



**Interstate  
BRIDGE**  
*Replacement Program*



# Portland HLC Informational Briefing

April 8, 2024

**Hayli Reff**

Cultural Resources Program Manager

# Agenda

- 1. Section 106 Consulting Party Status**
- 2. Cultural Resources Portal Access**
- 3. Key Steps in the Section 106 Process**
- 4. Effects to Historic Built Environment Properties in Oregon**
- 5. Mitigation for Historic Built Environment Properties**
- 6. Next Steps**

# Section 106 Consulting Party Status

- ▶ As a **Section 106 consulting party** on the IBR Program, the City of Portland's Historic Landmarks Commissions is entitled to share perspectives, receive and review pertinent information, offer ideas, and consider possible solutions together with our federal co-lead agencies, FHWA and FTA, and other consulting parties.
- ▶ There are more than thirty consulting parties for the IBR Program, including federal agencies, federally recognized tribes, state and local government agencies, and nonprofit organizations with a demonstrated legal, economic, or historic preservation interest in the undertaking.
- ▶ Opportunities to receive information and provide input include:
  - One-on-one meetings (such as this informational briefing)
  - Regularly scheduled monthly virtual meetings
  - Review of materials on the IBR Cultural Resources Document Review Portal

# Cultural Resources Document Review Portal

- ▶ Section 106 documentation, including Determinations of Eligibility (DOEs) and Findings of Effect (FOEs), and minutes, recordings, and presentation slides from past Section 106 consulting parties monthly meetings are available for download on the IBR Cultural Resources Document Review Portal.
- ▶ As this information is confidential to Section 106 Consulting Parties, login information will be shared with the Portland HLC directly.

The screenshot shows the 'Cultural Resources Document Review' portal. At the top, it says 'PORTAL' and 'Cultural Resources Document Review'. Below that is a dark navigation bar with 'Cultural Resources Document Review' and a 'Logout' button. A message reads 'Please send all comments and documentation to: Report Comments'. There is an 'Expand All' link. The main content is organized into sections: 'Section 106 Consulting Party Meetings' (expanded), 'February 6, 2024' (with links for Meeting Minutes, Presentation Slides, and Recording), 'January 23, 2024' (with links for Meeting Minutes, Presentation Slides, and Recording), and 'November 28, 2023' (with links for Meeting Minutes, Presentation Slides, and Recording). Below this is 'Document Review | 2.6.2024', which includes 'BASELINE ADDENDUM AND REVISED DOEs AND FOEs (FEBRUARY 2024)' with links for 'DOE and FOE Reference List.pdf', 'DOE Comment Matrix.xlsx', and 'FOE Comment Matrix.xlsx'. It also lists 'Oregon SHPO, Attachment A: Ruby Junction Baseline Addendum' and 'Oregon SHPO, Attachment B: Revised DOEs (Identified in the Ruby Junction Baseline Addendum)'. Finally, it lists 'Oregon SHPO, Attachment C: Revised DOEs (Eligible)'.

# Key Steps in the Section 106 Process

## 1. Initiate the process.

- Determine undertaking.
- Coordinate with other reviews.
- Identify SHPO/THPO(s), tribes/NHOs, and other consulting parties.
- Plan to involve the public.

## 2. Identify historic properties.

- Determine APE and scope of effort.
- Make reasonable and good faith effort to identify historic properties.
- Determine National Register eligibility.
- Consult SHPO/THPO(s), tribes/NHOs, and other consulting parties.
- Involve the public.

## 3. Assess adverse effects.

- Apply criteria of adverse effects.
- Consult SHPO/THPO(s), tribes/NHOs, and other consulting parties.
- Involve the public.

## 4. Resolve adverse effects.

- Develop and consider alternatives or modifications to avoid, minimize, or mitigate adverse effects.
- Consult SHPO/THPO(s), tribes/NHOs, and other consulting parties.
- Involve the public.

# Effects to Historic Built Environment Properties in Oregon

- ▶ Federal co-leads FHWA and FTA have identified seven historic built environment (HBE) properties in Oregon that are eligible for or listed in the National Register of Historic Places (NRHP).
- ▶ Additionally, FHWA and FTA have identified three interstate HBE properties (i.e., crossing the Washington and Oregon border) that are eligible for or listed in the NRHP.
- ▶ To evaluate the potential effects of the IBR Program on these NRHP-eligible and NRHP-listed properties, FHWA and FTA completed Finding of Effect (FOE) documentation.

# Effects to Historic Built Environment Properties in Oregon

- ▶ FHWA and FTA have made the following findings of effect for historic built environment properties in Oregon:

No Effect	No Adverse Effect	Adverse Effect
<ul style="list-style-type: none"> <li>• Hayden Island Yacht Club Clubhouse</li> <li>• East Vanport Commercial Center (Delta Park Sports Office)</li> </ul>	<ul style="list-style-type: none"> <li>• Columbia Slough Drainage Districts Historic District</li> <li>• Portland Assembly Center (Portland Expo Center)</li> </ul>	<ul style="list-style-type: none"> <li>• Jantzen Beach Moorage</li> <li>• Jantzen Beach Water Tank</li> <li>• Harbor Shops (Anchor Bar and Dotty's)</li> </ul>

- ▶ FHWA and FTA have made the following findings of effect for historic properties crossing the boundary between Oregon and Washington:

No Effect	No Adverse Effect	Adverse Effect
	<ul style="list-style-type: none"> <li>• Lower Columbia River Federal Navigation Historic District</li> </ul>	<ul style="list-style-type: none"> <li>• Interstate Bridge (Northbound)</li> <li>• Interstate Bridge (Southbound)</li> </ul>



# Effects to Historic Built Environment Properties in Oregon

- ▶ The adverse effect evaluations are summarized as follows:

Resource ID	Property Name	NRHP Criteria	Effects Evaluation Summary
N/A	Jantzen Beach Moorage	A	Construction of a new bridge over North Portland Harbor and a new light-rail transit bridge would necessitate the removal of a section of dock, at least two finger piers, and approximately 20 floating shelters.
N/A	Jantzen Beach Water Tank	A, C	Permanent right-of-way acquisition and construction of a new road joining the existing N Jantzen Avenue alignment to the west would require the demolition of the property.
N/A	Harbor Shops	A, C	Permanent right-of-way acquisition of the property to construct the proposed Columbia River bridges would require demolition of the property.
OR 49361	Interstate Bridge (northbound)	A, C	The Program would construct a new northbound Columbia River bridge, and the existing Interstate Bridge (northbound) would be removed.
OR N/A	Interstate Bridge (southbound)	A, C	The Program would construct a new southbound Columbia River bridge, and the existing Interstate Bridge (southbound) would be removed.





# Mitigation for Historic Built Environment Properties

# Mitigation Overview

“Mitigation is a way to remedy, offset, or compensate for an adverse effect. The regulations do not prescribe specific mitigation measures. Rather, they allow the federal agency and consulting parties to negotiate appropriate measures on a case-by-case basis [...] In order to be appropriate, the negotiated and agreed-to mitigation measure should bear a reasonable relationship to the undertaking’s adverse effects or, more generally, the types of adverse effects or types of historic properties at issue.”

Source: Advisory Council on Historic Preservation (ACHP), [NCSHPO-technology-as-mitigation-letter-1.pdf](#)

“FHWA’s policy regarding mitigation that utilizes public funding, including alternative mitigation, is that it, ... ‘represents a reasonable public expenditure after considering the impacts of the action and the benefits of the proposed mitigation measures’ (23 CFR Part 771.105(e)).”

Source: Federal Highway Administration (FHWA), [Section 106 Tutorial: Steps in the Section 106 Process - Additional Information \(dot.gov\)](#)

# Mitigation Overview

Key considerations in determining appropriate resolution of adverse effects include:

- What is in the public interest?
- What are the benefits to, or concerns of, the Section 106 Consulting Parties, those they represent, and those who ascribe importance and value to the property?
- If the proposed mitigation is designed to advance our knowledge about the past, how will this knowledge be provided to the public, to schools, to Tribes or NHOs, and to professionals?
- Will the proposed mitigation enhance the preservation and management of listed or eligible historic properties in the region?
- Is the proposed mitigation commensurate with effects to the property?

# Mitigation Overview

Potential mitigation for adverse effects to historic built environment properties could include:

- Historic Built Environment Documentation
- Public Education and Interpretation
- Program Design Considerations
- Historic Resource Rehabilitation, Relocation, Reuse, and Salvage
- Training Programs and Field Schools

# Next Steps

- ▶ The IBR Program will soon be seeking feedback from Section 106 consulting parties on the first draft of the Programmatic Agreement (PA), which stipulates agreed-upon measures to resolve adverse effects to Section 106 properties.
  - Consulting parties will have approximately 30 days to return comments.
  - City of Portland staff can help coordinate sharing feedback with the IBR Program.
  - Feedback will be incorporated into the next draft of the PA.
- ▶ The IBR Program will be seeking Type IV Demolition Review for the Interstate Bridge (northbound), a City of Portland local landmark, in 2024.

# Stay Connected & Get Involved

- ▶ Sign-up for our monthly newsletter: [interstatebridge.org/news](https://interstatebridge.org/news)
- ▶ Attend a program meeting or community engagement event: [interstatebridge.org/calendar](https://interstatebridge.org/calendar)
- ▶ Comments? Questions? Email [CulturalResources@interstatebridge.org](mailto:CulturalResources@interstatebridge.org)
- ▶ Follow us on social media: @IBRprogram
- ▶ Join us for IBR office hours, in person or virtually, and get your questions answered! Visit [interstatebridge.org/calendar](https://interstatebridge.org/calendar) to schedule an appointment, email [info@interstatebridge.org](mailto:info@interstatebridge.org)



For more information contact:

[info@interstatebridge.org](mailto:info@interstatebridge.org)

360-859-0494 or 503-897-9218

888-503-6735

<https://www.interstatebridge.org>

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# Thank you!

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