



CITY OF
PORTLAND, OREGON

**OFFICIAL
MINUTES**

A SPECIAL JOINT MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON, THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS AND THE COUNCIL OF THE CITY OF GRESHAM, OREGON WAS HELD THE 4TH DAY OF SEPTEMBER, 1991 AT 9:30 A.M.

THOSE PRESENT WERE: City of Portland Mayor J.E. Clark, Commissioners Earl Blumenauer, Dick Bogle, Gretchen Kafoury, Mike Lindberg and Auditor Barbara Clark;

Multnomah County Board of Commissioners Gladys McCoy (Chair), Pauline Anderson, Ric Bauman, Gary Hansen, Sharron Kelley and Auditor Gary Blackmer;

City of Gresham Mayor Gussie McRobert, Council Members Jack Adams, Jack Gallagher, Bernie Guisto and Barbara Wiggin;

City of Fairview Mayor Fred Carlson and City of Troutdale Mayor Sam Cox.

Consultant William Dodge facilitated this work session for elected officials of the above-named jurisdictions who met to discuss the financing and coordination of local government services.

Participants drafted a list of seven public service areas to be examined for merger. The list included:

- Law enforcement
- Land-use planning
- Transportation
- Emergency management
- Administrative services
- Cable communications
- Animal control

City of Portland Commissioner Gretchen Kafoury, Multnomah County Commissioner Ric Bauman and City of Gresham Mayor Gussie McRobert volunteered to be on a committee to study process options.

In addition, a staff workgroup was named to gather information on the seven areas proposed for merger. Members of this group include: Dave Warren, Multnomah County Budget Officer; Hank Miggins, Executive

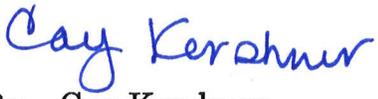
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Assistant to Multnomah County Chair; Maureen Leonard, staffperson to Multnomah County Commissioner Ric Bauman; Gary Blackmer, Multnomah County Auditor; Steve Bauer and Tim Grewe, Portland Office of Finance and Administration; Dave Kish, Executive Assistant to Mayor Clark; Ramsay Weit, Executive Assistant to Portland Commissioner Gretchen Kafoury; Barbara Clark, City of Portland Auditor; Mike Casey, Gresham City Manager; and Courtney Wilton, Gresham Assistant Finance Director.

The group pledged to hold additional meetings. The number and dates are to be determined.

At noon, the meeting adjourned.

BARBARA CLARK
Auditor of the City of Portland


By Cay Kershner
Clerk of the Council

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A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 4TH DAY OF SEPTEMBER, 1991 AT 2:00 P.M.

THOSE PRESENT WERE: Mayor Clark, Presiding; Commissioners Blumenauer, Bogle, Kafoury and Lindberg, 5.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Pete Kasting, Chief Deputy City Attorney; and Officer Sheridan Grippen, Sergeant at Arms.

Agenda No. 1531 was pulled from Consent. On a Y-5 roll call, the balance of the Consent Agenda was adopted as follows:

CONSENT AGENDA - NO DISCUSSION

Mayor J. E. Bud Clark

***1523** Call for bids for The Portland Building Lobby renovation, authorize contract and provide for payment (Ordinance)

Disposition: Ordinance No. 164604. (Y-5)

***1524** Agreement to provide photographic developing services to Multnomah County (Ordinance)

Disposition: Ordinance No. 164605. (Y-5)

***1525** Agreement to sell petroleum products to the Housing Authority of Portland (Ordinance)

Disposition: Ordinance No. 164606. (Y-5)

***1526** Agreement with Cain and Associates for \$19,875 to teach cultural awareness/diversity (Ordinance)

Disposition: Ordinance No. 164607. (Y-5)

Commissioner Earl Blumenauer

***1527** Accept a sewer easement for the Linn Park (#39) Sanitary Sewer Project, granted by Club Estates East Condominium Association, at no cost to the City (Ordinance)

Disposition: Ordinance No. 164608. (Y-5)

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***1528** Accept an outfall easement for the Willamette Park Sewer Project, granted by the Division of State Lands (Ordinance)

Disposition: Ordinance No. 164609. (Y-5)

***1529** Authorize continued negotiations for the purchase of rights-of-way required for the N Marine Drive, Rivergate I-5 (Portland) Section, Street Improvement Project, and in the event that no satisfactory agreement can be reached, authorize the City Attorney to commence condemnation proceedings and authorize the City Attorney to obtain early possession (Ordinance)

Disposition: Ordinance No. 164610. (Y-5)

***1530** Continue negotiations to purchase a pump station easement for the NE Airport Way II, NE 138th to NE 181st Avenues Water and Sanitary Sewer System LID, commence condemnation proceedings, if necessary, and obtain early possession (Ordinance)

Disposition: Ordinance No. 164611. (Y-5)

Commissioner Mike Lindberg

1532 Accept Contract No. 26942 with John Arnold Company as complete and authorize final payment (Report)

Disposition: Accepted.

1533 Accept Contract No. 27114 with John Arnold Company as complete and authorize final payment (Report)

Disposition: Accepted.

1534 Accept Oaks Bottom water control structure as substantially complete as of August 9, 1991 and authorize final payment of \$26,956 (Report)

Disposition: Accepted.

***1535** Authorize one ten-foot perpetual easement and one five-foot temporary easement for water lines on the property of Gerald and Janis Rae Severson, and Linda E. Stiles, at SW Greenhills Way at a total cost of \$7,440 (Ordinance)

Disposition: Ordinance No. 164612. (Y-5)

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***1536** Contract with Steve Reischman for summer concerts (Ordinance)

Disposition: Ordinance No. 164613. (Y-5)

City Auditor Barbara Clark

1537 Appoint Eugene Rashad, Jerrell Spires and Jose Tornero to Police Internal Investigations Auditing Committee (Resolution)

Disposition: Resolution No. 34893. (Y-5)

REGULAR AGENDA

***1531** Contract with Kramer, Chin & Mayo, Inc., to increase funds for Construction Administration Services for the Sullivan Pump Station and provide for payment (Ordinance; amend Contract No. 25203)

Discussion: Cay Kershner, Clerk of the Council, said Environmental Services had requested that this item be continued for two weeks.

Disposition: Continued to September 18, 1991 at 9:30 a.m.

Commissioner Earl Blumenauer

***1538** Agreement with OMSI for design, construction contract management, and construction of the Stephens Slough Storm Sewer Relocation Project and provide for payment (Ordinance)

Disposition: Ordinance No. 164614. (Y-5)

Commissioner Gretchen Kafoury

***1539** Agreement with the Private Industry Council, Inc., to provide a special summer employment program for gang-affected youth (Ordinance)

Discussion: Commissioner Kafoury said this reflects Council's decision to reinstate \$50,000 and add \$50,000 for the summer jobs program. She said the focus was on creating and filling 63 job slots with gang-affected youth. She said many agencies cooperated, including PIC which donated its administrative services for free.

Disposition: Ordinance No. 164615. (Y-5)

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1540 Tentatively deny appeal of Logan Ramsey, applicant, and uphold Hearings Officer's decision to deny application for a 15-lot PUD and subdivision located at NW Saltzman Road, southwest of Skyline (Findings; Previous Agenda 1441)

Discussion: Peter Kasting, Chief Deputy City Attorney, said the only change to these findings is the addition of one finding recognizing that the Northwest Hills Plan has been submitted to and acknowledged by LCDC (Land Conservation and Development Commission).

Commissioner Kafoury moved that the findings be approved. Commissioner Blumenauer seconded the motion.

Disposition: Appeal denied. Findings Adopted. (Y-5)

City Auditor Barbara Clark

1541 Initiate foreclosure action on three properties for the collection of delinquent City liens (Second Reading Agenda S-1514)

Disposition: Ordinance No. 164616. (Y-5)

1542 Assess property for sidewalk maintenance through June 30, 1991 (Ordinance)

Disposition: Passed to Second Reading September 11, 1991 at 9:30 a.m.

At 2:10 p.m. Council recessed.

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A RECESSED MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS 5TH DAY OF SEPTEMBER, 1991 AT 2:00 P.M.

THOSE PRESENT WERE: Mayor Clark, Presiding; Commissioners Blumenauer, Kafoury and Lindberg, 4.

OFFICERS IN ATTENDANCE: Cay Kershner, Clerk of the Council; Ben Walters, Deputy City Attorney; and Officer Sheridan Grippen, Sergeant at Arms.

1543

TIME CERTAIN: 2:00 PM - Adopt special design guidelines for the design zone area of the Lloyd District of the Central City Plan and direct the Design and Landmarks Commissions to use the guidelines (Ordinance)

Discussion: Leo Williams, Planning Bureau, described the work of the Advisory Committee and the efforts made to involve businesses, residents, neighborhood associations and other interested parties. He said the Design Commission approved the guidelines on August 15 and recommend Council adoption.

Dean Smith, 3036 NE 19th, Advisory Committee member, said important progress on at least three fronts is reflected in these guidelines. The first is the attempt, through the landscape guideline (A5-6), to ensure that the Lloyd District will have a satisfactory amount of natural vegetation and habitat for small urban wildlife. Second, several key sub areas have been identified for attention, including the connection of public facilities to the Willamette River and the integration of the Civic Campus and the Lloyd Center into the District as a whole. Finally, several guidelines reinforce the Broadway-Weidler corridor as a special retail area.

As President of the Irvington Neighborhood Association, Mr. Smith asked that a special transportation study be undertaken for the entire Broadway-Weidler corridor.

Wayne Stewart, Chairman, Design Commission, 111 SW Oak, said the document before Council is an attempt to balance concerns expressed to the Commission during the public hearings. He noted that the allowable density in the area is very similar to what is allowed downtown.

Diane Meisenhalter, 1905 NE Going, spoke for the Green City Vision group. She called for the incorporation of ecological design into the guidelines in three areas: 1) development of a natural corridor from

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the Willamette River through Sullivan's Gulch; 2) elaboration of the Holladay Park pedestrian corridor concept from Overlook to Holladay Park and; 3) neighborhood feeder street development with a pedestrian/cyclist orientation.

Mayor Clark clarified that the Overlook Park she cited is by the Steel Bridge.

Commissioner Blumenauer said her proposals could actually help solve some storm water runoff problems and that resources may be available to study them.

Steve Rogers, 533 NE Brazee, Eliot Neighborhood Association, supported the guidelines but called for creation of a park in the vicinity of Martin Luther King Boulevard and NE Broadway.

Jennifer Sharp, 2234 NE 9th, criticized the current version of the guidelines as ecologically ineffectual and called for amending the guidelines to replace the current A5-6 guideline with an earlier version written by Leo Williams.

Doug Cottam, Urban Wildlife Biologist, State Department of Fish and Wildlife, supported the proposal for ecological landscaping and requested that all natural landscaping use only plants native to the Northwest.

Marcy McInelly, 6424 NW Winston Drive, American Institute of Architects, applauded the process and recommended passage of the document.

Reuel Fish, Advisory Committee member and area developer, urged adoption of the guidelines as written, noting that they represent a consensus of views without imposing undue burden on development.

Brian Sharp, 2234 NE 9th, noted the dearth of wildlife left in the area due to the loss of green space and asked that something be done about increased traffic on Broadway and Weidler.

Mr. Williams said the Advisory Committee has noted that the ecological issues raised are not special to the Lloyd District but are more appropriate to the City as a whole. However, he said he personally believes a ecological guideline can specifically refer to the district since the Convention Center has made it the front door for the City. He said his compromise guideline stresses that man and nature are not mutually exclusive. He said if his version is unacceptable, he supports Jennifer Sharp's amendment which adds the word "environment" to Guideline A5-6.

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He also recommended that Council, under Other Considerations in the guidelines, revise the second sentence in the third item to read "investigate the manner in which ecological landscaping can be incorporated in the District". He also noted that the resolution proposed by Sullivan's Gulch Neighborhood Association refers to a landscape master plan between the 28th Avenue bridge and the River while the current proposal refers to the 20th Avenue bridge. He said he saw no problem in extending it to 28th.

Commissioner Kafoury moved to amend the Other Considerations section (page 20) to incorporate the two changes suggested by Mr. Williams. Commissioner Blumenauer seconded. The motion carried. (Y-4)

Mr. Williams then referred to the possible replacement of Guideline A5-6 (page 8) with the "Williams version".

Commissioner Kafoury said she is nervous about doing that when people had worked so carefully to produce the document as proposed.

Mr. Smith said this was the most challenging issue they had to deal with. He said he personally would feel comfortable with the Williams version but that the Committee had reached an impasse on this subject because of concerns about holding business people in the Lloyd District to a different standard than is in effect elsewhere in the Central City. He said there was also a concern that the issue of ecological landscaping is still evolving.

Commissioner Kafoury asked about expanding this Citywide or at least to the Central City area.

Commissioner Blumenauer said he believes the language that calls for natural landscaping falls short of the mark and that at least the words "environment and" could be added to Guideline A5-6.

Commissioner Kafoury asked what the difference between environmental and ecological was.

Mr. Rogers said he thought the crux of the Committee's problem was that they did not know exactly what ecological meant and felt the financial consequences were potentially uncertain.

Commissioner Blumenauer said he anticipates that this will be an issue that will need further refinement no matter what approach Council takes today.

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Commissioner Kafoury moved that the words "environment and" be inserted between the words "natural" and "landscaping" in the second sentence of the second paragraph of Guideline A5-6. Commissioner Lindberg seconded and the motion carried.

Commissioner Kafoury asked about adding the phrase "which is supportive of both the built and natural environment" from the Williams version to Guideline A5-6 in order to clarify the goals.

Mr. Williams said his definition of ecological landscaping is achieving a supportive relationship between the natural and native environment and the built environment to create a complementary balance.

Commissioner Kafoury moved that the language she had proposed be added to Guideline A5-6. Commissioner Lindberg seconded.

Mr. Stewart said he supports the ecological approach but that in such a high density district there are lots of other issues, such as the spread of tree roots onto sidewalks, to be considered.

Commissioner Lindberg noted that the word ecological is not part of the proposed new language for the A5-6 guideline.

Mr. Stewart said he did not think the Design Commission would have a problem with it then.

Ms. Meisenhelter urged adoption of the entire Williams version.

Commissioner Kafoury again proposed adoption of the language from the Williams version for the A5-6 guideline itself, but not the rest of it. She said she is not willing to tinker further with the hard work of the Committee and the balance they have achieved.

Mayor Clark read the A5-6 guideline as proposed: "Incorporate landscaping as an integral element of district design which is supportive of both the built and natural environment." Council voted to adopt it. (Y-4)

Commissioner Blumenauer said he hopes the Planning Bureau will be able to provide very clear direction as to what this means. He said he also thinks the rest of the City needs to be involved too and that perhaps the Environmental Commission might explore this concept.

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Commissioner Lindberg called the Williams version very creative and said he hopes some follow up can occur in this area.

Disposition: Passed to Second Reading September 11, 1991 at 9:30 a.m. as amended.

At 3:00 p.m., Council adjourned.

BARBARA CLARK
Auditor of the City of Portland



By Cay Kershner
Clerk of the Council