CITY OF



# PORTLAND, OREGON

# A REGULAR MEETING OF THE COUNCIL OF THE CITY OF PORTLAND, OREGON WAS HELD THIS **18<sup>TH</sup> DAY OF APRIL**, **2018** AT 9:30 A.M.

**OFFICIAL** 

**MINUTES** 

THOSE PRESENT WERE: Commissioner Fish, Presiding 9:30 a.m.; Commissioners Eudaly, Fritz and Saltzman, 4. Mayor Wheeler arrived at 9:45 a.m. and presided, 5. Mayor Wheeler was absent 10:55 a.m. to 11:00 a.m. and Commissioner Fish presided.

OFFICERS IN ATTENDANCE: Karla Moore-Love, Clerk of the Council; Heidi Brown, Senior Deputy City Attorney; and Nicholas Livingston and Ryan Hintz, Sergeants at Arms.

On a Y-5 roll call, the Consent Agenda was adopted.

		Disposition:
	COMMUNICATIONS	
356	Request of Kimberly McCullough to address Council regarding Portland Police Bureau cooperation with the FBI and membership in the Joint Terrorism Task Force (Communication)	PLACED ON FILE
357	Request of Michael German to address Council regarding Portland Police Bureau cooperation with the FBI and membership in the Joint Terrorism Task Force (Communication)	PLACED ON FILE
358	Request of Stephanie Hansen to address Council regarding the housing crisis (Communication)	PLACED ON FILE
359	Request of Daryl Garner to address Council to request the City vacate a strip of land at 84 NE Killingsworth to allow more affordable housing units (Communication)	PLACED ON FILE
360	Request of Dee White to address Council regarding dangerous levels of lead in our drinking water (Communication)	PLACED ON FILE
	TIMES CERTAIN	
*361	<b>TIME CERTAIN: 9:45 AM –</b> Revise residential solid waste and recycling collection rates and charges effective May 1, 2018 (Ordinance introduced by Mayor Wheeler; amend Code Chapter 17.102) 30 minutes requested (Y-5)	188896

	April 18, 2018	
362	<b>TIME CERTAIN: 10:15 AM –</b> Accept Portland Parks & Recreation Teen Program Report (Report introduced by Commissioner Fritz) 30 minutes requested	
	Motion to amend report pages 5 and 7, and add Teen Program Guide as stated in Parks 4/17/18 memo: Moved by Fritz and seconded by Eudaly. (Y-4; Saltzman absent)	ACCEPTED AS AMENDED
	Motion to accept report as amended: Moved by Fish and seconded by Fritz.	
	(Y-4; Saltzman absent)	
	CONSENT AGENDA – NO DISCUSSION	
	Commissioner Dan Saltzman	
	Bureau of Transportation	
363	Authorize a contract with the lowest responsible bidder for the 2018 Heavy Vehicle Use Tax Paving Projects (Second Reading Agenda 340) (Y-5)	188894
	Auditor Mary Hull Caballero	
*364	Authorize a Severance Program for the Auditor's Office (Ordinance) (Y-5)	188895
	REGULAR AGENDA	
	Mayor Ted Wheeler	
	Office of Management and Finance	
365	Accept bid of Cascade Bridge, LLC for the SE 122nd Ave: Johnson Creek Bridge Replacement Project for \$2,011,712 (Procurement Report - Bid No. 00000734) 10 minutes requested	ACCEPTED
	<b>Motion to accept report:</b> Moved by Fish and seconded by Fritz. (Y-5)	
366	Accept bid of James W. Fowler Co. for the NW Industrial St and NW 28th Ave Sewer Rehabilitation project for \$2,114,949 (Procurement Report - Bid No. 00000826) 10 minutes <b>Motion to accept report:</b> Moved by Saltzman and seconded by Fritz.	ACCEPTED
	(Y-5)	
	Portland Housing Bureau	
*367	Approve application for the Multiple-Unit Limited Tax Exemption Program under the Inclusionary Housing Program for NE 148th Apartments – Building One located at 14775 NE Couch St (Ordinance) 20 minutes requested	188897
	(Y-5)	
*368	Approve application for the Multiple-Unit Limited Tax Exemption Program under the Inclusionary Housing Program for 32 Division located at 2508 SE 32nd Ave (Ordinance) 20 minutes requested	188898

	April 10, 2010	
	<b>Commissioner Nick Fish</b>	
	Bureau of Environmental Services	
369	Authorize price agreements with CH2M HILL Engineers, Inc., Kennedy/Jenks Consultants Inc., Murraysmith, Inc. and WSP USA Inc. for professional engineering services for the continuation of the Large-Scale Sewer System Rehabilitation Program: Pipe Rehabilitation Phase 3, and Large Diameter Sewer Rehabilitation for a total of \$16,000,000 (Ordinance) 10 minutes requested	PASSED TO SECOND READING APRIL 25, 2018 AT 9:30 A.M.
	Commissioner Dan Saltzman	
	Bureau of Transportation	
370	Amend the Transportation Fee Schedule to incorporate the Multimodal Incentive Fees for the Pre-Approved Transportation Demand Management Plan, per Code Chapter 17.107 (Ordinance; amend TRN-3.450) 15 minutes requested	REFERRED TO COMMISSIONER OF PUBLIC AFFAIRS
371	Assess benefited properties for street, sidewalk, sanitary sewer, stormwater, ornamental street lighting and water main improvements in the NE 112 <sup>th</sup> Ave and Marx St Local Improvement District (Hearing; Ordinance; C-10043) 20 minutes requested for items 371-373	PASSED TO SECOND READING APRIL 25, 2018 AT 9:30 A.M.
372	Vacate portions of NE Deering Dr and NE 112th Ave and NE 111 <sup>th</sup> Ave subject to certain conditions and reservations (Hearing; Ordinance; VAC-10114)	PASSED TO SECOND READING APRIL 25, 2018 AT 9:30 A.M.
373	Vacate a portion of NE 112th Ave south of NE Deering Dr subject to certain conditions and reservations (Hearing; Ordinance; VAC- 10114)	PASSED TO SECOND READING APRIL 25, 2018 AT 9:30 A.M.
374	Assess benefited properties for street, sidewalk and stormwater improvements in the NE Couch Ct Local Improvement District (Second Reading Agenda 344; C-10046) (Y-5)	188899
DUE T	O LACK OF AGENDA THERE WERE NO 2:00 PM MEETINGS WEDNESDAY OR THURSDAY, APRIL 18-19, 2018	

At 12:32 p.m., Council adjourned.

April 18, 2018 MARY HULL CABALLERO

Auditor of the City of Portland

Could

By Karla Moore-Love Clerk of the Council

For a discussion of agenda items, please consult the following Closed Caption File.

# This file was produced through the closed captioning process for the televised City Council broadcast and should not be considered a verbatim transcript. Key: \*\*\*\*\* means unidentified speaker.

# April 18, 2018 9:30am

**Fish:** Council please come to order, Karla could you please call the role? **Moore:** Yes.

Saltzman: Here Eudaly: Here. Fritz: Here. Wheeler:

**Fish:** Here. Good morning, everybody. We have a packed agenda and we're going to start with communications. Karla, would you please read the

**Moore-Love:** The opening statement.

Fish: Excuse me I'm sorry we have an opening statement from our esteemed council. Heidi Brown, Senior Deputy City Attorney: Thank you so much. Welcome to Portland city council, the city council represents all Portlanders and meets to do the city's business. The presiding officer preserves order and decorum during city council meetings so everyone can feel welcome, comfortable, respected and safe. To participate in council meetings you may sign up in advance with the council clerk's office for communications to briefly speak about any subject. You may also sign up for public testimony on resolutions or the first readings of ordinances. Your testimony should address the matter being considered at the time. When testifying, please state your name for the record, your address is not necessary. Please disclose if you are a lobbyist, if you are representing an organization, then please identify it. The presiding officer determines the length of testimony, individuals generally have three minutes to testify unless otherwise stated. When you have 30 seconds left a yellow light goes on and when your time is done, you'll see a red light. If you are in the audience and would like to show your support for something that is said, feel free to do a thumbs up. If you want to express you do not support something, please feel free to do a thumbs down. Disruptive conduct such as shouting or interrupting testimony or council deliberations will not be tolerated. If there are disruptions a warning will be given that further disruption may result in the person being ejected for the remainder of the meeting. After being ejected a person who fails to leave the meeting is subject to arrest for trespass. Thank you for your help. Excuse me. Thank you for helping your fellow Portlanders feeling welcome, comfortable, respected and safe. Thank you.

**Fish:** Thank you very much. We've had five people that signed up for council communications. Each person will get three minutes and all you need to do is give us your name. Karla would you please start with council item 356.

# Item 356.

**Fish:** Yes. Why don't you read council item 357 and we'll have Mr. German join her as well.

# Item 357.

**Fish:** And Mr. German we have your full statement which we made part of the record. Welcome both.

**Kimberly McCullough:** Good morning, commissioner Fish and members of the council. My name is Kimberly McCullough, I am a policy director at the aclu of Oregon. The aclu of Oregon is part of a broad coalition of many organizations and endorsers that have renewed the campaign to end the participation in the joint terrorism task force. You may recall that several of us testified back on November 8th of last year and I'd like to refer you

to the testimony that we submitted at that time. I would be happy to e-mail it to you again if you would like that for your reference it outlines the history of Portland's relationship and points to lack thereof with the ittf. As you may recall we also submitted a letter to council at that time and I have now submitted an updated letter that has additional campaign endorsers added. Your other speaker this morning Michael German has also submitted testimony as you just noted, some may remember that he was here in 2011. We asked mike German to join us today and to speak to you because he is a preeminent expert on national security. He's a fellow with the center of justice, liberty and national security program that seeks to ensure that our government respects human rights and fundamental freedoms in conducting the fight against terrorism. His work focuses on law enforcement and intelligence oversight and reform. He is a 16-year veteran of federal law enforcement and served as a special agent with the f.b.i. where he specialized in domestic terrorism and covert operations. He also served as a counterterrorism instructor at the f.b.i. national academy. He became what I would describe as a whistle blower in 2004 when he became aware of serious problems and deficiencies in the f.b.i.'s counter terrorism operations, many of which fail to keep the public safe while at the same time violating the civil rights and liberties of our communities. He reported those deficiencies to congress and then resigned. He then began lecturing on counter terrorism matters and served as an adjunct professor of law enforcement and terroism at the national defense university. He then joined the aclu's Washington, d.c. legislative office staff in 2006. As I mentioned already, he's now with the Brennan centers liberty and national security program. We are both cognizant of the fact that we have limited time with you here today, so I do encourage you to read mike's testimony. I also want to note that it really is just the tip of the iceberg and we will be happy to provide you with additional supporting materials and also to your staff. And I would like to acknowledge and thank the council members that have taken the time to meet with us personally or have their staff meet with us since our campaign began last November and I'm going to end here and let mike speak. Thank you.

Fish: Thank you very much. Mr. German, welcome.

Michael German: Thank you and thanks again for having me here and appreciate to being invited back. When I worked on a joint terrorism task force in the early 1990s, I worked under a standard that is very similar to the standard in the Oregon statute. I needed to have a reasonable indication that somebody was involved in criminal activity or would soon be involved in criminal activity in order to justify targeting them for investigation. And what I found working cases including undercover cases against very hard targets like neo-nazis and anti-government militias was that this standard was not just something that was there to protect several liberties and the privacy of innocent people but actually made me more effective as an investigator because it forced me to have the discipline of documenting what evidence I had about every individual I was coming across to make sure that what was directing my investigations was evidence and not bias. If there was somebody that said something that frightened me, if there was somebody who looked very scary to me, didn't matter if I couldn't put down on a piece of paper the evidence necessary to target them and that is what made my cases effective because at every turn I was being forced to turn back towards where the evidence led. And that's why after 9/11. when the f.b.i. immediately started reducing those standards first through the patriot act by removing some of the guidelines on foreign intelligence collection powers, then through the attorney general guidelines which are the rules that govern the f.b.i., I became very concerned that this would be used to target the usual suspects in communities, communities of color and political dissidents and sure enough, that's exactly what happened. And when I first got hired as a consultant by the aclu, it was to look over some ittf documents where a number of groups including groups like green peace and the people for the ethical treatment of animals were being targeted by joint terrorism task force

investigations. Unfortunately, the guidelines since those events have actually gotten looser to where there is now under the 2008 guidelines instituted by Michael McCasey no factual predicate required for the f.b.i. to conduct what they call assessments which can include recruiting informants and sending informants against you over in covert interviews, grand jury subpoenas to get telephone subscriber information. These are very intrusive tools and what we've seen is they are used remarkably against political activists. You might have seen this summer the f.b.i. leaked out because they don't put a lot of police reports out. Black identity extremists that seemed to be describing the black lives matter movement and sure enough, many of these black lives matter activists have been targeted with these interviews. So I know my time is up but I appreciate your attention.

**Fish:** Commissioner Fritz and I remember when you were here in 2011. Thank you for joining us today and again your full statement is part of the record. Thank you, sir. **German:** Thank you.

Fish: Karla, would you please read council item 358? Item 358.

Fish: Is miss Hansen here? Ok. Let's do council item 359.

Item 359.

Fish: Mr. Garner, are you here?

Daryl Garner: Yes.

**Fish:** Please come forward. Welcome, we just need your full name and you have three minutes.

**Garner:** Ok. Good morning. My name is Daryl garner and I'm here on behalf of the property owners of 84 northeast Killingsworth. When I was signed up, I was signing up to speak with you about the vacation of the right-of-way which the city has, right in front of the property is about an eight foot strip of land about 200 feet wide. Since then Dee Walker has have reached out to me to document our efforts to obtain management support for a city initiated vacation. The issue is non owner occupied, the owners of properties that occupy the properties are very nonresponsive and so for the last three years, we've been working on obtaining signatures from people who occupy properties and its next to impossible to even get a response or an objection or a signature. And so with that said, we would ask for the commissions support of a management initiative or the city's initiative of vacation.

Fish: Does that fall within the bureau of development services?

Garner: I don't believe so, I think pbot, Dee Walker says pbot.

Fish: Commissioner Saltzman is this on your radar?

Saltzman: It is now.

**Fish:** Thank you for coming forward. Dan is the transportation secretary and its now been brought to his attention.

Garner: Thank you.

Fish: Thank you. Karla, we have one more request, item number 360.

# Item 360.

Fish: Good morning miss white.

**Dee White:** Hello. My name is dee white, I'm sorry and sad to report that among all large cities in the u.s., Portland continues to lead the dangerous lead levels in our drinking water. We're number one. There's no safe level of lead, lead is tasteless, odorless and invisible. It is well documented how the effects of lead poisoning on babies and young children even at low level exposure are profound and irreversible and now a new lancet study estimates that more than 400,000, that's 18% of all adult deaths in the u.s. every year can be linked to chronic lead exposure. The American academy of pediatrics has called for no more than one part per billion in drinking water. The f.d.a. requires bottled water to be less than five parts per billion. Lead tests in Portland last year showed the

highest level was 99 parts, 59 parts per billion. The year before that, it was 648 parts per billion. Portland water bureau has exceeded the f.d.a., e.p.a.'s limit twice during the past 18 months. While flint, Michigan suffered acute lead exposure four years ago, Portlanders have endured chronic levels of lead for the past 25 years. We have a silent public health crisis going on here. The federal lead and copper rule requires water suppliers to fix corrosive water so lead levels are maintained at the tap. This is your legal responsibility, not the home owners, not the schools, not the businesses. Over the past 20 years, you have known this, but have not fixed it or you simply don't know what you're doing. We have a silent public health crisis going on here. How are citizens supposed to know otherwise that Portland water bureau or Portland water commissioner who is up for re-election have not informed the public what we deserve to know. What kind of hold you guys have over the Oregon health authority that they have been so silent? I'm beginning to question the relationship between the Oregon health authority's role as regulator of the water bureau. Who is watching whom? This is a failure of leadership at all levels, the city, the county, the state, but you all are the ones who are responsible. I will end with a comment made by former representative now senator tammy Duckworth at the 2016 house oversight committee on flint. "Would you not rather have jumped in too soon despite the law to protect the children of flint and behal in the congress to testify about why you stepped in too guickly to safeguard health as opposed to why you didn't act soon enough. **Fish:** Thank you, miss white. Before I turn the gavel over back to the mayor and we're going to acknowledge through a special proclamation for the Grant boys basketball team. mayor, I want to briefly respond to something miss white just said because I think it's important in a public forum like this that we get our facts right. We have no lead problem in our source water or our distribution. This is not a exchange Dee you're not welcome back to the dais.

White: You're not welcome to have the last word.

**Fish:** Actually, I can have the last word. So because we keep having misleading information put in the public record, on this one instance, I have to correct it. We do not have lead problem in our source water or distribution system. We've removed the lead pigtails, we're one of the few cities that have done that. We have so-called high risk homes with bad plumbing and faucets and in a small subset of those homes, we are working with home owners to take precautions. The only safe response is to take the lead out of the plumbing. That's why water fountains are being replaced in the high schools and public schools and that is the safest option is to remove the lead that's in the household plumbing. Plumbing which, for a number of years, has failed to meet the building code. That's the only way we can once and for all fix this problem, but the idea that there is lead in either the source water or the distribution system is false.

White: I didn't say that.

Fish: I said it. Mayor, I'll turn it back over to you so we can --

Wheeler: I can hardly wait.

Fish: So we can honor the champion high school basketball team.

Wheeler: Very good. Are we ready to do that, commissioner?

**Fish:** I think we have a coach here.

Wheeler: Very good commissioner Fish?

Fish: It's dan.

**Wheeler:** Commissioner Saltzman? Before dan speaks, I'm sorry I was late this morning. We have a mayor visiting from the Ukraine upstairs and as mayor, it is my pleasure as well as my obligation to greet visiting dignitaries. For those of you who spoke during communications and I was not able to hear your communications, you have my word I will both read your written testimony as well as watch the videotaped record and I apologize, I could not be here. Commissioner Saltzman?

**Saltzman:** Thank you, mayor. We're delighted today to honor the grant high school boys basketball team who won the 6a championship and we have a proclamation here and we have their coach Robert keys is here today to accept our proclamation and why don't I read the proclamation and Mr. Key if you have a few words, we'd welcome that. **Robert Keys:** Sure.

Saltzman: Whereas on Saturday, march 10th, 2018, the grant high schoolboys basketball team defeated Jefferson 63-62 to win the Oregon 6a state championship title; And whereas, the grant boys basketball team impressed in the regular season with a strong 25 wins and four loss record: Whereas the grant boys basketball team earned the number two seed in the 2018 6a boys state championship; And whereas, this is the grant boys basketball program's first state title in 10 years; And whereas, the city of Portland would like to recognize Darius Guinn, Aaron Deloney, Damon Hickok, Marcus Harris, August Pratt, Miles Morrow, Erik Fraser, Grant Ewell Jr., Ty Rankin, Aidan Martin, Demarques Singleton, Kelton Samore, head coach Robert Key, assistant coach Lee Anthony Orr for their historic win in the 2018 6a boys state championship game; And whereas, the grant students continue to inspire the community and set a positive example with their good sportsmanship, hard work, and dedication; Whereas, grant alumni continue to give back to their school and community; And whereas, the city celebrates the 2018 championship win by the Portland's own grant boys basketball team; And whereas the city of Portland recognizes that this championship would not have been possible without the support of parents, teachers, coaches, administrators, and community members, now, therefore, I ted wheeler, the mayor of the city of Portland, the city of roses do hereby proclaim April 18, 2018, to be grant high school basketball day in Portland and encourage all residents to observe that day.

Wheeler: Thank you. We can suspend the rules. [applause]

**Keys:** First of all, I would like to say thank you for having me this morning. On behalf of grant high school and our student athletes, I'd like to say thank you. This year has been a very, very exciting year. Just two days ago, one of my players was named "usa today" player of the year Aaron Deloney as a junior for grant high school. With that being said, it's big for our community. This is going into my fifth year at grant high school and I hope this is one of many.

Saltzman: Congratulations again. We do have a proclamation?

**Wheeler:** Would you mind if we had a photo? Fantastic, you bring the trophy and we'll bring the proclamation.

\*\*\*\*\*: Ok.

\*\*\*\*\*: Three, two, one, great. Thank you. [applause]

Wheeler: Good morning, Karla.

Moore-Love: Good morning mayor.

Wheeler: Have any items been pulled off the consent agenda?

Moore-Love: We've had no pulls.

Wheeler: Please call the roll.

Fish: Aye. Saltzman: Aye. Eudaly: Aye. Fritz: Aye.

**Wheeler:** Aye, the consent agenda is adopted. Time certain 361 please. **Item 361.** 

**Wheeler:** Colleagues the residential solid waste rate ordinance is for garbage, recycling and compost and collection rates for residential customers. The proposed rate increases include an increase of \$2.55 per customer per month. While it is an increase this year, the city has not raised these rates for several years. We've held them flat or lowered them over the past five years. The proposed increase is due primarily to higher recycling processing costs and barriers brought on by recent restrictions from international recycling importers. These unprecedented recycling market conditions are not reflected in the

current rates. We do not anticipate any significant rate increases in the coming years. In fact, we anticipate a local market to emerge to meet our recycling needs. This is an emergency ordinance to allow new rates to go into effect as soon as May 1st. Susan Anderson with the bureau of planning and sustainability is here, obviously, to share the findings from this year's solid waste review and the proposed rates. Good morning and welcome.

Susan Anderson, Director, Bureau of Planning and Sustainability: Good morning. Wheeler: Good morning.

Anderson: As the mayor said, Susan Anderson, director of the bureau of planning and sustainability and Bruce walker, the recycling and solid waste manager and as the mayor said we're here to talk about rates for residential recycling and composting and garbage. And you'll notice that I said garbage last. And that's because important to recycle or compost about 2/3 of all of our waste and only 1/3 goes to the landfill and that's double what the rest of the country is doing on average, so we should be proud about that. So we're here to request a rate increase for residential service in Portland, residential service is provided by a dozen private franchise companies. To come up with a rate, we do a very deep analysis. We work with an independent c.p.a. to review each of the haulers financial records, we look at their costs of service, labor, trucks, fuel, insurance and so on and then we propose rates to cover those costs. These rates are only for single family homes, for duplexes, triplexes and four plex. Apartment buildings and commercial properties are served by commercial haulers and the owners of those buildings can choose the hauling company that they want and any service level that they want and the city doesn't set those rates. So the history on residential rates is that as the mayor mentioned for the past several years, rates have been basically flat and have even gone down a little bit. And even though there were increases in fuel and some labor costs and such, those costs, those cost increases were actually covered by the sale of the recycled materials and that's been true pretty much since the beginning. Bruce can tell you because I think he was here at the beginning and that's been true until I think this year. So it's changed, the primary change is the cost of recycling has increased. China and other international markets are requiring that we do a better job of keeping the recycled materials clean which sort of makes sense. This, in turn, though, does mean an increase in labor costs at the recycling centers so I'm going to let Bruce talk about that in a minute, but first, if you look at the slide here, coming up.

Bruce Walker, Bureau of Planning and Sustainability: Should be up.

Anderson: There you go.

**Wheeler:** Is closed captioning working out there can you see it on the screen? **Moore-Love:** Yes, its on.

Wheeler: Ok, thank you.

**Anderson:** This slide shows different service levels and the proposed rates for each. We're proposing a \$2.55 increase per month for all households. More than half of the households are in the fourth line down at 32 or 35 gallon service. That means they get every other week garbage service and every week, recycling and composting collection. The increase is from \$29.25 to \$31.80. The planning and sustainability commission met earlier this month and they are responsible with recommending rates to council. They held a hearing and unanimously approved the rate changes to forward on to you all. So any questions about the rates in that table?

Fish: Don't we have a 20 gallon roll cart every four weeks?

Walker: No, not on the every four week.

**Anderson:** You can have a regular size every four weeks or you can have the 20 every other week.

Fritz: Interesting, thank you.

**Wheeler:** Do we have any sense of rates relative to other cities of similar size? Anderson: We can come back to that. It's pretty similar. They've done and I'll show you on the next slide here. You can see that the rates have been really stable for a long time. The blue line shows the actual rates for the past five years and then the new rate of \$31.80. And you can see, in fact, that for this year's current rate of \$29.25, our rates are still below what they were five years ago. So a lot of that is due to the amazing recycling that our residents do. The red line shows that rates would be if we had done it by inflation and that's why I was taking a minute to answer your guestion a little bit. A lot of cities just go by inflation in terms of raising rates. We've always done a much deeper dive and looked at cost of service in terms of how we set our rates, but you can see if we just had gone along with the rate of inflation, rates would actually be higher. I guess the last thing to mention is that we're not alone in this as everyone in the u.s. and local Gresham, Hillsboro, Washington county, Clackamas county they're all doing the same process a little earlier and raising rates early. It's really important and really just fair for our haulers, many of our haulers are small family-owned companies. They can't take this kind of rate hit for very long and we need to move on this rather quickly. Usually, we do the rates along with water and sewer. So water and b.e.s. in a couple of months but we're doing it now so we can put rates into effect may 1st.

### Wheeler: Commissioner Fritz?

**Fritz:** I was at the metro policy advisory meeting several weeks ago and there was some talk at metro of doing something locally in providing recycling. Has anything moved forward with that?

**Anderson:** I'll let Bruce talk a little bit about what the potential is. Our hopes are, of course, is the markets could potentially move back to the u.s. and a lot of markets have begun to open up in other Asian countries besides just china. It's a great job generator and so I think it is really something that we should connect with our economic development departments.

Walker: Good morning. For the record, I'm Bruce walker, the celebration recycling program manager for the bureau of planning and sustainability. So I'll touch on commissioner Fritz's question as I get through some of the points, but I think it's really important to recognize that as Susan mentioned, the excellent recycling and composting habits Portlanders have helped keep the solid waste rates low. By diverting for environmental benefits of composting and recycling, we've helped reduce those costs over time and as the mayor mentioned, our rates have been flat or steady for actually some decreases or steady over the last several years. Historically, the revenue from the sale of recyclables helped offset increases for the other rate components but due to the market conditions we mentioned, it's put some substantial more costs into our system. About \$2 of the \$2.55 proposed rate increase is directly related to recycling market conditions. As a reminder, recyclable materials are a commodity used by manufacturers throughout the world. When recyclables are used to make new products, it reduces the use of natural resources and saves energy and water in the manufacturing process. While many Oregon and pacific northwest manufacturers use recyclable materials, some unsorted paper and plastics have primarily been exported to china for manufacturing there. China has recently adopted broad environmental and economic policies aimed at reducing environmental impacts. As part of these measures, china notified recycling companies around the world that they will be only importing recyclable materials that meet unexpected higher quality standards. These new higher standards require recyclable facilities to slow their sorting lines and hire more people to further sort the materials. These steps have significantly increased facility operating costs and we've come together, recyclers, haulers, the state department of environmental quality, metro, we're -- there's an active group working on these issues. As Susan mentioned, we've included the state economic development

business Oregon in these discussions because it's -- it's international commerce that we're working with and we're getting -- we're feeling the brunt of it. Not just us but throughout the country, throughout Europe, the impacts of these market conditions have affected company recycling operations. Beginning last fall, the fees that the local garbage and recycling companies had to pay to drop off their recycling at sorting facilities reached record high levels. These high costs are not covered in the current rates. There are some other factors that are putting upward pressure on the rates. Inflationism has increased labor and fuel prices and disposal fees levelled by metro of garbage disposed at transfer stations has also increased, but primary issue that's forcing this rate increase is the recycling conditions.

**Wheeler:** Could I ask you two broad questions that have been on my mind? The first is what accommodations, if any, do we make for low income customers? And the second is really maybe it's a geopolitical question. I really didn't understand until a year, year and a half ago how dependent the entire recycling market in the united states was on china. As the insourcer of all of this material. Is there a long term industry strategy? I assume china will grow, but the industry is really heavily dependent on one nation and their development curve. And I'm wondering, is there any discussion about creating more recycling processing facilities domestically? What's the dynamic of the market on the whole and what's, say, the 10-year outlook? What are people saying?

**Anderson:** If we had gone back in time 10 or 15 years ago, we would have never thought it would have been china. We were doing all the paper recycling here, we had, you know, a lot of the paper recycling facilities actually were in the northwest. And it's just a matter of, you know, labor costs and things have shifted over time, but I think the pendulum is going to swing back a little bit in terms of there is still so much supply of recycled materials that there will be companies that are going to show up nationally and internationally to take -- to fill in this market.

### Wheeler: Ok.

**Anderson:** So I think it's sort of at this point, they were kind of in charge because they're the ones with the facilities and, you know, to get that kind of investment back in it, but I do think it's something we're really thrilled to be seeing business Oregon actually look at this as a potential for job growth.

Wheeler: Interesting. Thank you. Then with regard to lower income folks.

**Walker:** Before I get to that, one other add on is not all material goes to china. There's glass, for example, that we keep separate in our program. It's collected from households. That goes out to the Illinois plant right by the airport. There is cardboard, three mills, two in Oregon, one in Washington. So there's many materials still get recycled here but there's substantial quantities that have been exported that need to look for additional markets and that's where the opportunity, the market dynamic that you mentioned seems to be opening up and there's tremendous interest in this but it doesn't happen overnight with this substantial investment. Now, to your question about low income, our program requires that in any rental unit, the landlord pays the bill. So that's our mechanism to assure that service is delivered and that the tenant is not charged directly. Now, I'm not trying to side step and say, well, of course, a rate increase would be passed along to tenants, but our mechanism is to provide that the -- the owner of the property be the one who charges or pays those bills.

Anderson: We haven't done a low income rate.

**Wheeler:** That's why I asked, where are we compared to some of our national comparators? I'd just be curious to get that.

Anderson: We can pull that for you.

Saltzman: Were you through with your presentation?

**Anderson:** Yes, the only thing left to say is that if I were to be here next year, I'm hoping next year that we can come back and show rates go back down a little bit because I do think as the markets change and it's the beauty of how we do our rates is we're not just going by inflation, we're actually digging in and looking at the cost of service and I think that makes a difference.

**Saltzman:** So the issue is that our exports to china are paper and plastics are contaminated, right? By standards, quality standards. We don't meet specs. What is it that -- I thought you could educate us. What is it that contaminates our paper products and our plastic recycling? Our plastics?

**Walker:** So that's an excellent question. So one of the things is leave out the take-out. Don't put any take-out containers that clamshells, the plastic clamshell take-out containers, plastic cups, paper cups, coffee cups, anything like that should not go in the cart. So we intend to do some intensive re-education, additional work to notify customers that's one step that they can take to help address some of the concerns that would minimize the sorting required for these materials. But just to be perfectly clear, that alone won't address the -- the rate issue today because it's really an oversupply issue with the world's largest, biggest consumer, china, stopping to take those materials has created oversupply which prices have plummeted. But you're absolutely right to remove and put the right things in the cart makes a difference and it's still valuable and we still encourage people to recycle. **Saltzman:** You said sorting facilities now are hiring more people to get some of these things out of the recycling pipeline. Are they then allowed now to -- if they do that, hire extra people, put in the extra time to sort the recyclables, is that now going to china or is it going somewhere else?

**Walker:** Again, an excellent question. There's very limited amounts of material going into china right now. That's my understanding. We, of course, don't broker or send in any of the materials ourselves as does the city. But talking directly with private facilities, reading the information shared on what gets exported, it's sent to other mills in the u.s., where possible, as well as some other countries are increasing their take on materials. **Saltzman:** Ok, thank you.

# Wheeler: Commissioner Fritz?

**Fritz:** I might add to that. I was given a tour of one of our local sorting facilities by the haulers several years ago. It was astonishing to me the things that people are putting in the recycling, diapers was the one that was the most astonishing. Just because it's got plastic on it doesn't mean you can put it in the recycling and the other thing I learned was putting the plastic bags in the recycling gums up the machine and can cause a lot of damage. So, you know, I think if as you just pointed out, education is something. Something I just discovered is Metro has an amazing hotline and e-mail service that if you have a question about can, should I recycle this they will get back to you very, very quickly with a yes or no and then what to do with it if you can't recycle it. So I just wanted to let people know that you can call or ask metro, e-mail metro and they'll let you know.

**Anderson:** We tend to call it wishful recycling because are people don't want to have anything in the garbage and we get that. When you're putting the wrong stuff in, it ends up wrecking the whole system.

**Fritz:** And, you know, the take-out cups that are not recyclable either in paper or in plastic and sometimes they say they are. They say they're not compostable, but they're not in the low temperature compost, right?

**Anderson:** Right. So I think you're going to see from us is we've gotten not quite as far as we can. We can do more food composting and we can do more construction and demolition debris. But at some point, what we really need to do is go back upstream and say don't buy that stuff in the first place.

**Eudaly:** Don't make that stuff in the first place.

**Anderson:** If there's no demand, I think that's where education is going to begin to shift along with a lot of nonprofits in the city. So thanks.

Wheeler: Thank you. Is there a public testimony on this item, Karla?

Moore: Yes. We have four people signed up.

Wheeler: Very good.

Wheeler: Good morning and welcome. Thanks for being here.

**Terry Parker:** Good morning. My name is terry parker I'm a fourth generation Portlander. Property taxes, bond measures, utility rate hikes such as for electricity, water and sewer and ves garbage rates all have an impact on the cost of housing. A couple of dollars here. a few more dollars there, may be just the threshold that forces a senior citizen on a fixed income out of their long time home. Given your declaration of a housing emergency, it is disingenuous to increase any tax or fee you have control over. It is unfair to landlords to require relocation expenses for renters if any part of a rent increase is due to escalating city controlled tax or fee. On your handout which I don't think she's given you yet is an image of a receipt with a postmark date of May 1980 for garbage service for the preceding months of march and April. The total billing amount is \$6, \$3 per month. This bill is for the same house I live in today. Jimmy Slager garbage service was a small business with a modest sized truck. Jimmy the owner lived in the neighborhood. Unlike current corporate operations where huge trucks pound the streets up one side and down the other making as many as eight passes on garbage day to pick up from the various containers, jimmy would stop his truck in the middle of the street. Carry a big can up the driveway, dump the garbage from the customer's can into his and return to the garbage -- then return to dump the garbage in the truck. A helper would do the same on the other side of the street. This was a time when service was first and foremost as opposed to the city deciding which corporate entity will have a monopoly. I have been clashing with waste management for over a year. During the winter of 2016-2017, waste management did not provide pickup service for three straight weeks due to poor weather conditions. I live on a flat street without studded tires or chains, I was out and about numerous times during that threeweek period. This big faceless corporate entity doesn't supply the service, if this big faceless corporate entity doesn't supply the service for any length of time, they should be automatically adjusting customer invoices. I have not and will not pay for a service not received. I believe a cap has been placed on the profits of electric utilities. The same should apply to corporate garbage service. Just say no to this rate increase. Also, require companies to not bill for service not received. If the big companies don't like it, then maybe Portland should go back to a small business model for residential garbage collection. Thank you.

# Wheeler: Thank you. Good morning.

**Beth Vargas Duncan:** Good morning, mayor wheeler and members of the council. I'm Beth Vargas-Duncan with Oregon refuse and recycling association and in that capacity, I am here today representing the Portland haulers association which has 11 different members and several of them are small family-owned entities. Every hauler providing residential service in Portland is a member of the Portland haulers association. Portland members work cooperatively with the city's bureau of planning and sustainability staff and we've exchanged, as you heard, quite a lot of information to get to where we are today for this rate review. I want to thank the city staff and other members that have helped us get here today in April, a bit early, as staff indicated, it will be very helpful to the haulers especially, the small family-owned individual haulers that these kinds of challenges propose greater cash flow issues for them. So, as you've already heard, what is happening and why are costs are increasing. Specifically, it's a tightening of china's policies limiting contamination to .5% for recycling materials has created a systemic impact in the market. The materials had been once collected curbside and delivered to processors to sort and

then exported to the international markets, largely china, are either no longer accepted or the cost of accepting them has increased significantly. I am aware of at least one processor that has admitted that they're not really looking at china as a potential market, they're having to find new markets. So as a result, processors have had to add staff, slow sorting processors, store materials and search for new markets for these recycled materials. Each of these activities add cost to the processing of recycling materials and these costs have escalated dramatically and guickly. Over the past six months, the costs for haulers to drop off recycling materials for processing has increased about four fold to record levels. At the current rate, it's more cost effective, frankly, to landfill these recycled materials than have them processed, but the Portland haulers do not want to choose this option if at all possible. So who is tackling this issue? We've had continuous collaboration over the last six months when we first started seeing this crisis among processors, haulers, local governments, the Oregon department of environmental guality and other stake holders all working to identify methods to keep costs down. Maximize the recycling of materials and avoid landfilling to both the short and long term. So what now? This expedited rate review process and rate adjustment will help the haulers successfully manage these costs and unprecedented challenges presented and continue to fulfill the recycling services to Portland residential customers. We've been proud to partner with the citv.

Wheeler: Thank you.

Vargas Duncan: Thank you. If you have any questions, I'm happy to answer.

Wheeler: Very good. Thank you. And we have your written testimony as well.

Vargas Duncan: Thank you.

Wheeler: Good morning.

**Annette Pronk:** Good morning. Hello, mayor wheeler and commissioners. My name is Annette Pronk and I am a resident in the cully neighborhood and I am a lifelong recycler. I have three things that I'd like to share with you today. First, protecting the environment is incredibly important to me. I want Portlanders to leave our kids and our grandkids with the healthier and cleaner planet, recycling is one thing that we can all do to help reduce our environmental footprint. Second, I know from many conversations at community events and the capacity as a master recycler and with my neighbors that people in Portland are great recyclers. They understand that recycling keeps manufacturers from having to take more resources out of the environment through mining, drilling, and logging. We all know that we have to find better ways to reduce, reuse and of course, recycle. And lastly, I pay for garbage and recycling collection like everyone else in town. I understand that any cost increase will put a strain on a budget, but I also know that this is a cost many families like mine that we are willing to pay to allow us to keep recycling and doing our part for a better future. Thank you for this opportunity to comment.

Wheeler: Thank you. Thanks all three of you, we appreciate it.

**Moore:** Last person is Andre Baugh.

Wheeler: Good morning, sir.

Andre Baugh: Good morning, Andre Baugh Portland planning sustainability

commissioner, I'm fully supportive of what you have before you. What I'm here today to ask you to join us the planning and sustainability commission and requesting a policy scan of the best practices in eliminating, reducing and recycling in education of plastic waste and come back to the p.s.e. and to you with options by October of this year. We are a leader in sustainability and we need to be out meeting and finding options that eliminate and do things to --- it's our responsibility to control costs. And by doing -- coming back with options to our customers, we should be saying here's how we can do that and part of that, I would ask, that we look at an option to explore is to prohibit the use of disposable plastic service ware by requiring food service businesses to transition to disposable plastic

service ware from disposable plastic service ware to durable and/or recyclable alternatives by 2020. This is commonly known as the straw initiative. Getting rid of plastic straws. It's not new, it's not innovative, there's other cities that have already done it, but it's telling our customers we're out there leading and looking at alternatives to control your costs in the future. The other thing I would ask is that you call for a long term study and metro actually has money and maybe we put a little money towards that, too, to look at how as we recycle, as business Oregon looks at things, how do we actually eliminate the use of plastic because if we don't have to recycle it in the first place, we actually save money and that's kind of the old technology of total quality, but we manufacture it and don't produce it in the first place. So I would ask you to join us in doing that. I think it's in the best interest of our citizens' health and safety and really economy from that standpoint. Thank you. **Wheeler:** So I am very eager to do that with you. I actually have an individual in my office, and I'll put him in contact with you today because we're working on just that initiative and I would like to partner with you to do it.

Baugh: Great. Thank you.

**Wheeler:** It's past due, and you're right, other municipalities have done it and interestingly, the private sector is also leading in this regard.

Baugh: Yes.

Wheeler: So let's do it.

Baugh: Thank you.

**Wheeler:** You got my commitment to working with you and make sure that Kyle gets in touch with you. Thank you, sir. Appreciate for being here and your service on the commission.

Wheeler: Good morning.

**Lightning:** Good morning. My name is lightning and I represent lightning super creativity watchdog. China, china, china, china. I'm impressed China and I agree with you 100% on having the requirements that you're trying to do right now and make sure that people follow those requirements. Here's my position to you, though, china, I want to have everything recycled in u.s.a. I want to completely cut off any and all business with china. I want to have the mills put back in u.s.a. I want to have the jobs back in u.s.a. pertaining to recycling. So again to you, china, I want to cut off all business with you and china. And the reality is this -- the trump administration is negotiating with you right now on all trade agreements and I'm sure on this recycling aspect also. So again, to china, if you want to have these rates brought back down for the u.s.a., you need to drop those requirements a little bit. You need to go back to where you were. If you looked on the charts, there were no rate increase for about four years and then it spiked up in the last six months to a year. So we know again it's you, china, do you want to work with the u.s.a. such as you're going to do on the other trade agreements? Do you want to be more reasonable right now or again to you, china, china, we're going to bring the mills back to u.s.a. the jobs back to u.s.a. and do we need to continue this type of relationship with you, china? I don't know if we really need to. My biggest concern right now that I did hear to start using the landfills again. I'd like to have that looked at very closely, exactly what that meant and I also heard a comment, too, that maybe our rates will drop back down again. As you in the public know, our rates will not drop back down again. When they set those rates they're going to continue to stay there even if china becomes more reasonable. Again to you, china, our rates are going up, I want to continue to work with china, but do we have to? Do we need to? Do we want to just break off that relationship or do you want to be fair at this time? Such as you're going to do on trade agreements with president trump which I'm going to give him credit on all these trade agreements that are currently being negotiated with china. He's going to take credit for all that and will you, president trump, begin to bring these rates back down to a reasonable level for the recyclables and not have to increase

the rates and, as you know, china has the ability to put a lot of these people out of business if they want to. Bring the mills back to u.s.a. u.s.a. recyclables, jobs here back in the u.s.a. thank you again, china. Have a great day.

### Wheeler: Thank you. Mr. Walsh?

Joe Walsh: Good morning. My name is joe Walsh, I represent individuals for justice. One of the things I would point out, mayor, is that when you're physically here at the council meeting, it's different than watching it on television because you see or hear something you want to respond to and one of the things that I noticed in your agenda is you don't say you're going to raise the rates. You say you're going to revise them, revise them, is that kind of a nice word so nobody gets upset? You're going to raise the rates and you're going to raise the rates on other things and you're going to cut. I understand we're going to lose some parks. My brooklyn accent. We're going to lose some parks. So you're going to raise the rates. On other things and this, but you don't tell the people that you're going to do that. You use the word revise which can mean either way. It could go down. You could say rates are too high, got to go down. You know, I just got my electric bill last month and I realized that this is not city but I'm telling you what's happening out there to the people that are living in apartments and houses. My electric bill last month for a one-bedroom apartment was \$140. Patty and I really try to cut out the lights. I have to have the oxygen machine running. It takes a lot of electrical to do that. However, a one bedroom apartment is \$140. Every dollar you and heard that today, you're do what you want, but let me warn you, let me give you -- what is it called? Look at your future. How about that? Especially you there, commissioner Fish, running for re-election. If you keep raising rates and you keep raising taxes, I would be amazed if two years from now, I don't look at five new faces because you already made it through the radicals in the city and now you're beginning, mayor, with your cuts and your raising of the taxes and the raising of the rates to alienate evervbodv.

**Wheeler:** Somebody has got to balance the budget, Mr. Walsh. That's my job. It's not popular, but that's my job.

Walsh: Then don't hire 100 cops for \$10 million. How about that one?

Wheeler: Who is planning to hire 100 cops for \$10 million?

Walsh: Well, aren't you asking them to come and support you?

**Wheeler:** No. You have not seen my budget. Mr. Walsh I have not released my budget yet. You have not seen my budget. I'm telling you the facts.

Walsh: Do not argue with me. I got three seconds.

Wheeler: Take it.

Walsh: I'm warning you.

**Wheeler:** That sounds like a threat, Mr. Walsh. Next item. Excuse me, this is emergency ordinance.

Fish: Karla is there anyone else who signed up to testify?

Wheeler: That was it.

Moore-Love: That was it.

Fish: Aye.

**Saltzman:** A rate increase is never something that people get excited about. I want to commend the Portland haulers. I think they have tough jobs and they do a great job at picking up our garbage and picking up our recyclables so I want to commend them and I also want to commend Bruce walker and Susan Anderson for the lifelong dedication to recycling and making sure that Portland remains a leader. Portland is not known as a city that's very religious in terms of supporting for organized religion, but I do believe there's one thing that Portlanders are religious about and that is recycling. And I think most people that I have encountered want to see us and I'm very proud that Portland is not reducing the number of materials to be accepted for recycling which a lot of other cities are doing now in

response to this. We are keeping our recycling bins for all the things that we can currently recycle and there are a lot of things that we can recycle and I believe that's what Portlanders support. And I do hope that we do find more local markets that we can use our own people to be sorting the recyclables and that also our own businesses and manufacturers, start figuring out ways to use materials and we need to be upstream and figure out how to reduce the amount of recyclables and solid waste in the first place. I'm going to support this and I'm going to thank everybody that's worked on this issue. Aye. **Eudaly:** Aye.

**Fritz:** Thank you commissioner Saltzman for your pioneering work on this starting with the office of sustainability development, thank you Susan Anderson for all your work and Bruce walker as well. I know this is going to be Susan's last presentation as the director of the bureau of planning and sustainability on this particular topic and so thank you for all of your work on it. We've really come a long way in -- can't do the math this early in the morning but since 1986 when I moved here, it's really a see changing in what people do both in their purchasing and in their disposal habits. I would be interested to look back with the ordinances over the past 10 years and see how many said, I think, imagine they all said revise the rates even though we did cut rates in several years and kept them steady in several years as well. So this is a modest increase after a significant event that prevented us from continuing to reduce rates by more participation and more organization in what we do. It's really on every single one of us and I think that's the next level is now, at least I hope we're remembering to take our shopping bags into the grocery stores. I see fewer people like me going back to my car to get mine because we're doing it routinely. I think we, you know, we all start thinking about can I take my own reusable containers so when I have leftovers, when I'm eating out, I can bring them home. When I'm going to get takeout, take the container as well and so there's a lot of things that we can do and I think it's kind of interesting to see how low you can go. Mr. Walsh in addition to my tip on calling metro, I recently contacted p.g.e. to ask them why my electrical bill was about the same even though my daughter has now left and it's just me and they gave me some good information about why that might be and what I can do to reduce my electrical bill. So there are people, there are experts out there who are ready to help on situations like this. And I just encourage us all to write that e-mail and fill out that contact form and get more educated. Thank you very much for all of your work. Aye.

**Wheeler:** So you know I'm an enthusiastic supporter of this work, commissioner, director, Bruce, thank you for your leadership on this. I had the opportunity recently to go to the southern part of our country to talk to a conference of people who are really interested in what Portland was doing around sustainability. And they were interested in the culture of sustainability and they were interested in the tactics of sustainability and they were holding Portland up as the model of how to do it right and they were particularly interested in this issue of diverting the solid waste stream and addressing public resistance to these kinds of programs. And basically, the question wasn't, you know, how many trucks do you need or how many processing centers do you need? What kind of contracts do you sign? The question is how do we bring the public along and encourage their support? I was really surprised being that this conference took place in little rock that they don't have a bottle bill and one of the first questions that was asked is how can we get a bottle bill down here? And I was so surprised by the question, I'm not sure I really gave them a particularly good answer, but it showed in many cases, we're not years ahead we're decades in terms of the work that we've done. Nobody likes the rate increase and I think all of us up here get that and I hope that the line of questioning you heard me ask around what about people who are lower income, what does this mean about market conditions generally in years ahead? What kind of commitments can we make to young people sitting here in the audience about the future? That's part of leadership, too. Is trying to anticipate as best as we can

with imperfect information what the future looks like. I believe that this council and prior councils have always taken the position that we need to be as aggressive as we can in protecting the planet and protecting our environment and I applaud this. I'm sorry we have to raise the rates for the first time in several years. The good news is we didn't raise it for several years. The good news is we're not anticipating raising it for several years and I believe the commission when they say that they looked at this really, really hard to make sure they were being as cost effective as possible for the fee paying public. So I'm starting with the assumption that people are coming to the table mindfully and they are coming to the table respectfully and they're coming to the table trying to do what's in the best interest of this community. So I certainly vote aye. The ordinance is adopted. Thank you for your fantastic work on this. Next item, please? Times certain 362, please.

### Item 362.

# Wheeler: Commissioner Fritz?

**Fritz:** Thank you, mayor. I am very pleased to introduce this report first, I move to accept a revised report which was distributed via the Tuesday memo. It just tidied up some of the language in the report.

### Eudaly: Second.

Fritz: Thank you. Shall we vote on that?

**Wheeler:** One second. Karla, we have a motion and a second on the table. Please call the roll.

### Saltzman: Aye. Eudaly: Aye. Fritz: Aye. Wheeler: Aye.

**Fritz:** Thank you, I'm pleased to highlight this important program and give you a report that has a variety benefits for the community at large and it's the teen program. This program has a rich history dating back to 2005 that you will hear about. Council has historically resourced this program as an acknowledgment that gang violence is a growing concern and offering youth a menu of options and opportunities for productive and enriching activities serves as an important preventative program for the city. It's also, of course, to give all of our youth opportunities for getting together, building community and engaging in healthy activities with adults who are there to support their needs specifically. This program would not be possible without the great partnerships that Portland parks and recreation has started to build with community organizations who know the needs of their communities best. By leveraging the city's park facilities and partnerships with community organizations, this program has broad reached to over 4,600 unique young individuals. And happy to introduce the Portland parks and recreation services manager, Eileen Argentina.

Eileen Argentina: Thank you, commissioner. Good morning, mayor and commission. My name is Eileen Argentina I'm recreation services manager for Portland parks and recreation. With me today is Durelle Singleton our recreation strategies and initiatives manager. We also have invited guests in the audience, some of whom will be making comments this morning as well. We very much appreciate this opportunity to report on our teen program which we call teen force. I'm going to guickly touch on the parks vision mission. As you can see, central to the parks vision is a way in which parks places and programs provide support for people to connect to their city, to themselves and others. Parks mission is a commitment to the importance of play in a broader sense of that word. According to Maria Montessori play is the work of the child. This is no less true important for teens than it is for younger children. Through play, in large varieties, teen learn skills, explore boundaries, find their passion, build connections and discover who they are meant to be. Parks commission includes a progression from establishing a system to developing and maintaining parks and buildings to bringing services and programs to life on that platform. All of this occurs with the premium on working with community partners as volunteers, as fellow providers, in creating value for the entire community. Here's a brief

overview of the more recent history of the teen program, but I want to be clear that parks has been focusing on serving teens for many, many decades. For instance, our youth basketball program has been going for 80 years now. The parks board minutes from world war II show that parks was focused on meeting the needs for teens when many dads were deployed and many moms were working. We'd be glad to come back another time with a more complete history of the youth programs. But in the most recent form, our teen program started in 2005 with a single teen coordinator who was between two sites, its gone through a number of changes since then with the most recent being significant expansion in 2015. Portland parks and recreation has found over the years that diversity program offerings is essential to drawing teens in to keeping them engaged and to creating an impact. The program design reflects that each youth is an individual and the goals to help them find what's going to bring out the best to them and connect them to others. You have a copy of this program guide and we think it's very helpful snapshot of the scope of our teen programs. It shows what teen force offers, where and when. And it connects people to the teen coordinator at each site and also emphasizes the core value teen force has adopted from the kids at hope model that all youth are capable of success. No exceptions. I'd like to hand this over to Durelle who will walk you through the program model and introduce our invited guest speakers.

**Durelle Singleton:** Good morning, mayor wheeler and council.

Wheeler: Good morning.

Singleton: I'm Durelle Singleton as Eileen said I am the recreation strategies and initiatives manager and in this capacity, I oversee the teen program, sun community schools and the citywide recreation services. As described in the report, parks worked with the center for public service and Portland state university to identify a program model as to what makes for a highly effective youth development program. This study identified four major building blocks leading to two primary outcomes. On the left side, you'll see the four building blocks. Relationship building, welcoming spaces, diversity of activities and organizational culture and capacity. With these conditions present, positive growth and development of individual youth occur and ultimately, the entire community benefits from the cumulative effect of these impacts. Now, let me provide more insight to each component. What does it look like when teen force staff are connecting with teens in a positive way? Teens are engaged, teens feel safe, teens let their guards down. Most importantly, they share challenges, receive advice and support. They make it and take it and learn from staff and other participants and pay it forward. When it comes to welcoming spaces, the whole point is to provide a safe and supervised place for teens to come together and be involved in pro social activities. We approach this in a couple of ways. We have our montevilla teen center that provides a space for teens to be teens. It's open seven days a week, 3:00 to 10:00. Our other site based programs at east Portland, mount Scott, matt dishman and charles jordan community center are places where teens are welcome to share space with seniors, preschoolers, families and others where they practice being part of a larger community. Our community centers are also used by our partners on Saturday nights. Throughout the year, when they are -- when they would otherwise be closed or rented out for private events. This assures that these -- excuse me. this assures that teens feel ownership and belonging knowing that this is their parks system. Providing programs where everyone can discover their individual gifts is a special interest of mine. In my past experience working for organizations like self enhancement in the north Clackamas school district, I focus and found when youth find their individual passion that passion can be a gateway, excuse me, to future confidence and self-esteem. As self-esteem grows through positive experiences, youth can see themselves as having a positive role in the community. Our teens are representations of our diverse community and they don't fit into neat categories. Creative, adaptive and varied programs is key to

maintain -- key to retaining their interest and fostering positive growth. Historically, youth programs, sports is a perennial favorite. Teen force is no different. So parks provides access to a wide range of sports, physical activities including access to pools, fitness centers, gyms, skate parks and a roller rink and boxing gym. For other teens, it's activities such as technology, visual arts, performing arts, that bring them through the door. Whatever their passion is, this is used as a gateway for leadership, career exploration, and homework help, etc. As I spoke about the psu study, it highlighted that a successful teen program requires a commitment from all staff. The first interactions with teens within parks may not involve a teen force staff, the first impression sets the tone for the future relationship for teens and parks and recreation. Whether it's our front desk staff or our parks maintenance technician, every encounter is important to build our teens and break down barriers. Our kids of hope training is being instilled in all of our teen staff. Parks have expanded that training to include staff that have frequent encounters with our youth. Future plans include all center staff receiving that kids at hope training. I'll take a quick break of my breath and then move forward and ask all of you to look at pages 6 and 7 within your report and you'll see a more complete story of what's been happening. In addition to in your report, I've added two of the charts of the report on the screen above and for the audience to see. The information about the youth center visiting centers, it breaks down visitation by race, provides data about the diversity of our participants in the teen program while our teen force path details use patterns by center. In your report, you'll also see that we have over 40.000 visits in 2017. In that, over 4600 unique individuals participated in our teen program which averages about eight visits per individual. When those components that we talked about, those four I mentioned, come about and then we have those primary outcomes, this is what we'll see in youth. Youth who are resilient, confident with strong senses of identity, making good choices a day and being prepared for challenges and risk confronting them in the future. Our ultimate goal is to use these resources to make a positive contribution to our community as a whole by supporting teens as they make their way to successful adulthood. We know the disparities exist in our community around the country with worse outcomes with communities of color. Many of the root causes lie far upstream from the outcomes and migrate when the children and teens are given the support that they need in a culturally responsive and sustained way. It stands to reason that investment in effective programs that foster positive youth development will contribute to keeping teens engaged and out of harm's way while they build their skills they need to succeed. I mentioned partnerships. The work is to empower teens is truly a community effort. Parks works collaboratively with many organizations to provide programming to youth. Multiple nonprofit agencies, Portland police and the office of youth violence and prevention are all partners with the parks in this work. Of the 1.7 million budget for teens, \$350,000 is provided to partners in a form of direct grants. You can see the names of these partners above. At this point, I'll take a slight break. I mentioned our partners and I can speak in a lot of detail to it, but I think it adds some legitimacy to that in having the partners here as well. So, I'm going to invite Alice Perry from Latino network and joe Mcferrin from poic.

### Wheeler: Good morning.

**Alice Perry:** Good morning, mayor and commissioners. My name is Alice Perry and I'm the director of community based programs for Latino network and I'm here this morning to thank you for supporting the youth of our community through our partnership with Portland parks and recreation. For the past three years, we've partnered with Portland parks and recreation to provide safe spaces for gang impacted and involve youth to engage in prosocial activities during the times when they are most vulnerable and we do this in two ways. We provide two nights at the east county and peninsula park community centers, youth involved in gangs often have had to grow up too soon and equally are often

ostracized from those very places that they need places, places where they can go to have prosocial experiences and to have fun. This program has allowed our staff and staff from other partner organizations who equally have expertise working with these youth. The youth of our city, to provide safe and supervised opportunities for fun. The two nights we conduct attract mostly boys and they are primarily interested in basketball and other physical activities. For gang impacted youth, this energy outlet is important as by the time we take them home, they're often very, very tired and less likely to go out on the streets. However, we work to provide a variety of activities and, for example this year we've also cooked with the youth. We had one of our staff members who is an artist make stickers with the youth and we hosted an dia los Muertos event with mural painting, a d.j., aztec dancers and we built a traditional community altar. We always provide a meal, we transport those youth who cannot get there safely on their own and transport them home. Safety is always our top priority and we provide bus tickets for those who live closer, but cannot afford the ride. We have enjoyed partnering with the community centers and staff there have been receptive, helpful and welcoming to these vulnerable youth and teen force has really been, I think, a success in that the youth from the other teen night activities or teen force activities have found their way to our teen nights as well and we welcome them. Through this grant, we've also been able to expand our summer academia which also provides eight weeks of pro social activities during the summer heating up periods for gangs. We've always been able to provide this opportunity in the past but only to youth who were formerly adjudicated, but this grant has allowed us to reach out to gang involved youth who would otherwise not be able to participate with healthy pro social activities during the summertime. We leverage other funds in addition to the grant from ppr and funding from the juvenile department, we work with metro to maximize the number of youth that can be involved and stay safe during the summer. We built in a leadership components for the older youth and try to remove all barriers to access. We very much value the partnership of Portland parks and recreation not just because we can touch more youth, but because through this partnership youth become again reacquainted with accessing those pro social spaces and the widening circle of adults that care about them and believe in them. Portland parks has always been a place where I see our diverse community gathering. By bringing our youth back into these welcoming spaces, we continue to make a change for them and we hope to continue to be able to work in partnership with Portland parks and recreation. It's been a very respectful partnership. And again, we thank you.

Wheeler: Thank you.

### Fritz: Thank you.

**Joe McFerrin:** Good morning, mayor wheeler, commissioners. My name is joe McFerrin and I'm president and c.e.o. of Portland oic and the rosemary Anderson high school and I'll talk very fast because I'm so passionate about Portland parks because of the impact that it's had on my life and our organization in partnership, the last few years. So I'm going to go really fast because I have a lot to say and I hope to get it out there real quick. First of all, I'd like to talk about the leadership of Portland parks. Mike Abbate, Eileen Argentina and their staff are committed to working with community based organizations like ours and the Latino network and Alice clearly articulated that and I want to be clear that's not always the case. But with Portland parks, I feel really good about not only their work with me but the work with our staff right down the line into our staff members. I will say, though, that they also put me to work. I think I had to go to eight meetings at night for the budget advisory council and so they also do a good job of tapping into us as well. Teen force and teen night has been huge for us because again, as Alice has said, we're always looking for opportunities beyond the school day. So Rosemary Anderson high school we serve roughly 500 of Portland's most what we call opportunity youth and these are kids that have

struggled at the high school level. We're looking for meaningful ways to keep them engaged during non-school hours. So teen force and teen night has provided us that opportunity particularly using the facilities on the weekends. Like Mt. Scott, matt dishman and east Portland community center. In addition to that work, we work with parks to support four gang outreach workers and that's been huge as well. With respect to building trust between the community and parks and those families that we serve. That extends our partnership beyond what happens at teen nights and that's been huge. Also, parks provides, as you all know, so many employment opportunities for our youth. So again, as poic, latino network, some of the other organizations were involved with teen nights and teen force, were also our position to put our youth in opportunities to learn valuable work skills. And last, I would say, just last week I'm proud to say that we awarded Portland parks and our work connections breakfast. It's a breakfast at the convention center for 400 people or so. We do it annually and it's all about youth employment and training and Portland parks this year, we recognize them as our community advocate. And that's not because of the work specifically with poic and rosemary anderson high school but their work over many, many years with the community at large. So in closing, as a taxpayer, someone who pushed that button last night, this is something that I'm happy to support and I'm hoping that at some point down the line, that we may be able to increase a financial commitment to this particular program because, as you all know, our youth are our future and if we take care of them, we'll have lasting benefits in our community for many years to come. So thank you.

Fish: Thank you very much, sir. Go ahead.

**Singleton:** I have a couple more voices I want to make sure we acknowledge thank you, Alice and joe for being here today. Both Alice and Joe mentioned the youth and I'd like to turn to that key ingredient of a success program. We ensure youth voice so I we invited three youth to be here. We believe we follow youth, adult partnership model ensuring that a youth is in the design of many aspects of our program. I would like to invite three participants of our teen force program. Erica Darlington, Davosia Sigle and Jerimiah Sigler. **Fish:** Welcome to Portland city council. All we need is your name and you each have two minutes. If you have a written statement, you can take up to three.

Jerimiah Sigler: Good morning, council. My name is Jerimiah Sigler I'm in seventh grade and I go to trinity lutheran school. I am an active teen force member at matt dishman community center. This morning, I'm excited to talk to you about my involvement in the teen force program and why it is important to me. I've been coming to matt dishman community center since I was 5 years old for at least about the past eight years. I've been participating in basketball programs and I have been participating in boxing club. Teen force is important to youth because it gives us something to do and we get to meet people from around our community. Teen force also gives teenagers a safe place to learn, develop, and to have fun. In closing, matt dishman and teen force are my community and I want to help my community grow. Thank you, council, for your time and continued support. **Fish:** Thank you young man

**Erica Darlington:** Hello, council. My name is Erica Darlington I'm a student at Benson high school and active teen force member at matt dishman community center. This morning, I'm excited to talk about my involvement in the teen force program and why it is important to me. I've been with teen force for about 3 1/2 years. My involvement in the teen force program has led to job opportunities with Portland parks and recreation. I am currently a lead team instructor at matt dishman community center for the teen force youth advisory council and you go girls. Teen force is important to me because it gives kids and teens a safe place to be themselves. In my eyes, we have fun. Over the time Ms. Evette, Ms. B and King have been with us, our program has grown significantly. In closing, I would

like to say that courage is the power of showing up. Thank you for giving me this time and thank you for your continued support of our programs.

Davosia Sigler: Morning. My name is Devosia Sigler I'm a sophomore at grant high school and an active teen force member at matt dishman community center. This morning I'm here to talk to you about my involvement in the teen force program as well as its importance to me. I have been coming to matt dishman community center for about five years and I have been an active member in the teen force program for the last two years. What I enjoy most about coming to matt dishman community center is the amount of exposure to all the different programs offered throughout the facility as well as the diversity of people from all backgrounds. As a result of me coming to matt dishman on a day-to-day basis I have been able to build positive relationships with the staff here and was noticed as a great addition to the team. I now work at matt dishman as lead instructor for the young men rise and youth advisory council program. Lastly I believe that the teen force program is extremely important to me and other youth because it gives us an option to become advocates for our community and keeps us out of trouble. The teen force program is dedicated to educating and exposing the youth to recreation, educational and leadership programs. In closing, I would also like to mention matt dishman is more than just a center to me. It's my community. Thank you.

Fish: Thank you. [applause]

**Singleton:** With those final words I would thank you. This is an honor to work with youth in our Portland area, it's a privilege. Once again thank you for the opportunity to serve in this role.

**Fritz:** Thank you. Are there any other community members, teens or supporting adults, who would like to speak? People so enthusiastic they showed up in the hope that they could have a few words. If you could allow that, mayor?

Wheeler: Absolutely. Welcome, thank you for being here.

Fritz: If we could do three minutes each, please. Thank you. Welcome.

**Savi:** Hi. My name is savi I'm an 8th grader at ron russell middle school and I have been a member of teen force for two years and am part of the mount scott teen advisory council for just about a year. The teen force program is a free and safe place for teens to have fun and relax the community centers team room is often a place to get away from stress at home or help with work from school. The staff are accepting to all genders, sexual orientation, races, cultures, religion, et cetera. I'm currently the president of the mount scott team advisory council. Being able to get on to the community and make a difference even if it's a small one. I have done things from volunteering at the humane society for raising money for Puerto rico and much more. My favorite part is the friendships I have made and that I hope will never end. Teen force is an amazing opportunity that not many get to have. In the future hope that this program can expand so others can experience this amazing opportunity. I hope that teen force can be an opportunity for years to come. **Wheeler:** Thank you.

Fritz: Thanks for your leadership and for your volunteering.

Savis: Thank you for letting me speak.

**Richard:** My name is Richard law I have been using the teen force program for a little over a year and it feels like a second home. When I first started going here I was astonished how we are treated like adults, people with minds of our own with inspirations, hopes and dreams and the center gave us an opportunity to improve the community from within. I'm very fond of the teen council where you can brain storm ideas to benefit Portland and work alongside charities and train for social recognition and for extra credit. I picked up the trash in mt. Scott park whenever I can, I bake cookies to sell for puerto rico and I generally help with whatever needs helping. The staff I can tell have been hand picked for working here, and they usually steer me in the right direction. We should do everything we can to

advertise this amazing program with encouraging diversity and to be honest the only reason I'm going is because I'm interested in my future. I feel like this is the future. Thank you.

Wheeler: Excellent. Thank you.

**Thomas Robertson:** My name is Thomas Robertson Portland I'm a poic student living outreach program Portland park and recreation. First and foremost thank you for your time and thank you for your support for our youth. As a youth advocate and mentor through the poic outreach program I want to say it's truly amazing to watch so many youth develop, I have known some of these youth for two to three years now and your programs are definitely impacting them tremendously by providing prosocial activities, positive association and creating a pipeline to dedicated youth and job opportunities, leadership opportunities. A lot of these kids you see on the streets would not have these opportunities to be leaders in their community amongst their peers if it wasn't for Portland parks and recreation support and your support. From the bottom of my heart I thank you and wish you to continue your support. Like Joe said more resources, more support, more definitely more opportunities for youth opportunities.

**Wheeler:** Thank you for your influence. It's our program but you're the one doing the work. You're the reason it's successful. Thank you.

**Rashad King:** Good morning, mayor, council. My name is rashad king, been working at Portland parks for about four years now. I helped really build the teen advisory council. Also part of the young men rise and what I have noticed is a huge impact in the youth in their development, whether it's taking them on field trips, to the zoo, whether it's going to the coast. A lot of kids haven't really had a lot of opportunities to really get out of the city and see different things. I feel that this teen force program is really huge for them because this is a lot of kids' highlights right after school. A lot of kids might deal with things at home and school they might struggle but at the community center this is a place where they can be free, open, and I see a lot of kids for the most part just makes their day. I'm really proud of youth coming from matt dishman and at the same time I'm really looking forward to seeing more youth come through the center. We really need your support and I appreciate you guys' time. Thank you.

**Fritz:** Thanks so much for being here. Was there anyone else who wanted to speak on this issue? Thank you, mayor.

Wheeler: Very good.

Fish: Move to accept the report.

Fritz: Second.

Wheeler: A motion and a second. Commissioner Fritz.

**Fritz:** If you wouldn't mind turning to page 5 of the report because it was just mentioned about the funding and the budget and I think since we're in budget season it's helpful to look at the overall budget for this program, which is about \$1.7 million. The largest part of that is personnel services and that's in Portland parks and recreation, that's 12 staff, one supervisor, seasonal staffing for five, site based teen programs including instructors, attendants and assistants and then if you look over on the right hand side the grant funding to our seven partner organization is \$350,000. So there's a lot of good happening for the over 4,000 youth involved in this program, the 40,000 visits in this program over the course of a year. I just wanted to highlight I think that the city is getting a lot of bang for its buck. **Wheeler:** Agreed. Please call the roll Karla.

**Fish:** Well, thank you, commissioner Fritz, and Portland parks and rec, for an outstanding presentation. Thanks for all the young people that joined us today. I guess we were fortunate to have a late start in our high schools and middle schools. At least I think we do cause my son said he had a two hour [laughter] he said he had a two-hour break this morning. I'll double check on that when I get home. [laughter] echoing through these

chambers are the words of the great Charles Jordan, who famously said that parks and rec is more than fun and games. Mr. Jordan, who is really one of the great visionaries of our system, understood that it's more than fun and games because what we are actually doing is providing opportunities for young people to grow with positive role models in a healthy setting. That's in some ways probably the best investment we can make in public safety and it's the healthiest investment. So we love this program. We thank the young people and the future leaders and their parents who took time to join us today. Thank you, commissioner Fritz, for your leadership. Aye.

**Eudaly:** Thank you for your report. I'm happy that we have a program like this as the parent of a teen I know that we have a real lack of spaces where teens can feel welcome and included and maybe not bored to death. There's also a gap I think between childhood and adulthood in a lot of social and recreational activities. So I think it's great. I think we should have more. I vote aye.

**Fritz:** This job is not always easy. Last night we were at a budget forum where a lot of people are upset about things that might not get funded or things that might get funded. There's a lot of concern about those things. Then we look at how are we go provide services that people want with the amount of funding that we have. We look at support staff within the bureaus and how to make their coming to work worthwhile, and meaningful and sustainable in terms of the amounts of work they put in and the amount of money they get paid for it. It's things like this, reports like this that reminds me why I come to work every day and why I'm honored to be in charge of parks and recreation this is done in partnership with the whole council and with the community and that makes a huge difference. Sometimes for the programs that I have been most connected with particularly in parks and the office of neighborhood involvement it's hard to put numbers on these things, its hard to quantify the good that they are doing. So thank you to everybody who spent time today coming to talk about what they are doing and the gualitative difference it's made in your lives and the lives of the students that you are charged with helping through those difficult teenage years. Each one of us on the council has been or will be -- how old is your daughter, mayor?

# Wheeler: 11.

**Fritz:** You'll be very happy to hear there are resources like this because at times as somebody who had three children who somehow survived those teenage years as did i, you wonder how you're going to get them through. This is an opportunity, the diversity of the folks who are involved in it, what we have heard about the acceptance, I would guess that things are not always easy for your daughter, mayor. I bet you dollars to donuts if she were to go to one of these programs people would be less concerned about who her father might be and more concerned about does she feel welcome, feel part of the program. So this doesn't happen by accident. This is a lot of work. Thank you to parks staff Eileen Argentina, Durelle Singleton, Karen Birt, Mara Cogswell, Amy Trieu. Teen coordinators in the community centers Jason Scott, Yvette Mata, Madeleine Bock, Harold Ridge and Ryan Fitzpatrick. Our partners at Portland opportunity and industrialization center, Latina network, sei, which I'm totally blanking on the name, but we all know it Self-enhancement I knew I would get there eventually, Boys and girls club, reaching and empowering all people, the immigrant and refugee community organization, native american youth and family center (Naya). Portland police bureau, office of youth violence prevention in the mayors office. Thank you for your partnership on this, I know I don't need to convince you of the need for positive programs at the same time we're doing outreach to keep youth out of trouble. All the youth that came, especially those that were not necessarily on the agenda but who volunteered your time to come and participate today. Also Erica, Davosia and Jerimiah. Thanks to pujah Bhat on my staff, to Mike Abbate and the entire team. Art Hendricks thank you for your work on equity issues within parks and recreation. We know

throughout the city that we don't have all of the answers, but we do know we have some of the answers and that we're moving in the right direction in some of the places and this program is definitely one of those. Thank you for your indulgence council and hearing about something -- last night moving back to what I was just talking about, there's a lot of people came with signs that said care not cops. I would suggest that's a false dichotomy, that we don't have to choose one or the other, that we can find funding for the things that are important and that we need to provide funding for positive things at the same time that we're addressing some of the most crucial issues in our community like homelessness and affordable rents and community policing. So thank you all for being here. Aye.

**Wheeler:** So I cannot top that, and commissioner Fritz hit the nail on the head. So I'm not going to try to top that. I'm just going to say thank you for your outstanding leadership of this effort, and I want to thank everybody in the room for your outstanding leadership. The only value statement I'll make is this. I think the most important work we do is the work all of us and I'm speaking to the adults in this room the work that we do to bring the next generation along. There's nothing more important that we do. I was super proud of the young people who testified today. This is very intimidating whether you realize it or not, but when you're actually sitting at that microphone, it's a big deal. You look up and you see the big picture of yourself, these kids nailed it. Right? They did a great job. They are learning all the skills [applause] the program obviously works. I vote aye. Report is accepted. Thank you for your great work. Thanks. Next item, please. Is commissioner Saltzman coming back quickly? I don't want to start without him. Why don't we do item 366 next then go back to 365, which is dan's.

#### Item 366.

Wheeler: Commissioner Fish.

**Fish:** Mayor, colleagues, this is a procurement report on a competitively bid project for the bureau of environmental services to install new public sewers, storm drains and manholes in northwest Portland. We're joined this morning by Larry Pelatt, interim chief procurement officer, and Scott Gibson is in the front row, principal engineer from the bureau of environmental services, to give a brief presentation.

Larry Pelatt, Procurement Services: Good morning, Mr. Mayor, commissioners. You have before you the procurement report recommending contract award to James w. Fowler company for the northwest industrial street, northwest 28th avenue sewer rehab project for \$2,114,949. The engineer's estimate on this project was \$2 million and the bureaus confidence level was high. The project advertises the city's procurement system bids were opened February 27. Four were received in response to the solicitation and James w. Fowler is the lowest responsive and responsible bidder at \$2,114,949 which is 5% over the engineer's estimate. Not terrible in today's bidding climate, but still a little bit over. Bureau of environmental sciences along with procurement services identified an aspirational goal for certified disadvantaged minority women and emerging small business enterprises, sub contractor supply utilization of 20% of the hard construction costs for this project. James w. Fowler company acting as prime contractor identified the following areas of opportunities for sub contracting, concrete, asphalt paving, road control, traffic control and trucking hauling services. There is \$104,901 or 4.96% of dmwesb utilization identified toward the goal. Dbe, only subcontractor supplier participation represents only 2% and the mwesb subcontractor represents 2.96% apportioned as followed. Dbe \$42,400. Mbe is \$34,831, W \$26,670 and emerging small businesses \$1,000. James w. Fowler is in Dallas, Oregon, they are not a state certified contractor. They are current with their city of Portland business tax and in full compliance with all of the city of Portland contracting requirements. Funds are available under the owner cost center of e10382. If council has any questions regarding the bidding process I can answer those or Erik Durshpek and or Terence Chan

and Scott Gibson are here from bes and I understand the contractor is also represented if there's questions directly for them.

Wheeler: Very good. Colleagues? I'll entertain a motion.

Saltzman: Move to accept the report.

Fritz: Second.

**Wheeler:** We have a motion from commissioner Saltzman, a second from commissioner Fritz, please call the roll.

Fish: Thank you for the presentation. Aye.

Saltzman: Aye. Eudaly: Aye.

Fritz: Thank you. Aye.

Wheeler: Aye. Report is accepted. Next item, 365, please.

Item 365.

Wheeler: Commissioner Saltzman.

Saltzman: Okay. I'll take turn it over to staff. I didn't realize this was a procurement issue. Larry Pelatt, Procurement Services: I'll go first then you'll get the presentation. So good morning, again. You have before you the procurement report recommending contract award to cascade bridge llc for the southeast 122 avenue Johnson creek bridge project for \$2,011,712. The engineer's estimate was \$2,057,748.07 and the bureau's confidence level was high. On December 20 council approved the ordinance number 188739 for procurement to advertise and competitively solicit the project. The project was advertised on our electronic system. Bids were opened March 1, 2018. Four bids were received in response and cascade bridge llc is the lowest responsive and responsible bidder at \$2,011,712, which is \$46,000 or 2.2% under the engineer's estimate which is good in our bidding climate. This project is federally funded highway project and such the city's standard aspirational goal of 20% disadvantaged minority women and emerging small business participation is not applicable. Federal projects recognize the dbe, or disadvantaged business enterprise certification only. The Oregon department of transportation or odot is the manager of the federal funds assigns the goal to the project for dbe firms. This project had a goal was 4% which is roughly in line with most goals for city projects. Pbot has been working hard at trying to get their goals raised and we have had some marginal success. Cascade bridge has committed on this project to a 7.69% dbe participation so they are over the goal. There's a total of \$154,700 of committed dbe subcontractor and supplier participation and an additional \$134,200 to state certified firms which is not calculate as part of the participation goal. Cascade bridge is located in Vancouver, Washington. They are not an Oregon state certified dmwesb contractor. They do have a current city of Portland business tax registration and are in full compliance with the city's contracting requirements. If council has any questions regarding the bidding process I can answer those or Cameron Glasgow from pbot is here with a short powerpoint presentation.

**Cameron Glasgow, Portland Bureau of Transportation:** Good morning, mayor, commissioners. My name is Cameron Glasgow as Larry said I'm the supervising bridges for pbot and project manager for this bridge replacement project. Let's see. The bridge in question is what we refer to as br099, but we know it's more than that to the community. It's a critical link to leach botanical garden. It basically bridges the parking lot to the main entrance so any park user has to cross the bridge by foot. The bridge carries 122nd avenue over Johnson creek. It was built in the early 1900s by all the elements of the bridge above the water were replaced in the 1950's. For decades the bridge has looked about like what you see there until that changed in December of 2015 when we had historic rainfall that cleared the creek banks and a lot of the logs, debris and rocks got caught up on the bridge, changed the alignment of the creek from the main channel to a side channel and scoured away several bridge footings. Once the waters receded we were able toll

investigate the damage up close and determined at that time, which was early February, 2016, that there was a significant enough threat to the bridge that it needed to be closed at that time to all vehicular traffic. We were able to leave bridge opened the one sidewalk for pedestrians and bicyclists given that that movement is critical to the operation of the park, and also to pedestrians and bicyclists trying to access foster road for transit access. But that didn't take away the impact to motorists and also changed bus routes for children that need to walk further to get to their buses every morning and afternoon. Also daily trips for commuters and trips to the doctor's offices and so on and so forth. So, we knew this is an important bridge to the neighbors and worked right away to secure funding to replace the bridge. In doing so, we tried to wrap our heads around the challenges and critical paths of the bridge replacement and we knew that permitting was going to be a very big issue for us and here's a list of 12 permits or regulations we had to overcome. We worked on the design and like to point out from the national park service, which is section 6 f, which is very rare for us to run into but it involves protection of parks. When this came up on the project odot environmental staff notified us that it would take between two years and 13 years to accomplish this permitting process, which we weren't happy to hear but with our partners and Portland parks and recreation, national park service, we were able to get through this in several months. So after we did close the bridge and started looking for funding through odot, they notified us guickly in march of 2016 that they had federal bridge program money available for us. Unfortunately we didn't get access until September 2016 because of the iga process, but once that was completed we were able to start on the design in September of 2016. Get the plans to a point in early January to start applying for those 12 permits and others that I showed on the previous slide. The permits started rolling in in the summer of 2017 and all of them were final by November. We had the plans completed by December, advertised for construction this January and here we are today authorizing the contract which will allow the contractor to start working in July to hit our six week in water work window, which is a very narrow period of time we have to get the existing bridge out and start construction for the new bridge. We anticipate opening the bridge at the ends of this year, hopefully by November. and I think all the folks that worked on the project can look back at that point knowing it had only been about two years since we started the design that we could get the bridge back open. The new bridge is going to be an improvement as to what was there before with sidewalks on both sides, designed to ada standards. There will be no weight restriction on the bridge and it will be a clear span over the creek removing the creosote soaked timbers that were there, they are there today, also improving fish passage. So long time we are excited to have this bridge replaced and it should last for 100 years but equally as important, by reopening it soon we'll be able to return life to normal back in the neighborhood.

**Fritz:** We just noticed on that rendering there it's right by leach botanical gardens. I want to once again thank the council for providing bridge funding for leach -- thank you. Also to note that the board has figured out ways that they won't have to come back to us for more money. I really appreciate the impact this project has had on the garden and the fact that they are continuing to do fundraising for their major expansion. Thank you for your partnership.

**Fish:** Can you remind us because the bridge closure has blocked the access to leach botanical gardens parking, if you come -- if you're heading sort of the normal route to get there, what's the alternate route that gets you to parking?

**Glasgow:** Right now the route would be if you're coming from the west, would be 112th avenue on flavel. From the east it's deardorff, which is about a mile to the east. You would use flavel from the south then have to head north on 122nd to get to the parking lot. **Fish:** Thank you.

Glasgow: You're welcome.

Wheeler: I'll entertain a motion.

Fish: So moved.

Fritz: Second.

**Wheeler:** We have a motion from commissioner Fish, a second from commissioner Fritz, please call the roll.

**Fish:** After listening to the presentation I think we should have an annual award for the most complicated permitting project and the most expedited process and I think you would win on both accounts. It's actually sobering to see that list of the alphabet soup of required permits. When you said one of them you were told could take between two and 14 years and you got it done in a number of months, let me just say that if we need help expediting a permit, I hope, commissioner Saltzman, we can call upon the experts in your bureau because they probably set a record. Nice job and I know it's important to the neighborhood and its obviously very important to our friends at leach botanical garden, which is the crown jewel of east Portland.

**Saltzman:** Truly a great job. As commissioner Fish said when you see that list of permits and realize this was all done in about two to three years at least to the point of authorizing construction, that's remarkable. So good job to you and to the rest of your team at pbot. Aye.

**Eudaly:** Well, looking forward to seeing this completed. My staff just visited leach botanical gardens for the first time a few weeks ago. I think john leach used my favorite pickup line ever on his wife. It was I can tie a hitch to a donkey and take you places no cake-eating botanist has ever gone. [laughter] I can only hope to meet someone one day with that kind of passion. [laughter] I'll be here all day, folks. Aye.

**Fritz:** Thank you for your work. This has been an extraordinary coordinating between city bureaus has been enormously complicated with impacts to both transportation system and the garden. If you're interested in helping out leach botanical garden while they are suffering from not having as much business at the garden they have a plant sale this coming Saturday and so I imagine that that might have some quite interesting plants that are not available everywhere. Please look into that. I plan to be there. Thank you again for your work. Aye.

**Wheeler:** Commissioner Eudaly once again you've set an impossibly high standard. This is fantastic work, thank you all, I vote aye. The report is accepted. 367, please. **Item 367.** 

**Wheeler:** Colleagues this apartment building northeast 148th apartments building one will have three of the 24 units to be affordable to households earning up to 80% of area income for 99 years as part of the inclusionary housing program. Two of the three units will be two bedroom achieved through the reconfiguration option. The owners Reza and Roohi Abedini are building a total of 30 new units on the site in multiple buildings. The multeple unit limited tax exemption or multe is one of the financial incentives provided in the inclusionary housing program choosing to make units affordable rather than paying the fee in lieu. Each multe application has to come before the city council for approval. In addition to the ten-year tax exemption provided by the multe this project will also receive and exemption of the affordable housing construction excise tax that otherwise would have been due on the affordable units. This project will join the other 19 private sector projects in the inclusionary housing permit approval pipeline making a minimum of 92 units affordable in otherwise market rate developments. Good morning. Obviously we have dory Van Bockel here.

**Dory Van Bockel, Portland Housing Bureau:** Also with me program coordinator Cassie graves to answer questions. Also wanted to give you a quick update since filing with council we have actually gotten the number of total projects up to 29 in the pipeline and a total of

# Cassie Graves, Portland Housing Bureau: 24.

**Van Bockel:** 24 private projects and 141 i.h units in the pipeline with a number of other projects pending still have not identified the number of units they will be providing yet so things have heated up in the last month or two.

Wheeler: Really good news. Commissioner Fritz.

**Fritz:** Either for mayor or for staff, has Multnomah county passed their version of this yet? **Wheeler:** Not yet.

**Van Bockel:** This is for the inclusionary housing multe version that's already approved through code as of last February and endorsed by the county, so what the county is still considering is utilizing the multe program for projects not subject to inclusionary housing that came in for zoning prior.

Wheeler: Do you know the date the county is taking that up?

Van Bockel: I believe it's not scheduled just yet.

Wheeler: Thank you.

**Fish:** So Dory, in other words these are two projects we are going to take up today where developers have approached inclusionary housing through the front door, not the back door. In other words they filed after the deadline, it's otherwise required, and they are now -- it's now penciling out. Interesting, I have been spending a fair amount of time in the community lately because I have a second job in addition to my day job, and the feedback I'm getting from some people is that the inclusionary housing doesn't pencil out yet we're seeing projects come before us where there are projects moving forward. What can you tell us, what's the lesson of item 367, the northeast 148th and couch project, that reminds us inclusionary housing was carefully calibrated and can be successful?

**Van Bockel:** Certainly every project is different depending on the land value, the structure of the own projects financing, the size of the units, the size of the project, private or more any public funding, this one is a small developer with a smaller creative project, and they have found a way based on the size of their units and the differing incentives involved to make this work. Certainly we don't get into the details of the financing for each particular project to know precisely how this is penciling for them compared to others, but it certainly -- it's great to see some of these units coming in that will be even with rents not on the market on northeast 148th greatly higher at this time than the affordable rents over the 99-year term we're guaranteed affordability even in changes in the market in that area. **Wheeler:** Good.

**Fritz:** Can I just continue on my continued line of questioning, they are required to do this inclusionary housing.

# Van Bockel: Yes.

**Fritz:** We can expect all those dozens of applications to be coming in we can expect to see more and more of these.

Van Bockel: Correct.

**Fritz:** At this point it's an entitlement, so what we're doing today is formalizing, yes, you qualify rather than whether or not to do the program.

Van Bockel: Yes, indeed.

**Fritz:** Thank you that's very helpful. It's interesting just so people know the total foregone tax revenue is only \$9,806 for the entire 10 year.

**Van Bockel:** Through the inclusionary housing program outside of the central city and gateway plan districts, the multe tax exemption for the ten-year period only applies to the affordable units, so the amount of foregone revenue is quite low. Obviously the benefit to the developer is a lot lower as well.

**Fritz:** Still, that's good value for everybody I think. I appreciate this is working as intended. Thank you for your work.

**Fish:** If I could follow up on commissioner Fritz's point, there are some folks in the homebuilders community who have said that because of this mandate they simply will not move forward with projects because they don't pencil out. It's a requirement but we can't compel people to make investments in housing. What has struck me as I have heard some of those voices, some of the loud voices, is that we are in the midst or wrapping up a are central city 2035 planning process where there seems to be a robust appetite for residential development downtown which will be of course covered by inclusionary housing and we're starting to see in the neighborhoods smaller scale applications coming before us, so clearly someone has figured out how to make this pencil out.

**Fritz:** If I could continue with my previous thought, that it's obviously very calibrated to the different areas because this one is only \$355 annually per unit. When we get to the next one, which is closer in area in southeast, it's \$567 per affordable unit.

Van Bockel: Obviously the taxes assessed are based on the value of the project.

Fritz: Right. So its self-calibrates in some ways. So thank you.

Wheeler: Is there any public testimony on this item in.

Moore-Love: No one signed up.

Wheeler: Please call the roll.

Fish: Nice work. Aye.

Saltzman: Good job. Very encouraging, aye.

Eudaly: Aye.

**Fritz:** This is the first one with the inclusionary housing mandate is that correct? **Van Bockel:** No, we have had several come through already.

**Fritz:** Obviously I have not been paying attention. This is a good one. I appreciate it. Aye. **Wheeler:** Thanks. Great work. Cupid I see you in the corner. Thank you and Shannon Callahan has worked very hard on this as well. Both of you in particular thank you. I vote aye. The ordinance is adopted. 368, please.

### Item 368.

**Wheeler:** All the talking point I gave earlier apply to this with a couple of changes. This apartment building 32 division it will have five of the 32 units affordable to households earning up to 80% of area median income for 99 years as part of the inclusionary housing program. This project will join the other 23 private sector projects that are in the pipeline which now includes 141 units.

# Dory Van Bockel, Portland Housing Bureau: At least.

Wheeler: At least, fantastic.

**Van Bockel:** We have some other projects we're still working on submitting their options. **Wheeler:** Let's under promise and over deliver, very good. Colleagues, any particular questions about this one? Any public testimony on this item?

Moore-Love: No one signed up.

Wheeler: Call the roll.

# Fish: Aye. Saltzman: Aye. Eudaly: Aye.

**Fritz:** Thanks to commissioner Saltzman for his work getting this inclusionary housing allowed at the legislature. This works out to be \$567 that the taxpayers will be foregoing in order to have each affordable housing unit, which is obviously a very inexpensive way of providing some support for people needing housing at 80% of the average median income. Aye.

**Wheeler:** Good news. Thank you. Aye. The ordinance is adopted. Next item, 369. **Item 369.** 

Wheeler: Commissioner Fish.

**Fish:** Thank you, Karla. Quite a mouthful. Colleagues and mayor, the bureau of environmental services is responsible for repair and rehabilitation of the city's sewer collection system. This ordinance builds on success of bes's urgent sewer repair work.

Before us today are Scott Gibson, principal engineer, and patty nelson, senior engineer, from the bureau of environmental services to give us a brief presentation. Welcome. **Scott Gibson, Bureau of Environmental Services:** Thank you, Mr. commissioner, Mayor, city council. As the commissioner mentioned my name is Scott Gibson, with me here is patty nelson. We'll give you a short presentation about our large scale sewer rehab program and then turn it over to patty for procurement details. Can you go to next slide, please. Thank you very much. These contracts help support the core of what our mission is. The city of Portland owns a lot of sewer pipes and collects sewage and waste and transports it to our treatment plants. Those are aging infrastructure. Many of them are very, very old and very valuable infrastructure. This program is a part of our continuing effort to repair, rehabilitate and maintain those assets. The failure of these systems is a permit violation, can cause property damage and obviously its a risk to human health. So I'll turn it over to Patty for details about the procurement.

Patty Nelson, Bureau of Environmental Services: Good morning, mayor, commissioners. I'm Patty nelson, senior engineer with the bureau. The large scale sewer system rehabilitation program has been in plans since 2011. We're doing this for a while and it focuses on being proactive in addressing our aging sewer and making needed improvements. We take a risk based approach. Our asset base asset management approach, and what we look at is we're trying to focus our efforts on the worst pipes and that make the most sense to get done, so we go in and we assess the sewer conditions. We assess what the risk of failure is, for instance some are underneath freeways, that's a big risk if it fails and we try to assign cost to that. What would it cost if it failed and then we calculate a benefit, cost benefit ratio and prioritize work based on that. We're trying to hit the real big problems first. In terms of our work ahead, we have been working diligently on our small diameter work, that's 36 inch pipes or smaller. We still have some work left to do, we have 38,000 linear feet of pipe left, which is around \$21,000,000 worth of work and our work ahead is our large diameter sewers. Also we have a lot of work left in the downtown core area. In total it's \$123 million worth of work left to do and it is covered within our five year cip capital budget of \$159 million. For professional services which is what this item is all about we need assistance on a variety of ways, for design, specialty services with large diameter sewers we have specialty needs in terms of inspection, structural assessment. I won't go through the long, exhaustive list but it takes quite a team of staff and expertise to get the work done. For the selection process is qualification based process. We received seven proposals, there's four firms selected, Ch2m hill, Kennedy Jenks consultants, Murray Smith, WSP and a variety of sub consultants. For dmwesb participation this has been something we focused on in the last many years for the program have been very successful to date and we anticipate being more successful. We set a goal at 30%, which is higher than purchasing set at 20%, so we really are focusing on that. One thing we set for this contract is because the work is issued in task orders, so its like small mini-contracts within the larger contract, we're asking the consultants to be very specific in identifying meaningful work for these firms within each task order and we'll be looking to make sure they are delivering the work promised to these firms. Some past successes have been Imperial I think is the correct pronunciation where it started out as a very small firm is now a very key member of a number of teams on this project. We talked with the consultant teams in terms of mentorship. Looking to mentor different firms and bring them up to provide more meaningful work. Any questions? **Saltzman:** I'm just curious, wspusa? Is that a rebranding -- [laughter]

**Gibson:** There's a lot of consolidation in our industry., its Parson brinkerhoff **Nelson:** Ch2m hill is going to Jacobs.

**Gibson:** We have seen a lot of name changes.

Wheeler: Any public testimony on this item?

**Moore-Love:** Yes, Dee white signed up.

Wheeler: Thank you for the presentation. Well done. Good morning.

Dee White: Hi. I have just read this last night. I have been working on my three minute lead talk. Anyway, I just wanted to speak to transparency here. This is the third wave, the first was done in 2011. I wasn't able to find that ordinance so I don't know how much it was for. I'm going to say it was under nine. The second one in 2014 was \$9 million, now the third one, 2018, is for \$16 million. They had three companies in the second phase, three large multe national engineering companies, and for \$9 million they got \$3 million each. Now this time they are adding four and they are going to give them \$4 million each for three years. Number one, there was no competitive bid. Sounds like they did do an rfp, it looks like, but the consultant selection committee is the one who approved this. Anyway, also there's a 25% contingency built on it that the chief procurement officer can just do without any guestions asked. Another thing is the second wave last in 2014, it did not have an impact statement with it. There was no impacts and I think that's against code, it should have an impact statement. I went and checked again, it does not have an impact statement. The reason why impact statements are important and there is one on this one is that when you're working with task orders you don't see a contract. There's no contract so you don't know where the money is going. It's all through task orders, the only way the public can keep track of all this is doing a records request. You know, nobody has time for that. Anyway I would like to request that the auditor audit this program to see, you know, if the money has been going right. Anyway, what I found out on the impact statement is that the past -- started in 2011. \$9 million, in 2014, in 2011 I would say probably \$6 million, I don't know its going to be less than the nine. Let's say \$15 million for the first seven years of this agreement thing. They only did 55 miles. I mean these earlier price agreements allow the bureau to expedite rehabilitation of 55 miles. 2500 miles of pipes? What cost benefit is that? That's why I'm just speaking to the transparency here.

**Wheeler:** Thank you for your testimony. This is a first reading of a nonemergency ordinance. It moves to second reading. Next item, please. 370.

### ltem 370.

Wheeler: Commissioner Saltzman.

**Saltzman:** Thank you, mayor. I would like to ask this be returned to my office. **Wheeler:** 370 is returned to commissioner Saltzman's office. Next item, please. 371. **Item 371.** 

Wheeler: Commissioner Saltzman.

**Saltzman:** Thank you, mayor. This is the final assessment for properties paying into the northeast 112th and Marx street local improvement district. The city has been asked to do this project for decades and under Andrew aebi's capable leadership we're finally at the point of completing it.

**Andrew Aebi, Portland Bureau of Transportation:** Thank you, commissioner Saltzman. Andrew Aebi, local improvement district administrator. I have a presentation for you this morning, Karla if we can switch over to the presentation, we're already there great. This is a map of where the local improvement district is located. It's north of sandy boulevard, east of 105th avenue, very close to the Portland airport. This is just a recap of the lid on a high level, so this is at least a second run at doing an lid. I know there was one several decades ago, I can't tell you exactly when it was, but either the 1980s or 1990s. Suffice it to say people had called pbot for many years looking for help with the streets in this area and the conversation started off a little bit contentious, but we did our usual approach of working with the property owners to customize this project to meet their needs and we formed the lid with no remonstrances received at lid formation. We did receive two objections representing 5% of the estimated assessment and I'll touch briefly on those at the end of the presentation. One thing I want to stress for council is when we were putting the lid

together we had a bit of a chicken and egg thing in and that the property values were quite low in this area. We were balancing the property owner's desire to do the lid relatively to the capability of the properties absorbing those assessments. I'm pleased to announce with no development yet happening in this area, and we know there will be some coming, since we formed the lid the property values have according to Multhomah county doubled which basically means that the relative burden of the lid has been cut in half for the property owners relative to the property values back in 2012. We started off this lid with a \$2.8 million dollar lid and about a \$400,000 city contribution. We originally were just going to do street, sidewalk and stormwater improvements where pbot and bes financially participated. We started working our way through the lid we found on northeast 112th avenue we had what today would be a 78-year-old cast iron water main in the wrong vertical location that was undersized and would not work for future development. So what we thought would make no sense would be to put a brand new multi-million-dollar road over the top of again what would be a 78-year-old water main, and then a few years after we closed out the lid the lid property owners could look out their went window and see the road that they are making 20-year payments on dug up to put in a new water main. We didn't think that made a lot of sense. So we were able to put together a partnership with the water bureau and this saved the water ratepayers a lot of money because the lid was already handling the design cost, we were already doing the survey, already doing the environmental permitting. You heard Cameron Glasgow my colleague talking about the alphabet soup of regulatory agencies. On the 122nd bridge project. We had to deal with a small subset of those regulatory agencies because we were doing with water work and unnamed tributary to the Columbia sloughing. So, we got all of that baked in and we also had some property owners who stepped for and asked us to expand the lid to include them. So, I want to emphasize that the increase in the lid is not because of a cost overrun it's because we had more neighbors wanting to jump on the bandwagon and be part of the lid. The water bureau stepped forward and helped pay for the water main, bes had some stormwater benefits so we added the water main and we also had a property owner of his own accord voluntarily elect to fund ornamental street lighting, so we already had the road torn up, great time to put in conduit for street lighting. That was a cost assessed to one property owner and not the entire lid. Now what you have is three infrastructure bureaus once again all partnering together and doing things the way they should be done. Then all of the 2018 lid amounts that are in this ordinance are within the 2011 estimate that we prepared despite robust construction competition. As I was waiting for this to come up I went on the Colorado department of transportation website, and from 2012 to 2017, their construction cost index went up 32.77%. So keep in mind that it's great we took the extra time to do this, but we have been in a pretty inflationary construction environment. So we're pleased we're able to bring this lid in slightly below budget for the property owners. Then final note on this slide, this was a pretty quiet area when we started the lid. At the very north end of 112th avenue we had a shuttered business that had closed during the recession, there was nobody working there, there was no activity there. Once we had the lid formed and the infrastructure was on the boards to be built we had a new property owner move in. She purchased that property, remodeled the building and now he has 139 employees working there all of whom make living wage jobs and I think he will be testifying in a moment. Here's a picture of northeast Marx street, a neighborhood collector, this is what it looked like before we started the lid. We used to affectionately refer to this as lake Marx. This is what it looked like on paving day, you see the ornamental street lights ongoing the left. Commissioner Fritz, I just reached out to your bureau again, we will get the street trees planted, I promise. That's on our list. Fritz: Thank you for anticipating my question.

Aebi: Thank you I just thought I would give you a preemptive strike there. We not only had stormwater issues in the public right of way we also had stormwater issues on private property. If you look at the top left picture you can see we didn't have any curbs, no stormwater management, the water would just run off the road into people's property and form lakes on their property. The picture there on the top right is the unnamed tributary. which is just east of 112th avenue. You can see that somebody thoughtlessly dumped a tire down there. That water there that you see in the picture used to never make its way to the west side of 112th avenue because there was a invert pipe elevation which meant any fish in the area would have no way to get across 112th avenue, we fixed that as part of the project. The other thing we fixed as part of the project and there was no expense to the property owners from this, you see the many gallons of hazardous waste in the bottom right picture. The one call shop that the city administers went out several times before we completed construction and hauled all the stuff away so it wasn't there. The final note on this slide I just wanted to recognize how helpful the input of bonnie mcknight was. She was former chair of the russell neighborhood association, she had a particular interest in this area and I want to briefly read you the testimony she provided before we started this project. She said "in the late 1970s before we were administratively annexed into the city of Portland we had hoped to make this unique regional asset a recreational area in which the environment would provide an economic benefit to our proposed city of Columbia ridge. We envisioned it as similar to stanley park in Vancouver, British Columbia. When we were annexed this formerly restricted 100 year flood plain was zoned primarily for industrial development. In the past that has met a often negative tradeoff between industry and the environment. We're wiser now and becoming more informed that industrial development can thrive in environmental areas and riverbanks don't have to become separated or degraded areas in a city. Nor do those tracts of industrial land need to develop in a way that will require corrective investment in the future to remedy avoidable problems". I just wanted to show you, you saw this picture in the top right with the tire thrown in the there and the water not getting through. Take a look at the picture on the right. This is a picture I took the day they paved 112th avenue. You can see the ripples in the water, the water's now making its way from east to west side of 112th avenue. We don't have that stagnant water any more. That's the end of my presentation. Wheeler: Looks good. Happy.

**Aebi:** Happy to answer any questions. I have my very capable colleagues from pbot that will talk about the street vacation. I just want to say with regard to the street vacation that the lid has built everything that we need to build in the particular area. Council approved the first of three street vacations in March and I worked very closely with right of way staff because we didn't want to set up a situation where we have the rights of way targeted for future street improvements that was contrary to what bonnie mcknight among other people asked us to do. We just wanted to get these rights of way off the books because there are no future lids in the northern part of this particular area. You'll hear more from my colleagues in a moment.

**Wheeler:** Thank you. Does that complete your presentation? **Aebi:** That's it.

Wheeler: Thank you. Is there public testimony?

**Moore-Love:** Yes, I have three people signed up.

Wheeler: Good morning.

**Mary Sipe:** Good morning. I got here first I'll just kick it off. Good afternoon my name is mary sipe I want to make a couple comments. I find it so interest about this time of day on most Wednesdays some of the people that are most vocal have left and aren't here to see some really incredible work and also to learn a lot. I just think every time I see Andrew bring up a presentation I'm so impressed by the detail he puts behind it. People talking

about transparency, squandering funds and all of this, you know, I just wish people could see the work that is going on behind the scenes and the diligence, the due diligence and the anticipation of future impacts on some of these projects and how to work that in. I am just so impressed, so thankful that we have people in our city doing this kind of work with so much skill. I just want to say thank you. I wish people that are so critical could be here to see some of this and really understand what's really going on under the iceberg. Thank you.

Wheeler: Appreciate that very much. Good afternoon.

Josh Brown: Hello. Mr. Mayor, members of the council, thank you for the opportunity to speak in front of you today. My name is josh brown, I'm the district manager for aero sanitary waste connections in Portland, we are one of your residential franchise haulers. Also have a contract with you hauling grit and screenings with the wastewater treatment plant. Thank you for your attention to the previous agenda item, related to the rate adjustment and we appreciate your support. I wanted to just provide a quick testimony today on this topic for one main reason, and that's safety. The section of roadway between 109th and 105th on Marx is absolutely dangerous. We operate a fleet of over 70 trucks that occupy our yard on 109th. This is a main entry and exit for our facility and our occupancy has significantly increased the traffic flow on this block. We just moved in there at the beginning of the year. Additionally, river city environmental was one of our neighbors is here as well operates a sizable commercial fleet. There are also semi trucks entering on 109th that go to the bark yard owned by Walsh trucking and this is a daily truck route as well. This section of Marx is also used by waste management, republic service, other garbage haulers. republic service yard is down the street and waste management hauls a lot of their recycle material to far western cycle so it's a common route there among other commercial haulers. I personally have witnessed guite a few near misses on this section of Marx, with commercial as well as public vehicles. Potholes have damaged some of our trucks. The roadway is absolutely too narrow for two vehicles to safely pass, especially commercial vehicles. I just wanted to come and express my concerns with that. Not only for the safety of my 100 employees but also the community and the other companies that utilize this section of road. I want to give my support for continuing it to improve this area and encourage the city council to evaluate further improvements to that section. So that's all I have, I appreciate the time in front of you today. Thank you.

Wheeler: Thank you, sir. Good afternoon.

**Dean Alterman:** Mayor, commissioners, my name is dean alterman I'm appearing as an attorney on behalf of river city environmental. Its principle Steve McInnis manager of Mark Newsom an affiliate of theirs owns adjoins property within this lid and the street vacation. We appreciate mr. Abei's and the bureau's hard work getting us to this point. We support it and ask that you approve it. Thank you.

Wheeler: Thank you, sir. Was there one other?

**Moore-Love:** That's all who signed up. Wait. I'm sorry.

Wheeler: Good morning. Good afternoon. Sorry.

Aebi: Christine did you want to testify on the street vacation.

### Christine Maynard: Yes.

**Wheeler:** Very good. So with that then, this is a first reading of -- commissioner Fritz? **Fritz:** I wanted to thank you for quoting from bonnie mcknight and to recognize her leadership in this area over decades. I appreciate you found and read her email. **Aebi:** Thank you.

**Wheeler:** Very good, this is first reading of a nonemergency ordinance. It moves to second reading. Next item, can we read 372 and 373 together.

Item 372.

Item 373.

Wheeler: Commissioner Saltzman.

Saltzman: Thank you, mayor. I'll turn it over to staff.

Karl Arruda, Portland Bureau of Transportation: Good afternoon, Karl Arruda, right of way agent with the bureau of transportation. These two ordinances are street vacations for portions of northeast Deering drive and 112th avenue and also a piece of 111th avenue. We have an additional presentation that Karla will help me with. There we go. Thanks, Karla. As Andrew mentioned the street vacation is connected with the lid that you just heard about. The vacation proposal was initiated by the bureau of transportation as part of the lid project. These two ordinances are part of the same overall project as the street vacation for northeast Marx street which council approved back in March. The right of way on Deering, 112th, 111th, is undeveloped and pbot has no intentions of developing it into any city streets as Andrew mentioned. This map, down here is Marx street and this is the area that was approved for street vacation in March. Deering drive parallels the south branch of the Columbia sloughing along here and this is the small piece of 112th here and 111th, little stub that was platted on the park rose plat is over here. I have a few photos. This is some photos of this is the undeveloped Deering drive right of way. As you can see, it's not a city street by any stretch and that is the current state of Deering drive. Andrew showed you pictures of 112th avenue. This is the north end of 112th avenue after construction was completed and the street vacation area is basically the area behind this fence and gate going north into the trees there towards the slough. At 111th avenue is not in existence. If it ever did exist crossing the slough it was platted on the park rose plat about 100 years ago and so we felt it was best to vacate that mysterious piece as part of this street vacation also. Deering drive on this map is this area along here south of this slough. As part of the street vacation, we notified city bureaus, other agencies and utilities, so forth. We have several requests for easements to protect various assets. Bureau of environmental services on 109th asked for an easement for stormwater pipe that goes north 109th into Deering drive and daylights into the slough. There's a piece of the pipe that is in Deering drive that will be covered by an easement after the street vacation is completed. Similarly, on 112th avenue, Andrew mentioned the water bureau's work on a water main so this is a sketch of the water main that goes up 112th into Deering drive that actually goes under the slough to the other side on the north side of the slough. Water bureau asked for an easement going the full length of 112th avenue into Deering drive, vacation area, to protect that pipe and give water bureau access for any future repairs or maintenance that might be needed on that pipe. There is also poot street light on one of the utility poles in the vacation area in the trees. So poot street light division asked for an easement to protect that street light and allow maintenance of that light as necessary. The bureau of environmental services and Multnomah county drainage district asked for access easements to get from 112th avenue up to the slough for inspection and maintenance purposes in the slough. Over the same pathway we had multiple requests from bes and the neighborhood association and the Columbia slough watershed council for protecting public access along the trail here to the slough. So poot will be taking a trail easement along a similar area to maintain public access. This is another version of that same area showing the access easement and trail easement area here with the aerial photo, and these green lines and yellow lines show the existing pathway from 112th down here up through the vacation area and down to the water. So that area would be shared by bes and mcdd, then there would be a pathway here for public access as well. Bes also asked for a conservation easement along Deering drive. This is to provide additional protection. That area along the south bank of the slough is currently zoned within a protection zone but bes felt a conservation easement would provide some additional protection that they felt was important for that stream bank area. This is just a photo from the water and I believe this area here is where 112th avenue and Deering drive end over

here. You can see the lines coming down here. Just to give you a viewpoint from the water and showing that there's periodic public access in the water and why folks asked us to maintain public access at that point. I'll be happy to take any questions.

Wheeler: Commissioner Fritz.

Fritz: I'm just looking, this is a city initiated street vacation, right?

Arruda: Yes.

**Fritz:** Who is the petitioner?

**Arruda:** The petitioner would be pbot through Andrew aebi's lid project that initiated it with our --

**Fritz:** It says the costs of the street vacation and staff time are borne by the petitioner. Is that borne by the bureau of transportation or by the lid?

**Arruda:** I believe it's funded through the lid project. I think the costs of the street vacation are a small part of the costs Andrew was discussing earlier.

Fritz: If I could just get clarification about that.

Andrew Aebi, Portland Bureau of Transportation: Andrew Aebi local improvement district coordinator, we had the three chief benefiting property owners who stepped forward and said they wanted to work with us on this, so embedded in the lid assessment is cost of street vacation. Street vacation is not being apportioned to everyone in the lid. I should also note there's some beneficiaries of street vacation who are not paying for the street vacation, so we have again three who stepped forward and were willing to bear the cost of that.

**Fritz:** Great. Thank you. This is one it seems like of a series of street vacations that the city has initiated or that have been initiated along with it, an lid and we heard about another one this morning and citizen communications. I would like to get a briefing of city initiated lids and making it clear who is paying the costs for the street vacation part of it in the financial impact statement would be really helpful to me. I'm glad to hear that the property owners who will benefit by having more property because of this are the ones who are going to pay for it.

**Aebi:** Commissioner I just wanted to add part of the reason we have been increasingly doing this on lids is not to leave remnants of rights of way that are no man's lands, where pbot doesn't want it and there's not really clarity on the property itself.

**Fritz:** It makes a lot of sense, I think just spelling it out for me and others, cause obviously vacating land means it's going back into private ownership and can be a big deal. **Aebi:** Thank you, I call Dee Walker.

**Dee Walker, Portland Bureau of Transportation:** Hi, good morning, dee walker, right of way acquisition. I oversee the street vacation program. I would be happy to discuss with you and your office. We do have a criteria that needs to be met for city initiated street vacations. I would be happy to speak with you about that.

**Fritz:** I would like to know what's in the pipeline, how would somebody -- I noticed you were helping petitioner.

**Walker:** When I found out he was speaking I had actually worked with him several years ago and then I saw him on the agenda so I called him up.

**Fritz:** And you were right here to help him out I appreciate that, so just to make things smoother.

Walker: I'll reach out to you and see when you're available.

**Wheeler:** Very good. Thank you. Does that complete your presentation on these two items?

Aebi: Yes.

Wheeler: Is there public testimony on this item?

**Moore-Love:** We have four people signed up.

Susan Barthel: Good afternoon mayor and commissioners. I'm Susan Barthel and I want to address a couple of things about the access point for public recreation that's embedded in this idea. I like bonnie I consider this one of the most unique areas of the Columbia slough. It's commonly called now the little four corners area. It's a place where one can walk to the water easily, one can see the welling up of cold springs easily, and there is unique water born life in this area, so it's very precious to me and to a lot of other people. I was the primary writer of the recreation guides to the Columbia slough and paddlers guide to the Columbia Slough each of which note this area for its special environmental qualities. So little four corners, this part of the old Stanley park that was envisioned for Portland, I guess, is also a place where local schools in east Portland have access to come down and do environmental studies. There are not very many areas like it on a waterway. I would ask that as we move forward with this that the idea of year round access, it's not just for paddlers and people who want it during the good weather months. In fact spring, fall and winter are the times when most people will use this, so we need to have a very clear access and management strategy. Thank you. I hope that many of us can be involved in the conversation about how this management will go forward. I appreciate the time. Wheeler: Thank you. Good afternoon.

Linda Robinson: Good afternoon. I'm Linda Robinson, I'm testifying today on behalf of the Columbia slough watershed council. First I want to say this particular area of the slough as Susan said is a really special area. When I met Alice brad about 30 years ago and she was working on Columbia slough issues this is the place she first took me to show me kind of the value of the variety of the Columbia slough. It's really cool to see, it's a shallow, clear water, you can clearly see standing on the banks this water, springs bubbling up. It's very unique. So really important to keep that access. I wanted to read a portion of the letter that Columbia slough watershed council submitted. "The connection from 112<sup>th</sup> avenue to the Columbia slough is an important public access point. This is call little four corners noted for its clear springs bubbling up from the bottom, riparian forests along the banks and its gentle slope for canoe access. The Columbia slough is a significant and land and water trail for residents but there's not many places where the public can access the water way. The connection at 112<sup>th</sup> is one of the few points and should not be relinquished. This access point has already been published and widely distributed in publications by the Columbia Slough watershed council. So we recommend that the Portland bureau of transportation and we commend them for stepping forward and agreeing to take the recreational easement access. That was a big guestion for sometime which bureau could and would accept that access. We appreciate the work that Andrew Aebi and others have done on this, and this will be kept open for recreation". I agree with Susan in terms of the timing. We do -- there's a lot of use of it in the wintertime. Its easy to get to, you don't have to walk through a lot of brush and it's important for east Portland. Wheeler: Thank you for your testimony.

**Corky Collier:** Hi my name is corky collier, I'm executive director of the Columbia corridor association. The Columbia corridor is home to most of Portland's industrial supply. We supply and the industrial sector supplies more middle wage jobs to communities of color than any other sector in the city. Think about that, east Portlanders look to the Columbia corridor for family wage jobs. In addition to that, the Columbia corridor is home to the Columbia slough with all its beauty and a few problems that go with that. As Susan I'm a former board member of the Columbia slough watershed council and current supervisor of the Multnomah county drainage district. I'm executive director of the Columbia corridor association with some of the affected landowners as members. With that many hats I should be hesitant to speak for anyone but I'm going to anyway. The drainage district needs the maintenance access at this area in order to get to the slough to maintain water operations. In addition to that as you've heard the watershed council is insistent that we

maintain access for recreational boaters. It's a beautiful spot if any of you would like to go boating on it give me a call. I would be glad to take you out there. In the end these seem to be lined up. The recreational easement in particular was difficult, but I think everything is in place. The area has been cleaned up, the improvements made, it's beautiful, but it was difficult. It would have been easy for staff to give up or come up with lesser solutions along the way, but they worked hard and they worked well. That makes the decision easy for you. I hope you'll see fit to finalize this lid, finalize street vacation and allow city staff to move to the next complicated land use issue. Thanks.

# Wheeler: Thanks, Corky thanks you all.

**Christine Maynard:** Thank you for the opportunity to testify today. My name is Christine Maynard and I work as a consulting wildlife biologist for the bureau of transportation. Recently, I worked on the environmental documentation and permitting for the northeast 112th and Marx lid project. As I worked on this project I made several visits to the site and project area and I witnessed conditions that made me feel unsafe in the process of my work. I believe that implementing a stewardship plan for this area would be a win for both people that live and work there as well as for the environment. The Columbia slough and surrounding tributaries provide habitat for many fish and wildlife species needed in Oregon. The are remaining natural areas within the city are especially important because they provide movement corridors for wildlife. The Columbia slough and tributaries including Whitaker slough offer refuge for salmon and other listed aquatic species. In addition this area is home for western painted turtles which is a odfw conservation strategies species and birds including hawks, great blue herons and many song birds also use this area to feed and rest while moving from habitat to habitat. Allowing street vacation returns ownership of the area to the landowners and empowers a public private partnership to manage and maintain the banks of the Columbia slough with needed vegetation. Effective management and maintenance will be beneficial for wildlife species that utilize this area and will help to provide habitat where little other exists. I encourage you to support the street vacation, thank you.

# Wheeler: Thank you.

**Dean Alterman:** Thank you Mr. mayor, councilors Dean Alterman again appearing for river city environmental and its affiliate the adjoining landowner. We support the street vacation. I commend Karl Arruda's hard work as well as Andrew's Aebi in getting us to this point. It aligns the city's interests with the property with what the city actually needs and allows landowners to make some use what is there and you've now heard two items in a row where the lawyer gave the shortage speech. Thank you.

Wheeler: We will remember that thank you, sir. Good afternoon.

**Fish:** The bill will reflect the fact that it was a one-hour piece of oratory and there wasn't a dry eye in council.

**Steve McInnis:** He only bills on the half hour. We're okay. Steve McInnis with river city environmental. Thank you mayor and council for hearing us today.

Wheeler: Thanks for being here.

**McInnis:** You bet. We get both sides of this actually we're on the lid and also on the vacate on Deering. I just chose one part of this to talk on. We this is actually for this piece of property is its second lid because we go from 109th to  $112^{th}$ , so we have been participating in both sides of this. One of the things we have been able to do is when they did 112th was bring the sewer down and across the slough. I want to -- this was one of things they weren't able to have any type of being able to bring a sewer line out the back of the property if there was any more development in the future. They were able to figure out how to do this when they did 112th, so we really appreciate that as well. Andrew Aebi has worked extremely hard on this entire project, keeping neighbors informed, and keeping us all up to speed. One of the biggest things is we have about 130 some employees that work

at river city environmental. The nice part of it is the safety aspect of being able to have sidewalks and also the street lighting at night has been a big addition to the neighborhood. We really appreciate that. I forgot my glasses when I came up here. Along with our employees we do -- they are livable wage jobs that we have for all our folks and we also need more employees at river city environmental. Our slogan is that we believe on and work for is river city is working together for cleaner environment. That's one of the things that we have done on our site. Actually we put an additional swell on our site so none of our stormwater was leaving our site. We were able to work with the city and we were batch about 20,000 of our stormwater gallons at a time and we can reuse those for our jetting on our trucks and sweeping so we do a lot of filtration and reuse our own stormwater so nothing leaves our site. For our part we're trying to have less impact on the slough, which the previous folks before all their water did a lot of it ran off into the slough and we were able to change that when we came on site. We have had a lot of time to talk with the neighbors and work with Andrew on the planting and mitigation of what this would look like when it's done and when council has approved this. So we do wish that everybody is able to sign off on this.

Wheeler: Thank you for being here. We appreciate it. Commissioner Fritz.

**Fritz:** Mr. McInnis you mentioned you need more employees. Are you actually hiring at this point?

McInnis: We are.

**Fritz:** What kinds of jobs are you hiring for?

**McInnis:** We have everything from washing trucks to sales folks to drivers which we need the worst way in the world. Our drivers are being paid from starting out from about 21 or 22 an hour to 35 an hour. We need additional office staff. We're hiring another engineer. So. **Fritz:** Thank you for providing all these good living wage jobs. If someone happens to be out of work and is out of work watching channel 30 how would they get in touch with your company?

**McInnis:** Actually call us, river city environmental 503-252-6144. There's a list of jobs we're looking for about 40 more employees at this point.

Fritz: Fabulous

**McInnis:** One last thing if I may, what we have looked at doing with all of the neighbors, we said that we would get this all put to bed and we would like to have a neighborhood party because there's been three lids, and I don't know if you know that's been done in the neighborhood, and kind of celebrate where we're at and looking to achieve another one or two, there's a few pieces of the streets, we would love to have you out, I think Corky or Andrew or one of them had said that they would like to have you out and introduce you to the slough and see the area. And we would like to have a party and invite you all and to see what the, the -- what has been able to be redone in the neighborhood.

**Wheeler:** Thank you, that's generous. Thank you all, does that complete the public testimony, Karla?

Moore-Love: I believe that's all who signed up.

Wheeler: Very good, commissioner Fritz.

**Fritz:** Before you pass it on I want to commend commissioner Saltzman and matt grumm in his office because this has been on the council agenda and back again a couple times, and I really appreciate that they have taken the time to get the easements, as one of the testifiers said made it easy for us to vote aye, so thank you very much.

**Wheeler:** Very good, thank you, and Andrew, thank you. The item number 372 and 373 are first readings of non-emergency ordinances. They move to second reading. Thank you. We have one item left, the second reading, 374.

ltem 374.

**Wheeler:** Colleagues this is the second reading. The presentation has been given and there's been public testimony. Karla please call the roll.

Fish: Aye. Saltzman: Aye. Eudaly: Aye.

**Fritz:** Thank you again, Andrew Aebi and to Jeanine gates and my staff who has been puzzling through these various challenging lids and street vacations, aye. **Wheeler:** Great work everybody, I vote aye. We are adjourned.

# At 12:32 p.m. council adjourned.