From: Elizabeth Nathan

To: Council Clerk - Testimony

Subject: In support of commission rate caps
Date: Monday, July 6, 2020 7:19:03 PM

#### Hi there-

I own Eb & Bean, a frozen yogurt shop in PDX with three locations. I'm writing in support of the commission caps already enacted in many cities nationwide. Like all others, we've been crippled by this pandemic, and it just laid bare how completely unsustainable our third party delivery agreements were. We asked them for relief, so that our businesses could collectively survive. They granted nothing and so we moved on. They will say that they are unprofitable at a lower rate: I'll say their business shouldn't exist if they can't have a model that doesn't bleed restaurants in order to operate. Thank you for your time and consideration-this is of crucial important to businesses doing everything they can to avoid closure.

Thank you, Elizabeth Nathan Owner, Eb & Bean

Sent from my iPhone

 From:
 Rachelle Menashe

 To:
 Council Clerk – Testimony

Subject: \*531

Date: Monday, July 6, 2020 7:41:10 PM

Please don't put a cap on the delivery services that people have been relying on. I have avoided going on unemployment because I've been able to supplement my income enough with these services. I am a driver. I already went through losing my livelihood when Uber came to town so please don't cut me out of the only thing I can do as a physically challenged person during this time of crisis! If you have a way of guaranteeing that these apps won't cut into our pay then by all means put a cap on what they charge the restaurants but I'm pretty sure it's going to trickle down to the people who actually do the service and that's not right. Customers don't have to use our apps, restaurants don't have to use our apps, they choose to do so out of simplicity and necessity.. please don't shoot the messenger (drivers)!! VOTE NO!! Thankyou

Rachelle Menashe 8514 n Edison, 97203 503-358-7823 Agenda # \*531

Sent from my iPhone



July7, 2020

Clerk of the Council Karla Moore-Love City of Portland 1221 SW 4th Avenue, Room 130 Portland, OR 97204

Re: Written Testimony on Council Agenda Item 531, Emergency Temporary Limitations on Third-Party Delivery Services, July 8, 2020

My name is Toney Anaya and I am Head of Government Relations at DoorDash. While well intended, item 531 could result in severe unintended consequences including lower restaurant and delivery driver earnings, lower tax revenue, and less access to food delivery for Portland residents across the city who are sheltering in place. This outcome can be avoided by withdrawing the proposal and establishing a process whereby all stakeholders provide input and other commission cap ordinances are examined.

# Access to safe and affordable food delivery has never been more important

During the COVID-19 crises, access to safe and affordable food delivery has become a necessity for many Portland residents. Any legislative proposal that places regulations on food delivery that could impact availability and affordability must be carefully examined. Commission caps are price controls that can affect all aspects of food delivery—-from fees charged and the cost of food to the availability of the service itself. When availability declines, restaurants and delivery drivers suffer.

### DoorDash's response to the COVID-19 crises

At DoorDash we share Commissioner Eudaly's concern about the future of our local restaurants hit hard by the effects of the COVID-19 crises. Beginning in mid-March we voluntarily launched a series of programs to support the restaurant community, and in April we went further by instituting a 50% reduction in commissions for mom-and-pop restaurants through the end of May, plus 0% fees for pickup and 0% fees for restaurants new to DoorDash. Many Portland restaurants have benefited from these programs. Nationally, we are proud to say that restaurants on the DoorDash platform were 4 times more likely to stay open during the COVID-19 pandemic compared to US restaurants as a whole.

As restaurants begin to reopen in Portland, we are committed to continuing to support restaurants by offering a range of services, including options for offering delivery without paying any commission at all. DoorDash has long enabled restaurants to pay a flat fee for delivery orders that the restaurant receives directly from customers. Now, through our comprehensive initiative Main Street Strong, restaurants will be able to create their own online stores to offer takeout or delivery for a flat-fee and no commission. Recognizing the hardships smaller local restaurants face, those with fewer than 5 locations will pay no fees at all through the end of



2020. Main Street Strong will also include a free new web presence option, new delivery and pickup discounts, and the prominent featuring of local restaurants in the app and on DoorDash.com.

# A 10% commission cap would be the only one in the nation and would jeopardize food delivery in Portland

The proposal references other cities that have instituted commission caps, but not a single jurisdiction in the country has a price control as low as 10%, and the proposal does not reference the dozens of cities that have considered caps but determined that the policy was not the best solution. Increasingly, jurisdictions such as New Jersey and Cincinnati have elected only to regulate contracts entered into during the emergency, and jurisdictions like New York City and cities in Los Angeles have implemented caps of 20-25% to minimize the negative consequences associated with caps. Any cap or form of price control will have unintended consequences and DoorDash opposes this form of regulation. But there are regulatory approaches that decrease the negative impacts.

# What are commissions and where do they go?

Restaurants that offer delivery through DoorDash agree to pay a percentage of the order subtotal in exchange for that service. The restaurant and DoorDash agree to this commission in advance in their contract. Restaurants can also choose to offer their own delivery, or only offer pickup.

Commissions help put money in workers' pockets (on average \$24/active hour in Portland) and cover a wide range of costs that the local restaurants would otherwise have to pay directly if they chose to provide their own delivery. These include background checks for delivery drivers that help promote safety on ouyr platform, insurance to cover medical and disability for couriers who are injured on the job, customer support agents 24/7, and other essential administrative needs. Overall, this business model protects the interests of our partners and the communities we serve, and taking them away would hurt the ability of many restaurants to continue operating in the "new normal" we find ourselves in.

Again, we respectfully request that item 531 be withdrawn from consideration, so that the council can make a fully-informed decision with input from all stakeholders.

Sincerely,

Toney Anaya

Head of Government Relations

DoorDash

From: Toney Anaya

To: Council Clerk – Testimony; Runkel, Marshall

Subject: Written Testimony July 8/Item 531

Date: Tuesday, July 7, 2020 2:28:06 PM

Attachments: PORTLAND TESTIMONY 78.pdf

Please see attached testimony for item 531 on tomorrow's agenda. Thank you.



Toney Anaya Head of Government Relations 202-295-7675

www.doordash.com

#### Dear Commissioners,

We respectfully request that you immediately implement a 10% cap on delivery commission fees for third-party companies such as Caviar, Postmates, Grubhub and Doordash. These companies dominate the delivery market in Portland. During the COVID-19 crisis they have continually taken advantage of local restaurants by charging them excessive commission rates that range from 20-30%.

Small restaurants are one of Portland's greatest assets. They strengthen our community by bringing Portlanders together. They bring opportunity for entrepreneurs, chefs, service and kitchen staff to bring our communities the food that makes Portland so special. They draw visitors from around the country and the world to take advantage of our dining culture. They represent the diversity of our community including people of color and immigrants, for whom restaurants create economic opportunity and build places of cultural gathering and community.

With the pandemic, we are now at risk of permanently losing these vital community assets and jobs—and imminently. It is no secret that the restaurant industry is suffering. We have been among the hardest hit by the COVID-19 crisis and our community of independent owners are fighting for their survival daily. In a study recently published by the Independent Restaurant Coalition it was found that close to 85% of independent restaurants may not survive this crisis. Our ability to generate revenue is drastically affected by the lack of on–premise dining forcing a larger percentage of our business to take place through to go and delivery.

Restaurants are dependent on delivery apps for both sales and visibility, yet they have no power in setting or negotiating commission rates. These 'partners' have proven to be exploitative and their egregious rates leave restaurants with little to no profit. Restaurants at price points that are accessible to many Portlanders are some of the hardest hit. These same restaurants are often those owned by people of color and immigrants, disproportionately impacting these entrepreneurs and their workers. We are asking that a City Wide Ordinance be enacted immediately in accordance with the Emergency Order that would cap fees at 10%.

This Ordinance would help ensure that local restaurants stay open, keep people employed, and continue contributing to Portland's economy. When tourism resurfaces, travelers will flock to our beautiful city once again because it is rich with diverse small business. Without this ordinance, we fear that these same small restaurants that make up the fabric of our city are at risk of succumbing to their high costs of operation and lack of profit.

We need your help to survive this crisis. As City Leaders, we hope you will identify with this need to help sustain our industry; which has proven to be a cornerstone of Portland's economy and community.

Respectfully,

Portland Independent Restaurant Alliance & Signees Below

Katy Connors Hat Yai

Erica Escalante The Arrow Coffeehouse

Aaron Adams Farm Spirit
Arvind Kumar India House
Nhi Nguyen Boiling Bowl LLC
Katherine Prevost Jam on Hawthorne

Ricky Gomez Palomar

Nostrana & Enoteca

Nicholas Suhor Nostrana Aaron Barnes The 1905

Jessica Woods THE PIE SPOT

Alex Basler Ava Gene's and Tusk

Jessica Silverman Grassa

Daniel Gold Sebastiano's Deli

Grace Emanuel Gladstone Street Pizza

Matt Lounsbury Proud Mary Coffee

Alain Machtelinckx La Provence

Kenneth Pico Rocking Frog Cafe
Blake Kusler 24th & Meatballs

Summer Triato Bar West, Union Pine
Jodie Ostrovsky What's the Scoop?
Portland Marigold Coffee

Hannah Cooley Tacovore

Marcus Oliver Miss Delta restaurant

The Jasmine Pearl Tea

Jodi Harrison Company

Chip Addabbo 3 on a Match Bars

Grace Emanuel Gladstone Street Pizza

The Old Gold / Paydirt /

Tough Luck / Hi-Top

Ezra Caraeff Tavern

Emily Everett Quaintrelle

Handsome Pizza & Seastar

Will Fain Bakery
Naomi Pomeroy Beast

Seastar Bakery/Handsome

Katarina Bezerra-Clark Pizza

Andrew Fortgang Canard

Celeste Brady Extracto Coffee Roasters

April Severson Events, LLC

Bonnie Morales Kachka

Deepak Kaul Bhuna Restaurant

David Rademacher Marukin
Daniel Boling Bar West

Jade Shebelski Maven & Muse Media

Jennifer Pereau Shasserre Rawdacious Desserts

Ro Tam Either/Or

Garrett Peck Imperial and The Crown

Darius R Jones Wishbone Kitchen Nate Tilden Clyde Common

Shaylee King photography

Elizabeth Petrosian Burrasca Ryan Cross Ryan Cross Maria C Baez ATAULA

Vanessa Parscale Laughing Planet

Angela Gaither Parkside
Angela Gaither Parkside

Laura Selvey Social Worker

Portland 24th & Meatballs, LLC

Southland Whiskey

Jeff Terry Kitchen.

Allison Lawson Insight Global

NHOB design and

Julian Brown landscape

Lisa Belt Lovejoy Bakers

Kara Gilbert Vibrant valley farm

Patricia de Aguiar La Provence

Sonya Sanford Beetroot Market & Deli

Katharine van der Hoorn N/A

Brian Carrick Please Louise

Erica Escalante The Arrow Coffeehouse

Jessie Hawkins Redwood

Sean O'Connor Baby Blue Pizza
Chase Renton L'Angolo Estate
Pati Gallagher self employed
Taylor Bougie Clyde Common

Kelly DiCristina None

Jacob Buckmaster Cheryls on 12th

Papa Haydn, Papa Haydn

Michael Gibbons West, Jo Rotisserie & Bar

Brian Snyder Pine State Biscuits Augusto Carneiro Nossa Familia Coffee

Emily Mistell Hey Love

Daniel Aispuro Cheryl's on 12th

Jane Smith Dame
Bethany Jayne Imperial
Nicolle Dirks Epif
Kate Beacom None

Faith Meyers Sweet Betty's bistro Angie Duncan Que Pasa Cantina

Emma Dye Crisp

Lily Tollefsen Radar Restaurant
Claire McGuire Bleecker Brown LLC

Gordon Feighner Cricket Cafe

PN26 LLC Dba: Mama Bird

Gabriel Pascuzzi + Stacked Sandwich Shop

Katie Prevost Jam on Hawthorne

Jordan Cruz Pasta Pronto

Meagan Phillips Self Employed

Clay Smith Self-employed

Emily Mistell Hey Love

adele' nofield Wilfs Restaurant & Bar

Jaime Soltero Jr Tamale Boy

Patricia Cabrera. La Calaca Comelona Inc.

Justin Ashby Tidal Boar Foods

Janelle Engel Failla Wines

Kat Stock Hey Love

Kayoko Kaye Kayo's Ramen Bar Han Ly Hwang Kim Jong grillin

Lisa Schroeder Mother's Bistro & Bar

Brandi Williams Screen Door
Tom Connor Hungry Tiger
Brent Richford Taqueria nueve
Ryan Moy Rollin' Fresh
Jordan Cruz Pasta Pronto
Elizabeth Nathan Eb & Bean
Scott Allen ChefStable

Liv Vasquez Livviesmalls Events

Sarah Kinas Hey Love

Sean Ferraro Blossoming Lotus

Judith Stokes Derby Restaurant & Market

Jennifer Le gay pigeon, llc

Willow gordon-Magnus BoldxBoho

Yong Bakos TwentySix Cafe

Andrew Mace Lazy susan

Lazy susan family charcoal

Nora mace diner

Zac webster Little Taco & Tequila

Nicole Wiggin Verde Cocina
Kiki Hanover Joe's Burgers
Katrina Scotto di Carlo Supportland
David Yudkin HOTLIPS Pizza
Siobhan Passmore South LLC

Emily Greene Foodie Snitch

Gabrielle Quiñónez Ox Restaurant and Bistro

Denton Agnes

Laura Grandin Thai Roses Cuisine
Jeana Edelman HOTLIPS Pizza
Shardell Dues Red sauce pizza
Jonathan Grumbles Portland Tacovore

Kim Boyce Bakeshop

Jonathan Grumbles Portland Tacovore

Zachary Seth Laub La Provence

Patrick Own
Laura Tran XLB
Jasper Shen xlb
Kayla Dunn N/A

Rodrigo Souza Favela Brazilian Cafe

From: Katy Connors

To: Council Clerk - Testimony; Dunphy, Jamie; Bradley, Derek; Castro, Cynthia; Commissioner Fritz; Commissioner

Eudaly: Wheeler, Mayor: Commissioner Hardesty

Subject: Letter in Support of Agenda Item 513
Date: Tuesday, July 7, 2020 4:10:44 PM

Attachments: Commission Cap on Third Party Delivery Services Agenda Item 531.pdf

#### Hello!

We hope this letter finds you well. Portland Independent Restaurant Alliance is supporting the City Ordinance outlined in Agenda Item 513 and we will be testifying tomorrow in favor of the bill.

The letter attached to the email outline's our stance on the issue at hand. We have gathered over 130 signatures of local restaurant owners and operators that align with this view.

I look forward to speaking to all of you tomorrow.

Best,

Katy Connors

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From: Chris Diamond

 To:
 Council Clerk — Testimony

 Subject:
 Agenda Item 531- Delivery fee cap

 Date:
 Tuesday, July 7, 2020 7:21:12 PM

#### Hello,

tl;dr- I believe 10% is too low, why not 20%? Instead of a cap, why not allow restaurants to set their own pricing knowing they will pay a commission? Can we shorten the amount of time this cap lasts after the state of emergency? Does this set a precedent for cities to regulate pricing for consumer goods and services?

My name is Christopher and I am one of the owners of Spork Bytes. We are a catering delivery service that started in Portland in 2014. Our company connects offices in Portland with local restaurants to cater to large group meals or meetings. We are a small local business that has been decimated by COVID.

I am asking you to reconsider the delivery fee cap. Our company, which works with nearly 60 local restaurants, has always charged a 20% commission and I rarely hear a complaint. I have read in the briefing that other companies charge upwards of 30%, but I do not know how accurate that number is and if so, I also believe this is a huge reduction the city is asking businesses to take. Spork has always been successful with a 20% cap and I think that would still help restaurants hold on to more of their money.

Another piece not addressed is some rules other delivery services have such as not being able to charge any price different than what may be advertised on a local restaurant menu online. Our company allows restaurants the freedom to charge whatever price they would like, knowing they will pay a commission of 20%. If they feel 20% is too high, they can choose to charge a higher price on our platform to make up the difference, although very few chose to do this.

All this being said, if the 10% cap passes, may I also suggest speeding up the time when this regulation expires? Since my business serves large groups, we are unlikely to do any business until after the cities state of emergency is removed, but we would likely be in business soon after and an additional 3 months after the state of emergency is another strain on our business which has already been hit so hard.

Lastly, I am a bit uncomfortable with the precedent this may set with cities being able to regulate prices of services. There are many products and services we all pay for each day that have much more ridiculous markups (10-30%) than delivery. From coffee to hair cuts, if we regulate prices in one industry, where does that stop?

Thank you,

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P: 510.915.4296

E: chris@sporkbytes.com

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www.sporkbytes.com Feed Your Office.	

From: Bethany Thompson
To: Council Clerk – Testimony
Subject: Restaurant commission

Date: Wednesday, July 8, 2020 7:38:40 AM

#### Hello,

Thank you in advance for reading my email. I operate two restaurants downtown. It goes without saying that our downtown community has been devastated in regards to dining. We were able to operate curbside and delivery through our pizza restaurant for approximately 1 month during the Covid-19 closures. We had to close for the safety of our team members after the destruction of downtown started in June.

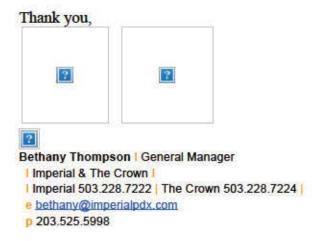
Asking our guests to come pick up food from our downtown location has been a particular challenge. We are asking guests to navigate through streets filled with tents, human waste, boarded up businesses, and trash to arrive to a downtown scene that looks like something from apocalyptic times. This is not a successful business model, so we turned to courier pick up (Door Dash & Caviar) to try and keep our business open.

Providing menu options that are crave worthy and affordable is possible. However, having to incur commission rates of 20-25% makes it financially irresponsible for our restaurant to be open and stay relevant to our guests. We simply cannot make a profit with such aggressive commissions. We in fact, cannot break even unless these commission rates are drastically reduced.

Further, the delivery platforms do NOTHING for our hourly employees that rely on tips to supplement their income. There is no option on the platforms to leave a tip for a restaurant employee. Only, for the delivery driver.

These companies are blatantly stating to business owners 1) their profits are the only concern of keeping our business open to the public 2) if we as business operators are not happy with these outlandish commissions that we can simply sit dark 3) all of the money that is supposedly used for the technology on their platform is not being used appropriately i.e. not having a tip line on their platform for tipping restaurant employees.

Hospitality has been absolutely devastated by Covid-19. Please do not allow these technology platforms to drive the nail further into the coffin of Portland restaurants.



# **Uber Eats**

# July 8, 2020

Mayor Wheeler, Commissioner Eudaly, Commissioner Hardesty and Commissioner Fritz,

For the record, my name is Caleb Weaver and I run public affairs for Uber Technologies across a seven state region in the western U.S. I am writing today because Uber Eats welcomes a conversation with the Portland City Council on the topic of food delivery platforms and the impacts of commission caps on local restaurants, the workers who deliver food in Portland, and the residents who are relying on food delivery during this pandemic.

We first became aware of this proposal last Thursday afternoon, and would strongly encourage the City Council to delay a vote on this ordinance in order to allow for a full review of the negative impacts of this legislation on restaurants, delivery drivers, and the Portland community.

We appreciate that Commissioner Eudaly's staff took the time on a public holiday to discuss the importance of safe and reliable food delivery for both restaurants and consumers and listen to concerns about the proposed cap. Unfortunately, the amended ordinance before you does not address those concerns, and we continue to believe that adopting this ordinance may have the opposite of the intended effect.

Our hope today is to urge further discussion about the role food delivery can play in supporting restaurants before a cap is adopted so any new policy accomplishes our shared goals.

Uber Eats has been proud to partner with local restaurants to help them remain open during this unprecedented crisis. When dine-in options were restricted overnight, our platform provided restaurants an option to continue to serve their customers and for consumers to continue to patron and support their local eateries. Additionally, recognizing the challenges facing restaurants, we moved quickly to support existing and new partners to make it accessible and affordable to utilize our app to help their business stay open. We reduced and eliminated the fees that cover the costs of food delivery, such as the technology of the platform, insurance, background checks and pay for delivery people.

Over the last 20 weeks, we have seen significant growth in deliveries in every area of Portland except downtown, Lloyd business district and where the University of Portland is located. This shows that the demand is strong, consistent and our service is helping Portland residents who

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cannot or should not go out access safe, reliable food delivery from local restaurants that traditionally rely upon foot traffic. At a time when jobs are limited, food delivery is also offering an important source of income for many people in the Portland area.

All platforms and services are not the same, and I would like to outline how Uber Eats operates and the costs associated with the service. A restaurant or other food establishment interested in partnering with Uber Eats can choose to use their own delivery workers, use Uber Eats delivery people, or a combination of both. Fees to the restaurant depend on the option selected. Restaurants can choose to alternate between these options seamlessly. For example, if restaurants are using their own delivery staff and then it gets too busy, they can decide to tap into our delivery network at the touch of a button. They can then turn this option off and go back to a lower commission when things slow down again.

We are committed to having no hidden fees for restaurants. We don't charge for credit card processing, and we don't charge higher rates for lead generation. Our model is straightforward and transparent from the beginning. Restaurants can choose to pay a lower commission and use their own delivery workers, or pay a higher commission to use Uber Eats delivery people. Currently, we charge 0% for pick-up orders.

Many restaurants choose to have Uber Eats facilitate the delivery because it means not having to pay upfront for a delivery worker(s) by the hour and the associated costs of background checks, vehicle or multiple vehicles, insurance and other training required for delivery. Uber Eats also allows restaurants that do not want their own online or mobile platform to link from their website to ours and the built in customer service eliminates the restaurants from having to manage concerns or questions from app users.

Under this structure, commissions are the primary way we cover the costs of providing reliable food delivery services. A 10% commission on a \$30 food order would be \$3, not enough to even pay the delivery driver for their work, much less any of the other costs of delivering the food, including credit card processing fees, customer support, and the other costs mentioned earlier.

To remain viable, particularly over the extended period when this ordinance would be in effect, companies like Uber Eats will be forced to make significant changes to their operations, including potentially reducing services and increasing fees on customers. Such changes will likely lead to decreased orders, reducing revenue for restaurants and income for delivery drivers, and reducing access to food delivery for the public.

Our business relies on thriving local restaurants, and we share the goal of supporting Portland's local restaurants. We have been working to help be part of the solution and we understand the

urgency. But we respectfully request that instead of adopting this ordinance today, that you bring a representative group from the food delivery business and restaurant industry together to identify the best way to do this during a time when restaurants are unable to rely on dine-in customers.

Thank you for your consideration and we stand ready to partner with the City and others to find solutions that support our collective goals.

If you need more information on our model or operations, my contact information is below.

Sincerely,

Caleb Weaver Uber Technologies, Inc. weaver@uber.com From: Caleb Weaver

To: Council Clerk – Testimony

Cc: Wheeler, Mayor; Commissioner Hardesty; Commissioner Eudaly; Commissioner Fritz; Grant, Nicole; Williams, Tia;

Edwards, Karly; Crail, Tim: Oswill, Andres; Runkel, Marshall; Anna Richter Taylor

Subject: Testimony for Ordinance No.531; Food Delivery Commission Cap

Date: Wednesday, July 8, 2020 8:00:33 AM

Attachments: Portland Commission Caps Testimony July 8 2020.pdf

Attached please find written testimony for Ordinance No.531; Food Delivery Commission Cap.

Sincerely, Caleb Weaver

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Caleb Weaver

**Public Affairs** 

weaver@uber.com