

Our water: Safe and abundant for generations to come

PORTLAND WATER BUREAU

Bull Run Treatment Projects

City Council

April 10, 2024



Today's Council Actions

- 1. Report to Council Bull Run Treatment **Projects Annual Report**
- 2. Report to Council Filtration Guaranteed Maximum Price (GMP) 2
- 3. Report to Council Pipelines Guaranteed Maximum Price (GMP) 2

Our water: Safe and abundant for generations to come

The Water Bureau is making long-term investments with the Bull Run Treatment Projects to help keep Bull Run water safe and abundant for nearly one million people who rely on it today and for future generations. The new facilities are needed to protect public health and comply with safe drinking

For our health

Making sure our water is safe for everyone.



- In 2023, the Oregon Health Authority confirmed our Improved Corrosion Control Treatment for lead is "optimized," bringing the Water Bureau into full compliance with the federal Lead and Copper Rule.
- With these treatment upgrades, we have taken a big step to further reduce the risk of lead in water for homes with lead plumbing materials.

For our economy

Creating jobs and investing in infrastructure to help our community thrive



- The generational investments the Water Bureau is making in the Bull Run system are creating thousands of construction jobs.
- The Bull Run Treatment Projects are estimated to generate \$1.59B economic activity through construction and \$14.9M annually when complete.

For our future

Providing a more resilient water system and greater protection.



- The filtration facility we are building will remove contaminants and sediment from our water, making our supply more resilient to water quality risks from events like the Camp Creek Fire in 2023 that burned 2,000+ acres
- Filtration will greatly reduce the threat of the Bull Run supply being disrupted following a wildfire or extreme weather event and is one of the

Portland Water Bureau | Bull Run Treatment Projects Annual Report

Water System Legacy

 1880's-1900 creation of Portland Water Committee, the Bull Run Reserve created, conduits were constructed, and Portland begins using Bull Run water in 1895



- System designed to be gravity fed
- Closed and protected watershed with no public access and protection from logging and recreation
- Portlanders have been thriving on that legacy of safe,
 clean Bull Run drinking water for more than a century



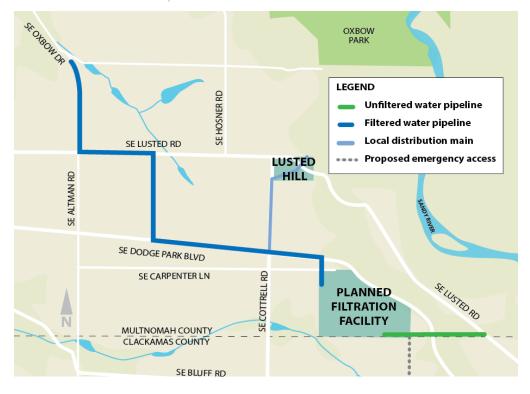
Bull Run TREATMENT PROJECTS

Filtration Facility





Filtration Pipelines





Bull Run TREATMENT PROJECTS

Improved Corrosion Control Treatment

Completed April 2022

Bull Run Filtration critical path to compliance

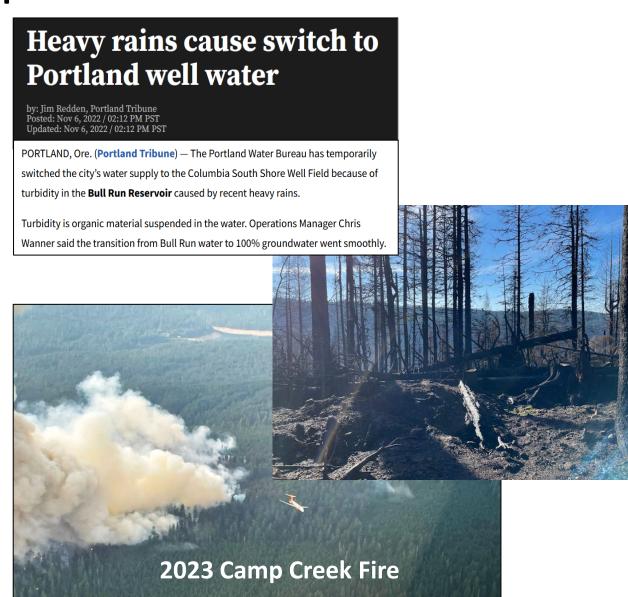
	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028
Compliance agreement	Dec.											
Facility planning												
Pilot study				Nov.								
Pipeline planning												
Facility design												
Construction plans						Oct.			Guaranteed Maximum Prices for facility & pipelines			
Pipeline design												
Facility construction								مريد				
Pipeline construction								711				
Filtered Bull Run water											Sep.	

Filtration is a Regulatory Requirement

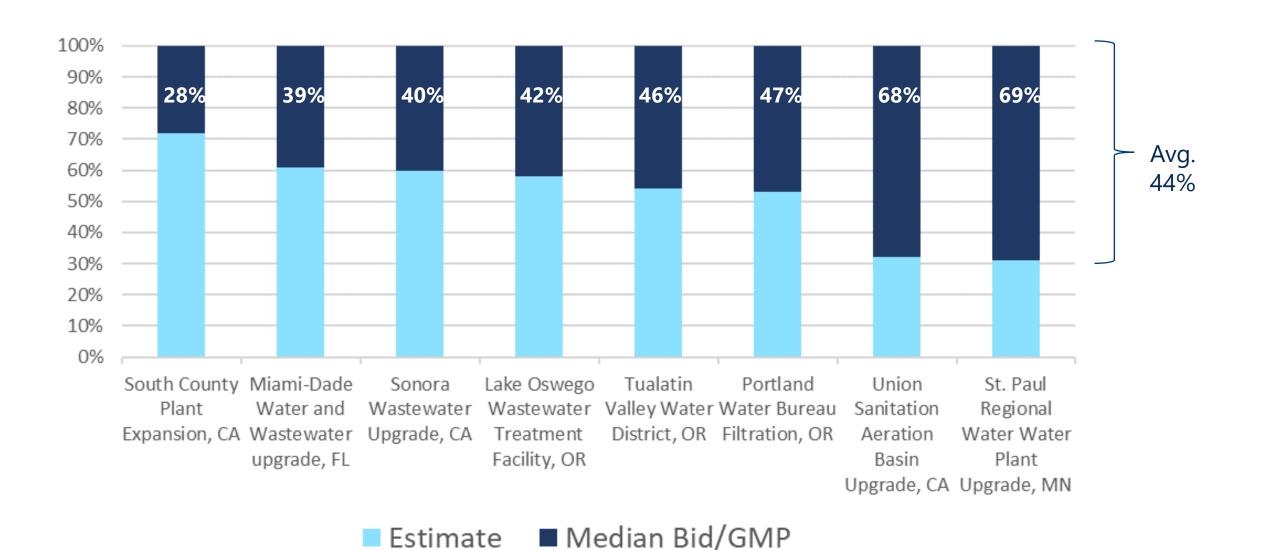
- 1. Treatment to address *Cryptosporidium* required by the Oregon Health Authority (OHA) and federal Environmental Protection Agency under a Safe Drinking Water Regulation called LT2.
- 2. Specific terms of compliance directed by OHA in a 2017 Bilateral Compliance Agreement (BCA) include type of treatment (filtration) and schedule for completion (September 2027).
- 3. Portland City Council chose to comply with LT2 treatment requirements using filtration instead of ultraviolet (UV) treatment despite higher costs due to the multiple resilience benefits of filtration.
- 4. BCA is a compliance order not a contract. Portland cannot renegotiate the terms due to cost. Only *force majeure* events can drive changes to existing requirements.

Filtration provides multiple benefits

- ✓ Excellent treatment option by removing Cryptosporidium
- ✓ Reduces cancer-causing disinfection byproducts
- ✓ Addresses high turbidity due to erosion, wildfires, or increasingly intense storms
- ✓ Will enable availability and use of Bull Run water during most emergency events including earthquakes, floods, and wildfires
- ✓ Includes corrosion control improvements that will further reduce the risk of lead exposure for Portlanders
- ✓ UV disinfection would not provide these benefits



Market conditions are impacting projects across the country



Current estimated program costs

	2019 estimated costs	2022 estimated costs	2023 estimated costs	Current estimated costs
Capital Costs	\$0.967B	\$1.249B	\$1.578B	\$1.962B
Other WIFIA-eligible Costs (financing costs, overhead, and interest)	\$0.106B	\$0.106B	\$0.106B	\$0.106B
Available Contingency	\$0.410B	\$0.128B	\$0.150B	\$0.066B*
TOTAL PROGRAM FUNDING	\$1.483B	\$1.483B	\$1.834B	\$2.134B

^{* \$0.038}B in additional contingency is available in the capital costs for a total of **\$0.104B total Water Bureau contingency**.

Key cost drivers

- Market capacity
- Continued supply chain issues, especially for some materials and equipment
- Continued inflation and escalation
- Labor shortages leading to labor wage increases
- Schedule compression
- Maintaining momentum on construction is our best opportunity to achieve compliance deadline and control cost increases

"Economic conditions, interest rates, and market demand contribute to strong market conditions and tight skilled labor markets. Trade contractors have experienced wage rate impacts to attract and retain skilled labor in several regions."

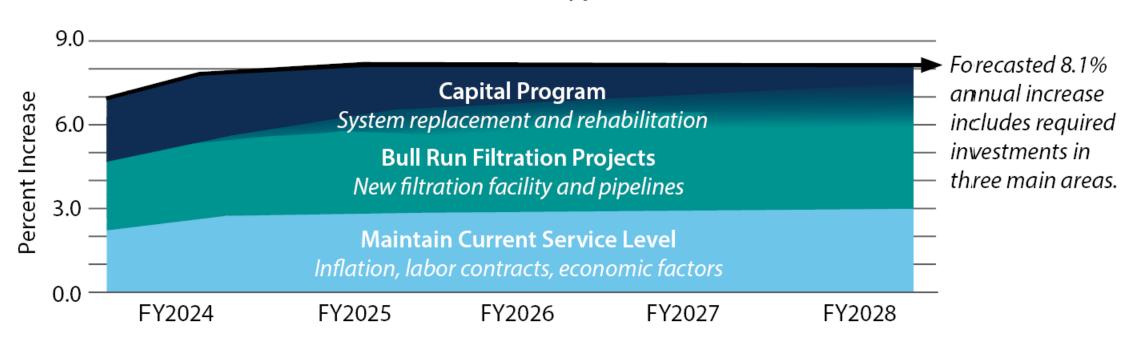
- Turner Construction 2023 4th Quarter Forecast

Risks and Contingency

- Significant cost risk reduction with this council action
 - Approval of the GMPs addresses the highest cost risks of escalation and market response
- Still have cost risks
 - Primary risk going forward is delay, such as delays due to land use appeals, supply chains, or weather
 - Another large risk is differing site conditions, such as what is encountered when tunneling or excavating on site
 - Other unknowns
- Contingency
 - Water Bureau contingency is \$104M and Contractor contingency is \$52M, for a total of \$156M

Water rates

Forecasted Water Rate Increases for Typical Residential Customer



Rate Mitigation

- Revising the 10-yr capital plan to offset increases
- Continuing to seek external funding opportunities
 - Applying for second Water Infrastructure Finance and Innovation Act (WIFIA) Loan
 - Grants from Energy Trust of Oregon
- Cost management:
 - Value engineering reduced estimated construction costs by \$200M+
 - Strong contract processes and controls will manage cost increases
 - Annual financial audits



2021 WIFIA loan:

- Very low 1.89% interest rate
- Saves ratepayers at least \$247M
- Repayment can begin in 2032

The Bull Run Treatment Projects will help keep our water safe and abundant for generations to come



Keeping the community informed and engaged



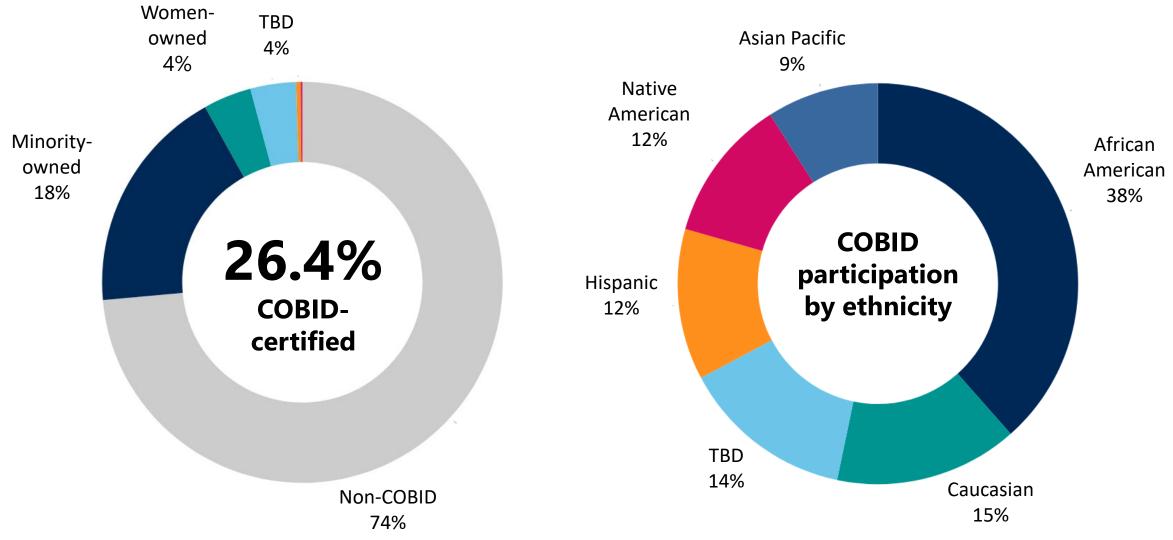




- Project e-news
- Project engagement with local tribes, government agencies and utilities, schools, farmers, and environmental groups
- Neighbor information meetings
- Individual property owner meetings, phone calls, doorhangers
- Mailings (letters, postcards)
- Project area signage
- Contractor recruitment support
- Construction webpage updates
- Onsite Water Bureau liaison during work activities
- Project communications phone, email, comment form
- Monthly coffee with the contractor*
- Construction hotline*
- Subscribe for text notifications*

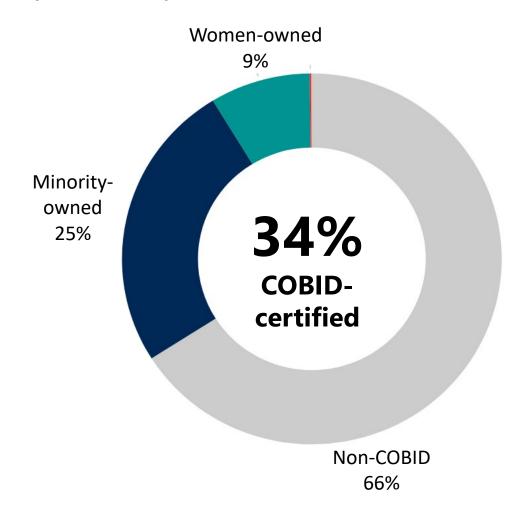
Workforce

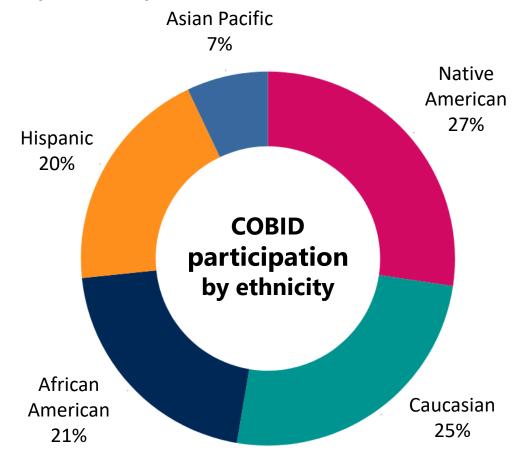
Facility planned construction COBID participation = \$294 million



Workforce

Pipelines planned construction COBID participation = \$102 million









Bull Run
TREATMENT
PROJECTS

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Thank you!

Learn More portland.gov/bullrunprojects