



CITY OF

PORTLAND, OREGON

**OFFICIAL
MINUTES**

A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 20TH DAY OF JANUARY, 1993 AT 9:30 A.M.

THOSE PRESENT WERE: Mayor Katz, Presiding; Commissioners Blumenauer, Hales, Kafoury and Lindberg, 5.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Harry Auerbach, Deputy City Attorney; and Officer Sheridan Grippen, Sergeant at Arms.

***38** **TIME CERTAIN: 9:30 AM** - Authorize joining Consolidated Cable Communications Commission by intergovernmental agreement (Ordinance)

Discussion: David Olson, Director of the Office of Cable Communications and Franchise Management, said this agreement consolidates cable regulatory cable commissions and staff.

Mary Beth Henry, Cable Communications and Franchise Management Office, recognized those members of the Task Force who were present and introduced Julie Omelchuck who will be transferring over from Multnomah County.

Commissioner Hales commended the Task Force and said he hoped this is the first of many consolidation agreements that will come before Council.

Disposition: Ordinance No. 166168. (Y-5)

On a Y-5 roll call, the Consent Agenda was adopted as follows:

CONSENT AGENDA - NO DISCUSSION

40 Accept bid of Carson Oil Company for furnishing gasoline for \$460,533 (Purchasing Report - Bid 68-A)

Disposition: Accepted; prepare contract.

January 20, 1993

- 41** Reject all bids for personal computers and printers and accept bid of McLoughlin Computer Center for software for \$27,592 (Purchasing Report - Bid 74)

Disposition: Accepted; prepare contract.

- 42** Vacate a certain portion of SE Fern Avenue and a portion of SE Platt Avenue, under certain conditions (Ordinance by Order of Council: C-9798)

Disposition: Passed to Second Reading January 27, 1993 at 9:30 a.m.

- 43** Vacate a portion of SE 100th Avenue south of SE Powell Boulevard, under certain conditions (Second Reading Agenda 21; C-9819)

Disposition: Ordinance No. 166169. (Y-5)

Mayor Vera Katz

- 44** Authorize advertising for proposals to provide interim financing for public improvements associated with the Oregon Arena Project (Resolution)

Disposition: Resolution No. 35095. (Y-5)

- *45** Pay claim of Portland Adventist Medical Center (Ordinance)

Disposition: Ordinance No. 166170. (Y-5)

- *46** Pay claim of Rosalee Brandon (Ordinance)

Disposition: Ordinance No. 166171. (Y-5)

- *47** Settle claim of Robert Huebner (Ordinance)

Disposition: Ordinance No. 166172. (Y-5)

Commissioner Earl Blumenauer

- 48** Transmit report from City Engineer for petition to institute proceedings for the improvement of SW Palatine Street from SW Boones Ferry Road to the west end (Report; C-9831)

Disposition: Accepted.

January 20, 1993

49 Direct the City Engineer to prepare plans, specifications and cost estimates for the street and storm sewer improvements in the SW Palatine Street from SW Boones Ferry Road to the west end (Resolution)

Disposition: Resolution No. 35096. (Y-5)

50 Accept completion of the NE Halsey Street, 58th to 61st Avenue reconstruction and make final payment to K & R Plumbing Construction Company (Report; Contract No. 28179)

Disposition: Accepted.

51 Set hearing date 9:30 a.m., Wednesday, February 24, 1993 and initiate the vacation of a portion of NW Thompson Road (originally NW Cornell Road, Road No. 1256) (Resolution; C-9830)

Disposition: Resolution No. 35097. (Y-5)

***52** Release the City's interest in a sewer easement located in Lot 1, Block 2, Plantation, Multnomah County, Oregon (Ordinance)

Disposition: Ordinance No. 166173. (Y-5)

***53** Amend contract with Portland Development Commission for property location services (Ordinance; amend Contract No. 27658)

Disposition: Ordinance No. 166174. (Y-5)

***54** Call for bids to furnish replacement curbside recycling containers for a three-year period, authorize a contract and provide for payment (Ordinance)

Disposition: Ordinance No. 166175. (Y-5)

***55** Call for bids for the NE 13th Avenue Basin, C.S.O. Sump Project - Unit 7, authorize a contract and provide for payment (Ordinance)

Disposition: Ordinance No. 166176. (Y-5)

***56** Call for bids for the NE 13th Avenue Basin, C.S.O. Sump Project - Unit 9, authorize a contract and provide for payment (Ordinance)

Disposition: Ordinance No. 166177. (Y-5)

January 20, 1993

Commissioner Charlie Hales

- *57** Agreement for administration of the "Community Right To Know Hazardous Substance Possession Fee Program" between State of Oregon, Department of Revenue and the Fire Bureau (Ordinance)

Disposition: Ordinance No. 166178. (Y-5)

- *58** Call for bids for the Phase Three addition of a drill tower for the Fire Bureau Training Center, authorize a contract and provide for payment (Ordinance)

Disposition: Ordinance No. 166179. (Y-5)

Commissioner Mike Lindberg

- *59** Amend contract with the Port of Portland for the Metropolitan Arts Commission to administer an airport public art program (Ordinance)

Disposition: Ordinance No. 166180. (Y-5)

City Auditor Barbara Clark

- *60** Cancel sewer system development charge at 11925 SE Holgate Boulevard (Ordinance; amend Ordinance No. 165166)

Disposition: Ordinance No. 166181. (Y-5)

REGULAR AGENDA

Commissioner Earl Blumenauer

- *62** Contract with Chester Environmental Group to provide laboratory and consulting services and provide for payment (Ordinance)

Disposition: Ordinance No. 166182. (Y-5)

- *63** Agreement with Tri-Met for the North Terminal Bus Facility Project (Ordinance)

Disposition: Ordinance No. 166183. (Y-5)

January 20, 1993

Commissioner Mike Lindberg

- *64** Intergovernmental agreement with the Multnomah County Community Action Program Office for \$130,000 to provide services for implementing the Block-by-Block Weatherization Program (Ordinance)

Disposition: Ordinance No. 166184. (Y-5)

- *65** Authorize grants for performance and/or public services that promote the arts and provide for payment (Ordinance)

Discussion: Kathleen Johnson-Kuhn, Commissioner Lindberg's Office, said these grants are directly due to the City's initiative in putting additional money into the arts. She said City money was matched by a \$15,000 contribution from Clackamas County, \$20,000 from Washington County and \$11,000 from the Oregon Arts Commission. The City then returned the grant money back to those counties.

Commissioner Lindberg said last year Council approved \$250,000 in one-time money to the arts in the form of a challenge grant to the region. He said Metro contributed \$200,000 which, with the other matching grants, brought the City pretty close to the \$250,000 that was approved.

Disposition: Ordinance No. 166185. (Y-5)

- 61** Direct the Bureau of Environmental Services and the Water Works to implement metered billing for sewer rates by July 1, 1993 and develop an interim and long-term billing process improvement plan which addresses current deficiencies (Resolution introduced by Commissioners Blumenauer and Lindberg)

Discussion: Commissioner Blumenauer said basing rates on metered readings will give people an opportunity to reduce their rates as they will only pay for what they use. He said he is hopeful that this proposal will allow the City to move forward quickly.

Commissioner Lindberg said he is very excited about the involvement of private utilities to see if they can help the City provide services more efficiently.

Noam Stampfer, Bureau of Environmental Services, noting that metered billing is set to begin on July 1, said going to metered rates will bring the actual amounts consumers pay closer to their actual use and help achieve

January 20, 1993

equity. He explained that there are two discounts currently in the system for the elderly and disabled and the bureaus believe that under the metered system these two groups will continue to pay a lower annual amount. However, the new system will be reviewed before implementation to make sure it does not have a negative impact. He said they believe most people will pay less based on their water use. The bureaus plan to return to Council April 1 with a proposal for interim measures.

Mike Rosenberger, Water Bureau Administrator, said one of the issues is timing. He said working with Portland General Electric (PGE) and Pacific Power and Light (PP&L) provides an opportunity to address the demand issue right away. The other issue is the size of the bill and the best way to set up payment arrangements: the bureaus will present recommendations on both these issues in April. They will continue to look at billing system replacement, a longer term issue, which could also tie in with the private utilities.

Mayor Katz asked how this will impact the average Portland resident and if the Bureaus know where the increases and decreases will occur.

Mr. Stampfer said there will be no change for the average customer and it is projected to be cost neutral.

Mayor Katz asked what the spread was on the decreases and increases.

Mr. Stampfer said rates could be significantly lower for truly low water users while increases for those using more than 100 cubic meters would be dramatically higher. He said these are people who use about 15 times more water than normal.

Commissioner Blumenauer said the problem is that the majority of residents are currently paying more than their fair share. He said they are exploring possible legitimate exceptions to high water use, such as water used for dialysis.

Mayor Katz asked about public education efforts.

Mr. Stampfer outlined the bureaus' public information plans and their efforts to reach high water users.

Mayor Katz said changing the system of billing to a monthly basis will have an enormous impact on some users. Since rates and rate structure have not even been discussed for next year, she expressed concern about whether the City can move to monthly billing fast enough to lessen the impact.

January 20, 1993

Mr. Rosenberger said they will address such concerns when they return to Council in April.

Commissioner Hales asked about the possibility of contacting those who use excessive amounts of water by phone.

Mr. Stampfer said they plan to do a direct mailing to identified customers and believe that if they contact the 1,000 highest residential users they will capture most of the heaviest users.

Commissioner Lindberg said this resolution allows the bureaus to be very creative in implementing this new system.

Mr. Rosenberger noted that the resolution is in two parts - one part introduces metered billing and the second replaces the billing system itself. He said there is some division in the community about moving to monthly billing, noting that the Bureaus would be looking at three times as much meter reading, billing and additional personnel. There are also other alternatives such as installment payments that need to be explored. He asked Council not to approve monthly billing until some of these alternatives are explored.

Commissioner Lindberg said Council will have all the information about options in April.

Commissioner Blumenauer said one thing that is not negotiable is the need to respond to those who have complained about inequities in the sewer system and want a pay-for-use system. He said he does not want an information effort that in any way prohibits following through on a use-base.

Mr. Rosenberger agreed.

Mayor Katz said the community must be well prepared for such changes because some of them will have a huge impact.

Mr. Stampfer said the incremental cost of going to a metered billing system is not nearly as significant in cost as going to a monthly billing system.

Mayor Katz said there is a need to move on monthly billing because that changes behavior.

Mike Pittman, Pacific Power and Light, said his company is very receptive to exploring meter reading possibilities and sharing its expertise.

January 20, 1993

Jan Harrison, PGE, Customer Services Manager, said a public/private partnership can be a plus for both sectors. She said the issues are complex and making changes in people's lives is a big challenge.

Commissioner Blumenauer said one possibility might be a consortium that could provide a single system for all public and private utilities that is cheaper and possibly incorporates electronic monitoring without on-site inspection.

Ms. Harrison explained that messages to the customers need to be very clear.

Mr. Pittman said the profile of one's customers must be understood in order to have successful change.

Commissioner Hales said his comments regarding public education in no way diminish his enthusiasm for creativity.

Disposition: Resolution No. 35098. (Y-5)

S-39

TIME CERTAIN: 10:00 AM - Recommend support for the Westside Corridor Project Traffic Management Plan (Resolution)

Discussion: Cay Kershner, Clerk of the Council, noted that a substitute had been distributed. The Mayor, noting no objection, ordered that it be accepted.

Commissioner Blumenauer said this sets out what needs to be done to protect neighborhood streets throughout the City during construction of the Westside Light Rail, the largest public works project in the history of the State.

Bob Post, Tri Met Deputy Director, described the plan, which outlines measures to manage traffic during construction of the Westside Light Rail in a way which will not negatively impact neighborhood streets. He said their aim is to keep traffic moving on 217 and the Sunset Highway, attract drivers from single car occupancy and discourage traffic from diverting into the neighborhoods. He noted that on the Westside, unlike the Banfield, there are few alternative places where traffic can be diverted and there is also a need to protect arterials such as Burnside. He said the \$6 million cost is to be shared by Tri-Met and the Oregon Department of Transportation, about half of which will go towards providing additional bus service. Because there is controversy about a number of the elements, it is important that the plan be

January 20, 1993

flexible so that other options can be pursued if people respond in unanticipated ways. He said they expect to monitor the plan closely so that, if certain elements do not work, they can move to other options which do.

Phil Selinger, Tri-Met Cost Engineer, said the major work will be done in the fall of 1993 and the problem will go away in the fall of 1997 when light rail opens. He described how the plan evolved, with particular emphasis on citizen participation efforts. He said the plan focuses on the five major routes which will be most affected by the construction. He added that capacity on the Sunset will be diminished by as much as 25 percent (800-1,000 cars per hour), raising concerns about neighborhood intrusion and traffic delays.

Mr. Selinger said some of the strategies devised to meet the goals outlined by Mr. Post include promoting telecommuting, flextime and rideshares in order to reduce demand on the facilities by putting people onto buses and into carpools. The bus system calls for four temporary park and ride lots, two additional express bus routes and a number of bus incentives, including bus-only lanes on the Sunset.

Mayor Katz asked what the goals were for reaching the strategies and how success would be measured.

Mr. Selinger said their goal is to remove 800 cars per hour on the Sunset. They also have developed a carpool program focusing on major employers and other incentives plus a lineup of highway management strategies which includes incident management to deal with delays and access as well as traffic flow improvements. A monitoring and evaluation program, for both major arterials and local routes, has also been included in the budget. The City will make a preconstruction effort to deal with existing local neighborhood street problems and the Traffic Management Plan (TMP) has budgeted \$200,000 to mitigate intrusions into neighborhoods as a result of construction.

Mayor Katz asked how much mitigation would be provided.

Mr. Selinger said they will do what is necessary to remove the intrusion, including adding barriers, traffic diverters or whatever it takes to ease the problem.

Mayor Katz asked if the problems have been identified so far.

Mr. Selinger said the City is now looking at existing problems. He said citizens have identified potential problems and the report details which

January 20, 1993

streets will be most closely watched. He said the City is making a major contribution in capital projects that have been coordinated with the TMP to give them an effective budget of over \$11,000,000.

Commissioner Blumenauer said the City will provide \$1.5 million.

Commissioner Hales cautioned about relying too much on Beaverton Hillsdale Highway during snowy weather.

Mayor Katz said the goal of eliminating 800-1,000 vehicles an hour is very ambitious, adding her hope that Tri-Met will be able to identify exactly how it is progressing with the strategies. She asked that Council be informed as to whether the benchmarks are being met.

Claude Sakr, Oregon Department of Transportation (ODOT), said they plan to evaluate the TMP every two months during the first year and every three months after that.

Commissioner Lindberg asked about impacts from construction such as noise and vibrations and whether this was separate from traffic management.

Mr. Post said those impacts would be addressed by the Construction Management Plan, which will very specifically address anticipated impacts and specify mitigation efforts.

Howard Hubbard, chair of the Citizens Advisory Committee for the Westside Project, said they held three sessions regarding the Plan but had very little citizen participation. He said some people would say that spending \$6 million on this plan might be better put into building the Salmon Street station or something else and that is why it is difficult for his committee to speak up for adoption of the plan. He said the Committee regrets that light rail can not be completed before the highway construction begins, adding that while the Committee believes the plan is well-conceived, no one moved to adopt it.

Mayor Katz said the Committee needs to continue to be active as it will hear from other people once constructions begins.

Mel Zucker, 2222 NW Ramsey Drive, 97229, said the Sunset is so overcrowded now it is already impacting neighborhood streets and will only grow worse when construction begins. He argued that Tri-Met's plan to eliminate 1,000 autos in peak hours will not work and called for free bus

January 20, 1993

service on the existing routes west of 217 on the Sunset and for switching to larger buses. He said dramatic incentives are needed in order to change deeply entrenched driving habits.

Mr. Zucker said the cost of the program would be a loss in revenue of \$21,000 a month. He noted that the report dismisses fare reductions as inconsistent with Tri-Met fare policy but contended that the policy should not apply here because TMP funds are not intended for systemwide application. He also called for free parking to 100 carpool vehicles, arguing that the current discounted downtown carpool program is not policed or effective.

Mayor Katz said a different ridership policy than the one proposed should be considered if the goal of eliminating 800-1,000 vehicles per hour is not met.

Commissioner Kafoury asked what the cost would be to Tri-Met to provide the free service.

Mr. Zucker said there is no additional cost.

Mayor Katz asked Tri-Met to respond in a memo to Mr. Zucker's recommendations.

Candace Deming, Southwest Hills League, 2352 SW Market St. Dr., said they would like Dosch and Shattuck added to the streets where there are concerns about the impacts. She said the streets are already full to capacity now and this plan does not adequately address them.

Commissioner Hales said from the maps he was looking at, those streets were included in the monitoring.

Ms. Deming said they were not on the list of streets where concerns had been identified. She described some of the improvements they would like, noting budget restraints.

Barbara Devine, Southwest Hills Residential League, said they believe their area has been disregarded and that there is insufficient money in the budget to place controls on problem streets. She asked for inclusion of Broadway Drive, Patton and Vista as well as Shattuck and Hamilton in the mitigation measures as they believe traffic will increase dramatically on those streets during construction.

Cathy Sharp, Northwest District Association, said mitigation from through traffic is absolutely necessary, especially as a result of the widening of Route 26. She recommended closing Cornell except for bus and carpool traffic,

January 20, 1993

although it is far from the only street with problems. She supported free bus service, even paying people to take the bus, and the establishment of effective bus lanes. Ms. Sharp contended that telecommuting, flextime and carpooling have not been effective and called for discouraging traffic by requiring drivers to pay for using certain streets.

Mayor Katz asked her to share her ideas with Tri-Met. She said if Tri-Met is not more innovative in its strategies, the mitigation efforts will fail.

Mr. Sakr said from ODOT's viewpoint, the TMP is a major undertaking as it has never embarked on such a project before. He said they hope to achieve a balanced set of strategies which considers the needs of both commuters and residents in the affected areas. He said of commuters who use the corridor, less than 25 percent go downtown and these would constitute the group most receptive to switching modes. He said different strategies are needed for those who do not commute downtown and they hope a balanced set of strategies will address the impact and monitoring will tell them how effective they are.

Mayor Katz said she did not hear anything which would argue against adopting a strategy for a smaller percentage of the population.

Mr. Selinger said they looked at a long list of strategies, including the closing of Cornell except to carpools and rideshares, and that this was not pursued only because it looked like a terrible enforcement problem, involving neighborhood permits and police checkpoints. He said they also looked at congestion pricing, a very radical approach which has statewide implications. He said giving free fares to West side riders has major regional policy implications for Tri-Met.

Mr. Post said incentives, free fares and limited-time pass discounts on new routes are being considered. He said they believe their plan will work but if it does not they will be happy to consider more radical approaches. He said he would love to have an exclusive bus lane on the Sunset.

Mayor Katz said the City will be monitoring this plan and will seek answers from ODOT and Tri-Met if it is not working.

Commissioner Blumenauer said if particular streets are closed or an express bus lane is established, cars are displaced and where they go must be considered. He said the Office of Transportation is going after some federal money and there is a possibility it can be used for enforcement if congestion pricing is put into effect in the Cornell corridor. He said he strongly believes that more police are needed for traffic enforcement, noting his belief that a

January 20, 1993

lack of such enforcement in the West Hills is producing some life-threatening situations. He recommended coming back for a reality check every six months to monitor this plan. He cautioned against adopting band-aid measures in one area that simply shift the problems elsewhere.

Mr. Selinger said they will have a detailed implementation plan available in June.

Commissioner Lindberg asked where the City stands on congestion pricing and if there were a contingency plan if traffic levels do not decrease as much as hoped.

Commissioner Blumenauer said the City is competing nationally for grant money and should know within 90 days whether it will receive funds that could be used to test congestion pricing.

Mr. Post said options have been identified such as extension of free bus service and free parking if the original plan does not work. He said if they find that car pools do not work they may want to shift funds to an option that is working.

Mayor Katz said they need to set up benchmarks so Council can tell whether they have reached their objectives.

Disposition: Substitute Resolution No. 35099. (Y-5)

At 11:25 a.m., Council adjourned.

BARBARA CLARK
Auditor of the City of Portland

Cay Kershner

By Cay Kershner
Clerk of the Council

January 20, 1993

WEDNESDAY, 2:00 PM, JANUARY 20, 1993

DUE TO LACK OF AN AGENDA
THE PORTLAND CITY COUNCIL
DID NOT MEET

THURSDAY, 2:00 PM, JANUARY 21, 1993

DUE TO LACK OF AN AGENDA
THE PORTLAND CITY COUNCIL
DID NOT MEET