



CITY OF  
**PORTLAND, OREGON**

**OFFICIAL  
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 15TH DAY OF DECEMBER, 1999 AT 9:30 A.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Francesconi, Saltzman and Sten, 4.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Harry Auerbach, Deputy City Attorney; and Officer Chuck Bolliger, Sergeant at Arms.

On a Y-4 vote, the Consent Agenda was adopted as follows:

**CONSENT AGENDA - NO DISCUSSION**

- 1749** Reject all bids to furnish commercial space HVAC improvements at the 3rd and Alder garage (Purchasing Report - Bid 99532-SMP)
- Disposition:** Accepted;.
- 1750** Accept bid of Pacific International Pipe Enterprises, Inc. to furnish concrete vault sections and appurtenances for \$27,201 annually for two years (Purchasing Report - Bid 99539)
- Disposition:** Accepted; prepare contract.
- 1751** Accept bid of Familian Northwest to furnish pipe fittings for \$209,739 annually for two years (Purchasing Report - Bid 99540)
- Disposition:** Accepted; prepare contract.
- 1752** Accept bid of C & R Mechanical, Inc. to furnish Union Station boiler replacement for \$182,593 (Purchasing Report - Bid 99559)
- Disposition:** Accepted; prepare contract.
- 1753** Accept bids of Safelite Glass Corp. and Glaspro, Inc. to furnish automotive glass and glass services for \$107,707 annually for two years (Purchasing Report - Bid 99568)
- Disposition:** Accepted; prepare contract.

**Mayor Vera Katz**

- 1754** Confirm reappointment of Gary Holcomb to Central City Concern.  
(Report)

**Disposition:** Confirmed (Reconsidered , Thursday, December 16, 1999)

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- \*1755** Pay claim of Moon Lee dba Drahl Cleaners (Ordinance)
- Disposition:** Ordinance No. 173997. (Y-4)
- \*1756** Pay claim of Shadow Hills Apartments (Ordinance)
- Disposition:** Ordinance No. 173998. (Y-4)
- \*1757** Authorize notes and lines of credit for Portland Department of Transportation capital improvements (Ordinance)
- Disposition:** Ordinance No. 173999. (Y-4)
- \*1758** Authorize the Mayor and Auditor to execute a labor agreement between the City of Portland and the City of Portland Professional Employees Association (COPPEA) relating to terms and conditions of employment of represented personnel (Ordinance)
- Disposition:** Ordinance No. 174000. (Y-4)
- \*1759** Extend legal services agreement with Hoffman, Hart & Wagner (Ordinance; amend Agreement No. 32721)
- Disposition:** Ordinance No. 174001. (Y-4)
- \*1760** Authorize the Portland Development Commission to approve and execute certain amendments to the amended and restated framework and rail financing agreement for the construction of the Airport Light Rail Extension Project (Ordinance)
- Disposition:** Ordinance No. 173002. (Y-4)
- \*1761** Contract with Trudy Cooper & Associates to provide facilitative and expert support services for the Service Improvement Initiative for \$44,180 (Ordinance)
- Disposition:** Ordinance No. 174003. (Y-4)
- \*1762** Create one Program Manager I (Administration) position in the Bureau of Environmental Services; one Technician II (Customer Support) position in the Office of Planning and Development Review; and one Recreation Leader (Special Events) position in Parks and Recreation in accordance with the Personnel Rules adopted by the City Council (Ordinance)
- Disposition:** Ordinance No. 174004. (Y-4)
- \*1763** Temporarily expand the authority of the Portland Police Bureau to restrict access to certain areas during the upcoming New Year's Eve party on New Year's Eve, 1999 (Ordinance)
- Disposition:** Ordinance No. 174005. (Y-4)

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**Commissioner Jim Francesconi**

- 1764** Accept contract with Pacific Coast Construction, Inc. for Woodlawn Park improvements as substantially complete, authorize final payment and release retainage (Report; Contract No. 32287)

**Disposition:** Accepted..

- \*1765** Amend the contract with Peter Walker and Partners for architectural design services for South Park Square in the River District (Ordinance; amend Contract No. 32326)

**Disposition:** Ordinance No. 174006. (Y-4)

**Commissioner Charlie Hales**

- 1766** Accept completion of the relocated Eastbank Convention Center dock project and authorize final payment to Advanced American Diving Services (Report; Contract No. 32190)

**Disposition:** Accepted.

- \*1767** Authorize the continuance of negotiations for the purchase of a street dedication and temporary construction easements required for the SE 8th Avenue and SE Division Street intersection reconstruction and authorize the City Attorney to commence condemnation proceedings, if necessary, and obtain early possession (Ordinance)

**Disposition:** Ordinance No. 174007. (Y-4)

- \*1768** Designate a permanent public walkway easement within Mt. Scott Park (Ordinance)

**Disposition:** Ordinance No. 174008. (Y-4)

**Commissioner Dan Saltzman**

- 1769** Authorize contract with the low responsible bidder for the wet weather primary clarifier project at the Columbia Boulevard Wastewater Treatment Plant, Project No. 6282 (Second Reading Agenda 1728)

**Disposition:** Ordinance No. 174009. (Y-4)

**Commissioner Erik Sten**

- \*1770** Contract with McKeever/Morris, Inc. for \$35,000 for professional services to conduct planning for housing services and provide for payment (Ordinance)

**Disposition:** Ordinance No. 174010. (Y-4)

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- \*1771** Contract with Northwest Housing Alternatives for \$27,500 for the development of affordable housing and provide for payment (Ordinance)  
**Disposition:** Ordinance No. 174011. (Y-4)
- \*1772** Agreement with Oregon Council for Hispanic Advancement for \$20,000 to support the development of strong organization-wide financial and operational management systems and provide for payment (Ordinance)  
**Disposition:** Ordinance No. 174012. (Y-4)
- \*1773** Amend agreement with the Multnomah County Health Department to increase contract by \$94,774 for the Portland Lead Hazard Control program and provide for payment (Ordinance; amend Agreement No. 32046)  
**Disposition:** Ordinance No. 174013. (Y-4)
- \*1774** Amend contract with KPFF Consulting Engineers for professional services under Phase II of Bull Run Bridges rehabilitation project (Ordinance; amend Contract No. 29668)  
**Disposition:** Ordinance No. 174014. (Y-4)
- 1775** Authorize an agreement with CH2M Hill, Inc. for an amount not to exceed \$75,000 to provide engineering services for miscellaneous professional services in the area of emergency planning and provide for payment (Second Reading Agenda 1732)  
**Disposition:** Ordinance No. 174015. (Y-4)

**REGULAR AGENDA**

- 1746** **TIME CERTAIN: 9:30 AM** – Accept the Sustainable Portland Commission's Green Building Initiative and direct the City of Portland Energy Office to implement the two-year inter-bureau initiative (Resolution introduced by Commission Saltzman)

**Discussion:** Commissioner Saltzman said this initiative includes four action plans: 1) internal policy development for the City itself; 2) demonstration projects; 3) increase technical and outreach resources; and 4) establish financial incentives.

Bob Wise, Chair of the Sustainable Portland Commission, said the action plan recommendations were adopted unanimously by the Commission and over 200 people were involved in the process.

Susan Anderson, Energy Office, described some of the expected benefits of the green building initiatives and noted that several demonstration projects are planned to help identify regulatory and financial barriers. They will also review a number of financial incentives and hope to start a performance grant fund for those who use innovative sustainable design.

Tom Paladino, Paladino Design, presented Council with information to show how certain energy efficiency measures can be achieved, resulting in environmental, economic, health

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and safety benefits. He cited several examples of what "going green" means when new buildings are constructed. He noted some of the current barriers that arise when companies go through the development review process, resulting in conflicts between different City Bureaus.

Lucia Athens, sustainable design and construction specialist, Seattle City Light, said there is a lot of excitement in Seattle about its sustainable design construction and operations policy.

Steve Clap, R and H Construction, said educational efforts are very important as is streamlining the development review process and reducing the number of regulations.

Rick Williams, Project Consultant, Melvin Mark, stressed the need for education, incentives and the removal of roadblocks that stand in the way of innovative solutions. He said one concern is that the City will not make the commitment that is needed if innovative practices are to be competitive with the status quo.

Hank Ashforth, President, Ashforth Pacific, said it is important that staff be brought up to speed so that they understand all the new techniques. He said the City has to lead by example and reeducate the development community to look at green building initiatives as a long term investment. It also needs to cut the red tape, identify one staff person to shepherd through "out of the box" proposals and take a look at FAR bonuses, which currently are a barrier to innovation.

Doug Glancy, Housing Development Coordinator, REACH Community Development, said keeping costs low through a more efficient system is important and, as a City-funding operation, REACH would certainly expect to implement green building practices. Among the barriers that need to be examined are confusion about appropriate stormwater measures and System Development Charges (SDC) when no stormwater is retained on site.

Susan Zuniga, Executive Director, Portland Community Design, said an integrated approach is a must if savings are to be found. She cited a series of projects that have incorporated sustainable design practices and yet remained affordable. She noted that "real" building costs should also include such elements as the cleanup of the Willamette River and the depletion of natural resources. She said green buildings should not be a luxury for only the wealthy as everyone deserves a healthy environment and sustainable development should become the standard for the City.

David Kish, Director, Bureau of General Services, said the new Development Services Building is one of the greenest and smartest buildings in town. He said the Bureau is working to develop sustainable development standards that Council could adopt and they also plan to evaluate some of the projects done by the City in the past few years to see what the costs and benefits were and what might have been done differently.

Margaret Mahoney, Director, Office of Planning and Development Review, said they will seek funding in the next budget for a position to help shepherd these projects through the system. She said pilot projects are critical as they will point up any conflicts in stormwater regulations, design review, the energy portions of the Buildings Code, safety regulations, etc. She said one outstanding issue is product approval as all the construction codes are dependent on the use of approved products that meet national standards and the cost of getting that approval is borne by the developer.

Felicia Trader, Director, Portland Development Commission (PDC), said a large number of businesses want to building green buildings once the regulatory system catches up with the new concepts. PDC wants the green building practices as economical as possible and does not want to have to choose between affordable housing units and green buildings. She noted that PDC also provides a green home loan program for loans of up to \$20,000.

Commissioner Francesconi said the City has to model its own behavior in order to encourage the private sector to adopt these practices. Council should consider using speeded up development review approval as an incentive, but he does not see creating a separate pool of money at this point as he is worried about how much tax payers should spend to set an example. He said getting private sector help is critical.

Commissioner Saltzman noted that as this is implemented there will be budgetary impacts down the road.

Commissioner Sten said this is one of the most important things the City is doing as the world cannot continue to deplete its resources. Even without the environmental concerns, it makes a lot of economic sense for the City to get out ahead on this issue as the Northwest should be known for its sustainable efforts. He said the incentive fund is a great idea but he does not know if there is enough money for it now.

Mayor Katz said the City should model its behavior and do a careful analysis of its codes to see where the barriers are so they can be removed. performance measurements are also needed.

**Disposition:** Resolution No. 35849. (Y-4)

**\*1747** **TIME CERTAIN: 10:30 AM** - Adjust FY 1999-2000 Budget recognizing and appropriating additional resources from FY 1998-1999 (Previous Agenda 1734 introduced by Mayor Katz)

**Discussion:** Randy Webster, Office of Finance and Administration (OFA),

Mayor Katz said Council earlier identified a desire to begin Greenway planning, continuation of the commitment to the Southwest Community Plan, Bureau of Housing and Community Development contractual agreements and certain technical corrections. She asked about the status of closed captioning.

Mr. Webster said OFA is still working with the Cable office on a grant for closed captioning equipment. That will be included in the winter bump ordinance if comes through..

Supporters of continued funding for completion of the Southwest Community Plan included:

Kay Durtschi, 2230 SW Caldew, 97219  
John Alland, 10463 SW 53<sup>rd</sup>, 97219  
Patty Lee, Southwest Neighbors Information Office  
Leonard Gard, 7688 SW Capitol Highway  
Amanda Fritz, 4106 SW Vacuna St., 97219  
Mark Sieber, 4938 SW Canterbury Lane, 97219

Supporters noted that many of the issues raised in the initial funding of the plan are Citywide issues that still need to be addressed. They asked Council to develop a strategy to shape the amendments into a form the Planning Commission can easily work with. They noted that Planning staff has worked out process to get the job finished and all that is needed now is the funds to complete it. They stressed the importance of getting Council's answers on the policies before moving ahead with the mapping. Several cited the need for a new way for the City and citizens to interact and build trust, adding that neither money nor process are enough.

Deborah Stein, Bureau of Planning, said she feels very positive about the new relationship the City has with the community. She said both sides will have to learn how to constructively disagree and move forward. She said staff has designed a process to identify the policies and some watershed protection strategies that need further investigation prior to any future mapping.

Gil Kelley, Planning Director, said he looks forward to working in Portland.

Commissioner Francesconi said other communities, such as St. Johns, are waiting to do similar planning and he has also fought hard to get money for greenway planning. However, the time is ripe to be concerned about this issue.

Commissioner Saltzman said he supports the restart of this process and hopes it will work this time.

Commissioner Sten said the City and community seem ready to keep moving on these issues and he likes the process that has been created.

Mayor Katz thanked Ms. Stein for rebuilding trust in the City's relationship with the community by rethinking this process. She said Council will have to make some very difficult policy decisions and then move on to mapping decisions.

**Disposition:** Resolution No. 35849. (Y-4)

**1748 TIME CERTAIN: 10:45 AM** – Establish Business Property Management license fee for Lloyd Business District (Ordinance introduced by Mayor Katz; amend Code Chapter 6.06)

**Discussion:** Mayor Katz said this is the first of three such districts that will be coming to Council that impose a fee on businesses to pay for additional services, much like the Clean and Safe program downtown.

Commissioner Saltzman moved the Substitute ordinance. Hearing no objections, the mayor so ordered.

Mark McElwee, Portland Development Commission (PDC), explained the purpose of the district and noted that this is a true public/private partnership.

Hank Ashforth, Ashforth Pacific, 875 NE Multnomah, said this is a major achievement for both the Lloyd District and the City even though it has taken some time to arrive at a consensus. The budget is \$230,000 and will include money to pay for a district prosecutor

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position to keep crime to minimum. He said formation of the District will set the platform for continued growth in the district as this section of town becomes a 24-hour neighborhood.

Brian McCarton, Doubletree Hotel Lloyd Center, said this district will provide the safe and secure environment that visitors to Portland expect.. He said both the district prosecutor program and the Transportation Management Association have proved to be successful and their continuation is necessary.

Others testifying in support of the program included:

Jay Isaac, Oregon Arena Corporation  
Vigil Oval, Lloyd District Community Association  
Chris Thomas, attorney, 1611 NE 12<sup>th</sup> Avenue, 97212

Mr. Thomas described how the fees were set to provide supplemental services to those the City provides. He said the Substitute establishes an effective date for implantation after any legal challenges that may be filed.

**Disposition:** Substitute Passed to Second Reading December 22, 1999 at 9:30 a.m.

**Mayor Vera Katz**

**\*1776** Authorize bonds and lines of credit for housing preservation (Ordinance)

**Discussion:** Eric Johanson, City Debt Manager, explained that this line of credit will be backed by money in the general fund. When the properties are ultimately sold, the proceeds will be used to buy down the debt. If there is a gap, it will be covered with general fund dollars.

Mayor Katz asked how this will be tracked.

Randy Webster, Office of Finance and Administration, said they are moving general fund allocations into the Housing Investment Fund and once approved will work through the mechanics this is approved. They want to make sure that any available revenue stream will be used to pay debt services.

Commissioner Sten said they are trying hard to revamp the housing funding mechanism and allows the City to save money by moving ahead faster.

**Disposition:** Ordinance No. 174017. (Y-4)

**1777** Create a new non-represented classification compensation range and make compensation changes for the Police Chief classification in accordance with the Personnel Rules adopted by the City Council (Ordinance)

**Discussion:** Mayor Katz asked that this be amended to add an emergency clause. Hearing no objections, she so ordered.



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Greg Pluchas, Portland Police Association (PPA), said the PPA was very happy to be involved in selection of the new chief. He said in order to attract the finest candidate the compensation needed to be increased.

Commissioner Francesconi said he knew early on the City would probably have to raise the salary but once he saw how Portland's compensation package compared with others, he became convinced this was the right thing to do. That does not mean, however, that he believes all top management should get raises.

Commissioner Sten said he cannot support this 25 percent raise but since the chief is ready to start this week and the majority of Council supports it, he will vote yes rather than delaying this 30 days because the emergency clause will have to be removed..

Mayor Katz said it was very important to have the support of the Police bureau in the selection of the new Chief and this was candidate who clearly rose to top.

**Disposition:** Ordinance No. 174018 as amended. (Y-4)

**Commissioner Erik Sten**

- \*1778** Contract with Worksystems, Inc. for \$907,203 for the Workforce Development Board and provide for payment (Ordinance)

**Discussion:** Commissioner Sten said he hopes to do something more in depth on the workforce program at a later work session

Howard Cutler, Bureau of Housing and Community Development, explained how the funds will be allocated.

John Ball, Worksystems, Inc., said the majority of this money will fund the second phase of the community-based one stop program. This will increase the operating infrastructure and outreach to employers. They also plan to increase their focus on special populations, i.e. disabled. This also allows them to leverage funds with federal dollars. He said the program is getting good results on job placements, more than double than last year.

Mayor Katz said she is not sure everyone knows of all the issues in North/Northeast Portland so it would be a good idea to have a further discussion with Council.

Commissioner Francesconi said he would like to see how this programs fits together with other policies.

**Disposition:** Ordinance No. 174019. (Y-4)

- \*1779** Contract with Community Development Network for \$100,000 for the Portland Community Land Trust project and provide for payment (Ordinance)

**Discussion:** Commissioner Sten said this is a new approach to making housing opportunities more affordable without requiring a lot of money. This allows the City to retain ownership of the land while the homeowner owns the unit.

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Trell Anderson, BHCD, explained the makeup of the Trust.

Barbara Reigler, PDC, said they are very pleased that Rosemont agreed to undertake this project. Currently they are crafting a policy to see how City owned property can be evaluated for inclusion in the program.

Tasha Harmon, Community Development Network., also spoke in support of this project..

**Disposition:** Ordinance No. 174020. (Y-4)

**\*1780** Contract with Multnomah County Community and Family Services for \$2,218,521 for the Multnomah County Omnibus Contract 00 and provide for payment (Ordinance)

**Discussion:** Commissioner Sten said this covers all homeless services done in coordination with the County.

**Disposition:** Ordinance No. 174921. (Y-4)

At 10:55 a.m., Council recessed.

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A RECESSED MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 15TH DAY OF DECEMBER, 1999 AT 6:00 P.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Francesconi, Saltzman and Sten, 4.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Pete Kasting, Senior Deputy City Attorney; and Officer Larry Siewert, Sergeant at Arms.

**1781 TIME CERTAIN: 6:00 PM** – Accept the Community Residential Siting Proposals (Resolution introduced by Mayor Katz and Commissioner Saltzman)

**Discussion:** Mayor Katz said both she, Commissioner Saltzman and Multnomah County Commissioners Diane Linn and Lisa Naito are pleased to bring this resolution forward. They have been working on this with a citizen's group for over a year. She noted that there are four proposals in the packet to be considered today.

Commissioner Saltzman said he believes these proposals strike the right balance and support community-based solutions rather than centralized decisions. These proposals also recognize that any solution must be in compliance with various state and federal laws. These proposals will aid neighborhoods and agencies in exchanging information relating to the siting of residential facilities, especially post incarceration facilities.

Lisa Naito, Multnomah County Board of Commissioners, said the provider community is concerned about protecting the rights and privacy of their residents while neighborhoods are concerned about the over concentration of facilities in certain neighborhoods and the operation of these facilities. These proposals are a wonderful step in the right direction in dealing with a very difficult issue.

Diane Linn, Multnomah County Board of Commissioners, said the Office of Neighborhood Involvement (ONI) will have a tough job implementing these proposals, particularly with the addition of a mediation element.

David Lane, ONI Director said his office has been most involved in the Good Neighbor Certification process, which is an attempt to achieve a delicate balance between siting important facilities and providing information that will assure the neighborhood that the facility will operate responsibly. This process can still be contentious but he wants to get people talking about these as soon as possible. The Good Neighbor Certification process will not resolve all the disputes and those will be handled through the other proposals. The County has agreed to commit \$40,000 to ONI to further this process.

Dr. Lane, described the extensive process involved in developing this proposal which calls for provision of a community problem-solving program to enable all interested parties to discuss concerns related to siting residential group homes and facilities. The program also calls for the provision of information on siting coordinated through ONI and for implementation of a good neighbor certification process. He said this task was precipitated by neighborhood disputes and the perceptions by some neighborhoods that they were over-saturated with such facilities. Citizens were also frustrated by the lack of a single contact point and lack of a siting process. Dr. Lane said this proposal will provide a

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continuum of community-based dialogue, a point of reference, coordination of information, outreach and education, early problem solving, and good neighbor agreements

Mayor Katz noted that her office got frantic calls from citizens in Buckman who were upset about the siting of a post incarceration facility for juvenile offenders in their neighborhood with no prior notification.

Betsy Ames, Program Coordinator, Mayor's Office, said this proposal stems from a case that came to the City and when staff looked into the siting requirements, they found there was nothing in the zoning code to address facilities for youth or adults under the jurisdiction of State or county. She said staff hopes to develop a new use category with input from the community, as is required. The proposal would amend the Group Living and Household Category to make it clear in which zones such facilities may be allowed, conditioned or prohibited. She noted the Code language will cover only those facilities designed to serve in lieu of incarceration.

Commissioner Sten said there still seem to be a lot of details to be worked out by the Advisory Committee. Will those come back to Council?

Dr. Lane said any policy or code changes would return to Council. He noted that they hope to cover the cost through a tentative commitment from the County for \$40,000 and ONI will ask Council for an additional \$80,000.

Commissioner Francesconi asked him to summarize the basic principles that both sides agree on in addition to dialogue and communication.

Dr. Lane said there was agreement that improved dialogue and coordination are the key and the parties have come closer to agreeing on a forum to accomplish this. He said saturation is a very difficult issue and they will look at ways to address that. There are no specific proposals at this point, however.

Commissioner Saltzman said he fully embraces the idea of community-based housing and moving such institutions out into the community. He said other than providing economic incentives there seems to be little the City can do to deal with the saturation issue.

Commissioner Francesconi asked why a zoning code change is thought to be helpful.

Ms. Ames said how a facility is defined in the zoning code is very important as that will determine where it is allowed by right. Council cannot predetermine the outcome of the land use public participation process.

Judith Mowry, Sunnyside Neighborhood resident and a mediation consultant, said they are pleased with the outcome of this process as there needs to be a collaborative process that brings everyone to the table early in order to build agreements satisfactory to all parties. This is a step for positive community and capacity building, helping prevent as we, helping prevent the destruction of relationships in the community.

Jack Bilderback, representing a care facility provider, noted three concerns. First, there is a housing crisis for persons with mental retardation and other disabilities. Second, he fears some people will use the siting sessions to keep people out of their community and, third, he

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is concerned about protection for people in the residential units, especially some of the retarded people who have lived with their parents until now.

John Bradley, President, NWDA and Chair of the Planning Committee, supported the proposals which should do much to allay neighborhood fears. He said the current process is haphazard and does not give people the information they need to make decisions about these sitings. He said he looks forward to the Code amendments and hope the process will be made mandatory at some point.

Andrew Eisman, Buckman resident, said he supports this with a concern that facility operators understand that involvement should not be just a chore but a desire to educate and be a good neighbor. He hopes the problem-solving component allows neighborhood input. He also expressed strong support for codification of the conditional use process. He said Buckman is probably the most saturated neighborhood in the country and the City should acknowledge that.

Tracee Larson, 2410 SE Taylor, 97214, said they believe there is a geographical balance and nothing in the proposed policy allows equal distribution. She is concerned about adding staff for a function already carried on by the coalition and questioned whether there is enough new business to require additional staffing. If so, the staff person should stay out in the neighborhood and not locate downtown. In addition, expectations need to be clearly identified between Multnomah County and the City.

Cynthia Ingebreton, 310 SW 4<sup>th</sup> Avenue, Suite 430, 97204, said she appreciates the strong affirmation of the Fair Housing Act in this resolution and trusts that, if implemented, this will not create barriers for protected populations. One concern is that not everyone has bought into the need for this kind of housing.

Commissioner Francesconi asked how other cities are doing with special needs housing

Ms. Ingebreton said this issue has been raised by a variety of communities but she does not know of any that have taken this issue head on.

Commissioner Francesconi said there is the perception that because more services are provided in Portland, its neighborhoods may take a disproportionate share compared to neighboring communities.

Ms. Ingebreton said she does not know if anyone has information on that. On the mental health side, a disproportionate number of people who need such services reside in Portland, Eugene and Salem.

Penelope Sanders, Montavilla Neighborhood Association and Southeast Uplift, supported this with the caveat that there needs to be a strong champion to hold all parties accountable for the commitments made during the process. She noted the need for a process for planning social service facilities similar to the ones the City has for transportation, parks, etc. If that were in place, the City could then focus on the education of neighborhoods and finding the most appropriate sites.

Jim Worthington, 3232 SE 153<sup>rd</sup>, 97236, said there was a problem in the Rockwood neighborhood in the 1980s when 10 different facilities were sited in little more than a block

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without any communication with the neighborhood or with each other. He noted that some facilities supported with state and federal funds did not even need conditional use approval then and he hopes that has been taken care of now. He said this is just a start with a problem neighborhoods have faced for years and what is needed is a mechanism that allows fine tuning without a lot of red tape.

Cynthia Peek, Chair, Foster Powell Neighborhood Association, 4736 SE 74<sup>th</sup> Avenue, 97206, supported this with a few concerns. She said there is nothing to suggest that when a specific siting might not fit in a particular location then another one might be considered. She believes the neighborhood certification agreement comes too late as all the testimony and information sharing should happen before the site is actually secured. There is an assumption of mutual responsibility and good will but, from personal experience, she has found that is not always the case. She cited an incident in which a facility provided the neighborhood with misinformation and hopes there is some recourse against that in the certification process.

Allison Stoll, Executive Director, Central Northeast Coalition, said this is a starting point that allows the neighborhoods and agencies to create good neighbor plans and share critical information. She called for continued evaluation of the process so that it can be improved as time goes by.

Neal Beroz, Network Behavioral Health Care, Inc., a provider of special needs housing, said there is an assumption that all these facilities have problematic impacts and he believes that kind of stereotyping should be eliminated from the document. He said the notion that a huge amount of information needs to be collected is erroneous and seems to be overkill. Regarding Code amendments, he said it is important to clarify where alternatives to incarceration and post-incarceration facilities can be allowed as the community needs to make a place for these people and provide siting for some of these facilities in certain zones by right.

Jack Peek, Past President, Foster Powell Neighborhood Association, opposed all the proposals except the Code revisions. He cited recent Texas legislation regarding facility siting in surrounding neighborhoods and the ability of city councils to block siting for certain types of facilities. He said he is not talking about the handicapped or disabled but about high risk violent offenders with violent backgrounds who cannot go anywhere. He said he plans to undertake an initiative that will put this into law.

Christopher Johnson, 608 SE 18<sup>th</sup>, 97214, said he is confused about the B3 category re: voluntary adult participation. He said Senate Bill 1104 mandates that there be citizen advisory committees for adult community corrections facilities.

Jada Mae Langloss, no address stated, said she is a resident in a care facility and it is very important that residents not fear mentally-challenged people but instead show them love and compassion.

Mayor Katz noted that the tone of tonight's hearing is very different from what was heard when this process started which indicates that a lot of staff work has been successful. She said this needs to be refined to address the concerns raised. She would also like to look at Texas legislation to see what we can do in terms of Code.

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Commissioner Francesconi asked which neighborhoods are saturated other than Buckman, Old Town and Northwest.

Dr. Lane said Argay in Northeast Portland is the only other one although some people in the eastern part of the City have talked about it but not specifically. Siting is also an issue in Parkrose.

Commissioner Francesconi said he supports all the proposals. He believes some neighborhoods are taking far more than their share and want some sense that others are taking theirs. He acknowledged the crisis in community housing facilities and lamented the tendency he sees to incarcerate as first resort and house juvenile offenders with adults. He said how residents accept young people into the City is a problem and he hopes though this process people can agree on some basic principles, i.e. that every person has a right to shelter and employment and that there should be diversity in all neighborhoods, not just a few. He suggested that the advisory committee appoint some of the people who have testified tonight and that this proposal be tightly evaluated.

Commissioner Saltzman said what is really needed is to get this program up and running first rather than dealing in hypotheticals.

Commissioner Sten said this has been a good process and he is glad to see that some common ground has been found. However, people need to deal with the fact that too many people are being incarcerated and schools are not being funded sufficiently rather than spending so much time deciding where to place people. He strongly supports mediation and, while the second and third proposals are well intentioned processes that will facilitate communication, it should be recognized that the dollars spent on this will not go to the neighborhood coalitions. Also, there is some question as to whether the proposed staff person will be utilized that much. If the County does not move forward with the Good Neighbor Certification program the City should revisit that. He said while there are some oversaturated neighborhoods, this means there are a lot more people in need than one is willing to admit. Unfortunately more and more such facilities will be needed unless some fundamental changes are made.

Mayor Katz said more and more offenders will be released into the community in lieu of incarceration but there has to be an opportunity for the community to understand what rules and guidelines apply. She said the City does need to establish land use criteria for siting which she hopes can be done soon as this is important to neighborhoods that are waiting for resolution. She said the City still has a long way to go but this is a start.

**Disposition:** Resolution No. 35850. (Y-4)

At 7:40 p.m., Council recessed.

DECEMBER 16, 1999

A RECESSED MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 16TH DAY OF DECEMBER, 1999 AT 2:00 P.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Francesconi, Saltzman and Sten, 4.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Linda Meng, Chief Deputy City Attorney; and Officer Chuck Bolliger, Sergeant at Arms.

**1782 TIME CERTAIN: 2:00 PM** – Accept Year 2000 Project Status Report, dated December 1, 1999 (Report introduced by Mayor Katz)

**Discussion:** Mayor Katz said she asked key City service providers to speak today to update citizens on the status of Year 2000 efforts

Mike Lindberg, co-chair of Year 2000 Task Force, said because so much has been done, some people now believe there never was a problem. However, the public and private sectors have spent about 300 billion preparing for Y2K and all essential services are expected to continue without disruption as there are backup systems in place to meet any unexpected contingency. This effort has allayed people's fears and also helped the institutions be prepared in the face of any emergency or natural disaster.

Those testifying as to their company's readiness for Year 2000 included:

Steve Hawke, Portland General Electric  
David Register, PacifiCorp  
Catherine Jones, Northwest Natural  
Vic Rhodes, Director, Portland Office of Transportation  
Rick Gerhart, Tri-Met  
Mike Rosenberger, Director, Bureau of Water Works  
Steve Behrndt, Director, Wastewater Services, Bureau of Environmental Services  
Greg Peden, U.S. West  
Richard Hofland, City Y2K Manager  
Commissioner Dan Saltzman, Bureau of Emergency Communications (9-1-1)  
Robert Wall, Chief of the Bureau of Fire  
Steve Muir, Portland Office of Emergency Services  
Police Commander Richard Rictor, East Precinct  
Lt. Greg Hendricks, Police Bureau  
David Kish, Bureau of General Services  
Tim Grewe, Director, Office of Finance and Administration  
Celia Heron, Y2K Community Outreach staff person

Power and utility company representatives and service providers, including City bureau managers, described their preparedness efforts. Representatives of the Police Bureau reported on their staffing and public safety plans throughout the City and specifically for the Millennium party in Pioneer Square.

Mr. Hofland said the local media has avoided hype and gotten out the real story. He said this community's infrastructure is indeed ready for Year 2000. Mr. Grewe said this has



been a major undertaking and one of the best examples of good coordination he has seen among the bureaus.

Mayor Katz read from a check list of what people should have on hand to be fully prepared.

**Disposition:** Placed on File.

Council recessed at 3:15 p.m. and reconvened at 3:30 p.m.

Commissioner Francesconi noted an error regarding Item 1754 on the Consent Agenda and asked Council's permission to reconsider this item

Hearing no objections, the Mayor allowed the item to be reconsidered.

**1754** Confirm reappointment of Gary Holcomb to the Business License Appeals Board (Report)

**Discussion:** Commissioner Francesconi proposed that the report be amended to reflect the fact that Mr. Holcomb was appointed to the Business License Appeals Board, not Central City Concern.

Hearing no objections, the Mayor so ordered.

**Disposition:** Confirmed as amended. (Y-4)

**1783** **TIME CERTAIN: 3:30 PM** – Honor recipients of the Portland Spirit awards (Presentation)

**Discussion:** Mayor Katz acknowledged the tremendous contributions to the City made by many citizens and organizations.

Individual volunteer of the year awards were presented to:

Ron Beitel, teacher, George Middle School  
Gail Chehak, Indian Art Northwest  
Joyce Furman, New Avenues for Youth founding member  
Robert Gaudio, Keystone Teen Community Service and Leadership Club  
Susan Landauer, Portsmouth Friends of Trees Seed the Future  
Patty Lee, Southwest Neighborhoods Inc.  
Don Parks, community volunteer  
Phyllis Renolds, Urban Forestry Commissioner and author  
Glenn Taylor, Powellhurst-Gilbert Neighborhood Association  
Mary Wawrukiewicz, community volunteer  
Jim Zehren, Metro Policy Advisory Committee

Business of the Year awards were presented to:

The Southwest Community Connection  
45<sup>th</sup> Avenue Cleaners

**DECEMBER 16, 1999**

The Volunteer-Profit Group of the Year awards went to Neighbors in Action Multnomah County Child Abuse Team.

Other awards were presented to: Madison South Neighborhood Association, neighborhood of the year; Tom Griffin-Valade, City employee; Leonard Gard, non-profit/neighborhood office employee; and Pam Kelly, non profit/neighborhood office employee. The Mayor's award went to the fair contracting and Employment Forum and the Employee Recognition Award was presented to Sharon McCormack., City Crime Prevention Program Manager.

**Disposition:** Placed on File.

At 4:45 p.m., Council adjourned.

GARY BLACKMER  
Auditor of the City of Portland

*Cay Kershner* /bo

By Cay Kershner  
Clerk of the Council