



CITY OF

PORTLAND, OREGON

**OFFICIAL
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 28TH DAY OF SEPTEMBER, 1994 AT 9:30 A.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Blumenauer, Hales, and Lindberg, 4.

OFFICERS IN ATTENDANCE: Britta Olson, Acting Clerk of the Council; Harry Auerbach, Deputy City Attorney; and Officer Chuck Bolliger, Sergeant at Arms.

On a Y-4 roll call, the Consent Agenda was adopted as follows:

CONSENT AGENDA - NO DISCUSSION

- 1565** Accept bid of A. Bear Box Co. for \$49,868, Waste Management for \$58,988, and A.G.G. Enterprises for \$108,735 for refuse hauling for the Bureau of Parks and Recreation at various locations for a total estimated annual amount of \$217,591 (Purchasing Report - Bid 17-A)

Disposition: Accepted; prepare contract.

- 1566** Accept bid of A.G. Enterprises for \$32,446 and Waste Management for \$21,169 for refuse hauling services at various locations for a total estimated annual amount of \$53,615 (Purchasing Report - Bid 18-A)

Disposition: Accepted; prepare contract.

- 1567** Accept bid of East Wind for N Geneva and N Arlington sanitary sewer for \$66,362 (Purchasing Report - Bid 27)

Disposition: Accepted; prepare contract.

- 1568** Accept bid of Pacific Northern Environmental for installation of integrated fuel management system for \$223,097 (Purchasing Report - Bid 140)

Disposition: Accepted; prepare contract.

Mayor Vera Katz

- 1569** Confirm appointment of Benita Harris, Anthony Rufolo and Loren Wyss to the Investment Advisory Committee (Report)

Disposition: Confirmed.

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1570 Confirm reappointment of Jocelyn Cox to the Noise Review Board (Report)

Disposition: Confirmed.

***1571** Establish salary rate for Fire Fighter Trainee in accordance with Personnel Rules adopted by City Council (Ordinance)

Disposition: Ordinance No. 168156. (Y-4)

Commissioner Earl Blumenauer

***1572** Contract with Dispute Resolution Services to provide services for development of sidewalk use ordinances (Ordinance)

Disposition: Ordinance No. 168157. (Y-4)

***1573** Agreement with W & H Pacific for professional design and construction management services for the Harney Park Housing and Community Development Local Improvement District project and provide for payment (Ordinance)

Disposition: Ordinance No. 168158. (Y-4)

***1574** Repeal Code Chapter authorizing the Portland Traffic Safety Commission (Ordinance; repeal Chapter 3.56)

Disposition: Ordinance No. 168159. (Y-4)

Commissioner Gretchen Kafoury

1575 Accept contract with Landry's Commercial Floor Covering, Inc. for Portland Building carpet as complete, authorize final payment and release remaining retainage of \$4,470 (Report; Contract No. 28861)

Disposition: Accepted.

***1576** Extend Communications Planning Services Agreement with the Stone-Sheridan Group services (Ordinance; amend Contract No. 29300)

Disposition: Ordinance No. 168160. (Y-4)

***1577** Contract with Pacific Northern Environmental for installation of integrated fuel management/leak detection system for \$223,097 and provide for payment (Ordinance)

Disposition: Ordinance No. 168161. (Y-4)

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- *1578** Contract with the Housing Authority of Portland for \$219,739 for staffing costs to develop housing facilities for homeless and special needs populations and to develop an emergency shelter for families and provide for payment (Ordinance)

Disposition: Ordinance No. 168162. (Y-4)

- *1579** Contract with Metro Community Development Corporation for \$15,000 for strategic planning and capacity building to support affordable housing development and provide for payment (Ordinance)

Disposition: Ordinance No. 168163. (Y-4)

- *1580** Contract with Bradley-Angle House for \$142,735 to provide assistance to victims of domestic violence and provide for payment (Ordinance)

Disposition: Ordinance No. 168164. (Y-4)

Commissioner Mike Lindberg

- 1581** Accept completion of the remodel of Harney, California, and Yeon pump stations project and authorize final payment to Triad Mechanical, Inc. (Report; Contract No. 28023)

Disposition: Accepted.

- 1582** Accept completion of the Albina Basin CSO sump project, Units 2-4, and authorize final payment to Moore Excavation, Inc. (Report; Contract No. 28984)

Disposition: Accepted.

- 1583** Accept contract with Werbin West Contracting, Inc. for water mains in SW Palatine Street, SW Westwood Drive, SW Westwood Court, SW Westwood View, SW Nevada Court and SW 35th Avenue as complete and authorize final payment (Report; Contract No. 29232)

Disposition: Accepted.

- 1584** Accept completion of the SE Sherman Street, SE 39th to 45th Avenues sewer reconstruction project and authorize final payment to Gelco Services, Inc. (Report; Contract No. 29259)

Disposition: Accepted.

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- 1585** Accept completion of the NE Airport Way, 138th to 181st Avenues sanitary sewer repair project and authorize final payment to Gelco Services, Inc. (Report; Contract No. 29263)

Disposition: Accepted.

- *1586** Authorize a contract with the lowest responsible bidder for the Wheeler Basin Relief Phase 2-Unit 2 and provide for payment (Ordinance)

Disposition: Ordinance No. 168165. (Y-4)

- *1587** Authorize contract with Elcon Associates, Inc. for providing electrical design services for reuse water system at the Columbia Boulevard Wastewater Treatment Plant and provide for payment (Ordinance)

Disposition: Ordinance No. 168166. (Y-4)

- *1588** Authorize annual extension of a computer maintenance agreement for the Bureau of Water Works with Intergraph Corporation through June 30, 1998 (Ordinance)

Disposition: Ordinance No. 168167. (Y-4)

REGULAR AGENDA

- *1564** **TIME CERTAIN: 9:30 AM** - Contract with Southwest Recreational Industries, Inc. for surfacing Duniway Park running track for an estimated \$69,000 (Ordinance introduced by Commissioner Hales)

Discussion: Commissioner Hales said the Duniway track has needed surfacing for a number of years. The project took new life when the Friends of Duniway Park offered to work in partnership with the Bureau of Parks and Recreation. The City committed \$60,000 to this project. The Friends of Duniway Park, working with the Bureau, solicited contributions and support from 12 other businesses and organizations which together contributed \$118,000 in cash and in-kind contributions, tripling the scope of the project.

He said Dirt & Aggregate Interchange, Inc. crews will grind up the old surface and reuse it for the new track's foundation. The new state-of-the-art running surface will be partly made from Nike athletic shoe soles. Nike also gave a sizable cash contribution to the project. The track will open at the end of October. He recognized this as an innovative partnership, a successful effort of community building and an example of working smarter.

Dennis Bromka, member of Friends of Duniway Park and the Portland Marathon, said this began with Harry Turtledove's impulse to stand up and say that we ought to be able to fix the track. Mr. Bromka said the task was

broken into pieces where individual participants, who could not do the whole thing, could do a part. He said this track will be a real showpiece.

Bill Malloch, Nike Research and Development coordinator for the Duniway project, said Nike is addressing their entire production process to incorporate environmental actions. They began at the end of the project, recycling defective and post-consumer shoes and tying in applications to sports and fitness. He said this material is a superior product in many ways to what is generally used in running tracks.

Commissioner Blumenauer said this track will be a gem and credit must be given to Dennis Bromke for his ten years of work for the park. He noted that all the individuals entering into partnership with the City will help make it the fitness capital of the world. The timing was superb, with people all over the country recovering from the Mt. Hood to the coast run and the Portland Marathon, the City's third largest annual convention, taking place this coming weekend. He sees Duniway as the locus for community fitness.

Commissioner Hales said this was a classic Portland story where City government and private and corporate activism have partnered a result that could not have been done by one of them alone. This has been a hallmark of the Parks Bureau in recent years and benefits taxpayers and citizens.

Commissioner Lindberg also commended the extraordinary partnership.

Mayor Katz said that the City is going out to bid for some major sports events, such as the World's Masters Game, a Summer Olympics bid and possibly, after the year 2000, a Cascadia Olympics to tie in with the high-speed light rail from British Columbia to Eugene. She agreed with Commissioner Blumenauer that the potential of being the sports capital of the world is there.

Disposition: Ordinance No. 168168. (Y-4)

Mayor Vera Katz

***1589** Accept a \$400,000 grant from Department of Treasury, Bureau of Alcohol Tobacco and Firearms for the GREAT Program by the Portland Police Bureau (Ordinance)

Discussion: Lt. Bob Kaufman, Police Bureau Gang Enforcement Team Commander, pointed out two changes: Section 1. Paragraph 1. elementary school should be added and Paragraph 3. should not have a specific number of officers. Commissioner Hales moved the amendment and Commissioner Blumenauer seconded.

Lt. Kaufman said this was the second year they had a Bureau of Alcohol,

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Tobacco and Firearms (BATF) grant to run the gang resistance education and training program. Last year, as it was the last of the Federal fiscal year, they were only able to go into the Parkrose School District. This year they have expanded into the Portland School District with four middle schools on line. There are two in Northeast, one in deep Southeast and one in East Multnomah County. The David Douglas School District is also on line.

Lt. Kaufman said that with 120 elementary and middle schools in four different school districts, not including the Archdiocese, there would not be enough police officer time or money to support the program for every eligible school. The Chief's strategy is to use officers to teach one day a week and then, on normal duty days, conduct their regular police business as community officers in districts. This keeps the officer involved in the community in general and also teaches the kids that the officer is really in law enforcement and not just a school teacher.

He said the third and fourth grades are the earliest ages to be involved in the gang intervention strategy, which is five weeks long. The fifth grade in most districts' schools is involved in the Drug Awareness Resistance Education (DARE) program which has an anti-gang component. For the sixth grade they again go through the curriculum, but for nine weeks. The program will be adapted to this community's needs and summer programs can be run in cooperation with DARE and the Police Activities League. The grant primarily pays for officers' normal duty time replacement. Each officer begins his teaching day before school starts, has lunch with the kids, is involved in playground activities and is available after school. Overtime is only paid in this program for special events, such as PTA evening meetings. The total package pays for all personnel costs, administrative overhead costs and for materials and services that include hats with a logo as a reward for the kids.

Lt. Kaufman said teachers are encouraged to become part of this. The teacher stays in class when the officer is teaching and the counter gang/violence curriculum is reinforced. The curriculum is basically non-violent conflict resolution and explaining victims' rights and the difference between Little League and street gangs. A national five-year evaluation project is underway, sponsored by BATF. He said if it looks like the test case, there will be a significant reduction of violence in the schools. BATF has been very flexible in allowing this to be adapted to the particular community. The City is one of 11 contract cities being provided this opportunity.

Mayor Katz said the preliminary results of DARE show the need for reinforcement in the later years and the structure of the GREAT program should provide that reinforcement.

Lt. Kaufman said most educators agree that the age to begin is with the 10-11 year-olds. He noted that kids need structure and someone to talk to,

which this type of mentoring should provide.

Jacki Cottingim, Superintendent of the Parkrose School District, said she supports the Police Bureau efforts. She said some children begin criminal activities by 10 and 11 years of age, so reaching them earlier, in third and fourth grades, is a benefit of this program. The writing that children have done after taking the program reflects a change in attitude. Ms. Cottingim emphasized that it is good for the children to see police officers in a non-threatening atmosphere. District teachers have overheard some of last year's sixth graders using the conflict-management terms taught in the GREAT program. She noted that the GREAT emphasis on diversity and learning to live and work with different people is a big issue for all our children. As a spin-off of the GREAT program, the Private Industry Council funded a grant to train 15 eighth and ninth graders in the district as conflict managers.

Paul Richmond, PO Box 454, 97207, said the GREAT program has its origins in the foundation of the DARE program in Phoenix, Arizona, and that an audit of the DARE program was done by a Texas City Auditor.

Mayor Katz asked that Mr. Richmond provide her office with a copy of that audit.

Mr. Richmond said this audit tracks the children who have gone through the DARE program and that there is a higher crime rate among them because the program created an interest in crime and drugs. He expressed the concern that GREAT would create the same type of interest in gangs, where none existed, as DARE has created in drugs. He asked that the City evaluate the kids who have gone through this program before advancing further.

Mayor Katz said she appreciated Mr. Richmond raising these issues.

Disposition: Ordinance No. 168169 as amended. (Y-4)

At 10:15 a.m., Council recessed.

A RECESSED MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 28th DAY OF SEPTEMBER, 1994, AT 2 P.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Blumenauer, Hales, and Lindberg, 4.

OFFICERS IN ATTENDANCE: Britta Olson, Acting Clerk of the Council; Pete Kasting, Senior Deputy City Attorney; and Chuck Bolliger, Sergeant at Arms.

1590 TIME CERTAIN: 2:00 PM - Adopt City of Portland Arts Funding Policy (Resolution introduced by Commissioner Lindberg)

Discussion: Commissioner Lindberg said the purpose of the resolution was to summarize the City's long term history of art support and to provide a context for the transition of the Metropolitan Arts Commission (MAC) from a City bureau to a regional, non-profit organization, an historic step, as it has been a City bureau for over 20 years. Regional stake-holders, governments, arts organizations, artists and the business community have given unanimous support for this transition. As MAC takes this bold step, it is important for the City to articulate its long term funding and policy commitment. One element of the policy is the ideal funding level target of one percent of the lodging tax receipts for arts programs support and is based on last Spring's Council meetings which indicated support. This resolution, rather than a legal document, is one more step in the implementation process, with the intent to express the City's aims for the future relationship with MAC and to provide the framework. Subsequently, a legal contract will come before the Council.

Pat Harrington, Metropolitan Arts Commission Chair, said this resolution was a significant step in the transition to a non-profit organization. He noted Council's leadership, advice and support for MAC. MAC will be more efficient, pro-active, entrepreneurial and create partnerships with both public and private agencies. As they are now working with five government agencies and many other private sector groups, it will be easier to cross jurisdictional lines with more autonomy. The ongoing support the City has provided in the last 20 years is not just funding, although that has allowed MAC to leverage significant dollars for the first time in the region. Washington and Clackamas Counties have given for the first time. Metro, in addition to on-going support for the facilities task force and the long term funding need, which they helped underwrite, is giving \$125,000. There are positive signs in Clark County, as well. Also, Multnomah County increased its funding by \$100,000. These funds came about through the new

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relationships with the cultural/tourism community and specifically the bed and lodging people. MAC received a \$100,000 increase through the Oregon Convention Center reserve fund, a clear indication of the level of current cooperation.

Mr. Harrington said there would be more programs targeted not only to the under-served, but to neighborhoods, and certainly with the Parks Bureau. Arts and education will also be a primary focus of the Commission and they will continue to work in a highly open, accessible way.

Marlene Farnum, MAC Transition Project Manager, said she was impressed with the community's commitment to the Arts Commission and the help with the transition. There are five sub-committees looking at issues such as facilities and equipment, legal, finance, personnel and benefits, and organization and board development. People on the committees are from the community, the MAC staff, other City staff and MAC commissioners, with further assistance provided by professionals on a pro bono basis--quite a team of people for this transition. These committees' recommendations go to a citizen oversight committee which makes recommendations to a non-profit board and MAC. The transition is moving along at a good pace and MAC should be doing business as a non-profit by mid-January.

Bill Bulick, Director of Metropolitan Arts Commission, said the process may sound fairly lengthy, but they are moving very fast on it and plan to meet the January 15th deadline.

Mayor Katz asked Mr. Harrington if they would be able to document and give Council progress reports.

Mr. Harrington said that is their goal, to keep Council, the public and the arts community well informed.

Mr. Bulick said they envision saving more time than actual administrative dollars. As a small bureau, they needed to go through a number of hoops to get grants and to create partnerships, in addition to working through the overlay of the City systems, and this takes time. MAC has raised private funding and brought private partners into this system but in some aspects there has not been the incentive to get community help. But, now they will be in that position. For example, in looking for space there are alternatives that would lower the rent as they can create a partnership. Contracts involving a number of partners will be easier with a simpler structure, also.

Mayor Katz noted that they had identified system changes and asked for some specifics.

Mr. Harrington said they welcome accountability to all of the government agencies and jurisdictions who give money. When regional funding occurs

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and there is one source of funding, it will be easier to show their work on intergovernmental agreement, without going through the budget process with each jurisdiction, which has used a lot of staff time.

Commissioner Blumenauer said the status of being a contractor with the City will benefit the small MAC staff.

Mr. Harrington noted that each jurisdiction has a different budget process, but now MAC can develop a simpler system of reporting and accountability.

Commissioner Blumenauer suggested that a couple of key people keep something like a journal to document examples of this process in order to formally benchmark it. Sharing this, rather than percentages and statistics, with the public would show the difference in the quality of MAC's worklife.

Commissioner Lindberg said the rental rate for new space, which is not signed but a strong possibility, is substantially less than what is paid in the Portland Building.

Mr. Harrington remarked that that was another indication of the tremendous goodwill and interest in helping MAC do its business.

Commissioner Lindberg asked if they might get donated or reduced rates on overhead costs such as legal assistance or accounting as some non-profits do.

Mr. Bulick said this is just what they will have the incentive to do--to get as much donated as possible. As MAC operates even more visibly, the public can be assured that the resources saved in those areas will be plugged into direct service.

Mayor Katz agreed with the idea that they keep a log or journal and that it be anecdotal as well as structural.

Commissioner Blumenauer said change is not easy, but that this challenge called up MAC's courage, initiative and enthusiasm.

Commissioner Hales said the smoothness of the transition shows the thought and attentiveness that has gone into the plan. It reflects the community leadership often seen in Portland where, rather than wait for something to collapse, something successful is made better.

Commissioner Lindberg noted the amount of entrepreneurial activities and leveraging to generate private sector contributions.

Mayor Katz asked that they let Council know what they learn about changing an organization.

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Disposition: Resolution No. 35313. (Y-4)

At 2:27 p.m., Council adjourned.

BARBARA CLARK
Auditor of the City of Portland

Britta Olson

By Britta Olson
Acting Clerk of the Council