

Measure 26-159

EXHIBIT A

To: Portland City Council

From: Mike Abbaté, Director, Portland Parks & Recreation

Date: July 16, 2014

Commissioner Amanda Fritz and Portland Parks & Recreation propose for the November 2014 election a Replacement Bond measure. Portland's last parks bond—passed in 1994—will be repaid in 2015, which creates an opportunity to address critical park needs without increasing tax rates. If approved, the Replacement Bond tax rate is estimated to be \$.0877 per \$1,000 of assessed value, which is the same as the current estimated rate of the expiring parks bond. If voters do not approve the Replacement Bond, the annual property tax could decrease by about \$13 for a home at median assessed value of \$152,890. Should the bond measure pass, it would authorize up to \$68 million in general obligation bonds and funding would go toward parks most urgent needs. For more details on the Bond Measure, please see Exhibit B for The Act; Exhibit C for the Ballot Caption, Question and Summary; and Exhibit D for the Explanatory Statement.

Projects to be funded include (please see Exhibits E and F for details):

- Playgrounds: Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5 million during the life of the bond)
- Trails and Bridges: Preserve access to natural areas and open spaces by repairing trail and bridges (at least \$5 million during the life of the bond)
- Pools: Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5 million during the life of the bond)
- Protect Workers: Improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10 million during the life of the bond)
- Pioneer Courthouse Square: Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10 million during the life of the bond)
- Accessibility: Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5 million during the life of the bond)
- Restrooms and Other Urgent Repairs: Fix, improve and replace restrooms, roofs, and other failing or deficient parks, park structures and park equipment (at least \$5 million during the life of the bond)

Identifying additional projects

Preliminary cost estimates indicate this initial Replacement Bond project list would cost approximately \$35M to \$40M to complete. The Replacement Bond would authorize \$68 million, from multiple issuances. Projects funded in each issuance must be completed within three years. Commissioner Amanda Fritz has proposed a public process for identifying additional projects for (dates approximate):

- Mid-2015: Refined cost estimates and the first bond issuance to determine approximately how much Replacement Bond funding remains.

- Late-2015: PP&R staff propose a draft list of projects based on the proposed criteria (please see Exhibits E and F) and remaining funding. PP&R citizen budget advisory committee (BAC) reviews and refines draft project list as part of city budget process.
- Early-2016: Neighborhood Coalition parks subcommittees review draft project list and give feedback on priorities. Citywide Town Halls, stakeholder meetings, and possibly online surveys provide broader opportunities for public input into project priorities.
- Mid-2016: BAC reviews public input and provides advisory project list recommendation to Commissioner Fritz. Commissioner Fritz makes second bond issuance project list recommendation to City Council.
- TBD: Bond issuance to fund second list of projects.

This approach allows staff, the budget advisory committee, and community stakeholders to consider the most urgent maintenance needs just prior to a second bond issuance, and responsibly allocate and prioritize the second round of bond funding.

Oversight

As outlined in Exhibits B, C, and D, the Parks Replacement Bond will have public oversight and audits, specifically:

- A five-member public oversight committee will review bond expenditures and provide annual reports. Each member of the City Council will appoint one member of the community to the oversight committee and those appointments will be complete at the time of the first bond issuance ordinance to City Council (early 2015).
- The 2014 Parks Replacement Bond will have audits. An independent entity will complete performance audits to ensure that projects funded by the bonds are consistent with voter intent. The audit entity will provide a written report and we will publish that opinion for the public. At least two audits will be completed, one at about midway point (or after the first issuance projects are nearing completion) along with a second final audit after all projects are substantially complete.

EXHIBIT B**AN ACT**

A Measure authorizing the City Council of the City of Portland to issue general obligation bonds in the amount of \$68,000,000 for capital costs for parks and recreation, to be repaid from property taxes levied outside constitutional limitations.

BE IT ENACTED BY THE PEOPLE OF THE CITY OF PORTLAND, OREGON:

Section 1. Pursuant to Sections 7-201 and 7-203 of the Charter of the City of Portland, the Council is authorized to issue bonds, in the aggregate principal amount not to exceed \$68,000,000, which shall be general obligations of the City. The proceeds from such bonds shall be placed in a special fund to be established by the Council, and shall be used for capital costs for facilities owned or operated by Portland Parks & Recreation, including capital repair and/or replacement of play areas, trails, bridges, swimming pools, Parks buildings and structures, sports fields, restrooms, maintenance facilities or other parks and recreation facilities, and removal of barriers to accessibility to parks and recreation opportunities for people with disabilities. The funds may be used only for capital repairs and other capital costs for parks and recreation purposes. The Council shall appoint an oversight committee to review bond expenditures and provide to the Council annual reports on the same. The Council shall provide for one or more performance audits to ensure that expenditures of bond funds are consistent with the intent of this Act. The Council may issue the bonds in one or more series. The Council shall, to the extent reasonably feasible, structure the bonds so that the rate for taxes imposed to pay the principal and interest thereon shall not exceed the estimated rate to be levied in the final year of repayment of principal and interest on the general obligation bonds for parks repairs and improvements authorized by the voters in 1994 through Measure 26-10. These general obligation bonds are specifically authorized, and shall not be counted as within the limitation of Section 7-204 of the Charter of the City of Portland. Taxes imposed to pay the principal and interest on general obligation indebtedness incurred to pay for capital costs shall not be limited by Sections 11 and/or 11b of Article XI of the Constitution of the State of Oregon, but rather are hereby specifically authorized and shall be in addition to all other taxes that may be levied according to law.

EXHIBIT C

CAPTION

Bonds to fix playgrounds, trails; improve park facilities, safety, accessibility.

QUESTION

Shall Portland fix, improve park facilities by issuing bonds estimated to maintain current tax rate; require audits and public oversight? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11b, Article XI of the Oregon Constitution.

SUMMARY

Measure would authorize \$68,000,000 in general obligation bonds for Portland Parks & Recreation facilities. Because previous bonds are scheduled to be repaid, City's parks bond tax rate is not expected to increase from current rate of \$0.0877 per \$1,000 of assessed value.

Anticipated projects include fixing, improving:

- 10 to 20 play areas currently closed, at risk of closure, or deficient, including Couch, Creston, Kenton, Lents, Lynchview, North Park Blocks, Ventura parks
- Trails, bridges, including in Forest Park
- Community pools, including Matt Dishman, Peninsula, Grant
- Sellwood Park buildings, Rieke Field, Multnomah Arts Center, St. Johns Community Center
- Restrooms, roofs, other deficient parks, structures, and equipment
- Pioneer Courthouse Square failing structures, leaks, cracks
- Barriers to accessibility for people with disabilities
- Park maintenance facilities to address worker safety, efficiency

Funds are for repairs and other capital costs, not park operations. A five-member oversight committee will review bond expenditures, provide annual reports. Bonds may be issued in multiple series; audits required.

EXHIBIT D**EXPLANATORY STATEMENT**

This Measure would allow the City of Portland to issue up to \$68 million in general obligation bonds and to use the money from the bonds for capital costs, including repairs and improvements, for facilities owned or operated by Portland Parks & Recreation. The projects to be funded by this measure are planned to include, but are not limited to: fixing or improving play areas that are either currently closed, at risk of closure, or deficient, in up to twenty (20) parks; repairing, replacing or improving trails and bridges in parks, including in Forest Park; repairs to community swimming pools at Matt Dishman Community Center, Peninsula Park and Grant Park; capital repairs to Sellwood Park buildings, Rieke Field, Argay tennis courts, the Multnomah Arts Center and St. Johns Community Center; fixing, improving and building restrooms at Bloomington, Couch, Colonel Summers, Ed Benedict, Glenwood, Lynchview, Mount Tabor, Parklane, Ventura and Wilkes Parks; fixing, replacing and improving roofs, and other deficient parks, park structures and park equipment; repairing leaks, cracks and failing structures at Pioneer Courthouse Square; removing barriers to accessibility for people with disabilities; and making improvements, repairs or renovations to Parks maintenance facilities to address worker safety and efficiency.

All of the funds would be used for capital repairs and other capital costs, not for day-to-day Parks operations.

An oversight committee will be appointed to review bond expenditures and to report annually to the Council. The Measure also directs the Council to provide for performance audits to ensure that projects funded by the bonds are consistent with voter intent.

In 1994, the voters approved a bond measure for parks and recreation. The final payment on the bonds authorized by that measure will be made before taxes are levied to pay principal and interest on bonds authorized by this Measure. The City estimates that the tax rate on the bonds authorized by this Measure will not exceed the rate levied in the last year of repayment of the bonds authorized in 1994, which is estimated to be \$0.0877 per \$1,000 of assessed value, or approximately \$13 per year on a home with the median assessed value of \$152,890. Taxes imposed to pay the principal and interest on the bonds would not be subject to the rate limitations of Sections 11 and/or 11b of Article XI of the Oregon Constitution. If this Measure is not approved, taxes for repayment of parks bonds will not be assessed, once taxes have been collected for the final repayment of the outstanding bonds.

Submitted by:

City of Portland City Council
Commissioner Amanda Fritz







2014 PARKS REPLACEMENT BOND

ParksReplacementBond.org

NO INCREASE IN TAX RATES


Project List #1 At-a-Glance - by Theme (7/21/2014—substitution)

Project List #2 to be determined following staff recommendations and public engagement process in 2015-2016; see back

SITE	PROJECT	DESCRIPTION
 PLAYGROUNDS		
Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M during the life of the Bond; examples for Project List #1 below).		
Couch Park	Playground replacement	Replace 1970s play structure next to the Metropolitan Learning Center K-12 public school. The structure had to be removed in 2014 after an independent engineering firm warned of impending structural failure.
Creston Park	Playground replacement	Remove outdated structures, and replace with safe and updated play equipment to serve 1245 nearby youth, plus students from a local school.
Kenton Park	Playground replacement	Replace structure to ensure service to 936 nearby youth. Play structure continues to need regular repair, and the manufacturer is no longer in business, making parts hard to find. Due to unstable soil, play equipment is sinking and unstable.
Lents Park	Remove and replace playground equipment, expand footprint.	Remove and replace the wooden play structures, expanding the play area, and creating an ADA accessible pathway to the playground per Lents Park 2011 master plan. Serves 1612 nearby youth, plus students from a local school.
Lynchview Park	Upgrade deficient playground	Add standard play features to park to accommodate a wide range of play for children of all ages. Currently has no play features.
North Park Blocks	Remove and replace playground equipment, expand footprint.	Expand play area and remove and replace two aging structures and a swing set, making this playground safe and fun for the next generation of young Portlanders—including the 434 nearby youth it serves, plus students from a local school.
Ventura Park	Playground replacement	Update the play area, enabling the park to better serve growing community, including 1421 nearby youth, plus students from a local school. Currently has play equipment that is outdated and deteriorating.
 TRAILS & BRIDGES		
Preserve access to natural areas and open spaces by repairing bridges and trails (at least \$5M during the life of the Bond; examples for Project List #1 below).		
Maple Trail	Maple Trail Bridge replacement	Replace bridges, fully restoring the trail. The Maple Trail bridge failed in 2012, creating a gap in the popular loop.
Forest Park	Repair and replace Macleay Park bridges	Repair or replace two bridges. Several large landslides have significantly damaged the Lower Macleay Trail and two bridges. The trail has reopened after emergency short-term fixes, but the damage is so significant that the trail needs a complete rebuild.
Springwater Corridor Trail	Repair bridges, stabilize trail	Repair bridges and stabilize trail. Springwater Corridor trail has six remaining trestle bridges that are 70 to 100 years old. These bridges' support structures are original, and in need of replacement.
 POOLS		
Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5M during the life of the Bond; examples for Project List #1 below).		
Grant Park	Pool mechanical system upgrades	Replace outdated mechanical systems. Portlanders visit this pool more than 80,000 times each summer. The pool's mechanical systems date to the 1920s and 1940s, and they need replacement. Fund an overhaul of the pool's mechanical systems, including all plumbing: pumps, motors, pipes, strainer baskets, chemical controllers, sanitation systems (including a new UV system to reduce chlorine use) and sand filters.
Matt Dishman Community Center	Pool shell replaster	Replace plaster, as well as replace a whirlpool highly used by seniors and people with disabilities. This facility is heavily used by local and regional teams, and provides aquatic recreation opportunities for the general public—receiving almost 95,000 visits each year. The plaster surface at this pool is failing, and voids are noticeable beneath the plaster.
Peninsula Park	Pool mechanical system upgrades	Replace outdated mechanical systems. This pool receives 40,000 visits each summer. The pool's mechanical systems need replacement. Fund replacement of all mechanical systems, including all plumbing: pumps, motors, pipes, strainer baskets, chemical controllers, sanitation systems (including a new UV system to reduce chlorine use) and sand filters.
 PROTECT WORKERS		
Improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10M during the life of the bond).		
Mt. Tabor Yard	Critical safety improvements; upgrade or replacement of failing structures	Investing in safe and adequate facilities reduces accidents, saves the City of Portland money, and increases efficiency. Site no longer meets the basics needs of PP&R's workforce. Fund critical safety improvements or replacements for failing structures, including construction of a maintenance facility and demolition of outdated structures on the site.
Urban Forestry—Delta Park	Critical safety improvements; upgrade or replacement of failing structures	Investing in safe and adequate facilities reduces accidents, saves the City of Portland money, and increases efficiency. This site is the home base for the Urban Forestry Team—on call 24 hours/day, 7 days a week. Fund critical safety improvements and upgrade or replacement of failing structures, construction of a new maintenance and vehicle barn, and demolition of the old facility.
 PIONEER COURTHOUSE SQUARE		
Replace failing structures, fix leaks and cracks, make improvements at our most visited park—10 million visits annually (up to \$10M during the life of the bond).		
Pioneer Courthouse Square	Replace failing structures and waterproof membrane, make other improvements	Repair and improve our most visited park, including replacing the waterproof membrane under the famous bricks, repair cracks in bricks and mortar, repair structural columns, and renovate the restrooms so they are safe and accessible.
 ACCESSIBILITY		
Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M during the life of the bond).		
Citywide	Accessibility improvements in various projects throughout Portland	Increase accessibility and remove barriers. According to the Disability Funders Network, two in seven Americans have at least one family member with a disability. Many of our park facilities are not fully accessible. Parks system ADA Transition Plan not yet complete. Increasing accessibility and removing barriers is a key aspect of many projects to be completed with these bond dollars. Additionally, specific accessibility-focused projects aimed at removing significant (\$10K+) barriers identified in the Transition Plan will be committed to with each bond issuance.



PORTLAND PARKS & RECREATION
Healthy Parks, Healthy Portland

SITE	PROJECT	DESCRIPTION
 RESTROOMS / OTHER URGENT REPAIRS		At least \$5M; examples for Project List #1 below.
Argay Park	Resurface tennis courts	Rebuild and resurface playing surface on all four existing tennis courts. Open two closed courts and upgrade lighting.
Bloomington Park	Renovate restroom	Renovate the existing restroom.
Couch Park	Replace restroom	Replace built restroom with a Portland Loo.
Colonel Summers Park	Replace restroom	Replace built restroom with a Portland Loo.
Ed Benedict Park	Install restroom	Install a new Portland Loo.
Glenwood Park	Renovate restroom	Renovate existing restroom.
Lynchview Park	Upgrade outdated irrigation system	Upgrade the old irrigation system.
Reike regional soccer field	Renovate turf and reopen field	Renovate synthetic playing field, currently open for casual use but closed for programming due to safety issues. Remove existing turf and infill, needed drainage system improvements, grading, turf installation, curbing, and more.
Mount Tabor Park	Repair summit restrooms	Replace plumbing and electrical systems, provide new interior finishes, fixtures, and paint. Bring to complete ADA accessibility standards. Improve exterior path and landscape.
Multnomah Arts Center	Improve cottage access (ADA, repair tripping hazards); structural repairs	Add cement ramp from lower parking lot, and additional ramps to the cottages. Address ADA deficiencies in cottages, including restrooms. Complete additional structural and seismic repairs according to 2008 Comprehensive Seismic Repair Report. Cottages have programmed space, but do not have safe access that meets ADA requirements.
Parklane Park	Install restroom	Install a new Portland Loo.
Sellwood Park	Repair/replace roofs	Replace kitchen/restroom roof. At pool, install new roof system to address leaks before structure is damaged and make diaphragm/seismic improvements.
St. Johns Community Center	Major maintenance, capital repairs and improvements	Make various repairs at this 1940s facility. Replace some HVAC equipment and install a new roof covering. The current asphalt tile roofing is beyond its life expectancy, leaks annually, and needs renovation.
Ventura Park	Install restroom	Install a new Portland Loo.
Wilkes Park	Install restroom	Install a new Portland Loo.

**ADMINISTRATION & AUDITS**

Bond will require audits and an oversight committee appointed by City Council.

TITLE: Bonds to fix playgrounds, trails; improve park facilities, safety, accessibility.

Shall Portland fix, improve park facilities by issuing bonds estimated to maintain current tax rate; require audits and public oversight? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11b, Article XI of the Oregon Constitution.

COST:

If the measure passes, there would be no increase in property tax rates from what they are today because the bond replaces an expiring bond. Specifically, the City's parks bond tax rate is not expected to increase from current rate of \$0.0877 per \$1,000 of assessed value. If the measure does not pass, the annual property taxes paid by a household with the median assessed value of \$152,890 could decrease by approximately \$13. The Parks Replacement Bond Measure would authorize \$68,000,000 in general obligation bonds for Portland Parks & Recreation facilities.

PROJECT CRITERIA FOR 2014 PARKS REPLACEMENT BOND

The projects identified in this packet were identified as urgent needs and prioritized with the following criteria:

1. Investing in projects that are immediate safety concerns or urgent repairs (urgency is defined as highest probability of failure x highest impact of failure)
2. Investing in projects that reduce bigger costs later on
3. Responsible repairs for general deferred maintenance needs
4. Investing in energy efficiency
5. Increasing accessibility for all
6. Restoring services that are currently closed

More than 500 Portlanders submitted feedback on these criteria, and strong majorities agreed that these criteria should determine which projects are funded with a bond. More detail on the criteria surveys can be found at www.ParksReplacementBond.org. More than 97 percent of those surveyed online agreed or strongly agreed with the criteria of investing in projects that are immediate safety concerns and urgent repairs, and more than 85 percent agreed or strongly agreed with the criteria of responsible repairs for general deferred maintenance needs and investing in projects that reduce bigger costs later on. Additional criteria feedback from surveys included: focus on equity and serve underserved and parks deficient areas of Portland.

IDENTIFYING ADDITIONAL PARKS REPLACEMENT BOND PROJECTS

Preliminary cost estimates indicate this initial Replacement Bond project list would cost approximately \$35M to \$40M to complete. The Replacement Bond could generate up to \$68 million in funding, from multiple issuances. Projects funded in each issuance must be completed within three years.

Parks Commissioner Amanda Fritz has proposed a public process for identifying projects for Project List #2 (dates approximate):

1. Mid-2015: Refined cost estimates and the first bond issuance to determine approximately how much Replacement Bond funding remains.
2. Late-2015: PP&R staff propose a draft list of projects based on the above criteria and remaining funding. PP&R's citizen Budget Advisory Committee (BAC) reviews and refines draft project list as part of city budget process.
3. Early-2016: Neighborhood Coalition parks subcommittees review draft project list and give feedback on priorities. Citywide Town Halls, stakeholder meetings, and possibly online surveys provide broader opportunities for public input into project priorities.
4. Mid-2016: BAC reviews public input and provides advisory project list recommendation to Commissioner Fritz. Commissioner Fritz makes second bond issuance project list recommendation to City Council.
5. TBD: Bond issuance to fund second list of projects.

This approach allows staff, the BAC, and community stakeholders to consider the most urgent maintenance needs just prior to a second bond issuance, and responsibly allocate and prioritize the second round of bond funding.

**PORTLAND PARKS & RECREATION**

Healthy Parks, Healthy Portland

2014 PARKS REPLACEMENT BOND

ParksReplacementBond.org

NO INCREASE IN TAX RATES

FOCUS AREAS

Areas of focus with broad public support* and identified as urgent needs by the Parks bureau; see additional one-pagers for details on each area, see back for project criteria.



PLAYGROUNDS

Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M)



TRAILS AND BRIDGES

Preserve access to natural areas and open spaces by repairing trails and bridges (at least \$5M)



POOLS

Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5M)



PROTECTING WORKERS

Improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10M)



PIONEER COURTHOUSE SQUARE

Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)



ACCESSIBILITY

Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)



RESTROOMS / OTHER URGENT REPAIRS

Prevent closures, replace and repair restrooms, roofs, and other failing structures throughout the system (at least \$5M)



ADMINISTRATION & AUDITS

Require audits and appoint oversight committee

THE NEED

Over the last century, Portlanders have created and maintained our park system through a series of capital investments, including bond measures and levies. However, our park structures and facilities have finite life spans, and require ongoing investment to remain safe and accessible. Portland Parks & Recreation (PP&R) has identified more than \$365 million in necessary replacements and major maintenance projects that need to be completed over the next 10 years.

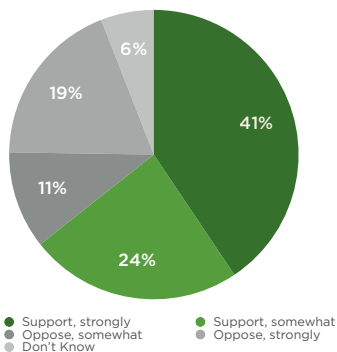
\$68M in bond revenue would pay for the most critical replacements and repairs, out of \$365M in major maintenance needs over the next 10 years.



THE OPPORTUNITY

As Portland's last parks bond—passed in 1994—is paid off in 2015, we have the opportunity to address critical park needs without increasing tax rates. By continuing to fund parks at the current rate required by the 1994 bond, we can raise up to \$68 million in funding to address the most critical needs of our parks system.

Public support for Parks Replacement Bond



* Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters. Graph shows public support after negative test message.

65%
SUPPORT

PUBLIC SUPPORT

Parks Commissioner Amanda Fritz and PP&R hired DHM Research to conduct a representative telephone survey of Portlanders. The survey shows that more than 65 percent of Portlanders are supportive once they find out that a Replacement Bond would not increase tax rates and would fund some of the most critical repairs to our parks system.

THE REPLACEMENT BOND

The proposed measure would replace a previous general obligation bond which was used to fund park improvements and expires in 2015. If the proposed new measure passes, it would not increase property tax rates. The average Replacement Bond tax rate is estimated to be \$.0877 per \$1,000 of assessed value, which is the same as the current assessed rate for the expiring parks bonds. If it does not pass, the annual property tax could decrease by about \$13 for a home at median assessed value of \$152,890. [See back for more >](#)



Title: Bonds to fix playgrounds, trails; improve park facilities, safety, accessibility.

Shall Portland fix, improve park facilities by issuing bonds estimated to maintain current tax rate; require audits and public oversight? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11b, Article XI of the Oregon Constitution.



PORTLAND PARKS & RECREATION

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PROJECT CRITERIA FOR 2014 PARKS REPLACEMENT BOND

The projects identified in this packet were identified as urgent needs and prioritized with the following criteria:

1. Investing in projects that are immediate safety concerns or urgent repairs (urgency is defined as highest probability of failure x highest impact of failure)
2. Investing in projects that reduce bigger costs later on
3. Responsible repairs for general deferred maintenance needs
4. Investing in energy efficiency
5. Increasing accessibility for all
6. Restoring services that are currently closed

More than 500 Portlanders submitted feedback on these criteria, and strong majorities agreed that these criteria should determine which projects are funded with a bond. More detail on the criteria surveys can be found at www.ParksReplacementBond.org. More than 97 percent of those surveyed online agreed or strongly agreed with the criteria of investing in projects that are immediate safety concerns and urgent repairs, and more than 85 percent agreed or strongly agreed with the criteria of responsible repairs for general deferred maintenance needs and investing in projects that reduce bigger costs later on. Additional criteria feedback from surveys included: focus on equity and serve underserved and parks deficient areas of Portland.

The proposed measure would replace a previous general obligation bond which was used to fund park improvements and expires in 2015. If the proposed new measure passes, it would not increase property tax rates from what they currently are today.

IDENTIFYING ADDITIONAL PARKS REPLACEMENT BOND PROJECTS

Preliminary cost estimates indicate this initial Replacement Bond project list would cost approximately \$35M to \$40M to complete. The Replacement Bond could generate up to \$68M in funding, from multiple issuances of general obligation bonds. Projects funded in each issuance must be completed within three years.

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2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

PLAYGROUNDS

FOCUS AREAS

Areas with broad public support* and identified as urgent needs by the Parks bureau

PLAYGROUNDS
Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M)

TRAILS & BRIDGES
Preserve access to natural areas and open spaces by repairing trails and bridges (at least \$5M)

POOLS
Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5M)

PROTECT WORKERS
Improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10M)

PCS
PIONEER COURTHOUSE SQUARE
Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)

ACCESSIBILITY
Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)

RESTROOMS & URGENT REPAIRS
Prevent closures, replace and repair restrooms, roofs, and other failing structures throughout the system (at least \$5M)

ADMINISTRATION & AUDITS
Require audits and appoint oversight committee

* Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

THE REPLACEMENT BOND

The proposed measure would replace a previous general obligation bond which was used to fund park improvements and expires in 2015. If the proposed new measure passes, it would not increase property tax rates. The average Replacement Bond tax rate is estimated to be \$.0877 per \$1,000 of assessed value, which is the same as the current assessed rate for the expiring parks bonds. If it does not pass, the annual property tax could decrease by about \$13 for a home at median assessed value of \$152,890.

74-76%
SUPPORT

SAFE PLACES TO PLAY

Every child needs a safe and accessible place to play. Park technicians visit parks and playgrounds almost daily to check for unsafe equipment, and playgrounds are fully inspected for safety each month. When equipment becomes unsafe, it is removed. More than 55,000 Portland households are served by Portland Parks & Recreation (PP&R) playgrounds or play structures that are rated in poor or very poor condition, and need to be renovated or replaced. Currently, there is no funding to replace these structures.

The Parks Replacement Bond would invest at least \$5M to renovate, replace, and build 10 to 20 play structures that are closed, at risk of closure or deficient, *without raising the current tax rate*. See the back of this page for more specific examples >



COUCH PARK is adjacent to the Metropolitan Learning Center (MLC) K-12 public school. In the 1970s, the community helped design the park's much-loved wooden play structure. The structure had to be removed in 2014 after an independent engineering firm warned of impending structural failure. The Replacement Bond would fund a new play structure at Couch, designed to serve hundreds of neighborhood youth, and MLC students. See back for more >



PUBLIC SUPPORT

The Portland community is committed to youth. A recent survey reveals that 74 percent of Portlanders are more likely to support a bond that includes the replacement of aging playground structures that pose a safety risk. Further, 76 percent of Portlanders are more likely to support a Replacement Bond that would pay for the replacement of playgrounds and community center structures to make them accessible to people with disabilities.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

ParksReplacementBond.org



Title: Bonds to fix playgrounds, trails; improve park facilities, safety, accessibility.

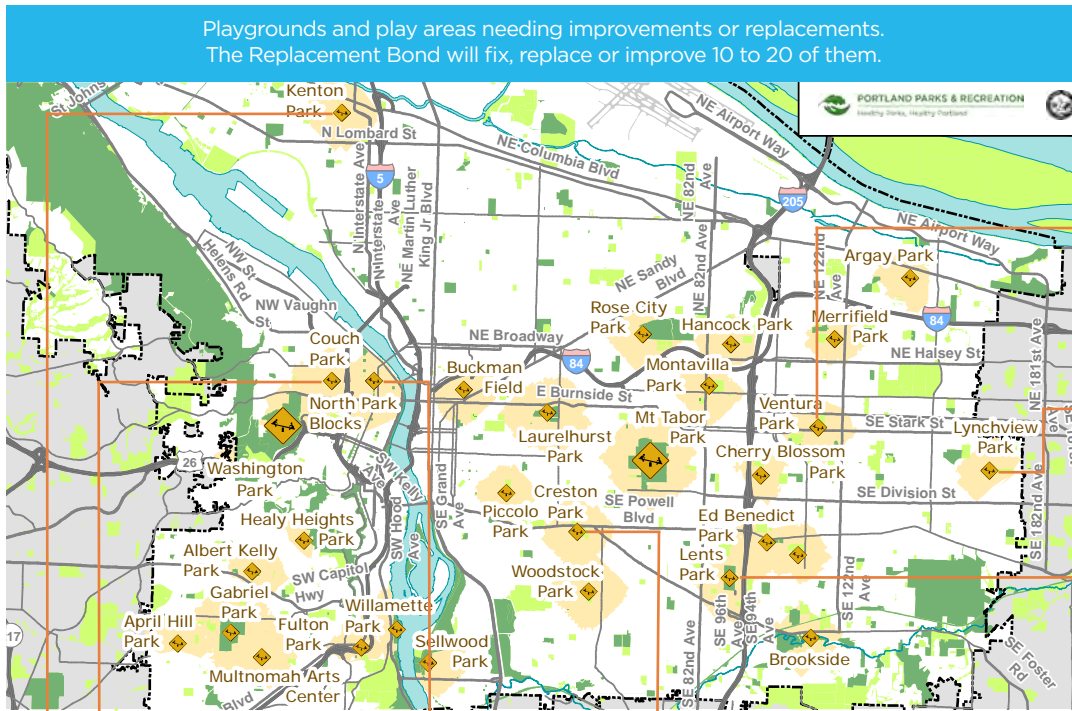
Shall Portland fix, improve park facilities by issuing bonds estimated to maintain current tax rate; require audits and public oversight? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11b, Article XI of the Oregon Constitution.



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The Replacement Bond would address critical safety and access issues at 10 to 20 playgrounds across Portland. In addition to Couch Park, here are a few examples:



VENTURA PARK in East Portland at SE 115th Ave & Stark, has play equipment that is outdated and deteriorating. With a Replacement Bond, PP&R would update the play area, enabling the park to better serve this growing community, including 1421* nearby youth, plus students from a local school.

LYNCHVIEW PARK is at SE 165th Ave & Market. Currently, Lynchview Park has no play features. The Replacement Bond would add standard play features to this park to accommodate a wide range of play for children of all ages.

LENTS PARK is at SE 92nd Ave & Holgate. The Lents Park 2011 master plan calls for removing and replacing the wooden play structures, expanding the play area, and creating an ADA accessible pathway to the playground. A Replacement Bond would fund work for this facility that serves 1612* nearby youth, plus students from a local school.

COUCH PARK play structure replacement. See front.

CRESTON PARK at SE 44th Ave & Powell currently has a wooden play structure that was installed in the mid-1980s, and has outlived its useful life. The Replacement Bond would fund removal of the outdated structures, and replacement with safe and updated play equipment to serve 1245* nearby youth plus students from a local school.

THE NORTH PARK BLOCKS in Downtown Portland, just north of Burnside on NW Park Ave, is home to the city's first playground. In 1992, improvements were completed in the park, including a new playground and equipment still in use today. That equipment is aging and needs replacement. The Replacement Bond would fund a larger play area, and remove and replace two structures and a swing set, making this playground safe and fun for the next generation of young Portlanders—including the 434* nearby youth it serves, plus students from a local school.

KENTON PARK is in the heart of North Portland's Kenton neighborhood, at N Brandon and N Kilpatrick. With heavy neighborhood use, the park's play structure continues to need regular repair, and the manufacturer is no longer in business, making parts hard to find. Due to unstable soil, play equipment is sinking and unstable. Replacement of the structure would ensure that Kenton's children—including the 936* nearby youth this park serves—have a safe place to play for years to come.



*Service area is defined as a half-mile walk of the park facility. Youth are ages 14 and younger.

2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

TRAILS & BRIDGES

FOCUS AREAS

Areas with broad public support* and identified as urgent needs by the Parks bureau



PLAYGROUNDS

Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M)



TRAILS & BRIDGES

Preserve access to natural areas and open spaces by repairing trails and bridges (at least \$5M)



POOLS

Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5M)



PROTECT WORKERS

Improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10M)



PIONEER COURTHOUSE SQUARE

Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)



ACCESSIBILITY

Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)



RESTROOMS & URGENT REPAIRS

Prevent closures, replace and repair restrooms, roofs, and other failing structures throughout the system (at least \$5M)



ADMINISTRATION & AUDITS

Require audits and appoint oversight committee

* Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

THE REPLACEMENT BOND

The proposed measure would replace a previous general obligation bond which was used to fund park improvements and expires in 2015. If the proposed new measure passes, it would not increase property tax rates. The average Replacement Bond tax rate is estimated to be \$.0877 per \$1,000 of assessed value, which is the same as the current assessed rate for the expiring parks bonds. If it does not pass, the annual property tax could decrease by about \$13 for a home at median assessed value of \$152,890.

79-83%
SUPPORT

KEEPING PORTLANDERS CONNECTED TO NATURE

Portland is home to more than 155 miles of completed regional trails laced together, connecting people to each other and to the natural beauty of our city. However, several of our city's most popular trails are partially or fully closed—or at risk of closure—due to needed repairs.

The 2014 Parks Replacement Bond would fund repairs to trails and bridges, preserving access to natural areas and open spaces like Forest Park, *without raising the tax rate.*

If Portland Parks & Recreation (PP&R) replaces a failed bridge along the Maple Trail, full access to a pristine area of Forest Park would be restored. At least \$5M in funding provided by this Replacement Bond would repair trails and prevent more trail and bridge failures and closures. See the back of this page for more examples >

This bridge collapsed in 2012, closing part of Forest Park's Maple Trail.



PUBLIC SUPPORT

Portlanders value their recreational trail system. A recent survey reveals that 79 percent of Portlanders agree that repairs to trails and bridges, and preserving access to natural areas and open spaces like Forest Park are good reasons to support the Replacement Bond.

Further, 83 percent of Portlanders think that funding critical repairs and addressing safety and access issues in our parks, without increasing property tax rates from what they are now, are good reasons to support the Replacement Bond. And 80 percent recognize that Portland's reputation for its parks, natural areas, and green spaces and that contribution to our economy, are good reasons to support a Replacement Bond.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

ParksReplacementBond.org



Title: Bonds to fix playgrounds, trails; improve park facilities, safety, accessibility.

Shall Portland fix, improve park facilities by issuing bonds estimated to maintain current tax rate; require audits and public oversight? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11b, Article XI of the Oregon Constitution.



PORTLAND PARKS & RECREATION
Healthy Parks, Healthy Portland

COMMISSIONER AMANDA FRITZ | DIRECTOR MIKE ABBATÉ | PortlandParks.org

The Replacement Bond would fund repairs to trails and bridges, preserving access to natural areas like Forest Park and connecting Portlanders with the Springwater Corridor. Here are a few examples:

This bridge collapsed in 2012, closing part of the Maple Trail loop.



Portland's 5,157-acre Forest Park is the largest urban forest in the United States. Forest Park's nearly 80 miles of trails are used by an estimated 500,000 visitors annually, providing access to a northwest forest that's home to more than 112 bird and 62 mammal species. A 2012 survey of Forest Park users found that trails rate as the most important feature of the park, and they are used by pedestrians, cyclists, runners, and equestrians. The Parks Replacement Bond will help keep Forest Park's trail system open and safe, for all Portlanders to use.

MAPLE TRAIL

Maple Trail is a soft surface trail located in the secluded Forest Park interior, part of a loop with Leif Erikson Drive and Saltzman Road that is heavily used by joggers and walkers. The Maple Trail bridge failed in 2012, creating a gap in the popular loop. The Replacement Bond would replace this bridge, fully restoring the trail.

LOWER MACLEAY BRIDGES & TRAIL

Lower Macleay Trail in Forest Park is a popular destination for walkers and hikers, and features the park's only ADA accessible section of trail. Several large landslides have significantly damaged the Lower Macleay Trail and two bridges. Two additional bridges are in need of repair or replacement. The trail has reopened after emergency short-term fixes, but the damage is so significant that the trail needs a complete rebuild. The Replacement Bond would ensure it is restored.

The Springwater Corridor is heavily used by cyclists.



The 21-mile-long Springwater Corridor Trail is a major recreation and transportation trail—part of the 40-Mile Loop system. It is a multi-use trail designed to accommodate walkers, joggers, hikers, bicycles, wheelchairs, and strollers. The route is a scenic one, connecting several parks, encompassing wetlands, buttes, agricultural fields and pastures, residential and industrial neighborhoods. The Parks Replacement Bond will help prevent emergency closures by investing in bridge repair and trail stabilization.

SPRINGWATER CORRIDOR BRIDGES

Originally a rail line that crosses the winding Johnson Creek in several places, the Springwater Corridor trail has six remaining trestle bridges that are 70 to 100 years old. These bridges' support structures are original, and in need of replacement. Replacing these outdated trestle bridges with clearspan structures—where the supports aren't in the creek—would provide additional ecological benefits while ensuring the trail remains open for the estimated 600,000 annual users.

Lower Macleay Trail was damaged by a landslide.



For more information about the 2014 Bond Replacement, please contact:
Jennifer Yocom, jennifer.yocom@portlandoregon.gov | Amy Ruiz, amy.ruiz@portlandoregon.gov | 503-823-5592

2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

POOLS

FOCUS AREAS

Areas with broad public support* and identified as urgent needs by the Parks bureau



PLAYGROUNDS

Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M)



TRAILS & BRIDGES

Preserve access to natural areas and open spaces by repairing trails and bridges (at least \$5M)



POOLS

Prevent emergency closures, stop water leaks, improve conservation and energy efficiency (at least \$5M)



PROTECT WORKERS

improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10M)



PIONEER COURTHOUSE SQUARE

Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)



ACCESSIBILITY

Remove access barriers in parks; recent report found tens of thousands of barriers across park system



RESTROOMS & URGENT REPAIRS

Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)



ADMINISTRATION & AUDITS

Require audits and appoint oversight committee

* Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

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75%
SUPPORT

PREVENTING EMERGENCY CLOSURES

Portland's swimming pools are some of our park system's most popular attractions, with more than 1.1 million visits in 2013. Many of the pools and their mechanical equipment systems are well beyond their expected life spans. Investments are needed to prevent emergency closures and responsibly maintain these highly used facilities.

At least \$5M in Replacement Bond resources would repair several community swimming pools to prevent emergency closures, stop water leaks, and extend the life of these facilities, *without raising the current tax rate*. Replacement Bond resources would also allow Portland Parks & Recreation (PP&R) to make critical investments in community pool energy efficiency projects to meet our carbon reduction goals and save energy costs. See the back of this page for more specific examples >



Every minute, 600-700 gallons of water go through Grant Pool's filtration system valve (right). Due to its age, it's at risk of failing. When it does, Grant Pool—Portland's busiest public pool—would face emergency closure.

PUBLIC SUPPORT

A recent survey reveals that 75 percent of Portlanders are more likely to support a bond that includes community swimming pool renovations to prevent emergency closures, repairs to stop water leaks and extend pools' useable lives, and water conservation and energy efficiency improvements.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

ParksReplacementBond.org



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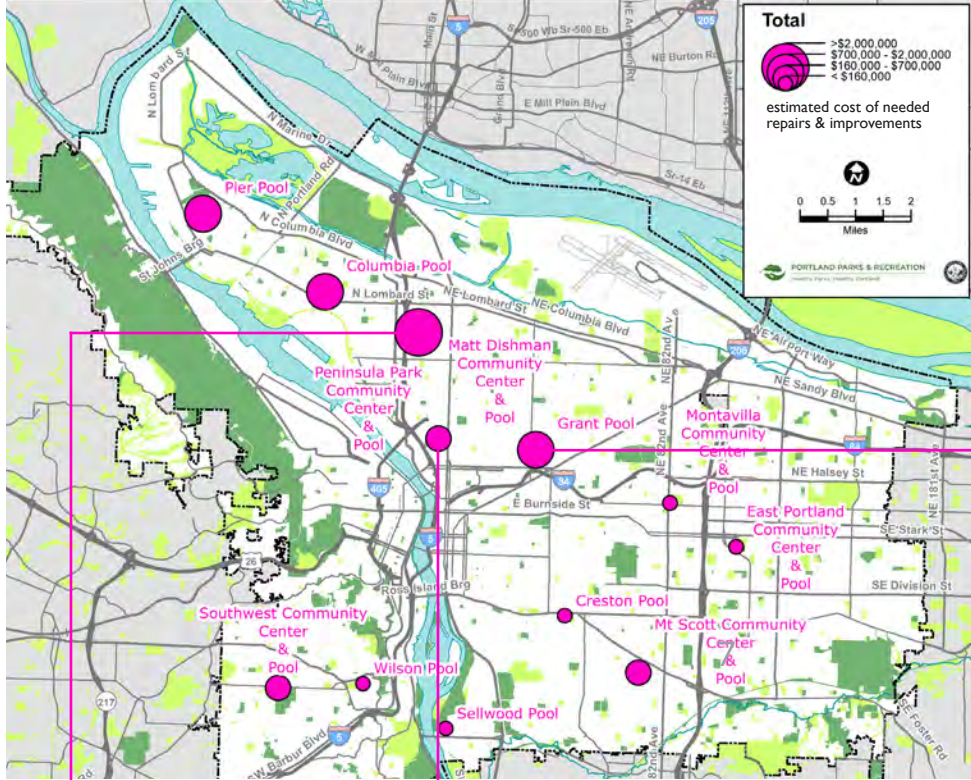
PORTLAND PARKS & RECREATION

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COMMISSIONER AMANDA FRITZ | DIRECTOR MIKE ABBATÉ | PortlandParks.org

The Replacement Bond would renovate several community swimming pools to prevent emergency closures, stop water leaks, and extend the life of these facilities. Here are a few representative examples:

The map below highlights Portland's community swimming pools and estimated costs of needed repairs and improvements. The Replacement Bond would fund the most urgent pool repairs including Grant Pool, Matt Dishman Community Center Pool, and Peninsula Pool.



GRANT POOL

Grant Pool is located in Northeast Portland at NE 33rd and Grant Place. Portlanders visit this pool more than 80,000 times each summer. The pool's mechanical systems date to the 1920s and 1940s, and they need replacement. The Replacement Bond would fund an overhaul of the pool's mechanical systems, including all plumbing: pumps, motors, pipes, strainer baskets, chemical controllers, sanitation systems (including a new UV system to reduce chlorine use), and sand filters. This project would ensure residents continue to have access to this fun and invigorating community pool.

MATT DISHMAN POOL

Matt Dishman Pool, located on NE Knott Street, is the only competition pool in the entire PP&R system. This facility is heavily used by local and regional teams, and provides aquatic recreation opportunities for the general public—receiving almost 95,000 visits each year. The plaster surface at this pool is failing, and voids are noticeable beneath the plaster. The Replacement Bond would pay for replacement of the plaster, as well as replace a whirlpool highly used by seniors and people with disabilities.

PENINSULA PARK POOL

Peninsula Pool is an outdoor pool at N Rosa Parks Way and Albina, and it receives 40,000 visits each summer. The pool's mechanical systems need replacement. A Replacement Bond would fund replacement of all mechanical systems, including all plumbing: pumps, motors, pipes, strainer baskets, chemical controllers, sanitation systems (including a new UV system to reduce chlorine use), and sand filters.

Grant Pool's plumbing and filtration systems are corroded and past their useful life. When these parts fail, the pool must be closed.



For more information about the 2014 Bond Replacement, please contact:
 Jennifer Yocom, jennifer.yocom@portlandoregon.gov | Amy Ruiz, amy.ruiz@portlandoregon.gov | 503-823-5592

2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

PROTECT WORKERS

FOCUS AREAS

Areas with broad public support* and identified as urgent needs by the Parks bureau



PLAYGROUNDS

Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M)



TRAILS & BRIDGES

Preserve access to natural areas and open spaces by repairing trails and bridges (at least \$5M)



POOLS

Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5M)



PROTECT WORKERS

Improve safety, fix leaking roofs, update equipment at maintenance facilities (up to \$10M)



PIONEER COURTHOUSE SQUARE

Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)



ACCESSIBILITY

Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)



RESTROOMS & URGENT REPAIRS

Prevent closures, replace and repair restrooms, roofs, and other failing structures throughout the system (at least \$5M)



ADMINISTRATION & AUDITS

Require audits and appoint oversight committee

* Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

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**69%
SUPPORT**

IMPROVING WORKER SAFETY

Portland Parks & Recreation (PP&R) staff maintain 11,546 acres of recreation and green space across 209 parks, including 8,000 acres of open and natural spaces. PP&R's Maintenance, Central Services, and Urban Forestry teams take care of the entire system, from the neighborhood parks to the community centers Portlanders value.

Up to \$10M in Parks Replacement Bond resources would fund repairs, replacements and improvements needed to bring Mt Tabor Yard Maintenance Facility and Urban Forestry workplaces up to fire-life-safety standards, *without raising the current tax rate*. Investing in safe, adequate facilities reduces accidents, saves the City of Portland money, and increases efficiency.

Our parks, trees, and facilities are maintained and repaired by the working men and women of Oregon AFSCME-Local 189, COPPEA, Laborers-Local 483, IBEW-Local 48, Machinists and Aerospace Workers-District Lodge 24, Painters and Allied Trades-District Council 5, and seasonal workers, supervisors, and managers.



PUBLIC SUPPORT

A recent survey reveals that 69 percent of Portlanders are more likely to support a bond that funds critical upgrades—like repairs to leaking roofs and replacement of outdated equipment—at Parks maintenance facilities to protect worker safety.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

Failing roofs at Mt Tabor Yard cause significant water damage to ceilings and insulation.



ParksReplacementBond.org



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PORTLAND PARKS & RECREATION

Healthy Parks, Healthy Portland

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The Replacement Bond would protect workers by funding critical upgrades to maintenance facilities—upgrading equipment and improving safety. Examples include:

The trailer office at the Urban Forestry site is leaking and past its useful life.



URBAN FORESTRY PROGRAM FACILITY

Delta Park in North Portland is home base for Portland’s Urban Forestry program—the team that cares for our city’s 236,000 street trees, 1.2 million park trees, and innumerable private trees. Urban Forestry is on call 24 hours a day, seven days a week to respond to tree emergencies in streets, parking strips, and parks across Portland.

The Urban Forestry facility was identified in the 1999 Maintenance Facility Plan as one of the facilities most in need of major maintenance and repair. The Replacement Bond would fund critical safety improvements and upgrade or replacement of failing structures, construction of a new maintenance and vehicle barn, and demolition of the old facility.

MT TABOR YARD MAINTENANCE FACILITY

The Mt Tabor Yard facility largely dates to the 1930s—it is inefficient, needs safety upgrades, and no longer meets the basics needs of PP&R’s maintenance workforce.

The Replacement Bond would fund critical safety improvements or replacements for failing structures, including construction of a maintenance facility and demolition of outdated structures on the site. These projects were identified in the Mt Tabor Master Plan amendments reviewed by community members and adopted by City Council in 2008.

Structures at Mt Tabor Yard are beyond cost-effective repair.



This building at Mt Tabor Maintenance Yard is held together by steel cables to prevent collapse. It is beyond its useful life span.



For more information about the 2014 Bond Replacement, please contact:
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2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

PIONEER COURTHOUSE SQUARE

FOCUS AREAS

Areas with broad public support* and identified as urgent needs by the Parks bureau



PLAYGROUNDS

Replace or build 10 to 20 play structures that are closed, at risk of closure or deficient (at least \$5M)



TRAILS & BRIDGES

Preserve access to natural areas and open spaces by repairing trails and bridges (at least \$5M)



POOLS

Prevent emergency closures, stop water leaks, improve water conservation and energy efficiency (at least \$5M)



PROTECT WORKERS

Improve safety, make critical upgrades; fix leaking roofs, update equipment at maintenance facilities (up to \$10M)



PIONEER COURTHOUSE SQUARE

Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)



ACCESSIBILITY

Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)



RESTROOMS & URGENT REPAIRS

Prevent closures, replace and repair restrooms, roofs, and other failing structures throughout the system (at least \$5M)



ADMINISTRATION & AUDITS

Require audits and appoint oversight committee

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76%
SUPPORT

ParksReplacementBond.org



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PORTLAND PARKS & RECREATION

Healthy Parks, Healthy Portland

COMMISSIONER AMANDA FRITZ | DIRECTOR MIKE ABBATÉ | PortlandParks.org

Updated: 7/15/14

REPAIRING PORTLAND'S LIVING ROOM

Pioneer Courthouse Square, named after the neighboring historic Pioneer Courthouse, opened in 1984. It is located in the heart of downtown at the hub of regional transit, and receives nearly 10 million visits each year at 300-plus special events. The Square also features Oregon's first Starbucks location, Portland's longest running food cart, the TriMet Ticket Office, and the Travel Portland Visitor Information Center.

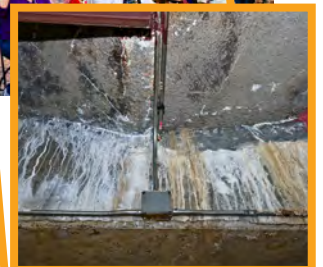
After 30 years of continuous service, Pioneer Courthouse Square is showing its age, and it's time to make needed repairs. The Parks Replacement Bond would invest up to \$10M to replace the waterproof membrane under the famous bricks, repair cracks in bricks and mortar, repair structural columns, renovate the restrooms so they are safe and accessible and other improvements. This work would secure Portland's living room for the next generation, *without raising the current tax rate.*

The Square sees 10 million visits per year, rain or shine. The unseen? Due to heavy use and rain, major improvements are needed, including repairing leaks and cracks.



STOPPING THE LEAKS

The waterproof membrane under the bricks serves as the base of the plaza, and the roof for offices and public spaces below the Square. Designed to last 20 years, the membrane was installed more than 30 years ago. A 2006 report found the membrane "at or approaching failure," and recommended *immediate* replacement. A Replacement Bond would fund this critical repair that is past due because of lack of funding.



PUBLIC SUPPORT

Seventy-six percent of Portlanders agree that after 30 years of continuous service, making needed repairs to Pioneer Courthouse Square so it's safe for Portlanders and welcoming to visitors, is a good reason to support the Parks Replacement Bond.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

ACCESSIBILITY

FOCUS AREAS

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PLAYGROUNDS

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**76%
SUPPORT**

REMOVING BARRIERS TO ACCESS

Portland's parks and natural spaces belong to all of us—from playgrounds to community centers, and pools to community gardens, there's something for everyone in Portland's park system. Unfortunately, not everyone has equal access to what Portland's parks have to offer. A preliminary citywide assessment has already identified more than 20,000 ADA barriers to access in Portland's parks. Missing handrails, inaccessible paths, outdated wheelchair lifts, and steep slopes are just a few of the kinds of barriers that prevent people with disabilities or mobility challenges from fully enjoying our parks.

While significantly more funding is needed to correct *all* barriers, the Parks Replacement Bond would invest up to \$5M to remove many, making our parks and playgrounds more accessible to everyone, *without raising the current tax rate*.

According to the Disability Funders Network, two in seven Americans have at least one family member with a disability. Many of our park facilities are not fully accessible to people of *all* abilities. Public spaces should be places for everyone to gather and enjoy.



EXAMPLE ACCESSIBILITY BARRIERS IN OUR PARKS

2710

barriers in restrooms

493

barriers in play areas

691

missing or inadequate handrails

1305

barriers in picnic areas

PUBLIC SUPPORT

A recent survey reveals that 76 percent of Portlanders are more likely to support a bond that pays for the replacement of playgrounds and community center structures to make them accessible to people with disabilities.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

ParksReplacementBond.org



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PORTLAND PARKS & RECREATION

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2014 PARKS REPLACEMENT BOND

NO INCREASE IN TAX RATES

RESTROOMS & URGENT REPAIRS

FOCUS AREAS

Areas with broad public support* and identified as urgent needs by the Parks bureau



PLAYGROUNDS

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TRAILS & BRIDGES

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PROTECT WORKERS

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PIONEER COURTHOUSE SQUARE

Replace failing structures, fix leaks and cracks, make improvements at most visited park (up to \$10M)



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Remove access barriers in parks; recent report found tens of thousands of barriers across park system (up to \$5M)



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83%
SUPPORT

ParksReplacementBond.org

REPAIRING FAILING STRUCTURES

Portland's park system includes 209 developed parks, 14 community and art centers, 97 restroom buildings, and more. Together, these facilities serve Portlanders in every corner of the city—and 86 percent of Portlanders rate the overall quality of parks as good or very good.

But many of these community assets are in need of major maintenance and urgent repairs—like leaking roofs, outdated plumbing, and electrical systems that need replacement. Similarly, restrooms in several parks need significant repairs, or replacement with safer and more cost-effective Portland Loos. There are hundreds of projects to consider—the Replacement Bond would address at least \$5M in the most urgent to ensure our parks and community centers stay open and safe, *without raising the current tax rate.*

Some of the most immediate needs include restrooms repairs or replacements at Mt Tabor, Couch, and Colonel Summers Parks; tripping hazard repair and ADA access at Multnomah Arts Center; and repairs to leaking roofs at St Johns Community Center and Sellwood Park. See the back of this page for specific examples >

The restroom at the top of Mt Tabor Park is closed for safety and repair reasons.



Photo courtesy Portland Parks Foundation

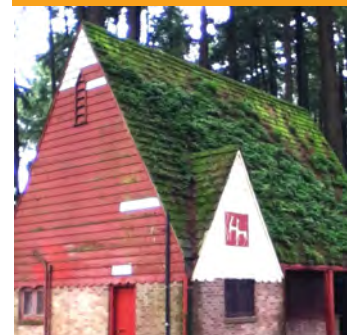
PUBLIC SUPPORT

A recent survey reveals that more than a third of Portlanders rate park restrooms as poor or very poor, with only five percent of Portlanders rating parks restroom facilities very good—figures that stand out in an otherwise highly-rated park system.

At the same time, 83 percent of Portlanders are more likely to support a Replacement Bond that would fund critical repairs and address safety and access issues in our parks, without increasing current property tax rates.

Source: DHM Research in a May 2014 telephone survey of 800 likely Portland voters.

The roof of this building in Sellwood Park needs replacement.



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PORTLAND PARKS & RECREATION

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COMMISSIONER AMANDA FRITZ | DIRECTOR MIKE ABBATÉ | PortlandParks.org

Updated: 7/15/14

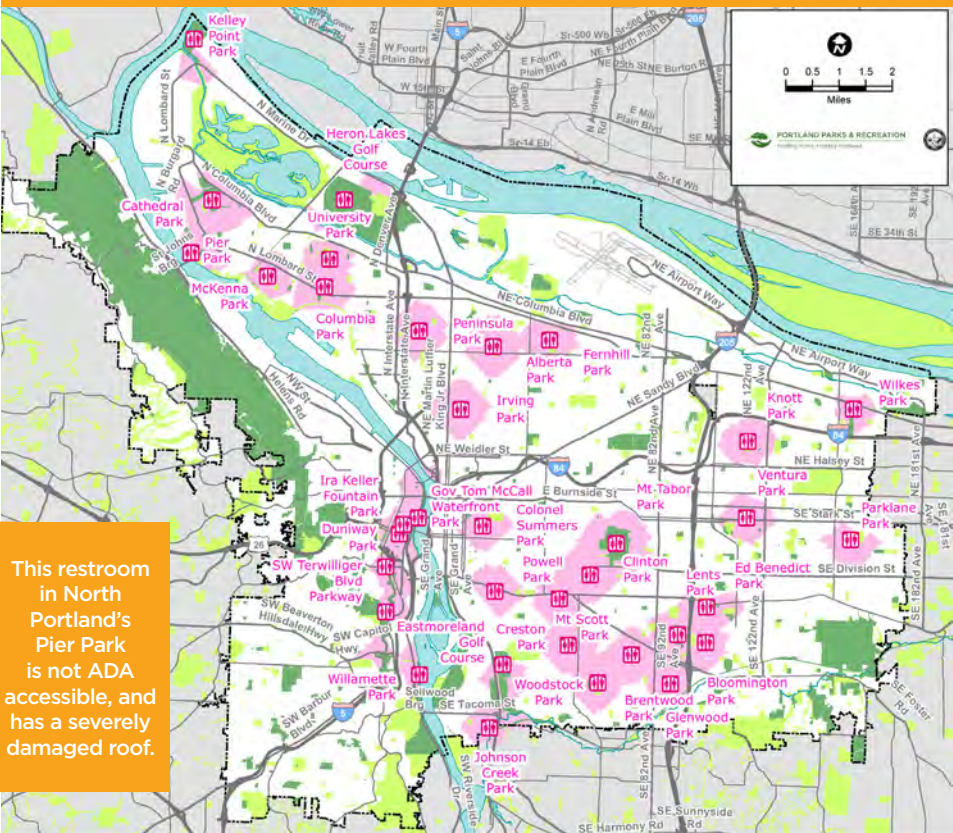
The Replacement Bond would address critical repairs of restrooms and other safety, access and major maintenance issues without increasing tax rates. A few examples include:

RESTROOMS across the park system are, in many cases, old, in disrepair or deficient. Funding from a Replacement Bond would improve the restroom at the summit of **Mt Tabor Park**, including replacing the plumbing, electrical systems, interior finishes and fixtures, repainting, and improving the ADA accessibility.

In **Couch Park** and **Colonel Summers Park**, outdated restrooms would be replaced with Portland Loos. Other examples include replacing, repairing or building restrooms at **Bloomington, Ed Benedict, Glenwood, Parklane, Ventura, and Wilkes Parks**.

The Replacement Bond would help provide safe and accessible restrooms across Portland.

Many Portland parks have restrooms in need of urgent updates and repairs. The Parks Replacement Bond would help fund safe and accessible restrooms throughout Portland; below are candidates for improvement. Due to limited funding, not all will be completed. Final project list to be determined before each bond issuance.



This restroom in North Portland's Pier Park is not ADA accessible, and has a severely damaged roof.

OTHER URGENT REPAIRS:

ST JOHNS COMMUNITY CENTER in north Portland is located just two blocks from the center of downtown St Johns. Originally built in 1940, a number of improvements were made using funds from the 1994 General Obligation Bond. Additional major maintenance is needed now—including replacing some HVAC equipment and installing a new roof covering. The current asphalt tile roofing is beyond its life expectancy, leaks annually, and needs renovation. These repairs, funded by the Replacement Bond, would ensure the community continues to have access to this neighborhood resource.

SELLWOOD PARK, near the Willamette River in southeast Portland, and hosts hundreds of events each summer—including picnics, sports events, weddings, programs, and large special events for the general public. The park also has a popular outdoor pool. But the facilities here need major maintenance; the Parks Replacement Bond would fund replacement of the kitchen and restroom building roof and installation of a new roof on the pool building to address leaks before structural damage occurs. These improvements would ensure visitors can continue to safely enjoy these valuable resources for years to come.

MULTNOMAH ARTS CENTER in southwest Portland serves more than 6,000 students of all ages and abilities through classes in visual, performing, and literary arts. The Parks Replacement Bond would address tripping hazards and fund ADA upgrades, including adding a ramp from the lower parking lot and ramps to the MAC cottages to provide safe access that meets ADA requirements. It would also address ADA deficiencies in facility restrooms.

OTHER REPAIRS OR RESTORATIONS

- Restoration of Rieke regional soccer field in southwest Portland, currently closed to programming for safety reasons.
- Restoration of tennis courts in Argay Park in outer northeast Portland; re-open closed courts.
- Upgrade outdated irrigation at Lynchview Park.

For more information about the 2014 Bond Replacement, please contact: Jennifer Yocom, jennifer.yocom@portlandoregon.gov | Amy Ruiz, amy.ruiz@portlandoregon.gov | 503-823-5592

RESOLUTION No. 37085 As Amended

Refer a measure to City voters for the November 4, 2014 General Election authorizing the issuance of general obligation bonds in the amount of \$68,000,000 to provide funding to fix playgrounds and trails; improve park facilities, safety and accessibility (Resolution)

WHEREAS, Portland's parks, public places, natural areas, and recreational opportunities give life and beauty to our city, are essential assets, connect people to place, self, and others; and

WHEREAS, Portland's residents treasure and care for this legacy, building on the past to provide for future generations; and

WHEREAS, the City of Portland's park system includes 11,546 acres, 209 developed parks, 129 playgrounds, 14 community and art centers, 13 community pools, and more, together serving Portlanders in every corner of the city; and

WHEREAS, our park structures and facilities have finite life spans, and require ongoing investment to remain safe and accessible; and

WHEREAS, the City's Portland Parks & Recreation (PP&R) has identified more than \$365 million in necessary replacements and major maintenance projects that need to be completed over the next 10 years; and

WHEREAS, PP&R's projected annual major maintenance budget is approximately \$1.5 million, which is insufficient to complete all major maintenance projects; and

WHEREAS, while PP&R leverages funding dollars by seeking grants, public-private and interbureau partnerships, and volunteerism to care for the major maintenance needs in its system, funding is still insufficient to complete all major maintenance projects; and

WHEREAS, over the last century, Portlanders have created and maintained our park system through a series of capital investments, including bond measures and levies; and

WHEREAS, Portland's last parks bond—passed in 1994—will be repaid in 2015, which creates an opportunity to address critical park needs without increasing tax rates; and

WHEREAS, by continuing to fund parks at the current rate required by the 1994 bond, we can raise up to \$68 million in funding to address the most critical needs of our parks system through the Parks Replacement Bond measure; and

WHEREAS, the proposed new measure is estimated to not increase property tax rates from what they are today; and

WHEREAS, if approved, the average Parks Replacement Bond tax rate is estimated to be \$.0877 per \$1,000 of assessed value, which is the same as the current assessed rate for the expiring parks bonds; and

WHEREAS, if the Parks Replacement Bond is not approved by voters, the annual property tax could decrease by about \$13 for a home at median assessed value of \$152,890; and

WHEREAS, projects already identified for bond funding are urgent needs as determined by the Parks bureau and prioritized with criteria including immediate safety concerns or urgent repairs where urgency is defined as the highest risk of failure and the highest impact if failure occurs, projects that reduce bigger costs later on, responsible repairs for general deferred maintenance needs, investments in energy efficiency, increased accessibility for all, and restoring services that are currently closed or adding modest service in deficient areas; and

WHEREAS, additional bond-funded projects will be chosen through a public process in 2015-16, involving PP&R staff, the Parks Budget Advisory Committee, and community stakeholders who will consider the most urgent maintenance needs just prior to a second bond issuance, to responsibly allocate and prioritize the second round of bond funding; and

WHEREAS, current projects identified fall into seven focus areas, including playgrounds, trails and bridges, pools, protecting workers, Pioneer Courthouse Square, accessibility, and restrooms and other urgent repairs; and

WHEREAS, more than 55,000 Portland households are served by PP&R playgrounds or play structures that are rated in poor or very poor condition, and need to be renovated or replaced; and

WHEREAS, the Parks Replacement Bond would invest at least \$5M to renovate, replace, and build 10 to 20 play structures that are closed, at risk of closure or deficient; and

WHEREAS, Portland is home to more than 155 miles of completed regional trails laced together, connecting people to each other and to the natural beauty of our city, and several of our city's most popular trails are partially or fully closed—or at risk of closure—due to needed repair; and

WHEREAS, the 2014 Parks Replacement Bond would fund at least \$5M in repairs to trails and bridges, preserving access to natural areas and open spaces like Forest Park; and

WHEREAS, Portland's swimming pools are some of the park system's most popular attractions, with more than 1.1 million visits in 2013, and many of the pools and their mechanical equipment systems are well beyond their expected life spans; and

WHEREAS, at least \$5M in Parks Replacement Bond resources would repair several community swimming pools to prevent emergency closures, stop water leaks, and extend the life of these facilities; and

WHEREAS, PP&R staff in the Maintenance, Central Services, and Urban Forestry teams maintain 11,546 acres of recreation and green space across 209 parks, including 8,000 acres of open and natural spaces; and

WHEREAS, up to \$10M in Parks Replacement Bond resources would fund repairs, replacements and improvements needed to bring Mt. Tabor Yard Maintenance Facility and Urban Forestry workplaces up to fire-life-safety and efficiency standards; and

WHEREAS, Pioneer Courthouse Square receives nearly 10 million visits each year, and after 30 years of continuous service, Pioneer Courthouse Square is showing its age and needs repair; and

WHEREAS, the Parks Replacement Bond would invest up to \$10M to replace Pioneer Courthouse Square's waterproof membrane under the famous bricks, repair cracks in bricks and mortar, repair structural columns, renovate the restrooms so they are safe and accessible and make other needed improvements at Pioneer Courthouse Square; and

WHEREAS, a preliminary citywide assessment has already identified more than 20,000 ADA barriers to access in Portland's parks, including missing handrails, inaccessible paths, outdated wheelchair lifts, and steep slopes, all of which prevent people with disabilities or mobility challenges from fully enjoying our parks; and

WHEREAS, while significantly more funding is needed to correct all barriers, the Parks Replacement Bond would invest up to \$5M to remove many, making our parks and playgrounds more accessible to everyone; and

WHEREAS, many of our park system's community assets are in need of major maintenance and urgent repairs, including leaking roofs, outdated plumbing, electrical systems that need replacement, plus restrooms in several parks that need significant repairs, replacement or are deficient; and

WHEREAS, the Parks Replacement Bond would address at least \$5M of the most urgent repairs to ensure our parks and community centers stay open and safe; and

WHEREAS, as outlined in Exhibits A, B, C and D, an oversight committee will be appointed to review Parks Replacement Bond expenditures and will report annually to the Council and the bond will provide for performance audits to ensure that projects funded by the bonds are consistent with voter intent; and

WHEREAS, the projects anticipated to be completed using funding from the Parks Replacement Bond are summarized in the Bond Project List At-a-Glance, attached to this Resolution as Exhibit E, and in the Bond Project Summary, attached to this Resolution as Exhibit F;

NOW, THEREFORE, BE IT RESOLVED that the Council submits an Act, attached hereto as Exhibit B, entitled: "A Measure authorizing the City Council of the City of Portland to issue general obligation bonds in the amount of \$68,000,000 for capital costs for parks, to be repaid from property taxes levied outside constitutional limitations." Exhibit B is hereby submitted to the legal voters of the City of Portland, Oregon for their adoption or rejection at the General Election in the City of Portland, Multnomah County, Clackamas County, and Washington County to be held on November 4, 2014. Each voter who votes upon said proposed measure shall vote "yes" or "no" in the space indicated for such vote on the City ballot at said election; and

BE IT FURTHER RESOLVED that the Council submits the ballot title, question and summary for the November 4, 2014 General Election ballot, as shown in the attached Exhibit C; and

BE IT FURTHER RESOLVED that the Council directs the Auditor to publish the ballot title as shows in Exhibit C in accordance with City Code; and

BE IT FURTHER RESOLVED that the Council direct the Auditor to submit the explanatory statement attached as Exhibit D to Multnomah, Clackamas, and Washington County elections offices for publication in each county's voters' pamphlet; and

BE IT FURTHER RESOLVED that the Auditor is directed to forward to Multnomah, Clackamas, and Washington County elections offices all material necessary to place this measure on the November 4, 2014 General Election ballot.

Adopted by the Council: JUL 24 2014

Commissioner Amanda Fritz
Prepared by: Amy Ruiz, Jennifer Yocom,
Harry Auerbach
Date Prepared: July 16, 2014

LaVonne Griffin-Valade
Auditor of the City of Portland

By  Deputy

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Agenda No. **37085** As Amended
RESOLUTION NO.
 Title

Refer a measure to City voters for the November 4, 2014 General Election authorizing the issuance of general obligation bonds in the amount of \$68,000,000 to provide funding to fix playgrounds and trails, and improve park facilities, safety, and accessibility (Resolution)

<p>INTRODUCED BY Commissioner/Auditor: Commissioner Fritz</p> <p>COMMISSIONER APPROVAL</p> <p>Mayor—Finance and Administration - Hales</p> <p>Position 1/Utilities - Fritz <i>T. Bigear</i></p> <p>Position 2/Works - Fish</p> <p>Position 3/Affairs - Saltzman</p> <p>Position 4/Safety - Novick</p> <p>BUREAU APPROVAL</p> <p>Bureau: Portland Parks & Recreation Bureau Head: Director Mike Abbate <i>Mike Abbate</i></p> <p>Prepared by: Jennifer Yocom Date Prepared: July 16, 2014</p> <p>Financial Impact & Public Involvement Statement Completed <input checked="" type="checkbox"/> Amends Budget <input type="checkbox"/></p> <p>Portland Policy Document If "Yes" requires City Policy paragraph stated in document. Yes <input type="checkbox"/> No <input type="checkbox"/></p> <p>Council Meeting Date July 24, 2014,</p> <p>City Attorney Approval: required for contract, code, easement, franchise, comp plan, charter <i>[Signature]</i></p>	<p>CLERK USE: DATE FILED <u>JUL 17 2014</u></p> <p style="text-align: center;">LaVonne Griffin-Valade Auditor of the City of Portland</p> <p>By: <i>[Signature]</i> Deputy</p> <p>ACTION TAKEN:</p>
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AGENDA
<p>TIME CERTAIN <input checked="" type="checkbox"/> Start time: 2 p.m.</p> <p>Total amount of time needed: 2 hours (for presentation, testimony and discussion)</p>
<p>CONSENT <input type="checkbox"/></p>
<p>REGULAR <input type="checkbox"/> Total amount of time needed: _____ (for presentation, testimony and discussion)</p>

FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:	
	YEAS	NAYS
1. Fritz	✓	
2. Fish	✓	
3. Saltzman	✓	
4. Novick	✓	
Hales	✓	

EXHIBIT C

CAPTION

Bonds to fix playgrounds, trails; improve park facilities, safety, accessibility.

QUESTION

Shall Portland fix, improve park facilities by issuing bonds estimated to maintain current tax rate; require audits and public oversight? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11b, Article XI of the Oregon Constitution.

SUMMARY

Measure would authorize \$68,000,000 in general obligation bonds for Portland Parks & Recreation facilities. Because previous bonds are scheduled to be repaid, City's parks bond tax rate is not expected to increase from current rate of \$0.0877 per \$1,000 of assessed value.

Anticipated projects include fixing, improving:

- 10 to 20 play areas currently closed, at risk of closure, or deficient, including Couch, Creston, Kenton, Lents, Lynchview, North Park Blocks, Ventura parks
- Trails, bridges, including in Forest Park
- Community pools, including Matt Dishman, Peninsula, Grant
- Sellwood Park buildings, Rieke Field, Multnomah Arts Center, St. Johns Community Center
- Restrooms, roofs, other deficient parks, structures, and equipment
- Pioneer Courthouse Square failing structures, leaks, cracks
- Barriers to accessibility for people with disabilities
- Park maintenance facilities to address worker safety, efficiency

Funds are for repairs and other capital costs, not park operations. A five-member oversight committee will review bond expenditures, provide annual reports. Bonds may be issued in multiple series; audits required.

EXHIBIT D**EXPLANATORY STATEMENT**

This Measure would allow the City of Portland to issue up to \$68 million in general obligation bonds and to use the money from the bonds for capital costs, including repairs and improvements, for facilities owned or operated by Portland Parks & Recreation. The projects to be funded by this measure are planned to include, but are not limited to: fixing or improving play areas that are either currently closed, at risk of closure, or deficient, in up to twenty (20) parks; repairing, replacing or improving trails and bridges in parks, including in Forest Park; repairs to community swimming pools at Matt Dishman Community Center, Peninsula Park and Grant Park; capital repairs to Sellwood Park buildings, Rieke Field, Argay tennis courts, the Multnomah Arts Center and St. Johns Community Center; fixing, improving and building restrooms at Bloomington, Couch, Colonel Summers, Ed Benedict, Glenwood, Lynchview, Mount Tabor, Parklane, Ventura and Wilkes Parks; fixing, replacing and improving roofs, and other deficient parks, park structures and park equipment; repairing leaks, cracks and failing structures at Pioneer Courthouse Square; removing barriers to accessibility for people with disabilities; and making improvements, repairs or renovations to Parks maintenance facilities to address worker safety and efficiency.

All of the funds would be used for capital repairs and other capital costs, not for day-to-day Parks operations.

An oversight committee will be appointed to review bond expenditures and to report annually to the Council. The Measure also directs the Council to provide for performance audits to ensure that projects funded by the bonds are consistent with voter intent.

In 1994, the voters approved a bond measure for parks and recreation. The final payment on the bonds authorized by that measure will be made before taxes are levied to pay principal and interest on bonds authorized by this Measure. The City estimates that the tax rate on the bonds authorized by this Measure will not exceed the rate levied in the last year of repayment of the bonds authorized in 1994, which is estimated to be \$0.0877 per \$1,000 of assessed value, or approximately \$13 per year on a home with the median assessed value of \$152,890. Taxes imposed to pay the principal and interest on the bonds would not be subject to the rate limitations of Sections 11 and/or 11b of Article XI of the Oregon Constitution. If this Measure is not approved, taxes for repayment of parks bonds will not be assessed, once taxes have been collected for the final repayment of the outstanding bonds.

Submitted by:

City of Portland City Council
Commissioner Amanda Fritz

November 2014 General Election - Official Results

CITY MEASURES

Measure <u>26-159</u>	Multnomah	Clackamas	Washington	Total	%
Yes	177,621	176	378	178,175	73.77%
No	63,052	161	143	63,356	26.23%
TOTAL	240,673	337	521	241,531	100.00%