



CITY OF  
**PORTLAND, OREGON**

**OFFICIAL  
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 24TH DAY OF NOVEMBER, 1993 AT 9:30 A.M.

THOSE PRESENT WERE: Commissioner Lindberg, Presiding; Commissioners Blumenauer, Hales and Kafoury, 4.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Kathryn Imperati, Senior Deputy City Attorney; and Chuck Bolliger, Sergeant at Arms.

Agenda No. 1846 was pulled from Consent. On a Y-4 roll call, the balance of the Consent Agenda was adopted as follows:

**CONSENT AGENDA - NO DISCUSSION**

**1831** Accept bid of Lynch Display Vans, Inc., for furnishing one police mobile precinct vehicle for \$151,001 (Purchasing Report - Bid 28)

**Disposition:** Accepted; prepare contract.

**1832** Accept bid of Russ Chevrolet for furnishing seventy-six police patrol sedans for \$1,144,731 (Purchasing Report - Bid 50)

**Disposition:** Accepted; prepare contract.

**1833** Accept bid of Portland Freightliner for furnishing two all-wheel-drive 5 yd dump trucks for \$140,252 (Purchasing Report - Bid 51)

**Disposition:** Accepted; prepare contract.

**1834** Accept bid of Constructors - PAMCO for Alder Basin Relief and Reconstruction Phase I, Unit 2 for \$1,669,674 (Purchasing Report - Bid 54)

**Disposition:** Accepted; prepare contract.

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**1835** Accept bid of Copenhagen Utilities and Construction for NE 15th/16th Avenue Decoupling Project for \$1,848,366 (Purchasing Report - Bid 57)

**Disposition:** Accepted; prepare contract.

**Mayor Vera Katz**

**1836** Make supplemental findings with respect to Ordinance No. 167092, authorizing issuance of Environmental Remediation Revenue Bonds 1993 Series A (Resolution)

**Disposition:** Resolution No. 35213. (Y-4)

**\*1837** Authorize extension of a contract with Ralph Andersen & Associates which provides consulting services for the development of a pay for performance system (Ordinance; amend Contract No. 28430)

**Disposition:** Ordinance No. 167128. (Y-4)

**\*1838** Amend Ordinance to correct allocation of position in License Bureau (Ordinance; amend Ordinance No. 167094)

**Disposition:** Ordinance No. 167129. (Y-4)

**Commissioner Earl Blumenauer**

**1839** Accept completion of SW Taylor, SW Oak and SW Pine Streets light project, approve change order and make final payment (Report; Contract No. 28783)

**Disposition:** Accepted.

**1840** Set hearing date for Wednesday, 9:30 am, December 29, 1993, for the vacation of the most easterly N Bybee Lake Road south of N Marine Drive (Resolution; C-9854)

**Disposition:** Resolution No. 35214. (Y-4)

**1841** Authorize the Office of Cable Communications and Franchise Management to disburse grants for the Community Access Capital Grant Program (Resolution)

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**Disposition:** Resolution No. 35215. (Y-4)

- \*1842** Change the requirements for items sold by sidewalk vendors (Ordinance; amend Code Section 17.26.030)

**Disposition:** Ordinance No. 167130. (Y-4)

**Commissioner Charlie Hales**

- 1843** Accept completion of restroom renovation at Westmoreland Park as complete and authorize payment to Zink Construction for \$3,198 (Report: Contract No. 28485)

**Disposition:** Accepted.

- \*1844** Authorize an agreement with Delanie Delimont for a sum not to exceed \$12,469 to continue work with the Elder Safety Coalition (Ordinance)

**Disposition:** Ordinance No. 167131. (Y-4)

- \*1845** Accept grant from the Department of Human Resources - Senior and Disabled Services Division in the amount of \$15,000 for Project Care: Elder Safety Coalition Year 3 (Ordinance)

**Disposition:** Ordinance No. 167132. (Y-4)

- \*1847** Authorize a lease agreement with GTE Mobilnet of Oregon Limited Partnership for non-park use of Portland Parks and Recreation property for construction of a cell site above the Vista Ridge Tunnel (Ordinance)

**Disposition:** Ordinance No. 167133. (Y-4)

- \*1848** Amend Contract with Wasserberger Benson Partnership, Architects, PC to include additional services in the amount of \$1,030 for special inspections beyond the original scope of work for the Matt Dishman Community Center (Ordinance; amend Contract No. 27654)

**Disposition:** Ordinance No. 167134. (Y-4)

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- \*1849** Increase contract with Coffman Excavation for Heron Lakes Golf Course Maintenance Yard relocation and parking lot upgrade by \$1,170 (Ordinance; amend Contract No. 28472)

**Disposition:** Ordinance No. 167135. (Y-4)

**Commissioner Gretchen Kafoury**

- \*1850** Amend agreement with Housing Authority of Portland to increase amount by \$99,606 (Ordinance; amend Agreement No. 28382)

**Disposition:** Ordinance No. 167136. (Y-4)

- \*1851** Contract with Multnomah County for \$70,095 to provide shelter and services to the homeless mentally ill and provide for payment (Ordinance)

**Disposition:** Ordinance No. 167137. (Y-4)

- \*1852** Contract with Catholic Community Services of Portland to carry out the Elizabeth House Transitional Living Program for homeless pregnant and/or parenting teens and provide for payment (Ordinance)

**Disposition:** Ordinance No. 167138. (Y-4)

- \*1853** Contract with Neighborhood Health Clinics, Inc., for \$10,000 to provide a pre-natal care outreach program for battered pregnant women in North, Northeast and Southeast Portland and provide for payment (Ordinance)

**Disposition:** Ordinance No. 167139. (Y-4)

- \*1854** Contract with ROSE Community Development Corporation for \$12,000 to provide neighborhood revitalization programs in selected target areas of outer southeast Portland and provide for payment (Ordinance)

**Disposition:** Ordinance No. 167140. (Y-4)

- \*1855** Contract with Southeast Uplift for \$25,000 to prepare feasibility report and pre-development work for the Brentwood Darlington Community Center and provide for payment (Ordinance)

**Disposition:** Ordinance No. 167141. (Y-4)

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- \*1856** Increase contract, as amended, for Digital Loop-protected Microwave System for 800 Mhz radio system by \$50,267 (Ordinance; amend Contract No. 28295)

**Disposition:** Ordinance No. 167142. (Y-4)

- \*1857** Authorize the Purchasing Agent to sign a Purchase Order as a contract with American Business Machines to furnish copiers and contact maintenance for the Bureau of General Services at the estimated amount of \$43,416 (Ordinance)

**Disposition:** Ordinance No. 167143. (Y-4)

- \*1858** Authorize termination of a contract with Environmental Pollution Control, Inc., for 36 month maintenance service for four Tymco high dump municipal sweepers (Ordinance; Contract No. 26862)

**Disposition:** Ordinance No. 167144. (Y-4)

- 1859** Establish Multnomah County Business Income Tax Fund (Ordinance)

**Disposition:** Ordinance No. 167145. (Y-4)

**Commissioner Mike Lindberg**

- 1860** Accept Final Certificate of Completion for Powell Blvd. sanitary sewer system and provide for final payment (Report; Contract No. 28713)

**Disposition:** Accepted.

- \*1861** Call for bids for the construction of 6-inch and 8-inch water mains in NE Holman St., NE Buffalo St., NE Broadway and NE Crystal Lane, authorize a contract and provide for payment (Ordinance)

**Disposition:** Ordinance No. 167146. (Y-4)

- 1862** Amend City Code to add disconnection of sewer service as a collection action for delinquent sewer user fees (Second Reading Agenda 1815)

**Disposition:** Ordinance No. 167147. (Y-4)

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- \*1863** Amend contract with Black & Veatch for \$15,913 for additional engineering services for the Headworks disinfection improvements and the Mt. Tabor, Washington Park chlorination improvements and provide for payment (Ordinance; amend Contract No. 28432)

**Disposition:** Ordinance No. 167148. (Y-4)

**City Auditor Barbara Clark**

- 1864** Accept FY 93/94, First Quarter report on Minority Business Enterprise and Women Business Enterprise participation in City contracting (Report)

**Disposition:** Accepted.

**REGULAR AGENDA**

- \*1846** Grant revocable permit to Portland Police Historical Association to construct a memorial in a portion of Gov. Tom McCall Waterfront Park (Ordinance)

**Discussion:** Commissioner Hales requested that this be referred back to his office.

**Disposition:** Referred to Commissioner of Public Safety.

**Commissioner Earl Blumenauer**

- S-1865** Adopt changes to the Conceptual Design Report for Westside Light Rail Project, LS4C-Downtown/Goose Hollow line segment (Resolution)

**Discussion:** Cay Kershner, Clerk of the Council, noted that a Substitute had been filed.

Commissioner Blumenauer moved the Substitute; Commissioner Kafoury seconded and the motion carried. (Y-4)

Commissioner Blumenauer said last year Council adopted the design for this section of the light rail through the Goose Hollow neighborhood. Since then some adjustments have been made and a few disagreements have arisen. What is before Council today represents the hard work and commitment from all the concerned parties. He is pleased that agreement has been reached on the design and believes it will create landmarks for the City in

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the same way that the Eastside and Downtown light rail projects did. He said they are working with their regional partners to prepare for every contingency, including budget shortfalls, so that the project will be completed on schedule on September 9, 1997.

Karen Rabiner, Westside Project Manager, Office of Transportation, said this resolution adopts changes to the conceptual design report adopted by Council in October, 1992 after extensive public review. The conceptual design for the Goose Hollow segment was published when the conceptual design was approximately 50 per cent complete and showed how the track and roadway alignment would fit in the neighborhood and described the stations and various amenities. Now the final designs are nearly complete and a number of changes from the conceptual design have been agreed upon. This resolution details about 40 design changes, mostly minor. Major ones concern use of a less costly and different trackway paving material along Jefferson, a change in the shelter design at the Jefferson Station to a new shed design, elimination of a planter strip along 18th and replacement with large tree wells, and a change in the sidewalk scoring pattern. Still others include changes in detail in the column circle design, the inclusion of art projects and the undergrounding of utilities on Yamhill and Morrison, which has already been accomplished.

Regarding the closure of SW Yamhill between 17th and 18th, Ms. Rabiner said when Council adopted the conceptual design in 1992, part of that action included this closure which allowed the eastbound track to remain in the existing Yamhill right-of-way and thus maximize the site left over for housing development. PDC is currently working with Tri-Met on a redevelopment program with the goal of having housing there when light rail opens. Concerns have been raised about access. Ms. Rabiner reminded Council that they mitigated the access issues involved in the closure by opening both Yamhill and Taylor to two-way traffic. She said these changes have been accepted by some of the parties and she is meeting with others to address some of their concerns.

Tuck Wilson, Westside Light Rail Project Director, Tri-Met, said he believes this project is going extremely well, adding that enormous progress has been made in the last three years in settling alignment issues. He said they are on schedule and within budget and believe a quality product will be delivered to all parties. He updated Council on the progress to date, adding that by the end of 1994, 75 per cent of the project will be under construction, with 22 contracts running simultaneously in 1995. He presented for Council

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consideration a proposed alternative for paragraphs one and three in the resolution.

Tad Savinar, Portland artist and chair of the artist search committee, said over a year and a half ago a national search was conducted and five artists were selected, two of them local residents. An attempt has been made to integrate the art work directly into the architecture, engineering and landscaping system from the start rather than seeking stand-alone pieces which are moved to the site. He said Portland will be an interesting test to see if this kind of integration is the wave of the future for urban design and public art. He said a major goal has been to design the stations as pockets within the neighborhood which either talk about the neighborhoods or reinforce the elements within them. History and natural elements, such as falling rain, are incorporated.

Mr. Savinar described some of the proposed projects and design elements, including creation of a civic plaza at the Civic Stadium station, which is the crossroads of the northwest and southwest neighborhoods. He said they hope to create a humanized system without spending extra federal or City dollars beyond the original allocation.

Commissioner Blumenauer said he is quite confident this will be replicated by others in the future.

Mr. Savinar said this is an opportunity to redesign the urban landscape.

Commissioner Lindberg said he thought there would be Starbucks in each one.

Greg Baldwin, Zimmer Gunsel Frasca, described in general the changes and refinements to the proposed design for this segment of the light rail system. He said the same principles found in the design of the downtown portion -- invitation, quality, accessibility and prudence -- have been applied here and expanded, adding that the contribution of the artists has been extraordinary and influential.

Mr. Baldwin showed slides demonstrating how the transit mall and light rail project transformed the downtown community. He said there are still some unknowns and the question is will this project have the ability to really transform the quality of the places it serves as well as the behavior of those who use them. He described the design problems encountered along the



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route and the solutions identified, including creation of a civic plaza and the use of plantings, fencing, lamps and art to provide continuity. The goal is to stimulate complementary development along the length of the rail as occurred in the downtown mall area.

Howard Glazer, Chair of the Goose Hollow Neighborhood Association, said dozens of Goose Hollow residents have worked thousands of hours during the last decade on this project. Without their work, the project initially proposed would have been an urban disaster. Instead, they are on the way to having a project that will be a credit to the City and Tri-Met, although it is hard to get them to accept that. He reminded Council that the City initiated the mitigation process because of the strong opposition of the neighborhood to the Tri-Met proposal. He said Tri-Met accepted the conceptual design and then went about making changes that did not follow the process. He said they have agreed to some of the changes with great reluctance, including the design of the Jefferson Street Station. However, in the spirit of compromise they have agreed to it.

Mr. Glazer emphasized that the neighborhood wants no more changes or the elimination of any more items. He said the station at 13th should be built even though at the moment it is not going to be built. He supported the resolution precisely as submitted, without the additional language submitted by Tri-Met.

Lew Delo, President, Multnomah Athletic Club, said this resolution represents a compromise that speaks very well to the process and the design. He said the promise of light rail is becoming a reality because Council made the effort to set up a process between the neighborhood and Tri-Met. He said they knew there would be changes in the conceptual design and budget considerations when it was adopted. This is a reasonable compromise on the design and amenities. He echoed Mr. Glazer's belief that there be no more changes, however, and also opposed the modifications submitted this morning by Tri-Met.

Bill Reilly, Jr., owner of a business at 18th and Taylor, said they believe light rail will be a great asset to the neighborhood but oppose the closure of Yamhill between 17th and 18th, believing that will have a detrimental impact on traffic flow. He said Yamhill is used to get to downtown as well as to I-405 southbound. As a secondary option he suggested making Taylor two-way at least to 16th Avenue.

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Robert Butler, 226 SW Parkside Drive, representing Stadium East Associates, objected to the closure of SW Yamhill, noting an earlier Goose Hollow Foothill League request not to close it or study that option further. He said they were dumbfounded that Council voted for closure and contended that he has received no response from City officials to numerous queries about why this was done. He said the original plan was to leave it open, allowing a structure of 220 housing units. When light rail was placed on the street, instead of on the Rasmussen block, the number of units was increased to 260, a marginal increase which does not justify closure. He said they finally received a partial response from Transportation stating that there is nothing in the report substantiating the reasons for the closure. Transportation has been asked by the District Attorney to produce their records, which they were unwilling to do earlier. He said the original plan leaving the street open would be easy to do and would preserve parking, reduce auto trips, lessen the echo chamber effect of turning the track as tight as one possibly can. He said 150 units could easily be built if the street were left open, which is the option that was fully studied.

Commissioner Lindberg asked staff to respond to questions about closure and about the impact on housing.

Ms. Rabiner said closure was done as part of the conceptual design, after quite a bit of discussion. At the time of the conceptual design there were two versions, one keeping Yamhill open and one closing it. There was a desire to find a solution that would keep both the trackway and vehicular traffic there but, after working with Tri-Met on a number of designs, they concluded that they would be unable to keep Yamhill open and still keep the trackway within the Yamhill right-of-way. Ms. Rabiner said the Portland Development Commission has done a feasibility study regarding the housing options but she cannot address questions regarding the number of units. Regarding Mr. Reilly's request, Taylor has already been changed to two-way from 18th to 17th and they will also look seriously at moving it to 16th which would improve traffic flow. She said the other design had the trackway looping up onto the site, a full block cut diagonally by the westbound tracks. That made the site available for development awkward. Keeping the trackway in the right-of-way opened up the site for development.

Commissioner Hales said he does not understand how the street closure issue got tangled up with the design.

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Ms. Rabiner said to keep the trackway within the right-of-way, the station has to move to the south side of Yamhill, which is where the travel lane is. She said they were unable to make it work on the north side.

Commissioner Blumenauer said he assumes information about the closure is available to any member of the public.

Ms. Rabiner said yes and she will be meeting with Mr. Butler to provide him information about the closure.

Commissioner Blumenauer said the City has been working very hard to keep to the spirit of the agreement and is committed to finishing the project on time and within the budget. This is a better project as a result of the changes and the goal now is to have no more. He said the City has been very concerned that there be a public process so that the comfort level is continued and is also committed to the idea that this project enhance the neighborhoods.

**Disposition:** Substitute Resolution No. 35216. (Y-4)

**\*1866** Authorize a contract for the NE 15th/16th Avenue Decouple Project with Copenhagen Utilities and Construction, Inc., and provide for payment (Ordinance)

**Discussion:** Ron Kleinschmidt, Bureau of Transportation Engineering, said they are very pleased with the bids they received. Since the street vacation process, two major property owners in the area have undertaken zone changes, which is consistent with the City's goals and the commercial expansion for this area. Holladay Park Plaza has also undertaken an \$11 million expansion. Finally, the Lloyd Center gave permission for interim development of two blocks that have lain dormant since 1957 when the Center was constructed. He described the work involved, adding that the neighborhoods seem very pleased with the proposed improvements.

Commissioner Blumenauer said the bottom line is that these improvements will not cost the City anything as the Lloyd Center is paying the costs.

**Disposition:** Ordinance No. 167149. (Y-4)

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**City Auditor Barbara Clark**

**1867** Form the Westside Light Rail Underground Utilities Local Improvement District (Second Reading Agenda 1820)

**Disposition:** Ordinance No. 167150. (Y-4)

**FOUR-FIFTHS AGENDA**

**\*1868** Authorize the execution of Subsurface Lease Amendments between the City and Olympia & York Properties, Inc., to make technical changes to the existing lease agreement (Ordinance; amend Contract No. 19685; introduced by Commissioner Blumenauer)

**Disposition:** Ordinance No. 167151. (Y-4)

At 11:00 a.m., Council adjourned.

BARBARA CLARK  
Auditor of the City of Portland



By Cay Kershner  
Clerk of the Council

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**WEDNESDAY, 2:00 PM, NOVEMBER 24, 1993**

**DUE TO THE LACK OF AN AGENDA  
COUNCIL DID NOT MEET**