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191281

Emergency Ordinance

*Centralize the City's planning of the 2023 Rose Festival for improved and efficient coordination and public safety

Passed

The City of Portland ordains:

Section 1. The Council finds:

1. The Portland Rose Festival was designated the Official Festival of the City of Portland by [Council Resolution 36759](#) (<https://efiles.portlandoregon.gov/Record/3748715/>), adopted on January 13, 2010.
2. The Rose Festival is a multi-week event involving mass gatherings throughout the City, such as CityFair, the Starlight Parade, the Junior Parade, the Grand Floral Parade, and Fleet Week.
3. Disruption of any Rose Festival events could impact safety, security, and civic life.
4. Planning for the safety and success of the Rose Festival requires close coordination among multiple Bureaus, Multnomah County, the State of Oregon, and Federal agencies.
5. Centralized planning, support, and coordination before the Rose Festival that continues seamlessly as the event unfolds could both decrease the likelihood of contingencies materializing and facilitate quick and prepared response should any incident occur.
6. The National Incident Management System (NIMS) is a consistent, nationwide approach to managing domestic incidents and is designed to assist Federal, Tribal, State, and local governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.

Introduced by

[Commissioner Rene Gonzalez](#)

Bureau

[Emergency Management](#)

Contact

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Requested Agenda Type

Four Fifths

Date and Time Information

Requested Council Date

May 17, 2023

Time Requested

15 minutes

7. NIMS was adopted by [Council Resolution 36395](#) (<https://efiles.portlandoregon.gov/Record/2687320/>) on April 5, 2006.
8. NIMS underlies the Incident Command Structure (ICS), which is flexibly designed to support both event and incident planning and response.
9. It is a national best practice to utilize emergency management agencies for leading coordination of, planning for, and response to large special events.
10. The Portland Bureau of Emergency Management (PBEM) has experience in coordinating City Bureaus in events and emergencies and coordinating with County, State, and Federal agencies.
11. In the event of a significant incident during the Rose Festival, PBEM can utilize its experience in managing, coordinating, and supporting multi-Bureau, County, State, and Federal responses.
12. Chapter [3.124.030 of the City Code](#) (<https://www.portland.gov/code/3/124#toc--3-124-030-purpose->) establishes the purpose of PBEM to centralize leadership and coordination of emergency management.
13. The City of Portland is embarking upon a multi-year effort to move towards better coordination of special events that will necessitate a multi-bureau strategy to implement. The immediate priority is developing a common operating picture among responsible bureaus and city resources, while true unified coordination can be developed further in future implementations.

NOW, THEREFORE, the Council directs:

- A. That the City's planning and coordination of 2023 Rose Festival activities shall be managed using ICS and NIMS.
- B. That the Director of the Portland Bureau of Emergency Management is hereby designated to lead a Multi-Agency Coordination (MAC) Group for policy direction for the Rose Festival. At a minimum, the Directors/Chiefs of the Portland Bureau of Transportation, the Portland Police Bureau, Portland Fire and Rescue, and Prosper Portland are members of this group. The Director of the Portland Bureau of Emergency Management may designate additional ad hoc or permanent members of this group.
 1. The Directors/Chiefs of this group may delegate the full authority to represent their Bureaus and to commit resources or to act on behalf of their Bureaus to their designees without further consultation.

2. Any delegate sent to this MAC Group on behalf of their Director/Chief shall come with full authority to commit resources on behalf of their Bureaus.

C. That the Director of the Bureau of Emergency Management shall designate one or more Incident Commanders to lead this effort according to these NIMS principles, including implementation of Unified Command, where appropriate from planning to execution.

D. That the Incident Commander is provided with all authorities necessary to perform these duties. That this authority includes, but is not limited to:

1. The ability to access and direct the resources of other supporting Bureaus.
2. The ability to suspend or cancel any operations, activities, or events due to conditions that may result in imminent threat to life safety.
3. Emergency procurement powers under [Chapter 5.33.130 of the Portland City Code](https://www.portland.gov/code/5/33#toc--5-33-130-emergency-procurements-) (<https://www.portland.gov/code/5/33#toc--5-33-130-emergency-procurements->) as may be necessary in the event emergency conditions arise.

E. That nothing in this ordinance shall be construed as to limit the authority of the individual bureaus from being able to utilize their resources per normal operating procedures to respond to and mitigate incidents separate and apart from the Rose Festival events. In the event a resource assigned to the Rose Festival needs to be reallocated to an unrelated emergency in the City, the commanding authorities of the responsible bureaus may re-assign those resources with notification to the incident commander(s) designated under this ordinance.

Section 2. The Council declares that an emergency exists because delay in the enactment of this ordinance would result in a delay in coordinated safety planning for the Rose Festival; therefore, this Ordinance shall be in full force and effect from and after its passage by the Council.

An ordinance when passed by the Council shall be signed by the Auditor. It shall be carefully filed and preserved in the custody of the Auditor (City Charter Chapter 2 Article 1 Section 2-122)

Passed by Council
May 17, 2023

Auditor of the City of Portland
Simone Rede

Impact Statement

Purpose of Proposed Legislation and Background Information

This Ordinance supports the celebratory and community-building goals of the Rose Festival as is traditional and as set out in the [2023 annual Rose Festival Ordinance 191233](https://www.portland.gov/council/documents/ordinance/passed/191233) (<https://www.portland.gov/council/documents/ordinance/passed/191233>), which granted permits from the City of Portland and was passed by this Council on April 12, 2023.

This ordinance is designed to implement a coordinated and efficient support and management system with and for the city bureaus and organizations that plan and conduct the Rose Festival. The Bureau of Emergency Management's mission, training, and purpose includes supporting cross-bureau coordination not only in response but in preparedness, and not only for unexpected emergencies and disasters, but for events as well. PBEM is familiar with the Rose Festival and has historically utilized the Emergency Coordination Center and deployed resources in support of the Rose Festival. The unified coordination of safety measures and centralization of communications between the collaborating bureaus, using the familiar Incident Command System, will allow focused and more efficient support of the event and a seamless, instant transition into any emergency response that may be required.

Financial and Budgetary Impacts

PBEM anticipates personnel time and effort costs associated with this Ordinance but given the importance and time constraints at this time, the Bureau will absorb the costs for this year.

Community Impacts and Community Involvement

We anticipate this Ordinance will have a positive impact on the community, providing support and coordination to all parties whose assistance is required to conduct a safe and successful celebration. This impact should only be the continued success of the events that the Rose Festival Foundation and many others have worked hard to plan. There are no proposed changes to the event itself. The goal of this Ordinance is that the Rose Festival transpire as seamlessly and as safely as possible.

100% Renewable Goal

Not applicable

Agenda Items

393-1 Four-Fifths Agenda in [May 17-18, 2023 Council Agenda](https://www.portland.gov/council/agenda/2023/5/17)
(<https://www.portland.gov/council/agenda/2023/5/17>)

Passed

Commissioner Dan Ryan Yea

Commissioner Rene Gonzalez Yea

Commissioner Mingus Mapps Yea

Commissioner Carmen Rubio Yea

Mayor Ted Wheeler Yea