

Substitute

RESOLUTION No. 37487

Portland City Council offices declare intent to centralize, guide and coordinate COVID-19 efforts that bolster progress towards the City's long-term recovery goals.

WHEREAS, the novel coronavirus (COVID-19) pandemic requires urgent, coordinated, and forward-looking action by all levels of government, the private sector, non-profit organizations, community organizations, and residents; and

WHEREAS, the Center for Disease Control (CDC) has identified populations considered at higher risk for severe illness to be older adults, people living with asthma, HIV, liver disease and other underlying health conditions; and

WHEREAS, the CDC has also expressed concerns for populations at higher risk of the compounded effects of the COVID-19 health pandemic, including people living with disabilities, pregnant and breastfeeding, experiencing homelessness and racial and ethnic minority groups; and

WHEREAS, the CDC has issued harm reduction guidelines to reduce transmissions of COVID-19 and other infectious diseases and overdoses while Multnomah County's Harm Reduction Program services have been scaled back due to COVID-19; and

WHEREAS, on April 30, 2020, Clackamas, Multnomah, Yamhill, and Washington Counties released a regional dashboard with COVID-19 data, including demographics, to improve public health's response with disaggregated datasets; and

WHEREAS, as of May 19, 2020, the regional dashboard shows that at least 40% of COVID-19 cases in Multnomah County are experienced by Black, Indigenous, and people of color; and

WHEREAS, racial and ethnic disparities existed in Multnomah County prior to COVID-19 as documented in numerous reports, including Multnomah County Health Department's Report Card on Racial and Ethnic Disparities, Coalition of Communities of Color and Portland State University's *Communities of Color in Multnomah County: An Unsettling Profile*, and the Urban League of Portland's *The State of Black Oregon*; and

WHEREAS, the Federal Emergency Management Agency reminds us that under Federal civil rights laws and the Robert T. Stafford Disaster Relief and Emergency Act (Stafford Act), FEMA, State, local, Tribal, and Territorial (SLTT) partners, and non-governmental relief and disaster assistance organizations engaged in the "distribution of supplies, the processing of applications, and other relief and assistance activities shall [accomplish these activities] in an equitable and impartial manner, without discrimination on the grounds of race, color, religion, [national origin], sex, age, disability, English proficiency, or economic status."; and

WHEREAS, as of April 30, 2020, the State of Oregon's Employment Department reported approximately 52,358 Oregonians in Multnomah County have filed for unemployment insurance; and

WHEREAS, on April 30, 2020, the Oregon Department of Justice reported that reports of hate crimes and bias incidents have spiked 366% in Oregon this year, in part because of the coronavirus pandemic and 20% of these reports were from the state's Asian American and Pacific Islander community which comprised 5.3% of the population in 2019; and

WHEREAS, as of May 19, 2020, Multnomah County's Public Health Department reported 1005 confirmed cases and 55 deaths from COVID-19; and

WHEREAS, researchers at the Harvard T.H. Chan School of Public Health found that long-term exposure to air pollution is linked to higher mortality from COVID-19; an increase in one microgram per cubic meter of fine particulate matter (PM2.5) corresponds to an 8% increase in COVID-19 deaths; and

WHEREAS, several peer-reviewed studies have proven that, on average, Black and Hispanic minorities bear a disproportionate burden compared to non-Hispanic whites from air pollution; and

WHEREAS, according to an analysis conducted by researchers at Portland State University, nearly 40% of people of color in Portland live near the city's ten largest sources of air pollution, placing them at increased risk for chronic conditions that would increase vulnerability to the deadliness of COVID-19; and

WHEREAS, the 2019 State of Housing in Portland demonstrated, on average, Black, Indigenous, and people of color experience a disproportionately high housing cost burden when compared to the average Portland household [or average white household]; and

WHEREAS, the 2019 Poverty in Multnomah County Report found that white households earn over two times the income of Black households, significantly more than average household income of other races, and 42% of populations of color have incomes below the Self-Sufficiency Standard compared with 34% for the population as a whole; and

WHEREAS, fifty percent of Indigenous communities in Multnomah County earn less than \$24,000 per year and workers of color are overrepresented in jobs vulnerable to layoffs and in jobs that force them to choose between exposure to COVID-19 or unemployment; and

WHEREAS, the Center for Responsible Lending estimates that nearly 95% of Black-owned businesses, 91% of Latino-owned businesses, 91% of Native Hawaiian or Pacific Islander-owned businesses, and 75% of Asian-owned businesses stood close to

no chance of receiving competitive federal loan through a mainstream bank or credit union; and

WHEREAS, the 2008 Economic Recession exacerbated racial inequalities in our systems, the resulting economic gains following the last recession did not equally benefit all communities. Notably, Black households lost significant wealth and black homeownership rates declined in the 2008 recession, erasing nearly all the gains made since the adoption of the Fair Housing Act of 1968. The loss in black household wealth and homeownership rates have not increased to pre-2008 levels since.

WHEREAS, the COVID-19 outbreak has placed people who are experiencing homelessness at increased risk for exposure and infection as they are unable to access the resources that would allow them to adhere to the public health guidelines issues by the Centers for Disease Control and Prevention; and

WHEREAS, the 2019 Point-in-Time Count of Homelessness in Portland/Gresham/Multnomah County found over 4,000 people identified as homeless with over 2,000 people identified as people who are homeless and unsheltered; and

WHEREAS, the 2019 Point-in-Time Count of Homelessness stated that the reported decrease of the total number of people identified as homeless was, in part, a result of the expansion of access to rental assistance, critical support services, supportive housing, and policies that stabilize tenants; and

WHEREAS, researchers at Portland State University found that 40% of people who are unsheltered or unhoused reported health problems related to a lack of access to hygiene resources prior to the COVID-19 crisis; and

WHEREAS, researchers at Portland State University found that accessible bathrooms were one of the primary places people who are unsheltered or unhoused go to meet hygiene needs when possible, but that many of those places are closed for use; and

WHEREAS, Experts predict that long-term recovery from a mass shutdown could range anywhere from 3 to 5 years, and the long-term impacts to businesses, community-based institutions, and the economy will be significant,

WHEREAS, the pandemic has impacted our mass transit system and reduced the amount of safe, healthy, and affordable transportation options for the City of Portland, particularly for people who are transit-dependent or people who work for the mass transit system; and

WHEREAS, the COVID-19 pandemic has rapidly increased dependence on technology and is highlighting the digital divide (lack of internet access, devices and digital training in frontline communities), with frontline communities at heightened risk and increased need for digital tools because so much of the pandemic response is offered online; and

WHEREAS, the City of Portland, government agencies, businesses, community organizations, and residents have worked together to provide immediate relief to those impacted by COVID-19; and

WHEREAS, on March 8, 2020, Oregon Governor Kate Brown issued Executive Order 20-03, declaring a state of emergency due to Coronavirus (COVID-19) outbreak in Oregon; and

WHEREAS, on March 18, 2020, the Portland Housing Bureau reallocated \$1,000,000 to create an Emergency Household Stabilization fund to support low-income families affected by the COVID-19 pandemic, supporting more than 2,000 families through 20 community-based partners; and

WHEREAS, on March 11, 2020, the Multnomah County Board of Commissioners adopted Executive Rule 388, declaring an emergency due to imminent threat to the County presented by the COVID-19 outbreak; and

WHEREAS, on March 12, 2020, Portland Mayor Ted Wheeler issued a declaration of emergency in the City of Portland; on March 17, 2020, the City of Portland's Emergency Coordination Center's readiness and coordination was at full activation to address COVID-19; and

WHEREAS, since the establishment of the Emergency Coordination Center, various teams have gathered information and requests from over one-hundred community organizations serving high risk populations and culturally specific networks, all of whom are expressing urgent need for food, personal protective equipment and other resources that could help to protect lives and stabilize households and community; and

WHEREAS, following the City's Emergency Declaration on COVID-19, the Economic Recovery Task Force was convened shortly after the declaration of emergency to support the city's response to the economic impact of the pandemic through recommendations and collaboration; the body includes nearly 100 business, community, foundation, labor, public, and workforce leaders and partners and is grounded in a commitment to support the most vulnerable, applying a racial equity lens, while supporting economic relief and recovery; and

WHEREAS, the nonprofit sector employs 14% of the population in Portland, many nonprofit organizations are on the frontlines of supporting the community during this crisis, and nonprofit organizations are among the hardest hit organizations by this crisis; and

WHEREAS, on March 17, 2020, the Multnomah County Board of Commissioners added an Addendum to Executive Rule 388, adding additional measures to further limit the spread among people experiencing homelessness or at risk of homelessness from eviction; and

WHEREAS, on March 18, 2020, the Portland Housing Bureau reallocated \$1,000,000 to create an Emergency Household Stabilization fund to support low-income families affected by the COVID-19 pandemic, supporting more than 2,000 families through 20 community-based partners; and

WHEREAS, on March 18, 2020, Portland City Council adopted Multnomah County's executive order placing an emergency temporary moratorium on evictions due to nonpayment of rent for residential tenants where the failure of rent results from wage loss due to COVID-19; and

WHEREAS, on March 18, 2020, Portland City Council allocated \$1,000,000 to Prosper Portland create the Small Business Relief Fund to help small businesses impacted by the COVID-19 pandemic; and

WHEREAS, on March 23, 2020, Oregon Governor Kate Brown issued Executive Order 20-12, directing Oregonians to stay at home, closing specified retail businesses, requiring physical distancing measures for other public and private facilities, and imposing requirements for outdoor areas and licensed childcare facilities; and

WHEREAS, on March 27, 2020, the United States Congress and President Donald J. Trump signed into the law the Coronavirus Aid, Relief and Economic Security (CARES) Act, allocating approximately \$1.4 billion to the State of Oregon, approximately \$114 million to the City of Portland, approximately \$28 million to Multnomah County, and approximately \$185 million to TriMet; and

WHEREAS, on March 30, 2020, local banks affiliated with the Oregon Bankers Association and Portland Business Alliance contributed approximately \$385,000 in grant funding and \$675,000 in loan funding to Oregon Community Foundation's Small Business Stabilization Fund, directly expanding Portland's Small Business Relief Fund by \$400,000 that helped small businesses impacted by COVID-19; and

WHEREAS, on April 1, 2020, Portland City Council allocated \$180,000 to support community organizing and capacity-building to support the creation of a citywide, cross-bureau Anti-displacement Action Plan fulfilling a commitment made before the COVID-19 pandemic, but more critical now than ever as Black, Indigenous, people of color, people with disabilities, renters, people earning less than the area median income, and people experiencing houselessness face high job loss, housing instability, and food insecurity; and

WHEREAS, the City of Portland issued a round of lay-offs for part-time workers due to reduced revenue projections from the COVID-19 pandemic, signaling a tension between maintaining employee positions and benefits and providing direct resources to community organizations and community members who are directly impacted by COVID-19; and

WHEREAS, on April 23, 2020, Oregon Governor Kate Brown and the Oregon Health Authority launched the Safe + Strong campaign to educate Oregonians about COVID-19 in twelve different languages and the Office of Equity and Human Rights has been leading language and accessibility work at the Emergency Command Center; and

WHEREAS, creating an equitable and comprehensive approach at the local level to address COVID-19 requires the City of Portland to model a collaborative approach that prioritizes addresses short-term outcomes and places the City in a better position to achieve long-term goals from immediate decisions; and

WHEREAS, Portland City Council has adopted plans, developed in collaboration with community organizations, businesses, neighborhood associations, and residents including the Portland Plan, the Climate Action Plan and the Climate Change Preparation Strategy (developed in partnership with Multnomah County), the Watershed Management Plan, Urban Forest Management Plan, River Plans, and the 2035 Comprehensive Plan, which outline a shared vision for the future of Portland. These plans include goals and strategies for a healthier and more prosperous, healthy, equitable, resilient, and educated Portland; and

WHEREAS, the Portland Plan includes a goal to create a Portland as a Place for All Generations with several strategies to enhance the city's age friendliness, such as developing and implementing the Age-Friendly Portland Action Plan; and

WHEREAS, on July 11, 2012, Portland City Council adopted a Resolution affirming Portland's policy to implement programs and activities in ways that honor and respect tribal treaty rights, federal-trust responsibilities, and traditional Native spiritual practices and beliefs, and Native peoples' lived experiences. The Resolution also directs the City to develop policies and procedures that support and affirm its commitment to government-to-government consultation with tribal government partners; and

WHEREAS, Portland City Council has adopted Resolutions developed in collaboration with community organizations, businesses, neighborhood associations, and residents, including the 100% Renewable Energy Resolution and the Sanctuary City Resolution. These Resolutions include goals and strategies for a healthier and more just, secure, and resilient Portland; and

WHEREAS, the Portland has committed to a community-led approach to climate planning and action through community-based renewable energy goals in the 100% renewables resolution, a community-led roadmap to achieve the City's net zero building goals through the Zero Cities project, and voter and City Council adoption of the Portland Clean Energy Fund to support workforce development and community-benefiting energy and green infrastructure projects, and this work must be supported through continued collaboration and committed action.

NOW THEREFORE BE IT RESOLVED, the City of Portland continues its immediate housing, economic, and life-saving relief measures to the COVID-19 pandemic through

the Emergency Coordination Center, Portland City Council, the Economic Recovery Taskforce, and City Bureaus, in coordination with community-based organizations, partner jurisdictions, foundations, and community members; and

BE IT FURTHER RESOLVED, Portland City Council commits to a community-led process and supports efforts to remove barriers to civic engagement to help fulfill and improve upon this Resolution's directives; and

BE IT FURTHER RESOLVED, the City's Tribal Relations Director will continue to assist City Council and City Bureaus strengthen relationships and coordinate COVID-19 impacts and measures with Tribal Governments and the Portland Native American Community; and

BE IT FURTHER RESOLVED, Portland City Council declares its intent to center the City's climate action, shared economic prosperity, environmental, and equity goals outlined in the City's adopted ordinances and resolutions in the City's COVID-19 response measures; and

BE IT FURTHER RESOLVED, Portland City Council declares its intent to leverage every public dollar to address COVID-19 to achieve long-term outcomes and catalyze other sources of funding and financing; and

BE IT FURTHER RESOLVED, Portland City Council directs the Office of Government Relations to continue to advocate to and collaborate with federal, state, and regional jurisdictions and non-governmental partners, including Multnomah County and TriMet, to center the City's climate action, shared economic prosperity, environmental, and equity goals and mandates in collective responses to COVID-19; and

BE IT FURTHER RESOLVED, Portland City Council directs City Bureaus, the Emergency Coordination Center, the Economic Recovery Task Force, and the Disaster Policy Council to work in consultation with the Office of Equity and Human Rights, in partnership with bureau-based Equity Managers and practitioners, the City Budget Office, and community partners to center the City's equity goals in developing and implementing COVID-19 response measures; and

BE IT FURTHER RESOLVED, the COVID-19 response shall implement measures consistent with the City and Multnomah County's goals to achieve 2030 and 2050 carbon emission reduction targets, prepare for the coming impacts of climate change like extreme heat, flooding, and reduced air quality, and facilitate the just transition to a clean, equitable energy future; and

BE IT FURTHER RESOLVED, Portland City Council directs City Bureaus, the Emergency Coordination Center, the Economic Recovery Task Force, and the Disaster Policy Council to work in consultation with the Bureau of Planning and Sustainability, in partnership with scientists, non-profits, and community partners, to center the City's climate action, environmental health, anti-displacement, digital inclusion and data

privacy goals and mandates in developing and implementing COVID-19 response measures; and

BE IT FURTHER RESOLVED, Portland City Council adopts the City of Portland Equity Toolkit for COVID-19 Relief and Recovery Efforts, the current version of which is attached to this Resolution as Exhibit (A), and its accompanying materials to provide guidance to the City in the development of policy, practices, and procedures related to the COVID-19 response; and

BE IT FURTHER RESOLVED, Portland City Council directs the Office of Equity and Human Rights and the Office of Community and Civic Life to help City Bureaus use the Results-Based Accountability framework and results of the New American Economy analysis to prioritize Black, Indigenous, people of color, immigrant communities, people with disabilities, and other historically oppressed communities in developing and implementing COVID-19 response measures; and

BE IT FURTHER RESOLVED, Portland City Council delegates authority to the Office of Equity and Human Rights to hold bureaus accountable to components of the City of Portland Equity Toolkit for COVID-19 Relief and Recovery Efforts and subsequent guidance that prioritizes Black, Indigenous, people of color, people with disabilities, and other historically oppressed communities. Bureaus will provide quarterly progress reports to the Office of Equity and Human Rights. The Office of Equity and Human Rights will provide an annual report to City Council; and

BE IT FURTHER RESOLVED, each City Council member agrees to hold their bureaus accountable and to be responsive to recommendations for their bureaus to achieve the City's equity goals and mandates from the Office of Equity and Human Rights and bureau-based Equity Managers; and

BE IT FURTHER RESOLVED, each City Council member agrees to hold their bureaus accountable and to be responsive to recommendations for their bureaus to achieve the City's climate action goals from the Bureau of Planning and Sustainability and the Bureau of Transportation; and

BE IT FURTHER RESOLVED, this Resolution is binding City policy.

Adopted by the Council: **May 20, 2020**

Mayor Ted Wheeler
Prepared by Claire Adamsick, Derek Bradley,
Andrés Oswill, Amanda Watson, Tia Williams
Date Prepared: May 19, 2020

Mary Hull Caballero

Auditor of the City of Portland

By *Keelan McClymont*

Deputy

Declare intent to centralize, guide and coordinate COVID-19 efforts that bolster progress towards the City's COVID-19 long-term recovery goals (Resolution)

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| <p style="text-align: center;">INTRODUCED BY Commissioner/Auditor: Mayor Wheeler</p> | <p>CLERK USE: DATE FILED <u>May 19, 2020</u></p> |
| <p style="text-align: center;">COMMISSIONER APPROVAL</p> | <p style="text-align: center;">Mary Hull Caballero Auditor of the City of Portland</p> <p style="text-align: center;"><i>Karla Moore-Love</i> Deputy</p> |
| <p>Mayor—Finance & Administration – Wheeler Washington <small>Mustafa Washington</small> <small>Digitally signed by Mustafa Washington Date: 2020.05.13 08:53:00 -07'00'</small></p> | |
| <p>Position 1/Utilities - Fritz <small>Tim Crail</small> <small>Digitally signed by Tim Crail Date: 2020.05.19 13:09:55 -07'00'</small></p> | |
| <p>Position 2/Works - Vacant</p> | |
| <p>Position 3/Affairs - Hardesty <small>John Hardesty</small></p> | |
| <p>Position 4/Safety - Eudaly Duhamel <small>Jamey Duhamel</small> <small>Digitally signed by Jamey Duhamel Date: 2020.05.19 13:34:50 -07'00'</small></p> | |
| <p style="text-align: center;">BUREAU APPROVAL</p> <p>Bureau: Bureau Head:</p> | |
| <p>Prepared by: T. Williams Date Prepared: May 12, 2020</p> | |
| <p>Impact Statement Completed <input checked="" type="checkbox"/> Amends Budget <input type="checkbox"/></p> | |
| <p>Portland Policy Document If "Yes" requires City Policy paragraph stated in document. Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p> | |
| <p>City Auditor Office Approval: required for Code Ordinances</p> | |
| <p>City Attorney Approval: required for contract, code, easement, franchise, charter, Comp Plan <i>Rob Taylor</i></p> | |
| <p>Council Meeting Date 5/20</p> | |

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| AGENDA |
| <p>TIME CERTAIN <input type="checkbox"/></p> <p>Start time: _____</p> <p>Total amount of time needed: _____ (for presentation, testimony and discussion)</p> |
| <p>CONSENT <input type="checkbox"/></p> |
| <p>REGULAR <input checked="" type="checkbox"/> 40</p> <p>Total amount of time needed: _____ (for presentation, testimony and discussion)</p> |

| FOUR-FIFTHS AGENDA | COMMISSIONERS VOTED AS FOLLOWS: | |
|--------------------|---------------------------------|------|
| | YEAS | NAYS |
| 1. Fritz | ✓ | |
| 2. Vacant | | |
| 3. Hardesty | ✓ | |
| 4. Eudaly | ✓ | |
| Wheeler | ✓ | |