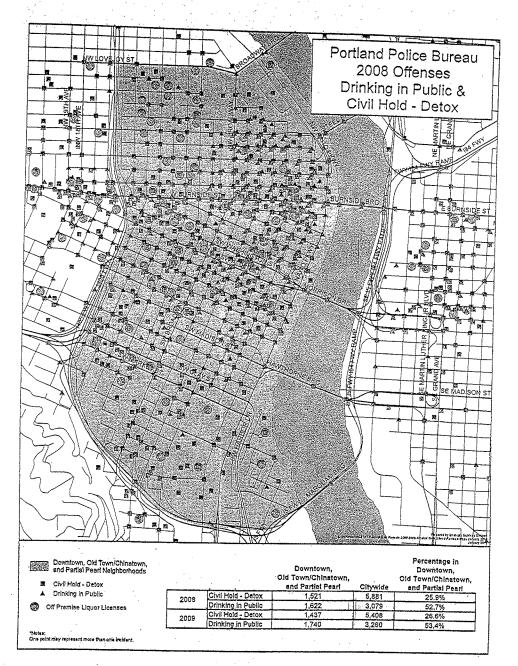
If we do not have sufficient participation or a significant reduction in problems, the Office of Neighborhood Involvement and the Portland Police Bureau may petition City Council to initiate rule making on this matter to have the area formally recognized as an Alcohol Impact Area with the Oregon Liquor Control Commission (OAR 845-005-0303.)

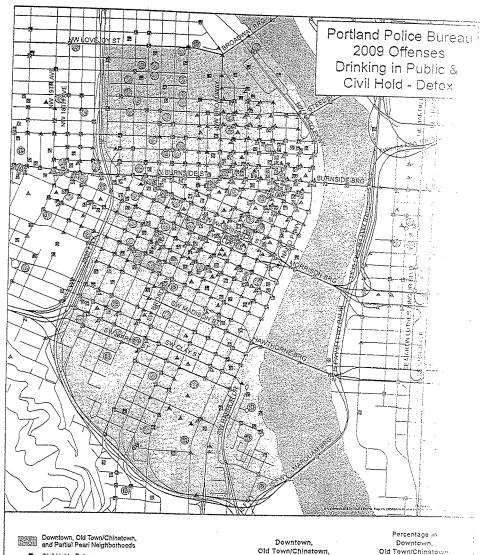
Please return the enclosed agreement and survey in the stamped envelope we have provided by March 12<sup>th</sup>, 2010.

Theresa Marchetti - ONI -- City of Portland Liquor Licensing Specialist 503-823-3092

Theresa.marchetti@ci.portland.or.us







and Partial Pearl

1,521

1,437

1.740

Civil Hold - Detox

Drinking in Public

Civil Hold - Detox Drinking in Public

Citywlde

5,881

3,079

5,408

3,260

and Partial Pearl

25.9%

52.7%

26.6%

53,4%

度 Civil Hold - Detox

▲ Drinking in Public

Off Premise Liquor Licenses

"Notes: One point may represent more than one incident.

# VIBRANT PDX SURVEY – ASSESSING IMPACTS

Please complete the front and back of this form and send it to the address below using the stamped envelope provided by March 12<sup>th</sup>, 2010. Or you may fax it to 503-823-3050.

Theresa Marchetti – Liquor Licensing Specialist 1221 SW 4<sup>th</sup> Ave Ste 110 Portland OR, 97204

Licensee Informat	on Store information
Licensee:	Number of Employees:
Trade Name:	Square Footage of Store:
Primary contact:	Primary Operation: (market, gift shop, gas station, etc.)
Address of establishment:	guo Station, etc.)
Other liquor licenses held:	Year License was Issued:

#### Please answer the following questions based on your experience as a store operator within the last year. On a scale from 1 to 5 (1 = not at all; 5 = often) how often have you: Seen people drinking alcohol on the street around your business? 2 5 Been a victim of shoplifting? 2 Been a victim of vandalism? 2 3 l-leard complaints from customers who were approached for money outside your 2 3 4 business? Seen vomit, urine, or feces, on the sidewalk around your business? 2 5 Seen fighting or intimidating behavior related to alcohol? 2 3 Seen alcohol related trash around your business? (Bottles, cans, etc.) 1 2 Seen intoxicated people on the street around your business? Refused to sell alcohol to someone because they seemed intoxicated? 2 1 5 Felt intimidated by an intoxicated person inside or outside your business? Called the police because of an intoxicated person? 1 2 3 Called another resource for help in dealing with an intoxicated person? (i.e. Clean and Safe) Please answer the following questions based on your Operation as an Off Premise Liquor License Holder within the last year. Approximately what percentage of your alcohol sales are fortified wine, boxed wine or wine over 13.5% alcohol by volume? Approximately what percentage of your alcohol sales are malt liquor, domestic beer imported beer, or hard cider over 5.75% alcohol by volume? Approximately what percentage of your alcohol sales are single containers of malt liquor, domestic beer, imported beer, or hard cider over 5.75% alcohol by volume? Enclosed you will find a draft of a Voluntary Agreement that VIBRANT PDX, a

Enclosed you will find a draft of a Voluntary Agreement that VIBRANT PDX, a coalition newly formed by the City of Portland Office of Neighborhood Involvement, proposes to address the problems associated with street drinking and intoxication.

## PLEASE REVIEW THIS AGREEMENT

Would you Voluntarily sign the enclosed Agreement and join PDX BEST?

Yes No

Will decide after Attend a meeting

What would the overall financial impact be to you by limiting these items?

If you were to join the VIBRANT PDX effort, what POSITIVE impacts would you anticipate?

If you were to join the VIBRANT PDX effort, what NEGATIVE impacts would you anticipate?

## VIBRANT PDX – PROBLEM SOLVING 3-30-10 – AGENDA

1. Results of Outreach/Surveys

## 2. Review Draft – Summary

- 1) Narrows the scope of the operations that will be addressed to establishments that are primarily retail markets.
- 2) Narrows the focus of the stipulations to address the problem as it is currently; the most problematic products.
- 3) An exemption is included for all beverages produced by Small Breweries including 22-24 ounce single containers.
- 4) Provides an avenue for specific products that do not meet the parameters, but are not part of the problem of street drinking, to be included on an "Inclusion list".

## Signed Licensees

Douglas Peterson - Peterson's On Yamhill, Peterson's on 4th Ave, and Peterson's on Jae Yang - Licensee at Helen's Market Shu Yuan Hsu - Chinatown Convenience Store Eun JA Kim - Rose Market Felix Rippel - Pizzicato Kate Bolling- Oregon Wines on Broadway. Prakash Reddy - East India Bar and Grill Adam Berger - Ten 01 Jonathan Cross - J Café Dixie Martinotti - Martonotti's Café and Deli Little River Café - Thierry Pasquiru Alexis - Alexis Bakouros Daniel McCallvin - Vinepolis Wine Shop Robert J Parsons - University Club of Portland Wah, Holum - Portland City Grill Antoine Karam - Karam Restaurant

## 3. Feedback

## 4. Next Steps

## VIBRANT PDX 4-5-10 – AGENDA

1. Results of Outreach/Surveys

## 2. Review Draft – Summary

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## 3. Feedback

# SUMMARY OF DEVELOPMENT OF VIBRANT PDX AGREEMENT- City of Portland's voluntary effort to address drinking in public.

The City of Portland solicited feedback from the community and licensees in the area in an effort to develop a voluntary program to address street drinking in the Downtown Core and W Burnside Corridor of Portland, Oregon. The feedback received and drafts of the agreement, are attached to this document.

#### VERSION 1 thru 4

The initial agreement was based on conversations with PPI security officers, licensees within the area, Neighborhood Associations, individual neighbors and research on Alcohol Impact Areas in Washington. City staff brought the agreement to community meetings and committees for feedback.

Based on research and feedback received, price points were added and an exception for Small Brewers single containers. The majority of items seen on the street are high alcohol content, high volume and low price. Licensees and others thought a price point would be effective, yet still allow the sale of many products. Oregon Brewers Guild indicated that most small breweries would be cut entirely out of the market if no single sales were allowed. Research indicated that microbrews are involved in a very small number of incidents.

A concrete review date was added six months after the agreement would go into effect, at which point the licensees may choose to no longer participate. Initial language was developed to exclude wine stores and gift shops that would be heavily impacted but were not evident to be contributors to the problem. Several restaurants voiced support, and would discontinue selling port to their customers in an effort to be supportive.

# 2/4/2010 - Public Discussion Forum - Version 5

#### Discussion items-

- Several licensees noted that the items that are to be excluded are the foundational profit makers of their facilities.
  - Noted success stories in some licensees who are already following the provisions.
- Many indicated the agreement was too broad and captured too many products that are not problematic, ie: imported beer and high end port.
  - o City staff agreed to look into how many products are mistakenly captured
- Some licensees felt the area was too small and should be expanded across the bridge and 405 to avoid individuals purchasing elsewhere and consuming within the area anyway.
  - O Discussion about the river being a pretty solid boundary, but the 405, particularly on Burnside is not a hindrance. There are quite a few venues for alcohol west of the 405 but close enough not to deter the behavior we are addressing.
- Licensees stated it is hard to know who will drink in public. The issue of people "pre-funking" or purchasing cheap beer and consuming them prior to going into bars was discussed.

- O Discussion of clerk intimidation and how not having these products eliminates that issue.
- Negative impact because of the limitation on 16 ounce six packs.
  - O Discussion of substitution items. Sixteen ounce containers are still cheap enough and large enough to be attractive to street drinkers. Noted as the third best seller for licensee's (16ounce 6-packs) Number 1 and 2 are 12 and 24 count packs of 12ounce beer cans.
- The location of social services and shelters within the impact area were a point of concern.
  - Licensees voiced that the problem drinkers are in this area because this is where they receive services, and felt the social service providers should be held responsible.

## More information was requested on the following.

- Where the drinking in public and detox incidents were occurring and what percent, if any, were drug related.
- How do the numbers in the impact area compare to the rest of Portland. One licensee voiced concern about the integrity of the official statistics.
- They continued to state that income is related to volume and lost business is difficult to get back, also, this agreement will be limiting what "normal drinkers" would want.

#### Common Ground

- Hard core items should be addressed
- Provisions related to wine are agreeable

## 2/4/2010 - Public Discussion Forum - Version 6

#### Discussion Items

- There was an opening question was to how micro brews would be affected by the agreement, essentially if they could be sold or not.
  - It was noted that under the terms of the agreement if they were over 5.75% than they could not be sold. A few stores indicated that they could sign onto the agreement if more specific language was developed.
- Another licensee requested or suggested that stores be able to sell six-packs and then form an exclusion list by certain brands or names. Possible "inclusion list" for six packs of products that are not contributing to the problem was also discussed.
  - Discussed Washington's AIA in which specific products were excluded only to be re-packaged and quickly put on the shelf with a slightly different name.
- . It was again voiced that this agreement it too broad of an approach.
- Another licensee raised questions about possibly expanding the impact area, being a way to counter dispersion/ displacement.
- There were also concerns that the meetings were not actually public, as they are restricted to licensees, and wanted to know how the public felt on this issue.

- O The meetings were sent to the public, media, etc. and other meetings have been attended with the general public. These meetings are not restricted to anyone, but specifically intended to get feedback from those that would be implementing the initiative and participating in the agreement.
- One individual noted that he had a problem with being told what they can sell, who they can sell to, and how much they can sell those products for.
  - O Discussion related to free-enterprise and social responsibility and what is more important. Agreed both are important.
- It was again mentioned that social services located within the AIA are not going to be addressed, and that the providers (SS) should be more involved. Several individuals representing SS were present.
  - O Discussed frustration of the social service providers because of the density of venues that sell the type of alcohol that is designed for a cheap fast drunk.
- One licensee noted that eliminating the sales of singles will simply lead to a switch to packaged beer or people purchasing on the East side (substitution, dispersion, and loss of business).
  - O Discussion about having a shorter initial period (3 months) to test the effectiveness.

## More information was requested on the following

- How cam microbrews be excluded? Do they contribute to the problem?
- Asked those present to brainstorm other strategies and ways to address the problem and narrowly tailor the agreement. Would contact those not present at the last 2 meetings to form small groups or get individual feedback.
- Lower the price point

## 3/4/2010 - VERSION 7

## **Discussion Items**

- Based on the feedback from pervious meetings and analysis of the data, language was developed to eliminating restrictions on small breweries (micro brews) from the agreement. Sixteen ounce containers under 5.74% ABV are also now allowed.
- Many individuals and community agencies, organizations, and associations are in favor of the policy. However many licensees are still not comfortable with it. Discussion of people who "enjoy beverages responsibly" will be impacted as well; penalizing the law abiding community.
  - O Discussion on whether individuals will choose from the selection that is there, or travel miles to buy a preferred product.

- How will the agreement will be enforced, the response was that these businesses could be kept track of, follow ups could be conducted, and data could continue to be analyzed.
  - Licensees wanted to know what stops the competitors from deciding not to participate at some point. Nothing, it is a good faith effort. Man stated they would only do it if there was 100% compliance.
- It was also mentioned that this agreement does not address alcohol addiction.
- There was a desire from several licensees to push the date of implementation back so the stores could sell off their current inventory and to continue to make adjustments to the agreement. It was stated, again, that the impact area still appears to be too small.
- Second round of City staff going door to door to licensees is almost complete. Dispersion and displacement outside of the impact area can be addressed by identifying areas with incidents and going to those licensees door-to-door.
  - O Discussed implementing the agreement in Northwest or other places, If the agreement yields positive results, then there is a possibility that efforts can be expanded.
- Once outreach is completed on March 12<sup>th</sup>, notice of the final agreement will be sent to everyone.

#### **VERSION 8 – FINAL AGREEMENT**

### 4/21/2010

- The impact area was expanded to include the Burnside corridor, which was based on feedback and statistical data. Sections of the Pearl were removed due to the few number of drinking in public or market operations in the area.
- The price restrictions were eliminated along with restrictions involving packaging.
- An inclusion list was provided, in which any item can be requested to be an exception to the agreement.
- The agreement implementation date was pushed back to May 1<sup>st</sup> and the length of initial implementation before review was changed from the original six month period to three months.
- There was strong advocacy for increased training (clerks) on proper sales methods, using an educational model rather then the proposed agreement. Licensees feel that the current training requirements are not adequate as provided by the OLCC. It was stated that OLCC will provide training on request. Several people stated they should not be held responsible for what their clerks do.
- Allegations of City Staff strong arming and threats that the City of Portland will take away the liquor license of anyone who does not comply. City staff reiterated that the authority over the license lies with the OLCC.

- Question was posed, "what would you suggest to address the problems? What would you agree to?" Several licensees said "nothing, period."
- Allegations that the data and police reports are misrepresented and that there is a hidden political agenda.
- It was again stated (licensee) that the impact area is still too small, that it should be implemented citywide and possibly statewide.
- There were still concerns related to business success, that the agreement would have a large impact on sales. It was reiterated that the policy had negative economic impacts on stores and in contrast to the philosophy of a free market system.

	BusName	Tradename	Premise Address	Zip	Made Contact	Meeting	Date Signed	Negative response	Date of Initial Contact	Person Contacted	Feedback	Length of time	Notes from conversatio n
1	Vanessa Bui	JUNIOR'S	1026 SW TAYLOR	97205	TM			No show to meeting on 4/5	1/26/2010	Vanessa Bui	Questions, Language Barrier	2 Minutes	
2	Safeway Inc	SAFEWAY STORE #2448	1030 SW JEFFERSON	97201	TM	4/15/2010		3/2/2010	1/26/2010	John Elliot	Questions, Needs to go through Corp.	2 Minutes	Sending package to Corp. for overal decision
3	Eunja Kim	ROSE MARKET	1122 SW MORRISON	97205	TM	2/4/2010	3/16/2010		1/26/2010	Gracie Kim	Questions, Language Barrier	2 Minutes	
4		JR's Convenience Store	1140 SW Jefferson	97201	TM			Phone call - 4/3/10 Not willing	1/26/2010		Posative support	8 Minutes	Does not sell single container (already) Concern: Safeway & Plaid do same measures.
5		MA & PA MARKET	1200 SW WASHINGTON	97205	СВ	2/4/2010 & 2/18/10 &3/4/10		4/5/2010- Bottom line	2/18/2010	Manager	No Agreeence,		Info on citations, Compare Apples to Apples (Seattle & Portland) Why these meetings not public meetings, More of a social problem then street drinking problem.

6	Michael and Polyxent Gustafson	GEORGIA'S GROCERY	1143 SW STARK	97205	СВ	2/4/2010 & 2/18/10		No show to meeting - No return of Phone call 4/1/10, 4/2/10	2/4/2010	Lena Briece (Mangaer) Owner's Daughter	NO Agreeence, NO posative feedback	Kill Business & Distributors, "Feel it's a bunch of Crap", Copy of citations, Copare to rest of city.
7	PETERSON'S ON YAMHILL	PETERSON'S ON YAMHILL	115 SW YAMHILL	97204	TM	2/4/2010 & 2/18/10 & 3/4/10	3/16/2010		1/28/2010	Doug Peterson		Contacted at different store.
8	JUNIOR'S II GROCERY	JUNIOR'S II GROCERY	139 SW BROADWAY	97204	MB			No return on Phone call 3- 22-10, 3-24- 10, 4-2-10	2/2/2010	Nao Luu		Nao advised to come back later when owner was around. Large language barrier.
9	PARADISE DELI GROCERY	PARADISE DELI GROCERY	1533 SW 12TH AVE	97201	MB			No show to meeting on 4-2-10	2/18/2010	Parmjit "Pam" Kaur (family of business owner)	Opposed	Some language barrier. Wanted to have her son call and discuss agreement in more detail. Very focused on the fact that they check id's and do not sell to homeless. They have large slection of single 24 oz high alcohol content malt beers.
10	7-ELEVEN STORE #2363- 29526B	7-ELEVEN STORE #2363- 29526B	1533 SW BROADWAY	97201	MB			Not interesated - 4/6/10	2/18/2010	Teri (clerk that was not willing to give last name)	Not in position to be in favor of or oppossed to.	Teri will be giving packet to manager and have the manager call with any questions. She note that they sell "a lot" of the 24 oz high alcohol content singles. "they fly off the shelf".
111	DOWNTOWN 76	DOWNTOWN 76	1967 SW 4TH AVE	97201	СВ			3/15/10 Not interested - they control by price	2/2/2010	Labe Attresh	Positive Partnership	have already increased prices (99 cents-\$3.00) eliminating clientel, required to take cans (recycle) by law, fix that problem, would get this clientel. Trying in own way to solve problem.

12		HELEN'S MARKET	2 NW BROADWAY	97209	МВ	2/4/2010	1/22/2010		2/2/2010	Jae "James" Hyuk Yang (owner)	Agree with the program		Former TPM case still following abatement plan. In favor agrrement. Some language barrier.
13	PLAID PANTRY #7	PLAID PANTRY #7	2075 SW 1ST	97201		2/4/2010 & 2/18/10 7 3/4/10	4/8/2010		1/29/2010	Chris Girard	Has concerns		Will be part of development.
14	Shu Yean HSU	CHINATOWN CONVENIENCE STORE	213 NW 3RD AVE	97209	СВ		2/2/2010		1/29/2010	Carine, Liu (Worker)		1	Manager not available, Lanugage barrier
15	TRADERS	TRAVEL TRADERS #1087	319 SW PINE ST	97204	СВ			4/7/10- called for clarification	1/28/2010	Banquet Captian	Information Needed	4 Mintues	Going to let manager know of info
16	GROCERY &	T & K GROCERY & DELI	332 SW 3RD AVE	97204	TM	3/29/2010		4-5-10 Not interested - effect bottom line	1/28/2010	Hoan Nguyen	No Agreement	Mintues	Sold 6 pack of Milwaukies Best and empty coffee cup while speaking to him. Compared Portland Govt to vietnamese -angry about Measures that increased taxes. Bad for business, will sell to keep his business going, Language barrier
17	FOURTH	PETERSON'S FOURTH AVENUE	513 SW 4TH	97204	TM/MB	2/4/2010			1/28/2010			30 minutes	Will get involved with development

18	SHOP/CONVE	4TH AVE SMOKE SHOP/CONVEN IENCE STR	516 SW 4TH AVE	97204	СВ	2/4/2010	4/5/2010	1/28/2010	Carlos Interiran		2 Mintues	Manger not available, needs follow up
19	PIER	MCCORMICK PIER GROCERY & DELI		97209	МВ	2/4/2010	Would effect financially	2/2/2010	Jung Sup Byun (owner)	No Agreement	20 minutes	Some language barrier. Aself regulates Checking id's for local addresses. Does not want to lose microbrew business, fears it would put him out of business. Says no matter what the city does street drinkers will find a replacement.
20	1	KATINA'S DELI & GROCERY	612 NW FLANDERS	97209	CB/TM (4/2/10)		No return phone calls - 4/1/10, 4/5/10, and 4/8/10	1/29/2010	Ted Chong (Owner)	Favor of Agreement	12 Mintues	Agree with measures, is everyone else aviding by measures, others questions - worried about competiotion
21	MICHELLE'S ON FIFTH	MICHELLE'S ON FIFTH	817 SW 5TH AVE	97204	СВ		No return call	1/28/2010		Not in favor	10 min	Not happy will call TM later
22		PETERSON'S ON MORRISON		97205		2/4/2010 & 2/18/2010 & 3/04/2010 and 4/21/2010		1/28/2010		Has some Concerns	30min	Will get involved with development

23	,	PLAID PANTRY #75	950 SW MILL ST	97201	TM	2/4/2010 & 2/18/2010 & 3/4/2010 & 3/30/2010		1/29/2010		Has some Concerns	30min	Will get involved with development
24	FRED MEYER STORES INC	FRED MEYER	100 NW 20TH PL		TM	4/15/2010	4	4/15/2010	- - - -	No Response -	5min	Has participated in similar programs in the past.
25	I		1219 SW 19TH AVE		JM			4/16/2010				Wonr be impacted
26	i	PARSA MARKET	1423 SW ALDER		JM		. 4	4/17/2010				
27		DAY AND NIGHT GROCERY	1539 W BURNSIDE		JM			4/18/2010	:			
28	MOSLEY	PHIL'S UPTOWN MEAT MARKET	17 NW 23RD PL		JM			4/19/2010				Wont be impacted

29		GO FOOD	1720 SW	TM	4/21/2010	4/21/2010	4/15/2010	Wife of owner			
	INVESTMENT S LLC	STORES	JEFFERSON ST				,				
30	WALGREEN CO	WALGREENS #04495	2103 W BURNSIDE	TM			4/15/2010	Mark Sawtelle	Favored in part may attend meeting -	45 min	Favored in part - may attend meeting - thinks City should do something about open door policy to Homeless.
31		UPTOWN CHEVRON FOODMART	2230 W BURNSIDE	TM			4/15/2010	Manager	No response - thanks for the info		Indicated she received it in the mail - She was dealing with broken cooler and smashed wine bottles.
32	PILGER	COMMODORE GROCERY	621 SW 16TH	TM/JM	4/21/2010	4/21/2010	4/16/2010	Owner-	Very upset - would ruin business will call tM	30	Feels it should be statewide or not at all.
33	IMAGE	TOWLER'S MARKET & BARBEQUE	621 SW 19TH AVE	JM			4/16/2010	Owner	Not applicable	30	
34	KIM	WESTSIDE MARKET	919 SW 14TH	JM			4/15/2010	Owner- said name is not important	Not in favor - will not sign	10min	He feels he is responsible and it should be City's perogative to prove he is not. He does the best he can and he is not willing ot lose business.

35	KO	TOWER MARKET & DELI	950 SW 21ST AVE		JM							Self -Regulate
36	Blue Light Corp	LITTLE RIVER CAFE	0315 SW MONTGOMERY ST #310	97201	СВ	2/24/2010	Not Affected	2/18/2010	Andy (Worker)			Had to forward to manager, just missed will be back tomorrow.
37	Bi Coastal enterprises Inc	THIRST WINE BAR & SHOP	0315 SW MONTGOMERY ST #340	97201	СВ		Not Affected	2/18/2010	(Manager)	Posative feedback, Posative Partnership		375 ml Wine (40\$) "Splits", worried wont be able to sell.
38		UNIVERSITY CLUB OF PORTLAND	1225 SW 6TH AVE	97204	TM		Not Affected	1/26/2010	Katie Parson		3 Mintues	Manager not available
1		THE HEATHMAN HOTEL / RESTAURANT	1001 SW BROADWAY	97205	TM		Not Affected		Todd Cooper & Garrett Peck	Yes Support	7 Minutes	On premises/ side walk sales
40	Vinopolis LLC	VINOPOLIS WINE SHOP	1025 SW WASHINGTON ST	97205	TM		Not Affected	1/26/2010			18 Minutes	Long conversation about products impacted - heavily impacted.

3	Tenth & Couch LLC	TEN 01	1001 NW COUCH	97209	FS	2/10/2010	Not Affected	1/27/2010	Manager		10 Minutes	No effect
42	Cork PDX LLC	Wine Unwind	1019 NW 11TH AVE	97209	FS		Not Affected	1/27/2010	Manager		10 Minutes	Price Point on Wine
		KENNY & ZUKES DELI	1038 SW STARK ST	97205	CB		Not Affected	2/2/2010	Ada Hays (Assis. Manager)			Catering small weddings (10x6 beer)? Inculded in agreement for off premises
		PORTLAND CITY GRILL	111 SW 5TH AVE 30TH FL	97204	СВ		Not Affected	2/2/2010	Eric Bonnet (manager) Walt Holman (Big Manager)	Posative Support		Agreement, However, has to be passed by corporate
	Gusto D'Italia Inc	GUSTO D'ITALIA	1129 NW JOHNSON	97209	FS		Not Affected	1/27/2010	Jessica (Worker)	Supportive	5 Minutes	Will not effect
	PARAGON RESTAURANT VENTURES LP	PARAGON RESTAURANT	1309 NW HOYT	97209	FS		Not Affected	1/27/2010	Manger	Not in position to be in favor of or oppossed to.		Retaurant, will not effect

1	The Pearl Wine Shop LLC	THE PEARL WINE SHOP	1314 NW GLISAN	97209	FS	Not Affected	1/27/2010	Manger	Positive Partnership	15 Minutes	High end wines a concern
	Marriott Hotel Services Inc, Portland waterfront H	Portland Marriott Downtown Waterfront	1401 SW Naito Parkway	97201	CB	Not Affected		Lauri Shimabukuro (worker)		8 Mintues	Forward paper work on to the manager/lisencee.
49	McMenamin's Inc	MCMENAMINS MARKET STREET PUB	1526 SW 10TH AVE	97201	CB	Not Affected	2/2/2010	Susan Dillart	Positive Partnership	6 Minutes	Postive agreement, Needs to look over & will return to earlierst convenience
50	Jung Suk Chang	Marina Market	1811 SW River Dr #600	97201	СВ	Not Affected	2/2/2010	Youne Shin (Manager)	none, Language barrier	3 Minutes	Hadent gone over full Agreement, no Questions, might be language barrier.
51	Bistro 200 LLC	CARAFE	200 SW MARKET ST # P101	97201	TM	Not Affected	2/2/2010	Stacey Coffe (waitress)		2 Minutes	Bar manager not avilable till 4:15 p.m., would be the one to talk to.
52	Dan & Louis Oystr Bar Inc	DAN & LOUIS OYSTER BAR	208 SW ANKENY	97204	CB	Not Affected	1/28/2010	Zach Dotson & Keoni Wachsmuth	Voluntaryly Agree	10 Mintues	Agree with measures and agreement, question if will effect miro-brews